

**NLWJC - KAGAN**

**EMAILS RECEIVED**

**ARMS - BOX 012 - FOLDER -001**

**[06/09/1997 - 06/10/1997]**

# Withdrawal/Redaction Sheet

## Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001. email	Cynthia Rice to Diana Fortuna and Elena Kagan re: Draft Education and the Workforce letter for mark up [partial] (1 page)	06/10/1997	P6/b(6)

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**COLLECTION:**

Clinton Presidential Records  
 Automated Records Management System [Email]  
 OPD ([Kagan])  
 OA/Box Number: 250000

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**FOLDER TITLE:**

[06/09/1997-06/10/1997]

2009-1006-F

bm15

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### RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

Freedom of Information Act - [5 U.S.C. 552(b)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Thomas L. Freedman ( CN=Thomas L. Freedman/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 9-JUN-1997 18:28:37.00

SUBJECT: State of Cities

TO: WEINSTEIN\_P ( WEINSTEIN\_P @ A1 @ CD @ LNGTWY [ UNKNOWN ] ) (OPD)  
READ:UNKNOWN

TO: Jonathan Prince ( CN=Jonathan Prince/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TEXT:

re; Cuomo's draft outline for State of the Cities.

FYI. There is a lot of good stuff to expand on regarding city/suburbs interrelationships. The theme is that cities effect everyone, the whole region's economy is tied together. Several areas have notable governmental efforts going on in this arena: Portland, St. Louis, Miami. And there is a lot of good research going in this direction.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Dawn M. Chirwa ( CN=Dawn M. Chirwa/OU=WHO/O=EOP [ WHO ] )

CREATION DATE/TIME: 9-JUN-1997 18:19:12.00

SUBJECT: Executive Order

TO: Tracey E. Thornton ( CN=Tracey E. Thornton/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Ellen M. Lovell ( CN=Ellen M. Lovell/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Susan M. Liss ( CN=Susan M. Liss/O=OVP @ OVP [ UNKNOWN ] )  
READ:UNKNOWN

TO: Doris O. Matsui ( CN=Doris O. Matsui/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Joseph P. Lockhart ( CN=Joseph P. Lockhart/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Michael Waldman ( CN=Michael Waldman/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Robert B. Johnson ( CN=Robert B. Johnson/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Lynn G. Cutler ( CN=Lynn G. Cutler/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Minyon Moore ( CN=Minyon Moore/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Robert N. Weiner ( CN=Robert N. Weiner/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Ann F. Lewis ( CN=Ann F. Lewis/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Janet Murguia ( CN=Janet Murguia/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Thurgood Marshall Jr. ( CN=Thurgood Marshall Jr./O=OVP @ OVP [ UNKNOWN ] )  
READ:UNKNOWN

TO: Richard Socarides ( CN=Richard Socarides/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Jose Cerda III ( CN=Jose Cerda III/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Beverly J. Barnes ( CN=Beverly J. Barnes/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Carolyn Curiel ( CN=Carolyn Curiel/OU=WHO/O=EOP @ EOP [ WHO ] )

READ: UNKNOWN

TO: James T. Edmonds ( CN=James T. Edmonds/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ: UNKNOWN

TO: Maria Echaveste ( CN=Maria Echaveste/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ: UNKNOWN

TO: Bob J. Nash ( CN=Bob J. Nash/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ: UNKNOWN

TO: Ann F. Walker ( CN=Ann F. Walker/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ: UNKNOWN

TO: Cheryl D. Mills ( CN=Cheryl D. Mills/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ: UNKNOWN

TO: Sylvia M. Mathews ( CN=Sylvia M. Mathews/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ: UNKNOWN

TEXT:  
is attached. OLC has reviewed it and I've incorporated their comments.  
Please provide comments, if any, by tomorrow morning. I'd like to send it  
to OMB tomorrow so they can prepare to circulate on Thursday. Thanks.

===== ATTACHMENT 1 =====  
ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:  
Unable to convert ARMS\_EXT:[ATTACH.D0]MAIL48776695M.116 to ASCII,  
The following is a HEX DUMP:

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**DRAFT -- DRAFT -- DRAFT -- DRAFT**

Executive Order No. \_\_\_\_\_ of June \_\_, 1997

Faced with the advent of a new millenium, I believe that as a nation we must reflect on the course we should chart toward answering the quintessentially American question: how to bring the Many together as One. In doing so, we must embrace and celebrate our diversity while establishing a new consensus of what it means to be and become One America. As important, we must take action to improve the ability of all Americans to realize their full potential so that we can, as one country equal and indivisible, move forward into the 21st Century.

Therefore, by the authority vested in me as President by the Constitution and laws of the United States of America, including the Federal Advisory Committee Act, as amended (5 U.S.C. App.), and in order to establish a President's Advisory Board on Race, it is hereby ordered as follows:

**Section 1: Establishment.** (a) There is established the President's Advisory Board on Race. The Advisory Board shall comprise 7 members to be appointed by the President. Members shall be chosen from the private sector and shall each have substantial experience and expertise in the areas to be considered by the Advisory Board. Members shall be representative of the diverse perspectives in the areas to be considered by the Advisory Board.

(b) The President shall designate a Chairperson [and a Vice-Chairperson] from among the members of the Advisory Board.

**Sec. 2. Functions** (a) The Advisory Board shall advise the President on matters involving race and racial reconciliation, including ways in which the President can:

(1) Promote a constructive national dialogue to confront and work through challenging issues that surround race;

(2) Increase the nation's understanding of our recent history of race relations and the course our nation is charting on the issue of race relations and racial diversity;

(3) Bridge racial divides by recruiting leaders in communities throughout the nation to develop and implement innovative approaches to calming racial tensions;

(4) Find, develop and implement solutions in areas in which race has a substantial impact, such as education, economic opportunity, housing, health care, and the administration of justice; and

(5) shall advise on such other matters which from time to time the President may request.

(b) In carrying out its functions, the Advisory Board shall coordinate with the President's

**Automated Records Management System**

**Hex-Dump Conversion**

Initiative on Race.

**Sec. 3. Administration.** (a) To the extent permitted by law and subject to the availability of appropriations, the Department of Justice shall provide the financial and administrative support for the Advisory Board.

(b) The heads of executive agencies shall, to the extent permitted by law, provide to the Advisory Board such information as it may require for the purpose of carrying out its functions.

(c) The Chair [or Vice-Chair] may, from time to time, invite experts to submit information to the Advisory Board and may form subcommittees or working groups within the Committee to review specific matters.

(d) Members of the Advisory Board shall serve without compensation but shall be allowed travel expenses, including per diem in lieu of subsistence, as authorized by law for persons serving intermittently in the Government service (5 U.S.C. 5701-5707).

**Sec. 4. General.** (a) Notwithstanding any other Executive Order, the functions of the President under the Federal Advisory Committee Act, as amended, except that of reporting to the Congress, that are applicable to the Advisory Board shall be performed by the Attorney General, or his or her designee, in accordance with guidelines that have been issued by the Administrator of General Services.

(b) The Advisory Board shall terminate on [September 30, 1998] unless extended by the President prior to such date.

WILLIAM J. CLINTON

THE WHITE HOUSE

[date]

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Emily Bromberg ( CN=Emily Bromberg/OU=WHO/O=EOP [ WHO ] )

CREATION DATE/TIME: 9-JUN-1997 17:18:25.00

SUBJECT: immigration

TO: Janet Murguia ( CN=Janet Murguia/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Cynthia A. Rice ( CN=Cynthia A. Rice/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Lynn G. Cutler ( CN=Lynn G. Cutler/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Diana Fortuna ( CN=Diana Fortuna/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Mickey Ibarra ( CN=Mickey Ibarra/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

CC: Michelle Crisci ( CN=Michelle Crisci/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

CC: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TEXT:

As you know, Mayor Guiliani is holding a conference on immigration today and tomorrow in NYC. There are about a dozen electeds there (both Dems and Reps)--Mayors Rice, Helmke, Rendell, Riordan, Pinellas, and County folks--Molina, Yaroslovsky, Burke, Hightower and Randy Johnson. The rest of the conference is advocates and assorted others from NYC.

The goal of the conference is to have the electeds sign a statement of principles on immigration on Ellis Island tomorrow. The statement will include: a paragraph about the value of immigrants to the US; the need to speed naturalization; the need to restore all the cuts to immigration contained in the welfare law--with no distinction made in the document between the elderly and the disabled; and it will stress the importance of local statutes that forbid asking about immigration status when reporting a crime, seeking health care, or enrolling a child in school. As you know, Guiliani feels that both the immigration and welfare law pre-empt these local statutes--and this is a part of his lawsuit.

In his remarks today Guiliani said that it's unfair to have to choose between the elderly and the disabled and he called for the restoration of all the immigration cuts.

I hope to get my hand on this document tonight. Call if you have questions.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Laura Emmett ( CN=Laura Emmett/OU=WHO/O=EOP [ WHO ] )

CREATION DATE/TIME: 9-JUN-1997 16:32:34.00

SUBJECT: Sarah B's Question:

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:

Science Magazine is going to publish the gene discovery you all have discussed unless the White House wants to hold the announcement for a Presidential Event. They need an answer by today. Call her and let her know.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Leanne A. Shimabukuro ( CN=Leanne A. Shimabukuro/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 9-JUN-1997 10:07:24.00

SUBJECT: directive on gun warnings

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Karen A. Popp ( CN=Karen A. Popp/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Michelle Crisci ( CN=Michelle Crisci/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

CC: Jose Cerda III ( CN=Jose Cerda III/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TEXT:

FYI: A draft will be circulated early this afternoon for expedited review and comment. The first round of circulation will be ATF, WH Counsel, Treasury and DPC. A second round will include other administration and WH offices. Goal is to have complete sign off by tomorrow afternoon.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Robert J. Nassif ( CN=Robert J. Nassif/OU=OMB/O=EOP [ OMB ] )

CREATION DATE/TIME: 9-JUN-1997 17:00:16.00

SUBJECT: LRM RJN84 - DOD report on HR 1072

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TO: Robert W. Schroeder ( CN=Robert W. Schroeder/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

CC: Ronald K. Peterson ( CN=Ronald K. Peterson/OU=OMB/O=EOP @ EOP [ OMB ] )

READ:UNKNOWN

CC: James C. Murr ( CN=James C. Murr/OU=OMB/O=EOP @ EOP [ OMB ] )

READ:UNKNOWN

TEXT:

H.R. 1072 would establish a commission to investigate the policies and procedures of the military justice system with respect to the investigation of reports of sexual misconduct, sexual harassment, and unlawful gender discrimination.

In its report, circulated on May 22, 1997 under LRM RJN 84, the DOD contends that the bill is unnecessary. The Uniform Code of Military Justice already provides a sophisticated statutory scheme, complete with sufficient safeguards to ensure that complaints of sexual misconduct, sexual harassment, and gender discrimination are thoroughly investigated and fairly resolved.

The Justice Department feels that the tone of the report is defensive but offers no objection from a legal standpoint. The EEOC and OPM had no comment on the DOD report, while the NSC concurred with Defense. OMB has no objection to the report, and this Office plans to clear it by cob Tuesday

Please advise if WH Counsel or OPD have any comments on the draft report by Tuesday, June 10, 1997.

Thank you.



***DRAFT -- DRAFT -- DRAFT***

MEMORANDUM FOR THE SECRETARY OF THE TREASURY

SUBJECT: Enforcing the Youth Handgun Safety Act

Each year, firearms claim the lives of too many of our young people. Overall, they are responsible for 12 percent of fatalities among American children and teenagers, as well as for 1 out of every 4 deaths of kids aged 15 to 19. Firearms have led to a near tripling in the number of juvenile homicides since 1984, and they are the primary method by which young people commit suicide.

To address this issue, my Administration has consistently called for toughening our laws to help reduce youth gun violence. Specifically, my Administration has fought for and gained passage of: (1) the Brady Act, to allow local law enforcement to conduct background checks before handguns are sold; (2) the Assault Weapons Ban, to keep deadly assault weapons off the streets; (3) the Gun-Free Schools Act, to establish a policy of “zero tolerance” for guns in our schools; and (4) the Youth Handgun Safety Act, to prohibit, under most circumstances, the transfer to or possession of a handgun by a juvenile.

More recently, my Administration proposed comprehensive juvenile crime legislation that, among other things, would continue to crack down on youth gun violence by increasing penalties for transferring a firearm to juveniles, prohibiting violent juveniles from owning firearms as adults and requiring federal firearms licensees (FFLs) to provide a child safety lock with every gun sold. I hope Congress will enact these important measures as soon as possible.

Until Congress acts, however, there is more my Administration can do to keep guns out of the hands of our nation’s youth. Existing law already bans the juvenile possession of handguns, except in specified circumstances, and grants you the authority to prescribe such rules and regulations to implement this provision. Thus, I hereby direct you to take the steps necessary to ensure that FFLs are doing everything possible to enforce the provisions of the Youth Handgun Safety Act, including, but not limited to, the use of signs, labels and other forms of written notification to indicate that:

- (1) handguns are dangerous and a leading cause of juvenile fatalities;
- (2) federal law prohibits, in most circumstances, for anyone under the age of 18 to knowingly possess a handgun, or for an adult to transfer a handgun to such a minor;
- (3) violators of this prohibition will be prosecuted to the full extent of the law; and
- (4) safely storing and locking handguns can help ensure compliance with federal law.

Nothing herein shall be construed to require actions contrary to applicable provisions of law, including state liability laws.

Your response to this directive will help inform gun purchasers about their responsibility under federal law to keep handguns from our children. It will also ensure that gun purchasers are warned about the dangers of handguns to our kids -- not unlike the warnings that are currently included with the sale of household items, such as kitchen cleansers. You should proceed as quickly as possible to carry out this directive.

WJC

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: William R. Kincaid ( CN=William R. Kincaid/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:10-JUN-1997 10:39:18.00

SUBJECT: Re: TIMSS one-pager

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

CC: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:

Attached is the final version, which incorporates your comments.

Elena Kagan  
06/10/97 10:33:16 AM  
Record Type: Record

To: William R. Kincaid/OPD/EOP  
cc: Bruce N. Reed/OPD/EOP  
Subject: TIMSS one-pager

I can't remeber whether we talked before or after you sent me this.  
you've put my changes in, right?  
----- Forwarded by Elena Kagan/OPD/EOP on 06/10/97 10:32  
AM -----

William R. Kincaid  
06/09/97 07:52:32 PM  
Record Type: Record

To: Bruce N. Reed/OPD/EOP, Elena Kagan/OPD/EOP  
cc: Michael Cohen/OPD/EOP, Christa Robinson/OPD/EOP, Laura K. Capps/WHO/EOP  
Subject: TIMSS one-pager

Attached, for your review, is a draft one-pager for the TIMSS event tomorrow. Please let me know if you think any changes are necessary before this goes forward to the press office.

Thanks.



## **Good News for American Education at Close of School Year**

June 9, 1997

**U.S. 4th Grade Students Are Internationally Competitive in Science and Math.** President Clinton announced today the fourth-grade results of the Third International Math and Science Study (TIMSS), which show that U.S. students score above the international average in both science and math, compared with 25 other participating countries. The President welcomed the news, calling the results a good first step toward our national goal of being first in the world in math and science, and a clear indication that our students and schools can compete with those all over the world.

- In science, U.S. students' average score was 565 -- 41 points above the international average science score of 524. U.S. fourth graders were outperformed only by students in Korea, and, in turn, scored higher than students in 19 other countries.
- In math, U.S. students' average score was 545 -- 16 points above the international average of 529. Only seven countries -- Singapore, Korea, Japan, Hong Kong, Netherlands, the Czech Republic and Austria -- outperformed U.S. students, while U.S. students outperform those in 12 other countries.

President Clinton added that these results show that U.S. schools are improving. The mathematics results in particular show gains from a previous international assessment, which had indicated that U.S. students performed below the international average.

**National Standards and Tests for 8th Grade Math Needed for Continued Progress.** While U.S. 4th grade math and science achievement is strong, achievement in 8th grade is relatively weak, especially in math, based on TIMSS results released in November. However, we know that American 8th graders can attain the same high results, or better, if states and school districts make the changes that are necessary: raising expectations, adopting challenging curricula, improving teaching, and holding students and schools accountable for their performance.

The President's proposal for national standards and a national test in math is an essential tool in raising achievement. The test will help parents, teachers and school districts set high expectations and measure progress. It will help identify which schools need help. And it will help determine what works and what doesn't.

The voluntary national test in 8th grade math will be based on the existing, widely accepted National Assessment of Educational Progress (NAEP) test, and will also be linked to TIMSS, allowing students, parents and teachers to see how schools and students did compared with international benchmarks. The new test will help place a sharper focus on the critical late elementary, middle school and junior high school years--precisely the years when U.S. achievement appears to falter. It will also help schools and districts make sure that students have mastered the basics of math, including the essentials of algebra and geometry, by the end of grade 8, to give students the foundation to take tough math and science courses in high school to prepare for college and high-skills jobs.

**Kentucky to Participate in The Voluntary National Tests in 4th Grade Reading And 8th Grade Math.** The President also announced that Governor Paul Patton of Kentucky has asked that Kentucky be included in the voluntary national tests in 4th grade reading and 8th grade math when the tests are first given in the Spring of 1999. Governor Patton joins a growing list of educational leaders in California, Maryland, Massachusetts, Michigan, North Carolina and West Virginia in endorsing the tests.

## **Good News for American Education at Close of School Year**

June 10, 1997

**U.S. 4th Grade Students Are Internationally Competitive in Science and Math.** President Clinton announced today the fourth-grade results of the Third International Math and Science Study (TIMSS), which show that U.S. students score above the international average in both science and math, compared with 25 other participating countries. The President welcomed the news, calling the results a good first step toward our national goal of being first in the world in math and science, and a clear indication that our students and schools can compete with those all over the world.

- In science, U.S. students' average score was 565 -- 41 points above the international average science score of 524. U.S. fourth graders were outperformed only by students in Korea, and scored higher than students in 19 other countries.
- In math, U.S. students' average score was 545 -- 16 points above the international average of 529. Only seven countries -- Singapore, Korea, Japan, Hong Kong, Netherlands, the Czech Republic and Austria -- outperformed U.S. students, while U.S. students outperformed those in 12 other countries.

These results show that U.S. schools are improving. The mathematics results in particular show gains from a previous international assessment, which had indicated that U.S. students performed below the international average.

**President Calls for National Standards and Tests for 8th Grade Math to Keep American Students on Track.** While U.S. 4th grade math and science achievement is strong, 8th grade achievement is relatively weak, especially in math, based on TIMSS results released in November. To keep American students achieving at a high level, the President again challenged all states to adopt national standards and tests in 8th grade math. The voluntary national test in 8th grade math will be based on the existing widely accepted National Assessment of Educational Progress (NAEP) 8th grade math test, and will also be linked to TIMSS, allowing students, parents and teachers to see how schools and students did compared with international benchmarks. The new test will focus on the years when U.S. achievement begins to falter and will help ensure that students have mastered the basics of math, including the essentials of algebra and geometry.

**Kentucky to Participate in The Voluntary National Tests in 4th Grade Reading And 8th Grade Math.** The President also announced that Governor Paul Patton of Kentucky has asked that Kentucky be included in the voluntary national tests in 4th grade reading and 8th grade math when the tests are first given in the Spring of 1999. Governor Patton joins a growing list of educational leaders in California, Maryland, Massachusetts, Michigan, North Carolina and West Virginia in endorsing the tests.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Leanne A. Shimabukuro ( CN=Leanne A. Shimabukuro/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:10-JUN-1997 18:50:48.00

SUBJECT: directive

TO: Jordan Tamagni ( CN=Jordan Tamagni/OU=WHO/O=EOP @ EOP [ UNKNOWN ] )  
READ:UNKNOWN

TO: Christa Robinson ( CN=Christa Robinson/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Laura Emmett ( CN=Laura Emmett/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Michael Deich ( CN=Michael Deich/OU=OMB/O=EOP @ EOP [ OMB ] )  
READ:UNKNOWN

TO: Phillip Caplan ( CN=Phillip Caplan/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Michelle Crisci ( CN=Michelle Crisci/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

CC: Jose Cerda III ( CN=Jose Cerda III/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

CC: Karen A. Popp ( CN=Karen A. Popp/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TEXT:

Phil-- here is the final copy of the directive. It has been cleared by DPC, OMB, WH Counsel, Treasury/ATF and main Justice. Justice OLC has a problem with bullet (3) on page 2 of the directive dealing with warning that handguns are a leading cause of juvenile violence and fatalities. Treasury was also concerned but signed off on the language as drafted.

OLC is debating whether they will officially oppose this line; we decided not to wait any longer to give this to you.

=====  
ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

Unable to convert ARMS\_EXT:[ATTACH.D11]MAIL419586060.116 to ASCII,  
The following is a HEX DUMP:

FF575043D6040000010A020100000002050000009C160000000200001F3EBE53CBEBEB677600D  
985E068072B435CC194F4653920B51269E9159AE9FF3644AF4A2D8E39F75D452AF1F8858B2195F  
1E6DC371028CEB105F4635113904ABCB961ED2A11F49C20F4CA0377DC6ABE433BFF650C896AA0  
58CB967E5C2C5342693195119BFEFEF03D05E65FA7631D9A123026A5156AA708F583B375D779F

***DRAFT -- DRAFT -- DRAFT***

MEMORANDUM FOR THE SECRETARY OF THE TREASURY

SUBJECT: Enforcing the Youth Handgun Safety Act

A major problem in our nation today is the terrifying ease with which our young people gain illegal or unintended access to guns. Firearms are now responsible for 12 percent of fatalities among all American children and teenagers. Criminal use of firearms by young people is a national tragedy. Between 1984 and 1994, the number of juvenile offenders committing homicides by firearms nearly quadrupled. Moreover, firearms are the fourth leading cause of accidental deaths among children ages 5-14 and are now the primary method by which young people commit suicide. A recent study supported by the Department of Justice found that slightly more than half of all privately owned firearms were stored unlocked and approximately one-third of all handguns were stored both loaded and unlocked. We must do all we can to prevent both illegal and unintended access to guns by juveniles.

To address this issue, my Administration has consistently called for toughening our laws to help reduce youth gun violence. Specifically, we have fought for and gained passage of: (1) the Brady Act, to allow local law enforcement to conduct background checks before handguns are sold; (2) the Assault Weapons Ban, to keep deadly assault weapons off the streets; (3) the Gun-Free Schools Act, to establish a policy of "zero tolerance" for guns in our schools; and (4) the Youth Handgun Safety Act, to prohibit, in most circumstances, the transfer to or possession of a handgun by a juvenile.

More recently, we proposed comprehensive juvenile crime legislation that, among other things, would continue to crack down on youth gun violence by increasing penalties for transferring a firearm to juveniles, prohibiting violent juveniles from owning firearms as adults, and requiring federal firearms licensees (FFLs) to provide a child safety lock with every gun sold. I hope Congress will enact these important measures as soon as possible.

Until Congress acts, however, there is more we can do to keep guns out of the hands of our nation's youth. Existing law already bans the transfer of handguns to minors and juvenile possession of handguns, except in specified circumstances, and grants the Treasury Department authority to prescribe rules and regulations to implement this provision. I direct you to take the authorized steps necessary to do everything in your power to enforce the provisions of the Youth Handgun Safety Act -- and specifically, to promptly publish in the Federal Register proposed regulations requiring that FFLs post signs on their premises and issue written notification with each handgun sold to non-licensees warning that:

- (1) federal law prohibits, except in certain limited circumstances, anyone under the age of 18 from knowingly possessing a handgun, or any adult from transferring a handgun to such a minor;

- (2) violation of the prohibition of transferring a handgun to a minor is, under certain circumstances, punishable by up to 10 years in prison;
- (3) handguns are a leading contributor to juvenile violence and fatalities; and
- (4) safely storing and locking handguns away from children can help ensure compliance with federal law.

I also direct you to provide me with a written status report within 60 days on how you will carry out this directive.

Your implementation of this directive will help inform gun purchasers about their responsibility under federal law to keep handguns from our children. It will also ensure that gun purchasers are warned about the frequency with which handguns kill or injure our kids.

WJC

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Cynthia A. Rice ( CN=Cynthia A. Rice/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:10-JUN-1997 11:41:15.00

SUBJECT: Refundable child tax credit

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TO: Jennifer L. Klein ( CN=Jennifer L. Klein/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

CC: Nicole R. Rabner ( CN=Nicole R. Rabner/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

CC: Diana Fortuna ( CN=Diana Fortuna/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:

Here's Mark Mazur's response to my question of whether we are now supporting a refundable child care tax credit. He says the internal tax group is willing to propose a refundable \$500 child tax credit -- which would not be earmarked specifically toward child care -- as a way of increasing the tax breaks to the \$85 billion level. This Administration proposal has not been shared -- at least not to his knowledge, he said -- because the decision was made to comment on Archer first.

----- Forwarded by Cynthia A. Rice/OPD/EOP on 06/10/97 11:36 AM -----

Mark J. Mazur  
06/10/97 11:00:00 AM

Record Type: Record

To: Cynthia A. Rice

cc:

Subject: Re: Bruce said that to his surprise he learned last night

Message Creation Date was at 10-JUN-1997 11:00:00.

Cynthia,

The NEC has led a small group of Administration folks in looking at the President's tax package and trying to design something that would fit within the parameters of the balanced budget tax cut (as you know, the balanced budget agreement has a net tax cut of \$85 billion over 5 years, while the President's budget has a net tax cut of about \$25 billion over 5 years). In trying to figure out how to "spend" the extra \$60 billion in tax cuts, the group decided that it would make sense to have the \$500 per child tax credit to be refundable. This decision has not been publicized, since it didn't seem helpful to have the Administration craft its own larger tax cut package so

soon  
after the budget release. It was thought to be a better strategy to see  
what  
the Republicans put together and then attack it, if warranted.

Please call if you have any questions.

Mark

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Cynthia A. Rice ( CN=Cynthia A. Rice/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:10-JUN-1997 18:19:54.00

SUBJECT: I will need your input in the next hour re: OMB letter for tomorrow's Ed &

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:

Barry will be emailing a revised version of the Ed and Workforce letter which may still have FLSA language we consider objectionable (see below), in which case we will have to work directly with Lew or his assistant to change it.

There will also be revised language complaining about the committee's proposal to distribute 95% of funds by formula, which we will need to examine.

For how long will you be around tonight?

----- Forwarded by Cynthia A. Rice/OPD/EOP on 06/10/97  
06:10 PM -----

Diana Fortuna  
06/10/97 04:40:32 PM

Record Type: Record

To: Elena Kagan/OPD/EOP

cc: Bruce N. Reed/OPD/EOP, Cynthia A. Rice/OPD/EOP

Subject: Screw-up on Archer SAP

We just learned that a very bad sentence on minimum wage that was not in the Shaw letter was added to the Archer SAP at the last minute:

"In addition, under this proposal, working welfare recipients will be deprived of the protection of laws addressing employment discrimination, unsafe workplaces, child labor, overtime, and family and medical leave."

We had clearly told OMB what we wanted it to say -- the first draft of the Shaw letter had language like the above, and we complained. Then both the Shaw letter and earlier drafts of the Archer letter reflected our wishes. According to Barry White, though, this was added at the last minute, he thinks between Jack Lew and Martha Foley. I guess this means we have to insist on seeing these one last time before they go out the door. You guys would have to make this point to Jack Lew for it to really stick.

Barry is asking Jack Lew his opinion on whether this sentence should be dropped from all future versions. I assume we would want it dropped, despite the awkwardness of having it appear and then disappear?



RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Richard L. Hayes ( CN=Richard L. Hayes/OU=WHO/O=EOP [ WHO ] )

CREATION DATE/TIME:10-JUN-1997 11:18:15.00

SUBJECT: Gallup Poll Social Audit on Black/White Relations in the U.S.

TO: Nicole Elkon ( CN=Nicole Elkon/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TO: Melissa Green ( CN=Melissa Green/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TO: Odetta S. Walker ( CN=Odetta S. Walker/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TO: David S. Beaubaire ( CN=David S. Beaubaire/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TO: Emil E. Parker ( CN=Emil E. Parker/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TO: Katherine Hubbard ( CN=Katherine Hubbard/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TO: Terri J. Tingen ( CN=Terri J. Tingen/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TO: Carolyn Curiel ( CN=Carolyn Curiel/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TO: Elisa Millsap ( CN=Elisa Millsap/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TO: Beverly J. Barnes ( CN=Beverly J. Barnes/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TO: Michael Waldman ( CN=Michael Waldman/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TO: Lynn G. Cutler ( CN=Lynn G. Cutler/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TO: Richard Socarides ( CN=Richard Socarides/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TO: Mary Morrison ( CN=Mary Morrison/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TO: Laura Emmett ( CN=Laura Emmett/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TO: Ann F. Walker ( CN=Ann F. Walker/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TO: Donald A. Baer ( CN=Donald A. Baer/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TO: Trooper Sanders ( CN=Trooper Sanders/O=OVP @ OVP [ UNKNOWN ] )

READ:UNKNOWN

TO: Jose Cerda III ( CN=Jose Cerda III/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Thurgood Marshall Jr. ( CN=Thurgood Marshall Jr./O=OVP @ OVP [ UNKNOWN ] )  
READ:UNKNOWN

TO: Minyon Moore ( CN=Minyon Moore/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Tracey E. Thornton ( CN=Tracey E. Thornton/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Richard L. Hayes ( CN=Richard L. Hayes/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Laura K. Demeo ( CN=Laura K. Demeo/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Andrew J. Mayock ( CN=Andrew J. Mayock/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Michael Deich ( CN=Michael Deich/OU=OMB/O=EOP @ EOP [ OMB ] )  
READ:UNKNOWN

TO: Michelle Crisci ( CN=Michelle Crisci/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Dawn M. Chirwa ( CN=Dawn M. Chirwa/OU=WHO/O=EOP [ WHO ] )  
READ:UNKNOWN

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Debbie B Bengtson ( CN=Debbie B Bengtson/O=OVP @ OVP [ UNKNOWN ] )  
READ:UNKNOWN

TO: Rahm I. Emanuel ( CN=Rahm I. Emanuel/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: PALMIERI\_J ( PALMIERI\_J @ A1 @ CD @ LNGTWY [ UNKNOWN ] ) (WHO)  
READ:UNKNOWN

TO: Gene B. Sperling ( CN=Gene B. Sperling/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Virginia N. Rustique ( CN=Virginia N. Rustique/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Ananias Blocker III ( CN=Ananias Blocker III/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Joseph P. Lockhart ( CN=Joseph P. Lockhart/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Laura K. Capps ( CN=Laura K. Capps/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Douglas B. Sosnik ( CN=Douglas B. Sosnik/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TO: Cathy R. Mays ( CN=Cathy R. Mays/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: James T. Edmonds ( CN=James T. Edmonds/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Robert B. Johnson ( CN=Robert B. Johnson/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Suzanne Dale ( CN=Suzanne Dale/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Doris O. Matsui ( CN=Doris O. Matsui/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Stephanie S. Streett ( CN=Stephanie S. Streett/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Betty W. Currie ( CN=Betty W. Currie/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Cheryl D. Mills ( CN=Cheryl D. Mills/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Ann F. Lewis ( CN=Ann F. Lewis/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Ellen M. Lovell ( CN=Ellen M. Lovell/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Angelique Pirozzi ( CN=Angelique Pirozzi/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Elisabeth S. Steele ( CN=Elisabeth S. Steele/O=OVP @ OVP [ UNKNOWN ] )  
READ:UNKNOWN

TO: Kim B. Widdess ( CN=Kim B. Widdess/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Robert N. Weiner ( CN=Robert N. Weiner/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Ora Theard ( CN=Ora Theard/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Janet Murguia ( CN=Janet Murguia/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Bob J. Nash ( CN=Bob J. Nash/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Marjorie Tarmey ( CN=Marjorie Tarmey/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Patricia E. Romani ( CN=Patricia E. Romani/OU=OMB/O=EOP @ EOP [ OMB ] )  
READ:UNKNOWN

TO: Sara M. Latham ( CN=Sara M. Latham/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TO: Susan M. Liss ( CN=Susan M. Liss/O=OVP @ OVP [ UNKNOWN ] )  
READ:UNKNOWN

TO: Kevin S. Moran ( CN=Kevin S. Moran/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Maria Echaveste ( CN=Maria Echaveste/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TEXT:

I attended the Gallup press conference this morning, which was quite well covered by the press. This survey is the first of a \$10 million corporate commitment to study black/white race relations over the next decade. Their survey results present both current findings and trends over time since the 1950's. For our purposes, people were asked (as the Census bureau does) to identify which racial category they identified with. As such, Hispanics and other groups (which are technically not racial groups) were included in the white/black race groups. Only about 6% of the respondents (over 3,000) were classified as other and were included in the national numbers. The survey results are very informative; the major findings were:

- \* persistent gaps in perceptions of blacks and whites, through with areas of substantial change over time.

- \* significant decrease over time in white expression of unfavorable attitudes towards blacks and such situations as interracial marriage and voting for a black presidential candidate.

- \* Whites say they have little prejudice against blacks, that they desire mixed race environments, and don't object to mixed race settings to live in and for their children's schools.

Substantial gaps between blacks and whites remain in the amount of prejudice, discrimination and equal opportunity seen in the community around them.

- \* From the white perspective, there are fewer race problems, less discrimination, an abundance of opportunity for blacks, and only minimal personal prejudice. Blacks feel the opposite, even though there satisfaction levels have risen over the years.

- \* When controlling for income and education, there is much less divergence in the attitudes between whites and blacks.

- \* Young black males feel discriminated against more than any other groups and within the last 30 days, blacks experienced more discrimination shopping than other situations, e.g., encountering the police, riding public transit, etc.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Cynthia A. Rice ( CN=Cynthia A. Rice/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:10-JUN-1997 19:37:13.00

SUBJECT: Tanner Performance Bonus Amendment

TO: Cathy R. Mays ( CN=Cathy R. Mays/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Barry White ( CN=Barry White/OU=OMB/O=EOP @ EOP [ OMB ] )  
READ:UNKNOWN

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Larry R. Matlack ( CN=Larry R. Matlack/OU=OMB/O=EOP @ EOP [ OMB ] )  
READ:UNKNOWN

TO: Diana Fortuna ( CN=Diana Fortuna/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TEXT:

The Tanner performance bonus amendment just failed on a nearly party line vote (Ensign was the only R to vote yes).

Mary Bourdette called me from the markup to ask if we'd seen the language ahead of time, that Ray U. really didn't like it. I said that while we knew they were planning to offer an amendment, we had not seen it in advance and did not write it for them.



# CLINTON ADMINISTRATION SYMPOSIUM ON YOUTH VIOLENCE AND CRIME

June 11, 1997

## Announcement

- Today, President Clinton announced he will act to further restrict youth access to guns by directing the Treasury Department to use its existing authority to regulate federally-licensed gun dealers (FFLs) to publish regulations requiring them to post signs and issue written notifications warning handgun purchasers about prohibitions on transferring guns to minors and juvenile handgun possession [and that handguns are a leading contributor to juvenile violence and fatalities].

## Background

- The mix of kids and guns is at the heart of our nation's youth violence epidemic. Guns -- and handguns in particular -- have fueled the surge in juvenile murders. Since 1984, the number of juveniles killing with a gun has quadrupled. And teenage boys today are more likely to die of gun shot wounds than all natural causes combined.
- The Administration's juvenile crime legislation gets tough on guns by: increasing penalties for illegally transferring guns to juveniles; expanding the Brady Law to prohibit violent juveniles from owning guns as adults; and requiring federal gun dealers to provide child safety locks with every gun sold.
- The President believes there is more we can-- and should -- do to cut off the easy access to guns for our kids. For almost every gun that gets into a juvenile's hands, an adult had an opportunity to stop that transfer from taking place.
- The President's directive ensures that Treasury will do everything in its power to put adult gun purchasers on notice about their legal obligation to help keep handguns away from our kids. The directive calls for Treasury to issue regulations requiring all FFLs to post signs and issue written warnings with each handgun sold that:
  - (1) Make clear that it is generally illegal for any adult to transfer a handgun to a minor, or for minors to possess a handgun;
  - (2) Make clear that violation of the prohibition on transferring a handgun to a juvenile is punishable, in some circumstances, by up to 10 years in prison;
  - [(3) Warn that handguns are a leading contributor to juvenile violence and fatalities;] and
  - (4) Suggest that safely storing and locking handguns can help ensure compliance with this law.

## Clinton Administration's Anti-Gang and Youth Violence Strategy

- The President's strategy seeks to break the back of violent gangs, reduce youth violence, and provide kids with alternatives to steer them away from gangs, guns and drugs. In addition to getting tough on guns, his strategy includes \$200 million for local prosecutors, probation officers, and anti-gang task forces and funds after school programs to keep kids off the streets and out of trouble.

RECORD TYPE: PRESIDENTIAL (EXTERNAL MAIL)

CREATOR: Kate P. Donovan@EOP@LNGTWY@EOPMRX

CREATION DATE/TIME:10-JUN-1997 21:46:00.00

SUBJECT: Legislative Report - June 10, 1997

TO: RAINES\_F ( RAINES\_F@A1@CD ) (OMB)  
READ:NOT READ

TO: ADAMS\_G ( ADAMS\_G@A1@CD ) (OMB)  
READ:NOT READ

TO: HAAS\_L ( HAAS\_L@A1@CD ) (OMB)  
READ:11-JUN-1997 16:39:00.41

TO: SCHWARTZ\_K ( SCHWARTZ\_K@A1@CD ) (OMB)  
READ:NOT READ

TO: FOLEY\_M ( FOLEY\_M@A1@CD ) (WHO)  
READ:11-JUN-1997 08:32:43.96

TO: PETERSON\_RK ( PETERSON\_RK@A1@CD ) (OMB)  
READ:NOT READ

TO: PANERALI\_K ( PANERALI\_K@A1@CD ) (OPD)  
READ:NOT READ

TO: HOLSTEIN\_E ( HOLSTEIN\_E@A1@CD )  
READ:NOT READ

TO: GIBBONS\_M ( GIBBONS\_M@A1@CD ) (OMB)  
READ:NOT READ

TO: JONES\_RE ( JONES\_RE@A1@CD ) (OMB)  
READ:NOT READ

TO: BROWN\_JA ( BROWN\_JA@A1@CD ) (OMB)  
READ:NOT READ

TO: COOK\_MY ( COOK\_MY@A1@CD ) (OMB)  
READ:NOT READ

TO: WEINSTEIN\_D ( WEINSTEIN\_D@A1@CD )  
READ:NOT READ

TO: WEINSTEIN\_P ( WEINSTEIN\_P@A1@CD ) (OPD)  
READ:NOT READ

TO: PALMIERI\_J ( PALMIERI\_J@A1@CD ) (WHO)  
READ:11-JUN-1997 12:14:02.61

TO: WHITE\_B ( WHITE\_B@A1@CD ) (OMB)  
READ:NOT READ

TO: MORAN\_K ( MORAN\_K@A1@CD ) (WHO)  
READ:NOT READ

TO: WALKER\_C ( WALKER\_C@A1@CD ) (WHO)

READ:NOT READ

TO: WALKER\_A ( WALKER\_A@A1@CD ) (WHO)  
READ:NOT READ

TO: GREEN\_M ( GREEN\_M@A1@CD ) (OMB)  
READ:NOT READ

TO: SILVERMAN\_S ( SILVERMAN\_S@A1@CD ) (WHO)  
READ:NOT READ

TO: REED\_B ( REED\_B@A1@CD ) (OPD)  
READ:NOT READ

TO: DONNELLY\_RE ( DONNELLY\_RE@A1@CD ) (WHO)  
READ:NOT READ

TO: MCKIERNAN\_K ( MCKIERNAN\_K@A1@CD )  
READ:NOT READ

TO: SCHWARTZ\_N ( SCHWARTZ\_N@A1@CD ) (OMB)  
READ:NOT READ

TO: SPERLING\_G ( SPERLING\_G@A1@CD ) (OPD)  
READ:NOT READ

TO: LEVIN\_P ( LEVIN\_P@A1@CD )  
READ:NOT READ

TO: OLIVER\_A ( OLIVER\_A@A1@CD ) (OMB)  
READ:NOT READ

TO: WARREN\_M ( WARREN\_M@A1@CD )  
READ:NOT READ

TO: ABRAMSON\_K ( ABRAMSON\_K@A1@CD )  
READ:NOT READ

TO: DENTON\_M ( DENTON\_M@A1@CD ) (CEQ)  
READ:NOT READ

TO: WARREN\_W ( WARREN\_W@A1@CD ) (CEQ)  
READ:NOT READ

TO: GOLDBERG\_JS ( GOLDBERG\_JS@A1@CD ) (WHO)  
READ:NOT READ

TO: WILLIAMS\_MA ( WILLIAMS\_MA@A1@CD ) (WHO)  
READ:NOT READ

TO: HOGAN\_L ( HOGAN\_L@A1@CD ) (OPD)  
READ:NOT READ

TO: SMITH\_BD ( SMITH\_BD@A1@CD ) (OMB)  
READ:NOT READ

TO: SMITH\_P ( SMITH\_P@A1@CD ) (OMB)  
READ:NOT READ

TO: Jacob J. Lew ( Jacob J. Lew@EOP@LNGTWY@EOPMRX )

READ:NOT READ

TO: John A. Koskinen ( John A. Koskinen@EOP@LNWTWY@EOPMRX )  
READ:NOT READ

TO: Charles E. Kieffer ( Charles E. Kieffer@EOP@LNWTWY@EOPMRX )  
READ:NOT READ

TO: Rebecca R. Culberson ( Rebecca R. Culberson@EOP@LNWTWY@EOPMRX )  
READ:NOT READ

TO: Robert G. Damus ( Robert G. Damus@EOP@LNWTWY@EOPMRX )  
READ:NOT READ

TO: Barry B. Anderson ( Barry B. Anderson@EOP@LNWTWY@EOPMRX )  
READ:NOT READ

TO: T J. Glauthier ( T J. Glauthier@EOP@LNWTWY@EOPMRX )  
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TO: Joshua Gotbaum ( Joshua Gotbaum@EOP@LNWTWY@EOPMRX )  
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TO: Kenneth S. Apfel ( Kenneth S. Apfel@EOP@LNWTWY@EOPMRX )  
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TO: Nancy A. Min ( Nancy A. Min@EOP@LNWTWY@EOPMRX )  
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TO: Sally Katzen ( Sally Katzen@EOP@LNWTWY@EOPMRX )  
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TO: Joseph J. Minarik ( Joseph J. Minarik@EOP@LNWTWY@EOPMRX )  
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TO: William A. Halter ( William A. Halter@EOP@LNWTWY@EOPMRX )  
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TO: Jill M. Blickstein ( Jill M. Blickstein@EOP@LNWTWY@EOPMRX )  
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TO: Janet L. Graves ( Janet L. Graves@EOP@LNWTWY@EOPMRX )  
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TO: Alan B. Rhinesmith ( Alan B. Rhinesmith@EOP@LNWTWY@EOPMRX )  
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TO: Kathleen Peroff ( Kathleen Peroff@EOP@LNWTWY@EOPMRX )  
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TO: Ronald M. Cogswell ( Ronald M. Cogswell@EOP@LNWTWY@EOPMRX )  
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TO: Barry T. Clendenin ( Barry T. Clendenin@EOP@LNWTWY@EOPMRX )  
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TO: Robert B. Rideout ( Robert B. Rideout@EOP@LNWTWY@EOPMRX )  
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TO: Philip A. DuSault ( Philip A. DuSault@EOP@LNWTWY@EOPMRX )

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TO: Richard P. Emery Jr.  
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( Richard P. Emery Jr.@EOP@LN GTWY@EOPMRX )

TO: Robert E. Barker  
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( Robert E. Barker@EOP@LN GTWY@EOPMRX )

TO: Susanne D. Lind  
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( Susanne D. Lind@EOP@LN GTWY@EOPMRX )

TO: Ellen J. Balis  
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( Ellen J. Balis@EOP@LN GTWY@EOPMRX )

TO: Alicia K. Kolaian  
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( Bernard H. Martin@EOP@LN GTWY@EOPMRX )

TO: Michael A. Fitzpatrick  
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( Michael A. Fitzpatrick@EOP@LN GTWY@EOPMRX )

TO: Daniel M. Tangherlini  
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TO: James J. Jukes  
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TO: Janet R. Forsgren  
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( Janet R. Forsgren@EOP@LN GTWY@EOPMRX )

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( Steven J. Kelman@EOP@LN GTWY@EOPMRX )

TO: Ingrid M. Schroeder  
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( Ingrid M. Schroeder@EOP@LN GTWY@EOPMRX )

TO: Jeffrey A. Weinberg

( Jeffrey A. Weinberg@EOP@LN GTWY@EOPMRX )

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TO: Constance J. Bowers ( Constance J. Bowers@EOP@LN GTWY@EOPMRX )  
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TO: Anna M. Briatico ( Anna M. Briatico@EOP@LN GTWY@EOPMRX )  
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TO: Alison C. Perkins ( Alison C. Perkins@EOP@LN GTWY@EOPMRX )  
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TO: E. Holly Fitter ( E. Holly Fitter@EOP@LN GTWY@EOPMRX )  
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TO: Annette E. Rooney ( Annette E. Rooney@EOP@LN GTWY@EOPMRX )  
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TO: Stacey L. Rubin ( Stacey L. Rubin@EOP@LN GTWY@EOPMRX )  
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TO: Todd Stern ( Todd Stern@EOP@LN GTWY@EOPMRX )  
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TO: April K. Mellody ( April K. Mellody@EOP@LN GTWY@EOPMRX )  
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TO: Mary E. Glynn ( Mary E. Glynn@EOP@LN GTWY@EOPMRX )  
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TO: Mark A. Weatherly ( Mark A. Weatherly@EOP@LN GTWY@EOPMRX )  
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TO: Ananias Blocker III ( Ananias Blocker III@EOP@LN GTWY@EOPMRX )  
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TO: Richard A. Mertens ( Richard A. Mertens@EOP@LN GTWY@EOPMRX )  
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TO: Ben A. Freeland ( Ben A. Freeland@EOP@LN GTWY@EOPMRX )  
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TO: Justine F. Rodriguez ( Justine F. Rodriguez@EOP@LNGTWY@EOPMRX )  
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TO: Julie E. Mason ( Julie E. Mason@EOP@LNGTWY@EOPMRX )  
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TO: Mary Jo Siclari ( Mary Jo Siclari@EOP@LNGTWY@EOPMRX )  
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TO: Barry J. Toiv ( Barry J. Toiv@EOP@LNGTWY@EOPMRX )  
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TO: Toni S. Hustead ( Toni S. Hustead@EOP@LNGTWY@EOPMRX )  
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TO: Christopher R. Ulrich ( Christopher R. Ulrich@OVP@LNGTWY@EOPMRX )  
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TO: Russell W. Horwitz ( Russell W. Horwitz@EOP@LNGTWY@EOPMRX )  
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TO: Elena Kagan ( Elena Kagan@EOP@LNGTWY@EOPMRX )  
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TO: Eugene M. Ebner ( Eugene M. Ebner@EOP@LNGTWY@EOPMRX )  
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TO: Robert S. Dotson ( Robert S. Dotson@EOP@LNGTWY@EOPMRX )  
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TO: David H. Morrison ( David H. Morrison@EOP@LNGTWY@EOPMRX )  
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TO: Rodney G. Bent ( Rodney G. Bent@EOP@LNGTWY@EOPMRX )  
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TO: Bruce K. Sasser ( Bruce K. Sasser@EOP@LNGTWY@EOPMRX )  
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TO: Jack D. Fellows ( Jack D. Fellows@EOP@LNGTWY@EOPMRX )  
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TO: Gary L. Bennethum ( Gary L. Bennethum@EOP@LNGTWY@EOPMRX )  
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TO: Keith J. Fontenot ( Keith J. Fontenot@EOP@LNGTWY@EOPMRX )  
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TO: Louisa Koch ( Louisa Koch@EOP@LNGTWY@EOPMRX )  
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TO: David E. Tornquist ( David E. Tornquist@EOP@LNGTWY@EOPMRX )  
READ:NOT READ

TO: David J. Haun ( David J. Haun@EOP@LNGTWY@EOPMRX )  
READ:NOT READ

TO: Francis S. Redburn ( Francis S. Redburn@EOP@LNGTWY@EOPMRX )  
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TO: Harry G. Meyers ( Harry G. Meyers@EOP@LNGTWY@EOPMRX )  
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TO: Edward A. Brigham ( Edward A. Brigham@EOP@LNGTWY@EOPMRX )  
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TO: Edward M. Rea ( Edward M. Rea@EOP@LNGTWY@EOPMRX )  
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TO: Andrew M. Schoenbach ( Andrew M. Schoenbach@EOP@LNGTWY@EOPMRX )  
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TO: Alice E. Shuffield ( Alice E. Shuffield@EOP@LNGTWY@EOPMRX )  
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TO: Jill M. Pizzuto ( Jill M. Pizzuto@EOP@LNGTWY@EOPMRX )  
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TO: Patricia E. Romani ( Patricia E. Romani@EOP@LNGTWY@EOPMRX )  
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TO: Melissa Green ( Melissa Green@EOP@LNGTWY@EOPMRX )  
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TO: Michael W. Williams ( Michael W. Williams@EOP@LNGTWY@EOPMRX )  
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TO: Anne H. Lewis ( Anne H. Lewis@EOP@LNGTWY@EOPMRX )  
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TO: Peter R. Orszag ( Peter R. Orszag@EOP@LNGTWY@EOPMRX )  
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TO: Jake Siewert ( Jake Siewert@EOP@LNGTWY@EOPMRX )  
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TO: Charles R. Marr ( Charles R. Marr@EOP@LNGTWY@EOPMRX )  
READ:NOT READ

TO: Kathryn B. Stack ( Kathryn B. Stack@EOP@LNGTWY@EOPMRX )  
READ:NOT READ

TO: Rhodia D. Ewell ( Rhodia D. Ewell@EOP@LNGTWY@EOPMRX )  
READ:NOT READ

TO: Ricardo M. Gonzales ( Ricardo M. Gonzales@EOP@LNGTWY@EOPMRX )

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TO: Alecia Ward ( Alecia Ward@EOP@LN GTWY@EOPMRX )  
READ:NOT READ

TO: Laura S. Marcus ( Laura S. Marcus@EOP@LN GTWY@EOPMRX )  
READ:NOT READ

TO: Eric R. Anderson ( Eric R. Anderson@OVP@LN GTWY@EOPMRX )  
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TO: Mathew C. Blum ( Mathew C. Blum@EOP@LN GTWY@EOPMRX )  
READ:NOT READ

TO: Steven L. Schooner ( Steven L. Schooner@EOP@LN GTWY@EOPMRX )  
READ:NOT READ

TO: Michael Deich ( Michael Deich@EOP@LN GTWY@EOPMRX )  
READ:NOT READ

TO: Collin Brown III ( Collin Brown III@EOP@LN GTWY@EOPMRX )  
READ:NOT READ

TO: Janie L. Jeffers ( Janie L. Jeffers@EOP@LN GTWY@EOPMRX )  
READ:NOT READ

TO: Joseph M. Wire ( Joseph M. Wire@EOP@LN GTWY@EOPMRX )  
READ:NOT READ

TO: Arecia A. Grayton ( Arecia A. Grayton@EOP@LN GTWY@EOPMRX )  
READ:NOT READ

TEXT:

Message Creation Date was at 10-JUN-1997 21:38:00

TO: DIRECTOR FRANK RAINES  
DEPUTY DIRECTOR JACK LEW  
DEPUTY DIRECTOR JOHN KOSKINEN  
EXECUTIVE ASSOCIATE DIRECTOR JOSH GOTBAUM

FROM: OMB LEGISLATIVE AFFAIRS

DATE: JUNE 10, 1997

SUBJECT: LEGISLATIVE REPORT

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The House referred the vetoed Disaster/Bosnia Supplemental to the Appropriations Committee after adopting a motion to move the previous question (216-205).

#### RECONCILIATION

Committee Action Today:

o The House Civil Service Subcommittee, by voice vote, sent the civil service subtitle of the FY 1998 budget agreement to full committee.

o The House Commerce Committee, Subcommittee on Telecommunications, reported out the spectrum provisions on a 13-12 party line vote.

o The Senate Agriculture Committee reported the Food Stamp provisions today

without amendments on a vote of 16 to 1. (The House Ag Committee postponed their markup until Thursday.)

At press time, the House Ways and Means Full Committee is completing their markup of the Welfare provisions in the bill, and the House Commerce Committee is completing their markup of the Health provisions.

On Wednesday, the following Committees will mark up their provisions in the bill:

- o Senate Energy SPR
- o Senate Labor & Human Resources Student Loans/Smith Hughes
- o House Banking Housing Provisions
- o House Transportation Vessel tonnage fees/Governors□, Island/Air Rights
- o House Education & the Workforce Student Loans/Smith Hughes/Welfare to Work/Fawell MWA Bill
- o House Commerce Spectrum/NRC Fees/SPR
- o House Government Reform Civil Service
- o House Ways and Means Tax provisions

CONGRESS TODAY (6/10):

#### SENATE

The Senate Democrats again sought floor time to spend the night discussing the effects of the delay of the Disaster Supplemental. Instead, a motion to adjourn was offered, and the Senate agreed (55-37). At press time, Senators Daschle, Dorgan, Conrad, Johnson, and others are holding an all-night press event describing the negative effects of the delay.

#### HOUSE

The House passed (voice vote) the following bills:

- H.R. 848 - Extending Deadline for AuSable Hydroelectric Project in New York  
[No SAP]
- H.R. 1184 - Extending Deadline for Bear Creek Hydroelectric Project in Washington  
[No SAP]
- H.R. 1217 - Extending Deadline for Hydroelectric Project in Washington State  
[No SAP]

Passed (406-17) H.Con.Res. 60 - Relating to the 30th anniversary of the Reunification of the City of Jerusalem

Continued consideration of H.R. 1757 - Foreign Relations Authorization Act, Fiscal Years 1998-1999

[SAP sent, 6/4: Senior Advisors Veto Threat]

While under consideration, the House took the following action on H.R. 1757:

- o Rejected (100-315) Stearns Amendment which urges the creation of a United Nations commission to study the issue of establishing a revolving headquarters for the UN.
- o Adopted (450-9) Scarborough Amendment which applies to Sudan provisions of the Anti-terrorism and Effective Death Penalty Act that establish restrictions on financial transactions with countries that support terrorism.
- o Adopted (410-15) Engel Amendment which expresses the sense of Congress that the U.S. should consider applying to Syria sanctions which are currently enforced against Iran and Lybia, if Syria does not eliminate its dangerous and destabilizing policies.
- o Adopted (425-0) Nethercutt Amendment which expresses the sense of Congress that the Kashmiri separatist group Al-Faran should release European hostages.
- o Adopted (426-0) Ney Amendment which prohibits U.S. aid to any country that assists Libya in circumventing United Nations sanctions.

o Adopted (375-49) Miller (CA) Amendment which expresses the sense of Congress that the U.S. government should not prohibit the importation into the U.S. or the sale or distribution of cigars that are the product of Cuba.

CONGRESS TOMORROW (6/11):

SENATE

Convene at 12:00pm for legislative business.

Possible consideration of S. 419 - Birth Defects Prevention Act of 1997  
 [SAP under discussion: No objection]

HOUSE

The House will convene at 10:00am for legislative business.

Continue consideration of H.R. 1757 - Foreign Relations Authorization Act, Fiscal Years 1998-1999  
 [SAP sent, 6/4: Senior Advisors Veto Threat]

Possible consideration of H.R. 1758 - European Security Act (Closed rule)  
 [Position stated in H.R. 1757 SAP, sent 6/4/97: Supports NATO enlargement but opposes amendments requiring the President to differentiate and rate publicly prospective members ]

CONGRESS -- LONG-TERM SCHEDULE

SENATE

Thursday, June 12th and Friday, June 13th  
 S. 419 - Birth Defects Prevention Act of 1997  
 [SAP under discussion: No objection]  
 H.R. 867 - Adoption Promotion Act of 1997  
 [SAP under development]  
 Disaster/Bosnia Supplemental

Other items the Senate may consider prior to the July 4th Recess:

- o National Missile Defense bill  
 [SAP pending]
- o FDA Reform Bill
- o Juvenile Justice Legislation
- o Homeowners, private mortgage insurance
- o Rural zones legislation
- o Budget Reconciliation Bills

HOUSE

Thursday, June 12th and Friday, June 13th  
 On Thursday, the House will meet at 10:00am, and on Friday the House will meet at 9:00am for legislative business.

Consider the following bills:

H.R. 437 - National Sea Grant College Program Reauthorization Act of 1997  
 (Subject to a rule)

[SAP pending: Support but will seek amendments]

H.R. 1758 - European Security Act (Closed rule)  
 [Position stated in H.R. 1757 SAP, sent 6/4/97: Supports NATO enlargement but opposes amendments requiring the President to differentiate and rate publicly prospective members ]

H.J.Res. 54 - Proposing an Amendment to the U.S. Constitution Authorizing the Congress to Prohibit the Physical Desecration of the U.S. Flag (Subject to a rule)

[SAP pending]

H.R. - Disaster/Bosnia Supplemental

The House also expects to take up the following items prior to the July 4th Recess:

- o Budget Reconciliation Bills
- o Defense Authorization Legislation
- o Legislation regarding China's MFN status (possible)

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Russell W. Horwitz ( CN=Russell W. Horwitz/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:10-JUN-1997 11:58:43.00

SUBJECT: 1-pager on Archer plan

TO: Roger V. Salazar ( CN=Roger V. Salazar/O=OVP @ OVP [ UNKNOWN ] )  
READ:UNKNOWN

TO: Virginia M. Terzano ( CN=Virginia M. Terzano/O=OVP @ OVP [ UNKNOWN ] )  
READ:UNKNOWN

TO: Karen E. Skelton ( CN=Karen E. Skelton/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Minyon Moore ( CN=Minyon Moore/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Lynn G. Cutler ( CN=Lynn G. Cutler/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Lisa J. Levin ( CN=Lisa J. Levin/OU=WHO/O=EOP @ EOP [ WHO ] )  
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TO: Jill M. Pizzuto ( CN=Jill M. Pizzuto/OU=OMB/O=EOP @ EOP [ OMB ] )  
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TO: William H. White Jr. ( CN=William H. White Jr./OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Cynthia A. Rice ( CN=Cynthia A. Rice/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Barbara D. Woolley ( CN=Barbara D. Woolley/OU=WHO/O=EOP @ EOP [ WHO ] )  
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TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
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TO: Christopher C. Jennings ( CN=Christopher C. Jennings/OU=OPD/O=EOP @ EOP [ OPD ] )  
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TO: Kathryn O. Higgins ( CN=Kathryn O. Higgins/OU=WHO/O=EOP @ EOP [ WHO ] )  
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TO: John L. Hilley ( CN=John L. Hilley/OU=WHO/O=EOP @ EOP [ WHO ] )  
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TO: James T. Heimbach ( CN=James T. Heimbach/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Lawrence J. Haas ( CN=Lawrence J. Haas/OU=OMB/O=EOP @ EOP [ OMB ] )  
READ:UNKNOWN

TO: Julia R. Green ( CN=Julia R. Green/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Jason S. Goldberg ( CN=Jason S. Goldberg/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Ben A. Freeland ( CN=Ben A. Freeland/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Karen E. Finney ( CN=Karen E. Finney/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Nicole Elkon ( CN=Nicole Elkon/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Ann T. Eder ( CN=Ann T. Eder/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Marilyn DiGiacobbe ( CN=Marilyn DiGiacobbe/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Suzanne Dale ( CN=Suzanne Dale/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Michelle Crisci ( CN=Michelle Crisci/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Steven A. Cohen ( CN=Steven A. Cohen/OU=WHO/O=EOP [ WHO ] )  
READ:UNKNOWN

TO: Barbara Chow ( CN=Barbara Chow/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TO: Cheryl M. Carter ( CN=Cheryl M. Carter/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Laura K. Capps ( CN=Laura K. Capps/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Rebecca A. Cameron ( CN=Rebecca A. Cameron/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Susan A. Brophy ( CN=Susan A. Brophy/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Erskine B. Bowles ( CN=Erskine B. Bowles/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Sarah A. Bianchi ( CN=Sarah A. Bianchi/OU=OMB/O=EOP @ EOP [ OMB ] )  
READ:UNKNOWN

TO: David S. Beaubaire ( CN=David S. Beaubaire/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Donald A. Baer ( CN=Donald A. Baer/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Kenneth S. Apfel ( CN=Kenneth S. Apfel/OU=OMB/O=EOP @ EOP [ OMB ] )  
READ:UNKNOWN

TO: Barry B. Anderson ( CN=Barry B. Anderson/OU=OMB/O=EOP @ EOP [ OMB ] )  
READ:UNKNOWN

TO: Julia M. Payne ( CN=Julia M. Payne/O=OVP @ OVP [ UNKNOWN ] )  
READ:UNKNOWN

TO: Lorraine A. Voles ( CN=Lorraine A. Voles/O=OVP @ OVP [ UNKNOWN ] )  
READ:UNKNOWN

TO: Jeffrey A. Forbes ( CN=Jeffrey A. Forbes/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Christopher J. Lavery ( CN=Christopher J. Lavery/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Joseph M. Wire ( CN=Joseph M. Wire/OU=OMB/O=EOP @ EOP [ OMB ] )  
READ:UNKNOWN

TO: Dan Pink ( CN=Dan Pink/O=OVP @ OVP [ UNKNOWN ] )  
READ:UNKNOWN

TO: Aviva Steinberg ( CN=Aviva Steinberg/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Robert B. Johnson ( CN=Robert B. Johnson/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Beverly J. Barnes ( CN=Beverly J. Barnes/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Thomas D. Janenda ( CN=Thomas D. Janenda/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TO: Daniel C. Tate ( CN=Daniel C. Tate/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Kathleen M. Wallman ( CN=Kathleen M. Wallman/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Lisa M. Kountoupes ( CN=Lisa M. Kountoupes/OU=OMB/O=EOP @ EOP [ OMB ] )  
READ:UNKNOWN

TO: Michael Waldman ( CN=Michael Waldman/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Daniel K. Tarullo ( CN=Daniel K. Tarullo/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Douglas B. Sosnik ( CN=Douglas B. Sosnik/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Joshua Silverman ( CN=Joshua Silverman/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Alice E. Shuffield ( CN=Alice E. Shuffield/OU=OMB/O=EOP @ EOP [ OMB ] )  
READ:UNKNOWN

TO: David Shipley ( CN=David Shipley/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Ellen S. Seidman ( CN=Ellen S. Seidman/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Steven J. Ronnel ( CN=Steven J. Ronnel/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Christa Robinson ( CN=Christa Robinson/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Franklin D. Raines ( CN=Franklin D. Raines/OU=OMB/O=EOP @ EOP [ OMB ] )  
READ:UNKNOWN

TO: Jonathan Prince ( CN=Jonathan Prince/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Kristen E. Panerali ( CN=Kristen E. Panerali/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Peter O'Keefe ( CN=Peter O'Keefe/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Alison Muscatine ( CN=Alison Muscatine/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Kevin S. Moran ( CN=Kevin S. Moran/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Nancy A. Min ( CN=Nancy A. Min/OU=OMB/O=EOP @ EOP [ OMB ] )  
READ:UNKNOWN

TO: April K. Mellody ( CN=April K. Mellody/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TO: Michael D. McCurry ( CN=Michael D. McCurry/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Doris O. Matsui ( CN=Doris O. Matsui/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Julie E. Mason ( CN=Julie E. Mason/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Bruce R. Lindsey ( CN=Bruce R. Lindsey/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Patricia F. Lewis ( CN=Patricia F. Lewis/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: G N. Lattimore ( CN=G N. Lattimore/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Robert D. Kyle ( CN=Robert D. Kyle/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Charles Konigsberg ( CN=Charles Konigsberg/OU=OMB/O=EOP @ EOP [ OMB ] )  
READ:UNKNOWN

TO: Angus S. King ( CN=Angus S. King/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Thomas A. Kalil ( CN=Thomas A. Kalil/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Brian J. Johnson ( CN=Brian J. Johnson/OU=CEQ/O=EOP @ EOP [ CEQ ] )  
READ:UNKNOWN

TO: Peter G. Jacoby ( CN=Peter G. Jacoby/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Katherine Hubbard ( CN=Katherine Hubbard/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Nancy V. Hernreich ( CN=Nancy V. Hernreich/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Daniel D. Heath ( CN=Daniel D. Heath/OU=OMB/O=EOP @ EOP [ OMB ] )  
READ:UNKNOWN

TO: Melissa Green ( CN=Melissa Green/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: D. Stephen Goodin ( CN=D. Stephen Goodin/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Mary E. Glynn ( CN=Mary E. Glynn/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Diana Fortuna ( CN=Diana Fortuna/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Rahm I. Emanuel ( CN=Rahm I. Emanuel/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TO: James T. Edmonds ( CN=James T. Edmonds/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Elizabeth Drye ( CN=Elizabeth Drye/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Michael Deich ( CN=Michael Deich/OU=OMB/O=EOP @ EOP [ OMB ] )  
READ:UNKNOWN

TO: Betty W. Currie ( CN=Betty W. Currie/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Brenda B. Costello ( CN=Brenda B. Costello/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Michael Cohen ( CN=Michael Cohen/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Ann M. Cattalini ( CN=Ann M. Cattalini/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Paul R. Carey ( CN=Paul R. Carey/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Phillip Caplan ( CN=Phillip Caplan/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Sandra L. Bublick Max ( CN=Sandra L. Bublick Max/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Emily Bromberg ( CN=Emily Bromberg/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Jill M. Blickstein ( CN=Jill M. Blickstein/OU=OMB/O=EOP @ EOP [ OMB ] )  
READ:UNKNOWN

TO: Marsha E. Berry ( CN=Marsha E. Berry/OU=WHO/O=EOP @ EOP [ UNKNOWN ] )  
READ:UNKNOWN

TO: Kris M Balderston ( CN=Kris M Balderston/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Eli G. Attie ( CN=Eli G. Attie/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Brenda M. Anders ( CN=Brenda M. Anders/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Lori L. Anderson ( CN=Lori L. Anderson/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TEXT:

===== ATTACHMENT 1 =====  
ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

Unable to convert ARMS\_EXT:[ATTACH.D25]MAIL43514406G.116 to ASCII,  
The following is a HEX DUMP:

## Background on Chairman Archer's Tax Plan

June 10, 1997

*The Clinton Administration's goal is to increase the amount of tax relief going into the pockets of working families. Chairman Archer's plan strays from that goal. It provides too little tax relief for working families in order to provide unnecessary tax cuts to those who least need them:*

**Completely Denies the Child Tax Credit to 4 Million Working Families.** Under the Archer plan, the child tax credit is figured only after the earned income tax credit is taken against a family's tax bill. The Center on Budget and Policy Priorities has estimated that this will deny the credit to 4 million families. For example: A family of four with two children and \$25,000 of income would receive no child tax relief under the Archer plan. Under the President's plan, this family would get \$1,000 -- just as much as a family earning twice that much. The President's overall child tax credit would provide \$193 billion to working families over ten years -- \$45 billion more than Archer's would.

**Singles Out and Penalizes 6 Million Families who Pay for Child Care and Gives them Less of a Tax Cut.** The child tax credit is designed to help hard working families raise their children. Instead of helping families pay for child care, the Archer plan reduces the tax cut for 6 million families. Beginning in 2003, more than 6 million families who receive a tax credit for child care expenses would lose 50 cents for each dollar of the child tax credit. For example: A family with two working parents making \$45,000 who pay for child care for their two children would seemingly be eligible for a \$1,000 child tax credit. But under the Archer plan, they would also lose \$480 of their child tax credit.

**Dramatically Cuts the HOPE Scholarship Tax Credit to Students Going to Community Colleges.** While we're pleased Chairman Archer has included a version of the President's HOPE scholarship, it is less fair than the President's plan. For example: A student from a working family who goes to a community college with a \$1,200 tuition would have his or her entire tuition paid for under the President's plan. Under the Archer plan, that same student would receive only \$600. The Archer plan fails to advance the President's goal of making the first two years of college universal. Under the Archer plan, a student attending an expensive private school would receive the full \$1,500 credit, but the student attending community college would be short changed.

Over 250 college presidents -- from community colleges to public and private colleges and universities -- support the President's proposals. The President of the American Council of Education says: *"The Hope tax credit is a giant step in the direction of making the first two years of college a universal benefit."* And the American Association of State Colleges and Universities stated about the Archer plan on June 9th, that *"instead of improving the Administration's education-related tax proposals, it accomplishes just the opposite. It is more regressive and does nothing to expand access to higher education."*

### **INSTEAD OF MAXIMIZING TAX RELIEF FOR WORKING FAMILIES, THE ARCHER PLAN PROVIDES EXTENSIVE TAX CUTS FOR CORPORATIONS AND HIGHER-INCOME PEOPLE:**

**Allows Profitable Corporations to Pay not a Penny in Income Taxes.** In 1986, Citizens for Tax Justice surveyed 250 of the nation's largest and most profitable corporations and found that 130, more than half, paid no income taxes during at least one of the five years 1981-1985. During those years when they paid no income taxes, these companies earned a combined \$73 billion in pretax domestic profits. That is why there is a corporate alternative minimum tax. The Archer plan would return us to the days when some giant corporations didn't pay a penny in income taxes -- costing \$34 billion over ten years.

**Capital Gains Tax Cuts Would Explode the Deficit.** On top of a broad-based capital gains tax cut, the Archer plan includes indexing of capital gains beginning in 2001. This proposal, which would be enormously difficult to administer, would threaten to undo much of the progress of bringing down the deficit. That's why the President insisted that the Republican leadership commit that the tax cut "shall not cause costs

to explode in the outyears.”

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Todd Stern ( CN=Todd Stern/OU=WHO/O=EOP [ WHO ] )

CREATION DATE/TIME:10-JUN-1997 14:42:32.00

SUBJECT: Re: draft directive

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TO: Michelle Crisci ( CN=Michelle Crisci/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

Phillip Caplan ( CN=Phillip Caplan/OU=WHO/O=EOP [ WHO ] )

READ:UNKNOWN

TEXT:

Let me just follow up on this for a minute. It would be very much appreciated if you guys put our office in the loop at the beginning of the process of doing potential directives or executive orders, not at the end. In other words, as soon as you start sharing a draft with other people to get their views or clearance, send us a copy as well. Keeping us looped in won't, I assure you, make your life any more difficult, but it will make ours much less difficult. Let's please do this from now on. Thanks. todd

----- Forwarded by Todd Stern/WHO/EOP on 06/10/97 02:36 PM

Phillip Caplan

06/10/97 12:08:24 PM

Record Type: Record

To: Leanne A. Shimabukuro/OPD/EOP

cc: Jose Cerda III/OPD/EOP

Subject: Re: draft directive

It's really not helpful at all to find out so late in the process that you there is a directive for an event tomorrow. This has been on the schedule for some time and I'm sure someone has been thinking about this directive. In the future, we need to know much sooner.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Leanne A. Shimabukuro ( CN=Leanne A. Shimabukuro/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:10-JUN-1997 19:27:56.00

SUBJECT: event one-pager

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

CC: Laura Emmett ( CN=Laura Emmett/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TEXT:

I forgot to mention that I bracketed the lines in the one-pager which reference the provision in the directive about which OLC raised concerns. I should be hearing from them about this soon.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Tracey E. Thornton ( CN=Tracey E. Thornton/OU=WHO/O=EOP [ WHO ] )

CREATION DATE/TIME:10-JUN-1997 10:34:13.00

SUBJECT: Affirmative Action

TO: John L. Hilley ( CN=John L. Hilley/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Richard L. Hayes ( CN=Richard L. Hayes/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Dawn M. Chirwa ( CN=Dawn M. Chirwa/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Sylvia M. Mathews ( CN=Sylvia M. Mathews/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

CC: June G. Turner ( CN=June G. Turner/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

CC: Laura Emmett ( CN=Laura Emmett/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

CC: Elisa Millsap ( CN=Elisa Millsap/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TEXT:

Hatch has scheduled a hearing for monday on "State Sanctioned  
Discrimination" Dems are asking us for a witness....

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Jose Cerda III ( CN=Jose Cerda III/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:10-JUN-1997 20:09:47.00

SUBJECT: Re: speech

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:

----- Forwarded by Jose Cerda III/OPD/EOP on 06/10/97  
08:09 PM -----

Leanne A. Shimabukuro 06/10/97 08:05:53 PM

Record Type: Record

To: Jose Cerda III/OPD/EOP

cc:

Subject: Re: speech

----- Forwarded by Leanne A. Shimabukuro/OPD/EOP on  
06/10/97 08:06 PM -----

Jordan Tamagni  
06/10/97 08:03:50 PM

Record Type: Record

To: Leanne A. Shimabukuro/OPD/EOP

cc:

Subject: Re: speech

I thought I just did! Sorry!

FYI -- we have decided to go with less specificity rather than more on the warnings announcement -- most people, including the President, are concerned about the reaction to warnings, and this is one way to avoid that.

I am taking a new draft to Rahm at his house, and letting this go to the President as is. We have plenty of time tomorrow to fix whatever minor changes you have. Thanks.

===== ATTACHMENT 1 =====

ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

Draft 6/10/97 8:00pm

**PRESIDENT WILLIAM J. CLINTON**  
**REMARKS FOR JUVENILE JUSTICE CONFERENCE**  
**WASHINGTON, DC**  
**JUNE 11, 1997**

Acknowledgments: Attorney General Reno; Sec. Rubin; Members of Congress; Ray Kelly; Father Donovan; the Law Enforcement community; Jim Brady -- who with his wife Sarah has provided the leadership and the moral force to make the Brady Bill that bears his name the law of the land. Out of the great trial you have overcome with such courage, countless lives have been saved, and we are all grateful to you, to Sarah, and to all your family.

We are here to talk about how we can work together to build safer neighborhoods and stronger communities as we prepare our country for the 21st century. Today, I want to address one of the biggest problems we still face in that struggle: violent youth gangs and the illegal guns they use.

Four and half years ago, it seemed like crime and youth violence were intractable. Too many of our communities lacked the support they needed to fight back; too many of our citizens felt powerless to change things; and far too many of our parents feared for their children's safety as the epidemic of juvenile violence spread across our country.

I took office determined to restore the American people's confidence that we could take back our streets from crime and give our children a chance to grow up in safety. Working together, we have begun to meet that challenge. Our crime-fighting strategy -- more police, tougher punishments, and smarter crime prevention -- was based on methods that we learned from your experience.

Since then, we passed a comprehensive Crime Bill that's putting 100,000 new community police on our streets. We passed the Brady Bill, which has stopped over 186,000 felons, fugitives and stalkers from buying handguns. We banned deadly assault weapons. To fight juvenile crime -- which rose an alarming 62 percent between 1987 and 1993 -- we initiated the biggest anti-drug effort ever to make our children, schools and streets safe, drug-free and gun-free. We made zero tolerance for guns in schools the law of the land. And we passed the Youth Handgun Safety Act that made it illegal in most cases for minors to possess firearms, and for adults to transfer guns to minors.

Our strategy is working. For a record fifth straight year in a row, crime has gone down. Last week, we had more good news: the past twelve months have seen the largest one-year decline in violent crime in a generation. Even the juvenile crime arrest rate has begun to slow down as a result of our unceasing efforts.

But as we take pride in this news, we must not be blind to the fact that juvenile violence still threatens our communities at their very core. Violent youth gangs still terrorize our streets, and recruit innocent children to join them. According to a recent report by the Justice Department's juvenile division, unless we act now, the number of juveniles arrested for violent crimes will more than double by the year 2010. That is why we must redouble our efforts to crack down on juvenile violence.

In February I sent smart, tough legislation to Congress that declares war on gangs and guns. It guarantees the new anti-gang prosecutors we desperately need to pursue and prosecute violent juveniles. It gives prosecutors the right to seek tougher penalties on violent juvenile offenders, and gives judges the right to impose them. It supports initiatives like Operation Night Light in Boston, where police and probation officers make nightly visits to the homes of young probationers, to make sure they live up to the strict rules of their probation.

And because statistics show that at least half of the juvenile crime in America occurs in the 3 hours after school is closed and before parents come home, my bill will help launch 1,000 after-school initiatives all over the country. We know as a country that our children should be allowed to stay in school, not on a street corner, until their parents come home from work. Our children should have teachers for role models, not toughened thugs. Our children should be supervised by caring grown-ups, not guided by gangs.

**This bill is just as tough on guns as it is on gangs. Today, the difference between the Sharks and the Jets, and the Bloods and the Crips -- is the difference between a switchblade and an Uzi.**

For make no mistake, guns are at the heart of the gangs and violent juveniles who strike at the heart of our communities and families. Every year, hundreds of children and young people are killed by guns, and thousands more are wounded and maimed. Teenage homicides tripled between 1984 and 1994. The number of juveniles killing with guns has quadrupled. And when teenage boys today are more likely to die from gunshot wounds than from any other cause, we know that we have more than a duty -- we have a moral obligation to put an end to this terrible scourge of gun violence.

That is why my juvenile crime bill extends the Brady Bill to prevent juvenile criminals from purchasing guns when they reach legal age. You should not be able to commit a violent crime at 17, and then buy a gun for your 21st birthday. This bill will make it impossible.

This bill requires that child safety locks be sold with guns to keep children from hurting themselves or each other. We know that half of the people who own guns in our country leave them unlocked; and an unbelievable one third of all privately owned guns are left unlocked . . . and loaded. Every one of those guns has the potential to take the life of one of our children -- either by accident, or with deadly purpose.

Child safety locks are simple and inexpensive, but they have the power to prevent a tragedy. I feel so strongly that child safety locks will save lives that in March, I ordered federal

agencies to give them to their agents. Today, every FBI and ATF agent has such a child safety device, and by October 15, every agent from the DEA to the U.S. Marshall to the border patrol to the Park Police will have one as well. If a child safety lock is good enough for law enforcement, it should be good enough for the public.

With these steps, we will cut off young people's access to guns that can cut off their lives. In Boston where many of these efforts are already in place, youth murders have dropped 80 percent in five years, and not one child has been killed with a gun in over a year and a half. I know that many of you here today are trying similar initiatives at the local level.

**This approach represents our best chance to break the back of youth gangs and gun violence. Unfortunately, the juvenile violence bill that the House of Representatives passed last month falls far short of that promise. And a juvenile crime bill that doesn't crack down on guns and gangs, that does not guarantee more prosecutors, probation officers and after school hours, is juvenile crime bill in name only.**

We all know that it will take more than legislation to give the American people the security they deserve. All of us must take responsibility -- responsibility for our children, and for our own actions. This is especially true when it comes to guns. That is why today, I am directing the ATF to post signs in their stores and issue written warnings with each gun they sell. These warnings put adult gun purchasers on notice of their responsibility to safeguard their firearms or face the possibility of causing a tragedy; and to keep those guns out of the hands of minors, or face a penalty of up to five years in jail. And to anyone who thinks such warnings are not necessary, just think of the thousands of children who died from gunshots this year alone.

In the last four years, we have proven that by working together and learning from each other, we can restore our communities and take back our streets from crime. Now we have a real opportunity to build on that progress -- and to give our children a safe and orderly environment where they can make the most of their future -- by passing a smart, balanced juvenile crime bill that does more than talk tough. I pledge to work with members of Congress of both parties to pass that bill, and I look forward to working with all of you to get the job done.

Thank you and God bless you.



## JUVENILE HANDGUN DIRECTIVE

- \* **KIDS AND GUNS = YOUTH VIOLENCE.** The mix of kids and guns is at the heart of our nation's youth violence epidemic. Guns -- and handguns in particular -- have fueled the surge in juvenile murders. Since 1984, the number of kids killing with a gun has quadrupled. And teenage boys today are more likely to die of gun shot wounds than all natural causes combined. Juvenile crime legislation passed by Congress must address this issue.
- \* **ADMINISTRATION BILL IS TOUGH ON GUNS.** It takes on the issue of kids and guns by: (1) increasing penalties for illegally transferring guns to juveniles; (2) expanding the Brady Law to prohibit violent juveniles from owning guns as adults; and (3) requiring federal gun dealers to provide child safety locks with every gun sold.
- \* **WE CAN -- AND SHOULD -- DO MORE.** Although we need Congress to act, there's more we can -- and should -- do to cut off the easy access to guns for our kids. In most circumstances, existing law (Youth Handgun Safety Act) already prohibits adults from transferring handguns to juveniles (punishable by up to 5 years imprisonment) -- and kids from possessing them, period (mandatory probation). For almost every gun that gets into a juvenile's hands, an adult had an opportunity -- in fact, the legal responsibility -- to stop that transfer from taking place.
- \* **THE PRESIDENT'S DIRECTIVE: PUTTING ADULT GUN PURCHASERS ON NOTICE.** Our directive on juvenile handguns ensures that our Administration and Federal Firearms Licensees (FFLs) are doing everything possible to put adult gun purchasers on notice about their responsibilities -- under current law -- to help keep handguns away from our kids. The directive calls for all FFLs to post signs and issue written warnings with each handgun sold that:
  - (1) Make clear that it is generally illegal for any adult to transfer a handgun to a minor (under 18), or for that minor to possess a handgun, period;
  - (2) Make clear that violators of this law will be prosecuted;
  - (3) Warn that handguns are a leading cause of juvenile fatalities; and
  - (4) Suggest that safely storing and locking handguns can help ensure compliance with this law.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Cynthia A. Rice ( CN=Cynthia A. Rice/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:10-JUN-1997 19:34:41.00

SUBJECT: Moynihan staff on FLSA

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Diana Fortuna ( CN=Diana Fortuna/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TEXT:

Doug Steiger from Moynihan's staff has sent me a few notes in the last two days about his talks with Committee Democrats on FLSA. Here they are, in the order in which I received them:

[Yesterday he wrote:]

At some point this week, we should have a chat about FLSA. I think my boss is (believe it or not) with the Administration on this issue, although I still need to confirm this. If the Majority follows Ways and Means on this issue, my first thought is to try to strike the state option to include other benefits and concede the "not employees" and TANF+food stamps calculation. (I don't have a lot of confidence I can get all the Dems to that position, let alone going any further but we haven't really talked it through yet.) But I wouldn't be surprised if you all want a pure motion to strike.

[I urged the pure strike option. He replied:]

You're right, and I'd prefer to do what the House folks did. I just don't know if the troops are willing to follow. I suspect, but have no evidence, that the vote total gets one or two better with a partial strike. But I'll know better within a day or two (I hope).

[And today he said:]

I think we won't be able to hold Graham on FLSA. Causes too much trouble for Florida and, well, he used to be a governor you know. As for others, I'm spending more time explaining the issue to staff than getting a response as to where their bosses are at. I'm sure you had that experience with a few issues last year.



Draft 6/10/97 8:00pm

**PRESIDENT WILLIAM J. CLINTON  
REMARKS FOR JUVENILE JUSTICE CONFERENCE  
WASHINGTON, DC  
JUNE 11, 1997**

Acknowledgments: Attorney General Reno; Sec. Rubin; Members of Congress; Ray Kelly; Father Donovan; the Law Enforcement community; Jim Brady -- who with his wife Sarah has provided the leadership and the moral force to make the Brady Bill that bears his name the law of the land. Out of the great trial you have overcome with such courage, countless lives have been saved, and we are all grateful to you, to Sarah, and to all your family.

We are here to talk about how we can work together to build safer neighborhoods and stronger communities as we prepare our country for the 21st century. Today, I want to address one of the biggest problems we still face in that struggle: violent youth gangs and the illegal guns they use.

Four and half years ago, it seemed like crime and youth violence were intractable. Too many of our communities lacked the support they needed to fight back; too many of our citizens felt powerless to change things; and far too many of our parents feared for their children's safety as the epidemic of juvenile violence spread across our country.

I took office determined to restore the American people's confidence that we could take back our streets from crime and give our children a chance to grow up in safety. Working together with you, we have begun to meet that challenge, basing our crime-fighting strategy of more police, tougher punishments, and smarter crime prevention on your methods.

We passed a comprehensive Crime Bill that's putting 100,000 new community police on our streets. We passed the Brady Bill, which has stopped over 186,000 felons, fugitives and stalkers from buying handguns. We banned deadly assault weapons. To fight juvenile crime -- which had risen by an alarming 62 percent between 1987 and 1993 -- we initiated the biggest anti-drug effort ever to make our children, schools and streets safe, drug-free and gun-free. We made zero tolerance for guns in schools the law of the land. And we passed the Youth Handgun Safety Act that made it illegal in most cases for minors to possess firearms, and for adults to transfer guns to minors.

Our strategy is working. For a record fifth straight year in a row, crime has gone down. Last week, we had more good news: the past twelve months have seen the largest one-year decline in violent crime in a generation. Even the juvenile crime arrest rate has begun to slow down as a result of our unceasing efforts.

But as we take pride in this news, we must not be blind to the fact that juvenile violence still threatens our communities at their very core. Violent youth gangs still terrorize our streets

and recruit innocent children to join them. According to a recent report by the Justice Department's juvenile division, unless we act now, the number of juveniles arrested for violent crimes will more than double by the year 2010. That is why we must redouble our efforts to crack down on juvenile violence.

In February I sent smart, tough legislation to Congress that declares war on gangs and guns. It guarantees the new anti-gang prosecutors we desperately need to pursue and prosecute violent juveniles. It gives prosecutors the right to seek tougher penalties on violent juvenile offenders, and gives judges the right to impose them. It supports initiatives like Operation Night Light in Boston, where police and probation officers make nightly visits to the homes of young probationers, to make sure they live up to the strict rules of their probation.

And because statistics show that at least half of the juvenile crime in America occurs in the 3 hours after school is closed and before parents come home, my bill will help launch 1,000 after-school initiatives all over the country. We know as a country that our children should be allowed to stay in school, not on a street corner, until their parents come home from work. Our children should have teachers for role models, not toughened thugs. Our children should be supervised by caring grown-ups, not guided by gangs.

**This bill is just as tough on guns as it is on gangs. Today, the difference between the Sharks and the Jets, and the Bloods and the Crips -- is the difference between a switchblade and an Uzi.**

For make no mistake, guns are at the heart of the gangs who strike at the heart of our communities and families. Every year, hundreds of children and young people are killed by guns, and thousands more are wounded and maimed. Teenage homicides tripled between 1984 and 1994. The number of juveniles killing with guns has quadrupled. And when teenage boys today are more likely to die from gunshot wounds than from any other cause, we know that we have more than a duty -- we have a moral obligation to put an end to this terrible scourge of gun violence.

That is why my juvenile crime bill extends the Brady Bill to prevent juvenile criminals from purchasing guns when they reach legal age. You should not be able to commit a violent crime at 17, and then buy a gun for your 21st birthday. This bill will make it impossible.

This bill requires that child safety locks be sold with guns to keep children from hurting themselves or each other. We know that half of the people who own guns in our country leave them unlocked; and an unbelievable one third of all privately owned guns are left unlocked . . . and loaded. Every one of those guns has the potential to take the life of one of our children -- either by accident, or with deadly purpose.

Child safety locks are simple and inexpensive, but they have the power to prevent a tragedy. I feel so strongly that child safety locks will save lives that in March, I ordered federal agencies to give them to their agents. Today, every FBI and ATF agent has such a child safety device, and by October 15, every agent from the DEA to the U.S. Marshall to the border patrol to

the Park Police will have one as well. If a child safety lock is good enough for law enforcement, it should be good enough for the public.

With these steps, we will cut off young people's access to guns that can cut off their lives. In Boston where many of these efforts are already in place, youth murders have dropped 80 percent in five years, and not one child has been killed with a gun in over a year and a half. I know that many of you here today are trying similar initiatives at the local level.

**This approach represents our best chance to break the back of youth gangs and gun violence. Unfortunately, the juvenile violence bill that the House of Representatives passed last month falls far short of that promise. And a juvenile crime bill that doesn't crack down on guns and gangs, that does not guarantee more prosecutors, probation officers and after school hours, is juvenile crime bill in name only.**

We all know that it will take more than legislation to give the American people the security they deserve. All of us must take responsibility -- responsibility for our children, and for our own actions. This is especially true when it comes to guns. That is why today, I am directing the ATF to post signs in their stores and issue written warnings with each gun they sell.

These warnings put adult gun purchasers on notice of their responsibility to safeguard their firearms or face the possibility of causing a tragedy; and to keep those guns out of the hands of minors, or face a penalty of up to five years in jail. And to anyone who thinks such warnings are not necessary, just think of the thousands of children who died from gunshots this year alone.

In the last four years, we have proven that by working together and learning from each other, we can restore our communities and take back our streets from crime. Now we have a real opportunity to build on that progress -- and to give our children a safe and orderly environment where they can make the most of their future -- by passing a smart, balanced juvenile crime bill that does more than talk tough. I pledge to work with members of Congress of both parties to pass that bill, and I look forward to working with all of you to get the job done.

Thank you and God bless you.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Cynthia A. Rice ( CN=Cynthia A. Rice/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:10-JUN-1997 13:27:53.00

SUBJECT: Archer Substitute Mark

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TO: Diana Fortuna ( CN=Diana Fortuna/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

CC: Cynthia A. Rice ( CN=Cynthia A. Rice/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

CC: LEVINE\_P ( LEVINE\_P @ A1 @ CD @ LNGTWY [ UNKNOWN ] ) (WHO)

READ:UNKNOWN

CC: Jennifer L. Klein ( CN=Jennifer L. Klein/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

CC: Barry White ( CN=Barry White/OU=OMB/O=EOP @ EOP [ OMB ] )

READ:UNKNOWN

CC: Emily Bromberg ( CN=Emily Bromberg/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

CC: Nicole R. Rabner ( CN=Nicole R. Rabner/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

CC: Emil E. Parker ( CN=Emil E. Parker/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

CC: Kenneth S. Apfel ( CN=Kenneth S. Apfel/OU=OMB/O=EOP @ EOP [ OMB ] )

READ:UNKNOWN

TEXT:

My quick read of Archer's substitute is that it's generally good news for us:

Major Problems

Legal Immigrants. The mark still grandfathered in elderly non-disabled rather than covering those who become disabled in the future. The battle continues.

Possible Problems

Welfare to Work Tax Credit is smaller than we proposed, allowing only a credit of 35% of up to \$10,000 in wages during the first year (ours was 50%), which rises to 50% of \$10,000, like ours, in the second year of employment. The credit sunsets in the year 2000.

Local TANF agency involvement in Welfare to Work. Allows the PICs "sole authority" to expend funds they receive "pursuant to an agreement with the

agency that is administering the State program" -- i.e., the local TANF agency.

Vocational Education. As you know, the subcommittee narrowed the percentage of people who could count as working while in vocational education or high school -- but not as much as expected. They reported out a bill saying up to 30% of those required to work could be doing vocational education or completing high school (if under age 20).

Our SAP argued for no change, saying that "The Administration is concerned with several provisions approved by the Subcommittee that were not in the budget agreement. For example, the agreement did not address making changes in the TANF work requirements regarding vocational education or educational services for teen parents."

Archer's mark, compared to the subcommittee bill, allows more people attending school to count as working by keeping the percentage at 30% of those required to work but not counting teen parents in high school within that cap until 1999.

#### Things We Like

Welfare to Work: Same as subcommittee except it attempts to further target the hard-to serve by requiring at least 90 percent of beneficiaries for competitive grant programs to (1) have 2 of 3 of the following characteristics -- a) not completed high school and has low skills; b) needs substance abuse treatment for employment; c) has poor work history -- AND (2) either a) been on welfare 30 months or more or b) is within 12 months of being ineligible. The earlier draft had been (1) OR (2).

Legal Immigrants. Several onerous provisions have been changed, including: 1) The provision requiring sponsors to have incomes of at least \$40,000 has been dropped; 2) SSI and Medicaid benefits for asylees and aliens whose deportation has been withheld are extended from 5 years to 7 (earlier version extended only refugees); 3) A clarification is added on Cuban/Haitian entrants and certain Amerasian noncitizens which would provide these groups with benefits -- something that was I believe we proposed as a technical ealier this year; 4) The bill makes clear that immigrants whose SSI is restored will also get Medicaid;

#### Things to Note

Welfare to Work Funds and Child Care. Language has been added to clarify that welfare to work funds for "support services" cannot be used for child care. I don't know if we think that's a problem or not, but HHS is arguing that temporary child care (i.e. for someone in job search) should be allowed.

FLSA. The mark adds language saying all federal and state health and safety laws shall apply to the working conditions of recipients and that workers' compensation must be provided to such workers on the same basis as it would be for other workers. Also, it clarifies that under their proposal 1) first, a welfare recipient would have to work as many hours as TANF + food stamp grant would allow when the minimum wage was applied; and 2) then the state can choose or combine i) counting Medicaid, housing, child care and/or ii) completing the work hours through job search or various educational activities.



## Welfare Reform and Congressional Action on the Bipartisan Budget Agreement

**Question:** Is Congress following the budget agreement in their actions to implement legislation to date?

**Answer:** No. I strongly oppose the House Ways and Means Subcommittee proposal, which violates the bipartisan budget agreement, treats disabled legal immigrants unfairly, and prevents working welfare recipients from getting a minimum wage.

On the other hand, I am very pleased that the Ways and Means Subcommittee \$3 billion welfare-to-work proposal meets many of my priorities. These include: targeting funds to areas and individuals with high needs, directing funds to cities and local governments, awarding some funds competitively, and allowing communities to create successful job placement and creation programs.

But the provisions of the Subcommittee proposal addressing legal immigrants and the minimum wage are clearly unacceptable.

**Question:** Why do you oppose House efforts to restore benefits to legal Immigrants?

**Answer:** The Ways and Means Subcommittee's proposed amendment to the welfare law clearly violates the negotiated, bipartisan budget agreement policy to restore a minimal safety net for disabled legal immigrants. The Subcommittee's proposal would restore SSI and Medicaid benefits only to immigrants *already receiving* benefits prior to August 23, 1996; by contrast, the bipartisan budget agreement policy restores SSI and Medicaid benefits to *any* immigrant *in the country* as of that date who is or becomes disabled.

The Ways and Means Subcommittee proposal would protect 75,000 fewer immigrants than the budget agreement by the year 2002. And in leaving unprotected any person who becomes disabled after August 22, 1996, it fails to target assistance to the most vulnerable individuals.

**Question:** Why do you oppose House action on paying the minimum wage to workfare recipients?

**Answer:** I strongly oppose the Ways and Means Subcommittee's provision on the minimum wage, which undermines the fundamental goals of welfare reform.

I strongly believe that everyone who can work must work -- and that those who work should earn the minimum wage, whether they are coming off of welfare or not. The House Ways and Means Subcommittee proposal does not meet this test. It effectively creates a subminimum wage for workfare participants. And it weakens the welfare law's work requirements.

### Welfare Caseload

**Question:** You have bragged about the fact that welfare caseloads have declined by 20 percent in the last four years. If the welfare rolls were declining before the new welfare law, why did you need to sign it?

**Answer:** The caseload reductions show why I signed the welfare law -- they're the best evidence that welfare reform works. As you know, this Administration granted welfare reform waivers to 43 states so they could impose tough work requirements and time limits and provide incentives that made work pay better than welfare. The 20 percent decline in welfare caseloads since January 1993 shows that these kinds of actions work. With the new law, governors can expand these welfare reform actions without having to petition Washington.

A recent study by my Council of Economic Advisors showed that, while 40% of the decline in the welfare caseload is due to the strong economy we have, about a third is due to the welfare waivers my Administration granted to 43 states prior to the signing of the welfare law.

### Welfare Privatization

**Question:** You recently denied Texas' request to privatize its welfare programs. Doesn't your decision contradict the welfare reform law which grants states the flexibility to run their own programs?

**Answer:** No. Based on the new welfare law, Texas already has the authority to proceed now with the welfare portion of their proposal. However, Congress retained the laws on Medicaid and food stamps. Our guidance to Texas is consistent with current law.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elizabeth Drye ( CN=Elizabeth Drye/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:10-JUN-1997 19:49:25.00

SUBJECT: Air bags

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:

Here's what's happening w/air bags. A couple of events have put them in the news. Leonard Evans -- GM's top research guy said in a Monday Wash. Times article that the gov't's estimate of lives saved is speculative and has been stated over-confidently. CBS did piece last night on this. National Transportation Safety Board met today and made a number of recommendations on seatbelt use and airbags that are consistent with our agenda (e.g. states should pass laws requiring kids 12 and under in back seat; NHTSA should publish a final rule on on/off switches). NTSB also recommended putting black boxes in cars to get better info on nature of crashes to improve car safety design -- don't think we have a position on that yet.

More to come soon. DOT is wrapping up work on the on/off switch rule (right now DOT thinks it will allow cutoff switches on a retrofit basis). NHTSA told press today they expect to issue the final rule in a matter of weeks not months, and that we will come in well under our average rulemaking time. The rule is at OMB on an informal basis; NHTSA anticipates getting it over to OMB formally late this week early next week. We should start a discussion soon w/ DOT about how to roll it out.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Diana Fortuna ( CN=Diana Fortuna/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:10-JUN-1997 16:40:46.00

SUBJECT: Screw-up on Archer SAP

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

CC: Cynthia A. Rice ( CN=Cynthia A. Rice/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

CC: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:

We just learned that a very bad sentence on minimum wage that was not in the Shaw letter was added to the Archer SAP at the last minute:

"In addition, under this proposal, working welfare recipients will be deprived of the protection of laws addressing employment discrimination, unsafe workplaces, child labor, overtime, and family and medical leave."

We had clearly told OMB what we wanted it to say -- the first draft of the Shaw letter had language like the above, and we complained. Then both the Shaw letter and earlier drafts of the Archer letter reflected our wishes. According to Barry White, though, this was added at the last minute, he thinks between Jack Lew and Martha Foley. I guess this means we have to insist on seeing these one last time before they go out the door. You guys would have to make this point to Jack Lew for it to really stick.

Barry is asking Jack Lew his opinion on whether this sentence should be dropped from all future versions. I assume we would want it dropped, despite the awkwardness of having it appear and then disappear?

# Withdrawal/Redaction Marker

## Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001. email	Cynthia Rice to Diana Fortuna and Elena Kagan re: Draft Education and the Workforce letter for mark up [partial] (1 page)	06/10/1997	P6/b(6)

### COLLECTION:

Clinton Presidential Records  
Automated Records Management System [Email]  
OPD ([Kagan])  
OA/Box Number: 250000

### FOLDER TITLE:

[06/09/1997-06/10/1997]

2009-1006-F

bm15

### RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

Freedom of Information Act - [5 U.S.C. 552(b)]

P1 National Security Classified Information [(a)(1) of the PRA]  
P2 Relating to the appointment to Federal office [(a)(2) of the PRA]  
P3 Release would violate a Federal statute [(a)(3) of the PRA]  
P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]  
P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]  
P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

b(1) National security classified information [(b)(1) of the FOIA]  
b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]  
b(3) Release would violate a Federal statute [(b)(3) of the FOIA]  
b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]  
b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]  
b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]  
b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]  
b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Cynthia A. Rice ( CN=Cynthia A. Rice/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:10-JUN-1997 19:27:10.00

SUBJECT: Draft Education and the Workforce letter for Mark up

TO: Diana Fortuna ( CN=Diana Fortuna/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:

<p>P6(b)(6)</p>
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[001]

----- Forwarded by Cynthia A. Rice/OPD/EOP on 06/10/97  
07:21 PM -----

Barry White  
06/10/97 06:24:51 PM  
Record Type: Record

To: Jill M. Blickstein/OMB/EOP  
cc: See the distribution list at the bottom of this message  
Subject: Draft Education and the Workforce letter for Mark up

Attached is a draft of the letter for the mark up scheduled for 10:00 am Wednesday.

The two pieces of text at issue with DPC staff are bolded.

Let us know if we can be of any further help.

Message Copied

To: \_\_\_\_\_

Kenneth S. Apfel/OMB/EOP  
 Kathryn B. Stack/OMB/EOP  
 Patricia A. Smith/OMB/EOP  
 Jeffrey A. Farkas/OMB/EOP  
 Keith J. Fontenot/OMB/EOP  
 Larry R. Matlack/OMB/EOP  
 Maureen H. Walsh/OMB/EOP



June 10, 1997

The Honorable William Goodling  
Chairman  
Committee on Education and the Workforce  
U. S. House of Representatives  
Washington, D.C. 20515

Dear Mr. Chairman:

As you know, the Administration and the bipartisan congressional leadership recently reached agreement on a historic plan to balance the budget by 2002 while investing in the future. The plan is good for America, its people, and its future, and we are committed to working with Congress to see it enacted.

Your committee will shortly take up important components of that Agreement, addressing welfare to work, student loans and the Smith-Hughes Act. We appreciate your efforts to include many provisions consistent with the Agreement, which represent valuable policy advances.

*Welfare to Work* -- We are pleased that the Committee is considering provisions that meet many of the Administration's priorities for the program. Specifically, we are pleased that the Committee provides funds for jobs where they are needed most to help long-term recipients in high unemployment-high poverty areas; directs funds to local communities with large numbers of poor people; provides for local administration by chief local elected officials working with private industry councils; gives communities appropriate flexibility to use the funds to create successful job placement and job creation programs; and includes the non-displacement provisions of H.R. 1385, the House-passed job training reform bill.

*Student Loans* -- We are pleased the Committee draft includes \$1.763 billion in outlay savings, including \$1 billion in Federal reserves recalled from guaranty agencies, \$160 million from eliminating a fee paid to institutions in the Direct Student Loan program, and \$603 million in reduced Federal student loan administrative costs. All these savings are being achieved without increasing costs or reducing benefits to students and their families. We appreciate that the Committee has accepted the Administration proposal for an enforcement provision to ensure that the \$1 billion in reserves is recovered by FY 2002. We understand that there are still details to work out on the amounts to be recovered from each agency. We will continue to work with the Committee on a satisfactory process.

The Administration has the following serious concerns with other aspects of the

Committee's proposal:

***Welfare-to-Work Grants to Cities*** -- The challenge of welfare reform -- moving welfare recipients into work -- will be greatest in our Nation's large urban centers. **The Administration strongly believes that a substantial amount of all welfare-to-work funds should be managed by cities and other local areas.** The welfare-to-work structure crafted by the Ways and Means Committee accomplishes this goal through its division of funds between formula (50 percent) and competitive (50 percent) grants; its formula grant sub-State allocation factors and method of administration; and its reservation of 65 percent of competitive grants for cities. The Education and Workforce Committee would reduce the competitive funding share from 50 percent to 5 percent, thus severely restricting the amount for which cities can apply directly. The Administration strongly prefers the Ways and Means proposal.

***Welfare-to-Work Performance Fund*** -- The Committee's proposal does not include a performance fund. It is essential that welfare to work funds generate greater levels of placement in unsubsidized jobs than States will achieve with TANF and other funds. We hope the Committee will be willing to consider a mechanism to provide needed incentives and rewards for placing more of the hardest-to-serve in lasting, unsubsidized jobs that promote self-sufficiency. We stand ready to provide assistance in this effort.

***Minimum Wage and Workfare*** --The Administration strongly opposes the Committee's proposal on the minimum wage and welfare work requirements. The proposal is not part of the budget agreement {the underlined language was in the Archer letter; DPC proposes to strike: and, had it been raised during negotiations, we would have strongly opposed it.} These minimum wage and welfare work requirements proposals would undermine the fundamental goals of welfare reform. The Administration believes strongly that everyone who can work must work, and everyone who works should earn at least the minimum wage --whether they are coming off welfare or not. These proposals do not meet this test. {the underlined language was in the Archer letter, except for one phrase -- "safe work places" -- that is covered by the Goodling Bill. DPC proposes to return to the Shaw letter formulation, which only alluded to "work place protections". DOL prefers the Archer language: In addition, under the proposal working welfare recipients will be deprived of the protection of laws addressing employment discrimination, child labor, overtime, and family and medical leave.}

***TANF and Vocational Education*** -- The Administration is concerned with the Committee's proposal on vocational education in TANF. The agreement did not address making changes in the TANF work requirements regarding vocational education and educational services for teen parents.

***Student Loans New Entitlement*** -- The Administration opposes the provision regarding administrative cost allowances (ACAs) to guaranty agencies in the Federal

**Family Education Loan Program (FFELP).** The provision would mandate ACAs to be paid at a rate of .85% of new loan volume from mandatory funding authorized under Section 458 of the Higher Education Act of 1965 (HEA), up to a cap of \$170 million in FY 1998 and 1999 and \$150 million in FY 2000-2002. It would represent a new entitlement to these agencies not included in the budget agreement. Moreover, any allowance to these agencies should bear some relationship to the costs these agencies incur and not be based on an arbitrary formula. This is an issue for the upcoming HEA Reauthorization.

The Committee draft includes a provision that would reduce funds in Section 458 now available to the Secretary to administer the FFEL Program. The Administration strongly opposes this language. Its enactment would mean the Secretary could not effectively administer the FFEL Program.

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We believe that a great deal more work is needed before the provision is ready for consideration. Because we share a number of common goals, including a desire to promote small group purchasing in the small employer marketplace, we look forward to achieving mutually held objectives outside of the budget reconciliation process.

The budget agreement reflects compromise on many important and controversial issues, and challenges the leaders on both sides of the aisle to achieve consensus under difficult circumstances. We must do so on a bipartisan basis.

**I look forward to working with you to implement the historic budget agreement.**

**Sincerely,**

**Franklin D. Raines  
Director**

**Identical letter to the Honorable [ranking member]**

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Kevin S. Moran ( CN=Kevin S. Moran/OU=WHO/O=EOP [ WHO ] )

CREATION DATE/TIME:10-JUN-1997 13:53:16.00

SUBJECT: Race Initiative Internal-External Talking Points

TO: Odetta S. Walker ( CN=Odetta S. Walker/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: David S. Beaubaire ( CN=David S. Beaubaire/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Emil E. Parker ( CN=Emil E. Parker/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Joseph P. Lockhart ( CN=Joseph P. Lockhart/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Laura K. Capps ( CN=Laura K. Capps/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Douglas B. Sosnik ( CN=Douglas B. Sosnik/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Cathy R. Mays ( CN=Cathy R. Mays/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: James T. Edmonds ( CN=James T. Edmonds/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Robert B. Johnson ( CN=Robert B. Johnson/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Suzanne Dale ( CN=Suzanne Dale/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Doris O. Matsui ( CN=Doris O. Matsui/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Stephanie S. Streett ( CN=Stephanie S. Streett/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Betty W. Currie ( CN=Betty W. Currie/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Cheryl D. Mills ( CN=Cheryl D. Mills/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Ann F. Lewis ( CN=Ann F. Lewis/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Ellen M. Lovell ( CN=Ellen M. Lovell/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Angelique Pirozzi ( CN=Angelique Pirozzi/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Elisabeth S. Steele ( CN=Elisabeth S. Steele/O=OVP @ OVP [ UNKNOWN ] )

READ:UNKNOWN

TO: Kim B. Widdess ( CN=Kim B. Widdess/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Robert N. Weiner ( CN=Robert N. Weiner/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Ora Theard ( CN=Ora Theard/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Janet Murguia ( CN=Janet Murguia/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Bob J. Nash ( CN=Bob J. Nash/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Marjorie Tarmey ( CN=Marjorie Tarmey/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Patricia E. Romani ( CN=Patricia E. Romani/OU=OMB/O=EOP @ EOP [ OMB ] )  
READ:UNKNOWN

TO: Sara M. Latham ( CN=Sara M. Latham/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Debbie B Bengtson ( CN=Debbie B Bengtson/O=OVP @ OVP [ UNKNOWN ] )  
READ:UNKNOWN

TO: Rahm I. Emanuel ( CN=Rahm I. Emanuel/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: June G. Turner ( CN=June G. Turner/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Virginia N. Rustique ( CN=Virginia N. Rustique/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Ananias Blocker III ( CN=Ananias Blocker III/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Keith E. Laughlin ( CN=Keith E. Laughlin/OU=CEQ/O=EOP @ EOP [ CEQ ] )  
READ:UNKNOWN

TO: Katherine Hubbard ( CN=Katherine Hubbard/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Terri J. Tingen ( CN=Terri J. Tingen/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Carolyn Curiel ( CN=Carolyn Curiel/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Elisa Millsap ( CN=Elisa Millsap/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Beverly J. Barnes ( CN=Beverly J. Barnes/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TO: Michael Waldman ( CN=Michael Waldman/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Lynn G. Cutler ( CN=Lynn G. Cutler/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Richard Socarides ( CN=Richard Socarides/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Mary Morrison ( CN=Mary Morrison/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Laura Emmett ( CN=Laura Emmett/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Ann F. Walker ( CN=Ann F. Walker/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Donald A. Baer ( CN=Donald A. Baer/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Trooper Sanders ( CN=Trooper Sanders/O=OVP @ OVP [ UNKNOWN ] )  
READ:UNKNOWN

TO: Jose Cerda III ( CN=Jose Cerda III/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Thurgood Marshall Jr. ( CN=Thurgood Marshall Jr./O=OVP @ OVP [ UNKNOWN ] )  
READ:UNKNOWN

TO: Minyon Moore ( CN=Minyon Moore/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Tracey E. Thornton ( CN=Tracey E. Thornton/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Richard L. Hayes ( CN=Richard L. Hayes/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Laura K. Demeo ( CN=Laura K. Demeo/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Andrew J. Mayock ( CN=Andrew J. Mayock/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Michael Deich ( CN=Michael Deich/OU=OMB/O=EOP @ EOP [ OMB ] )  
READ:UNKNOWN

TO: Michelle Crisci ( CN=Michelle Crisci/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Dawn M. Chirwa ( CN=Dawn M. Chirwa/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Susan M. Liss ( CN=Susan M. Liss/O=OVP @ OVP [ UNKNOWN ] )  
READ:UNKNOWN

TO: Kevin S. Moran ( CN=Kevin S. Moran/OU=WHO/O=EOP @ EOP [ WHO ] )



## ONE AMERICA IN THE 21ST CENTURY: THE PRESIDENT'S INITIATIVE ON RACE

*"In the end, more than anything else, our world leadership grows out of the power of our example here at home, out of our ability to remain strong as one America...We are the world's most diverse democracy, and the world looks to us to show that it is possible to live and advance together across those kinds of differences...Building one America is our most important mission...money cannot buy it. Power cannot compel it. Technology cannot create it. It can only come from the human spirit."*

-- President Clinton, February 4, 1997

### WHAT IS THE PRESIDENT'S RACE INITIATIVE?

This initiative is a year-long effort, led by the President, to present to the nation his vision of a stronger, more just and more united American community, offering opportunity and fairness for all Americans. The President's initiative will combine constructive dialogue, study, and action -- an examination of the current state of race relations and our common future, looking at the laws and policies that can help to ensure that we remain One America, and enlisting everyone in an effort to understand our differences as we appreciate the values that unite us.

### WHY A MAJOR INITIATIVE ON RACE, AND WHY NOW?

**President Clinton's personal, life-long commitment.** Growing up in the South, he saw for himself the great harm caused by racial discrimination, and the difference that can be achieved by changing both policies and attitudes. That longstanding, deeply personal commitment has led him to make this initiative one of his major second-term priorities. He knows that America can reach its full potential only by enlisting the full energies of all our people, and giving all our citizens, of every background, the chance to make the most of their own God-given talents.

**Not a crisis, but an opportunity.** This effort builds on the President's record throughout his first term (defending affirmative action, major speeches on race and reconciliation, etc.). But unlike previous Presidential efforts in this area, President Clinton's initiative is the result not of a crisis, but of a unique opportunity:

America is strong enough to look to the future. Having moved aggressively in the first term to get the country back on the right track -- reversing the rising tide of crime, welfare, budget deficits, unemployment and income inequality -- the President believes that it is time for America to address these issues as we prepare for the 21st Century.

Many "wedge" issues have been defused. On many of the issues that had been used to divide the country -- crime, welfare, and affirmative action -- the President has changed the terms of the debate, pointing to solutions instead of pointing fingers, and defusing tensions so that a real dialogue about race can begin.

**It's about responsibility, community and citizenship.** This initiative will encourage Americans to take responsibility -- for ourselves and our families, for our community, at home with one another. It is a call to citizenship, because the President believes that being a good citizen includes recognizing the promise of America, an America free of destructive bigotry, a nation that welcomes those who play by the rules, serve their community, and reach out to make all Americans feel at home. This is a great nation, and the true measure of our greatness is in the human heart.

## WHAT WILL THE INITIATIVE INCLUDE?

**The initiative will have five central goals:**

- 1) To articulate the President's vision of racial reconciliation and a just, unified America;
- 2) To teach the nation the facts surrounding the issue of race;
- 3) To promote a constructive dialogue to confront and work through the difficult and controversial issues surrounding race;
- 4) To recruit and encourage leadership at all levels to help bridge racial divides;
- 5) To find, develop, and implement solutions in critical areas such as education, economic opportunity, housing, health care, crime and the administration of justice -- for individuals, communities, corporations and government at all levels.

The President hopes to achieve these goals through the following:

**Presidential leadership.** The President will begin a national examination of race and reconciliation -- explaining why the goal of One America is so important to preparing for the 21st Century, addressing the facts about race, encouraging others to discuss difficult racial issues that we too often avoid, and reaching out to Americans of every race to get them engaged in the process. Unlike previous national efforts, this initiative will be directly and personally led by the President throughout.

**Dialogue, study and action -- increasing our understanding of race, and proposing and promoting policies and solutions that can make a difference.**

**Dialogue** can help to inform, and to build support for constructive solutions to the issues of race. For an entire generation growing up after the civil rights movement, there has been little or no public articulation of the values and ideals of racial reconciliation. (And too often the rhetoric has been negative, helping to confirm derogatory stereotypes.) This initiative will employ the power of the Presidency in encouraging open, candid debate about difficult issues and highlight actions by individuals, communities, businesses and government that are working in this area now.

**Study.** The issues to be addressed will include: different perceptions and different

experiences of Americans of different races, confronting harmful stereotypes and examining serious problems. While the initiative will be largely forward looking, it is also important to teach about the past -- so that the nation has a clear sense of what has come before, recognizing the unique experience of African Americans throughout our history.

**Action.** Throughout this effort, attention will go to policies that can make a difference and solutions that can be implemented by individuals, community groups, state and local governments and the federal government. Examples of issues to be addressed include the lack of economic progress among Hispanic Americans and the greatly reduced number of black and Hispanic students in California. This nation has made real progress, but we know that there is more that must be done.

- On June 7 the President announced a White House Conference on Hate Crimes this November 10th; bringing together victims and their families, law enforcement experts, and community and religious leaders. The Attorney General has begun a thorough review of the laws concerning hate crimes, and how we can build a plan of action to combat them.

#### **ELEMENTS OF THE PRESIDENT'S INITIATIVE**

**Advisory Board.** This small group will advise the President and assist him in outreach efforts and consultations with experts. (Names to be added after 6/12.)

**Significant Presidential event/actions throughout the year.** Events held throughout the year will include town hall meetings in different regions of the country, meetings with the advisory board, and other events which will enable the President to carry out his goals for the initiative.

**Outreach, consultation, and leadership recruitment:** The effort will include outreach to community leaders, religious leaders, state and local elected officials, members of Congress, business leaders and individuals, encouraging them to become involved in reconciliation and community building projects.

**The President's Report to the American People will be issued next summer, in which the President will:**

- Present his vision of One America, including an illustration and assessment of the growing diversity of our nation, and the consultations with his advisory board;
- Reflect the work that has occurred during the year, including the conversations and suggestions made at town hall meetings and other venues;
- Report on how the nation has evolved on the issue of race over the past 30 years, including the studies commissioned for the initiative;
- Provide recommendation and solutions that enable individuals, communities, business

and organizations, and government address the difficult issues and build on the best possibilities.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Cynthia A. Rice ( CN=Cynthia A. Rice/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:10-JUN-1997 18:36:03.00

SUBJECT: The Education and Workforce attachment

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TO: Diana Fortuna ( CN=Diana Fortuna/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:

Here's what we need to resolve ASAP -- see bolded language in the letter.

I'll walk over the the West Wing now to try to meet up with you guys.

----- Forwarded by Cynthia A. Rice/OPD/EOP on 06/10/97

06:34 PM -----

Barry White

06/10/97 06:28:44 PM

Record Type: Record

To: See the distribution list at the bottom of this message

cc:

Subject: The Education and Workforce attachment

Message Sent

To:

Jill M. Blickstein/OMB/EOP

Kenneth S. Apfel/OMB/EOP

Cynthia A. Rice/OPD/EOP

Larry R. Matlack/OMB/EOP

Maureen H. Walsh/OMB/EOP

Keith J. Fontenot/OMB/EOP

Jeffrey A. Farkas/OMB/EOP

Kathryn B. Stack/OMB/EOP

Patricia A. Smith/OMB/EOP

Jill M. Pizzuto/OMB/EOP

===== ATTACHMENT 1 =====

ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

Unable to convert ARMS\_EXT:[ATTACH.D0]MAIL44677606U.116 to ASCII,

The following is a HEX DUMP:

FF575043D6040000010A02010000000205000000E4350000000200001A1FCDC316BC7AE3AFCD93

June 10, 1997

**The Honorable William Goodling  
Chairman  
Committee on Education and the Workforce  
U. S. House of Representatives  
Washington, D.C. 20515**

**Dear Mr. Chairman:**

**As you know, the Administration and the bipartisan congressional leadership recently reached agreement on a historic plan to balance the budget by 2002 while investing in the future. The plan is good for America, its people, and its future, and we are committed to working with Congress to see it enacted.**

**Your committee will shortly take up important components of that Agreement, addressing welfare to work, student loans and the Smith-Hughes Act. We appreciate your efforts to include many provisions consistent with the Agreement, which represent valuable policy advances.**

***Welfare to Work* --We are pleased that the Committee is considering provisions that meet many of the Administration's priorities for the program. Specifically, we are pleased that the Committee provides funds for jobs where they are needed most to help long-term recipients in high unemployment-high poverty areas; directs funds to local communities with large numbers of poor people; provides for local administration by chief local elected officials working with private industry councils; gives communities appropriate flexibility to use the funds to create successful job placement and job creation programs; and includes the non-displacement provisions of H.R. 1385, the House-passed job training reform bill.**

***Student Loans* -- We are pleased the Committee draft includes \$1.763 billion in outlay savings, including \$1 billion in Federal reserves recalled from guaranty agencies, \$160 million from eliminating a fee paid to institutions in the Direct Student Loan program, and \$603 million in reduced Federal student loan administrative costs. All these savings are being achieved without increasing costs or reducing benefits to students and their families. We appreciate that the Committee has accepted the Administration proposal for an enforcement provision to ensure that the \$1 billion in reserves is recovered by FY 2002. We understand that there are still details to work out on the amounts to be recovered from each agency. We will continue to work with the Committee on a satisfactory process.**

The Administration has the following serious concerns with other aspects of the

Committee's proposal:

***Welfare-to-Work Grants to Cities*** -- The challenge of welfare reform -- moving welfare recipients into work -- will be greatest in our Nation's large urban centers. **The Administration strongly believes that a substantial amount of all welfare-to-work funds should be managed by cities and other local areas.** The welfare-to-work structure crafted by the Ways and Means Committee accomplishes this goal through its division of funds between formula (50 percent) and competitive (50 percent) grants; its formula grant sub-State allocation factors and method of administration; and its reservation of 65 percent of competitive grants for cities. The Education and Workforce Committee would reduce the competitive funding share from 50 percent to 5 percent, thus severely restricting the amount for which cities can apply directly. The Administration strongly prefers the Ways and Means proposal.

***Welfare-to-Work Performance Fund*** -- The Committee's proposal does not include a performance fund. It is essential that welfare to work funds generate greater levels of placement in unsubsidized jobs than States will achieve with TANF and other funds. We hope the Committee will be willing to consider a mechanism to provide needed incentives and rewards for placing more of the hardest-to-serve in lasting, unsubsidized jobs that promote self-sufficiency. We stand ready to provide assistance in this effort.

***Minimum Wage and Workfare*** --The Administration strongly opposes the Committee's proposal on the minimum wage and welfare work requirements. The proposal is not part of the budget agreement {the underlined language was in the Archer letter; DPC proposes to strike: and, had it been raised during negotiations, we would have strongly opposed it.} These minimum wage and welfare work requirements proposals would undermine the fundamental goals of welfare reform. The Administration believes strongly that everyone who can work must work, and everyone who works should earn at least the minimum wage --whether they are coming off welfare or not. These proposals do not meet this test. {the underlined language was in the Archer letter, except for one phrase -- "safe work places" -- that is covered by the Goodling Bill. DPC proposes to return to the Shaw letter formulation, which only alluded to "work place protections". DOL prefers the Archer language: In addition, under the proposal working welfare recipients will be deprived of the protection of laws addressing employment discrimination, child labor, overtime, and family and medical leave.}

***TANF and Vocational Education*** -- The Administration is concerned with the Committee's proposal on vocational education in TANF. The agreement did not address making changes in the TANF work requirements regarding vocational education and educational services for teen parents.

***Student Loans New Entitlement*** -- The Administration opposes the provision regarding administrative cost allowances (ACAs) to guaranty agencies in the Federal

**Family Education Loan Program (FFELP).** The provision would mandate ACAs to be paid at a rate of .85% of new loan volume from mandatory funding authorized under Section 458 of the Higher Education Act of 1965 (HEA), up to a cap of \$170 million in FY 1998 and 1999 and \$150 million in FY 2000-2002. It would represent a new entitlement to these agencies not included in the budget agreement. Moreover, any allowance to these agencies should bear some relationship to the costs these agencies incur and not be based on an arbitrary formula. This is an issue for the upcoming HEA Reauthorization.

The Committee draft includes a provision that would reduce funds in Section 458 now available to the Secretary to administer the FFEL Program. The Administration strongly opposes this language. Its enactment would mean the Secretary could not effectively administer the FFEL Program.

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We believe that a great deal more work is needed before the provision is ready for consideration. Because we share a number of common goals, including a desire to promote small group purchasing in the small employer marketplace, we look forward to achieving mutually held objectives outside of the budget reconciliation process.

The budget agreement reflects compromise on many important and controversial issues, and challenges the leaders on both sides of the aisle to achieve consensus under difficult circumstances. We must do so on a bipartisan basis.

**I look forward to working with you to implement the historic budget agreement.**

**Sincerely,**

**Franklin D. Raines  
Director**

**Identical letter to the Honorable [ranking member]**

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Ronald E. Jones ( CN=Ronald E. Jones/OU=OMB/O=EOP [ OMB ] )

CREATION DATE/TIME:10-JUN-1997 14:50:11.00

SUBJECT: Treasury Draft Bill for Clearance this afternoon

TO: William B. English ( CN=William B. English/OU=CEA/O=EOP @ EOP [ CEA ] )  
READ:UNKNOWN

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TEXT:

Should have included you on the attached.

----- Forwarded by Ronald E. Jones/OMB/EOP on 06/10/97  
02:49 PM -----

Ronald E. Jones  
06/10/97 02:48:55 PM  
Record Type: Record

To: See the distribution list at the bottom of this message  
cc: James C. Murr/OMB/EOP, James J. Jukes/OMB/EOP  
Subject: Treasury Draft Bill for Clearance this afternoon

You will shortly receive a Treasury legislative proposal entitled, Termination of Thrift Depositor Protection Oversight Board (LRM REJ 130). Treasury reports the House Banking Committee is willing to consider the proposal at its reconciliation markup tomorrow. They also report the proposed legislation has been endorsed by HUD and the Federal Reserve. Copies of memoranda endorsing the abolition of the Oversight Board signed by the Under Secretary Hawke, Chairman Greenspan, and Sec. Cuomo, and a letter from Sec. Cuomo to Sec. Rubin endorsing this legislative proposal, will be attached to the draft bill.

IF WE DO NOT HEAR FROM YOU BY THE DEADLINE, WE WILL ASSUME YOU HAVE NO OBJECTION TO THE PROPOSED DRAFT BILL.

Message Sent

To:

---

Michael Deich/OMB/EOP  
Ellen S. Seidman/OPD/EOP  
Alice E. Shuffield/OMB/EOP  
Lisa M. Kountoupes/OMB/EOP  
Charles Konigsberg/OMB/EOP  
Daniel M. Tangherlini/OMB/EOP  
Alan B. Rhinesmith/OMB/EOP  
Edward A. Brigham/OMB/EOP  
Michelle A. Enger/OMB/EOP  
Daniel C. Tate/WHO/EOP  
Ellen J. Balis/OMB/EOP  
Paul R. Carey/WHO/EOP  
Francis S. Redburn/OMB/EOP





## JUVENILE HANDGUN DIRECTIVE

- \* **THE PROBLEM: KIDS AND GUNS.** The mix of kids and guns is at the heart of our nation's youth violence epidemic. Guns -- and handguns in particular -- have fueled the surge in juvenile murders. Since 1984, the number of kids killing with a gun has quadrupled. And teenage boys today are more likely to die of gun shot wounds than all natural causes combined. Juvenile crime legislation passed by Congress must address this issue.
  
- \* **ADMINISTRATION BILL IS TOUGH ON GUNS.** The Administration bill takes on the issue of kids and guns by: (1) increasing penalties for illegally transferring guns to juveniles; (2) expanding the Brady Law to prohibit violent juveniles from owning guns as adults; and (3) requiring federal gun dealers to provide child safety locks with every gun sold.
  
- \* **WE CAN -- AND SHOULD -- DO MORE.** Although we need Congress to act, there's more we can -- and should -- do to cut off the easy access to guns for our kids. In most circumstances, existing law (Youth Handgun Safety Act) prohibits adults from transferring handguns to juveniles (punishable by up to 5 years imprisonment) -- and kids from possessing them, period (mandatory probation). For almost every gun that gets into a juvenile's hands, an adult had an opportunity -- in fact, the legal responsibility -- to stop that transfer from taking place. We can take action to ensure that gun purchasers know about their legal responsibility and keep guns away from kids.
  
- \* **THE PRESIDENT'S DIRECTIVE: PUTTING ADULT GUN PURCHASERS ON NOTICE.**  
Today's directive on juvenile handguns ensures that the Administration and Federal Firearms Licensees (FFLs) that transferring handguns to kids is a felony -- and that every gun purchaser has a legal obligation to help keep handguns away from our kids. The directive calls for all FFLs to post signs and issue written warnings with each handgun sold that:
  - (1) Make clear that it is generally illegal for any adult to transfer a handgun to a minor (under 18), or for that minor to possess a handgun, period;
  - (2) Make clear that transferring a handgun to a minor is punishable by up to 5 years imprisonment;
  - (3) Warn that handguns are a leading contributor to juvenile violence and fatalities; and

(4) Suggest that safely storing and locking handguns can help ensure compliance with this law.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Diana Fortuna ( CN=Diana Fortuna/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:10-JUN-1997 13:40:48.00

SUBJECT: Bus. Roundtable speech and service summit

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:

I don't know if you're keeping up on the content of the Business Roundtable speech, but you'll recall that in our Sylvia conversation we said that it might be an appropriate point to mention the service summit in passing.

I am hearing that it's a "hard-nosed economic speech" including China-MFN, the budget. Do you think I push with Waldman, Gene, etc., or give this one a miss because the topic is too far afield?



Draft 6/10/97 8:00pm

**PRESIDENT WILLIAM J. CLINTON  
REMARKS FOR JUVENILE JUSTICE CONFERENCE  
WASHINGTON, DC  
JUNE 11, 1997**

Acknowledgments: Attorney General Reno; Sec. Rubin; Members of Congress; Ray Kelly; Father Donovan; the Law Enforcement community; Jim Brady -- who with his wife Sarah has provided the leadership and the moral force to make the Brady Bill that bears his name the law of the land. Out of the great trial you have overcome with such courage, countless lives have been saved, and we are all grateful to you, to Sarah, and to all your family.

We are here to talk about how we can work together to build safer neighborhoods and stronger communities as we prepare our country for the 21st century. Today, I want to address one of the biggest problems we still face in that struggle: violent youth gangs and the illegal guns they use.

Four and half years ago, it seemed like crime and youth violence were intractable. Too many of our communities lacked the support they needed to fight back; too many of our citizens felt powerless to change things; and far too many of our parents feared for their children's safety as the epidemic of juvenile violence spread across our country.

I took office determined to restore the American people's confidence that we could take back our streets from crime and give our children a chance to grow up in safety. Working together with you, we have begun to meet that challenge, basing our crime-fighting strategy of more police, tougher punishments, and smarter crime prevention on your methods.

We passed a comprehensive Crime Bill that's putting 100,000 new community police on our streets. We passed the Brady Bill, which has stopped over 186,000 felons, fugitives and stalkers from buying handguns. We banned deadly assault weapons. To fight juvenile crime -- which had risen by an alarming 62 percent between 1987 and 1993 -- we initiated the biggest anti-drug effort ever to make our children, schools and streets safe, drug-free and gun-free. We made zero tolerance for guns in schools the law of the land. And we passed the Youth Handgun Safety Act that made it illegal in most cases for minors to possess firearms, and for adults to transfer guns to minors.

Our strategy is working. For a record fifth straight year in a row, crime has gone down. Last week, we had more good news: the past twelve months have seen the largest one-year decline in violent crime in a generation. Even the juvenile crime arrest rate has begun to slow down as a result of our unceasing efforts.

But as we take pride in this news, we must not be blind to the fact that juvenile violence still threatens our communities at their very core. Violent youth gangs still terrorize our streets

and recruit innocent children to join them. According to a recent report by the Justice Department's juvenile division, unless we act now, the number of juveniles arrested for violent crimes will more than double by the year 2010. That is why we must redouble our efforts to crack down on juvenile violence.

In February I sent smart, tough legislation to Congress that declares war on gangs and guns. It guarantees the new anti-gang prosecutors we desperately need to pursue and prosecute violent juveniles. It gives prosecutors the right to seek tougher penalties on violent juvenile offenders, and gives judges the right to impose them. It supports initiatives like Operation Night Light in Boston, where police and probation officers make nightly visits to the homes of young probationers, to make sure they live up to the strict rules of their probation.

And because statistics show that at least half of the juvenile crime in America occurs in the 3 hours after school is closed and before parents come home, my bill will help launch 1,000 after-school initiatives all over the country. We know as a country that our children should be allowed to stay in school, not on a street corner, until their parents come home from work. Our children should have teachers for role models, not toughened thugs. Our children should be supervised by caring grown-ups, not guided by gangs.

**This bill is just as tough on guns as it is on gangs. Today, the difference between the Sharks and the Jets, and the Bloods and the Crips -- is the difference between a switchblade and an Uzi.**

For make no mistake, guns are at the heart of the gangs who strike at the heart of our communities and families. Every year, hundreds of children and young people are killed by guns, and thousands more are wounded and maimed. Teenage homicides tripled between 1984 and 1994. The number of juveniles killing with guns has quadrupled. And when teenage boys today are more likely to die from gunshot wounds than from any other cause, we know that we have more than a duty -- we have a moral obligation to put an end to this terrible scourge of gun violence.

That is why my juvenile crime bill extends the Brady Bill to prevent juvenile criminals from purchasing guns when they reach legal age. You should not be able to commit a violent crime at 17, and then buy a gun for your 21st birthday. This bill will make it impossible.

This bill requires that child safety locks be sold with guns to keep children from hurting themselves or each other. We know that half of the people who own guns in our country leave them unlocked; and an unbelievable one third of all privately owned guns are left unlocked . . . and loaded. Every one of those guns has the potential to take the life of one of our children -- either by accident, or with deadly purpose.

Child safety locks are simple and inexpensive, but they have the power to prevent a tragedy. I feel so strongly that child safety locks will save lives that in March, I ordered federal agencies to give them to their agents. Today, every FBI and ATF agent has such a child safety device, and by October 15, every agent from the DEA to the U.S. Marshall to the border patrol to

the Park Police will have one as well. If a child safety lock is good enough for law enforcement, it should be good enough for the public.

With these steps, we will cut off young people's access to guns that can cut off their lives. In Boston where many of these efforts are already in place, youth murders have dropped 80 percent in five years, and not one child has been killed with a gun in over a year and a half. I know that many of you here today are trying similar initiatives at the local level.

**This approach represents our best chance to break the back of youth gangs and gun violence. Unfortunately, the juvenile violence bill that the House of Representatives passed last month falls far short of that promise. And a juvenile crime bill that doesn't crack down on guns and gangs, that does not guarantee more prosecutors, probation officers and after school hours, is juvenile crime bill in name only.**

We all know that it will take more than legislation to give the American people the security they deserve. All of us must take responsibility -- responsibility for our children, and for our own actions. This is especially true when it comes to guns. That is why today, I am directing the ATF to post signs in their stores and issue written warnings with each gun they sell.

These warnings put adult gun purchasers on notice of their responsibility to safeguard their firearms or face the possibility of causing a tragedy; and to keep those guns out of the hands of minors, or face a penalty of up to five years in jail. And to anyone who thinks such warnings are not necessary, just think of the thousands of children who died from gunshots this year alone.

In the last four years, we have proven that by working together and learning from each other, we can restore our communities and take back our streets from crime. Now we have a real opportunity to build on that progress -- and to give our children a safe and orderly environment where they can make the most of their future -- by passing a smart, balanced juvenile crime bill that does more than talk tough. I pledge to work with members of Congress of both parties to pass that bill, and I look forward to working with all of you to get the job done.

Thank you and God bless you.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Thomas L. Freedman ( CN=Thomas L. Freedman/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:10-JUN-1997 15:30:34.00

SUBJECT: Re: State of Cities

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:

Thanks for the explanation on the city/suburb. Katie and I think alike...

Here's a thought on the race initiative that probably has been considered. the first thing observers/critics are going to ask about after a good rhetorical speech are the basics. In addition to the backlog at the EEOC, they'll also ask why there's no staff director at the Civil rights Commission and why the President hasn't appointed someone to run the civil rights division. Its a point made in today's USATODAY and elsewhere already...the need for EEOC reform was also made on the Sunday chat shows.