

NLWJC - KAGAN

EMAILS RECEIVED

ARMS - BOX 010 - FOLDER -008

[05/17/1997 - 05/19/1997]

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Sylvia M. Mathews (CN=Sylvia M. Mathews/OU=WHO/O=EOP [WHO])

CREATION DATE/TIME:17-MAY-1997 08:56:10.00

SUBJECT: 2 issues in the USA today article

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

CC: Andrew J. Mayock (CN=Andrew J. Mayock/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

CC: Maria Echaveste (CN=Maria Echaveste/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

TEXT:

What was the answer on HBCU's and folks trying to merge them out of existence? and the EEOC backlog in cases. The second may be a policy something that we could work on as part of the race initiative. Your thoughts? thanks.

May 17, 1997

PRE-COMMENCEMENT BREAKFAST

DATE: May 18, 1997
LOCATION: Edward P. Hurt Gymnasium
Morgan State University
EVENT TIME: 9:05 am - 9:25 am
FROM: Bruce Reed

I. PURPOSE

To attend the annual pre-commencement breakfast of supporters of the university.

II. BACKGROUND

You will make very brief remarks to a group of approximately 300 faculty, parents, alumni, corporate representatives, etc. who have made significant contributions over the last year to enhance the university. All of the attendees will be present at the commencement ceremony. This is an opportunity to personally congratulate and thank these supporters of the University for their efforts.

You will be greeted by Judge Harry Cole, Chairman of the Board of Regents and Earl Richardson, President of Morgan State University. Judge Harry Cole is a retired judge and an alumnus of Morgan State. He was Maryland's first black state senator. Earl Richardson has been President of Morgan State University for 14 years, and previously worked as the Executive Assistant to the President of the University of Maryland College Park. He is a graduate of the University of Maryland Eastern Shore.

Following your remarks at the breakfast you will meet briefly with the families of Judge Harry Cole and President Earl Richardson.

III. PARTICIPANTS

Event Participants: (in speaking order)

Representative Elijah Cummings

Earl Richardson, President, Morgan State University.

Participants in photos following the breakfast:

Dr. Earl S. Richardson, President Morgan State University

Mrs. Sheila Richardson, wife
Mr. Eric A. Richardson, son
Judge Harry A. Cole, Chairman, Morgan State University Board of Regents
Mrs. Doris Cole, wife

IV. PRESS PLAN

Closed Press..

V. SEQUENCE OF EVENTS

- You will enter the breakfast accompanied by Representative Elijah Cummings and Earl Richardson, President, Morgan State University, and proceed to the stage.
- Earl Richardson makes brief remarks and introduces Representative Elijah Cummings.
- Representative Elijah Cummings makes brief remarks and introduces you.
- You make very brief remarks.
- You will depart and proceed to holding room.
- You will take photos with President Earl Richardson and Judge Harry Cole and their families.
- You will then robe and depart for the commencement address by motorcade.

VI. REMARKS

Talking points provided by Laura Capps in Speech writing.

May 16, 1997

MORGAN STATE UNIVERSITY COMMENCEMENT ADDRESS

DATE: May 18, 1997
LOCATION: Morgan State University, Hughes Field
EVENT TIME: 10:00 am - 12:00 pm
FROM: Bruce Reed

I. PURPOSE

To deliver a commencement address and receive an honorary degree from Morgan State University, and to make new policy announcements on genetic testing and the development of an AIDS vaccine.

II. BACKGROUND

You will be delivering the commencement address of Morgan State University's graduating class of approximately 850 students. There will be an audience of approximately 10,000 family members and friends of the graduates.

Morgan State is one of two public universities in the state of Maryland and one of the nation's most respected historically black colleges. The other is the University of Maryland College Park. Morgan State traces its roots to the 1860s when it was founded as the Centenary Biblical Institute which educated men for the ministry. As it broadened its mission, it was renamed Morgan College in honor of the Reverend Lyttleton Morgan, the first Chairman of its Board of Trustees. In 1939 the State purchased the college in response to a study that found the State needed to provide more higher education opportunities for African-Americans. In 1975 the Legislature designated Morgan as a university, and the Legislature created an independent Board of Regents to govern the institution. In 1988 Maryland reorganized its higher education system by merging most campuses into the University of Maryland System. However, Morgan retained its independency and was designated by the Legislature as Maryland's Public Urban University -- which gave Morgan State the responsibility for offering programs at all degree levels, carrying out research, and developing programs that addressed the needs of the City of Baltimore.

Morgan State currently enrolls 6,000 students, up from 3,500 a decade ago. 1,700 of its students reside on campus. At the undergraduate level, Morgan offers programs in the arts and sciences and in professional fields including business, teacher education,

engineering , and social work. At the graduate level it awards degrees in fields such as architecture, mathematics, the MBA, and doctorate programs in five fields of study.

Some notable alumni of Morgan State include: **Kweisi Mfume**, President of the NAACP and former Chairman of the CBC, **Richard Dixon**, Maryland State Treasurer (first African-American to hold that post), **Robert Bell**, Chief Judge of Maryland's highest court (first African-American to hold the position); **Earl Graves**, Publisher of Black Enterprise Magazine; Maryland State Senator **Clarence Blount**, Senate Majority Leaders, (first African-American to hold the position); **Major General Arthur Dean**, US Army Director of Military Personnel Management, Office of Deputy Chief of Staff for Personnel; **Major General Larry Ellis**, Assistant Deputy Chief of Staff for Personnel, Department of the Army, **Brigadier General William E. Ward**, 92nd Airborne Division.

Morgan State has made the following commitments to the Administration's national priorities:

- Committed Federal Work Study students to America Reads
- Participates in the Direct Lending program
- Participates in the Community Empowerment Initiative to revitalize Baltimore's poorest neighborhoods.
- Performs extensive Community Outreach to public schools and young people in particular.
- Leads several Science Education and Education Technology initiatives, including managing the Baltimore Urban Systemic Initiative, which reforms mathematics and science education in the city's schools. It is also responsible for bringing city schools on-line, tutoring students in math and science, and sponsoring the City's Science Fair.

You will make the following policy announcements in your remarks:

- **Call on Congress to pass bipartisan legislation to prevent insurance discrimination based on genetic information.** While genetic testing has the potential to identify hidden genetic disorders and spur early treatment -- such as Huntington's disease and certain types of breast cancer -- but genetic testing also can be used by insurance companies and others to discriminate and stigmatize groups of people. For example, in the early 1970's, health insurance coverage and jobs were denied to many African-Americans who were identified as carriers of sickle-cell anemia. Studies have shown that many Americans are extremely concerned with the possibility that their genetic makeup will be used to discriminate against them or a member of their family.

Several bills have been introduced in this Congress, which prohibit health plans from requesting or using genetic information as a basis to deny health care coverage or raise premiums. The Administration supports the bipartisan legislation introduced by Rep. Louise Slaughter, H.R. 306, because it represents a strong foundation for this much-needed reform. The Slaughter bill contains strict

protections against disclosure of an individual's genetic information by health plans. The new legislation will build on the important anti-discrimination insurance laws in the Health Insurance Portability and Accountability Act of 1996 (HIPAA). It would strengthen HIPAA by ensuring that in all cases genetic information will not be inappropriately used or disclosed by health plans. This would not only apply to health plans covered under ERISA but also provides blanket protections for all Americans who purchase individual policies.

More than a dozen states have already enacted laws to restrict the use of genetic information in health insurance and at least thirty-one others have introduced legislation in 1997. However, state legislation is insufficient to solve this problem. The variability among state bills will lead to a lack of uniformity across the nation as to whether and how genetic information may be used by health plans.

- **Challenge the nation to develop an AIDS vaccine within the next ten years.** You will announce three important initiatives to help fulfill your commitment to developing an AIDS vaccine, including high-level international collaboration, a dedicated research center for AIDS vaccine research at the National Institutes of Health (NIH), and outreach to scientists, pharmaceutical companies, and patient advocates to maximize the involvement of both the private and public sectors in the development of an AIDS vaccine.

The Administration has already taken steps to enhance the possibility of developing an AIDS vaccine by increasing funding for NIH vaccine research and development over 33 percent in the last two years -- from \$111.1 million in FY 1996 to \$148 million proposed in the President's FY 1998 budget. Overall funding for AIDS research, prevention and care increased by more than 50 percent in the first four years of the Clinton Administration. Funding for AIDS Drug Assistance Programs (ADAP), which help low-income people purchase needed therapies, has tripled, while funding for the Ryan White CARE Act increased 158 percent. The approval of new AIDS drugs has also greatly accelerated, with 16 new AIDS drugs and two diagnostic tests.

The new initiatives include:

A New NIH AIDS Vaccine Center. A dedicated intramural HIV vaccine research and development center is being established at the National Institutes of Health. This vaccine center, which will be fully operational within the next several months, is uniting outstanding scientists in immunology, virology, and vaccinology to join in a highly-collaborative effort to develop an AIDS vaccine. Bringing together a broad array of researchers in an intensely-focused environment has been a successful way of developing vaccines in the past.

A Global AIDS Vaccine Research Initiative. The United States is proposing that the leaders of the eight major industrialized nations meeting

at the Denver Summit in June agree to support a worldwide AIDS vaccine research initiative. The proposal calls for each nation to make a commitment to provide the necessary investments in their country to accelerate research toward the development of an HIV/AIDS vaccine as a scientific and public health priority. Joint meetings of key scientists from participating nations will address research progress, identify scientific gaps and opportunities, and design collaborative programs.

A Challenge to Pharmaceutical Manufacture Industry to Invest in Innovative Research to Develop an AIDS Vaccine. We can only be successful in developing an AIDS vaccine if private and public sectors make this goal a priority. You will announce that you are challenging the pharmaceutical industry to join the government in a partnership to realize this important goal.

Background on HIV/AIDS. HIV/AIDS remains a global public health threat. More than 29 million men, women and children around the world have been infected with HIV -- more than 3 million infections occurring within the last year. Without an effective vaccine, AIDS will soon overtake tuberculosis and malaria as the leading cause of death among persons between 25-44 years of age. Between 650,000-900,000 Americans are estimated to be living with HIV disease, and over 300,000 Americans have already died from AIDS.

III. PARTICIPANTS

Event Participants: (in speaking order)

Earl Richardson, President, Morgan State University
Judge Harry Cole, Chairman, Board of Regents
Reverend Dennis Proctor, Pastor, Pennsylvania Avenue A.M.E. Zion Church
Governor Parris Glendening
Bernie Holis, Dean of the School of Arts and Science
Dr. Clara Adams, Vice President for Academic Affairs
Dr. Richard Ochillo, Dean of Graduate Studies
LTC Joseph Bozeman, Jr., Department of Military Science
Nashad Warfield, Senior Class Graduate
Dr. Hildbert Stanley, President, National Alumni Association.
Dr. Richard McKinney, Professor of Philosophy Emeritus.

Also Seated on Stage:

Mayor Kurt Schmoke, Baltimore
Senator Paul S. Sarbanes
Representative Elijah Cummings
Speaker Casper Taylor, Maryland House of
Delegates
State Senator Thomas V. Mike Miller,
President, Maryland Senate
Chief Judge Robert Bell, MD Court of
Appeals
Councilman Lawrence Bell, President,

Baltimore City Council
Mrs. Shirely Marcus-Allen, University
Regent
Mrs. Anne C. Boucher, University Regent
Ms. Gwendolyn Burrell, University Regent
Mrs. Frances Draper, University Regent
Mr. Dallas R. Evans, University Regent
Dr. Charles W. Griffin, University Regent
Mr. James J. Hanks, University Regent
Mr. Neal M. Janey, University Regent
Mr. Francis X. Kelly, University Regent
Mr. Kweisi Mfume, University Regent

Mr. Martin R. Resnick, University Regent
Mr. Abraham Moore, University Vice President
Joseph Popovich, University Vice President
Mr. Anthony Johns, Director Architecture
Mr. Anthony McPhail, Alumnus of the Year
Mr. Earl Graves, Black Enterprise Magazine
Ms. Dara Govan, Student Government Association
Ms. Tanya McDuffie, Student Government Association
Dr. Edith Booker, Director of State Relations
Mr. Herbert Klinghoffer, Registrar

Mr. Bernard Jennings, University Vice President
Mr. Recardo Perry, University Vice President
Dr. JoAn Rodenhauser, Chair, University Council
Ms. Julie Goodwin, University Counsel
Dr. Cecil Payton, Executive Assistant to the President
Dr. Levi Watkins, Honorary Degree Recipient
Dr. Otis Thomas, Dean, Business and Management
Dr. Patricia Morris, Dean Education and Urban Studies
Dr. Eugene DeLoatch, Dean Engineering
Rev. Douglass Sands, Director Morgan Christian Ctr

IV. PRESS PLAN

Open Press.

V. SEQUENCE OF EVENTS

- You will motorcade to the commencement site, while the processional of graduation class and faculty is underway.
- You will be announced onto the stage by President Earl Richardson.
- Reverend Dr. Dennis Proctor, Pastor, Pennsylvania Avenue A.M.E. Zion Church, will give the invocation.
- Morgan State University Choir will perform "Lift Every Voice and Sing."
- Governor Parris Glendening makes remarks.
- Judge Harry Cole, Chairman, Board of Regents, makes remarks.
- **President Earl Richardson makes remarks and introduces you.**
- **You will make remarks.**
- **Judge Harry Cole announces that he will present you with an honorary degree.**
- **Bernie Holis, Dean, School of Arts and Science, presents you with the hood.**
- **President Earl Richardson presents you with the Honorary Doctorate of Law.**
- **You will accept the honorary degree and return to your seat.**
- Honorary Degrees are conferred by President Richardson and Judge Harry Cole.
- Degrees in Course are conferred by Dr. Clara Adams, Vice President, Academic Affairs.
- Doctorate and Masters Degrees are conferred by Dr. Richard Ochillo, Dean of Graduate Studies.
- Undergraduate Degrees are conferred.
- Commissioned officers are recognized by Joseph Bozeman, Dept. of Military Science.
- Senior Honor Graduates and class awardees are recognized by Dr. Clara Adams.
- Nashad Warfield, member, Morgan State University Senior Class, makes remarks.
- Alumnus of the Year Award is presented by Dr. Hilbert Stanley, Pres., Alumni Assoc.
- Morgan State University Choir performs "I Believe I Can Fly."
- The Alma Mater is led by the choir.
- Dr. Richard McKinney, Professor of Philosophy, Emeritus delivers the benediction.
- Recessional begins.
- Upon completion of the recessional, you will depart the stage and enter the motorcade.

VI. REMARKS

Remarks Provided by Terry Edmonds in Speechwriting.

THE PRESIDENT INTRODUCES INITIATIVES TO FULFILL HIS COMMITMENT TO DEVELOP AN AIDS VACCINE

Today President Clinton challenged the nation to commit itself to the goal of developing an AIDS vaccine within the next ten years. The President also announced a number of important initiatives to help fulfill this commitment, including high-level international collaboration, a dedicated research center for AIDS vaccine research at the National Institutes of Health (NIH), and outreach to scientists, pharmaceutical companies, and patient advocates to maximize the involvement of both the private and public sectors in the development of an AIDS vaccine. The President has already taken steps to enhance the possibility of developing an AIDS vaccine by increasing funding for NIH vaccine research and development over 33 percent in the last two years. The initiatives the President announced today, which build on an exceptional commitment to develop better ways to prevent, diagnose, treat, and eventually cure AIDS, include:

- **A New NIH AIDS Vaccine Center.** A dedicated intramural HIV vaccine research and development center is being established at the National Institutes of Health. This vaccine center, which will be fully operational within the next several months, is uniting outstanding scientists in immunology, virology, and vaccinology to join in a highly-collaborative effort to develop an AIDS vaccine. Bringing together a broad array of researchers in an intensely-focused environment has been a successful way of developing vaccines in the past.
- **A Global AIDS Vaccine Research Initiative.** The United States is proposing that the leaders of the eight major industrialized nations meeting at the Denver Summit in June agree to support a worldwide AIDS vaccine research initiative. The proposal calls for each nation to make a commitment to provide the necessary investments in their country to accelerate research toward the development of an HIV/AIDS vaccine as a scientific and public health priority. Joint meetings of key scientists from participating nations will address research progress, identify scientific gaps and opportunities, and design collaborative programs.
- **A Challenge to Pharmaceutical Manufacture Industry to Invest in Innovative Research to Develop an AIDS Vaccine.** We can only be successful in developing an AIDS vaccine if private and public sectors make this goal a priority. The President is challenging the pharmaceutical industry to join the government in a partnership to realize this important goal.

Background on HIV/AIDS. HIV/AIDS remains a global public health threat. More than 29 million men, women and children around the world have been infected with HIV -- more than 3 million infections occurring within the last year. Without an effective vaccine, AIDS will soon overtake tuberculosis and malaria as the leading cause of death among persons between 25-44 years of age. Between 650,000-900,000 Americans are estimated to be living with HIV disease, and over 300,000 Americans have already died from AIDS.

Clinton Administration Accomplishments on HIV/AIDS. The Clinton Administration has made a sustained commitment to addressing the HIV epidemic through investments in prevention, research and treatment.

- **Increased funding for the NIH vaccine by 33 percent.** Funding for NIH vaccine research and development has increased over 33 percent in the last two years -- from \$111.1 million in FY 1996 to \$148 million proposed in the President's FY 1998 budget.
- **Funding for AIDS research, prevention and care increased by more than 50 percent in the first four years of the Clinton Administration.** Funding for AIDS Drug Assistance Programs (ADAP), which help low-income people purchase needed therapies, has tripled, while funding for the Ryan White CARE Act increased 158 percent. The approval of new AIDS drugs has greatly accelerated, with 16 new AIDS drugs and two diagnostic tests.

PREVENTING INSURANCE DISCRIMINATION BASED ON GENETIC INFORMATION

In his commencement address at Morgan State University today, the President highlighted the great potential and possible perils of recent advances in genetic research. To address widespread concerns about potential abuses, the President Clinton called upon Congress to pass bipartisan legislation that would prohibit insurance companies from using genetic information to determine premium rates or eligibility for health plans.

ADVANCES IN SCIENCE: POTENTIALS AND PERILS

Genetic testing has the potential to identify hidden genetic disorders and spur early treatment. Tests for genetic predisposition to certain diseases and conditions -- such as Huntington's disease and certain types of breast cancer -- are already available and more genetic tests are on the horizon. But genetic testing also can be used by insurance companies and others to discriminate and stigmatize groups of people. We know that genetic information has been used to discriminate against people in the past. In the early 1970's, health insurance coverage and jobs were denied to many African-Americans who were identified as carriers of sickle-cell anemia. Studies have shown that many Americans are extremely concerned with the possibility that their genetic makeup will be used to discriminate against them or a member of their family.

ADDITIONAL PROTECTIONS NEEDED

The new legislation will build on the important anti-discrimination insurance laws in the Health Insurance Portability and Accountability Act of 1996 (HIPAA). It would strengthen HIPAA by ensuring that in all cases genetic information will not be inappropriately used or disclosed by health plans. This would not only apply to health plans covered under ERISA but also provides blanket protections for all Americans who purchase individual policies.

More than a dozen states have already enacted laws to restrict the use of genetic information in health insurance and at least thirty-one others have introduced legislation in 1997. However, state legislation is insufficient to solve this problem. The variability among state bills will lead to a lack of uniformity across the nation as to whether and how genetic information may be used by health plans.

BUILDING ON THE EXISTING BIPARTISAN LEGISLATION

Several bills have been introduced in this Congress, which prohibit health plans from requesting or using genetic information as a basis to deny health care coverage or raise premiums. The President believes that the bipartisan legislation introduced by Rep. Louise Slaughter, H.R. 306, represents a strong foundation for this much-needed reform. The Slaughter bill contains strict protections against disclosure of an individual's genetic information by health plans. The President looks forward to working with Rep. Slaughter and other members in both parties to pass legislation on this important issue in this Congress.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Sarah A. Bianchi (CN=Sarah A. Bianchi/OU=OMB/O=EOP [OMB])

CREATION DATE/TIME:17-MAY-1997 11:26:42.00

SUBJECT: denver

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

===== ATTACHMENT 1 =====

ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

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On Friday, a Federal judge issued a temporary restraining order allowing managed care plans to defer submitting bids for a new competitive pricing demonstration in Denver. As a result, these plans will be permitted to wait until the judge makes a final ruling on whether to make this a permanent restraining order. The final ruling is expected to be on June 12. This restraining order represents at least a temporary setback for the Administration's attempts to establish a market-oriented bidding process within the Medicare program.

Under current law, we are, on average, actually losing money for each enrollee who signs up for Medicare managed care. Despite the fact that we pay 95% of our average fee-for-service costs on payments to managed care plans, these payments are excessive because plans (whether purposefully or not) are attracting disproportionately healthy beneficiaries.

For the last two years we have been trying to set up a competitive bidding demonstration within Medicare to test the theory that the program would save money if it purchased health care more like the private sector. Not surprisingly, despite its rhetoric that Medicare should be more like the private sector, the managed care industry is quite satisfied with the current reimbursement structure and fights us every time we either try to inject competition into the program or in any other way try to address the current overpayment problem.

The industry usually wins the battle of public relations in these demonstration debates because they argue that competitive pricing will force them to reduce the extra benefits that they currently provide to beneficiaries. (Interestingly, before the ruling, a few plans secretly submitted bids for a benefit plan that mirror the benefits that most HMOs are currently offering in Denver; each of the bids came in below the rates we are now paying plans.)

At a time when we are being inaccurately criticized for our reluctance to advocate long overdue structural reforms to Medicare, this somewhat public feud with the industry may help us win points with the elite validators who heretofore have been criticizing us. Retired Senator Dave Durenberger has already offered to do whatever he can to help us highlight the inconsistencies of the industry's position. As a Republican who has consistently advocated a market-oriented approach to managed care purchasing, he could help us make our case. We are thinking about raising this issue with other validators as well and will keep you informed as further developments arise.

*President Clinton Announces XX Companies Have Accepted his Welfare to Work Challenge;
Pledges Transportation Grants to Help Welfare Reform Succeed*
May 20, 1997 -- 5/18/97 4:00 PM DRAFT

Announcements

Today, President Clinton announced that XX companies have accepted his State of the Union challenge to forge "a new national effort to marshal America's businesses, large and small, to create jobs so that people can move from welfare to work." At a White House ceremony:

- CEOs and senior executives from XX companies joined the President to launch the Welfare to Work Partnership, a private, non-profit organization which will lead the national business effort to hire people from the welfare rolls. The Partnership named United Airlines Corporation CEO Gerald Greenwald its Chairman of the Board.
- Citing transportation as one of the biggest barriers in moving from welfare to work, President Clinton today announced grants to 24 states to develop strategies to solve this problem. The President urged Congress to enact his \$600 million welfare to work transportation initiative, part of his NEXTEA transportation proposal, and he praised a similar bipartisan bill [introduced today] by Senators Arlen Specter (R-PA) and Frank R. Lautenberg (D-NJ).
- To ensure that former welfare recipients succeed in the workplace, Vice President Gore announced a new campaign, beginning with a conference on May 29th, to help those who leave welfare retain jobs.

These initiatives -- combined with the work incentives in the balanced budget agreement -- are critical to the success of welfare reform, the President said. He was joined today by the Vice President, Mr. Greenwald, Partnership President Eli J. Segal, Delaware Governor Tom Carper, Wisconsin Governor Tommy Thompson, and small business owner George R. Stinton of Racine, Wisconsin, whose company workforce is more than half former welfare recipients.

The Welfare to Work Partnership

The Welfare to Work Partnership launched today is an independent, nonpartisan, national effort of the American business community to help move those on public assistance into jobs in the private sector. The Partnership will provide information, technical assistance, and support for all interested companies. The Partnership was formed in response to the President's challenge in his 1997 State of the Union speech, and the CEOs from the five companies the President noted in that speech -- Sprint, Monsanto, UPS, Burger King, and United Airlines -- form the Partnership's Board of Directors.

The President's Welfare to Work Transportation Initiative

One of the biggest barriers faced by people moving from welfare to work is finding transportation. Two-thirds of new jobs are in the suburbs, but three of four welfare recipients live in rural areas or central cities. Only six percent of welfare recipients own cars, and public transit often provides inadequate connections to job and training centers. To combat this problem, the President today urged Congress to adopt the six-year, \$600 million grant program in his NEXTEA transportation bill that would support flexible, innovative transportation systems in rural, urban, and suburban areas to get people where the jobs are. [A similar bill was introduced today in the Senate by Senators Arlen Specter (R-Pa) and Frank R. Lautenberg (D-NJ).] Today, the President also

announced grants to 24 states and the Virgin Islands to develop welfare to work transportation plans. The grants are being awarded by the Department of Transportation's Federal Transit Administration and the Federal Highway Administration in cooperation with the National Governors' Association.

President Clinton's Welfare to Work Record
May 20, 1997 -- 5/18/97 4:00 PM DRAFT

The President: Working with the Private Sector to Reform Welfare

When President Clinton signed welfare reform into law last August, he said:

Now that we are saying with this bill we expect work, we have to make sure the people have a chance to go to work. If we really value work, everybody in this society -- businesses, non-profits, religious institutions, individuals, those in government -- all will have a responsibility to make sure the jobs are there.

Since making that statement in August, the President has launched an aggressive campaign to challenge both the public and private sector to help welfare reform succeed. The President signaled his commitment to work with the corporate community by holding a meeting in the Oval Office with 14 company CEOs shortly after being inaugurated to his second term. After that meeting five companies made a commitment to lead a national welfare to work effort. These companies, who today form the founding board of directors for the Welfare to Work Partnership, were highlighted in the President's 1997 State of the Union address in February:

I'd like to say to every employer in our country who ever criticized the old welfare system: you can't blame that old system anymore; we have torn it down. Now do your part. Give someone on welfare the chance to go to work. Tonight, I am pleased to announce that five major corporations -- Sprint, Monsanto, UPS, Burger King, and United Airlines -- will be the first to join in a new national effort to marshal America's businesses, large and small, to create jobs so that people can move from welfare to work.

Today, the President announced that XX companies have accepted his welfare to work challenge.

The President's Welfare to Work Policy Initiatives

In addition to working with the private sector, the President has promoted welfare reform through:

- ***Welfare to Work Budget Initiatives.*** The President fought for and won two critical welfare to work initiatives in the budget agreement. The first is a \$3 billion Welfare to Work fund for cities and states to create jobs and provide incentives for employment. The second is a tax credit to encourage companies to hire and retain long-term welfare recipients.
- ***Child Care and Transportation.*** Child care and transportation are critical to helping welfare recipients get jobs and stay in the workforce. The President fought for child care funding during the welfare reform debate, and the bill he signed into law contained \$4 billion more than prior law. This year, the President is urging Congress to adopt the six-year, \$600 million grant program in his NEXTEA transportation bill that would support flexible, innovative transportation systems in rural, urban, and suburban areas to get people where the jobs are.
- ***The Federal Government's Commitment.*** The President committed the federal government to do

its fair share to hire people from the welfare rolls and appointed Vice President Gore to head up the effort. On April 10th the President held the first full Cabinet meeting of his second term in which federal agencies pledged to directly hire at least 10,000 welfare recipients over the next four years.

The President's Welfare Reform Record

Even before signing historic welfare reform legislation last August, President Clinton had taken action to promote welfare reform. During his first three and a half years in office, President Clinton approved 80 welfare reform waivers in 43 states -- more than all previous Administrations combined. These waivers allowed states to require work, time limit assistance, make work pay, improve child support enforcement, and encourage parental responsibility. By the time the President signed the welfare bill, these welfare demonstrations covered more than 10 million people, approximately 75 percent of all welfare recipients. As a result of the President's aggressive welfare reform efforts:

- Welfare caseloads have declined by 20 percent or nearly 2.8 million since President Clinton took office -- the largest decline in 50 years.
- Not only have welfare caseloads gone down, but child support collections have gone up. During the last four years, the President's child support enforcement crackdown helped increase collections by 50 , from \$8 billion in 1992 to a record \$12 billion in 1996.
- A Council of Economic Advisers analysis released earlier this month showed the President's policies played a major role in reducing welfare caseloads. The study found that 31 percent of the caseload decline can be attributed to welfare waiver policies and 44 percent to economic growth and the remainder may be due to other policies not measured in the statistical model, such as Earned Income Tax Credit expansions, additional child care spending, and increased child support enforcement efforts.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Michael Cohen (CN=Michael Cohen/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:18-MAY-1997 22:24:21.00

SUBJECT: Re: two things

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

1. With regard to the civil rights/bilingual issue, I will look for an opportunity to bring this to the President's attention in the near future. There may be several -- upcoming meetings over the test with the civil rights community, some options/proposals from ED for how to deal with the issue, or feedback I anticipate receiving from big city school superintendents to whom we are reaching out regarding participating in the test. I expect places such as LA, NYC, and others to raise it with us.

Could I get a copy of what part of my piece on the Goodling amendment did go to the President. It would be helpful for me to know what he has been told.

2. I will follow up when I can on the CEA HOPE analysis.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Cynthia A. Rice (CN=Cynthia A. Rice/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:18-MAY-1997 20:40:01.00

SUBJECT: Re: moe

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

CC: Diana Fortuna (CN=Diana Fortuna/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

I'll do this. I've got info on this -- but what I don't have is the letter the governors sent the President. Can you get that to me?

Elena Kagan

05/18/97 07:17:56 PM

Record Type: Record

To: Cynthia A. Rice/OPD/EOP, Diana Fortuna/OPD/EOP

cc:

Subject: moe

Could one of you send me an email telling me (1) what the moe requirements for the contingency fund are and (2) how the nga wants to change them? I was trying to write an entry for the weekly on the governors' bifurcation letter and realized I didn't have this necessary information. Thanks much.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Cynthia A. Rice (CN=Cynthia A. Rice/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:19-MAY-1997 08:36:25.00

SUBJECT: Please review the attached welfare to work q&as--thanks!

TO: Christa Robinson (CN=Christa Robinson/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TO: Diana Fortuna (CN=Diana Fortuna/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TO: Bruce N. Reed (CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

===== ATTACHMENT 1 =====

ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

Unable to convert ARMS_EXT:[ATTACH.D58]MAIL48301383D.116 to ASCII,
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Welfare to Work
May 20, 1997
Q&A -- 5/18 DRAFT

Company Hiring

Question: How many companies have committed to hire welfare recipients?

Answer: Today, XX companies committed to hire people from the welfare rolls -- and the Partnership's new Chairman, Gerald Greenwald today pledged to sign up 1,000 companies within six months.

Question: Will these companies displace other workers in order to hire welfare recipients?

Answer: No. An explicit part of the commitment each company has made is to hire and retain former welfare recipients **without displacing** other workers.

Question: Will the companies pay health benefits?

Answer: We expect companies to treat former welfare recipients like any other workers, which includes providing health benefits if they are provided to other workers.

Minimum Wage

Question: Will the Administration's announcement last week that employers must pay welfare recipients the minimum wage make it harder for companies to hire welfare recipients?

Answer: No. Private companies have always had to pay the minimum wage and follow the Fair Labor Standards Act for those workers who are "employees" instead of "trainees." The confusion lay primarily in whether the law required government-sponsored workfare -- in which welfare recipients work in public service projects in exchange for their benefits -- to pay the minimum wage. Our lawyers believe that most welfare recipients participating in the work activities such as workfare will legally count as "employees."

Question: Won't this end welfare reform as we know it by making work more expensive for states?

Answer: Not at all. With both TANF and food stamps counting toward the minimum wage, every state except Mississippi will be able to give welfare recipients workfare slots for 20 hours a week (the welfare law's current requirement) without raising their benefit levels. And of course states should be trying to place welfare recipients in private sector jobs where the minimum wage already applies -- that's why having so many companies commit today to hiring welfare recipients is so important.

Question: Will the Administration support changes to the welfare law so workfare programs don't have to pay the minimum wage?

Answer: We would oppose legislation that flatly exempts welfare recipients from the minimum wage law. The Administration believes that people who work should be paid at least the minimum wage.

Question: Would you oppose any legislation addressing this issue?

Answer: Not necessarily, but any legislation would have to be consistent with our support for the minimum wage. In determining how the minimum wage applies to workfare, the Administration has had to address a host of technical issues that Congress did not deal with in passing the welfare law. If Congress wants to address these issues, the Administration will consider the proposals carefully. But any legislation must reflect the Administration's position that people who work should be paid at least the minimum wage.

Today's Speakers

Question: Why was Governor Thompson invited to speak?

Answer: We invited two governors to speak today -- Governor Tommy Thompson (R-Wisc.) and Governor Tom Carper (D-Del.). Both were intimately involved in developing the welfare reform proposals the President signed into law, and both have been welfare reform leaders in their own states -- so it seemed appropriate to have them here today. In addition, today the President announced transportation planning grants to 24 states, which were given in cooperation with the National Governors' Association.

Question: Tell me more about the small business owner speaking today.

Answer: George R. Stinton is the President and owner of General Converters and Assemblers, Inc. in Racine, Wisconsin. More than half his workforce is former welfare recipients. He is currently expanding his plant and plans to fill many of the 100 new positions with welfare recipients. An African American, Stinson says that one of his primary concerns as an employer is to hire and provide on-the-job training to persons without much job experience.

White House Hiring

Question: More than a month ago, the White House pledged to hire welfare recipients? Have any been hired?

Answer: Yes, one former welfare recipient has already been hired, and the departments are reviewing resumes to fill the remaining ____ positions.

Welfare Privatization

Question: I understand Erskine Bowles and other White House officials plan to meet with members of the Texas Congressional delegation this week. Is this the beginning of a negotiation over welfare privatization?

Answer: No, we are not taking part in any negotiation. The purpose of the meetings is simply to answer any questions the Congressional delegation may have regarding the response that the Administration provided to the state of Texas last week regarding what kinds of privatization is allowed under current law.

Question: Is the Administration going to approve Wisconsin's request to privatize welfare and food stamp offices in some parts of the state?

Answer: We have not yet responded to Wisconsin's request.

Transportation Announcement [Under review/being completed by DOT]

Question: Why is the President talking about new transportation funding now, after the budget has been agreed to?

Answer: The Congressional Committees are about to take up the ISTEA reauthorization -- so now is exactly the right time for the President to highlight the welfare to work provisions of the transportation bill he sent to the Hill earlier this spring. Also, many of the business leaders involved in the Welfare to Work Partnership have told us how important transportation will be to their ability to hire welfare recipients, so today's event seemed like a good time to discuss the President's welfare to work transportation proposal.

In general, the budget negotiations assume the reauthorization of ISTEA, although the level of transportation spending within the domestic discretionary category has been under some discussion recently. But the budget agreement certainly leaves room for the President's \$600 million welfare to work transportation proposal.

Question: What does the President's transportation proposal do?

Answer: The President's NEXTEA transportation bill:

- **Invests \$600 Million to Improve Access to Jobs and Training.** NEXTEA includes a six-year, \$600 million grant program to support innovative transportation initiatives, such as vanpools, to get people where the jobs are.
- **Creates Job Training Opportunities in Transportation Technology and Construction.** NEXTEA opens opportunities in transportation by increasing incentives for states and localities to provide job training in conjunction with federally-funding technology and construction projects and enabling them to offer hiring preferences favoring welfare recipients and residents of Empowerment Zones and Enterprise Communities.

Question: What can the \$600 million be used for?

Answer: States, local governments, and private, non-profit organizations could apply for grants to plan and implement new transportation services targeted services designed at linking welfare recipients with jobs.

Question: Would the proposal allow welfare recipients to be hired at the expense of other workers?

Answer: No. What the President's bill does allow is what are called "local hiring preferences" allowing transportation contractors to provide a preference to equally qualified welfare recipients and residents of Enterprise Zones and Enterprise Communities who apply for transportation-related jobs.

Question: The President praised a new bipartisan Congressional proposal introduced today by Senators Specter and Lautenberg. How does their proposal differ from the President's?

Answer:

Question: Does the President endorse the entire Specter-Lautenberg transportation bill, or just the welfare to work provisions?

Answer:

Question: The grants the President announced today seem pretty small [about \$10,000 each]. Do you expect them to accomplish anything?

Answer: These grants, provided by the Department of Transportation in cooperation with the National Governors' Association, will give states and communities an opportunity to enable states to develop strategies that support welfare to work efforts. But these are just seed grants -- that's why the President has proposed a comprehensive, \$600 million fund for welfare to work transportation.

Vice Presidential Announcement [Under review by Elaine Kamarck]

Question: The Vice President announced he'll chair a conference on May 29th. What's the subject?

Answer: The conference will focus on job retention strategies and will include a panel of groups that have helped former welfare recipients become successful workers.

Question: What's the purpose of the conference?

Answer: The Vice President and his staff have been meeting with a wide range of civic organizations to discuss their role in welfare reform. Of course, many of these groups have been contributing to their communities for more than a century, so public service is nothing new to them.

Question: Is there any particular model the Vice President favors?

Answer: The panelists are from a variety of types of programs -- nonprofits, like the Strive program in New York which was recently featured on 60 Minutes; America Works, the successful, private sector job placement and retention company; and public sector, such as the Social Security Administration, which has a long record of successfully hiring welfare recipients. The Vice President is particularly intrigued by what State Comptroller John Sharp has done in Texas. The Texas Pathfinders project has paired welfare recipients with community mentors to help them make the transition to self-sufficiency.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Christa Robinson (CN=Christa Robinson/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:19-MAY-1997 14:51:56.00

SUBJECT: Education Town Hall

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

I think we should ask all DPC to produce relevant Q&A's (like for a press conference) to be added to the Q&A's being prepared for the Education Town Hall is in West Virginia. Also, perhaps we need to ask other departments as well. What do you think?

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Ellen S. Seidman (CN=Ellen S. Seidman/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:19-MAY-1997 08:42:42.00

SUBJECT: Re: volunteer bill

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

Yes and yes. By the way, HHS wants us to OPPOSE the bill because it doesn't protect volunteers ENOUGH. In particular, I believe they'd like to get rid of joint and several liability for ALL damages. They may take an appeal through OMB which OMB is sending my way. If and when we get it, we should discuss what to do. ellen

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Bruce N. Reed (CN=Bruce N. Reed/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:19-MAY-1997 14:40:27.00

SUBJECT: DRAFT:Reconciliation Communications Plan

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

Looks like 20% substance was an extremely optimistic estimate.

----- Forwarded by Bruce N. Reed/OPD/EOP on 05/19/97

02:43 PM -----

ANN F.

WALKER

05/16/97 06:18:55 PM

Record Type: Record

To: See the distribution list at the bottom of this message

cc:

Subject: DRAFT:Reconciliation Communications Plan

Attached is a draft Race/Reconciliation Communications Strategy Plan that is being circulated for to you for comment and edits. Keep in mind that this is a working document in progress and we want input and suggestions. This document incorporates the press plan put together by Mary Ellen, suggestions/comments that were submitted, surrogate and outreach strategies and materials. Please get me your comments and thoughts. Thanks-- (also, this document is viewed better from the LAUNCH mode -- using the view mode makes the formatting impossible to follow.)

Message Sent

To:

Betty W. Currie/WHO/EOP
Dawn M. Chirwa/WHO/EOP
Maria Echaveste/WHO/EOP
Marjorie Tarmey/WHO/EOP
Rahm I. Emanuel/WHO/EOP
Michelle Crisci/WHO/EOP
Richard L. Hayes/WHO/EOP
Elena Kagan/OPD/EOP
Laura Emmett/WHO/EOP
Ann F. Lewis/WHO/EOP
Cheryl D. Mills/WHO/EOP
Bob J. Nash/WHO/EOP
Laura K. Demeo/WHO/EOP
Janet Murguia/WHO/EOP
John Podesta/WHO/EOP
Sara M. Latham/WHO/EOP
Bruce N. Reed/OPD/EOP
Cathy R. Mays/OPD/EOP

RACE/RECONCILIATION COMMUNICATIONS STRATEGY PLAN

OBJECTIVES

• *Emphasizing the importance and necessity of the race and reconciliation initiative
Through the communications roll out to as wide an audience as possible.*

• *Illustrate the President's long-term commitment to, and understanding of, the issue of
race in America.*

• *Develop the message to reflect accurately and appropriately the scope and nature of
the President's initiative, ensuring that our means of communication are as accurate and
inclusive as the initiative itself will be.*

Following is an outline of the communications strategy including press, surrogate and outreach plans and timelines. This is intended for planning purposes only.

Week of May 12: Lay the Ground Work

Event	<p>Tuskegee Apology The Tuskegee story will be the hook for many reporters to write about the race initiative from a historical perspective.</p> <p><u>Press:</u> Dr. David Satcher will go to the stakeout. Identify Administration spokesperson to put this in context of the larger race initiative (or brief Satcher).</p> <p>Morgan State Commencement</p> <p><u>Press:</u> Side-bar/feature stories on Terry Edmonds, first African-American speech writer for a U.S. President, Morgan State alumni.</p>
Media	<p>Finalize Press Plan Identify key reporters and publications (particularly minority journalists and outlets) for inclusion in roll out.</p>
Materials	<p>Develop and Distribute Internal Talking Points</p>

Submit POTUS memo requesting surrogate approval and suggestions.

Outreach

Identify Surrogates

Validate the President's commitment to this issue and provide thoughts and anecdotes. These should be people from various disciplines (activists, religious, friends, family, political) who can address this issue in context of stages of the President's life.

•Childhood:	Mack McLarty, David Leopoulos, Mrs. Leopoulos, Carolyn Staley, Roger Clinton
--------------------	--

•College/Law School:	William Coleman, Phil Verveer
•U of Ark. Fayetteville:	L.T. Simes, Carol Willis, Diane Blair
•Governor:	Rodney Slater, Lottie Shackelford, Maria Haley, Freddie and Victor Nixon, Tony Campolo, Ernie Green, Secretary Riley
•To Present:	Henry Cisneros, Jesse Jackson, Taylor Branch, Maggie Williams, Bob Matsui, Vernon Jordan
•Administration:	Ann Lewis, Minyon Moore, Maria Estevez, Alexis Herman
•Process	Erskine Bowles, Sylvia Mathews, Bob Nash, Rahm Emmanuel, Ann Lewis

(We need to look at diversifying this entire list a bit more -- Asian Americans, Hispanics)

Week of May 19: Continue Laying the Ground Work
--

Materials

Submit Scheduling Request for POTUS Press Block- 3 hours

Prepare Target Media Lists

Focus on minority journalists, both mainstream press and targeted outlets.

Research/Speechwriters Meet With POTUS

The aim of this meeting is to get the POTUS perspective, in his voice, on racial issues (or Week of June 2nd).

Develop and Finalize Surrogate List

Prepare Cabinet Commencement Talking Points

Plan Media Background Dinners

Identify hosts and participants.

Outreach

Reach Out to Potential Surrogates and Finalize List

Develop Outreach Lists

Include groups/individuals that should be brought into the White House for meetings/briefings prior to the speech. Using "consult" list and our list of 30 "influences", identify those who would be helpful in our efforts. Roundtable discussions will be an important opportunity to brief and obtain thoughts of the preeminent thinkers in this field. They will likely be contacted by the media to analyze/pontificate.

- **Academicians/Researchers** (Ron Walters, Cornell West, Ronald Takaki)
- **Activists** (MALDEF, NAACP, Urban League, LaRaza, SouthwestVoter)
- **Clergy/Religious Organizations** (National Council of Churches,

- Progressive Fundamentalist
- **Intergovernmental Outreach** (Gov. Gary Locke, Dennis Archer, Willie Brown)

- **Congressional Affairs List** (CBC, Congressional Hispanic Caucus)

Week of May 26th: Create Support Materials

Foreign
Travel

POTUS Travels to The Hague, Paris, and London

Materials

Obtain Input From Outside "Thinkers" for Speech

Working off lists developed for consults and commission.

Draft Outline/Themes of Speech

Update/Draft Accomplishment Documents

African-Americans, Hispanic-Americans, Asian-Americans, and Native-Americans

Prepare White House/Personnel Administration Charts and Numbers

Create Demographic Illustrations/Graphs

Workforce changes, regional shifts, ect.

List Status of Current Activities

Justice, Procurement, ect.

Develop California Specific Press and Outreach Lists

Draft Q&A's

Draft Surrogate Talking Points

Week of June 2nd: Obtain Consensus

Event **Announce White House Conference on Hate Crimes**

Media **Work With News Outlets**

Focus on outlets that are dedicating considerable time to issue. CNN has expressed interest in a week long series on race leading up to the 14th. US News, Newsweek, and TIME also plan large takeouts.

Materials **Confirm Internally and Work on Details of Town Hall Meetings**

Develop Town Hall Meetings Communications Outline

Little Rock could be site of first Town Hall in September to commemorate the anniversary of Central High School desegregation.

Circulate First Draft of Speech

Small internal group

Identify Op Ed Writers and Placement Targets

Finalize and Schedule POTUS Media Briefings/Interviews

This includes the week prior to speech focusing on inclusion and minority journalists/outlets.

Outreach **Invite Key "Thinkers" to Private White House Dinner**

Provides POTUS with opportunity to get input from outside thinkers off the record.

Conduct Media Background Dinners

Schedule Private Meetings with POTUS.

Following is a list of potential invitees by subject areas:

- Educators/Scholars
- Non-Profit Leaders
- Business Leaders
- Sports and Entertainment Leaders
- Religious Leaders
- Civil Rights Advocates

Week of June 9th: Build Framework for the Speech

Event **Speech at UCSD June 14**

Media **Schedule and Conduct Media Interviews with Surrogates**

Hold White House Background Briefings

Preview race initiative to key audiences.

Identify Sunday Talkers

POTUS Interviews

The following is a sampling of possibilities, please submit suggestions.

Trotter Group, WSJ (Frisby), NBC (Bloom- Maybe they would run on Sunday evening), AP (Sonya Ross), USA Today (DeWayne Wickham), Asian-American outlets, Hispanic Regional Publications, Univision, and American Urban Radio Network

Embargoed Briefing for White House Press Corps on Friday, June 13

Morning Shows -- Rodney Slater and Henry Cisneros to discuss POTUS background.

Background Briefing for Pundits (Reaching Out to Minority Pundits)

Background Briefing for Sunday Show Pundits and Columnists

Friday, June 13.

News Magazine Set-up for Early Deadlines

Possible Rodney Slater interview with Newsweek (and others? On POTUS background on civil rights).

Materials **Revise/Edit/Finalize Speech**

Speech Prep

Review Op Eds

Qs and As Needed for the Day of Speech

Given that deadlines are on early Saturday, we may need to do an embargoed briefing on Friday. Sylvia, Ann L., etc., should also be prepared to brief on Saturday as well. Distribute commission bios profiles.

Outreach **Hold Private Briefings/Dinner with POTUS and Outside Thinkers**

Post Speech Activities

Media **Draft and submit NAACP Crisis Magazine Article**
Due July 12th

Op-eds from validators

Specialty Press Mailing

Editorial Board and specialty press mailing of speech and background materials

Regional conference calls

Calls will be with beat reporters in large ethnic and minority markets

Book Guests on National and Regional Radio and TV Shows

The shows will be booked in targeted markets (ie-Tom Joyner; Jesse Jackson; religious shows)

Specialty Press Conference Calls to Ethnic and Religious Media

Radio, TV, and Print Interviews to Targeted Specialty Media
(ie-Telemundo, Univision)

Satellite Interviews and/or CNN Guest Source

Tongs- Will Also be Competing with Summit of Eights

Guests for Sunday morning shows on June 15

Commission Members Fan Out to Monday AM Shows

Event

July

National Association of Black Journalists Convention.

September

40th Anniversary of the desegregation of Central High School -
event/attendance in Little Rock.

**Education Strategy Meeting
May 19**

Agenda

Testing Initiative

1. Strategy for *Next* Goodling Amendment
2. NAGB -- options
3. Civil Rights Groups/Bilingual issue
4. Outreach for Constituency Groups
5. State outreach/NGA Exec. Meeting/NGA Endorsement
6. Urban outreach

Budget Update

1. Review of agreement
2. Rollout activities
3. Appropriations issues

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Ellen S. Seidman (CN=Ellen S. Seidman/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:19-MAY-1997 13:54:08.00

SUBJECT: AIDS vaccine and torts

TO: Kathleen M. Wallman (CN=Kathleen M. Wallman/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Bruce R. Lindsey (CN=Bruce R. Lindsey/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Elizabeth Drye (CN=Elizabeth Drye/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Jennifer D. Dudley (CN=Jennifer D. Dudley/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TEXT:

I thought it was interesting that the pharmaceutical companies' response on the AIDS vaccine proposal was they need tort reform and more money for FDA new drug approval, BUT NOT FDA reform. Is this the time to get some commitments on protecting the FDA new drug approval process? ellen

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Karen C. Fahle (CN=Karen C. Fahle/OU=WHO/O=EOP [WHO])

CREATION DATE/TIME:19-MAY-1997 16:55:19.00

SUBJECT: ltr. to Erskine

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

Hi Elena. I'm the director of correspondence for Erskine and Jason Goldberg referred me to you in regards to a letter Erskine received from Sen. Phil Gramm. He wants to meet with Erskine ASAP to discuss the Texas Integrated Enrollment Services project. Any thoughts on how I should respond? Has the administration made a final decision on this? Thanks in advance for your advice--Karen Fahle.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Ellen S. Seidman (CN=Ellen S. Seidman/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:19-MAY-1997 15:42:55.00

SUBJECT: hhs

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

Here's the deal. HHS believes that current law is that private citizens volunteering for the USG, e.g., doctors helping out in a disaster, get the benefit of the FTCA, i.e., that they're immune from suit, and the USG is on the hook. They say it's hard enough to get these folks, and they want to be able to continue to provide this kind of assurance. They also say there's some disagreement with DOJ on the extent of the immunity.

This sounds like a reasonable thing to be worried about. We don't use many volunteers, but when we do, we really want them, and it's in potentially liability-generating situations.

Given what's likely to happen to this legislation, we tentatively worked up some language that says that one of our concerns is "we wish to ensure that this legislation does not affect current law, including the Federal Tort Claims Act, concerning private citizens who provide volunteer services for the federal government."

HHS is busily trying to get this cleared within the agency, but who knows when that might happen. I've therefore called Fran Allegra and alerted him to the issue and the proposed solution. He's going to run it by his FTCA folks to find out what gives. Obviously, one possibility is that this statute gives the volunteer MORE protection than they have under the FTCA and doesn't do anything concerning the USG's responsibility, but I can think of other possibilities too.

In any event, both Fran and HHS will get back to me.

I've alerted Ingrid Schroeder to the state of play. The bill is scheduled to come up on the suspension calendar on Wednesday.

Ellen

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Christa Robinson (CN=Christa Robinson/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:19-MAY-1997 12:18:59.00

SUBJECT: fyi Education

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

I'm insisting that we vet the folks in the Education Town Hall. Hope that is ok with you. The Scheduler wants to wait and see if Podesta agrees, but I'm givin the list to Tom Janenda to vet regardless. Tom agrees.

(FYI: There's been a long discussion about how we shouldn't vet them b/c the Governor's office is doing the inviting, but I don't see how that provides any cover in the end. Also, we vet folks sitting in the audience of the East Room that WE have invited, and in this case each person has the chance to speak to the President on camera and we don't know who they are. So, I hope it's okay that we're vetting them!)

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: CORNELIUS_C@A1@CD@LNGTWY (CORNELIUS_C@A1@CD@LNGTWY [UNKNOWN]) (WHO)

CREATION DATE/TIME:19-MAY-1997 18:10:32.00

SUBJECT: The Trip of the President and First Lady to Europe

TO: JWHILL@PR_L=WHMOOEOB@MRP@LNGTWY (PR_U=JWHILL@PR_L=WHMOOEOB@MRP@LNGTWY [UNKNOWN
READ:UNKNOWN

TO: DMCKINNE@PR_L=WHMOOEOB@MRP@LNGTWY (PR_U=DMCKINNE@PR_L=WHMOOEOB@MRP@LNGTWY [UNK
READ:UNKNOWN

TO: LWILLIAM@PR_L=WHMOOEOB@MRP@LNGTWY (PR_U=LWILLIAM@PR_L=WHMOOEOB@MRP@LNGTWY [UNK
READ:UNKNOWN

TO: Dan K. Rosenthal@eop (Dan K. Rosenthal@eop [WHO])
READ:UNKNOWN

TO: Joshua A. King@eop (Joshua A. King@eop [WHO])
READ:UNKNOWN

TO: Don R. Cecil@eop (Don R. Cecil@eop [WHO])
READ:UNKNOWN

TO: Ann M. Cattalini@eop (Ann M. Cattalini@eop [WHO])
READ:UNKNOWN

TO: Mary Morrison@eop (Mary Morrison@eop [WHO])
READ:UNKNOWN

TO: Kelly Craighead@eop (Kelly Craighead@eop [WHO])
READ:UNKNOWN

TO: Evan Ryan@eop (Evan Ryan@eop [WHO])
READ:UNKNOWN

TO: Patricia Solis-Doyle@eop (Patricia Solis-Doyle@eop [WHO])
READ:UNKNOWN

TO: Grace Garcia@eop (Grace Garcia@eop [WHO])
READ:UNKNOWN

TO: Cecily C. Williams@eop (Cecily C. Williams@eop [WHO])
READ:UNKNOWN

TO: Paul J. Weinstein Jr.@EOP (Paul J. Weinstein Jr.@EOP [OPD])
READ:UNKNOWN

TO: Christopher Wayne@eop (Christopher Wayne@eop [WHO])
READ:UNKNOWN

TO: Christopher F. Walker@eop (Christopher F. Walker@eop [WHO])
READ:UNKNOWN

TO: Michael Waldman@eop (Michael Waldman@eop [WHO])
READ:UNKNOWN

TO: Marjorie Tarmey@eop (Marjorie Tarmey@eop [WHO])

READ:UNKNOWN

TO: Sylvia M. Mathews@eop (Sylvia M. Mathews@eop [WHO])
READ:UNKNOWN

TO: Stephanie S. Streett@eop (Stephanie S. Streett@eop [WHO])
READ:UNKNOWN

TO: Aviva Steinberg@eop (Aviva Steinberg@eop [WHO])
READ:UNKNOWN

TO: Craig T. Smith@eop (Craig T. Smith@eop [WHO])
READ:UNKNOWN

TO: Stephen B. Silverman@eop (Stephen B. Silverman@eop [WHO])
READ:UNKNOWN

TO: Peter R. Orszag@eop (Peter R. Orszag@eop [OPD])
READ:UNKNOWN

TO: Kevin Moran@eop (Kevin Moran@eop [WHO])
READ:UNKNOWN

TO: Megan C. Moloney@eop (Megan C. Moloney@eop [WHO])
READ:UNKNOWN

TO: Anne E. McGuire@eop (Anne E. McGuire@eop [WHO])
READ:UNKNOWN

TO: Julie E. Mason@eop (Julie E. Mason@eop [WHO])
READ:UNKNOWN

TO: Gordon Li@eop (Gordon Li@eop [WHO])
READ:UNKNOWN

TO: Kirk T. Hanlin@eop (Kirk T. Hanlin@eop [WHO])
READ:UNKNOWN

TO: Angus S. King@eop (Angus S. King@eop [WHO])
READ:UNKNOWN

TO: John Podesta@eop (John Podesta@eop [WHO])
READ:UNKNOWN

TO: Cynthia M. Jasso_Rotunno@eop (Cynthia M. Jasso_Rotunno@eop [UNKNOWN])
READ:UNKNOWN

TO: Helen P. Howell@eop (Helen P. Howell@eop [WHO])
READ:UNKNOWN

TO: Nancy V. Hernreich@eop (Nancy V. Hernreich@eop [WHO])
READ:UNKNOWN

TO: D. Stephen Goodin@EOP (D. Stephen Goodin@EOP [WHO])
READ:UNKNOWN

TO: Mary E. Glynn@eop (Mary E. Glynn@eop [WHO])
READ:UNKNOWN

TO: Andrew Friendly@eop (Andrew Friendly@eop [WHO])

READ:UNKNOWN

TO: Rahm Emanuel@eop (Rahm Emanuel@eop [WHO])
READ:UNKNOWN

TO: Anne M. Edwards@eop (Anne M. Edwards@eop [WHO])
READ:UNKNOWN

TO: Marilyn DiGiacobbe@EOP (Marilyn DiGiacobbe@EOP [WHO])
READ:UNKNOWN

TO: Michael Cohen@EOP (Michael Cohen@EOP [OPD])
READ:UNKNOWN

TO: Laura Capps@eop (Laura Capps@eop [WHO])
READ:UNKNOWN

TO: Debra D. Bird@eop (Debra D. Bird@eop [WHO])
READ:UNKNOWN

TO: Kris M Balderston@EOP (Kris M Balderston@EOP [WHO])
READ:UNKNOWN

TO: TSTEELE@PR_L=WHMOOEEOB@MRP@LNGTWY (PR_U=TSTEELE@PR_L=WHMOOEEOB@MRP@LNGTWY [UNKNO
READ:UNKNOWN

TO: DSTUMP@PR_L=WHMOOEEOB@MRP@LNGTWY (PR_U=DSTUMP@PR_L=WHMOOEEOB@MRP@LNGTWY [UNKNOWN
READ:UNKNOWN

TO: PALMIERI_J@A1@CD@LNGTWY (PALMIERI_J@A1@CD@LNGTWY [UNKNOWN]) (WHO)
READ:UNKNOWN

TO: David S. Beaubaire@eop (David S. Beaubaire@eop [WHO])
READ:UNKNOWN

TO: Betty Currie@eop (Betty Currie@eop [WHO])
READ:UNKNOWN

TO: Robert B. Johnson@eop (Robert B. Johnson@eop [WHO])
READ:UNKNOWN

TO: Rebecca A. Cameron@eop (Rebecca A. Cameron@eop [WHO])
READ:UNKNOWN

TO: Laura A. Graham@EOP (Laura A. Graham@EOP [WHO])
READ:UNKNOWN

TO: Jeffrey A. Forbes@eop (Jeffrey A. Forbes@eop [WHO])
READ:UNKNOWN

TO: Jaycee A. Pribulsky@eop (Jaycee A. Pribulsky@eop [WHO])
READ:UNKNOWN

TO: Karen E. Finney@eop (Karen E. Finney@eop [WHO])
READ:UNKNOWN

TO: Michelle Crisci@eop (Michelle Crisci@eop [WHO])
READ:UNKNOWN

TO: Daniel Wexler@eop (Daniel Wexler@eop [WHO])

READ:UNKNOWN

TO: Dorian V. Weaver@eop (Dorian V. Weaver@eop [WHO])
READ:UNKNOWN

TO: Kathleen M. Wallman@eop (Kathleen M. Wallman@eop [WHO])
READ:UNKNOWN

TO: Ann F. Walker@eop (Ann F. Walker@eop [WHO])
READ:UNKNOWN

TO: June G. Turner@eop (June G. Turner@eop [WHO])
READ:UNKNOWN

TO: Lisa Tamagni@eop (Lisa Tamagni@eop [UNKNOWN])
READ:UNKNOWN

TO: Sara M. Latham@eop (Sara M. Latham@eop [WHO])
READ:UNKNOWN

TO: Todd Stern@eop (Todd Stern@eop [WHO])
READ:UNKNOWN

TO: Wendy Smith@eop (Wendy Smith@eop [WHO])
READ:UNKNOWN

TO: Joshua Silverman@EOP (Joshua Silverman@EOP [WHO])
READ:UNKNOWN

TO: Michael Terrell@eop (Michael Terrell@eop [CEQ])
READ:UNKNOWN

TO: Linda Moore@eop (Linda Moore@eop [WHO])
READ:UNKNOWN

TO: April Mellody@eop (April Mellody@eop [WHO])
READ:UNKNOWN

TO: Floydetta McAfee@eop (Floydetta McAfee@eop [WHO])
READ:UNKNOWN

TO: Laura D. Schwartz@eop (Laura D. Schwartz@eop [WHO])
READ:UNKNOWN

TO: Bruce R. Lindsey@eop (Bruce R. Lindsey@eop [WHO])
READ:UNKNOWN

TO: Katherine Hubbard@eop (Katherine Hubbard@eop [WHO])
READ:UNKNOWN

TO: Elena Kagan@eop (Elena Kagan@eop [OPD])
READ:UNKNOWN

TO: Brian J. Johnson@eop (Brian J. Johnson@eop [CEQ])
READ:UNKNOWN

TO: Phu D. Huynh@eop (Phu D. Huynh@eop [WHO])
READ:UNKNOWN

TO: Russell W. Horwitz@eop (Russell W. Horwitz@eop [OPD])

READ:UNKNOWN

TO: Julia R. Green@eop (Julia R. Green@eop [WHO])
READ:UNKNOWN

TO: Jason S. Goldberg@EOP (Jason S. Goldberg@EOP [WHO])
READ:UNKNOWN

TO: Jeremy M. Gaines@eop (Jeremy M. Gaines@eop [WHO])
READ:UNKNOWN

TO: Shelley N. Fidler@eop (Shelley N. Fidler@eop [CEQ])
READ:UNKNOWN

TO: Nicole Elkon@eop (Nicole Elkon@eop [WHO])
READ:UNKNOWN

TO: Jennifer D. Dudley@eop (Jennifer D. Dudley@eop [WHO])
READ:UNKNOWN

TO: Catherine A. Cornelius@eop (Catherine A. Cornelius@eop [WHO])
READ:UNKNOWN

TO: Carolyn E. Cleveland@EOP (Carolyn E. Cleveland@EOP [WHO])
READ:UNKNOWN

TO: Alison E. Bracewell@eop (Alison E. Bracewell@eop [WHO])
READ:UNKNOWN

TO: Brenda M. Anders@eop (Brenda M. Anders@eop [WHO])
READ:UNKNOWN

TEXT:
May 19, 1997

MEMORANDUM FOR STAFF REQUESTING TO TRAVEL WITH THE PRESIDENT ON HIS TRIP TO FRANCE, THE NETHERLANDS AND ENGLAND

FROM: John Podesta
Deputy Chief of Staff

Catherine Cornelius
Deputy Director of Advance

SUBJECT: AUTHORIZATION FOR TRAVEL TO PARIS, FRANCE, THE HAGUE, NETHERLANDS AND LONDON, ENGLAND

The President and the First Lady will travel to Paris, France, The Hague, Netherlands and London, England from May 27 - 29, 1997.

Members of the White House Staff, members of the Cabinet and other staff who believe it is necessary to travel with the President to any or all of these cities must adhere to the following approval process for foreign travel. This process will help in allocating available hotel space, issuing passports and visas, coordinating logistical details and limiting the size of the traveling party.

? Requests for travel must be submitted in writing or by

electronic mail to Catherine
Cornelius in Room 185 ? of the Old Executive Office
Building by the close of
business Wednesday, May 20th. Requests submitted
subsequent to this deadline
will be rejected.

Each request must include the following:

1. Traveler?s name and agency or department
2. Reason for traveling on the trip
3. Exact itinerary as proposed
4. Mode of transportation requested (e.g. Air Force One,
commercial aircraft, etc.)
5. Two passport-sized photos (White House Staff may have
these taken in the Travel
Office)

□,

? Notice of approval will be sent to all travelers by Friday,
May 23rd at 12pm.

If you have any questions or concerns, please call Catherine
Cornelius at (202) 456-7007.

Welfare to Work

May 20, 1997 -- 5/19/97 3:15 PM DRAFT

Today President Clinton announced that over 100 companies have accepted his State of the Union challenge to forge "a new national effort to marshal America's businesses, large and small, to create jobs so that people can move from welfare to work."

- CEOs and senior executives from over 100 companies joined the President to launch the Welfare to Work Partnership, a private, non-profit organization which will lead the national business effort to hire people from the welfare rolls. The Partnership pledged to enlist 1,000 companies within the next six months and named United Airlines Corporation CEO Gerald Greenwald its Chairman of the Board.
- Citing transportation as one of the biggest barriers in moving from welfare to work, President Clinton today announced grants to 24 states to develop strategies to solve this problem. The President urged Congress to enact his \$600 million welfare to work transportation initiative, part of his NEXTEA transportation proposal, and he praised a similar bipartisan bill introduced today by Senators Arlen Specter (R-PA) and Frank R. Lautenberg (D-NJ).
- The President praised the new budget agreement which includes two critical welfare to work initiatives. The first is a \$3 billion Welfare to Work fund for cities and states to create jobs and provide incentives for employment. This proposal, a centerpiece of the President's second-term agenda, will help move one million adults from welfare to work. The budget agreement also includes the President's proposed enhanced tax credit which would give companies that hire long-term welfare recipients a 50 tax credit on the first \$10,000 of wages paid over two years.
- To ensure that former welfare recipients succeed in the workplace, Vice President Gore announced a new campaign, beginning with a conference on May 29th, to help those who leave welfare retain jobs.

The President was joined today by the Vice President, Mr. Greenwald, Partnership President Eli J. Segal, Delaware Governor Tom Carper, Wisconsin Governor Tommy Thompson, and small business owner George R. Stinson of Racine, Wisconsin, whose company workforce is more than half former welfare recipients.

The Welfare to Work Partnership

The Welfare to Work Partnership is an independent, nonpartisan, national effort of the American business community to help move those on public assistance into jobs in the private sector. The Partnership will provide information, technical assistance, and support for all interested companies. The Partnership was formed in response to the President's challenge in his 1997 State of the Union speech, and the CEOs from the five companies the President noted in that speech -- Sprint, Monsanto, UPS, Burger King, and United Airlines -- form the Partnership's Board of Directors. Since signing the welfare law last August, the President has launched an aggressive campaign to challenge both the public and private sector to help welfare reform succeed. The President signaled his commitment to work with the corporate community by holding a White House meeting with 14 company CEOs in

January 1997. After that meeting five companies made a commitment to lead a national welfare to work effort.

The President's Welfare to Work Transportation Initiative

One of the biggest barriers faced by people moving from welfare to work is finding transportation. Two-thirds of new jobs are in the suburbs, but three of four welfare recipients live in rural areas or central cities. Only six percent of welfare recipients own cars, and public transit often provides inadequate connections to job and training centers.

To combat this problem, the President today urged Congress to adopt the six-year, \$600 million grant program in his NEXTEA transportation bill that would support flexible, innovative transportation systems in rural, urban, and suburban areas to get people where the jobs are. A similar bill was introduced today in the Senate by Senators Arlen Specter (R-Pa) and Frank R. Lautenberg (D-NJ). Today, the President also announced grants to 24 states and the Virgin Islands to develop welfare to work transportation plans. The grants are being awarded by the Department of Transportation's Federal Transit Administration and the Federal Highway Administration in cooperation with the National Governors' Association.

Welfare to Work
May 20, 1997
Q&A -- 5/19 DRAFT

Company Hiring

Question: How many companies have committed to hire welfare recipients?

Answer: Today, over 100 companies committed to hire people from the welfare rolls -- and the Partnership's new Chairman, Gerald Greenwald today pledged to sign up 1,000 companies within six months.

Question: Will these companies displace other workers in order to hire welfare recipients?

Answer: No. An explicit part of the commitment each company has made is to hire and retain former welfare recipients **without displacing** other workers.

Question: Will the companies pay health benefits?

Answer: We expect companies to treat former welfare recipients like any other workers, which includes providing health benefits if they are provided to other workers.

Welfare to Work Partnership

Question: What is the Welfare to Work Partnership?

Answer: The Partnership is a national, independent, nonpartisan effort of the business community to help move people on public assistance to jobs in the private sector. The Partnership will concentrate on energizing the business community to hire and retain welfare recipients without displacement of existing workers.

The Partnership provides information, technical assistance and support for businesses of all sizes, from all industries and from all areas of the country.

Question: What are the goals of the Partnership?

Answer: In the first year, the Partnership plans to build an expanding network of companies committed to hiring and retaining persons on public assistance. In addition to mobilizing companies, the Partnership will publish and broadly disseminate a best practices manual of private

sector initiatives and promising public-private alliances at the state and local levels. It expects to develop a comprehensive, customer-friendly database of organizations which provide job training and readiness, child care and related services.

Question: Who are the five founding corporations?

Answer: The founding companies of the Partnership are United Airlines, Burger King, Monsanto Company, Sprint Corporation, and United Parcel Services of America. United Airlines CEO, Gerald Greenwald, is the chairman of the board.

Question: Who can participate in the Partnership?

Answer: Membership is open to all businesses, large or small, who are committed to either hiring and retaining those on public assistance without displacement of existing workers.

Question: Why should businesses get involved with the Partnership or any other type of the welfare effort?

Answer: Because it makes good business sense. Today many companies find it difficult to locate entry-level workers. By actively recruiting welfare recipients, companies will greatly enlarge their pool of potential entry-level workers, a pool of workers that companies previously not actively recruited. In addition, companies will have the knowledge that it is actively participating in its community to strengthen families and improve children's lives.

Minimum Wage

Question: Will the Administration's announcement last week that employers must pay welfare recipients the minimum wage make it harder for companies to hire welfare recipients?

Answer: No. Private companies have always had to pay the minimum wage and follow the Fair Labor Standards Act for those workers who are "employees" instead of "trainees." The confusion lay primarily in whether the law required government-sponsored workfare -- in which welfare recipients work in public service projects in exchange for their benefits -- to pay the minimum wage. Our lawyers believe that most welfare recipients participating in the work activities such as workfare will

legally count as “employees.”

Question: Won't this end welfare reform as we know it by making work more expensive for states?

Answer: Not at all. With both TANF and food stamps counting toward the minimum wage, every state except Mississippi will be able to give welfare recipients workfare slots for 20 hours a week (the welfare law's current requirement) without raising their benefit levels. And of course states should be trying to place welfare recipients in private sector jobs where the minimum wage already applies -- that's why having so many companies commit today to hiring welfare recipients is so important.

Question: Will the Administration support changes to the welfare law so workfare programs don't have to pay the minimum wage?

Answer: We would oppose legislation that flatly exempts welfare recipients from the minimum wage law. The Administration believes that people who work should be paid at least the minimum wage.

Question: Would you oppose any legislation addressing this issue?

Answer: Not necessarily, but any legislation would have to be consistent with our support for the r address these issues, the Administration will consider the proposals carefully. But any legislation must reflect the Administration's position that people who work should be paid at least the minimum wage.

Today's Speakers

Question: Why was Governor Thompson invited to speak?

Answer: We invited two governors to speak today -- Governor Tommy Thompson (R-Wisc.) and Governor Tom Carper (D-Del.). Both were intimately involved in developing the welfare reform proposals the President signed into law, and both have been welfare reform leaders in their own states -- so it seemed appropriate to have them here today. In addition, today the President announced transportation planning grants to 24 states, which were given in cooperation with the National Governors' Association.

Question: Tell me more about the small business owner speaking today.

Answer: George R. Stinson is the President and owner of General Converters and Assemblers, Inc. in Racine, Wisconsin. More than half his workforce is former welfare recipients. He is currently expanding his plant and plans to fill many of the 100 new positions with welfare recipients. An African American, Stinson says that one of his primary concerns as an employer is to hire and provide on-the-job training to persons without much job experience.

White House Hiring

Question: More than a month ago, the White House pledged to hire welfare recipients?

Have any been hired?

Answer: Yes, one former welfare recipient has already been hired, and the departments are reviewing resumes to fill the remaining positions.

Welfare Privatization

Question: I understand Erskine Bowles and other White House officials plan to meet with members of the Texas Congressional delegation this week. Is this the beginning of a negotiation over welfare privatization?

Answer: No, we are not taking part in any negotiation. The purpose of the meetings is simply to answer any questions the Congressional delegation may have regarding the response that the Administration provided to the state of Texas last week regarding what kinds of privatization is allowed under current law.

Question: Is the Administration going to approve Wisconsin's request to privatize welfare and food stamp offices in some parts of the state?

Answer: We have not yet responded to Wisconsin's request.

Transportation Announcement

Question: Why is the President talking about new transportation funding now, after the budget has been agreed to?

Answer: With the budget agreement in place, the Congressional Committees are about to take up the ISTEA reauthorization -- so now is exactly the right time for the President to highlight the welfare to work provisions of the transportation bill he sent to the Hill earlier this spring. Also, many of the business leaders involved in the Welfare to Work Partnership have told us how important transportation will be to their ability to hire welfare recipients, so today's event seemed like a good time to discuss the President's welfare to work transportation proposal.

In general, the budget negotiations assume the reauthorization of ISTEA, although the level of transportation spending within the domestic discretionary category has been under some discussion recently. But the budget agreement certainly leaves room for the President's \$600 million welfare to work transportation proposal.

Question: What does the President's transportation proposal do?

Answer: The President's NEXTEA transportation bill:

- **Invests \$600 Million to Improve Access to Jobs and Training.** NEXTEA includes a six-year, \$600 million grant program to support innovative transportation initiatives, such as vanpools, to get people where the jobs are.
- **Increases Job Training Opportunities in Transportation Technology and Construction.** NEXTEA opens opportunities in transportation by increasing incentives for states and localities to provide job training in conjunction with federally-funded technology and construction projects and enabling them to offer hiring preferences favoring welfare recipients and residents of Empowerment Zones and Enterprise Communities.

Question: What can the \$600 million be used for?

Answer: States, local governments, and private, non-profit organizations could apply for grants to plan and implement new transportation services targeted at linking welfare recipients with jobs.

Question: Would the proposal allow welfare recipients to be hired at the expense of other workers?

Answer: No. What the President's bill does allow is what are called "local hiring preferences" allowing transportation contractors to provide a preference to equally qualified welfare recipients and residents of Enterprise Zones and Enterprise Communities who apply for construction and related jobs.

Question: The President praised a new bipartisan Congressional proposal introduced today by Senators Specter and Lautenberg. How does their proposal differ from the President's?

Answer: The Specter-Lautenberg bill would provide \$250 million per year for transportation services to link economically disadvantaged persons -- including welfare recipients and those not on public assistance -- to jobs in high-growth suburban areas. In addition, other sections of the bill propose funding levels for various ISTEA programs that are different from the President's NEXTEA proposal.

Question: Does the President endorse the entire Specter-Lautenberg transportation bill,
or just the welfare to work provisions?

Answer: No. The President supports the strong pro-transit goals of the bill but some of the specifics don't jibe with the Administration's balanced budget plan -- for example, the idea of shifting the 4.3 cents of the gas tax now dedicated to deficit reduction to the highway trust fund.

Question: The grants the President announced today seem pretty small. Do you expect them to accomplish anything?

Answer: These grants, provided by the Department of Transportation in cooperation with the National Governors' Association, will enable states and communities to develop strategies that support welfare to work efforts. They will bring state and local welfare, training, and transportation authorities together to address this problem in a strategic way. But these are just seed grants for developing plans -- that's why the President has proposed a comprehensive, \$600 million fund for welfare to work transportation services.

Vice Presidential Announcement

Question: The Vice President announced he'll chair a conference on May 29th. What's the subject?

Answer: The conference will focus on job retention strategies and will include a panel of groups that have helped former welfare recipients become successful workers.

Question: What's the purpose of the conference?

Answer: The Vice President and his staff have been meeting with a wide range of civic organizations to discuss their role in welfare reform. Of course, many of these groups have been contributing to their communities for more than a century, so public service is nothing new to them.

Question: Is there any particular model the Vice President favors?

Answer: The panelists are from a variety of types of programs -- nonprofits, like the Strive program in New York which was recently featured on 60 Minutes; America Works, the successful, private sector job placement and retention company; and public sector, such as the Social Security Administration, which has a long record of successfully hiring welfare recipients. The Vice President is particularly intrigued by what State Comptroller John Sharp has done in Texas. The Texas Pathfinders project has paired welfare recipients with community mentors to help them make the transition to self-sufficiency.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Ellen S. Seidman (CN=Ellen S. Seidman/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:19-MAY-1997 13:18:01.00

SUBJECT: Re: hhs

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

It's supposedly going to the floor on the suspension calendar tomorrow.
We need to clear it today. I've been playing telephone tag with HHS, who
now say they just want a sentence raising the issue, and no veto threat.
This might just work. ellne

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Jose Cerda III (CN=Jose Cerda III/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:19-MAY-1997 14:56:38.00

SUBJECT: DOJ Letter Citing Constitutional Issue

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TEXT:

FYI -- in case your interested. JC
----- Forwarded by Jose Cerda III/OPD/EOP on 05/19/97
02:59 PM -----

Ronald E. Jones
05/19/97 02:09:37 PM
Record Type: Record

To: See the distribution list at the bottom of this message
cc:
Subject: DOJ Letter Citing Constitutional Issue

You will shortly receive, via fax or delivery to your mailbox, a DOJ letter on S. 536. The letter describes an Establishment Clause issue with S. 536. The Department would like to have the letter cleared ASAP since an identical bill (HR 956) is scheduled for a vote tomorrow in the House under suspension of the rules. The Senate has indicated they will act on the House-passed bill ASAP.

Message Sent

- To: _____
- William P. Marshall/WHO/EOP
 - Peter G. Jacoby/WHO/EOP
 - Tracey E. Thornton/WHO/EOP
 - Robert G. Damus/OMB/EOP
 - Steven D. Aitken/OMB/EOP
 - Alice E. Shuffield/OMB/EOP
 - Lisa M. Kountoupes/OMB/EOP
 - Charles Konigsberg/OMB/EOP
 - Jose Cerda III/OPD/EOP
 - Leanne A. Shimabukuro/OPD/EOP
 - Daniel M. Tangherlini/OMB/EOP
 - Kenneth L. Schwartz/OMB/EOP
 - Kevin P. Cichetti/OMB/EOP
 - David J. Haun/OMB/EOP

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Ellen S. Seidman (CN=Ellen S. Seidman/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:19-MAY-1997 15:43:41.00

SUBJECT: hhs

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

I'd also still be interested in seeing your proposed changes. ellne
----- Forwarded by Ellen S. Seidman/OPD/EOP on 05/19/97
03:44 PM -----

Ellen S. Seidman
05/19/97 03:41:33 PM
Record Type: Record

To: Elena Kagan/OPD/EOP
cc:
Subject: hhs

Here's the deal. HHS believes that current law is that private citizens volunteering for the USG, e.g., doctors helping out in a disaster, get the benefit of the FTCA, i.e., that they're immune from suit, and the USG is on the hook. They say it's hard enough to get these folks, and they want to be able to continue to provide this kind of assurance. They also say there's some disagreement with DOJ on the extent of the immunity.

This sounds like a reasonable thing to be worried about. We don't use many volunteers, but when we do, we really want them, and it's in potentially liability-generating situations.

Given what's likely to happen to this legislation, we tentatively worked up some language that says that one of our concerns is "we wish to ensure that this legislation does not affect current law, including the Federal Tort Claims Act, concerning private citizens who provide volunteer services for the federal government."

HHS is busily trying to get this cleared within the agency, but who knows when that might happen. I've therefore called Fran Allegra and alerted him to the issue and the proposed solution. He's going to run it by his FTCA folks to find out what gives. Obviously, one possibility is that this statute gives the volunteer MORE protection than they have under the FTCA and doesn't do anything concerning the USG's responsibility, but I can think of other possibilities too.

In any event, both Fran and HHS will get back to me.

I've alerted Ingrid Schroeder to the state of play. The bill is scheduled to come up on the suspension calendar on Wednesday.

Ellen

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Ellen S. Seidman (CN=Ellen S. Seidman/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:19-MAY-1997 15:59:42.00

SUBJECT: volunteers and hhs

TO: Ingrid M. Schroeder (CN=Ingrid M. Schroeder/OU=OMB/O=EOP @ EOP [OMB])

READ:UNKNOWN

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

Heard from DOJ. They claim there's no way on earth this statute could be read as overruling the EXPLICIT coverage of doctors under the FTCA that Congress enacted last year, over the OBJECTIONS of DOJ and HHS (long story). They also say there's no argument that anyone not a federal employee and not covered by the special doctor statute (Fran thinks it might also cover, e.g., EMTs) is covered by the FTCA, so this bill would provide them additional protection. In short, they would object to the addition of HHS's proposed language, which, of course, HHS has not yet sent over officially.

I think we wait to see if senior HHS people support sending the language. If they do -- if we get it officially -- then we have a conference call with us, HHS and DOJ to try to resolve the problem. But if I had to guess, I don't think we're going to be adding anything.

Ellen