

NLWJC - KAGAN

EMAILS RECEIVED

ARMS - BOX 005 - FOLDER -006

[03/10/1997 - 03/11/1997]

Withdrawal/Redaction Sheet

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001. email	Diane Fortuna to Elena Kagan and Bruce Reed re: Latest from Silverman (partial) (1 page)	03/10/1997	P2, P6/b(6)
002. email	Phone No. (partial) (1 page)	03/10/1997	P6/b(6)

COLLECTION:

Clinton Presidential Records
 Automated Records Management System [Email]
 OPD ([Kagan])
 OA/Box Number: 250000

FOLDER TITLE:

[03/10/1997 - 3/11/1997]

2009-1006-F
ds279

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
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- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Lyn A. Hogan (CN=Lyn A. Hogan/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:10-MAR-1997 10:31:13.00

SUBJECT: OPM Proposal

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

Can you e-mail me for my files a copy of the final directive and any additional paper generated for the radio address? Thanks.

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001. email	Diane Fortuna to Elena Kagan and Bruce Reed re: Latest from Silverman (partial) (1 page)	03/10/1997	P2, P6/b(6)

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FOLDER TITLE:

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RR. Document will be reviewed upon request.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Diana Fortuna (CN=Diana Fortuna/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:10-MAR-1997 11:16:45.00

SUBJECT: Latest from Silverman to Sylvia on summit FYI

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TO: Bruce N. Reed (CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

Not sure if you're interested in all this detail, but since it's to Sylvia....

----- Forwarded by Diana Fortuna/OPD/EOP on 03/10/97
11:17 AM -----

Stephen B. Silverman
03/07/97 06:21:00 PM
Record Type: Record

To: Sylvia M. Mathews/WHO/EOP
cc: Diana Fortuna/OPD/EOP, Katherine Hubbard/WHO/EOP
Subject: Summit

Let's catch up tomorrow, if you'd like on service summit.

- I. Just talked to Powell's guy, Col. Smolin, re: next week. Meeting is set for Thursday 11 am here in Roos. Room. Carole Parmalee and I spoke earlier. Harris: not available that day, but we should still go forward. Henry is all set. Should we brief Erskine Wednesday?
- II. Smolin and Stuart are amendable to weekly Thursday meetings at the staff level. Also, amenable to weekly Tuesday conference calls at staff level. Maybe 1-2 Powell-Cisneros-Bowles meetings before the summit.
- III. Diana, Eli, Bibb and I met to review communications/scheduling options. We will work up a plan by early next week with ideas for the lead-up and the Summit itself, share with Eli and then with you, et al.

P2, P6/(b)(6)

IV. Key Issue: Staffing. We think that we should:

A) have several Administration people working at the Summit with Stuart. These could be agency people "on assignment" (I think that's the right personnel term) or detailed. This would help us be as helpful as possible to the organizers (among other reasons).

P2, P6/(b)(6)

C) have several detailees or assignees (or whatever the right personnel term is) go over to Americorp from the Administration. They need help

over there. It must be very overwhelming. Constituencies, commitments,
press, logistics, et al. How does this sound?

Let's talk tomorrow, if you'd like. Just call or page.

Steve

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Patricia F. Lewis (CN=Patricia F. Lewis/OU=WHO/O=EOP [WHO])

CREATION DATE/TIME:10-MAR-1997 13:05:25.00

SUBJECT: Call agenda

TO: Kris M Balderston (CN=Kris M Balderston/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Nicole R. Rabner (CN=Nicole R. Rabner/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Marsha E. Berry (CN=Marsha E. Berry/OU=WHO/O=EOP @ EOP [UNKNOWN])
READ:UNKNOWN

TO: Mary E. Glynn (CN=Mary E. Glynn/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Laura A. Graham (CN=Laura A. Graham/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Pauline M. Abernathy (CN=Pauline M. Abernathy/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: April K. Mellody (CN=April K. Mellody/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Ann F. Lewis (CN=Ann F. Lewis/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TEXT:

Announcement

What will we be able to announce?
Who should be there?
Should we have any paper available?

Sponsorship questions

Response from counsel?

Next meeting

Other issues

Withdrawal/Redaction Marker

Clinton Library

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002. email	Phone No. (partial) (1 page)	03/10/1997	P6/b(6)

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RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Lyn A. Hogan (CN=Lyn A. Hogan/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:10-MAR-1997 17:38:27.00

SUBJECT: OPM Directive

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

I've talked with Bev Godwin (NPR--works for Elaine Kamarck) and Anne McGuire in Cabinet affairs. I gave them both all of the paper we put together for the radio address plus a copy of the directive, but each has questions I couldn't answer. Particularly, Anne is concerned that there may not have been outreach to all of the secretaries. I told her I wasn't sure what process you went through to clear the directive so I wasn't sure. I suggested they both call you.

Anne mentioned that you are briefing the chiefs of staff in the morning. I'm leaving right now to visit my uncle in the hospital, but if you need something for the meeting, leave me a message at home and I'll do it early in the morning. P6(b)(6)

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Ann F. Lewis (CN=Ann F. Lewis/OU=WHO/O=EOP [WHO])

CREATION DATE/TIME:11-MAR-1997 08:16:38.00

SUBJECT: Re: welfare/states

TO: Bruce N. Reed (CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Barry J. Toiv (CN=Barry J. Toiv/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Michael D. McCurry (CN=Michael D. McCurry/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TEXT:

Didn't the President make this point in his speech to the Maryland legislature --among many other points ,to be sure . I think this is much on his mind when he says he wants to talk to legislatures about education and welfare. But given that the emphasis and news from such appearances will always be education, do you think this should be done as a stand alone piece ?

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Diana Fortuna (CN=Diana Fortuna/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:11-MAR-1997 08:45:59.00

SUBJECT: Re: Draft executive order on disability issues

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

you're not convinced by OMB or by me?

Elena Kagan

03/10/97 06:27:02 PM

Record Type: Record

To: Diana Fortuna/OPD/EOP

cc:

Subject: Re: Draft executive order on disability issues

I'm not convinced.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Diana Fortuna (CN=Diana Fortuna/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:11-MAR-1997 08:48:42.00

SUBJECT: Re: FYI from Bruce

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

Bruce was responding to my long email about the issue of disciplining special ed students, and whether schools can ever expel them and not give them services in any setting, even if they bring guns or other weapons to school.

Elena Kagan

03/10/97 06:29:06 PM

Record Type: Record

To: Diana Fortuna/OPD/EOP

cc:

Subject: Re: FYI from Bruce

sorry -- what was he responding to?

BRUCE REED**Daily Schedule for
Tuesday
March 11, 1997**

- 9:15 NC Leg Message Meeting
(Baer's office)**
**9:40 Mark Penn
(Your office)**
**11:30 National Service Meeting
Elena/Steve/Diana
(Room 160)**
**12:15 Time Luncheon
1050 Connecticut, NW
Suite 850**
- 4:00 WR Strategy Meeting
(Your office)**
**5:30 POTUS Strategy Premeet
(Podesta's office)**
-

POTUS

- 9:15 Briefing/Speech Prep**
9:50 Weekly Econ Br (Oval)
10:15 Briefing/Speech Prep
11:00 Free TV (Press Club)
12:25 Briefing (Oval)
12:30 Meet with Board/Creative Coalition (Oval)
12:45 Phone/Office Time
3:30 Briefing (McCurry)
**3:40 Interview Sara Staley/VHI
(Cabinet Room)**
4:00 Briefing (Red Room)
4:25 DC Econ Event (East Rm)
5:15 Briefing (Oval)
5:30 Video Tapings
6:20 Meet and Greet
6:40 Reception (Hay Adams)
**7:45 DNC Dinner
(Sheraton Carlton)**

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Pauline M. Abernathy (CN=Pauline M. Abernathy/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:11-MAR-1997 09:53:07.00

SUBJECT: Call to Bill Corr

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

Did you reach Bill Corr? Also, do we need further guidance by counsel before we ask Cabinet Affairs to develop a satellite conference plan?

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Diana Fortuna (CN=Diana Fortuna/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:11-MAR-1997 10:31:22.00

SUBJECT: Legal Immigrant events

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Bruce N. Reed (CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

CC: Stephen C. Warnath (CN=Stephen C. Warnath/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

CC: Cynthia A. Rice (CN=Cynthia A. Rice/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TEXT:

We've had some trouble picturing Presidential events that focus on our legal immigrant fix proposals. Picturing him going to a nursing home with a bunch of elderly immigrants who are afraid they can't pass the test in time raises a lot of interesting questions and cross-fire -- our fix wouldn't help everyone there, the INS waiting time is increasing, there would be anger that we signed the bill in the first place. But here's just a thought: an event with Giuliani and George Soros, who's giving money to help the elderly take naturalization classes, would probably get some play and might come off with some less negative vibes. I assume they'd both do it. I just thought I'd throw it out given the search for events.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: William R. Kincaid (CN=William R. Kincaid/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:11-MAR-1997 10:32:06.00

SUBJECT: Strategy Paper

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Bruce N. Reed (CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

CC: Michael Cohen (CN=Michael Cohen/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TEXT:

I just got a call from Kevin Moran in Don Baer's shop. He said:

-- Baer has continued to ask for the paper that was discussed last week at the meeting Bruce and I attended; Kevin has told him that the two of you are reviewing;

-- It is likely that there will be a follow-up on "the education meeting" (seems like there are a lot of those) this afternoon

-- He thinks Baer is likely to be looking for paper in advance of that meeting.

Please let me know what--if anything--you want me to do on this; if necessary, I could go back to cutting out all of the "strategy" elements of it and just include the various events.

Thanks.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Diana Fortuna (CN=Diana Fortuna/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:11-MAR-1997 10:36:12.00

SUBJECT: fyi from bruce

TO: Cynthia A. Rice (CN=Cynthia A. Rice/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Stephen C. Warnath (CN=Stephen C. Warnath/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TEXT:

----- Forwarded by Diana Fortuna/OPD/EOP on 03/11/97
10:38 AM -----

Bruce N. Reed
03/11/97 10:36:49 AM
Record Type: Record

To: Diana Fortuna/OPD/EOP
cc:
Subject: Re: Legal Immigrant events

Interesting idea. But Soros is a real maverick, likely to trash us.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Patricia F. Lewis (CN=Patricia F. Lewis/OU=WHO/O=EOP [WHO])

CREATION DATE/TIME:11-MAR-1997 11:21:26.00

SUBJECT: Paper

TO: Pauline M. Abernathy (CN=Pauline M. Abernathy/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Nicole R. Rabner (CN=Nicole R. Rabner/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TEXT:

Will this be an Office of the Press Secretary statement? If so, we need to have something for lower press to look at tomorrow. Let me know if there's anything I can do to help.

BRUCE REED

**Daily Schedule for
Tuesday
March 11, 1997**

- 9:15 NC Leg Message Meeting
(Baer's office)**
**9:40 Mark Penn
(Your office)**
**11:30 National Service Meeting
Elena/Steve/Diana
(Room 160)**
**12:15 Time Luncheon
1050 Connecticut, NW
Suite 850**
- 4:00 WR Strategy Call
Phone: 72104
Code: 6868**
4:30 COS Scheduling (Erskine)
**5:30 POTUS Strategy Premeet
(Podesta's office)**
-

POTUS

- 9:15 Briefing/Speech Prep**
9:50 Weekly Econ Br (Oval)
10:15 Briefing/Speech Prep
11:00 Free TV (Press Club)
12:25 Briefing (Oval)
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(Cabinet Room)**
4:00 Briefing (Red Room)
4:25 DC Econ Event (East Rm)
5:15 Briefing (Oval)
5:30 Video Tappings
6:20 Meet and Greet
6:40 Reception (Hay Adams)
**7:45 DNC Dinner
(Sheraton Carlton)**

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Cynthia A. Rice (CN=Cynthia A. Rice/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:11-MAR-1997 12:51:49.00

SUBJECT:

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Bruce N. Reed (CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

CC: Lyn A. Hogan (CN=Lyn A. Hogan/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

CC: Cathy R. Mays (CN=Cathy R. Mays/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

CC: Diana Fortuna (CN=Diana Fortuna/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TEXT:

Attached is my one page description of North Carolina's welfare program. PLEASE LET ME KNOW IF YOU WOULD LIKE ANY REVISIONS BEFORE IT GOES IN THE PRESIDENT'S TRIP BOOK (materials are due by 4:00). I have sent a copy to the speechwriter, Jordan Tamagni.

I've tried to highlight those things I think the President will like about NC's program -- requires real responsibility, subsidizes private sector jobs (at least in one county), involves business, church, and community leaders, and reinvests welfare savings in working families (the USA Today article cited is one Barry Toiv pointed out suggesting POTUS may wish to urge states to spend welfare savings on the transition from welfare to work).

===== ATTACHMENT 1 =====
ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

Unable to convert ARMS_EXT: [ATTACH.D60]MAIL48532796J.016 to ASCII,
The following is a HEX DUMP:

FF575043B5050000010A02010000000205000000EE140000000200000A53015D20B6C92EAB5B8E7
8E5A30F40276D28871EB51810E4C453DF519A3D4C81559D99AA247C24A242482F494C6341DD210
987BE8831C52A8672F551588C759F5C7AF9CB347A4BF2DA08AD0F2881E7EECAB6EA158994903CA
DAE1A4BC294B07633ED68318102453672854D3CFB69D6F2BD0B9528A4120C087F795E0DAEBF0F2
AC435CCEE110C8143F00C7B7E456FA3DCE49462FA3FC33033CC14C737F39707B2421D92ED560C4
13E141C182D5B86635C5FD1C422FF137BF4EB51D3DAD6D8FBE3F70A7147D3FB0BED38AD58DB13D
7F04E879DDDF3C59BEB0F5482D6D6BA8799E8EBDA2458470AE5499EE34BFE4E902D395EBE7E9217
70DF083D04550B29B8044749B6CD4E79EAF38E21FA03FB40CC2B23607DAE2C9FBBF4B700E2ECCC
86CB679024732108AEF6C981A861EF10A8466F1F7287B817B22D6AE53441B0453D5E6A8EF7AE08
D2CD213CF2684486F7AE5C69A45EA99A09F4511B6754B3767EE61AF977F7D6366D6856A557F344
EE55F0560F7E26611E35F169B2D1270FDC3066D0EA00CA2754954B8A24C35067C472404B370E65
F5398E51C1FA2ED446C0BEF4F926C7A206259928AB373E7F2A224C9CF7F0A7EB918808A7203AC1
A6D37A34D7190B5190EE94666892E5D8A05586FBD8019C56E34B5FB68B698B081A63DEE2F341E
8037D598EB02000D0000000000000000082301000000B010000B60200000550500000
4E000000C1030000092501000000060000000F0400000B30030000002800000015040000020801
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WELFARE REFORM IN NORTH CAROLINA

North Carolina has one of the toughest welfare reform programs in the nation. Governor Hunt's Work First plan gives parents 12 weeks to get a job and two years to move off welfare. All welfare parents must sign personal responsibility contracts detailing their plans to become self sufficient and pledging to keep their children in school and get them immunized and checked by a doctor regularly. Families who don't live up to their Work First responsibilities have their benefits cut. In a demonstration project in Cabarrus county, Work First subsidizes employment by diverting cash assistance and Food Stamps dollars to private employers who hire welfare recipients. The President may wish to urge the state to expand this demonstration. North Carolina received waivers from the Clinton Administration to implement this plan in February 1996 and is continuing the plan under the new law. Since January 1993, North Carolina's welfare caseloads declined by 76,041 people, or 23 percent, while U.S. caseloads decreased 18 percent.

Governor Hunt's new budget, proposed in January, reinvests welfare savings in working families rather than spending it on roads or other state programs -- something that the President may wish to praise. (An article in Monday's USA Today brought attention to the fact that some states are planning to spend savings from falling welfare caseloads for non-welfare programs.) Hunt's budget directs \$90 million savings from welfare reform to expanding day care and Smart Start, an early childhood education and health program. The Governor has also endorsed a state legislative proposal made by Reps. Cherie Berry (R-Catawba) and David Redwine (D-Brunswick) to hold North Carolina counties more accountable for Work First results while allowing them more flexibility in implementation. Each county will be judged on performance standards including not only the decline in welfare rolls but how families are doing after they leave welfare. Details of the plan will be submitted to the General Assembly in April.

Enlisting the assistance of churches and employers has been central to the Governor's welfare-to-work effort. Last summer, Governor Hunt held six regional forums attended by more than 1,200 business, church, and community leaders to get their help in moving families from welfare to work -- an effort very similar to the one the President has begun. In Charlotte, the Chamber of Commerce is leading an effort to get every business to hire just one welfare recipient -- an effort that would cut the county welfare rolls in half.

The Governor's "Crackdown for Children" child support enforcement plan is also one of the toughest in the nation. The Crackdown's "get tough" penalties include suspending or revoking driver's licenses and professional or business licenses and posting the names and faces of "most wanted" deadbeat parents on posters. So far, more than 500 parents have been notified that their licenses would be revoked; of those, 401 paid the child support owed and 115 refused. Since 1992, child support collections in North Carolina have done up by 48 percent.

North Carolina's program was highlighted in a February 20th Wall Street Journal article (attached).

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Stephen C. Warnath (CN=Stephen C. Warnath/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:11-MAR-1997 13:15:06.00

SUBJECT: naturalization and individuals with disabilities

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

CC: Diana Fortuna (CN=Diana Fortuna/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

Elena -- I am requesting your sign-off this afternoon on the disability guidance so that INS can proceed with publishing the regulation with a release date of March 18th. My recommendation is that you approve it. As you know, the guidance states that those who do not demonstrate an understanding of the nature of the oath during the interview will be denied. However, DOJ/INS has determined that notification of denial in an individual case will not be made until Headquarters provides further guidance on the proper process for denying these sensitive cases. This guidance will be issued by mid-April. During this time INS will develop a letter for this particular circumstance explaining why INS is constrained to denying the application and probably involve some supplemental training of field officers. Part of INS' briefing to Congress and interested parties and groups will be to explain this so that any potential criticism of this approach should be minimized.

Dennis Hayashi, who leads HHS implementation, has now recommended to the Secretary that she approve this approach. As a say, this is my recommendation as well. Based upon my conversations with Diana and our understanding of why these cases will be held until April, I believe that she supports this recommendation. (Diana, correct me if I am wrong.)

So please let me know and I will pass the word on so that INS can dot its i's and cross its t's today.

thanks

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Eli G. Attie (CN=Eli G. Attie/OU=WHO/O=EOP [WHO])

CREATION DATE/TIME:11-MAR-1997 13:43:05.00

SUBJECT: The NEC report even has an index...

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

Per our conversation, I should add that I expected less of this policy council competitiveness from a Hunterite...

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Kenneth S. Apfel (CN=Kenneth S. Apfel/OU=OMB/O=EOP [OMB])

CREATION DATE/TIME:11-MAR-1997 14:08:58.00

SUBJECT: Voluntary Workfare

TO: Cynthia A. Rice (CN=Cynthia A. Rice/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Diana Fortuna (CN=Diana Fortuna/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Bruce N. Reed (CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TEXT:

MEMORANDUM TO: Bruce Reed

Elena Kagan
Diana Fortuna
Cynthia Rice

FROM: Ken Apfel

RE: Allowable Work Programs for Individuals Subject to the
Food Stamp Time Limit

USDA has contacted my staff regarding three policy issues regarding the current law provision to limit food stamps for three months for childless able bodied adults between the ages of 18-50. This memo describes each issue briefly and provides my recommendations. I would like your input and assistance in providing feedback to the Department. We'll need to resolve these issues quickly. Secretary Glickman is giving a speech to Public Voice on Thursday where he may announce several of these issues contrary to my recommendations.

Should USDA increase the level of "public fanfare" associated with the waivers it provides to States? States can seek waivers from the time limit for areas within the State which have high unemployment or insufficient jobs. About half the States have sought waivers and USDA has generally been approving them or working with the States to make the waivers permissible. The Office of the Secretary is very interested in starting big press events for each new waiver it approves -- in particular they would like to do one for D.C. I understand they may even be holding waiver approvals until this issue is resolved.

I have advised strongly against such a decision since the welfare implementation group has wanted to keep a low profile on the waivers. States and advocates know the Administration is working hard to assist them with waivers. Large press events probably will only earn the Administration and USDA attacks from opponents of the waiver policy -- who to date have been very quiet. I would recommend Diana call Greg Fraiser, USDA's Chief of Staff, and provide him with guidance on how to handle approval of the waivers and urge on-going press coordinate with the welfare reform implementation group.

Should food stamp recipients subject to the 3 month time limit (18-50's) be able to stay on the program if they are participating in a voluntary workfare program? Under the current restriction, childless adults between the ages of 18-50 cannot receive food stamps for more than 3 months in any 36 month period unless s/he is:

- working 20 hours per week or more
- participating in a work or training program 20 hours per week or more
- participating in workfare (no hour restriction), or
- otherwise exempt from the regular employment and training program

Workfare is defined as any program authorized under Section 20 of the Food Stamp Act or a comparable State program. According to the implementing regulations, there are two types of workfare programs: voluntary and mandatory. There are a couple of differences between mandatory and voluntary workfare:

	Mandatory	Voluntary
Sanctions for non-compliance	Yes	No
Required Hours between wage. the individual and the organization providing workfare slot. Can't 30 hr. per wk.	Generally, benefits divided by the min. Can't exceed 30 per. wk.	negotiated the exceed
FLSA Applies	Yes	Yes
Who Runs It?	A State or a political subdivision	Same.

Let me first describe how I had thought the time limit would interact with workfare under current law. Some States would make an effort to provide workfare slots to individuals who hit the time limit. If an individual hit their 3 month mark, the State might offer them the opportunity to sweep the floors of a local church. The number of hours the individual would have to work at the church each month would equal their benefits/the min. wage or some standardized amount close to but not in excess of that amount. That is about 5 to 7 hours per week if just the food stamp benefit for a single individual is being worked off -- significantly less than the 20 hour requirement for other activities. As long as the individual keeps showing up to sweep, she keeps getting benefits.

If the individual doesn't show up for workfare, the church would report her non-compliance to the State. The State would terminate her benefits for the next month and put her in sanction. So even if the individual went out and got a job for 20 hours per week, she could not regain eligibility until the sanction period was over. This period could range from 3 months to a lifetime period depending on the number of previous sanctions and the State's choice. The sanction may seem like adding insult to injury but there is a certain logic. Compare this woman with a man who was not offered a workfare slot and who loses his benefits after the 3 month period expired. He would not receive a sanction. In fact, if he were able to find a job right away, he could regain eligibility immediately. Since he played by the rules, his change in work behavior

would be rewarded while the individual who did not comply with the work requirements is punished.

The States and advocates have suggested that since voluntary workfare is authorized under Section 20, it would be an allowable activity at the end of the three month period. The main differences between voluntary and mandatory workfare is the number of hours required and the sanction policy. An individual can work 1 hour a week and still be in voluntary workfare. Also, if they fail to comply they are not subject to sanction. USDA thinks that since voluntary workfare is described in their own regulations as allowable under Section 20, they have to allow it as an acceptable activity for the 18-50 group. I agree that they have a compelling argument, but disagree that voluntary workfare is a must under current authorities.

USDA could interpret the new statute as only permitting mandatory workfare. They could make an administrative declaration that only mandatory workfare is allowed and follow up with regulations. In addition, USDA has the authority to turn down the voluntary workfare programs now. The current regulations say that if the Secretary can show that the benefits of the voluntary workfare program do not exceed the costs, they don't have to approve it. Given that the voluntary workfare option would only cost money, the Department could turn them down, although it would be a rather touchy approach to the problem.

Even if we agree with the Department's position, USDA can clamp down on voluntary workfare. They could require that voluntary workfare use the same hours requirement as mandatory workfare -- the benefit divided by the minimum wage. They could also require that States require that the voluntary agency provide some proof that the individual actually came by to set up a placement before continuing the fourth month of benefits.

My staff has informed USDA that my position is the current policy and regulations should be changed. States should no longer be able to provide voluntary workfare to the 18-50 group. This Administration has a solid tradition of supporting tough work requirements. While the structure of the food stamp time limit is unnecessarily harsh, I do not believe that we can allow something as unstructured and loose as voluntary workfare. I suspect USDA will want to discuss this issue further and may involve outside advocacy groups.

Finally, USDA also wants to publicly announce their proposed policy on voluntary workfare. Consistent with my first recommendation, I would strongly recommend against this strategy. The Administration should continue its quiet and very effective method of working with States and advocates.

Please contact me quickly so that we can discuss these issues.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Jennifer D. Dudley (CN=Jennifer D. Dudley/OU=WHO/O=EOP [WHO])

CREATION DATE/TIME:11-MAR-1997 14:46:38.00

SUBJECT: Reminder

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TO: Kathleen M. Wallman (CN=Kathleen M. Wallman/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

TEXT:

The Public Citizen / Citizen Action Meeting will be held tomorrow, Wednesday, March 12th at 2:30pm in the Ward Room. The following is a list of the attendees:

Public Citizen

Joan Claybrook
Ralph Nader
Joanne Doroshow
Frank Clemente

Citizen Action

Richard Vuernick
Robert Creamer
Cathy Hurwitt

White House Staff

Bruce Lindsey
Elena Kagan
Kathy Wallman

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Diana Fortuna (CN=Diana Fortuna/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:11-MAR-1997 15:02:10.00

SUBJECT: Group called FICC

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ: UNKNOWN

TEXT:

I have theoretically been a member of something called the Federal Interagency Coordinating Committee for the past year or two. It focuses on disabled kids aged 0-3, and includes Education Dept. people as well as parents and advocates. I think it's mandated by law. There are two nice special ed programs under Judy Heumann that focus on this group, and the FICC monitors all this. I went to one meeting and it was nice but not that directly related to whatever fires I was putting out, so I never went to another.

Now the Education Dept. is calling to ask whether I'm still the person and couldn't I please attend more meetings. I told them I wasn't sure. (Galston was theoretically a member before me; I don't think he ever went.)

I wouldn't bother you except for the whole question of who's doing disability issues and you might get a phone call on this; and because the Education person suggested maybe the FL's office should be the representative given the brain conference. Let me know if you want me to do anything on this.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Cathy R. Mays (CN=Cathy R. Mays/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:11-MAR-1997 15:25:16.00

SUBJECT: Voice Mail Msg

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

This message was left on my voice mail (for you): Harold Fishbein of the Universtiy of Cincinnati 513-556-5563. He will be in Washington the week of April 2.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Nicole R. Rabner (CN=Nicole R. Rabner/OU=WHO/O=EOP [WHO])

CREATION DATE/TIME:11-MAR-1997 15:49:56.00

SUBJECT: Conference announcement

TO: Pauline M. Abernathy (CN=Pauline M. Abernathy/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Ann F. Lewis (CN=Ann F. Lewis/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Eli G. Attie (CN=Eli G. Attie/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Kathleen A. Barry (CN=Kathleen A. Barry/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TEXT:

I just spoke with Melanne and she is fine with a release going out Thursday morning, announcing the Conference, and the POTUS talking about it in his education speech on Thursday. I should have a draft for you to look at late this afternoon.

Nicole

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Diane C. Regas (CN=Diane C. Regas/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:11-MAR-1997 16:44:28.00

SUBJECT: Response to ideas to vet

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

CC: Paul J. Weinstein Jr. (CN=Paul J. Weinstein Jr./OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

2. Environment (Diane/Paul): 1) Is EPA working on an expansion of right to know laws to cover chemical waste in 7 additional industries? 2) When will EPA develop the Safe Water regs requiring every water company to send every consumer an annual statement showing test results of the quality of water in their tap and any health concerns about drinking it? 3) Are we expanding Brownfields?

1) EPA is in the middle of implementing the three phases of right to know expansion that the President announced in Baltimore in late 1995. Phase II is the idea mentioned in your note.

Phase I is the expansion of the number of chemicals covered from 300 to 600. The regulations for Phase I are done, companies will report the new information beginning in July 1997, and EPA will release the information in about April 1998.

Phase II is the expansion of the list of industries covered to include those that were not explicitly required to report in the law. While there is an ongoing discussion within the Administration about which industries should be covered, the rule will likely include at least mining, hazardous waste handlers, and utilities. EPA has a draft final rule at OMB for review, and we should expect the normal review process to yield a final rule within a couple of months.

Phase III is the expansion of reporting to include information about what is going on inside a factory, i.e. what chemicals are used in making products. EPA released a pre-proposal in late summer 96; and we should expect a proposed rule in the next year or so. This proposal will be very controversial for legal and policy reasons.

EPA has proposed that the Administration support right to know legislation (or legislative principles) that would provide information about toxicity in products (this is known as "family right to know") there is a CEQ-NEC led process to take this up after the kids e.o. is decided. Some environmentalists feel strongly that the Administration should support Waxman's efforts to move this idea forward, even though prospects are dim for final legislation in this Congress. Industry is likely to criticize this idea, but will face difficulty in explaining why parents shouldn't be warned of toxics in products that kids are exposed to. The timing on this proposal is specifically dependent on how hard the WH pushes--it could be a few weeks to many months.

2) EPA is preparing regulations under the new Safe Drinking Water Act to require water utilities to provide information to consumers about what is in the tap water (known as "consumer confidence reports"). The

regulations are being developed through a consensus process with the drinking water industry. The current schedule is to propose regulations later this year and to finalize the regulations 1998. This action is widely supported.

3) Brownfields: Paul is working on an announcement.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Pauline M. Abernathy (CN=Pauline M. Abernathy/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:11-MAR-1997 16:46:42.00

SUBJECT: Governors and the conference

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

CC: Nicole R. Rabner (CN=Nicole R. Rabner/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

TEXT:

Marcia Hale and Emily say NGA would like us to invite all 6 governors who are on the NGA 0-3 Committee and let two of them speak. Marcia and Emily would let Ray at NGA pick the 1 Dem and 1 GOP governor among the 6 to 'participate' (speak in some capacity). They would like to be able to give NGA an answer before we announce the conference date if possible.

Options:

1. we put off making a decision on their speaking roles until we have figured out the congressional roles, but say we want an NGA presense and at a staff level ask them whether they think governors would want to come and stay all day if they did not have speaking roles. (6 spaces are a lot to use, esp. if they might only stay for a bit and we do not know the congressional roles).
2. we say yes to 2 of their picking will have speaking roles of some kind TBD, and ask whether the others would come if they were not speaking.
3. we say yes to 2 speak and 6 being invited.

I recommend

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Diana Fortuna (CN=Diana Fortuna/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:11-MAR-1997 17:17:29.00

SUBJECT: Adopting schools for service summit

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

CC: Michael Cohen (CN=Michael Cohen/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

The idea of having the departments adopt schools for the service summit is certainly doable. In fact, several departments have already adopted schools. They could potentially get up to 10 schools each, particularly given that most major agencies have regional offices, and many of them have already adopted schools.

Activities connected to adopting a school include mentoring, teaching reading, donating equipment and books, organizing outings, and doing career days.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Dennis K. Burke (CN=Dennis K. Burke/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:11-MAR-1997 17:18:08.00

SUBJECT: Nanny Checks

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TO: Bruce N. Reed (CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

I talked to Kent Markus about the nanny checks. The Oprah Bill really did not do anything. It merely encourages states to allow criminal history checks to be conducted for non-criminal purposes and added a few extra categories for the FBI to include in their database.

Up until now, it has been entirely a matter of state law -- each state determines how they will provide criminal history records to someone for a non-criminal purpose. There are some minor exceptions -- people who are employees of Federally-insured banks have criminal history background checks conducted upon them for employment.

Last year, Justice sent to the Hill what is known as a "Compact " agreement, in which states enter into an agreement to share criminal history info for non-criminal purposes. We were going to do an event around it -- bragging about how we were going to permit parents to conduct background checks on nannies, schools on bus drivers, etc. -- but then realized that the POTUS had made a very similar statement around Oprah a few years back.

Kent thinks there is room to do something here -- unfortunately, nothing by executive action -- and we would have to concede that Oprah really hasn't done anything in the last few years, too.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Timothy L. Newell (CN=Timothy L. Newell/OU=OSTP/O=EOP [OSTP])

CREATION DATE/TIME:11-MAR-1997 17:22:12.00

SUBJECT: March 24 POTUS education event in Calif.

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

1. To move forward with the technology CEOs endorsement, we need to be able to give them some language -- essentially tell them specifically what we would like them to endorse. This can be very minimal, even a bullet or two. Is there a specific goal or language you want them to sign on to?
2. Can I get any information on what Easton will be saying? That way I can make sure that the our industry supporters are on board.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Karin Kullman (CN=Karin Kullman/OU=WHO/O=EOP [WHO])

CREATION DATE/TIME:11-MAR-1997 18:19:51.00

SUBJECT: scheduling proposal

TO: Christopher C. Jennings (CN=Christopher C. Jennings/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TEXT:

Per a conversation yesterday with Stephanie, I understand that we should be receiving a scheduling proposal for a Healthcare Commission announcement on the 26th of March. Is this correct? Any idea when the proposal will be ready?

thanks

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Paul J. Weinstein Jr. (CN=Paul J. Weinstein Jr./OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:11-MAR-1997 18:30:30.00

SUBJECT: Brownfields

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

CC: Diane C. Regas (CN=Diane C. Regas/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

Status of Brownfields --

Administration is resubmitting legislation to create a tax incentive and new grant programs to encourage the cleanup and redevelopment of urban and rural "Brownfields.

EPA wants to rollout an expansion of the existing Brownfields pilot program over the next two months. The DPC is holding a principals meeting next week to ask other agencies to join in this effort to create a "Brownfields Agenda". The DPC is planning to ask agencies to provide funding and regulatory relief to encourage Brownfields cleanup and redevelopment.

BRUCE REED

**Daily Schedule for
Wednesday
March 12, 1997**

**9:00 Staff Meeting
(Room 211)**

10:00 Brief POTUS (Oval)

**10:30 Prep for National
Service Summit
(Erskine's office)**

**11:30 California Trip Mtg
(Baer's office)**

**3:30 Welfare Flex/National
Indicators Program
Elaine, Bev Godwin, Elena
(Your office)**

**5:00 Greg Simon Farewell
(Room 474)**

**6:00 POTUS Strategy
(Residence)**

8:00 Kennedy Center

POTUS

10:00 Briefing (McCurry)

**11:00 Radio Town Hall
(East Room)**

12:15 Lunch (YP)

1:15 Briefing (Oval)

**1:30 Video Tappings
(Roosevelt Room)**

**2:00 Phone/Office Time
Hold**

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Cynthia A. Rice (CN=Cynthia A. Rice/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:11-MAR-1997 19:05:46.00

SUBJECT: Re: FLSA in 94 and 96 Administration WR Bills

TO: Lyn A. Hogan (CN=Lyn A. Hogan/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Kenneth S. Apfel (CN=Kenneth S. Apfel/OU=OMB/O=EOP @ EOP [OMB])
READ:UNKNOWN

TO: Diana Fortuna (CN=Diana Fortuna/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Bruce N. Reed (CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TEXT:

Jeff Farkas found basically that our '94 bill kept worker protections for workfare protections while our '96 bill did not (see below). This will make our roll-out even more tricky.

----- Forwarded by Cynthia A. Rice/OPD/EOP on 03/11/97
07:01 PM -----

Jeffrey A. Farkas
03/11/97 09:34:15 AM

Record Type: Record

To: See the distribution list at the bottom of this message
cc: Keith J. Fontenot/OMB/EOP, Stacy L. Dean/OMB/EOP
Subject: FLSA in 94 and 96 Administration WR Bills

Here is some information on the FLSA-related provisions of the Administration's 1994 and 1996 welfare bills (in the sections related to cash assistance work programs). Please let me know if you have any questions.

The WORK program in the 1994 bill incorporated a comprehensive set of workfare protections, including minimum wage (FLSA), workers compensation, working conditions, and FICA taxation. The bill did not provide unemployment compensation coverage (at the Federal or State level), and did not allow the EITC for earnings from WORK positions.

The 1996 bill is much less specific than the 1994 bill. It would extend FLSA coverage for work supplementation programs (the language is nearly identical to the work supp provisions in the JOBS statute, where FLSA applied), but not for workfare positions. Under workfare, participants in community service jobs were required to work a designated number of hours (reaching 30 per week in the outyears) and to be paid at a rate

which is "100 percent of the maximum amount of assistance that may be provided under the State plan...to a family of the same size and composition with no income." In many instances this level would be sub-minimum wage. In addition, the bill provided that "wages paid under a workfare program shall not be considered to be earned income for puposes of any provision of law." This would seem to preclude application of FLSA.

Message Sent

To:

Kenneth S. Apfel/OMB/EOP
Barry White/OMB/EOP
Cynthia M. Smith/OMB/EOP
Jill M. Pizzuto/OMB/EOP
Cynthia A. Rice/OPD/EOP
Larry R. Matlack/OMB/EOP
Janet Himler/OMB/EOP

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Diana Fortuna (CN=Diana Fortuna/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:11-MAR-1997 19:10:34.00

SUBJECT: Adopt a school

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

CC: Michael Cohen (CN=Michael Cohen/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

One more thought on the notion of more agencies adopting schools or embarking on other volunteer activities, after a meeting we just had with counsel's office:

We know that Federal employees can't be required to do volunteer work. They cautioned us also that when supervisors encourage employees to volunteer, they must not go over the line into coercing them. They say that encouragement from a supervisor can sometimes appear as coercion to the employee.

Their suggestions include having the impetus for the effort come not only from the top of the organization; and perhaps having a letter from the President that would make it clear that this desire comes from him, rather than from individual supervisors, and that it is entirely voluntary.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Stephen C. Warnath (CN=Stephen C. Warnath/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:11-MAR-1997 19:35:36.00

SUBJECT: naturalization & disability

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

Thanks for your help on this Elena. I have conveyed to Justice and INS that they have a go-ahead.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Pauline M. Abernathy (CN=Pauline M. Abernathy/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:11-MAR-1997 19:40:53.00

SUBJECT: Re: Governors and the conference

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

Oops. My inclination is #1 as well, but had not meant to send the note until Emily had gotten a better read from Marcia as to the amount of flack they will take for going with #1!

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Diana Fortuna (CN=Diana Fortuna/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:11-MAR-1997 19:42:21.00

SUBJECT: Re: FLSA in 94 and 96 Administration WR Bills

TO: Jeffrey A. Farkas (CN=Jeffrey A. Farkas/OU=OMB/O=EOP @ EOP [OMB])
READ:UNKNOWN

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Keith J. Fontenot (CN=Keith J. Fontenot/OU=OMB/O=EOP @ EOP [OMB])
READ:UNKNOWN

TO: Cynthia A. Rice (CN=Cynthia A. Rice/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TEXT:

This is wacky! Keith, pardon my ignorance of pre-8/96 history, but under what circumstances was the 96 draft put together? Did it get a lot of scrutiny and debate, or did we just throw it together? And why the big shift from 94 position?

----- Forwarded by Diana Fortuna/OPD/EOP on 03/11/97
07:42 PM -----

Cynthia A. Rice
03/11/97 07:08:04 PM
Record Type: Record

To: See the distribution list at the bottom of this message
cc:
Subject: Re: FLSA in 94 and 96 Administration WR Bills

Jeff Farkas found basically that our '94 bill kept worker protections for workfare protections while our '96 bill did not (see below). This will make our roll-out even more tricky.

----- Forwarded by Cynthia A. Rice/OPD/EOP on 03/11/97
07:01 PM -----

Jeffrey A. Farkas
03/11/97 09:34:15 AM

Record Type: Record

To: See the distribution list at the bottom of this message
cc: Keith J. Fontenot/OMB/EOP, Stacy L. Dean/OMB/EOP
Subject: FLSA in 94 and 96 Administration WR Bills

Here is some information on the FLSA-related provisions of the

Administration's 1994 and 1996 welfare bills (in the sections related to cash assistance work programs). Please let me know if you have any questions.

The WORK program in the 1994 bill incorporated a comprehensive set of workfare protections, including minimum wage (FLSA), workers compensation, working conditions, and FICA taxation. The bill did not provide unemployment compensation coverage (at the Federal or State level), and did not allow the EITC for earnings from WORK positions.

The 1996 bill is much less specific than the 1994 bill. It would extend FLSA coverage for work supplementation programs (the language is nearly identical to the work supp provisions in the JOBS statute, where FLSA applied), but not for workfare positions. Under workfare, participants in community service jobs were required to work a designated number of hours (reaching 30 per week in the outyears) and to be paid at a rate which is "100 percent of the maximum amount of assistance that may be provided under the State plan...to a family of the same size and composition with no income." In many instances this level would be sub-minimum wage. In addition, the bill provided that "wages paid under a workfare program shall not be considered to be earned income for purposes of any provision of law." This would seem to preclude application of FLSA.

Message Sent

To: _____

Kenneth S. Apfel/OMB/EOP
Barry White/OMB/EOP
Cynthia M. Smith/OMB/EOP
Jill M. Pizzuto/OMB/EOP
Cynthia A. Rice/OPD/EOP
Larry R. Matlack/OMB/EOP
Janet Himler/OMB/EOP

Message Sent

To: _____

Bruce N. Reed/OPD/EOP
Elena Kagan/OPD/EOP
Diana Fortuna/OPD/EOP
Lyn A. Hogan/OPD/EOP
Kenneth S. Apfel/OMB/EOP

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Christa Robinson (CN=Christa Robinson/OU=WHO/O=EOP.[WHO])

CREATION DATE/TIME:11-MAR-1997 20:11:17.00

SUBJECT: briefing memo

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

FYI

----- Forwarded by Christa Robinson/WHO/EOP on 03/11/97
08:13 PM -----

Dennis K. Burke

03/11/97 07:58:39 PM

Record Type: Record

To: Christa Robinson/WHO/EOP, Leanne A. Shimabukuro/OPD/EOP

cc:

Subject: briefing memo

----- Forwarded by Dennis K. Burke/OPD/EOP on 03/11/97
07:57 PM -----

Megan C. Moloney

03/11/97 06:00:23 PM

Record Type: Record

To: Dennis K. Burke/OPD/EOP

cc:

Subject: briefing memo

Lorrie wanted you to look at this before the final goes. Let me know!

===== ATTACHMENT 1 =====

ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

Unable to convert ARMS_EXT:[ATTACH.D63]MAIL47250007F.016 to ASCII,

The following is a HEX DUMP:

FF57504328190000010A02010000000205000000684E0000000200008329A95B05050BE0BC94DC
935FDFBCF35B9D55C33D2FAB05AC237F6676E03F75C5FACDB1EBFB35F47F17B87D929DBE6A75F07

March 11, 1997

**LIVE ABC RADIO TOWN HALL MEETING
STRAIGHT TALK ON DRUGS**

DATE: March 12, 1997
LOCATION: East Room
TIME: 11:00 AM EST
FROM: Mike McCurry & Bruce Reed

I. PURPOSE

This program is a live, one-hour radio broadcast focusing on the increasing use of illegal drugs, alcohol and tobacco by America's youth. The broadcast will offer you an opportunity to discuss with children and parents the importance of an open and early dialogue on drug abuse. It will also allow you to highlight the Administration's focus on protecting children through your national drug strategy, which is part of an overall mission of giving America's children a safe, wholesome, constructive upbringing that begins with a drug-free life, appropriate health care, safe streets and a decent education.

II. BACKGROUND

The ABC Radio and Television Network is dedicating the entire month of March to a major public service campaign to encourage parents to talk with their children about drugs.

The campaign includes specially produced public service announcements aired every network hour for the entire month, as well as programming from the ABC News, Daytime and Entertainment divisions.

The Radio Town Hall Meeting is designed to be a discussion on the growing danger drugs pose to America's children. The program will be broken into four main segments, in which specific attention will be given to:

- The declining age of first-time drug users
- The medical effects of drugs
- Inhalants and gateway drugs
- Parents who once used drugs and their strategy for talking to children
- Approaching parents for advice
- Media messages on drugs
- Responding to peer pressure
- Solutions: Programs that work and information and resources available to all

While studies have shown that drug use among teens in America has doubled, children whose parents have talked to them about the risks of drugs are half as likely to use drugs. A recent ABC News-Washington Post poll finds contradictory responses from teenagers and their parents when comparing their perceptions on drugs.

- 85% of parents say they have had a *serious talk* with the child about drugs; 45% of teens say the same
- 60% of parents say their child knows someone in school with a serious drug problem; 38% of teens say the same
- 52% of parents say that drug abuse in local schools is a serious problem or crisis; 34% of teens say the same
(Washington Post, March 4, 1997)

The audience for the town hall meeting is comprised of 31 students and 14 parents, doctors and counselors. The audience is geographically diverse, representing Los Angeles and Sacramento California, Baltimore, Woburn and Springfield, Massachusetts, New York City, Detroit, and Washington, DC. Several of the students are recovering substance abusers, several are drug-free honor students from schools in drug-infested neighborhoods. See attached bios for further information.

NOTE: You will be using a hard-wired lavalier microphone, with a hand-held microphone for backup. The audience will be heard through boom microphones operated by ABC radio technicians.

III. PARTICIPANTS

Briefing:
The President
Gen. Barry McCaffrey
Sec. Donna Shalala
Sylvia Matthews
Ann Lewis
Mike McCurry
Bruce Reed
Lorrie McHugh
Dennis Burke

Town Hall Meeting:
Event Participants
The President
Peter Jennings
Dominique Dawes
50 Audience Members: Children, Parents, Guidance
Counselors
(see attached for biographical information)

NOTE: Gen. Barry McCaffrey and Sec. Donna Shalala will be seated with the audience.

Event Staff
Lorrie McHugh
Megan Moloney
Brenda Anders
Sarah Farnsworth
ABC Radio News Production Staff
White House Communications Agency (WHCA) staff
White House Television (WHTV)
White House photographer

V. PRESS PLAN

ABC has had an outstanding response from its affiliate stations. The broadcast will be carried by stations in 27 of the top 30 media markets in the country, including live coverage in New York, Los Angeles, Washington, Dallas, Seattle, Boston, and San Francisco. Other markets committed to carrying the program include: Chicago, Philadelphia, Detroit, Atlanta, Houston, Tampa, Minneapolis, Phoenix, Denver, Pittsburgh, Sacramento, Portland, San Diego, Kansas City, San Antonio and Louisville. Also, KARN-AM in Little Rock, which is not an

~~Hex-Dump~~ Conversion

ABC affiliate, will broadcast the program over the Arkansas Radio Network. The broadcast is available to nearly three-thousand ABC Radio affiliate stations. The ABC Radio network is heard each week by over 120-million people.

The White House Pool will cover the opening segment of the program. They will be escorted out of the room following your opening remarks, plus one Q&A.

V. SEQUENCE OF EVENTS

10:00 AM Briefing

10:45 AM Warm Up with Studio Audience

11:06 AM Live Town Hall meeting begins

11:06-11:16 Opening Segment

- *Welcoming Remarks*

- *Introduction of Dominique Dawes*

- *The declining age of drug users*

11:17-11:20

Commercial Break

NOTE: ABC will run the Dominique Dawes PSA for Girl Power! during this break.

The ABC Radio Network will not run commercials, only public service announcements during the breaks; however, local stations may choose to air paid commercials.

11:20-11:30

Segment Two

- *Parents who once used drugs & their strategy for talking to children*

- *International drug trade*

- *What are the signs of trouble?*

11:30-11:33

Commercial Break

11:33-11:46

Segment Three

- *Media messages on drugs*

- *What a child should say to friends who try drugs*

- *Children taking charge of their lives*

11:46-11:49 Commercial Break

11:49-11:59:30 Closing Segment
- *Solutions: Programs that work*
- *Final questions and show summary*

Group photo with guests

VI. REMARKS

There will be brief opening remarks at the beginning of the program and an opportunity for brief closing remarks at the end. During your opening remarks, you will introduce US Olympic Gymnast Dominique Dawes, who has recorded a public service announcement for the Department of Health and Human Services. The PSA is part of a national service campaign to encourage and empower girls ages 9-14 to be drug- and alcohol-free. Remarks will be forwarded by the Office of Speechwriting.

VII. ATTACHMENTS

- Q&A
- Biographies
- Format

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Diana Fortuna (CN=Diana Fortuna/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:11-MAR-1997 20:16:34.00

SUBJECT: Re: welfare/states

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Bruce N. Reed (CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

CC: Lyn A. Hogan (CN=Lyn A. Hogan/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

CC: Cynthia A. Rice (CN=Cynthia A. Rice/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TEXT:

For what it's worth, we policy noodles think some Presidential jawboning would be a good idea, to encourage states to use TANF surpluses wisely by investing in welfare to work. Praising states (like NC?) that do so is a positive way to get the message out without appearing to dictate to the states.

----- Forwarded by Diana Fortuna/OPD/EOP on 03/11/97
08:14 PM -----

Michael D. McCurry
03/10/97 09:00:48 PM
Record Type: Record

To: Barry J. Toiv/WHO/EOP
cc: See the distribution list at the bottom of this message
Subject: Re: welfare/states

hell of a good point i think. what do policy noodles say on this?

Message Copied

To:

-
- Bruce N. Reed/OPD/EOP
 - Elena Kagan/OPD/EOP
 - Diana Fortuna/OPD/EOP
 - Ann F. Lewis/WHO/EOP
 - Mary E. Glynn/WHO/EOP
 - Michelle Crisci/WHO/EOP
 - Kevin S. Moran/WHO/EOP

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Pauline M. Abernathy (CN=Pauline M. Abernathy/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:11-MAR-1997 20:33:37.00

SUBJECT: Re: Governors and the conference

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

CC: Nicole R. Rabner (CN=Nicole R. Rabner/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

TEXT:

Rather than hold an interagency meeting this week, we thought it would be helpful to send out a memo tomorrow to the interagency group reminding them that we are serious about the March 24 date for final responses to the EO, and we need immediately a preview of their list of existing and new initiatives they would like to highlight or announce before, during, or after the conference, if they have not already given it to us in response to previous requests.

We could also make clear that final decisions are being made in the next few days on invitations so they need to immediately send anyone they think needs to be invited.

HHS has not sent us their list of proposals and people, promised they would today, but did not.

Would you like me to draft such a memo for you? Could your intern fax it out and receive the responses?
any people they would like to

Hex-Dump Conversion

**WHITE HOUSE CONFERENCE ON
EARLY CHILDHOOD DEVELOPMENT AND LEARNING: WHAT NEW RESEARCH ON
THE BRAIN TELLS US ABOUT OUR YOUNGEST CHILDREN**

"Learning begins in the first days of life. Scientists are now discovering how young children develop emotionally and intellectually from their very first days, and how important it is for parents to begin immediately talking, singing, even reading to their infants....We already know we should start teaching children before they start school."

--President Bill Clinton, State of

the Union Address, February 4, 1997

Today, President Clinton issued a statement announcing the date and themes of the White House Conference on Early Childhood Development and Learning: What New Research on the Brain Tells Us About Our Youngest Children. The day-long Conference will take place on April 17, 1997 at the White House. The President and First Lady chose this subject because of how critically important children's experiences before school are to their development and their success both in school and later in life.

The Conference will focus on the practical applications of the scientific research on the brain, in particular for parents and care-givers. Also central to the Conference will be a discussion of the ways all sectors of society, including medical, business, government, faith and child care providers, can help to enhance early childhood development and support families.

Over the last four years, the Clinton Administration has invested heavily in medical research to help us better understand the importance of the first few years to child development and learning, and in strengthening efforts that support families and caregivers with young children, including:

- **Increased NIH Research Funding 23%.** Unlike other research areas, the federal government is almost the sole funder of research of children and youth, supporting over 90% of research on children and youth. The Clinton Administration increased NIH research funding by 23% in four years to \$12.7 billion this year, supporting much of the research that the April White House Conference will explore. [run this bullet by OSTP, NIH, OMB]
- **Enhanced Head Start Participation and Quality and Created the Early Head Start Program for Children 0-3.** The Clinton Administration has increased Head start participation by nearly 90,000 and funding by 43% over the last four years, and created the Early Start program in 1994 to support families with children ages zero to three. Head Start provides low-income children and their families with comprehensive education, health services, and nutrition.
- **Dramatically Increased Participation in WIC.** The Clinton Administration increased participation in the WIC Supplemental Nutrition Program, providing 7.4 million pregnant women, infants, and children with nutrition packages and information and health referrals -- 1.7 million more than when President Clinton took office. Research shows that every \$1 invested in WIC prenatal serves saves up to \$4 in Medicaid costs in the first 60 days after birth. [USDA, 1990 Mathematica Policy Research].
- **Leading National Effort to Raise Immunization Rates.** In 1993, the Clinton Administration launched a national effort to raise childhood immunization rates by reducing vaccination costs for parents, improving vaccines and vaccine delivery services, and increasing community education and partnerships. Today, childhood immunization rates are at a record high.

DRAFT -- DRAFT

The White House

Statement by the President Announcing White House Conference On Early Childhood Development and Learning

Hillary and I are delighted that on April 17, 1997, we will host the *White House Conference on Early Childhood Development and Learning: What New Research on the Brain Tells Us About Our Youngest Children*. This Conference builds on my Administration's commitment to improving the lives of all children, including our youngest children.

We hope that this one-day Conference will help to make more accessible and understandable current scientific research on the brain -- research that makes clear the critical importance of children's first few years of life to their cognitive, emotional and social development. We chose this topic for the first Conference we hold at the White House because of how important children's experiences before school are to their success in school and later in life. Hillary has been studying and working on these issues for years, and they have been a priority of my Administration for the past four years.

With this Conference, we hope to enable more Americans to benefit from new research findings on early childhood development, much of which was funded by the federal government. Central to the Conference will be an examination of how we can use this new information in practical ways, to be better parents, more informed care-givers and more responsive members of our communities. **The Conference will also explore what** all sectors of our society -- including business, faith, medical, government and child care providers -- are doing differently as a result of this research and what more could be to support families and enhance early childhood development.

Hillary and I have always believed that **nearly all parents, no matter how young, how uneducated or how poor they might be, desperately want to do a good job and do right by their children. And we all have a responsibility to equip America's parents with the best information we have about what children need to thrive.**

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Pauline M. Abernathy (CN=Pauline M. Abernathy/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:11-MAR-1997 21:20:25.00

SUBJECT: Meeting with Kerby Alvy of the Center for the Improvement of Child Caring

TO: Sondra L. Seba (CN=Sondra L. Seba/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Nicole R. Rabner (CN=Nicole R. Rabner/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Elizabeth A. Myers (CN=Elizabeth A. Myers/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Lyn A. Hogan (CN=Lyn A. Hogan/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

CC: Elaine C. Kamarck (CN=Elaine C. Kamarck/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

CC: Cathy R. Mays (CN=Cathy R. Mays/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TEXT:

Kerby Alvy, Executive Director of the Center for the Improvement of Child Caring, has been working with the Women's Office over the last year and has requested a meeting with DPC to discuss the effective parenting movement and specifically his proposal for the creation of a Presidential Council on Effective Parenting. (Alvy wanted to meet with Bruce but I don't think that is necessary.) Alvy's goals for such a council might be achieved better through other mechanisms, which we can discuss at the meeting.

I have tentatively set the meeting for 11 am on March 26. Alvy is based in California but will be in DC then to speak at the Office of Juvenile Justice and Delinquency Program's Stengthening America's Families Conference.

Let me know if you are interested and can attend.

Please let me know if you are interested in attending the meeting and can make that date and time, and I will circulate some materials to you.

Pauline x65374

RECORD TYPE: PRESIDENTIAL (EXTERNAL MAIL)

CREATOR: Alice E. Shuffield@EOP@LNGTWY@EOPMRX

CREATION DATE/TIME:11-MAR-1997 21:33:00.00

SUBJECT: OMB Legislative Report -- March 11, 1997

TO: RAINES_F (RAINES_F@A1@CD) (OMB)
READ:NOT READ

TO: ADAMS_G (ADAMS_G@A1@CD) (OMB)
READ:NOT READ

TO: HAAS_L (HAAS_L@A1@CD) (OMB)
READ:12-MAR-1997 08:29:22.09

TO: SMITH_CM (SMITH_CM@A1@CD) (OMB)
READ:NOT READ

TO: SCHWARTZ_K (SCHWARTZ_K@A1@CD) (OMB)
READ:NOT READ

TO: FOLEY_M (FOLEY_M@A1@CD) (WHO)
READ:12-MAR-1997 10:44:01.34

TO: PETERSON_RK (PETERSON_RK@A1@CD) (OMB)
READ:NOT READ

TO: PANERALI_K (PANERALI_K@A1@CD) (OPD)
READ:NOT READ

TO: HOLSTEIN_E (HOLSTEIN_E@A1@CD) (OPD)
READ:NOT READ

TO: GIBBONS_M (GIBBONS_M@A1@CD) (OMB)
READ:NOT READ

TO: JONES_RE (JONES_RE@A1@CD) (OMB)
READ:NOT READ

TO: BROWN_JA (BROWN_JA@A1@CD) (OMB)
READ:NOT READ

TO: COOK_MY (COOK_MY@A1@CD) (OMB)
READ:NOT READ

TO: WEINSTEIN_D (WEINSTEIN_D@A1@CD)
READ:NOT READ

TO: WEINSTEIN_P (WEINSTEIN_P@A1@CD) (OPD)
READ:NOT READ

TO: PALMIERI_J (PALMIERI_J@A1@CD) (WHO)
READ:17-MAR-1997 12:11:00.61

TO: WHITE_B (WHITE_B@A1@CD) (OMB)
READ:NOT READ

TO: MORAN_K (MORAN_K@A1@CD) (WHO)

READ:NOT READ

TO: WALKER_C (WALKER_C@A1@CD) (WHO)
READ:NOT READ

TO: WALKER_A (WALKER_A@A1@CD) (WHO)
READ:NOT READ

TO: GREEN_M (GREEN_M@A1@CD) (OMB)
READ:NOT READ

TO: SILVERMAN_S (SILVERMAN_S@A1@CD) (WHO)
READ:NOT READ

TO: REED_B (REED_B@A1@CD) (OPD)
READ:NOT READ

TO: ANGELL_J (ANGELL_J@A1@CD) (WHO)
READ:NOT READ

TO: DONNELLY_RE (DONNELLY_RE@A1@CD) (WHO)
READ:NOT READ

TO: SCHAEFER_V (SCHAEFER_V@A1@CD) (OMB)
READ:12-MAR-1997 08:23:48.83

TO: MCKIERNAN_K (MCKIERNAN_K@A1@CD) (WHO)
READ:NOT READ

TO: SCHWARTZ_N (SCHWARTZ_N@A1@CD) (OMB)
READ:12-MAR-1997 10:05:17.64

TO: SPERLING_G (SPERLING_G@A1@CD) (OPD)
READ:NOT READ

TO: LEVIN_P (LEVIN_P@A1@CD) (WHO)
READ:NOT READ

TO: ABERNATHY_P (ABERNATHY_P@A1@CD) (OPD)
READ:NOT READ

TO: OLIVER_A (OLIVER_A@A1@CD) (OMB)
READ:NOT READ

TO: WARREN_M (WARREN_M@A1@CD)
READ:NOT READ

TO: ABRAMSON_K (ABRAMSON_K@A1@CD)
READ:NOT READ

TO: DENTON_M (DENTON_M@A1@CD) (CEQ)
READ:12-MAR-1997 08:54:55.81

TO: WARREN_W (WARREN_W@A1@CD) (CEQ)
READ:NOT READ

TO: GOLDBERG_JS (GOLDBERG_JS@A1@CD) (WHO)
READ:NOT READ

TO: VELLENGA_T (VELLENGA_T@A1@CD) (WHO)

READ:NOT READ

TO: WILLIAMS_MA
READ:NOT READ

(WILLIAMS_MA@A1@CD) (WHO)

TO: HOGAN_L
READ:NOT READ

(HOGAN_L@A1@CD) (OPD)

TO: SMITH_BD
READ:NOT READ

(SMITH_BD@A1@CD) (OMB)

TO: SMITH_P
READ:NOT READ

(SMITH_P@A1@CD) (OMB)

TO: Jacob J. Lew
READ:NOT READ

(Jacob J. Lew@EOP@LNGTWY@EOPMRX)

TO: John A. Koskinen
READ:NOT READ

(John A. Koskinen@EOP@LNGTWY@EOPMRX)

TO: Charles E. Kieffer
READ:NOT READ

(Charles E. Kieffer@EOP@LNGTWY@EOPMRX)

TO: Rebecca R. Culberson
READ:NOT READ

(Rebecca R. Culberson@EOP@LNGTWY@EOPMRX)

TO: Robert G. Damus
READ:NOT READ

(Robert G. Damus@EOP@LNGTWY@EOPMRX)

TO: Barry B. Anderson
READ:NOT READ

(Barry B. Anderson@EOP@LNGTWY@EOPMRX)

TO: T J. Glauthier
READ:NOT READ

(T J. Glauthier@EOP@LNGTWY@EOPMRX)

TO: Kenneth S. Apfel
READ:NOT READ

(Kenneth S. Apfel@EOP@LNGTWY@EOPMRX)

TO: Nancy A. Min
READ:NOT READ

(Nancy A. Min@EOP@LNGTWY@EOPMRX)

TO: Sally Katzen
READ:NOT READ

(Sally Katzen@EOP@LNGTWY@EOPMRX)

TO: Joseph J. Minarik
READ:NOT READ

(Joseph J. Minarik@EOP@LNGTWY@EOPMRX)

TO: William A. Halter
READ:NOT READ

(William A. Halter@EOP@LNGTWY@EOPMRX)

TO: Jill M. Blickstein
READ:NOT READ

(Jill M. Blickstein@EOP@LNGTWY@EOPMRX)

TO: Sarah A. Bianchi
READ:NOT READ

(Sarah A. Bianchi@EOP@LNGTWY@EOPMRX)

TO: Deborah F. Kramer
READ:NOT READ

(Deborah F. Kramer@EOP@LNGTWY@EOPMRX)

TO: Janet L. Graves

(Janet L. Graves@EOP@LNGTWY@EOPMRX)

READ:NOT READ

TO: Alan B. Rhinesmith
READ:NOT READ

(Alan B. Rhinesmith@EOP@LNGTWY@EOPMRX)

TO: Kathleen Peroff
READ:NOT READ

(Kathleen Peroff@EOP@LNGTWY@EOPMRX)

TO: Ronald M. Cogswell
READ:NOT READ

(Ronald M. Cogswell@EOP@LNGTWY@EOPMRX)

TO: Barry T. Clendenin
READ:NOT READ

(Barry T. Clendenin@EOP@LNGTWY@EOPMRX)

TO: Robert B. Rideout
READ:NOT READ

(Robert B. Rideout@EOP@LNGTWY@EOPMRX)

TO: Philip A. DuSault
READ:NOT READ

(Philip A. DuSault@EOP@LNGTWY@EOPMRX)

TO: Richard P. Emery Jr.
READ:NOT READ

(Richard P. Emery Jr.@EOP@LNGTWY@EOPMRX)

TO: Robert E. Barker
READ:NOT READ

(Robert E. Barker@EOP@LNGTWY@EOPMRX)

TO: Deborah L. Shaw
READ:NOT READ

(Deborah L. Shaw@EOP@LNGTWY@EOPMRX)

TO: Susanne D. Lind
READ:NOT READ

(Susanne D. Lind@EOP@LNGTWY@EOPMRX)

TO: Ellen J. Balis
READ:NOT READ

(Ellen J. Balis@EOP@LNGTWY@EOPMRX)

TO: Alicia K. Kolaian
READ:NOT READ

(Alicia K. Kolaian@EOP@LNGTWY@EOPMRX)

TO: Bruce D. Long
READ:NOT READ

(Bruce D. Long@EOP@LNGTWY@EOPMRX)

TO: Lisa M. Kountoupes
READ:NOT READ

(Lisa M. Kountoupes@EOP@LNGTWY@EOPMRX)

TO: Charles Konigsberg
READ:NOT READ

(Charles Konigsberg@EOP@LNGTWY@EOPMRX)

TO: Bruce W. McConnell
READ:NOT READ

(Bruce W. McConnell@EOP@LNGTWY@EOPMRX)

TO: Bernard H. Martin
READ:NOT READ

(Bernard H. Martin@EOP@LNGTWY@EOPMRX)

TO: Michael A. Fitzpatrick
READ:NOT READ

(Michael A. Fitzpatrick@EOP@LNGTWY@EOPMRX)

TO: Scott Quehl
READ:NOT READ

(Scott Quehl@EOP@LNGTWY@EOPMRX)

TO: Daniel M. Tangherlini

(Daniel M. Tangherlini@EOP@LNGTWY@EOPMRX)

READ:NOT READ

TO: Lara L. Roholt
READ:NOT READ

(Lara L. Roholt@EOP@LNGTWY@EOPMRX)

TO: Elisa Millsap
READ:NOT READ

(Elisa Millsap@EOP@LNGTWY@EOPMRX)

TO: Ann M. Cattalini
READ:NOT READ

(Ann M. Cattalini@EOP@LNGTWY@EOPMRX)

TO: James T. Heimbach
READ:NOT READ

(James T. Heimbach@EOP@LNGTWY@EOPMRX)

TO: James C. Murr
READ:NOT READ

(James C. Murr@EOP@LNGTWY@EOPMRX)

TO: James J. Jukes
READ:NOT READ

(James J. Jukes@EOP@LNGTWY@EOPMRX)

TO: Janet R. Forsgren
READ:NOT READ

(Janet R. Forsgren@EOP@LNGTWY@EOPMRX)

TO: Steven J. Kelman
READ:NOT READ

(Steven J. Kelman@EOP@LNGTWY@EOPMRX)

TO: Ingrid M. Schroeder
READ:NOT READ

(Ingrid M. Schroeder@EOP@LNGTWY@EOPMRX)

TO: Jeffrey A. Weinberg
READ:NOT READ

(Jeffrey A. Weinberg@EOP@LNGTWY@EOPMRX)

TO: Constance J. Bowers
READ:NOT READ

(Constance J. Bowers@EOP@LNGTWY@EOPMRX)

TO: Anna M. Briatico
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(Anna M. Briatico@EOP@LNGTWY@EOPMRX)

TO: Robert J. Pellicci
READ:NOT READ

(Robert J. Pellicci@EOP@LNGTWY@EOPMRX)

TO: Alison C. Perkins
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(Alison C. Perkins@EOP@LNGTWY@EOPMRX)

TO: E. Holly Fitter
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(E. Holly Fitter@EOP@LNGTWY@EOPMRX)

TO: Annette E. Rooney
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(Annette E. Rooney@EOP@LNGTWY@EOPMRX)

TO: Stacey L. Rubin
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(Stacey L. Rubin@EOP@LNGTWY@EOPMRX)

TO: Philip R. Dame
READ:NOT READ

(Philip R. Dame@EOP@LNGTWY@EOPMRX)

TO: Phebe N. Vickers
READ:NOT READ

(Phebe N. Vickers@EOP@LNGTWY@EOPMRX)

TO: Barbara Chow

(Barbara Chow@EOP@LNGTWY@EOPMRX)

READ:NOT READ

TO: Todd Stern (Todd Stern@EOP@LNGTWY@EOPMRX)
READ:NOT READ

TO: Nancy L. Brandel (Nancy L. Brandel@EOP@LNGTWY@EOPMRX)
READ:NOT READ

TO: Elizabeth M. Toohey (Elizabeth M. Toohey@EOP@LNGTWY@EOPMRX)
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TO: Douglas B. Sosnik (Douglas B. Sosnik@EOP@LNGTWY@EOPMRX)
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TO: Karen L. Hancox (Karen L. Hancox@EOP@LNGTWY@EOPMRX)
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TO: Shelley N. Fidler (Shelley N. Fidler@EOP@LNGTWY@EOPMRX)
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TO: Janet Himler (Janet Himler@EOP@LNGTWY@EOPMRX)
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TO: Dainel C. Tate (Dainel C. Tate@EOP@LNGTWY@EOPMRX)
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TO: Anita Chellaraj (Anita Chellaraj@EOP@LNGTWY@EOPMRX)
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TO: Nicholas B. Kirkhorn (Nicholas B. Kirkhorn@EOP@LNGTWY@EOPMRX)
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TO: Lucia A. Wyman (Lucia A. Wyman@EOP@LNGTWY@EOPMRX)
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TO: Alphonse J. Maldon (Alphonse J. Maldon@EOP@LNGTWY@EOPMRX)
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TO: Robert J. Nassif (Robert J. Nassif@EOP@LNGTWY@EOPMRX)
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TO: Melinda D. Haskins (Melinda D. Haskins@EOP@LNGTWY@EOPMRX)
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TO: Robert S. Fairweather (Robert S. Fairweather@EOP@LNGTWY@EOPMRX)
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TO: Janet E. Irwin (Janet E. Irwin@EOP@LNGTWY@EOPMRX)
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TO: James B. Kazel (James B. Kazel@EOP@LNGTWY@EOPMRX)
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TO: John A. Gribben (John A. Gribben@EOP@LNGTWY@EOPMRX)
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TO: April K. Mellody (April K. Mellody@EOP@LNGTWY@EOPMRX)
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TO: Mary E. Glynn (Mary E. Glynn@EOP@LNGTWY@EOPMRX)

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TO: Mark A. Weatherly (Mark A. Weatherly@EOP@LNKTWY@EOPMRX)
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TO: Ananias Blocker III (Ananias Blocker III@EOP@LNKTWY@EOPMRX)
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TO: Richard A. Mertens (Richard A. Mertens@EOP@LNKTWY@EOPMRX)
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TO: Ben A. Freeland (Ben A. Freeland@EOP@LNKTWY@EOPMRX)
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TO: Peter G. Jacoby (Peter G. Jacoby@EOP@LNKTWY@EOPMRX)
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TO: Kate P. Donovan (Kate P. Donovan@EOP@LNKTWY@EOPMRX)
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TO: Angus S. King (Angus S. King@EOP@LNKTWY@EOPMRX)
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TO: Thomas C. Jensen (Thomas C. Jensen@EOP@LNKTWY@EOPMRX)
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TO: Justine F. Rodriguez (Justine F. Rodriguez@EOP@LNKTWY@EOPMRX)
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TO: Julie E. Mason (Julie E. Mason@EOP@LNKTWY@EOPMRX)
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TO: Mary Jo Siclari (Mary Jo Siclari@EOP@LNKTWY@EOPMRX)
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TO: Christopher R. Ulrich (Christopher R. Ulrich@OVP@LNKTWY@EOPMRX)
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TO: Roger L. McClung (Roger L. McClung@EOP@LNKTWY@EOPMRX)
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TO: Russell W. Horwitz (Russell W. Horwitz@EOP@LNKTWY@EOPMRX)
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TO: Elena Kagan (Elena Kagan@EOP@LNKTWY@EOPMRX)
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TO: Eugene M. Ebner (Eugene M. Ebner@EOP@LNKTWY@EOPMRX)
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TO: Steven D. Aitken (Steven D. Aitken@EOP@LNKTWY@EOPMRX)

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TO: Robert S. Dotson (Robert S. Dotson@EOP@LNGTWY@EOPMRX)
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TO: David H. Morrison (David H. Morrison@EOP@LNGTWY@EOPMRX)
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TO: Rodney G. Bent (Rodney G. Bent@EOP@LNGTWY@EOPMRX)
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TO: Bruce K. Sasser (Bruce K. Sasser@EOP@LNGTWY@EOPMRX)
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TO: Jack D. Fellows (Jack D. Fellows@EOP@LNGTWY@EOPMRX)
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TO: Gary L. Bennethum (Gary L. Bennethum@EOP@LNGTWY@EOPMRX)
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TO: Keith J. Fontenot (Keith J. Fontenot@EOP@LNGTWY@EOPMRX)
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TO: Larry R. Matlack (Larry R. Matlack@EOP@LNGTWY@EOPMRX)
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TO: Robert M. Shireman (Robert M. Shireman@EOP@LNGTWY@EOPMRX)
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TO: Richard J. Turman (Richard J. Turman@EOP@LNGTWY@EOPMRX)
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TO: Louisa Koch (Louisa Koch@EOP@LNGTWY@EOPMRX)
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TO: David E. Tornquist (David E. Tornquist@EOP@LNGTWY@EOPMRX)
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TO: David J. Haun (David J. Haun@EOP@LNGTWY@EOPMRX)
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TO: Francis S. Redburn (Francis S. Redburn@EOP@LNGTWY@EOPMRX)
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TO: Harry G. Meyers (Harry G. Meyers@EOP@LNGTWY@EOPMRX)
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TO: Edward A. Brigham (Edward A. Brigham@EOP@LNGTWY@EOPMRX)
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TO: Edward M. Rea (Edward M. Rea@EOP@LNGTWY@EOPMRX)
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TO: Andrew M. Schoenbach (Andrew M. Schoenbach@EOP@LNGTWY@EOPMRX)
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TO: Jill M. Pizzuto (Jill M. Pizzuto@EOP@LNGTWY@EOPMRX)
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TO: Patricia E. Romani (Patricia E. Romani@EOP@LNGTWY@EOPMRX)

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TO: Melissa Green (Melissa Green@EOP@LNGTWY@EOPMRX)
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TO: Michael W. Williams (Michael W. Williams@EOP@LNGTWY@EOPMRX)
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TO: Anne H. Lewis (Anne H. Lewis@EOP@LNGTWY@EOPMRX)
READ:NOT READ

TO: Peter R. Orszag (Peter R. Orszag@EOP@LNGTWY@EOPMRX)
READ:NOT READ

TO: Jake Siewert (Jake Siewert@EOP@LNGTWY@EOPMRX)
READ:NOT READ

TO: Charles R. Marr (Charles R. Marr@EOP@LNGTWY@EOPMRX)
READ:NOT READ

TEXT:

Message Creation Date was at 11-MAR-1997 21:23:00

TO: DIRECTOR FRANK RAINES
DEPUTY DIRECTOR JACK LEW
DEPUTY DIRECTOR JOHN KOSKINEN

FROM: OMB LEGISLATIVE AFFAIRS

DATE: MARCH 11, 1997

SUBJECT: LEGISLATIVE REPORT

The House Rules Committee today took up H.Res. 89, sponsored by Reps Sununu (R-NH) and Granger (R-TX) and Pitts (R-PA). The Resolution would require the President to submit a budget by April 7th that is based on CBO economic and technical assumptions, does not sunset the tax cuts, cuts a "significant" proportion of the total savings in the first three years, and extends the Medicare Trust fund for a "substantial" period. The Committee adopted a closed rule (no amendments), allowing 2 hours debate the resolution and one motion to recommit.

The House will consider H.Res. 89 tomorrow. The Republican leadership blocked efforts by Democratic Coalition members (Mr. Minge D-MN and Mr. Stenholm D-TX) to offer an amendment which would also require the Congress to submit a budget. Tauscher, Stenholm and Minge are, however, circulating a "Dear Colleague" letter to Chairman Kasich for Democrats, signature, asking Republicans to submit their own balanced budget proposal. The resolution is expected to pass, possibly with a handful of Democratic votes -- mostly moderate Democrats. (Please call our office at 5-4790 if you need a copy of the Resolution or the Coalition Members' proposed amendment.)

The House Budget Committee held a hearing today on the President's FY 1998 Budget. Secretary Rubin testified on behalf of the Administration, and OMB Deputy Jack Lew accompanied him. Chairman Kasich continued to hit the Administration on the \$24 billion increase in the deficit in FY 1998, the \$69 billion deficit in 2002, and the 98% backloading of the cuts. He also touted the historical accuracy of the CBO's economic assumption vs. the OMB's and reiterated CBO's claim that they have been more accurate than OMB seven of the

last 10 times. The Chairman again stated that the shift of certain home health services to Part B will put an increased burden on the nation's children. Secretary Rubin explained that, of the \$24 billion difference in estimates between CBO and OMB in FY 1998, \$15 billion is due to technical differences and \$10 billion is due to policy estimate differences. The Republicans continued to cast the Administration's economic assumptions as "rosy" because they are less conservative than the CBO's. Mr. Spratt focused on the difference between the CBO and OMB in estimating profit shares, which Secretary Rubin said was approximately 2/3rds of the difference between the two estimates. Mr. McDermott and other Committee Democrats noted that there are only 13 legislative days before the April 15th deadline for a budget resolution.

The Senate Budget Committee held a hearing today on the House Coalition Budget. Chairman Domenici announced that the Committee will begin marking up the bill next Wednesday, March 18th, but will not hold votes. Both sides generally praised the Coalition's budget as credible and as serving as a catalyst to move the budget process forward.

The House/Senate DC Appropriations/Authorization Subcommittee held a joint hearing today with five mayors from cities that had financial problems to determine what lessons could be applied to the financial situation in the District.

Director Raines testified today before the House Appropriations, Treasury, Postal Service, and General Government Subcommittee on the Budget..

UPCOMING HEARINGS:

Wednesday, March 12th

Joint House/Senate Budget Committee -- Hearing with the National Governors on Medicaid. Witnesses included Governors Brandstad (R-IO), Voinovich (R-OH), Ridge (R-PA), Miller (R-NV), and Patten (D-KY) (9:30am, Dirksen 106)
House Budget Committee -- Michael Boskin will testify on possible revisions to how the Consumer Price Index is figured (10 am, Cannon 210)

Thursday, March 13th

House Education and Workforce Committee -- Hearing on the President's Education Proposals. (10:00 am, Rayburn 2175)

CONGRESS TODAY (3/11):

SENATE

The Senate passed (99-0) S.J.Res. 39 regarding Governmental Affairs Committee Funding for Campaign Finance Investigations, as amended. The resolution provides \$4.35 million to the Governmental Affairs Committee to investigate campaign activities. A final report is due 1/31/98, and the funding is available through 1997. The investigation will cover the 96 Presidential and congressional races.

While under consideration, the Senate adopted (99-0) Senator Lott's amendment to add the word "improper" to the Resolution, directing the Committee to investigate "illegal and improper" activity. Upon its adoption, Lott made an effort to change the word "and" to "or", but Daschle objected.

The Senate put aside Senator Glenn's amendment, which had also clarified the scope of the Resolution.

HOUSE

The House passed the following 3 measures by recorded vote under suspension of the rules:

Passed (415-1) H.Con.Res. 16 - Concerning the Urgent Need to Improve the Living Standards of those South Asians Living in the Ganges and Brahma putra River Basin

Passed (403-16) H.Res. 68 - Sense of the House Concerning the Treaty of Mutual Cooperation and Security Between the U.S. and Japan

Passed (416-1) H.R. 750 -- Hong Kong Reversion Act, supporting the autonomous governing of Hong Kong

[No SAP]

The House passed the following 8 bills under suspension of the rules, by unanimous consent:

S.J.Res. 5 - To Waive Trade Act Provisions for Appointment of Barshefsky.

H.R. 649 - Department of Energy Standardization Act of 1997

[No SAP -- support informally]

H.R. 651 - Extending the Deadline for Hydroelectric Project in Washington State

[No SAP -- no objection]

H.R. 652 - Extending the Deadline for Hydroelectric Project in Washington State

[No SAP -- no objection]

H.J.Res. 32 - Granting Consent to Certain Amendments Enacted by the Hawaii Legislature to the Hawaiian Homes Commission Act of 1920

[No SAP -- no objection]

H.R. 63 - Designating Trinity Lake

[No SAP -- no objection]

H.R. 709 - National Geologic Mapping Reauthorization Act of 1997

[No SAP -- support informally]

H.R. 914 - Making Certain Technical Corrections in the Higher Education Act of 1965, Relating to Graduation Data Disclosures

[No SAP -- no objection]

HOUSE RULES COMMITTEE (3/11):

The Rules Committee today ordered the following rules for the following bills:

H.R. 852 - Paperwork Reduction Amendments -- Open Rule; 1 hour debate

[SAP sent, 3/11: No objection. Administration supports the goal of the bill, though legislation is not necessary to accomplish the goal.]

H.Res. 89 - Requesting the President to submit another Budget -- Closed Rule; Two hours debate; One motion to recommit. (See description at the beginning of this report.)

CONGRESS TOMORROW (3/12)

SENATE

The Senate will convene at 9:30 am to consider the nomination of Federico Pena to be Secretary of Energy, with 40 minutes debate. After debate, the Senate will proceed to morning business until 12:30pm, when the Senate will vote on Pena's nomination.

After the Pena vote, the Senate will begin consideration of S.J.Res. 18, the Hollings Resolution on Campaign Financing.

HOUSE

After one hour of debate and a vote on the Rule, the House will consider H.Res. 89, Requesting the President submit another budget. (Closed Rule; 2 hours debate; One motion to recommit -- See above)

Consider H.R. 852 - Paperwork Reduction Amendments (Open Rule; 1 hour debate)

[House Rules SAP sent, 3/11: No objection. Administration supports the goal of the bill, though legislation is not necessary to accomplish the goal.]

HOUSE RULES COMMITTEE (3/12):

Possible consideration of H.J.Res. 58 - Disapproving the Certification of the President Regarding Foreign Assistance for Mexico During Fiscal Year 1997

[SAP/letter under discussion]

CONGRESS -- REMAINDER OF THE WEEK:

SENATE

Thursday, March 13th, and the remainder of the week:

The Senate will continue consideration of S.J.Res. 18, the Hollings Resolution on Campaign Financing.

The Senate may also take up S.J.Res. 19, regarding Mexico decertification, or other nominations ready for action.

Week of March 16th

Possible consideration of the TEAM Act

[DOL letter with Labor Secretary veto threat sent to the Committee on 2/25]
Consider nominations still pending

HOUSE:

Thursday, March 13th

The House will meet at 10 am for legislative business:

H.R. 412 - Approving an Irrigation District Agreement (Subject to a Rule)

[No SAP]

(Possible) H.J.Res. 58 - Disapproving the Certification of the President Regarding Foreign Assistance for Mexico During Fiscal Year 1997 (Subject to a Rule)

[SAP/letter under discussion]

Friday, March 14th

No Votes

Week of March 17th

Possible consideration H.R. 1 -- Ballenger Comp Time Legislation

[DOL letter with a Presidential veto threat sent to the Committee on 2/26/97]

** Both the House and the Senate will recess on March 3rd for Easter Recess. The Senate will return on April 6th, and the House will return on April 7th.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: William R. Kincaid (CN=William R. Kincaid/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:11-MAR-1997 21:34:09.00

SUBJECT: leg strategy

TO: Michael Cohen (CN=Michael Cohen/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

I took the opportunity tonight to discuss with Bruce my concerns about our strategy on America Reads and my view that, unless there is something I'm missing, the most logical thing is to launch our legislation, build grassroots support, and then negotiate from a position of strength, rather than trying to strike a bargain on reading/literacy up front.

In a nutshell, he agrees that we need to have another discussion about what approach makes the most sense. He said Gene may be thinking that, in the budget end-game, we will only get so many of our initiatives, so if there is something we can lock in early, we should try to do it.; the longer we put the R's in a position of opposing a specific proposal of ours, the harder it may be for them to come to an agreement. However, Bruce has doubts about the likelihood of getting a Republican commitment to a specific piece of legislation early on....

Maybe this can be revisited at next Monday's ed strategy meeting (although I won't be there).

By the way, Mike--I put in a call to Blocker today, but we never connected...

Bill

He

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Russell W. Horwitz (CN=Russell W. Horwitz/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:11-MAR-1997 23:43:41.00

SUBJECT: NEXTEA packet

TO: Beverly J. Barnes (CN=Beverly J. Barnes/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Thomas D. Janenda (CN=Thomas D. Janenda/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Dainel C. Tate (CN=Dainel C. Tate/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Craig T. Smith (CN=Craig T. Smith/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Anna M. Gomez (CN=Anna M. Gomez/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Lisa M. Kountoupes (CN=Lisa M. Kountoupes/OU=OMB/O=EOP @ EOP [OMB])
READ:UNKNOWN

TO: Michael Waldman (CN=Michael Waldman/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Daniel K. Tarullo (CN=Daniel K. Tarullo/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Douglas B. Sosnik (CN=Douglas B. Sosnik/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Joshua Silverman (CN=Joshua Silverman/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Alice E. Shuffield (CN=Alice E. Shuffield/OU=OMB/O=EOP @ EOP [OMB])
READ:UNKNOWN

TO: David Shipley (CN=David Shipley/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Ellen S. Seidman (CN=Ellen S. Seidman/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Stacey L. Rubin (CN=Stacey L. Rubin/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Dorothy Robyn (CN=Dorothy Robyn/OU=OPD/O=EOP @ EOP [OPD])
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TO: Bruce N. Reed (CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Victoria Radd (CN=Victoria Radd/OU=WHO/O=EOP @ EOP [WHO])
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TO: John Podesta (CN=John Podesta/OU=WHO/O=EOP @ EOP [WHO])

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TO: Peter R. Orszag (CN=Peter R. Orszag/OU=OPD/O=EOP @ EOP [OPD])
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TO: Peter O'Keefe (CN=Peter O'Keefe/OU=WHO/O=EOP @ EOP [WHO])
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TO: Alison Muscatine (CN=Alison Muscatine/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Kevin S. Moran (CN=Kevin S. Moran/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Nancy A. Min (CN=Nancy A. Min/OU=OMB/O=EOP @ EOP [OMB])
READ:UNKNOWN

TO: April K. Mellody (CN=April K. Mellody/OU=WHO/O=EOP @ EOP [WHO])
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TO: Anne E. McGuire (CN=Anne E. McGuire/OU=WHO/O=EOP @ EOP [WHO])
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TO: Cathy R. Mays (CN=Cathy R. Mays/OU=OPD/O=EOP @ EOP [OPD])
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TO: Sylvia M. Mathews (CN=Sylvia M. Mathews/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Gordon Li (CN=Gordon Li/OU=WHO/O=EOP @ EOP [WHO])
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TO: Jacob J. Lew (CN=Jacob J. Lew/OU=OMB/O=EOP @ EOP [OMB])
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TO: Patricia F. Lewis (CN=Patricia F. Lewis/OU=WHO/O=EOP @ EOP [WHO])
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TO: G N. Lattimore (CN=G N. Lattimore/OU=WHO/O=EOP @ EOP [WHO])
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TO: Robert D. Kyle (CN=Robert D. Kyle/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Charles Konigsberg (CN=Charles Konigsberg/OU=OMB/O=EOP @ EOP [OMB])
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TO: Angus S. King (CN=Angus S. King/OU=WHO/O=EOP @ EOP [WHO])
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TO: Jonathan A. Kaplan (CN=Jonathan A. Kaplan/OU=OPD/O=EOP @ EOP [OPD])
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TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])
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TO: Christopher C. Jennings (CN=Christopher C. Jennings/OU=OPD/O=EOP @ EOP [OPD])
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TO: Kathryn O. Higgins (CN=Kathryn O. Higgins/OU=WHO/O=EOP @ EOP [WHO])

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TO: Helen P. Howell (CN=Helen P. Howell/OU=WHO/O=EOP @ EOP [WHO])
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TO: Lyn A. Hogan (CN=Lyn A. Hogan/OU=OPD/O=EOP @ EOP [OPD])
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TO: Nancy V. Hernreich (CN=Nancy V. Hernreich/OU=WHO/O=EOP @ EOP [WHO])
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TO: Daniel D. Heath (CN=Daniel D. Heath/OU=OMB/O=EOP @ EOP [OMB])
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TO: John P. Hart (CN=John P. Hart/OU=WHO/O=EOP @ EOP [WHO])
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TO: Lawrence J. Haas (CN=Lawrence J. Haas/OU=OMB/O=EOP @ EOP [OMB])
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TO: Julia R. Green (CN=Julia R. Green/OU=WHO/O=EOP @ EOP [WHO])
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TO: Jason S. Goldberg (CN=Jason S. Goldberg/OU=WHO/O=EOP @ EOP [WHO])
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TO: Ann T. Eder (CN=Ann T. Eder/OU=WHO/O=EOP @ EOP [WHO])
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TO: Marilyn DiGiacobbe (CN=Marilyn DiGiacobbe/OU=WHO/O=EOP @ EOP [WHO])
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TO: Suzanne Dale (CN=Suzanne Dale/OU=WHO/O=EOP @ EOP [WHO])
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TO: Michelle Crisci (CN=Michelle Crisci/OU=WHO/O=EOP @ EOP [WHO])
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TO: Brenda B. Costello (CN=Brenda B. Costello/OU=WHO/O=EOP @ EOP [WHO])
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TO: Steven A. Cohen (CN=Steven A. Cohen/OU=WHO/O=EOP [WHO])
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TO: Michael Cohen (CN=Michael Cohen/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Ann M. Cattalini (CN=Ann M. Cattalini/OU=WHO/O=EOP @ EOP [WHO])

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TO: Cheryl M. Carter (CN=Cheryl M. Carter/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Laura K. Capps (CN=Laura K. Capps/OU=WHO/O=EOP @ EOP [WHO])
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TO: Rebecca A. Cameron (CN=Rebecca A. Cameron/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Sandra L. Bublick Max (CN=Sandra L. Bublick Max/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Emily Bromberg (CN=Emily Bromberg/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Erskine B. Bowles (CN=Erskine B. Bowles/OU=WHO/O=EOP @ EOP [WHO])
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TO: Sarah A. Bianchi (CN=Sarah A. Bianchi/OU=OMB/O=EOP @ EOP [OMB])
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TEXT:

Please find attached a packet of materials for today's announcement of the National Economic Crossroads Transportation Efficiency Act.

===== ATTACHMENT 1 =====

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NEXTEA

*THE NATIONAL ECONOMIC
CROSSROADS TRANSPORTATION
EFFICIENCY ACT*

*SHAPING AMERICA'S SURFACE
TRANSPORTATION SYSTEM FOR THE
21ST CENTURY*

MARCH 12, 1997

THE NATIONAL ECONOMIC CROSSROADS

TRANSPORTATION EFFICIENCY ACT

Today, President Clinton will announce the National Economic Crossroads Transportation Efficiency Act (NEXTEA), a six-year, \$175 billion investment program to improve America's highways, bridges, transit systems, and railroads; lower the toll in lives and health care costs from motor vehicle crashes; enhance America's environment; and support mobility and economic prosperity. NEXTEA increases surface transportation funding by \$17 billion, or 11 percent, over the \$157 billion authorized by ISTEA.

- **“REBUILDING AMERICA” -- \$175 BILLION INVESTMENT WHILE BALANCING THE BUDGET**
 - Increases funding for core highway programs by 30 percent over ISTEA levels.
 - Provides greater flexibility for states and localities to target funds that best meet community needs.
 - Expands programs for innovative financing to leverage federal dollars.
 - Provides \$600 million to deploy Intelligent Transportation Systems.

- **PUTTING A STRONGER EMPHASIS ON SAFETY**
 - Increases funding for the National Highway Transportation Safety Administration by 11 percent to \$333 million.
 - Increases highway and truck safety funding by \$2 billion.
 - Increases funding for drunk driving prevention by 60 percent.
 - Creates and expands programs to increase the proper use of safety belts and child restraints, reduce drunk and drugged driving, and continue research into building safer roads and vehicles.

- **PROTECTING THE ENVIRONMENT**
 - Increases funding for the Congestion Mitigation and Air Quality Improvement Program (CMAQ) by 30 percent, to \$1.3 billion annually.
 - Increases Transportation Enhancements funding by more than 25 percent to support recreational trails, bike paths and pedestrian walkways.
 - Expands CMAQ eligibility to include regions that fail to meet any new air quality standard.
 - Provides greater flexibility for state and local investment in non-polluting modes of transportation.

- **INVESTING \$600 MILLION TO MOVE PEOPLE FROM WELFARE TO WORK**
 - Supports flexible, innovative transportation alternatives, such as vanpools, to get people to where the jobs are.
 - Increases incentives for states and localities to provide job training for federally-funded technology and construction projects.

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REBUILDING AMERICA

America's prosperity and quality of life are linked to our transportation system's efficiency, which keeps production costs low and maintains our international competitiveness. When President Clinton promised to "rebuild America" five years ago, this system suffered from inadequate capacity, deteriorating infrastructure, and poor connections among different forms of transportation. The President has worked with Congress to make good on his promise, taking advantage of ISTEA to raise infrastructure investment to record levels.

ISTEA SUCCESSES

- Under President Clinton, federal transportation infrastructure investment increased 21 percent, to an average of \$25.5 billion annually.
- Many indicators of highway conditions and performance have stabilized or improved. The condition of bridges and highway pavement, which had been deteriorating, has stabilized. We have kept pace with our transportation system's maintenance requirements and stopped its deterioration.
- Transit investment has increased, including over \$3 billion transferred using ISTEA's flexible funding provisions. Nearly 26,000 new buses and nearly 600 new rail cars have been bought for state and local transit agencies, and more than 100 miles of new transit lines serving more than 100 new stations are under construction. Transit speeds have improved by an average of about 10 percent.

KEY NEXTEA PROVISIONS

- NEXTEA builds on ISTEA's successes while helping us to move towards a balanced budget. It would authorize about \$175 billion for surface transportation programs from 1998 through 2003, an 11 percent increase over ISTEA. The proposed authorization levels would sustain or expand core programs such as the National Highway System, maintenance of the Interstate Highways, bridge reconstruction, and mass transit.
- NEXTEA gives state and local officials greater flexibility to target funds towards projects that best meet community needs, including Amtrak and intercity rail passenger facilities. It also increases the tools available to them by making intelligent transportation systems eligible under all major program categories and by expanding innovative finance strategies to cut red tape and to leverage private and nonfederal public resources.

A COMMITMENT TO SAFETY

More than 40,000 Americans die and three million are injured in motor vehicle crashes each year, inflicting a tragic toll on millions of families. In addition, these crashes cost our economy \$150 billion annually, including \$14 billion paid directly by taxpayers for expenses such as health care and emergency services. Improved safety can help to control these costs.

ISTEA SUCCESSES

Under ISTEA, with its enhanced commitment to safety, highway fatalities have been lower than in decades, averaging about 41,000 annually. Safety belt use has grown from 11 percent of motorists in 1982 to 68 percent last year. Alcohol-related fatalities have decreased from 57 percent of crashes in 1982 to 41 percent in 1995.

KEY NEXTEA PROVISIONS

Our challenge is to continue the progress on safety even as traffic increases. Recently, we have seen warning signs that we may be approaching the limits of progress under ISTEA: the fatality rate has stagnated, increases in safety belt use have leveled off, and the number of alcohol-related deaths has increased. NEXTEA would attack these problems by focusing on three key areas: driver behavior, road design, and vehicle standards.

Safer Drivers

- NEXTEA would increase NHTSA safety funding by 11 percent to \$333 million, and fund incentive programs to reduce drugged and drunken driving, to increase safety belt use, and to collect improved data on highway safety to better identify and solve safety problems.
- \$9 million annually in financial incentives would be provided for states to increase proper use of safety belts and child restraints.
- NEXTEA would increase funding for drunk driving prevention by 60 percent to \$40 million in 1998, and reward states for aggressively reducing drunk driving through administrative driver's license suspensions and revocations, programs to prevent minors from drinking, and effective sanctions for repeat offenders.
- NEXTEA would provide \$5 million annually beginning in 1999 in grants to states to

prevent drugged driving. A state would be eligible for these grants if it adopted five of nine countermeasures, including zero tolerance laws, administrative license suspension for those driving under the influence, and pre-license drug testing.

Safer Roads

- Under ISTEA, funding was set aside to eliminate road hazards and to make highway-rail grade crossings safer. Grade crossing deaths alone have dropped by 31 percent. NEXTEA would build on this progress by replacing this set-aside with a flexible, six-year, \$3.2 billion Infrastructure Safety Program. States would now have the ability to transfer funds to enforcement and behavioral programs if they would have a greater impact on safety.

Safer Vehicles

- States would have increased flexibility for tougher enforcement, such as targeting shippers who encourage truckers to violate rules and increasing penalties for violators. States also would be reimbursed for border enforcement and other high-priority activities that improve trucking safety.
- Under NEXTEA, the freeze on the size and weight of larger combination trucks on Interstate Highways and other routes would continue. We are doing a comprehensive study of this and related issues, and may soon propose additional steps in future safety legislation.
- Much progress on safety has been the result of vehicle design aimed at protecting motorists in crashes. NEXTEA would build on the progress to date with a \$45 million annual research program targeted at improving crash avoidance and crash worthiness. In addition, more than a third of intelligent transportation systems research would be focused on collision avoidance systems and other “smart vehicle” technologies that prevent crashes.
- A new focus on performance in safety programs would measure effectiveness by looking at quantifiable results, not at how much money or effort is put into solutions.

INCREASING INVESTMENT THROUGH INNOVATIVE FINANCING

In spite of ISTEA's record investment, the federal government alone cannot meet all of our infrastructure needs. President Clinton recognized this in his January 1994 Executive Order on infrastructure, in which he directed us to cut red tape to speed construction and supplement federal funds by leveraging private and nonfederal public investment.

ISTEA SUCCESSES

- President Clinton's Partnership for Transportation Investment accelerated 74 projects worth \$4.5 billion, including \$1.2 billion in investment beyond that available through conventional financing. Projects are advancing an average of two years ahead of schedule, saving interest and inflation costs.
- Some innovative finance initiatives also advance other national priorities, such as in Missouri and Arizona, where entrepreneurs were given permission to install fiber optic cable within highway rights-of-way in return for reserving part of the cable as the backbone of statewide intelligent transportation systems.
- The new State Infrastructure Bank program uses federal seed money to leverage private and nonfederal public funds in 10 pilot states. Among the proposed uses of these funds are: a loan to start construction on a highway interchange without waiting for the full federal funding to be accumulated; a loan to finance a toll road's interest costs while it is being built, before revenues can begin to pay off the construction debt; and a loan to buy new light rail vehicles.
- We provided a direct loan to California's Alameda Corridor, which will speed shipping from Los Angeles' port by creating a dedicated freight rail corridor. We also provided standby lines of credit to secure private financing for California toll roads; at a cost of just \$18 million, we supported \$2.5 billion in construction financing

KEY NEXTEA PROVISIONS

- NEXTEA would open the State Infrastructure Bank program to all states, increase the federal seed money dedicated to these banks, and allow states to use up to 10 percent of their regular federal-aid highway funds to capitalize their banks.
- \$100 million annually would be dedicated to help leverage nonfederal public resources for projects of national significance, such as interstate trade corridors.

ENSURING GLOBAL COMPETITIVENESS

Under President Clinton, America is once again the most economically-competitive nation in the world and its leading exporter, and this is due in great measure to the reliability and low costs of our transportation system. In an increasingly-global economy, keeping transportation efficient is crucial to our continued competitiveness and to taking advantage of the markets opened by NAFTA and GATT.

ISTEA SUCCESSES

- Seamless connections among different forms of transportation, such as between trucks, railroads, and seaports, are important for efficiency, and ISTEA-funded projects are making possible these connections. These projects include truck-rail freight transfer facilities in Stark County, Ohio, and Auburn, Maine, and projects in Portland, Oregon and Seattle designed to improve rail and truck access to seaports.

- Projects such as the Red Hook barge transfer, which daily takes hundreds of trucks off New York's crowded streets, often have important social and environmental benefits, and ISTEA made them eligible for funding through such flexible initiatives as the Congestion Mitigation and Air Quality Improvement Program and our innovative finance programs.

KEY NEXTEA PROVISIONS

- NEXTEA would facilitate trade by creating new programs to improve border crossings and develop major trade corridors within the U.S., cutting congestion and eliminating bottlenecks.

- NEXTEA would support projects of national significance, such as those focused on trade corridors, through dedicated funds and by expanding the State Infrastructure Bank program.

- The proposal would expand funding eligibility to include access to intermodal terminals and water ports. This is a vital change since much international trade -- 98 percent by weight, 50 percent by value -- is shipped through ports. These programs also would make eligible for funding Amtrak and intercity rail passenger and public freight facilities and intelligent transportation systems projects, which can improve the logistics crucial to "just-in-time" deliveries.

IMPROVING ACCESS TO JOBS AND TRAINING

One of the biggest barriers faced by those moving from welfare rolls to payrolls is finding transportation to jobs, training, and support services such as day care. Poverty and welfare eligibility rules mean that few welfare recipients own cars, and public transit often provides inadequate connections to job and training centers. This problem is becoming more serious, since two-thirds of new jobs are in suburbs. To support his comprehensive welfare reform initiative, President Clinton proposes to build on existing transit programs that work with innovative approaches to helping people make the transition to the working world.

ISTEA SUCCESSES

- Our Livable Communities program integrates transit with jobs, schools, and housing. In Corpus Christi, local residents worked with local officials on developing three bus transfer centers and improving pedestrian access to local amenities, and a Los Angeles neighborhood initiative generated a hundred new jobs and helped to cut crime by 19 percent.
- The Joblinks program provides transportation and training in both urban and rural areas. Oregon's Glendale-Azalea School District used Joblinks funds to transport 400 unemployed and undereducated residents to training and to jobs in the first year alone. The success of initiatives such as Joblinks and Livable Communities provides a model for new efforts to improve community access to jobs and other necessities.

KEY NEXTEA PROVISIONS

- NEXTEA includes a six-year, \$600 million grant program to support flexible, innovative transportation alternatives, such as vanpools, to get people to where the jobs are. Funding would also provide access to training centers and to support services such as day care at transit links. This program would be closely coordinated with other human services assistance that would be provided to states and localities working to meet the special needs of the welfare population.
- Since transportation and construction jobs are among America's best-paying, we want to open opportunities in these fields for welfare recipients and other disadvantaged people. NEXTEA would increase incentives for states and localities to provide job training in conjunction with federally-funded technology and construction projects, and to enable them to offer hiring preferences to welfare recipients and residents of Empowerment Zones and Enterprise Communities.

PROTECTING THE ENVIRONMENT

Scientific research demonstrates the effects of pollution on our health and on the ecological systems which sustain human life. President Clinton has taken advantage of ISTEA's landmark environmental provisions to reduce air and water pollution, to preserve wetlands and open space, and to make transportation facilities more compatible with the environment.

ISTEA SUCCESSES

- The largest ISTEA environmental initiative is the Congestion Mitigation and Air Quality Improvement Program (CMAQ), which authorized \$1 billion annually under ISTEA to help communities meet national standards for healthy air. CMAQ has funded such innovative projects as cleaner natural gas buses in Cleveland and Boise, a child care center to promote ridership at a San Jose transit facility, and an inspection and maintenance program in Indiana, which ensures that auto emissions systems continue to cut pollution.

- ISTEA supported important travel alternatives, such as bikeways and pedestrian paths, and preserved scenic and historic roadside vistas, supporting tourism and strengthening local economies.

KEY NEXTEA PROVISIONS

- NEXTEA would increase CMAQ funding by 30 percent, to \$1.3 billion annually, and expand funding eligibility to include scrappage of higher-polluting pre-1980 vehicles. It also would act on new research on the dangers of particulate matter by allowing areas that do not meet health standards for this pollutant to receive CMAQ funds. NEXTEA also would ensure that no state loses CMAQ funds as a result of the Environmental Protection Agency's proposed changes in air quality standards.

- NEXTEA would increase Transportation Enhancements funding by more than 25 percent, supporting projects designed to strengthen the cultural, aesthetic, and environmental aspects of our transportation system.

- The National Scenic Byways program, which designates roads of aesthetic or historic value and funds improvements to them, would be continued, and the list of eligible activities would be expanded to include scenic byway marketing programs. Funding for recreational trails, bicycle transportation and pedestrian walkways, landscaping, and wildflower plantings also would be continued, as would ISTEA's commitment to inclusive transportation planning which reflects such community values as environmental preservation.

IMPROVING TRANSPORTATION THROUGH TECHNOLOGY

Technology can improve the performance of roads and transit systems and effectively increase their capacity, especially in urban areas where new construction is too expensive or environmentally unsound. Technology also can make travel safe: most automobile crashes involve human error, and advanced collision avoidance systems and highway-rail grade crossing warnings can save hundreds of lives annually. Finally, technology can provide the logistical support needed for such innovations as “just-in-time” deliveries, which are cutting costs and improving productivity at nearly a third of U.S. companies.

ISTEA SUCCESSES

- ISTE A established a major federal commitment to intelligent transportation systems (ITS), the application of advanced information and communications technologies to travel. The federal role includes providing seed money for development and deployment, assistance in the creation of technology standards to promote system integration, and the coordination of public and private research efforts.
- The first generation of ITS is already being deployed: in Denver, synchronized traffic signals reduced travel times by over 15 to 20 percent, and in Seattle, ramp metering has cut accident rates by more than 60 percent. *Operation TimeSaver*, an initiative to reduce travel times in 75 cities by 15 percent over the next decade, was launched last year. Under this initiative, states may use their federal transportation funds to deploy ITS systems.
- Overall federal transportation research and technology investment increased to record levels, \$930 million in 1997 alone. Initiatives resulting from this investment include high-performance materials, such as Superpave asphalt, which cost less and last longer, and the application of global positioning satellite systems to aviation and maritime navigation.

KEY NEXTEA PROVISIONS

- NEXTEA would provide states and localities with ITS training and technical assistance, and fund a \$600 million incentive program to help cities integrate their ITS programs and to help rural areas deploy ITS to improve safety, mobility, and commercial vehicle operations. It also would expand the eligibility of all major program categories to include ITS, so technology will always be considered as a strategy for meeting travel demand.
- NEXTEA would increase overall federal investment in technology research for initiatives including advanced composites for stronger, safer roads and bridges and second-generation ITS technologies such as collision avoidance systems.

STRENGTHENING URBAN COMMUNITIES

Sound transportation is crucial for sustaining economic prosperity and a high quality of life in our cities. Targeted infrastructure investment can reduce congestion and improve connections so businesses can take advantage of the city's proximity to suppliers, support services, markets, and amenities. Such investment also can generate jobs for city residents, directly through construction, and indirectly by attracting new businesses.

ISTEA SUCCESSES

- ISTEAs strengthened the role of cities in the transportation planning process, giving cities greater control over a substantial portion of federal funds and enabling them to choose projects which best met urban needs.
- Together with the increased flexibility of many programs, this enabled funding to be transferred to such urban needs as transit. Over \$3 billion traditionally earmarked for highways was used for high-priority transit projects, most in cities, and overall transit funding increased under ISTEA, reaching a record \$6 billion in 1995 alone.

KEY NEXTEA PROVISIONS

- NEXTEA sustains investment in mass transportation by increasing direct federal transit funding to \$5 billion, by increasing the flexible Surface Transportation Program, and by making Amtrak and intercity rail terminals eligible for funding. Transit programs would be streamlined to make it easier for local officials to select the options that make the most sense for their communities
- NEXTEA includes a six-year, \$600 million program to support flexible, innovative transportation alternatives, such as vanpools, to get people to where the jobs are and to provide access to training and such support services as child care.
- Technology can provide needed additional urban travel capacity with less disruption to established communities and at less cost than new construction. NEXTEA proposes to make intelligent transportation systems eligible under all major programs, and to create an incentive program to ensure that these technologies are fully integrated.
- NEXTEA would further strengthen the role of central cities in regional planning and simplify federal planning requirements.

SERVING RURAL AMERICA

Transportation is as vital to rural areas as it is to cities. Sound transport is vital for shipping raw materials and agricultural products. Tourism, generated by the four in five Americans who drive for pleasure in rural areas, sustains many local economies. And many rural residents rely on transit to reach schools, health care, and other necessary services.

ISTEA SUCCESSES

- ISTE A provided over \$1 billion for projects in rural America, such as protecting scenic roadside vistas, preserving historic transportation facilities, and beautifying communities with bicycle and pedestrian facilities.
- ISTE A benefitted rural areas with provisions like special transit programs for small communities, transportation enhancements, scenic byways, and set-asides for off-system bridges.

KEY NEXTEA PROVISIONS

- NEXTEA would strengthen rural communities' involvement in transportation planning by requiring coordination with local rural officials when statewide transportation plans are developed.
- NEXTEA would increase investment in core programs affecting rural areas, such as the National Highway System, Transportation Enhancements, and Rural Transit Assistance, and expand funding eligibility to include Amtrak and intercity rail, a key lifeline for rural America.
- NEXTEA would raise authorizations for the Federal Lands Highways Program to \$525 million, funding improvements on roads in national parks and forests, Indian reservations, and other public lands.