

NLWJC - Kagan

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Crime - Safety Locks



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To: Michelle Crisci, Bruce N. Reed, Elena Kagan
cc: Leanne A. Shimabukuro, Jose Cerda III
Subject: SENATE REJECTS DEMOCRAT'S EFFORT TO REQUIRE HANDGUN ...

Date: 07/21/98 Time: 21:39

SSenate rejects Democrat's effort to require handgun trigger locks

WASHINGTON (AP) Dealing a blow to handgun control advocates, the Senate turned back an election-year Democratic effort Tuesday to require that all handguns sold in the United States include safety locks designed to prevent accidents.

In an evening of votes on the high-profile issue of guns, lawmakers voted 61-39 to reject a proposal by Sen. Barbara Boxer, D-Calif., to require the trigger locks. Voting to kill her measure were 52 Republicans and nine Democrats. Thirty-six Democrats and three Republicans voted for it.

Minutes earlier, the Senate had voted 72-28 for a weaker version of the provision that would require gun dealers to stock trigger locks, but not require their sale along with a handgun. On that provision by Sen. Larry Craig, R-Idaho, 54 Republicans and 18 Democrats voted yes, while 27 Democrats and one Republican were opposed.

Boxer, who is seeking re-election this year, said her proposal was designed to prevent accidents involving children. She said that statistics from the Centers for Disease Control and Prevention show that 1.2 million children have access to guns in their homes. She also said that 34 percent of handgun owners store their weapons loaded and unlocked, according to the National Institutes of Justice.

``Too many children are dying in America,'' she said.

But Craig said that while gun safety is important, so is protecting the rights of states to make their own decisions on requiring trigger locks. Such devices generally cost \$5 to \$15.

He also said that while 34 states now allow people to carry concealed weapons, gun accident rates are declining. He cited the success of gun safety programs, many of which are conducted by the National Rifle Association.

``Why should it be a federal mandate'' to require sales of safety locks, Craig said.

Pro- and anti-gun groups lobbied both sides of the issue, including Handgun Control, the group headed by Sarah Brady, wife of the Jim Brady, the wounded press secretary of former President Reagan. Boxer attributed her defeat in part to the NRA, long one of the Capitol's most influential lobbies.

``There's no question the NRA is out there, alive and well and very strong,'' Boxer said.

NRA executive director Tanya Metaksa said in a statement, "It was a great day for gun safety in America, thanks to the U.S. Senate." She said "gun safety was enhanced, gun owner privacy was safeguarded and an unfair, unauthorized tax was eliminated."

Ms. Brady accused the Senate leadership of "kowtowing to the gun lobby." She said Craig's amendment requiring dealers to offer locks for sale but not requiring locks to be sold with every handgun "will have no impact because most gun stores already carry gun locks as part of their standard inventory."

Many American handgun manufacturers agreed last year to voluntarily include safety locks in new weapons they sell by 1999. About 1.1 million U.S.-made guns annually would be covered by this agreement, leaving 350,000 a year that would be sold without the locks.

Senators also voted to require the FBI to immediately destroy files of the background checks it performs on would-be gun purchasers. Those checks are performed under terms of the so-called Brady law, which requires a five-day waiting period while police agencies check to see if the buyer has a criminal record.

The amendment by Sen. Bob Smith, R-N.H., would also prohibit the FBI from charging a fee this November when it begins using computers to quickly check handgun purchasers' criminal records.

The provision was approved by voice vote after a virtually identical version was approved by 69-31.

The Senate also voted by voice for language by Sen. Dick Durbin, D-Ill., that would prohibit most foreign tourists from purchasing guns in the United States, with exceptions for visitors with valid U.S. hunting licenses.

All the gun provisions were offered as amendments to a \$33.2 billion spending bill for next year for the departments of Commerce, Justice and State.

Earlier, the Senate voted 90-9 to approve a \$1.6 billion measure for 1999 financing its own operations and those of legislative agencies like the Library of Congress.

The House approved a \$1.8 billion measure paying for itself last month. The two chambers will now try to write a compromise bill.

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THE WHITE HOUSE
WASHINGTON

October 8, 1997

STATEMENT ON GUN SAFETY WITH NAPO TOP COPS

DATE: October 9, 1997
LOCATION: Rose Garden
EVENT TIME: 10:30 am - 11:00 am
FROM: Rahm Emanuel/Bruce Reed

I. PURPOSE

To demonstrate your commitment to keeping guns out of the hands of children by announcing a new private sector commitment to provide child safety devices with handguns manufactured in the United States.

II. BACKGROUND

You will stand with 18 police officers who will later in the evening be awarded the Top Cops award by the National Association of Police Organizations (NAPO) for their courage and heroism in the line of duty. You have met with the NAPO Top Cops each year since you have been President. NAPO is the second largest rank and file police organization, with a membership of over 200,000 police officers. Last year, you held a similar Rose Garden ceremony with the NAPO Top Cops, where you hailed the "Degan Bill," which you had signed into law a week earlier. The "Degan Bill," which was part of the Omnibus Appropriations Bill, provided funding for educational scholarships for children of federal officers killed in the line of duty. At this event, you will state your support for extending these same benefits to children of state and local police officers -- a proposal which NAPO strongly supports.

At this event, you will announce a private sector commitment to child safety devices.

You will announce that 8 of the largest gun manufacturers in the U.S. have committed to providing child safety devices with each of their handguns. Smith and Wesson, the largest manufacturer of handguns in the world, took this step in August by joining with the Master Lock Company to provide child safety locks on all of their handguns sold for commercial use. At this event, you will announce that 7 more gun manufacturers have now committed to distributing child safety devices with all of their handguns manufactured in the United States. All told, these 8 gun manufacturers, including Smith and Wesson, make up 80% of the guns manufactured in the United States. Prior to this event you will meet with representatives from the companies that have made this pledge and with representatives of the American

Shooting Sports Council, which was instrumental in bringing this group together. (See attached list of names.)

This event highlights that your commitment to child safety locks has made a difference. You proposed child safety locks as part of your juvenile justice legislative package, and you took the lead on this issue on March 3, 1997 by requiring that all federal agencies provide their law enforcement officers with child safety locks. You later directed each federal agency to be in compliance by October 15, 1997. We expect every agency to be in compliance by next week.

III. PARTICIPANTS

- Attorney General Reno
- Tom Scotto, President of the National Association of Police Organizations
- Richard Feldman, Executive Director of the American Shooting Sports Council
- 18 NAPO Top Cops

(List of attendees in Meet and Greet prior to event is attached.)

IV. PRESS PLAN

Open Press.

V. SEQUENCE OF EVENTS

- Attorney General Reno will make welcoming remarks.
- Tom Scotto will make remarks.
- Richard Feldman will make remarks.
- You will make remarks and then depart.

VI. REMARKS

Remarks provided by Speechwriting.

List of representatives of gun manufacturers attending event:

Ed Schultz, President, **Smith and Wesson**
Paul Januzzo, Vice President/General Council, **Glock, Inc.**
Rafael Aguirre-Sacassa, Vice President Marketing, **Beretta USA Corporation**
Johnathan Mossberg, Chief Operating Officer, **O.F. Mossberg & Sons**
George Schneider, **President SigArms**
Tom Conrad, Marketing Manager, **Taurus Firearms**
Roben Sharpless, Vice President, **H&R 1871**
Jim Woods, President, **Heckler & Koch**

Others attending:

Jay Hansen, Chairman of the Board, American Shooting Sports Council
Richard Feldman, Executive Director, American Shooting Sports Council
Georgia Nichols, President, American Shooting Sports Council
Robert Ricker, Director of Government Affairs, American Shooting Sports Council
Richard Manning, Associate, The Eddie Mahe Co.

President Clinton: Supporting Law Enforcement, Saving Lives

October 9, 1997

- At today's "Top Cop" event to honor 18 outstanding law enforcement officials for their heroism and exemplary service, President Clinton announced two initiatives strongly supported by law enforcement:
 - 1) **Child Safety Locks.** Embracing the President's proposal, 8 major gun manufacturers announced that they would provide child safety devices with every handgun sold; and
 - 2) **College Scholarships.** Building on legislation he signed one year ago, the President announced his support for a bill -- proposed by the National Association of Police Organizations (NAPO) -- to make college scholarships available to the children of slain state and local public safety officers.
- **The Need for Child Safety Locks.** A recent study by the Justice Department estimates that over one-third of all privately owned handguns-- 22 million-- are kept loaded and unlocked in our country. Other studies estimate that easy access to these weapons results in 1,500 children (ages 14 and under) being treated in hospital emergency rooms every year for unintentional firearms-related injuries. Child safety devices are an inexpensive and effective solution to this problem.
- **President Clinton: Leading by Example.** By including child safety locks in his Anti-Gang and Youth Violence Strategy, the President initiated a national debate on this issue. He proposed legislation to require federal gun dealers to provide these safety devices with every gun sold, and he directed all federal agencies to provide them with all handguns issued to federal law enforcement officers. By October 15th, all federal law enforcement officers will have been issued child safety locks.
- **Firearms Industry: Following the President's Lead.** Eight major gun manufacturers -- Glock, Beretta, Taurus, H&R, Heckler & Koch, Smith and Wesson, Mossberg & Sons, and SigArms announced that they would provide child safety devices with all of their handguns.
- **Honoring Law Enforcement.** Last year, President Clinton signed legislation to provide college scholarships of up to \$4,848 per year for the children of slain federal law enforcement officers. Today, the President announced his support for NAPO's proposal to expand this benefit to include the children of state and local public safety officers who are killed in the line

PRESIDENT CLINTON AND AMERICA'S POLICE: BUILDING STRONGER, SAFER COMMUNITIES TOGETHER

Honoring our nation's police. Today, President Clinton will honor the 18 outstanding law enforcement officials who are receiving the National Association of Police Organizations' "TOP COP" Awards. The President is also honoring the vital role law enforcement officers play in safeguarding our communities.

A STRATEGY THAT WORKS:

Lowest number of law enforcement officers killed in the line of duty in over 35 years. In 1996, 117 federal, state and local law enforcement officers were killed in the line of duty, a dramatic 30% decline over 1995. This is the fewest police officer fatalities since 1960.

Crime rates have dropped for five straight years. Before President Clinton took office, violent crime was *increasing* in America. The President's anti-crime strategy has helped reverse this trend -- and violent crime has now *dropped* five years in a row. In fact, the number of murders fell an historic 9% in 1996, while violent crime decreased 6%.

A RECORD OF ACCOMPLISHMENT:

Putting 100,000 new community police on our streets. President Clinton promised to put 100,000 new community police officers on the street to protect our communities, increasing our nation's police force by nearly 20 percent. Since passage of the President's 1994 anti-crime bill, 64,000 of these officers have been funded.

Protecting law enforcement from deadly assault weapons. Because criminals should never outgun law enforcement officers, the President's 1994 anti-crime bill banned 19 of the deadliest cop-killing assault weapons. The President banned guns like the Uzi, which are the weapons of choice for drug dealers and gangs.

Preventing criminals from buying handguns. In 1993, the President signed the Brady Bill. Since its passage, 250,000 stalkers, fugitives and felons have been prevented from buying guns. That means fewer guns on our streets and safer streets for our officers.

Giving the police the tools they need to fight crime. President Clinton has strengthened efforts to clamp down on illicit gun markets, by implementing the Youth Crime Gun Interdiction Initiative in selected cities across the country. Through this initiative, law enforcement will trace all guns used in crime that are seized by Federal, State, and local law enforcement officers, and work with that trace information to help identify illegal gun traffickers. By analyzing patterns of gun trafficking that exist in an area, our police officers can more effectively target illegal gun traffickers for prosecution, particularly those who put guns into the hands of our nation's young people.

Leading a national effort on child safety locks. The President proposed legislation to require federal gun dealers to provide child safety locks with every gun sold, and directed all federal agencies to provide these safety locking devices for all handguns issued to federal law enforcement officers. And because of the President's leadership, 8 major gun manufacturers are announcing their support for providing child safety devices with all of their handguns.

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Draft 10/8/97 10pm

**PRESIDENT WILLIAM J. CLINTON
REMARKS TO "TOP COPS"
THE WHITE HOUSE
October 9, 1997**

Acknowledgments: Tom Scotto, President of NAPO; Bob Scully, Exec. Dir. of NAPO; Richard Feldman, Exec. Dir. of the American Shooting Sports Council.

I am delighted to welcome you to the White House to honor the uncommon valor of the nation's Top Cops, and to announce an important breakthrough in our effort to protect our children from guns.

Four and a half years ago, we committed to take back our streets from crime and violence. We put in place a comprehensive plan, based on what law enforcement has successfully done in our communities: We are working to add 100,000 new community police officers on our streets, to put tough new penalties on the books, to steer young people away from crime and gangs and drugs, and to keep guns out of the hands of criminals.

We have made real progress. Just last week, we learned that the nation's murder rate has fallen to the lowest point in more than a generation, and for the fifth year in a row violent crime and property crime have dropped nationwide. These are very encouraging trends -- and it's not hard to figure out what's going on. One big reason we are turning back the tide of crime is because of the kind of outstanding police officers you see standing behind me today.

Every year I look forward to meeting the winners of NAPO's Top Cop awards, to shake the hands and look straight in the eyes of true American heroes. Nominated by fellow officers, selected from among hundreds of worthy nominees, the Top Cops assembled here today represent America's finest. To say that your courage and devotion have gone well beyond the call of duty is an understatement. From rescuing wounded detention officers during a brutal prison riot . . . to saving hundreds of plant workers under threat from a deranged sniper . . . to going deep undercover to arrest violent Hell's Angels gang members . . . you have risked your lives to protect ours. On behalf of a grateful and admiring nation, I say thank you and congratulations to you and your families.

One of the ways we have worked with law enforcement is to help protect our children from the horror of accidental deaths from unlocked guns. Communities all across have suffered devastating losses when a child, playing with a parent's gun, accidentally takes the life of a brother, a sister, parent, or a playmate. According to a recent study released by the Justice Department, 22 million privately-owned handguns are kept both loaded and unlocked, which helps explain why every year about 1,500 children are treated in hospital emergency rooms for unintentional gun injuries. In 1993 alone, more than 200 children died.

In March, I directed that the guns issued to all federal law enforcement officers --

including those from the FBI, ATF, DEA, and Customs -- be equipped with child safety locks. And by next week, every agency will have fully complied.

When I announced this policy, I said, "if it's good enough for law enforcement, it's good enough for all our citizens." Today, because of the voluntary action of the firearms industry, millions of our citizens will receive this protection. I am very pleased to announce that 8 of the largest handgun manufacturers will provide child-safety devices with every new handgun they make. This action will affect 8 out of 10 handguns made in America. And it will save many young lives.

We have with us today leaders from these 8 companies -- Smith & Wesson, Glock, Beretta, Taurus Firearms, Heckler & Koch [*pronunciation?*], H & R 1871, SigArms, and O.F. Mossberg & Sons -- and I would like to ask them to stand. Thank you for all for making this commitment. I hope that every other handgun maker will follow your lead and offer the same pledge.

As is well known, this Administration and the gun industry have stood on different sides of many issues, such as the Brady Bill and the assault weapons ban, and there will be other disagreements in the future. But today we stand together with law enforcement officials to do what we all know is right for our children.

I should add that many members of Congress, too numerous to name, have worked with us to advance the issue of child safety locks. And we owe them thanks as well.

I also want to take this opportunity to challenge all parents to do their part -- to take responsibility for the safety of their children. Tough laws, tenacious police, and farsighted actions of industry cannot keep our children safe if parents do not take responsibility. If you have a gun in your home, it is up to you to keep it locked and out of the reach of your child.

For far too many years, our people feared that crime would continue to grow and grow -- that there was nothing we could do to stem lawlessness and violence. But working together -- police, parents, public officials, and responsible industry leaders -- we have making a real difference in the lives of our families. I especially want to thank the Top Cops for your contributions. Because of the kind of bravery you show every day, America is moving forward into the new century with safer streets and much greater peace of mind. Thank you and God Bless you.

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Crime-safety locks

**“Top Cops” Awards Event
Questions and Answers
October 9, 1997**

Q. What did the President announce today?

A. At an event to honor the 18 recipients of the National Association of Police Organizations (NAPO) “Top Cop” award, the President made two announcements strongly supported by law enforcement:

- Expanding Child Safety Locks. Following the President's lead on the use of child safety locks for handguns, eight major gun manufacturers announced that they would provide child safety devices with all of their handguns sold; and
- Scholarships for Children of Slain Officers. Building on legislation he signed a year ago, the President announced his support for a bill just proposed by the National Association of Police Organizations (NAPO) to make educational benefits available for the children of *state and local* law enforcement officers killed in the line of duty.

Q. What is the “Top Cop” award?

A. The “Top Cop” awards are given by NAPO and pay tribute to law enforcement officers from across the country for outstanding service to their communities during the preceding year. This year, 18 exceptional law enforcement officers will receive the award for their heroism and devotion to duty and service in their communities.

Child Safety Devices

Q. Who are the manufacturers announcing that they will begin providing child safety devices with their handguns?

A. Following the President's leadership on child safety locks, 8 major handgun manufacturers announced their support to provide them with their handguns: Glock, Beretta, Taurus, H&R, Heckler & Koch, Smith and Wesson, Mossberg & Sons, and SigArms. These manufacturers estimate that they represent about 80% of all of the handguns manufactured in the United States.

Also, it should be mentioned, that Smith and Wesson was the first of these companies to support child safety locks. In August, they announced a partnership with the Master Lock Company that would result in child safety locks being provided with all of their handguns sold for commercial use.

Q. What has the President done in the past to support the use of child safety locks?

- A. By including a provision to require the sale of child safety locks in his Anti-Gang and Youth Violence Act last February, President Clinton helped initiate a national debate on this issue. The President's legislation would require federally-licensed gun dealers to provide child safety locking devices with every gun sold. Moreover, in March, the President directed all federal agencies to provide safety locks with all handguns issued to federal law enforcement officers. By October 15th, all federal law enforcement officers will have been issued a child safety lock for their handgun.

Q. Will these safety devices actually prevent anything?

- A. A recent study by the Justice Department estimated that over one-third of all privately-owned handguns (22 million) are kept loaded and unlocked in our country. Other studies estimate that easy access to these weapons results in 1,500 child (ages 14 and under) being treated in hospital emergency rooms every year for unintentional firearms-related injuries. Child safety devices are an inexpensive and effective solution to this problem. In fact, a 1991 GAO study estimated that child safety locks could have prevented all accidental gun deaths involving children under the age of 6 that were included in the study.

College Scholarships for Children of Slain Officers

Q. Aren't these benefits already available to children of slain officers?

- A. One year ago, President Clinton signed into law the Federal Law Enforcement Dependents Assistance Act of 1996 -- commonly referred to as the "Degan Bill." This Act provides funds to assist in the college education of children of federal law enforcement officers killed in the line of duty. Specifically, it provides for up to \$4,848 per year towards the cost of a full-time higher education.

- Q. How many people have received educational benefits under the Degan program since it was created last year?**
- A. To date, 52 families have been determined to be eligible for the program, and several of these have applied for and/or received the first scholarships. The Justice Department will continue to conduct outreach to the families of slain officers and inform them of the availability of this educational assistance.
- Q. How much will expanding the educational benefits to all these new people cost?**
- A. The Justice Department estimates the first-year cost of this program to be about \$780,000.
- Q. Has legislation been proposed to expand Degan? Who supports this?**
- A. NAPO supports and is proposing such legislation today. The proposed expansion would add state, county and local public safety officers to the list of those eligible for this educational assistance. This new definition would include fire and rescue personnel as well.
- Q. How many law enforcement officers were killed in the line of duty last year?**
- A. In 1996, 116 federal, state and local law enforcement officers were killed in the line of duty, a dramatic 30% decline over 1995. This is the fewest number of police officer fatalities in over 35 years.

Crime-safety locks

The White House At Work

Thursday, October 9, 1997

President Clinton: Supporting Law Enforcement, Saving Lives

"For too many years, our people feared that crime would always grow and grow, that nothing could be done to stem lawlessness and violence. But working together -- police and parents, public officials and responsible industry leaders -- we are making a difference in the lives of our families." --President Clinton, October, 9, 1997

Today, President Clinton honored the 18 outstanding law enforcement officials who are receiving the National Association of Police Organizations' "TOP COP" Award for their heroism and exemplary service. In addition to recognizing the heroism of these officers, the "TOP COP" Award pays tribute to the vital role all law enforcement officers play in safeguarding our neighborhoods and keeping our children safe. Daily, in big cities and small towns across America, law enforcement officers safeguard the lives of citizens in their communities.

At today's event, the President also announced an historic agreement that will help ensure the safety of our children. Because of the President's leadership, 8 major gun manufacturers announced their support for providing child safety devices with every new handgun sold. This means that the vast majority of guns sold will have child safety devices.

The Need for Child Safety Locks. A recent study by the Police Foundation estimated that Americans keep almost 31 million firearms loaded and unlocked in their homes. Other studies estimate that easy access to these weapons result in 1,500 children (ages 14 and under) being treated in hospital emergency rooms every year for unintentional firearms-related injuries. And according to the Centers for Disease Control, over 1200 people in 1995 died from accidental firearm use. Child safety locks are a cheap and effective solution to this problem.

President Clinton: Leading by Example. By including child safety locks in his Anti-Gang and Youth Violence Strategy, the President initiated a national debate on this issue. He proposed legislation to require federal gun dealers to provide these safety devices with every gun sold, and directed all federal agencies to provide them with all firearms issued to federal law enforcement officers.

Firearms Industry: Following the President's Lead. At today's event, 8 major gun manufacturers --Glock, Beretta, Taurus, H&R, Heckler & Koch, Smith and Wesson,

Mossberg & Sons, and SigArms --and the American Sport Shooting Council announced that they will provide child safety devices with all of their handguns.

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STATEMENT BY THE PRESIDENT

This week, Smith and Wesson -- the world's largest manufacturer of handguns -- announced that it is forging a partnership with the Master Lock Company to provide a child safety lock with every handgun sold for commercial use. I applaud both of these companies for their efforts to promote gun safety.

I particularly want to commend Smith and Wesson for confirming that child safety locks are a simple and inexpensive way to keep children from hurting themselves or each other with guns. That is why my Anti-Gang and Youth Violence legislation would require that all federally-licensed gun dealers provide such safety devices with every gun sold. And that is why I ordered all federal agencies to provide a child safety lock to every federal law enforcement officer by October 15th.

Child safety locks have garnered the wide support of law enforcement, the medical community, many local governments, and now a part of the firearms manufacturing industry. I hope Members of Congress will reconsider their opposition to this reasonable approach to gun safety and include child safety locks as part of the juvenile crime legislation they will consider later this year.

Crime - safety locks

RADIO NEWS RELEASE
from Handgun Control, Inc.

Smith & Wesson Splits with NRA
on Major Issues of Handgun Safety

*Smith & Wesson to Join with Master Lock Company in Ensuring Every
S&W Handgun Comes Equipped with a Child Safety Lock*

Wednesday, August 13, 1997

Contact: Jake Tapper
Handgun Control, Inc.
202/289-5792

Smith & Wesson, the world's leading manufacturer of handguns, announced this week that as of September 2, **all Smith & Wesson handguns** sold for commercial use would arrive with Master Lock's 90D **trigger lock**. In doing so, Smith & Wesson is **publicly splitting** with positions taken by the **National Rifle Association on child safety locks and proper storage of firearms**.

Ken Jorgensen, Smith & Wesson's public relations manager, stated that "it is common sense for Smith & Wesson to encourage gun owners to utilize the full range of firearms safety precautions and procedures available to them...we believe that the inclusion of the Master Lock Gun Lock with Smith & Wesson handguns reflects our commitment to the concept of responsibility."

Smith & Wesson Splits from the NRA on Gun Safety

The significance of the split between the NRA and Smith & Wesson on this issue cannot be understated: for years, the **NRA** has encouraged gunowners to keep **loaded, unlocked handguns at the ready** to protect their families, despite the fact that overwhelming evidence indicates that doing so **creates a far greater threat to that family than an intruder**. One study by the *New England Journal of Medicine* held that handguns in the home are **43 times more likely to kill someone the gunowner knows** -- either by accident, through heat-of-passion homicide, or suicide - **than to kill an intruder in self-defense**.

Smith & Wesson has not only challenged the NRA's position on child safety locks, which the NRA has fought tooth-and-nail in the U.S. Congress and in state legislatures all

over the country, but has officially recommended that gunowners store their guns by removing the ammunition, using a child-safety lock, and then locking and storing the gun and ammunition in two separate locations.

What's the Need for Child Safety Locks on Handguns?

- The Centers for Disease Control estimate that **nearly 1.2 million latch key children have access to loaded and unlocked firearms.**
- A recent study sponsored by the National Institute of Justice concludes that **55% of all handguns owners keep their handguns loaded, and 34% keep their handguns loaded and unlocked.**
- It is no surprise, therefore, that children and teenagers cause more than **10,000 unintentional shootings** each year in which at least **800 people die.**

A recent U.S. General Accounting Office study concluded that properly used **child safety locks** -- which sell for as little as \$10.95 -- could have **prevented all** unintentional firearm deaths in which children under age 6 killed themselves or others.

What Has Congress Done on this Issue?

Despite the **responsible move of Smith & Wesson** in partnership with Master Lock, the **NRA and its allies** in the U.S. Congress have consistently opposed this basic safety measure. Only a few weeks ago, during a **Senate Judiciary Committee** vote on the **Juvenile Crime Bill**, the Senate Judiciary Committee narrowly defeated an amendment by Senator Herb Kohl (D-WI) that would have required that a child safety lock be sold with every new handgun purchased. A watered-down version of the amendment, offered by Senator Orrin Hatch (R-UT), which requires only that gun stores carry child safety locks in their inventories, did pass.

Who Supports Child Safety Lock Legislation?

- **Law enforcement** -- The Fraternal Order of Police, International Brotherhood of Police Officers;
- **Medical community** -- American Academy of Pediatrics, Emergency Nurses Association;
- **U.S. Conference of Mayors;**
- **Religious organizations** -- Friends Comm., Lutheran Office for Gov. Affairs, Natl Council of the Churches of Christ, Presbyterian Church, Episcopal Church, Union of Am. Hebrew Congregations, Unitarian Universalist Assn, U.S. Catholic Conf.;
- **86% of the American people**, according to a National Opinion Research Center poll.

The National Rifle Association's position:

"President Clinton's proposals for trigger locks on all firearms encourage all Americans to abandon armed, lawful self-defense in our homes" -- Tanya K. Metaksa, Executive Director of the NRA's Institute for Legislative Action.

"We ask that you vote 'NO' on any amendment regarding mandates on trigger locks no matter what the form such as (sic) amendment may take. If such language is attached to H.R. 3, we would oppose final passage of this legislation..." -- Letter to Members of Congress, "Vote 'NO' On Any Trigger Lock Amendments," May 6, 1997

"Americans don't need the federal government telling us how to store our property in our homes." -- NRA FAX ALERT, May 27

Talking Points on Child Safety Locks

- Cars have **seat belts**. Medicine bottles have **child safety caps**. Even **teddy bears** must be **fire-resistant**. So why shouldn't **handguns** -- by *definition* **designed to maim and kill** -- meet basic safety precautions?
- **Smith & Wesson** has done a **responsible, courageous** thing by agreeing to sell a child safety lock with every handgun and by encouraging gun owners to properly store their weapons unloaded and locked.
- **Smith & Wesson**, the world's leading handgun manufacturer, should be commended for taking this step, and **other gun manufacturers should follow its lead**.
- Here we see that the **NRA** is not only **out of step** with the **American people**, and with **gunowners** themselves -- both of which overwhelmingly support **responsible, common sense gun laws** -- but with the **gun industry itself**. In addition, the NRA gun lobby in Washington, D.C., has poured millions of dollars **into fighting against bills that the law enforcement community wants** -- the Brady Bill, a ban on armor-piercing "cop-killer" bullets and laws requiring the sale of a child safety lock with every handgun... **Who exactly is the NRA fighting for?**

For more information contact
Ken Jorgensen, Smith & Wesson, 413/781-8300
Tracy Lang, Master Lock, 414/447-5715
Monica Baer, Cramer-Krasselt, 414/227-3516
Tricia Berwanger, Cramer-Krasselt, 414/227-3475

For Immediate Release

Master Lock Company and Smith & Wesson Announce Partnership
— Leading Manufacturer of Handguns to Include Gun Lock —

MILWAUKEE (August 10, 1997) — Master Lock Company, the world's leading manufacturer of padlocks and related security products, has announced that it has partnered with Smith & Wesson, the world's leading manufacturer of handguns for sporting, law enforcement and military use, to package a Master Lock Gun Lock with every Smith & Wesson handgun sold for commercial distribution.

As of September 2, all Smith & Wesson commercial product shipped from the factory will arrive with Master Lock's 90D trigger lock. Made of unyielding, durable metal, the Master Lock Gun Lock is a two-piece keyed, locking device that fits securely over a gun's trigger guard, blocking access to the firing mechanism. With the Gun Lock properly in place, the trigger cannot be pulled until the lock is removed.

"Since the introduction of the Master Lock Gun Lock 27 years ago, we've set the industry standard, providing the highest-quality trigger lock to millions of Americans who supplement their gun-safety practices with a gun lock," said Tracy Lang, senior product manager at Master Lock Company. "Smith & Wesson choose to provide their customers with our product, recognizing that Master Lock manufactures a superior trigger lock.

"Both companies feel this is a proactive step towards safer gun storage. Our own research found that 83 percent of gun owners are concerned about the safety and security of firearms when not in use," added Lang.

-more-

Master Lock and Smith & Wesson Announce Partnership
page 2

Both Master Lock and Smith & Wesson are actively involved in gun safety programs that promote education and responsible use. In 1996, Master Lock launched "Gun Safety. It's No Accident." in association with the Emergency Nurses Association (ENA) to educate Americans about the importance of practicing gun safety. Since August of last year, through community events throughout the country, Master Lock and the ENA have distributed several hundred thousand gun safety brochures and tens of thousands of free Master Lock Gun Locks. Smith & Wesson operates a training academy, offering courses to the general public and law enforcement agencies.

Master Lock, Smith & Wesson and law enforcement groups recommend that to safely store a gun:

- Always remove all ammunition from guns.
- If a gun is kept for protection, ensure no unauthorized persons have access to the firearm.
- Place ammunition in a locked location, separate from guns. When deciding where to store ammunition, remember to select a secure place that is out of sight and reach of children.
- Secure unloaded firearms with a gun lock, gun alarm or other tamper-proof device which helps prevent unauthorized use and tampering or renders the gun inoperable.
- Store unloaded guns in a locked gun cabinet, safe or gun vault. Remember to place a locked storage case where children won't be able to see, reach or find it.
- Keep gun storage keys hidden in a separate location from regularly used keys.

"A trigger lock can be an effective deterrent to unintended access and unauthorized persons," said Lang.

The Master Lock Company is an operating unit within the home and office group of Fortune Brands, Inc.

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(The research was conducted by Cramer-Krasselt Marketing Research in 1995 through a national survey.)

August 1997

SMITH & WESSON HANDGUNS TO COME WITH MASTER LOCK GUN LOCK

Smith & Wesson, the world's leading manufacturer of handguns for sporting, law enforcement and military use, announces that beginning September 2, all Smith & Wesson handguns sold for commercial distribution will be shipped from the factory with a Master Lock Gun Lock.

Ken Jorgensen, Smith & Wesson's public relations manager states, "Smith & Wesson recognizes that with our rights comes responsibility. We believe that it is common sense for Smith & Wesson to encourage gun owners to utilize the full range of firearms safety precautions and procedures available to them. These certainly include basic firearms safety training and measures that can help prevent unauthorized access to firearms. While we recognize that no single safety device or solution will apply universally to all gun owners, we believe that the inclusion of the Master Lock Gun Lock with Smith & Wesson handguns reflects our commitment to the concept of responsibility."

This partnership with Master Lock, the world's best-known name in locking devices is a natural for Smith & Wesson. Both American-based companies are leaders in their respective industries and the combined knowledge of firearms and security devices will be of mutual benefit to Smith & Wesson customers.

Consumers who wish to purchase either duplicate locks keyed the same for use on other firearms they own or additional keys may do so through the Smith & Wesson Customer Support Center (800-331-0852, Ext. 2904).

16 AP 08-09-97 16:50 EST 47 Lines. Copyright 1997. All rights reserved.

AM-MA-Guns-Master Lock, Bjt,390<

Deal worth \$1 million to Milwaukee lockmaker<

Eds: Also ran on national lines<

MILWAUKEE (AP) A lock on every gun.

That's the new \$1 million packaging deal between Master Lock Co. and gunmaker Smith & Wesson.

After Sept. 2, all Smith & Wesson handguns will be shipped with Master Lock's 90D trigger lock.

Smith & Wesson, based in Springfield, Mass., is the world's leading manufacturer of handguns. The two-piece, keyed locking device will be made at Master Lock's Milwaukee plant.

"With the gun lock properly in place, the trigger cannot be pulled until the lock is removed," said Tracy Lang, senior product manager at Master Lock.

The inclusion of the Master Lock Gun Lock "reflects our commitment to the concept of responsibility," said Ken Jorgensen, a Smith & Wesson spokesman.

The companies negotiated for six months before a deal was reached for Master Lock to manufacture 350,000 gun locks for Smith & Wesson this year.

Master Lock added another shift three weeks ago to make the gun locks.

Before the agreement, gun locks represented about 1 percent of Master Lock's sales, Lang said. The deal will boost gun lock sales to 2 percent of the company's total business.

In addition to the locks being made for Smith & Wesson, Master Lock makes three other types of gun locks: one for shotguns and rifles; one with a 110-decibel alarm for handguns; and one with an alarm with an 8-foot cable.

Milwaukee-based Master Lock, a subsidiary of Fortune Brands Inc., set an industry standard when it introduced gun locks 27 years ago, Lang said.

In 1970, Master Lock sold 100,000 gun locks. Last year, the company sold 750,000.

Master Lock and Smith & Wesson also are discussing a deal under which Master Lock would produce gun locks that carry the names of both companies, Lang said.

U.S. Sen. Herb Kohl, D-Wis., praised the deal.

"This will likely help reduce the number of accidental injuries and deaths that result from kids playing with handguns," he said. "If all other companies follow this lead, we wouldn't even need federal legislation."

On July 15, an amendment offered by Kohl to require that
handguns be sold with separate child safety locks and warnings
was defeated 9-8 in a vote by the Senate Judiciary Committee.

Crime - safety locks

DRAFT DRAFT DRAFT

August 14, 1997

XXX
President
Smith and Wesson
XXX
XXX

Dear X:

I am writing to thank you for taking a leadership role in the firearms industry to promote gun safety through child safety locks. Your announcement earlier this week to provide child safety locks with your handguns is a responsible stance and will help confirm that such safety devices are a simple and inexpensive way to keep children from hurting themselves or each other with guns.

I strongly support child safety locks as a way to cut off children's access to guns that can cut short their lives. In 1994, 185 children were killed by accidental gunshot wounds. That is why my youth violence legislation would require all federally-licensed gun dealers to provide child safety locks every handgun sold, and that is why I have directed federal agencies to provide child safety locks with the thousands of handguns issued to federal law enforcement officers.

Your recent announcement is a meaningful addition to the wide support that child safety locks have garnered already: from law enforcement, to the medical community, to many of our local governments. I hope that Members of the U.S. Senate will also be supportive of child safety locks when they consider juvenile crime legislation this fall.

Again, I commend you for your efforts and for taking the lead in the firearms industry on this important gun safety issue.

Sincerely,

William J. Clinton

Leanne A. Shimabukuro 06/06/97 07:46:21 PM

Record Type: Record

To: Jose Cerda III/OPD/EOP
cc: Elena Kagan/OPD/EOP
Subject: directive

I spoke with Karen Popp and she thought you should work out a basic shell of the directive which could act as a working document for DPC, WH counsel, Treasury/ATF and Justice. You'll be happy to know that she will be around this weekend, so you can definitely call her.

I talked to her and ATF general counsel about suggested directive language that could help us accomplish our policy goals. Here's some general language for you to consider--

Treasury is directed to:

1. Issue regulations to require a warning statement on child safety/safe storage/juvenile handgun possession to be contained in the license issued by Treasury to FFLs.; and require the license/warning to be posted in a location where the public can see it.
2. Issue regulations requiring FFLs to distribute a written notice --which could include stickers-- with every handgun which states that it is illegal to transfer a handgun to a juvenile.

My general thought is that we don't need to come up with the actual language of the warning, but we do need to decide what the parameters of the "warning" should be in the first place.

Other thoughts:

* We could have language for FFLs to post some other warning sign (larger or different from the license) on a voluntary basis. This probably isn't too useful, because we have no idea if they would do it.

* The directive should have some sort of line which says that the written notifications should in no way affect existing rights. This could help to ensure that the notices aren't used as a defense to liability in states where people can sue for gun accidents.

* Karen said that in addition to have language on public safety, it is critical to focus on preventing illegal juvenile handgun possession (since this is the best hook ATF has to regulate.)

Hope some of this is useful. I'll talk to you Sunday when I get back into town.

NO

HANDGUN CONTROL

ONE MILLION STRONG . . . working to
keep handguns out of the wrong hands.

MEMORANDUM

TO: Rahm Emanuel
Senior Advisor to the President

FROM: Robert Walker
President, Handgun Control, Inc.

Dennis Henigan
General Counsel, Handgun Control, Inc.

DATE: June 4, 1997

RE: New Regulation Requiring Gun Warning

In seeking to keep handguns out of the hands of minors, the Department of the Treasury should consider issuing a new regulation barring the sale of any handgun by a federal licensee (including manufacturers, importers and dealers), that is not accompanied by a written warning as to unsafe gun storage.

The authority to issue such a regulation arguably is found in 18 U.S.C. § 926(a), which provides that the Secretary of the Treasury "may prescribe only such rules and regulations as are necessary to carry out the provisions of this chapter." In National Rifle Association v. Brady, 914 F.2d 475, 479 (4th Cir. 1990), the Fourth Circuit held that, despite the addition of the word "only" (and other changes) to this provision made by the Firearms Owners Protection Act of 1986, § 926(a) "almost inevitably confers some measure of discretion to determine what regulations are in fact 'necessary'." Thus, the issue is whether the government can make a reasonable case that the warning is "necessary" to carry out any of the provisions of the Gun Control Act, as amended.

The Kohl Amendment, passed as part of the 1994 Crime Bill, makes it unlawful for a juvenile to knowingly possess a handgun, unless the possession falls within certain specified exceptions, including possession with the written consent of a parent or guardian or in connection with ranching activities. 18 U.S.C. § 922 (x)(1). Thus, the statutory scheme permits juvenile possession of handguns only under certain narrowly defined circumstances in which the risk to public safety is diminished. Of course, when a juvenile gains possession of a handgun because it is left unlocked and accessible, his/her possession violates the statute and creates the very risk the statute was enacted to prevent. Arguably, a

Memorandum To Rahm Emanuel
June 4, 1997
Page 2

warning to gun owners to lock their handguns away from the reach of minors is "necessary" to carry out the prohibition on juvenile possession.

To bolster the case for Treasury's authority, the warning should use language closely connected to the statutory provision on juvenile possession. One possibility would read:

POSSESSION OF HANDGUNS BY PERSONS UNDER EIGHTEEN YEARS OF AGE IS PROHIBITED, UNDER MOST CIRCUMSTANCES, BY FEDERAL LAW. IN ORDER TO PREVENT UNLAWFUL JUVENILE POSSESSION OF HANDGUNS, YOU SHOULD STORE ALL HANDGUNS UNLOADED AND LOCKED IN A LOCATION SEPARATE FROM THEIR AMMUNITION AND INACCESSIBLE TO MINORS.

Although there is a colorable argument supporting Treasury's power to require such a warning, there is nevertheless serious doubt that such a regulation would survive a court challenge. Our argument in favor of the regulation is essentially that a regulation is "necessary" to carry out the provisions of the Gun Control Act as long as it makes those provisions more effective. This argument confers far-reaching legal authority on Treasury. For example, under such a rationale, Treasury would have the authority to require radical design changes in guns to prevent their use by anyone but the authorized owner because such changes would make the Gun Control Act more effective in preventing use of guns by high-risk persons, like kids and criminals. Realizing the implications of our theory of ATF's authority, there is substantial doubt that the courts would adopt it.]

New Clinton Administration Firearms Initiatives

March 5, 1996

Announcement:

Today, President Clinton announced 3 measures that he is taking to protect our children, neighbors, and law enforcement from gun violence and accidents:

- 1) Issued a Directive to all Federal Agencies and Departments requiring child safety locks and proper instructions with every handgun issued to a law enforcement agent;
- 2) Instituted important changes to Federal firearms law requiring greater proof of residency before purchasing a firearm; and
- 3) Announced that he would send to Congress legislation banning "Cop Killer" bullets.

Child Safety Locks

- The Centers for Disease Control (CDC) estimate that nearly 1.2 million unsupervised children have access to loaded and unlocked firearms in their homes. A child safety lock is a trigger lock or other safety device designed to prevent the unauthorized use of a firearm. The President's Anti-Gang Bill would expand the use of child safety locks by requiring all Federal Firearms Dealers to provide a child safety lock device with every handgun they sell. Today's Directive would take the first step in that direction by making this a universally-adopted safety policy for all Federal law enforcement agents.

Tighter Regulations on Gun Sales

As a result of the recent Empire State Building tragedy, President Clinton directed Treasury Secretary Rubin report back on whether and how to restrict gun access to foreign visitors and, more broadly, to tighten up residency requirements. Rubin's recommendations are:

- 1) Amend the form all gun purchasers must complete by requiring purchasers to attest that they are, in fact, residents of the state in which they are purchasing the firearm. Aliens would have to meet the 90 day residency requirement currently stipulated in the regulations.
- 2) Amend the regulations governing the establishment of residency to require all gun purchasers to prove residency through a photo identification and the use of substantiating documentation (e.g. utility bills). To reflect current law, aliens would also have to establish 90 days of residency.

President Clinton also announced his support for the Kennedy-Durbin/Schumer Bill, which would prohibit foreign visitors to the United States from buying or carrying firearms.

Cop Killer Bullets

- President Clinton's legislation directs the Secretary of Treasury to promulgate regulations that will prohibit the manufacture, importation, and distribution of handgun ammunition that can pierce standard bullet-proof vests.

The Clinton Administration's New Firearm Initiatives

March 5, 1997

Questions and Answers

Q. What does the President's Directive accomplish?

President Clinton's directive would require all Federal Agencies and Departments to provide a child safety lock with every handgun distributed to a law enforcement agent. The Directive will help prevent gun accidents and children's access to guns. Properly used, a child safety locking device could have a significant impact on whether children can use a handgun to hurt themselves or someone else.

If a safety locking device is provided with every handgun, responsible gun owners and parents will use them. That is why the President included a provision in his Anti-Gang and Youth Violence Act of 1997 to require all Federal Firearms Licensed Dealers to provide a child safety lock with every handgun they sell. Under this Directive, the Federal Government will lead the rest of the country by example on this issue by putting this requirement into place immediately for all of the handguns it issues to law enforcement agents.

Q. Do any Federal agencies already require safety locking devices to be issued?

Yes. The Bureau of Alcohol, Tobacco and Firearms (ATF) already has issued safety locks to every one of its agents and the FBI has begun distributing safety locks to new agents when they issue them a handgun. Today's Directive by President Clinton would make this a universally-adopted policy across the Federal government.

Q. What Federal agencies are affected by this and how much will it cost?

Every Federal agency that issues a handgun will be covered under the President's Directive. For example, some of the agencies affected are: DEA, Border Patrol, Secret Service, Military Police, and the U.S. Marshals.

ATF currently pays approximately \$6 per safety locking device for every handgun to carry out their policy.

Q. Will safety locking devices really have an impact on reducing unauthorized uses?

A 1991 General Accounting Office study determined that a child-proof handgun safety device could have prevented all the gun accidents in which children under the age of 6 killed

themselves or others during a two-year study period.

Some cities have recently enacted ordinances to require safety locking devices to be sold with handguns. However, the adoption of these ordinances are too recent to assess the impact on reductions in firearms-related deaths and injuries.

Q. What did the President propose in response to the Empire State Building case?

As a result of the recent tragedy at the Empire State Building, President Clinton directed Treasury Secretary Rubin to review the circumstances and report back on whether and how to restrict gun access to foreign visitors and, more broadly, to tighten up residency requirements. In response, Rubin sent the following recommendations to the President:

- 1) Amend the form all gun purchasers are required to complete so that it will be necessary for purchasers to attest that they are, in fact, residents of the state in which they are purchasing the firearm. In the case of aliens, this would require that they meet the 90-day residency requirement currently stipulated in the regulations.
- 2) That the regulations governing the establishment of residency be amended to include requirements that all gun purchasers establish proof of residency through a photo identification and the use of substantiating documentation (e.g., utility bills). In the case of aliens, they would have to establish 90 days of residency to reflect current law.

Q. Would this change have prevented the situation at the Empire State Building?

We can never fully prevent someone from obtaining a handgun. But these changes will provide greater assurances that firearm dealers will check that the purchaser can legally buy a firearm.

Q. What does the Durbin-Kennedy bill do?

The Durbin-Kennedy legislation makes it illegal for an individual in the United States on a nonimmigrant visa to purchase or possess a firearm, and also prohibits sales of firearms to non-immigrant visa holders. Nonimmigrant visa holders include students, tourists and temporary workers.

The bill provides two exemptions from this prohibition: 1) individuals here on nonimmigrant visas that prove a legitimate law enforcement, diplomatic, or hunting purpose for the firearm; and 2) non-immigrant visa holders who have resided in the United States for 6 months, and can produce documentation from their country of origin that they do not have a criminal record.

Q. Would the Kennedy-Durbin bill have prevented the Empire State Building case?

It may have. The individual alleged to have committed the shooting incident entered the country on a nonimmigrant tourist visa and would have been subject to the bill's ban on ownership of all firearms.

Q. What does the President's "Cop Killer" Bullet bill do?

Criminals should not have access to handgun ammunition that can pierce bullet-proof vests worn by law enforcement officers. Although current law provides limits on ammunition based on the specific materials from which it is made, it does not address the problem of excessively powerful ammunition based on its performance.

President Clinton's legislation directs the Secretary of Treasury to promulgate regulations that will prohibit the manufacture, importation, and distribution of handgun ammunition that can pierce standard bullet-proof vests.

In developing these regulations, the Secretary will consult with law enforcement, body armor and ammunition manufacturers, sporting groups, and the academic research community. In addition, Congress is provided a 45-day opportunity to review the regulations and disapprove of them. This legislation would limit the availability of this ammunition without affecting the needs of legitimate sporting enthusiasts. Most importantly, it will save police officers' lives.

MEMORANDUM FOR THE HEADS OF EXECUTIVE DEPARTMENTS AND AGENCIES

SUBJECT: Child Safety Lock Devices for Handguns

Every day, firearms claim the lives of too many children. Firearms cause twelve percent of fatalities among American children and teens, and one of every four deaths of teenagers ages 15 to 19. These numbers represent not only violent crimes, but also tragic gun accidents. Firearms are now the fourth leading cause of accidental deaths among children ages 5 to 14. Moreover, firearms have become the primary method by which young people commit suicide.

According to a study released earlier this month by the Centers for Disease Control and Prevention (CDC), the rate of firearm deaths among children up to 14 years old is nearly 12 times higher in the United States than in 25 other industrialized countries combined. The CDC also estimates that nearly 1.2 million unsupervised children return from school to a home that has a loaded or unlocked firearm.

Recently, my Administration sent to the Congress our "Anti-Gang and Youth Violence Act of 1997," draft legislation that includes a provision requiring all Federal Firearms Licensed dealers to provide a safety lock device with every firearm sold. This provision will help to reduce the unauthorized use of handguns by a child at play or a teen who wants to commit a crime. Just as important, safety lock devices can also help deter gun theft.

I have urged the Congress to move this legislation quickly. In the meantime, the Federal Government can serve as an example of gun safety for the Nation by taking an important step to reduce handgun accidents and protect our children from injury and death.

Every year, the Federal Government issues thousands of handguns to our law enforcement agents. While some agencies have already adopted a policy of distributing safety locks for these handguns, this policy should be universally adopted across the Federal Government. That is why I direct you to develop and implement a policy requiring that a safety lock device -- as defined in our draft legislation -- be provided with any and every handgun issued by your agency to law enforcement agents. You should ensure that all Federal law enforcement agents are informed of this policy and that all issued safety lock devices are accompanied by instructions for their proper use.

All Americans have a responsibility to ensure that guns do not fall into the hands of our children. Your response to this directive will help ensure that this does not happen. Taking this simple step can have a dramatic impact on saving the lives of our children. You should proceed as quickly as possible to carry out this directive.



DEPARTMENT OF THE TREASURY
WASHINGTON, D.C.

SECRETARY OF THE TREASURY

March 4, 1997

The President of the United States
The White House
Washington, D.C.

Dear Mr. President:

After the tragic shootings at the Empire State Building last month, you asked us to review options that may be necessary to address any existing deficiencies relating to the purchase of firearms by nonresident aliens. We have reviewed relevant laws, regulations and other related requirements and have concluded that additional measures would be appropriate and would address existing items needing attention.

The Bureau of Alcohol, Tobacco and Firearms has set forth the following two options for consideration:

(1) amend ATF F 4473, the form all gun purchasers are required to complete, as well as ATF F 5300.35, the form required under the Brady law, so that it will be necessary for purchasers to attest that they are, in fact, residents of the state. In the case of aliens, this would require that they meet the 90-day residency requirement currently stipulated in the regulations, and;

(2) that regulations governing the establishment of residency be amended to specifically include requirements that aliens must establish proof of residency through the use of substantiating documentation (e.g, utility bills) in addition to photo identification.

After consulting with Under Secretary for Enforcement Raymond W. Kelly, I recommend that both options be adopted. We will begin the process of amending the forms and the regulations immediately.

These are constructive steps in the regulatory process to help assure that firearms purchases are made lawfully. The recent tragic events only bolster the Treasury Department's resolve in administering these laws fairly, but rigorously.

Sincerely,

A handwritten signature in cursive script that reads "Robert E. Rubin".

Robert E. Rubin

WHITE HOUSE STAFFING MEMORANDUM

6:45 p.m.

DATE: 3/4/97

ACTION/CONCURRENCE/COMMENT DUE BY: 3/4/97

SUBJECT: Presidential Memorandum on Child Safety Lock Devices for Handguns Issued by the Federal Government.

	ACTION	FYI		ACTION	FYI
VICE PRESIDENT	<input checked="" type="checkbox"/>	<input type="checkbox"/>	McCURRY	<input type="checkbox"/>	<input checked="" type="checkbox"/>
BOWLES	<input checked="" type="checkbox"/>	<input type="checkbox"/>	McGINTY	<input type="checkbox"/>	<input type="checkbox"/>
McLARTY	<input type="checkbox"/>	<input type="checkbox"/>	NASH	<input type="checkbox"/>	<input type="checkbox"/>
PODESTA	<input checked="" type="checkbox"/>	<input type="checkbox"/>	RUFF	<input checked="" type="checkbox"/>	<input type="checkbox"/>
MATHEWS	<input checked="" type="checkbox"/>	<input type="checkbox"/>	SMITH	<input type="checkbox"/>	<input type="checkbox"/>
RAINES	<input checked="" type="checkbox"/>	<input type="checkbox"/>	REED	<input checked="" type="checkbox"/>	<input type="checkbox"/>
BAER	<input checked="" type="checkbox"/>	<input type="checkbox"/>	SOSNIK	<input checked="" type="checkbox"/>	<input type="checkbox"/>
ECHAVESTE	<input type="checkbox"/>	<input type="checkbox"/>	LEWIS	<input checked="" type="checkbox"/>	<input type="checkbox"/>
EMANUEL	<input checked="" type="checkbox"/>	<input type="checkbox"/>	YELLEN	<input type="checkbox"/>	<input type="checkbox"/>
GIBBONS	<input type="checkbox"/>	<input type="checkbox"/>	STRETT	<input type="checkbox"/>	<input type="checkbox"/>
HALE	<input type="checkbox"/>	<input type="checkbox"/>	SPERLING	<input type="checkbox"/>	<input type="checkbox"/>
HERMAN	<input type="checkbox"/>	<input type="checkbox"/>	HAWLEY	<input type="checkbox"/>	<input type="checkbox"/>
HIGGINS	<input checked="" type="checkbox"/>	<input type="checkbox"/>	WILLIAMS	<input type="checkbox"/>	<input type="checkbox"/>
HILLEY	<input checked="" type="checkbox"/>	<input type="checkbox"/>	RADD	<input type="checkbox"/>	<input type="checkbox"/>
KLAIN	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<u>E. Kagan</u> →	<input checked="" type="checkbox"/>	<input type="checkbox"/>
BERGER	<input type="checkbox"/>	<input type="checkbox"/>	<u>Clerk</u>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
LINDSEY	<input type="checkbox"/>	<input type="checkbox"/>		<input type="checkbox"/>	<input type="checkbox"/>

REMARKS:

Comments to this office.

RESPONSE:

DRAFT #1

March 5, 1997

MEMORANDUM FOR THE HEADS OF EXECUTIVE DEPARTMENTS AND AGENCIES

SUBJECT: Child Safety Lock Devices for Handguns Issued by the Federal Government

Every day, firearms hurt or kill American children. Twelve percent of fatalities among American children and teens, and one of every four deaths of teenagers ages 15 to 19 are caused by firearms. While many firearm deaths are a direct result from violent crime, gun accidents also regularly claim the lives of our youth. Firearms are the fourth leading cause of accidental deaths among children ages 5 to 14. Moreover, firearms have become the primary method by which young people commit suicide.

According to a Centers for Disease Control study released earlier this month, the rate of firearms deaths among children 0 to 14 years-old is nearly 12 times higher in the United States than in 25 other industrialized countries combined. The Center also estimates that nearly 1.2 million unsupervised children return from school to a home that has an unloaded or unlocked firearm. This is simply unacceptable.

Recently, we sent to Congress our "Anti-Gang and Youth Violence Act of 1997," which includes a provision that will require all Federal Firearms Licences dealers to provide a locking device with every firearm sold. This provision will help to reduce the unauthorized use of handguns, by a child at play or a teen who wants to commit a crime. A gun with a safety locking device is also rendered useless to a thief.

I have urged Congress to move this legislation expeditiously. In the interim, the Federal government can serve as an example of gun safety for our country by taking the first step to reduce handgun accidents and protect our children from injury and death.

Every year, the Federal government issues thousands of handguns to its law enforcement agents. Some agencies have already adopted a policy of issuing safety locks for handguns issued to their agents. This policy should be universally adopted across the Federal Government.

That is why I direct you to develop and implement a policy requiring that a safety locking device -- as defined in our legislation -- be provided with any and every handgun issued by your Department or Agency. The policy should ensure that the employee is informed of this policy and that all issued safety locks are accompanied

with instructions for its proper use.

All Americans have a responsibility to ensure that guns do not fall into the hands of children. Your effort in response to this Directive represents an important first step by the Federal government to better ensure that this does not happen. Taking these simple measures can have a dramatic impact on saving the lives of our children. You should proceed as expeditiously as possible to carry out this Directive.

William J. Clinton

DRAFT

Crime - Safety Locks

THE WHITE HOUSE

WASHINGTON

MEMORANDUM FOR THE HEADS OF EXECUTIVE DEPARTMENTS AND AGENCIES

SUBJECT: Child Safety Lock Devices for Handguns

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I have urged the Congress to move this legislation quickly. In the meantime, the Federal Government can serve as an example of gun safety for the Nation by taking an important step to reduce handgun accidents and protect our children from injury and death.

DRAFT

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All Americans have a responsibility to ensure that guns do not fall into the hands of our children. Your response to this directive will help ensure that this does not happen. Taking this simple step can have a dramatic impact on saving the lives of our children. You should proceed as quickly as possible to carry out this directive.

DRAFT #1

March 5, 1997

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William J. Clinton