

NLWJC - KAGAN

EMAILS RECEIVED

ARMS - BOX 021 - FOLDER -001

[12/10/1997 - 12/11/1997]

Withdrawal/Redaction Sheet

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001. email	Jose Cerda III to Elena Kagan re: 100,000 Cops (1 page)	12/10/1997	P6/b(6)
002. email	Robin Leeds to Nicole Rabner et al, re: Meeting with Childcare Advocates - 12/12 5pm [partial] (4 pages)	12/11/1997	P6/b(6)

COLLECTION:

Clinton Presidential Records
 Automated Records Management System (Email)
 OPD ([Kagan])
 OA/Box Number: 250000

FOLDER TITLE:

[12/10/1997 -12/11/1997]

2009-1006-F
eh194

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Cynthia A. Rice (CN=Cynthia A. Rice/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:10-DEC-1997 19:15:00.00

SUBJECT: First Fast Track and Now This: Union-Sponsored Welfare Study

TO: Andrea Kane (CN=Andrea Kane/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TO: Diana Fortuna (CN=Diana Fortuna/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TO: Bruce N. Reed (CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

CC: Laura Emmett (CN=Laura Emmett/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

TEXT:

This Jobs With Justice study is a pretty big slam:

First, it's an organized effort by ACORN, AFSCME, and the United Steelworkers and they did not have the courtesy to give us any heads up on. (I was the one who alerted Karen T. and DOL.)

Second, the thesis of both publications is to argue against the President's statement from August that "We now know that welfare reform works." That quote is the first line of one publication, and is paraphrased in the second.

I'll bring you copies. Here's a quick summary:

Welfare Reform as We Know It: First Hand Accounts from the Front Lines has one page case studies from New York, Milwaukee, Boston, Kentucky and elsewhere, mainly slamming workfare for being unfair, unsafe, and anti-labor. The introduction states that "Despite protective rhetoric and directives from the Department of Labor and other federal agencies, abuses still occur" and concludes: "We know enough to conclude that welfare reform is not working."

Welfare Reform: The Jobs Aren't There argues that there are twice as many welfare recipients seeking work as there are low wage jobs. CEA is now examining this more closely, but they say the study greatly understates the number of low-skilled jobs (estimating only 430,000 were created in all of 1997 and 273,000 in 1998). It also radically overstates the number of welfare recipients entering the workforce, saying 1.2 million adults will need jobs in 1998. (The study does not say how that number was reached, but it equals one-third of the adult caseload -- a very large number to expect to enter the workforce next year (and remember, many welfare recipients are already in the workforce, combining work with welfare).

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Jose Cerda III (CN=Jose Cerda III/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:10-DEC-1997 15:21:16.00

SUBJECT: Re: cops

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

Oops...last one...jc3 -- This one is in response to BR about a note asking if we should do anything about the 100,000 cops in the budget.

----- Forwarded by Jose Cerda III/OPD/EOP on 12/10/97

03:20 PM -----

Jose Cerda III

12/09/97 12:52:31 PM

Record Type: Record

To: Bruce N. Reed/OPD/EOP

cc:

Subject: Re: cops

BR:

I don't think we need to do anything in the budget for next year. It has full funding for COPS as agreed to in the BBA (1.4+ billion). What we need to do is some combination of the following:

- (1) get DOJ to back-off its "settle for 70,000" attitude and look for creative new ways to keep demand up (i.e., new targeted programs, waivers of the 75,000 cap for big cities, etc.);
- (2) get DOJ to back off its position that it can't use its statutory waiver authority w/out the appropriators signing off;
- (3) have OMB accept that COPS funding won't necessarily drop off in FY 2000 -- and get them to realize that keeping demand/interest up, through some flexibility, is as important as keeping the 100,000 count;
- (4) have WH and OMB leg. affairs make this a bigger priority with the Hill leadership types (will never win the DOJ/approps. relationship battle); and
- (5) get the President talking COPS again and doing cop events (I'll take handing out COPS funds and talking about crime rates going down any day before another directive.

Plus, I'm sure there's more we can be doing that hasn't immediately occurred to me. I'll keep thinking about it.

Jose'

Also, I called to ask about the Bowles/McCaffrey meeting on the SW border. Are you, Elena or both going? What's the strategy? Nothing has happened since the meeting between the Generals about a month ago. I know

McCaffrey still wants the Drug Policy Council to take this up and come out w/a strategy in 6 months. I'm checking w/the DOJ and Treasury bureaucrats to get their take.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Miriam H. Vogel (CN=Miriam H. Vogel/OU=WHO/O=EOP [WHO])

CREATION DATE/TIME:10-DEC-1997 11:38:17.00 ..

SUBJECT: AIDS Communication Strategy Mtg

TO: Ron Klain (CN=Ron Klain/O=OVP @ OVP [UNKNOWN])

READ:UNKNOWN

TO: Donald H. Gips (CN=Donald H. Gips/O=OVP @ OVP [UNKNOWN])

READ:UNKNOWN

TO: Jacob J. Lew (CN=Jacob J. Lew/OU=OMB/O=EOP @ EOP [OMB])

READ:UNKNOWN

TO: Paul E. Begala (CN=Paul E. Begala/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

TO: Christopher C. Jennings (CN=Christopher C. Jennings/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TO: Ann F. Lewis (CN=Ann F. Lewis/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

TO: Bruce N. Reed (CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TO: Joshua Gotbaum (CN=Joshua Gotbaum/OU=OMB/O=EOP @ EOP [OMB])

READ:UNKNOWN

TO: Richard Socarides (CN=Richard Socarides/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

TO: Sandra Thurman (CN=Sandra Thurman/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TO: Janet Murguia (CN=Janet Murguia/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

TO: Rahm I. Emanuel (CN=Rahm I. Emanuel/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

TO: Sylvia M. Mathews (CN=Sylvia M. Mathews/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

CC: Toby Donenfeld (CN=Toby Donenfeld/O=OVP @ OVP [UNKNOWN])

READ:UNKNOWN

CC: Scott R. Hynes (CN=Scott R. Hynes/O=OVP @ OVP [UNKNOWN])

READ:UNKNOWN

CC: Eleanor S. Parker (CN=Eleanor S. Parker/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

CC: Sarah A. Bianchi (CN=Sarah A. Bianchi/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

CC: Ruby Shamir (CN=Ruby Shamir/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

CC: June G. Turner (CN=June G. Turner/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

CC: Marjorie Tarmey (CN=Marjorie Tarmey/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

CC: Dan J. Taylor (CN=Dan J. Taylor/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

CC: Sarah T. Holewinski (CN=Sarah T. Holewinski/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

CC: Laura Emmett (CN=Laura Emmett/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

CC: Jessica L. Gibson (CN=Jessica L. Gibson/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

CC: Michelle Crisci (CN=Michelle Crisci/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

CC: Cathy R. Mays (CN=Cathy R. Mays/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TEXT:

Maria will be holding the next AIDS Strategy on Thursday, December 11 at 10:30 am in her office.

The following topics will be addressed: follow up on AIDS Council Report, Medicaid/HIV issues & Dr. Hitt's meeting with the Chief of Staff.

Please let me know if you plan to attend. Thank you.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Richard Socarides (CN=Richard Socarides/OU=WHO/O=EOP [WHO])

CREATION DATE/TIME:10-DEC-1997 16:33:36.00

SUBJECT: NC5588: Duke grants dom-par bennies

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

----- Forwarded by Richard Socarides/WHO/EOP on 12/10/97
04:33 PM -----

rwockner @ netcom.com
12/10/97 01:54:00 PM

Record Type: Record

To: Stuart D. Rosenstein, Richard Socarides

cc:

Subject: NC5588: Duke grants dom-par bennies

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HERALD-SUN, Dec. 10, 1997
Box 2092, Durham NC 27702

Duke gives benefits to grad students' same-sex partners
By BLAKE DICKINSON| The Herald-Sun|

Duke University will begin offering health insurance and other benefits to gay and lesbian partners of graduate students Jan. 15, President Nan Keohane announced Tuesday.

The new policy comes nearly three years after the campus extended benefits to same-sex partners of faculty and staff.

''It's long overdue,'' said Ian Lekus, a fifth-year graduate student in history and member of Queer Grads. ``But we are very pleased to see Duke University recognize the equality of same-sex relationships to those of legally married heterosexual partners and live up to its own nondiscrimination policy.''

Keohane's announcement, in the form of a letter to the executive committee of the Task Force on Lesbian, Gay and Bisexual Matters, came after she spoke with campus trustees behind closed doors about the matter this weekend.

Keohane could not be reached for further comment Wednesday.

Access to recreational facilities and campus libraries should be available early in the spring semester. Applications for available campus housing _ Duke currently offers Central Campus apartments to married couples _ will be arranged by next fall.

The availability of health insurance may be bit more problematic, university officials warned. Duke must negotiate a new contract with a company that provides same-sex spousal equivalent coverage.

Graduate and professional students interested in signing up their same-sex partners will need to meet the same criteria required of Duke employees. Applicants must sign an affidavit stating they are in a long-term relationship in which both partners share personal and financial responsibility.

Duke undergraduates will not be eligible for same-sex benefits because the university does not recognize their financial independence from parents or guardians.

Heterosexual live-in couples do not qualify under the policy and must marry to receive full campus benefits. Same-sex marriages are not recognized in North Carolina.

``I'm just relieved that the issue is being put to bed,'' said James Harkins, a fifth-year graduate student in music who began working on the policy change in 1993. ``It has been frustrating that this inequity has been around for such a long time.``

The push for same-sex benefits began shortly after Duke adopted a 1988 equal opportunity policy that denied discrimination on the basis of ``sexual orientation or preference.``

After nearly five years of campus debate over the moral and financial ramifications of changing the policy, Keohane arrived on campus and quickly gained support for extending benefits to the same-sex partners of professors and non-faculty staff.

University personnel estimated in January 1995 that between 2 percent and 3 percent of university personnel might take advantage of the new policy. About 40 of Duke's more than 20,000 employees have signed up their same-sex partners for university benefits to date.

Gay and lesbian graduate students thought they would be included in short order.

``I don't think anybody expected it would take this long,'' Harkins said.

After more than two years of quiet, behind-the-scenes negotiating, graduate students stepped up their campaign last spring. Through letters to the campus newspaper, petitions and a surprise May demonstration at a groundbreaking ceremony for Duke's new recreation center, the students made their cause public.

``It was not so much to embarrass the university as to focus the attention of the administration on the fact. I think we felt the issue fell off the table after the benefits were extended to faculty and staff,'' Lekus said. ``We feel it is that attention that led the administration to make its decision.``

Getting access to the libraries, campus gyms and housing will be nice for same-sex partners, Lekus said. But the real issue was health insurance.

``It's very difficult to afford if you don't have access to a corporate plan or your partner's plan,'' he said. ``Health insurance is really a matter of life and death.''

John Howard, the director of Duke's Center for Lesbian, Gay and Bisexual Life, praised the decision.

``I'm delighted. And I'm proud of Nan Keohane,'' Howard said. ``She's demonstrated leadership and courage on this issue. We couldn't be more pleased.''

Graduate students, faculty, administrators, alumni and trustees who pushed the issue forward deserve credit, Howard said. ``There's still a little work to be done,'' he said. ``But there will certainly be some celebrating.''

===== ATTACHMENT 1 =====
 .ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

RFC-822-headers:

Received: from conversion.pmdf.eop.gov by PMDF.EOP.GOV (PMDF V5.0-4 #6879)
 id <01IR0G70NG5C013S22@PMDF.EOP.GOV>; Wed, 10 Dec 1997 14:31:39 -0500 (EST)

Received: from storm.eop.gov (storm.eop.gov)
 by PMDF.EOP.GOV (PMDF V5.0-4 #6879) id <01IR0G6ZCAM800JZPX@PMDF.EOP.GOV>; Wed,

10 Dec 1997 14:31:37 -0500 (EST)

Received: from netcom10.netcom.com ([192.100.81.120])
 by STORM.EOP.GOV (PMDF V5.1-7 #6879)
 with ESMTTP id <01IR0G5KYNGY00328S@STORM.EOP.GOV>; Wed,
 10 Dec 1997 14:31:27 -0500 (EST)

Received: (from rwockner@localhost)
 by netcom10.netcom.com (8.8.5-r-beta/8.8.5/(NETCOM v1.02)) id KAA01089; Wed,
 10 Dec 1997 10:54:15 -0800 (PST)

===== END ATTACHMENT 1 =====

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: William R. Kincaid (CN=William R. Kincaid/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:10-DEC-1997 18:47:43.00

SUBJECT: OCR testing-related work: update

TO: Tanya E. Martin (CN=Tanya E. Martin/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

CC: William R. Kincaid (CN=William R. Kincaid/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

----- Forwarded by William R. Kincaid/OPD/EOP on 12/10/97
06:47 PM -----

Arthur_Coleman @ ed.gov

12/10/97 02:10:00 PM

Record Type: Record

To: Michael Cohen, William R. Kincaid

cc:

Subject: OCR testing-related work: update

Bill and Mike,

This is an update on our work regarding Title VI and Title IX in the area of test use. Please forward this information to Elena and Tanya (I don't have their internet addresses.)

Background:

You will recall that we met on several occasions with the Leadership Conference in the context of national testing issues. As part of our discussion, we committed to moving OCR's draft testing guidance to final (following collaboration with DoJ, among others), and solicited comments from the Leadership Conference regarding the draft.

Update:

We had targeted mid-December for a release of the guidance in final. We are, however, still talking with DoJ regarding some outstanding points related to the guidance (nothing that calls into question the legal standards we're using). This target date will move to the early part of '98. As a result, we've asked a subgroup of the Leadership Conference to meet soon regarding the guidance (substantively, as well as regarding the form of the release).

Our very strong recommendation will be to maintain the final issuance of the guidance in a form that is not regulatory. For a host of strategic reasons, we are hopeful that there will be concurrence on

this point among Leadership Conference members.

In addition to the guidance, itself, we are preparing a pamphlet of questions and answers to assist educators and parents in this area, as

well as a more comprehensive information strategy to accompany the issuance of the guidance in final. We will meet on this, and related matters, in the coming weeks. In the meantime, we'd appreciate any ideas or suggestions you may have regarding our work in this area.

Thanks.

Art
205-9703

===== ATTACHMENT 1 =====
ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

RFC-822-headers:

Received: from conversion.pmdf.eop.gov by PMDF.EOP.GOV (PMDF V5.0-4 #6879)
id <01IR0JMPNMRK00ZG51@PMDF.EOP.GOV>; Wed, 10 Dec 1997 16:10:38 -0500 (EST)

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by PMDF.EOP.GOV (PMDF V5.0-4 #6879) id <01IR0JMK78XS00W8HL@PMDF.EOP.GOV>; Wed,

10 Dec 1997 16:10:32 -0500 (EST)

Received: from vader.ed.gov ([165.224.216.253])

by STORM.EOP.GOV (PMDF V5.1-7 #6879)

with ESMTTP id <01IR0JLUVSKU0031GA@STORM.EOP.GOV>; Wed,

10 Dec 1997 16:09:57 -0500 (EST)

Received: from smtpgwyl.ed.gov (smtpgwyl.ed.gov [165.224.216.37])

by vader.ed.gov (8.8.7/8.8.4) with SMTP id NAA27663; Wed,

10 Dec 1997 13:51:50 -0500 (EST)

Received: from ccMail by smtpgwyl.ed.gov

(IMA Internet Exchange 2.12 Enterprise) id 0009CF09; Wed,

10 Dec 1997 13:54:28 -0500

===== END ATTACHMENT 1 =====

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Thomas L. Freedman (CN=Thomas L. Freedman/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:10-DEC-1997 10:05:40.00

SUBJECT: Conrad tobacco meeting

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TO: Bruce N. Reed (CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

I am setting it up for right after the Hill education meeting Thursday-- probably around 2:30. Is there any problem with you staying up on the Hill for it...

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Jose Cerda III (CN=Jose Cerda III/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:10-DEC-1997 15:19:32.00

SUBJECT: Re: 100,000 cops

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

4th and final...jc3

----- Forwarded by Jose Cerda III/OPD/EOP on 12/10/97
03:19 PM -----

Bruce N. Reed

12/09/97 12:22:16 PM

Record Type: Record

To: Ron Klain/OVP @ OVP

cc: See the distribution list at the bottom of this message

Subject: Re: 100,000 cops

Nobody leaves this joint till the 100,000th cop is awarded.

Message Copied

To:

Jose Cerda III/OPD/EOP

eli g. attie/ovp @ ovp

Bruce N. Reed/OPD/EOP

ron klain/ovp @ ovp

Michelle Crisci/WHO/EOP

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Michele Jolin (CN=Michele Jolin/OU=CEA/O=EOP [CEA])

CREATION DATE/TIME:10-DEC-1997 12:29:07.00

SUBJECT: CEA Childcare Whitepaper

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TO: Barry J. Toiv (CN=Barry J. Toiv/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

TO: Rahm I. Emanuel (CN=Rahm I. Emanuel/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

CC: Michelle Crisci (CN=Michelle Crisci/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

TEXT:

Janet asked me to give you a blurb about the CEA Childcare Whitepaper.
The following is a description she signed-off on:

With more mothers en

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Richard Socarides (CN=Richard Socarides/OU=WHO/O=EOP [WHO])

CREATION DATE/TIME:10-DEC-1997 16:24:02.00

SUBJECT: Fairfax mtg of Race Board

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

Could you check-in on the policy development/announcements for next Wednesday. We are working w/ Julie and she's great but I think she could use a little bit of your influence and stature to bring some of this to a timely conclusion. Thanks. Call me. 6-1611.

**Crime Meeting Agenda
December 10, 1997**

Automated Records Management System
Hex-Dump Conversion

12/11 Miami Drug Event

Announcements

- 1) Increase in Coast Guard interdiction #'s
- 2) Expanded HIDTA in Florida
- 3) Anti-Drug Media Campaign- ready to pilot in 12 cities next month

Related issues

- 1) DOD budget passback
- 2) DEA/ Border Patrol case

Outstanding Events/Issues

- * Monitoring the Future Study on youth drug use-- 12/18 ONDCP and HHS release
- * Minnesota speech for AG
- * Update from Justice on # of gang prosecutions at federal level/feds assisting states

Treasury Update on Assault Weapons

Miscellaneous/ Pending Items

- * Any other pending events/releases--DOJ Reports
- * NIJ Studies-- G.R.E.A.T. evaluation, Gang member study
- * Cop Killer Bullets study

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Jose Cerda III (CN=Jose Cerda III/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:10-DEC-1997 15:18:24.00

SUBJECT: Re: 100,000 cops

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

Two in the series...jc3

----- Forwarded by Jose Cerda III/OPD/EOP on 12/10/97
03:18 PM -----

Jose Cerda III

12/09/97 11:22:47 AM

Record Type: Record

To: Eli G. Attie/OVP @ OVP

cc: Bruce N. Reed/OPD/EOP, ron klain/ovp @ ovp, Michelle Crisci/WHO/EOP

Subject: Re: 100,000 cops

Eli:

Thanks for the heads up, though I'm afraid we well aware of DOJ's wanting to max out on about 70,000 cops. We're not off track for 100,000 yet, but it does become increasingly difficult with Congress starting to earmark unobligated funds, DOJ not wanting to cross their appropriators, OMB more concerned with "100,000 cops on paper" than "100,000 cops in practice", and minimum attention from the White House. My guess is that the White House -- DPC, Intergovernmental, Leg. Affairs, OMB -- will have to step-in before the next budget cycle and do a bit of our own problem solving.

It does trouble me, however, that the Acting Associate AG seems so willing to concede the President's 100,000 goal...though I wouldn't say it surprises me...

Jose'

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Cynthia A. Rice (CN=Cynthia A. Rice/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:10-DEC-1997 14:02:34.00

SUBJECT: Welfare radio address

TO: Diana Fortuna (CN=Diana Fortuna/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Andrea Kane (CN=Andrea Kane/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Christa Robinson (CN=Christa Robinson/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Bruce N. Reed (CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TEXT:

It looks less and less likely that we'll be ready for a welfare radio address this Saturday. We should be ready for next Saturday.

By tomorrow, HHS will have caseload data for only 43 of the 50 states -- the APWA meeting in San Francisco is apparently slowing them down.

I just got the revised DOL competitive grant application -- we will have a few changes, but that should be ready shortly.

The HUD funds apparently went out the door already -- we didn't indicate our interest soon enough.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Michael Cohen (CN=Michael Cohen/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:10-DEC-1997 18:13:37.00

SUBJECT: Education Budget

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TO: Bruce N. Reed (CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

I gather the education portion of today's budget discussion was inconclusive (except for the Shireman/Kagan agreement to save \$250 million from Pell) After the meeting, Barbara Chow and Bob Shireman proposed that I sit down with them tomorrow, and that the three of us try to come up with a packet of recommendations for education that we can use to structure a discussion with you and Gene, in order to try and reach some agreement.

I accepted the invitation, for a meeting at 10:30 tomorrow. I'm taking home the materials OMB handed out today, and will check in with you before my meeting tomorrow.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Barry J. Toiv (CN=Barry J. Toiv/OU=WHO/O=EOP [WHO])

CREATION DATE/TIME:10-DEC-1997 13:40:33.00

SUBJECT: Bob Barr

TO: Julie L. Haas (CN=Julie L. Haas/OU=OMB/O=EOP @ EOP [OMB])

READ:UNKNOWN

TO: Sylvia M. Mathews (CN=Sylvia M. Mathews/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

TO: Cheryl D. Mills (CN=Cheryl D. Mills/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

TO: Karen A. Popp (CN=Karen A. Popp/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

TO: Virginia Apuzzo (CN=Virginia Apuzzo/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

TO: Bruce N. Reed (CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TO: Daniel W. Burkhardt (CN=Daniel W. Burkhardt/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

TO: Maria Echaveste (CN=Maria Echaveste/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

TO: John Podesta (CN=John Podesta/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

TO: Jacqueline A. Easley (CN=Jacqueline A. Easley/OU=OMB/O=EOP @ EOP [OMB])

READ:UNKNOWN

TO: Ada L. Posey (CN=Ada L. Posey/OU=OA/O=EOP @ EOP [OA])

READ:UNKNOWN

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TO: Michael D. McCurry (CN=Michael D. McCurry/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

CC: June G. Turner (CN=June G. Turner/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

CC: Sara M. Latham (CN=Sara M. Latham/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

TEXT:

Bob Barr, in today's Freeh hearing, suggested that it was a security threat to permit welfare hires to work at the White House. Apparently, Dems went after him pretty good. I've told Reuters that people hired here undergo the same rigorous clearance process and drug testing regardless of circumstances, and to suggest that single mothers trying to raise their children and make the transition from welfare to work are inherently a

greater security threat is offensive. (We need Mr. Barr on stage in the next race town hall.)

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001. email	Jose Cerda III to Elena Kagan re: 100,000 Cops (1 page)	12/10/1997	P6/b(6)

COLLECTION:

Clinton Presidential Records
Automated Records Management System (Email)
OPD ([Kagan])
OA/Box Number: 250000

FOLDER TITLE:

[12/10/1997 -12/11/1997]

2009-1006-F
eh194

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

**Miami Drug Event
Questions and Answers
December 11, 1997**

Coast Guard Interdiction

Q. How much cocaine has the Coast Guard seized?

A. During FY97, the Coast Guard, in conjunction with other U.S. law enforcement agencies, seized its highest-ever total of cocaine -- 103,617 pounds. Last year's assisted seizures are triple the FY96 total of 28,585 pounds. Moreover, they are substantially higher than their previous record set in FY91 of 90,335 pounds. The increase in Coast Guard seizures is largely the result of the success of Frontier Shield, which were kicked off last year.

Q. What is an assisted seizure?

A. It is a seizure during which Coast Guard assets participated in the operation. Many of our federal law enforcement agencies -- Customs, the Coast Guard, the Drug Enforcement Agency (DEA) -- work together on drug seizure operations.

Q. How do you know seizures are not up because the drug problem is growing?

A. Because the other indicators of drug abuse are down. Overall drug use, what Americans spend on drugs, indicators of crack and methamphetamine usage are all down. Youth drug use seems to have stabilized. If the problem were growing these indicators would also be up.

Q. How do these numbers relate to overall seizure data?

A. Full 1997 Federal-Wide Drug Seizure System (FDSS) data is not yet available. Assuming reported seizure levels remain unchanged during the FDSS "scrub," seizure levels are on track to meet or best prior year levels. For example, the Coast Guard and the Customs Services *alone* combined current data provides a total of 119.6 metric tons of cocaine seized. In 1996, all the federal agencies *combined*, including DEA and the Border Patrol, seized a total 115.3 metric tons of cocaine.

Q. What can you tell us about reports that the DEA released the driver of a tractor-trailer rig loaded with over a ton of cocaine this past weekend in Texas?

A. It is not appropriate for us to comment on this ongoing criminal investigation. Questions

regarding this matter should be directed to the Department of Justice.

Increased Department of Defense Counter-Drug Efforts

Q. How much is the increase?

A. The Department of Defense, under Secretary Cohen's leadership, has agreed to provide an additional \$73 million over its original FY 99 budget request dedicated to counter-drug efforts. [Although this is only a \$25 million increase over last year's enacted level, it represents a \$73 million real increase due to non-recurring capital costs that dropped out this year's budget.]

Q. What will the new monies fund?

A. The funding will go toward a host of Defense's counter-drug efforts, including:

- Enhancing source country interdiction efforts, primarily in Peru, by providing ground-based and airborne radar detection capabilities, as well as training and conducting riverine interdiction programs;
- Implementing the commitments the United States made at the Barbados Summit to assist the Caribbean nations with maritime interdiction efforts; and,
- Working with Mexico to assist them in establishing their own interdiction capabilities;

Q. How did this increase come about?

A. As provided by statute, the White House Office of National Drug Control Policy (ONDCP) reviewed the budget proposal of the Department of Defense to determine if the monies provided in the request adequately met the goals of the President's National Drug Control Strategy. ONDCP determined that the request failed to achieve the President's goals and began to work with the Department of Defense to rectify this situation. Secretary Cohen provided the leadership necessary to ensure that the Department of Defense's budget would meet the President's goals and objectives.

\$195 Million Anti-Drug Youth Media Campaign

Q. What is the campaign?

A. The campaign is a nationwide paid media campaign to use the full force of the media --

regarding this matter should be directed to the Department of Justice.

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Q. What is the campaign?

A. The campaign is a nationwide paid media campaign to use the full force of the media --

from television to the Internet to Sports marketing -- to educate kids and parents about the dangers of drugs.

Q. What is the status of the campaign?

A. Congress has appropriated the money for the media campaign and the President has signed the appropriations bill into law. ONDCP submitted to the members of the relevant committees a plan for implementing the campaign, as required under the legislation, and Congress has approved the plan. Phase I of the campaign will begin next month, with ads running in 12 pilot cities to evaluate the campaign. The 12 pilot cities are: **Atlanta, Baltimore, Boise, Denver, Hartford, Houston, Milwaukee, Portland (OR), San Diego, Sioux City, Tucson, and Washington, D.C.**

Once the evaluation phase is completed, the campaign will go nationwide. Every American child will learn about the dangers of drugs when they tune in to prime-time television, listen to the radio, and surf the Internet.

Q. Will the ad campaign really have any effect on youth drug use?

A. We believe it will. While television ads have been found to be among the most efficient and effective means of reducing drug use, anti-drug public service messages and news coverage of drug issues have dropped markedly since 1989. The media campaign will involve the use of both paid and public service advertisements to get the message to kids and their parents about the dangers of drugs.

The amount of funding for the media campaign is based on an estimate from the Partnership for a Drug-Free America and ad agencies for the level of ad exposure necessary to change attitudes and increase risk perception. Youth drug use has increased because risk perceptions have diminished. In 1990, 86.3 percent of kids, ages 12 to 17, said cocaine use was a high-risk behavior, and 40.4 percent said marijuana use was risky. By 1994, high-risk perception rates fell to 81.4 percent for cocaine and to 32.6 percent for marijuana. During the same time, 1992-1996, overall drug-use rates among youth increased. By increasing risk perceptions, coupled with positive messages of opportunity, the campaign will help steer kids away from drugs.

High-Intensity Drug Trafficking Areas

Q. What was today's announcement regarding the creation of a Central Florida HIDTA?

A. Today, the Administration -- and Florida Members of Congress in a separate press conference-- announced the formation of the Central Florida HIDTA. The Director will soon fulfill the statutory requirements to officially designate the Central Florida HIDTA. However, the President recently signed funding for this HIDTA-- \$1 million in new money-- into law and an Executive Committee has been formed to help.

Q. Why was Central Florida selected for a HIDTA?

- A. Data provided by Central Florida authorities indicates that the I-4 Corridor, from Tampa to Orlando, is a critical juncture for drug trafficking. The data also shows that organized drug trafficking has increased in the area with over 75 such groups operating in Tampa alone. The I-4 Corridor has the highest rate of heroin deaths per capita in Florida, Orlando ranks fifth in the nation for cocaine related deaths. During 1996 alone, the Orlando area experienced 30 heroin overdose deaths, many of them by young people.

Q. What is the HIDTA program? What is a HIDTA?

- A. The "HIDTA" program provides federal assistance to better coordinate and enhance counter-drug law enforcement -- from the local to the federal level -- in those critical areas of the nation that are centers of drug production, manufacturing, importation, or distribution.

Q. How does a HIDTA get designated, or created?

- A. HIDTA's are designated by the Director of ONDCP, in consultation with the Attorney General, heads of the national drug program agencies, and the appropriate Governors. The criteria for designating a HIDTA are:
- the extent to which the area is a center of illegal drug production, manufacturing, importation or distribution;
 - the extent to which State and local law enforcement agencies have committed resources to respond to the drug threat;
 - the extent to which drug-related activities in the area are having a harmful impact in other areas of the country; and,
 - the extent to which a significant increase in allocation of Federal resources is necessary to respond adequately to drug-related activities in the area.

Q. How many HIDTAs are there?

- A. There are 22 HIDTAs (including the five Southwest Border HIDTAs) in operation now. The Central HIDTA will be the 23rd designated HIDTA. Under the Clinton Administration the number of HIDTAs has grown from 5 to now 23; resources for the program have grown from \$25 million in FY90 to \$162 million in FY98.

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- **The Department will use increased funding to: enhance source country interdiction efforts, primarily in Peru; carry out our international commitments to assist the Caribbean nations with maritime interdiction efforts; and work with Mexico to assist them in establishing their own interdiction capabilities.**

Reducing Drug-Related Crime and Violence

Expanding High Intensity Drug Trafficking Areas (HIDTAs): Recent crime data show that drug-related crime is in decline. To further build our efforts to combat drug-related crime and counter drug trafficking, Drug Director Barry McCaffrey and members of Congress announced the formation of the Central Florida High Intensity Drug Trafficking Area.

- **The HIDTA program provides federal assistance to better coordinate and enhance counter-drug law enforcement, from the local to the federal level, in critical areas where drug production, manufacturing, importation, or distribution flourish. This newest HIDTA will bring the total number of designated areas to 23-- 18 of which have been created under the Clinton Administration.**

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next month with ads in 12 pilot cities across the nation and eventually move nationwide.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Thomas L. Freedman (CN=Thomas L. Freedman/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:10-DEC-1997 16:05:36.00

SUBJECT: Some Updates

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TO: Bruce N. Reed (CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

CC: Mary L. Smith (CN=Mary L. Smith/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

Here's a quick update on some of our issues, sorry it runs a little long. I think we will have some good things happen.

DOJ debt collection bill: we got an informal estimate of saving \$270 million from DOJ, David Huan at OMB is looking to see if they can confirm that kind of saving. He says obviously now would be good time to move it if we can. There will be legal/political vetting issues even if we get a good estimate for the bill-- the law moves the presumptions on debt collection in the government's favor.

Pagers for battered woman: DOJ says the cell phone industry is agreeable, they've offered phones for each shelter (1,400) so women could leave the facility and still have access to the police. We need to look for other places that make sense to have phones. DOJ is meeting with courts people to see about making phones available to women getting restraining orders. We're hoping to have this for the SOTU.

Religious Freedom in the Workplace-- we've had several meetings with DOJ, DOL, SBA, EEOC, Commerce, OPL, and counsel (Bill Marshall). The group felt the original bill was terribly drafted and unworkable. A working group led by DOJ has finished their version of the bill. That bill is now waiting for sign off by David Ogden etc. We'll then need to do more vetting. Each agency has already been talking to the groups to see where they stood on the Coats/Kerry bill, but we will need to do this in a thorough way and we'll get back to you with a plan this week when we hope to get the draft bill.

Lifetime supervision for child sex offenders: In June, DOJ said they would have a study done in six months. Rahm likes this issue and he brought the issue up today at the crime meeting, DOJ is looking for hooks. Nick Guess said the idea would be to condition prison funds, I think this will be hard to find a manageable option but we will find something more narrow than a wholesale plan.

Single Food Agency-- We've talked to OMB and I'm sending Elena their memo. The proposal will experience bureaucratic attacks-- the agencies haven't been told about the project according to Wendy Taylor at OMB. It seems like a good substantive idea, it will be a politically good one only if we don't cut the budget. Wendy says OMB doesn't think this involves a savings, in fact there are slightly higher admin. costs.

Accomplishments list-- Rahm came to the COS breakfast meeting Tuesday and

explained how the President wanted this list. Mary is coordinating the answers which we should be getting this week with the goal of having something before X-mas.

Rural disaster recovery-- Mary has talked to Carl W. and is sending you a memo on what's going on.

Skinhead violence in Denver: Ogden at DOJ has had a meeting looking for what to do. He agrees that it fits nicely with many of the President's initiatives, He says the local folks are wary of looking like the federal government is trying to step into a local prosecution. But says he is following up and promises to get back to us.

Sexual orientation exec order: Dawn Chirwa is looking at this in relation to the military (DOD had no problems) otherwise it is ready to go.

Regards, Tom

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Mary L. Smith (CN=Mary L. Smith/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:10-DEC-1997 19:04:18.00

SUBJECT: Re: Ag Issues

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TO: Thomas L. Freedman (CN=Thomas L. Freedman/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TO: Bruce N. Reed (CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

I talked to Carl Whillock. Here are his answers:

1. Crop revenue coverage: Currently, crop revenue coverage is only available for very limited types of crops such corn, wheat, etc. USDA is currently discussing internally expanding this to all types of revenue-producing crops, including cattle, tomatoes, etc. The discussions at USDA have focused on this expansion being implemented primarily through private insurance coverage. One scenario would have the farmer responsible for the first 10% of loss, the private insurance company covering the next 65%, and perhaps the Federal government subsidizing the last 25% of the farmer's loss.

Carl believes that this crop insurance would not be very expensive to the individual farmer as long as the risk pool was very large and spread over different types of farmers. Carl thought that this type of private insurance arrangement with partial government subsidies might even be less expensive than the current price support and loan programs, because of the private insurers' substantial participation. Carl also didn't think that this type of scenario would require legislation, but might require an appropriation for the subsidy portion.

Even though USDA is doing research on this, they do not have a deadline or even a time frame to try to implement this. This seems like a good idea to pursue. Should we follow up with this by setting up some meetings with USDA and OMB, etc?

2. Export Enhancement: Carl agrees with Bruce that this program is being used as extensively as possible already. Under this program, the Secretary of Agriculture has substantial discretion to subsidize the advertising and sales of exports of U.S. food. This subsidy primarily goes to food processing companies, and critics argue that we are simply supporting companies such as Tysons, etc. However, these programs indirectly benefit farmers because their products are exported in greater quantities. Also, U.S. food is able to be exported at a lower cost because U.S. food processing companies spend less on advertising and marketing because of the federal subsidy. Further, the Secretary can direct the subsidies toward whatever crop needs the assistance in a particular year. For instance, this year greater portions of federal funds have been directed toward the dairy industry.

We can look into expanding the program if you want.

Regards, Mary

Bruce N. Reed
12/09/97 12:24:39 PM
Record Type: Record

To: Thomas L. Freedman/OPD/EOP, Mary L. Smith/OPD/EOP
cc: Elena Kagan/OPD/EOP
Subject: Ag Issues

Could you check with Carl Whillock on this? Thanks.
----- Forwarded by Bruce N. Reed/OPD/EOP on 12/09/97
12:24 PM -----

Ann F. Lewis
12/09/97 10:20:50 AM
Record Type: Record

To: Bruce N. Reed/OPD/EOP
cc:
Subject: Ag Issues

I talked with Kent Conrad this weekend. He pointed out that farmers in his state are suffering from serious crop losses due to disease. (Nothing brand new or exotic but much more widespread --perhaps up to 30% some crops.) When ND had \$1 B + in flood damages, FEMA came and and were "terrific" but when people suffer equally devastating (\$1B) crop damages, there is no similar response available. I asked about crop insurance. There is "crop revenue coverage" but he felt it could/should be strengthened / expanded .Since the "Freedom to Farm" bill does open farmers more to market forces, is there an argument for increasing or expanding insurance ?

His second recommendation is for "aggressive export enhancement" --my own sense is that we are pretty aggressive at this and it would be hard to demonstrate more but what do I know...

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Jose Cerda III (CN=Jose Cerda III/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:10-DEC-1997 15:17:45.00

SUBJECT: 100,000 cops

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

One in a series to follow...jc3

----- Forwarded by Jose Cerda III/OPD/EOP on 12/10/97

03:17 PM -----

Eli G. Attie @ OVP

12/09/97 11:05:38 AM

Record Type: Record

To: Bruce N. Reed/OPD/EOP

cc: Ron Klain/OVP @ OVP, Jose Cerda III/OPD/EOP, Michelle Crisci/WHO/EOP

Subject: 100,000 cops

Bruce -- just a quick FYI -- I just spoke with Deputy Associate Attorney General John Dwyer, who oversees the COPS program; he asked me to pass on a message from the A.G. to Ron and the VP (since we are doing an announcement of some new cops this week) that we may never reach 100,000 cops. He says interest in the cops at the local level has been waning steadily, and Congress hasn't been that cooperative in finding ways to make them more attractive. Therefore, according to Dwyer, we may simply max out at about 70,000 and declare victory.

Ron and I thought you should be aware of this, since you may not agree with this approach... If you want to inquire at DoJ, Dwyer's number is 514-4969... (or I can speak to him further if you want)

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RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Christa Robinson (CN=Christa Robinson/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:10-DEC-1997 19:49:39.00

SUBJECT:

TO: ELENA (Pager) #KAGAN (ELENA (Pager) #KAGAN [UNKNOWN])
READ:UNKNOWN

TEXT:

Please call Christa 6-5165 re:paper for Miami event.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Jennifer M. Palmieri (CN=Jennifer M. Palmieri/OU=WHO/O=EOP [WHO])

CREATION DATE/TIME:11-DEC-1997 19:56:57.00

SUBJECT: MLK Day Events

TO: Michael Wenger (CN=Michael Wenger/OU=PIR/O=EOP @ EOP [PIR])
READ:UNKNOWN

TO: Paul E. Begala (CN=Paul E. Begala/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: D. Stephen Goodin (CN=D. Stephen Goodin/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Andrew J. Mayock (CN=Andrew J. Mayock/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Stacie Spector (CN=Stacie Spector/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Katherine Hubbard (CN=Katherine Hubbard/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Lynn G. Cutler (CN=Lynn G. Cutler/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Judith A. Winston (CN=Judith A. Winston/OU=PIR/O=EOP @ EOP [PIR])
READ:UNKNOWN

TO: Ann F. Lewis (CN=Ann F. Lewis/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Maria Echaveste (CN=Maria Echaveste/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Richard Socarides (CN=Richard Socarides/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Eleanor S. Parker (CN=Eleanor S. Parker/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Nelson Reyneri (CN=Nelson Reyneri/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Susan M. Liss (CN=Susan M. Liss/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Jake Siewert (CN=Jake Siewert/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Janet Murguia (CN=Janet Murguia/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Stephen B. Silverman (CN=Stephen B. Silverman/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

TO: Audrey M. Hutchinson (CN=Audrey M. Hutchinson/OU=PIR/O=EOP @ EOP [PIR])
 READ:UNKNOWN

TO: Ruby Shamir (CN=Ruby Shamir/OU=WHO/O=EOP @ EOP [WHO])
 READ:UNKNOWN

TO: Terri J. Tingen (CN=Terri J. Tingen/OU=WHO/O=EOP @ EOP [WHO])
 READ:UNKNOWN

TO: Minyon Moore (CN=Minyon Moore/OU=WHO/O=EOP @ EOP [WHO])
 READ:UNKNOWN

CC: Sylvia M. Mathews (CN=Sylvia M. Mathews/OU=WHO/O=EOP @ EOP [WHO])
 READ:UNKNOWN

CC: Ansley Jones (CN=Ansley Jones/O=OVP @ OVP [UNKNOWN])
 READ:UNKNOWN

CC: Marjorie Tarmey (CN=Marjorie Tarmey/OU=WHO/O=EOP @ EOP [WHO])
 READ:UNKNOWN

CC: Patricia Solis-Doyle (CN=Patricia Solis-Doyle/OU=WHO/O=EOP @ EOP [WHO])
 READ:UNKNOWN

TEXT:

Stephen Goodin and I cordially invite you to a meeting tomorrow at noon Friday in Room 180 to discuss MLK Day events.

While the primary purpose of the meeting will be to discuss the President's participation in MLK Day events, we would also like to hear about plans for the PIR Board Members, Cabinet members and the other Principals.

Lynn, Janet, and Ben -- it would be helpful if you would come prepared to discuss particular proposals (if any) members of your respective constituencies would like to have considered.

I apologize for the late notice of the meeting. Please let me know if you are not able to make it. If it is difficult for folks to attend the meeting, we will reschedule for Monday.

An agenda for the meeting follows:

- I) Message Requirements for the Day (Ann Lewis)
 - Race Town Hall on MLK
 - Policy Announcements (DPC/NEC)
- II) Schedule/Logistical Issues (Jennifer Palmieri)
 - Limitations on Travel for 1/15 and 1/19
 - Past POTUS participation on MLK Day
- III) Discussion of Proposals
 - Rev. Jackson/Wall Street (Minyon Moore)
 - Lincoln Memorial (Bibb Hubbard/Stephen Silverman)
 - "Day On" Service (Bibb Hubbard/Stephen Silverman)
 - Requests from Elected Officials (Janet Murguia, Cutler)

Lynn

WH created event

- IV) Surrogate Activities
 - PIR Board Plans (Judy Winston)
 - Cabinet Plans (Bibb Hubbard/Stephen Silverman)
 - Other Principals

If you have any questions or suggested changes to the agenda please let me on Stephen Goodin know.

Thanks to all.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Diana Fortuna (CN=Diana Fortuna/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:11-DEC-1997 16:49:25.00

SUBJECT: Children's SSI report

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

CC: Laura Emmett (CN=Laura Emmett/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

CC: Cynthia A. Rice (CN=Cynthia A. Rice/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

It turns out that Ken Apfel has decided to change the content of the children's SSI report -- he wants to review ALL the children that have been denied, not just the groups targeted earlier (mental retardation, low-performing states). We can talk about this if you like. It will be somewhat harder to argue in the media that SSA did a good job if we are re-reviewing everything. Also, the Republicans will not like it, although our response is that we are not changing the standard, which they view as the most important thing. OMB is wondering if this is necessary, and so we are meeting with SSA tomorrow on it. I am not inclined to second guess this decision -- it's their report, this decision is widely known within SSA, and I certainly wouldn't want to be in the position of arguing from here for fewer reviews.

So I'll have to rewrite the memo. The report won't be released until late next week or even the week of Christmas. I'm keeping Sylvia's office informed.

MEMORANDUM

TO: Elena Kagan

FROM: Julie A. Fernandes
Leanne A. Shimabukuro

DATE: December 11, 1997

RE: Options for INS Reform

We have done a very brief summary of the major INS reform proposals and provided an outline of the broad options which integrates aspects of the different proposals (as well as other informal suggestions that were made during our meetings) as a thinkpiece for you.

PROPOSAL SUMMARIES

Commission on Immigration Reform. The Commission on Immigration Reform (CIR) proposes significant structural reform to immigration operations. In its final report, the CIR proposed to eliminate the INS and restructure the immigration system into four main operations:

- **Immigration Enforcement:** All immigration enforcement (e.g., Border Patrol, inspectors, investigators) at both the border and the interior would be moved into a newly created Bureau of Immigration Enforcement and the Department of Justice.
- **Immigration Services:** The Department of State would assume responsibility for adjudication of all immigration-related applications, including immigrant, limited duration admissions (e.g., tourist, student visas), asylum/refugees and naturalizations. All immigration functions would fall under the jurisdiction of a new Undersecretary for Citizenship, Immigration and Refugee Admissions.
- **Worksite Enforcement:** All responsibility for enforcement of immigration-related standards for employers would be housed at the Department of Labor. This would include enforcing employer sanctions against employers who fail to verify I-9 forms for work authorization and monitoring compliance with employer attestations to sponsor skill-based immigrants.
- **Immigration Review:** An independent body within the Executive Branch would be created to hear appeals of immigration-related administrative decisions, including removal (e.g., deportation) hearings. Decisions by the appellate body would be binding over the Executive Branch. Only the federal courts and Congress would have the authority to reverse.

Reyes Bill

- The Reyes proposed legislation, "The Border Security Enforcement Act of 1997," would make a significant structural change to INS by putting its entire enforcement component into a newly-created agency within the Department of Justice. The Director of the new Office of Enforcement and Border Affairs would report directly to the Attorney General. All enforcement, including Border Patrol, detention, deportations, inspections, intelligence, and investigations, would be moved to the new agency. INS would continue all remaining non-enforcement functions.

INS' Reorganization Proposal. The INS proposal would reorganize their existing structure and contains various management reforms.

- **Separation of Enforcement and Services:** The INS plan is focused on reengineering their delivery of services and moving toward a customer-service orientation. To this end, the INS plan would create a clearer delineation between enforcement and service functions by physically separating the functions at the district office level. Services staff and enforcement staff would be trained separately. This would also mean that individuals seeking services from INS would never come into physical contact with enforcement officers when entering district offices.
- **Infrastructure Improvements:** The INS plan focuses on making significant enhancements to technology, including the centralization and automation of INS records, in order to improve both delivery of services and law enforcement needs.
- **Management Reforms:** The INS plan would overhaul career development systems, and address longstanding pay issues to improve standards of professionalism within the Service.

OMB Proposal. The OMB proposal, similar to the INS proposal, retains current INS functions within the Service.

- **Separation of Enforcement and Services:** The OMB proposal would reorganize INS and create two Executive Associate Commissioners (EACs): one for enforcement and one for services and benefits. The EACs would report directly to the Deputy Commissioner. The Enforcement EAC would be responsible for all of INS' enforcement agents -- which OMB recommends merging into one uniform service and a white collar investigate service (CIR proposal). The EAC for Services would be responsible for regional service centers, foreign operations for refugees/asylees and all existing district office operations.
- **INS Headquarters Reorganization:** Headquarters would be focused on policy, strategic planning and management, budget, and compliance with policy and procedures.

OPTIONS OUTLINE

As the outline below reveals, there are many ways that the various proposals could be combined. We have used three very broad categories as a guide to thinking about the issues: reforms within INS; reforms that involve changes within the Department of Justice structure; and reforms that impact other agencies.

- I. Reform that would keep all functions within INS.
 - A. Separate enforcement from services -- from field up to Headquarters.
 1. Create two Deputy Commissioners, with two separate lines of authority and chains of command: one with responsibility for enforcement and the other for services.
 - a. Could organize the enforcement side more like a police department: start as a border patrol agent (beat cop), move up to an investigator (detective) and further potential to move up in the chain of command to Headquarters.
 - i. Would address the concern that the border patrol agents are too isolated from the rest of enforcement, which creates the perception of lack of accountability.
 - ii. Could create a more substantial career path for agents, resulting in lower turnover and greater professionalism.
 - b. Would create a direct line of authority between Headquarters and district offices, providing for greater accountability that many say is lacking under the current system.
 - c. Would allow for the creation of a more regional model for location of all enforcement resources (i.e., Southwest Border emphasis) and a more community-based model for services.
 2. Create two Executive Associate Commissioners-- one for services and one for enforcement. Resulting stovepipe structure for all enforcement and service functions could be same as above but would merge at the Deputy Commissioner's office.
 - B. Separate enforcement from services at district office level only.

1. Split enforcement from service functions at the field level, though keep the functions integrated at the regional office level and above.
2. This option is favored by INS.

In addition, under either model, could better integrate the Border Patrol in the chain of command within enforcement, to address the issue of increasing alienation of the Border Patrol from the rest of INS. Also, could move law enforcement within INS up to the level (training, pay, etc.) of other law enforcement agencies with the DOJ. In addition, under either model could re-cast inspections as an enforcement function.

II. Reform that would keep all functions within the DOJ, but move some out of INS.

A. Move enforcement from INS to Main Justice

1. Would better integrate the Border patrol into the Justice enforcement structure, and may result in improved professionalism and retention.
2. Would require costly changes in salary structure.
3. John Morton from DOJ informed us that Justice is generally reluctant to create another law enforcement sub-agency. Other Justice law enforcement agencies (e.g., FBI, DEA) may also resist.

B. Create a high-level person at the Department of Justice to handle immigration (e.g., an Assistant Attorney General for Immigration).

1. Could help make DOJ more institutionally responsive to immigration issues.
2. INS argues this would actually weaken stature of immigration function since Commissioner now reports directly to the Deputy Attorney General.

C. Consolidate administrative review within EOIR at Justice.

1. Under the current system, there are several discreet administrative review functions being performed by INS and Labor.

III. Reforms that impact other agencies

Any of the following reforms but the first could be done in conjunction with a

restructuring within the INS or within DOJ.

A. State Department

1. The creation of an Undersecretary for Migration at the State Department who would head an office in charge of virtually all immigration services -- visas, adjustment of status, naturalization, labor certification, etc.
 - a. Strongly opposed by advocates, INS, and DOJ.
 - b. Strong reservations raised by State Department.
2. State Department to perform all of the refugee applications overseas.
 - a. Strongly opposed by advocates. Apparently, it has been a long fight to get State out of this process, because of years of politicization (see, e.g., Central Americans).
3. Scale back the Department of State's role in the processing of petitions for non-immigrant visas.
 - a. Under the current system, State often re-adjudicates the application instead of just checking Interpol and possible foreign policy concerns. Instead, INS could control the process, but consult with State for the limited purpose of international checks.

B. Labor Department

1. Empower Labor to sanction employers for I-9 violations, rather than simply referring to INS, where there is little follow through.
 - a. Concern about protections for undocumented workers who report labor violations.
 - b. Concern that fear of deportation could chill the reporting of poor labor standards, which adversely affects all workers.
2. Move labor certification out of the Labor Department to INS (or State, if they are handling naturalization and visas).
 - a. Many criticize Labor for taking too long to process a labor certification, which then forces employers to hire workers with

temporary visas until the paperwork is completed.

- b. Labor believes that the link between employment-based immigration and the labor market supports the continued use of some sort of labor market test in deciding whether an employer is permitted to import a foreign worker.
3. Consolidate all non-immigrant visa programs and give them all a set of labor standards that the Department of Labor could enforce.
- a. Could include making legal hiring a labor standard, enforced by the DOL as part of their general review of employers for compliance with other labor standards (minimum wage laws; equal pay for equal work; etc.)
- C. Create an independent agency to handle all administrative appeals.
- 1. According to John Morton, strongly opposed by the DOJ. They do not want to diminish the Executive's adjudicative and policy-making role.
- D. Remove INS from the process of determining employment-based immigration (leaving decision to Labor and State).
- E. Create a permanent office at the White House to handle the various migration issues on a more global policy level.

Automated Records Management System
Hex-Dump Conversion

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Michael Cohen (CN=Michael Cohen/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:11-DEC-1997 13:41:46.00

SUBJECT: Kennedy speech Thursday

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TO: Bruce N. Reed (CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

Kennedy just called for the federal government helping to hire half the teachers that will need to be hired in the next decade--100,000 teachers per year, by providing loan forgiveness for those who agree to teach for 5 years. I didn't hear him mention the cost, but he said it should be paid for with "the same tax changes the R's propose to use for vouchers".

He also called for a new G.I. Bill of rights that would guarantee every academically qualified student with \$3,000 per year--balanced between Pell grants and HOPE tax credits--for 4 years.

He estimated the cost at \$10 Billion per year, and proposed to pay for it with 1/3 of the \$30 billion in wasteful corporate tax breaks identified by the Progressive Policy Institute and DLC.

He also just called for an after school program for every community in America, based on a program in Boston.

----- Forwarded by Michael Cohen/OPD/EOP on 12/11/97
01:38 PM -----

Terry Dozier @ ed.gov

12/11/97 09:23:00 AM

Record Type: Record

To: Michael Cohen, William R. Kincaid, Jonathan H. Schnur @ OVP@EOP

cc:

Subject: Kennedy speech Thursday

FYI, I just spoke with Danica who called to let me know that Kennedy is doing a speech at the press club tomorrow on a wide range of topics, but there will be two education platforms in it:

(1) On higher education, he is going to advocate adding to what we have done on Pell, HOPE and Lifelong Learning to, in effect, insure that all students (presumably up to an income limit, but Danica did not know what it would be) should receive government support

totalling

\$3,000 to pursue their postsecondary educations.

(2) On teachers, he is going to advocate using loan forgiveness to add

100,000 teachers around the nation -- this is designed to mirror what happened with cops on the street. They do NOT see this as an alternative to our Title V in any way.

Of course, Danica's request is that we be as positive as we can be in responding to any press calls we receive.

=====
ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

RFC-822-headers:

Received: from conversion.pmdf.eop.gov by PMDF.EOP.GOV (PMDF V5.0-4 #6879)
id <01IR1JW5JQBK0123BL@PMDF.EOP.GOV>; Thu, 11 Dec 1997 09:29:02 -0500 (EST)
Received: from storm.eop.gov (storm.eop.gov)
by PMDF.EOP.GOV (PMDF V5.0-4 #6879) id <01IR1JW0MWWK00Z7SI@PMDF.EOP.GOV>; Thu,

11 Dec 1997 09:28:57 -0500 (EST)
Received: from vader.ed.gov ([165.224.216.253])
by STORM.EOP.GOV (PMDF V5.1-7 #6879)
with ESMTP id <01IR1JVTAQOI0026U5@STORM.EOP.GOV>; Thu,
11 Dec 1997 09:28:44 -0500 (EST)
Received: from smtpgw1.ed.gov (smtpgw1.ed.gov [165.224.216.37])
by vader.ed.gov (8.8.7/8.8.4) with SMTP id JAA20481; Thu,
11 Dec 1997 09:25:24 -0500 (EST)
Received: from ccMail by smtpgw1.ed.gov
(IMA Internet Exchange 2.12 Enterprise) id 0009E285; Thu,
11 Dec 1997 09:28:01 -0500
===== END ATTACHMENT 1 =====

NEW INITIATIVES

<i>PROPOSAL</i>	<i>COST</i>	<i>STATUS</i>
<p>Child Care: Modify the Child and Dependent Care Tax Credit (CDCTC) by raising the top rate from 30 percent (current law) to 50 percent and moving the phase-out range from \$10,000-\$28,000 (current law) to \$30,000-\$59,000. <i>(Mandatory)</i></p>	<p>FY 1999: \$270 million</p> <p>Five-Year: \$5.2 billion</p>	
<p>Child Care: Provide a tax credit to businesses that incur costs related to providing child care services to their employees. <i>(Mandatory)</i></p>	<p>FY 1999: \$637 million (based on JCT costing of Senator Kohl's proposal)</p> <p>Five-Year: \$2.6 billion (based on JCT costing of Senator Kohl's proposal)</p>	
<p>Child Care: Establish the Child Care Provider Scholarship Fund <i>(Discretionary)</i></p>	<p>FY 1999: \$50 million (\$150 million in HHS budget request)</p> <p>Five-Year: \$250 million</p>	
<p>Child Care: Expand the Child Care Apprenticeship Training Program to fund the training of child care providers working toward a degree equivalent to the Child Development Associate degree, with on the job observation and practice. <i>(Discretionary)</i></p>	<p>FY 1999: \$10 million (DOL budget request)</p> <p>Five-Year: \$27 million (DOL budget request)</p>	
<p>Child Care: Establish a Child Care Research and Evaluation Fund to support data and research and technology development and utilization. <i>(Discretionary)</i></p>	<p>FY 1999: \$50 million (HHS budget request)</p> <p>Five Year: \$250 million</p>	
<p>Child Care: Establish an Early Learning and Quality Fund to provide challenge grants to communities for early learning and parent involvement activities. <i>(Discretionary)</i></p>	<p>FY 1999: \$200 to \$400 million (\$800 million in HHS budget request)</p> <p>Five-Year: Approximately \$2 billion</p>	
<p>Child Care: Increase the Early Head Start (children 0-3) set-aside (5 percent under current law), while increasing overall funding in Head Start to ensure that boosting the</p>	<p>FY 1999: \$30 million</p>	

set-aside does not reduce the resources available for children 3-5. <i>(Discretionary)</i>	Five-Year: \$500 million (based on NEC option to double Early Head Start set-aside)	
Education: Expand the 21st Century Community Learning Center Program to provide start-up funds to additional school-community partnerships to establish before- and after-school programs for school-age children at public schools. <i>(Discretionary)</i>	FY 1999: \$100 million (\$400 million in DOE request) Five Year: \$500 million	
Education: Establish a demonstration project for states to test innovative approaches to assisting parents who to stay at home with their children. <i>(Discretionary)</i>	FY 1999: N/A Five Year: N/A	
Education: Education Opportunity Zones -- This proposal would designate from 20 to 40 urban rural school districts as Education Opportunity Zones. High-poverty school districts would be eligible for funds if they adopt tough reform measures and show real improvements over time in student achievements. <i>(Discretionary)*</i>	FY 1999: \$320 million Five Year: \$1.1 billion	Memo submitted into POTUS on 12/6/97.
Education: School/College Partnership -- A grant program to promote strong partnerships between colleges and high-poverty middle and high schools, with the goal of enabling more youth to go on to college. This initiative would encourage colleges to adopt the Eugene Lang model for helping disadvantaged youngsters. <i>(Discretionary)*</i>	FY 1999: \$300 million Five Year: \$2.9 billion	Memo submitted into POTUS on 12/6/97.
Education: Hispanic Education Initiative -- A plan to improve educational opportunities for Hispanic Americans, with goal of decreasing current disparity in dropout rates. Includes a number of administrative actions, as well as targeted investments in programs for migrant, adult, and bilingual education. <i>(Discretionary)</i>	FY 1999: \$153 million Five Year: \$765 million	Memo submitted into POTUS on 12/6/97.
Education: Indian Education Initiative. <i>(Discretionary)</i>	FY 1999: \$75 million Five Year: \$375 million	Memo submitted into POTUS on 12/9/97.
Education: Technology Teacher Training -- options include (1) expanding various innovation grants to ensure that within four years, all new teachers will be ready to use educational technology, or (2) using the Technology Literacy Challenge Fund to train and certify at least one "master teacher" in every school.	FY 1999: \$100 million Five Year: \$500 million	Memo submitted into POTUS on 12/6/97.

<i>(Discretionary)</i>		
Education: Learning on Demand -- An initiative, related to some of Governor Romer's ideas, to encourage the use of technology (e.g., the internet, CD-ROM, interactive TV) for lifelong learning. Will begin the process of giving all Americans "anytime, anywhere" access to affordable and high-quality learning opportunities. <i>(Discretionary)</i>	FY 1999: \$50 million Five Year: \$250 million	Memo submitted into POTUS on 12/6/97.
Education: Class Size Reduction Initiative -- This is a five-year initiative to increase early reading by reducing class size in grades 1 and 2 to a maximum of 18. <i>(Mandatory)</i>	FY 1999: \$615 million Five Year: \$9.2 billion	Memo submitted into POTUS on 12/6/97.
Education: School Construction -- An initiative to address the problem of the crumbling school infrastructure. <i>(Mandatory or Tax)</i>	FY 1999: Five Year:	Memo submitted into POTUS on 12/6/97.
Civil Rights Enforcement: The initiative involves EEOC and six agencies who have jurisdiction of civil rights enforcement. Funds will be used for activities such as alternative dispute resolution, increased compliance targeting, improved technology and data collection, and reduction in case backlog. <i>(Discretionary Spending)</i>	FY 1999: \$106 million Five Year: N/A	Memo submitted into POTUS on 12/9/97
Crime: Community-Based Prosecutors & Justice -- A five year competitive grant program to increase the number of local prosecutors interacting directly with communities and to encourage local prosecutors to reorient their emphasis from "assembly line" processing of cases to solving specific crime and disorder problems in their communities. <i>(Discretionary Spending)</i>	FY 1999: \$100 Million Five-Year: \$500 Million	Memo submitted into POTUS on 12/6/97.
Health Care: Medicare -- Pre-65 Coverage initiative. Addressing growing concerns about coverage for the pre-65 population, options are being developed to enhance access to health care through Medicare and/or COBRA. This initiative also would help lay the foundation for reforms to extend the Medicare eligibility age from 65 to 67. <i>(Mandatory)</i>	FY 1999: Up to \$1 billion Five-Year: Up to \$5 billion	
Health Care: Medicare -- Clinical Cancer Trials Coverage. This initiative would allow Medicare to pay for high quality cancer clinical trials giving beneficiaries access to some of the most cutting-edge treatments, which offers the potential to expedite	FY 1999: \$200 to \$400 million	

new treatments for cancer. <i>(Mandatory)</i>	Five-Year: \$1.7 billion to \$2 billion	
Health Care: Private Long-Term Care Options -- This initiative would build on new information that Medicare provides to beneficiaries on their choice of health plans by directing programs to include information regarding long-term care options. <i>(Mandatory)</i>	FY 1999: \$5 to \$50 million Five-Year: \$25 million to \$300 million	
Health Care: Children's Health Outreach -- Addressing the fact that the \$24 billion children's investment did not provide enhanced resources for states to target 3 million eligible but not enrolled in Medicaid, this proposal would provide incentives for states to do a greater job of outreach to these population through a series of school-based and child care based outreach activities. <i>(Mandatory)</i>	Five- Year: \$1 to \$2 billion	
Health Care: Workers Between Jobs Demonstration -- Addressing the insecurities of the workforce in a transitional job market, this policy -- consistent with your last two budgets but downsized into a demo -- would provide temporary premium assistance to workers between jobs. <i>(Mandatory)</i>	FY 1999: \$250 to \$500 million Five-Year: \$0.5 to \$3 billion	
Health Care: Voluntary Purchasing Cooperatives -- To address the fact that small business employers and employees still face great difficulties in obtaining affordable health care coverage, this initiative would provide competitively awarded grants to states to establish <u>voluntary</u> purchasing cooperatives. <i>(Mandatory)</i>	FY 1999: \$10 to \$20 million Five-Year: \$50 to \$100 million	
Health Care: National Institutes of Health Budget -- Recognizing the great potentials of the age of biology and the potential to develop new treatments and cures for costly diseases, this proposal would substantially increase resources at the NIH to expedite progress in the areas with the most potential. <i>(Mandatory)</i>	FY 1999: \$1 billion Five-Year: \$10 to \$15 billion	
Health Care: Race and Health Initiative --This proposal contains a number of public health education and prevention efforts to reduce extreme racial disparities in health care. <i>(Discretionary)</i>	FY 1999: \$100 million Five-Year: N/A	Memo submitted into POTUS on 12/9/97
Health Care: AIDS Spending -- This initiative would increase funds for prevention, treatment, and education for people with HIV/AIDS	FY 1999: \$115 million	Memo submitted into POTUS on

<i>(Discretionary)</i>	Five-Year: N/A	12/9/97
Housing/Welfare: Welfare to Work Housing Vouchers -- A proposal for 50,000 new housing vouchers to assist welfare recipients who must relocate in order to find employment, as well as to help address the shortage of affordable housing. <i>(Mandatory)</i>	FY 1999: \$100 to \$300 million Five-Year: \$1.3 billion	Memo submitted into POTUS on 12/6/97.
Housing: Raise the cap on the Low Income Housing Tax Credit (LIHTC) -- A proposal to partially offset the loss of the credit's value since 1986 because of inflation and population growth. <i>(Mandatory)</i>	FY 1999: \$120 million Five-Year: \$600 million	Memo submitted into POTUS on 12/6/97.
Housing: Homeownership Initiative -- A play-by-the-rules homeownership proposal to provide assistance to families who have paid their rent on time but have some impediment to buying their own home. <i>(Discretionary)</i>	FY 1999: \$30 million Five-Year: \$150 million	
Labor/Jobs: Child Labor Initiative -- A comprehensive Child Labor Action Plan, anchored by a \$150 million commitment to the International Program on the Elimination of Child Labor (IPEC) -- a voluntary program of the International Labour Organization which is dedicated to the elimination of child labor. <i>(Discretionary)</i>	FY 1999: \$84 million Five-Year: \$420.5 million	Memo submitted into POTUS on 12/9/97
Labor/Jobs: Unemployment Insurance -- This initiative would expand coverage to as many as 450,000 workers, many low-wage; and save the Federal government billions of dollars during the next recession by establishing a better trigger for extended Unemployment Insurance benefits. The proposal would also address the administrative financing problems of the current system. <i>(Mandatory)</i>	OMB and Labor are working on a technical budget solution that would make this entire package of proposals revenue-neutral. FY 1999: \$0 to \$164 million Five-Year: \$0 to \$264 million	
Labor/Jobs: Community and Economic Adjustment Initiative --As part of Fast Track debate, we proposed creation of the Office of Community and Economic Adjustment (OCEA). This office will be modeled after the DoD's Office of Economic Adjustment (OEA) -- the Administration's first point of contact with communities experiencing a military base closure or defense plant closing. The	FY 1999: \$50 million Five-Year: \$250 million	Memo submitted into POTUS on 12/9/97

<p>OCEA would coordinate the Administration's response to regions impacted by a major plant closing or trade, by working with Labor, Commerce, SBA, HUD, Treasury, and other government entities. This group would provide planning grants and expertise to help communities develop comprehensive economic adjustment strategies.</p> <p><i>(Discretionary)</i></p>	<p>* Already included in FY 1999 budget</p>	
<p>Pensions: An expanded pension coverage initiative that focuses on a simplified defined benefit plan for small businesses, based on the SAFE plan proposed by the American Society of Pension Actuaries (ASPA). Also looking at a payroll deduction IRA proposal, faster (three-year) vesting requirement for employer matching contributions in 401(k) plans, encouraging automatic enrollment in 401(k) plans, a tax credit for small businesses to promote establishment of retirement plans, and a pension right-to-know proposal.</p> <p><i>(Revenue Loss)</i></p>	<p>Five-Year: \$860 million</p> <p>The only potential new pension proposal with a significant revenue impact is the simplified defined benefit plan, the only element about which there is not consensus. In addition, there are pension items previously proposed by the Administration such as non-discrimination rule changes that also have a budgetary impact.</p>	

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Thomas L. Freedman (CN=Thomas L. Freedman/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:11-DEC-1997 11:17:49.00

SUBJECT: JCT official tobacco Scores

TO: Jeanne Lambrew (CN=Jeanne Lambrew/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TO: Christopher C. Jennings (CN=Christopher C. Jennings/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TO: Bruce N. Reed (CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

CC: Mary L. Smith (CN=Mary L. Smith/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

I just got JCT's official scoring of Kennedy's bill. It is \$126.7 billion through 2007 without deductibility. A guy named Mike Udell at JCT supposedly did the work. Kennedy's staff is evidently coming up with their own numbers.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Amy W. Tobe (CN=Amy W. Tobe/OU=WHO/O=EOP [WHO])

CREATION DATE/TIME:11-DEC-1997 11:44:00.00

SUBJECT: REMINDER: POTUS press conference

TO: Cathy R. Mays (CN=Cathy R. Mays/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TO: Cheryl D. Mills (CN=Cheryl D. Mills/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

TO: Kathleen A. McGinty (CN=Kathleen A. McGinty/OU=CEQ/O=EOP @ EOP [CEQ])

READ:UNKNOWN

TO: LUZZATTO_A (LUZZATTO_A @ A1 @ CD @ LNGTWY [UNKNOWN]) (NSC)

READ:UNKNOWN

TO: Jake Siewert (CN=Jake Siewert/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TO: Eleanor S. Parker (CN=Eleanor S. Parker/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

TO: Christopher C. Jennings (CN=Christopher C. Jennings/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TO: David C. Leavy (CN=David C. Leavy/OU=NSC/O=EOP @ EOP [NSC])

READ:UNKNOWN

TO: Lanny J. Davis (CN=Lanny J. Davis/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

TO: Paul E. Begala (CN=Paul E. Begala/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

TO: Bruce N. Reed (CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TO: Gene B. Sperling (CN=Gene B. Sperling/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

CC: Michelle Crisci (CN=Michelle Crisci/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

CC: Michael D. McCurry (CN=Michael D. McCurry/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

CC: Rahm I. Emanuel (CN=Rahm I. Emanuel/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

TEXT:

As I have mentioned, I need your hard-hitting questions and tight answers with the back-up by COB today for the President's press conference briefing book. I don't want reams of paper from your shop, but enough

material to properly prepare the President for this press conference on Monday. Thank you.

Southwest Border Drug Initiative

Background:

For several months, General McCaffrey has been arguing for a comprehensive effort to stem the flow of drugs coming across the Southwest Border. Based on his site visits to many of the 39 points of entry (POEs) along the Southwest Border, McCaffrey has argued for improved management and increased resources to support the "rule of law" along the border. In brief, McCaffrey's recommendations include: (1) improved accountability by establishing a "Border Czar" and appointing an "in-charge" federal official at each POE; (2) improving infrastructure along the Southwest Border; (3) expanding cooperation with Mexico; and (4) improving law enforcement and intelligence coordination. After outlining these recommendations to the Chief of Staff this week, General McCaffrey announced to the press that the Administration would be releasing a 5-year Southwest Border strategy as part of the State of the Union.

Q: Mr. President, this past week General McCaffrey announced that you would be announcing a new strategy for the Southwest Border in your State of the Union Address. Is this true and, if so, can you tell us a little bit about this proposed strategy?

A: This summer, General McCaffrey and other officials spent a considerable amount of time on a fact-finding tour of the Southwest Border. He has since briefed me and key Members of Congress on his findings. In short, he points out that our Southwest Border is one of the largest and most active borders in the world, and that its getting even busier. Tens of millions of cars and trucks cross every year, as so do hundreds of millions of people -- and billions of dollars in two-way trade. And this increased traffic makes our drug control efforts more important than ever.

This Administration has already dramatically increased the federal presence at the border. We have doubled the number of Border Patrol agents from 3,000 to 6,000 and added other law enforcement resources. But even more needs to be done.

General McCaffrey has already initiated an exhaustive review of our intelligence architecture. Working with the Departments of Justice and the Treasury, he is looking for ways to improve and better coordinate our intelligence efforts. But we need to look at other ways to support the rule of the law at the border -- increased accountability, better law enforcement coordination and improved technological capabilities. These are all issues we are considering in the budget process and in the development of our National Drug Control Strategy, and I expect we will come forward with recommendations and improvements throughout the year.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: June G. Turner (CN=June G. Turner/OU=WHO/O=EOP [WHO])

CREATION DATE/TIME:11-DEC-1997 15:18:32.00

SUBJECT: Domestic Family Planning Meeting

TO: Roberta W. Greene (CN=Roberta W. Greene/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: FOLEY_M (FOLEY_M @ A1 @ CD @ LNWTWY [UNKNOWN]) (WHO)
READ:UNKNOWN

TO: Katharine Button (CN=Katharine Button/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Christopher C. Jennings (CN=Christopher C. Jennings/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Susan M. Liss (CN=Susan M. Liss/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Ann F. Lewis (CN=Ann F. Lewis/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Audrey T. Haynes (CN=Audrey T. Haynes/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

CC: Tania I. Lopez (CN=Tania I. Lopez/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

CC: Ruby Shamir (CN=Ruby Shamir/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

CC: Aimee M. Malnati (CN=Aimee M. Malnati/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

CC: Laura Emmett (CN=Laura Emmett/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TEXT:

This meeting will not be on Friday due to scheduling conflicts. It will be rescheduled for Tuesday, December 16 - time to be determined. I will e-mail you with additional information. Please let me know if there are other people to be invited.

There will be a meeting on the above subject with outside groups on Friday, December 12 at 3:00 pm in the Roosevelt Room. Please let me know if you can attend.

Attendees:

Sylvia Mathews
Elena Kagan
Chris Jennings
Audrey Haynes

Melanne Verveer
Ann Lewis
Martha Foley

I will forward a list of the Outside Folks as soon as I receive it.

Thanks.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Sandra Thurman (CN=Sandra Thurman/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:11-DEC-1997 19:50:18.00

SUBJECT: Draft of briefing memorandum to Erskine

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TO: Bruce N. Reed (CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

Todd A. Summers (CN=Todd A. Summers/OU=OPD/O=EOP [OPD])

READ:UNKNOWN

TEXT:

Here is the draft of the briefing memo to Erskine and Sylvia for the meeting next Wednesday with Dr. Hitt. Mind you, I am still working on it! I'd love any suggestions that you might have.

Sandy

Next week, you will be meeting with me and Dr. Scott Hitt, Chairman of the President's Advisory Council on HIV/AIDS. Dr. Hitt is a prominent physician from Los Angeles with significant experience in the clinical management of HIV and AIDS, as well as local, state and national politics.

This past Sunday, the Council released its Progress Report on the Administration's response to the epidemic (copy attached). While significant accomplishments with respect to funding and policy issues are recognized, the report is quite critical of the President and the Secretary of HHS. The Council's principal concerns are:
a perceived de-prioritization of AIDS;
inaction on needle exchange; and
mixed signals on Medicaid expansion.

Some background on these issues and our current policy positions:

Prioritization of AIDS

This concern relates primarily to the funding of discretionary AIDS programs. It became a particularly hot issue when the balanced budget agreement was completed and no AIDS programs were listed under the "protected" classification. Advocates interpreted this as a de-prioritization of AIDS, which had in previous years enjoyed classification as a budget priority.

This perception was exacerbated by requests in the President's FY98 budget (see attached table) that the community considered inadequate, particularly for the AIDS Drug Assistance Program for which the Administration sought no increase. Substantial increases were ultimately obtained, with Administration support, but the Republican appropriators championed these increases. (In reality, for each year since the Republicans took over Congress, they have increased AIDS funding over the President's request.)

As has been the case in previous years, HHS has asked for only minimal increases in its AIDS programs for FY99. In its first passback, OMB sought only level funding. While this is a time-honored exercise, several community members have gotten wind of the passback numbers and are quite upset that the Administration isn't pushing for adequate increases.

Josh Gotbaum and I have been working on a Presidential Initiative that would offer an additional \$115 million for the AIDS Drug Assistance Program, other parts of the Ryan White CARE Act, and the CDC's HIV prevention programs (representing a 6% increase overall).

Needle Exchange

This issue has become central to the AIDS community and, rightly or wrongly, it has become symbolic of the Administration's leadership on AIDS. Given that as many as 50% of new HIV infections are directly or indirectly related to injection drug use, those on the front lines are increasingly interested in having the flexibility to employ all strategies they deem appropriate.

Congress, with strong support from the Administration, maintained the current authority of the Secretary of HHS to remove the restriction on the use of Federal funding for needle exchange programs. [Footnote: To act, the Secretary must determine that needle exchange programs (a) decrease HIV infection among participants and (b) do not increase the use of illegal drugs. Her report to Congress this past spring was determinative on the first test and less clear on the second.] As a compromise, however, Congress imposed a six month moratorium on the exercise of this authority. Many in the community believe that this left the door open for the Secretary to make her determination prior to the expiration of the moratorium and prepare to allow states, at their discretion, to use Federal funds as soon as the moratorium expires. The President's Advisory Council is recommending in a letter to the President (copy attached) that he instruct the Secretary to act prior to the return of Congress on January 27, 1998.

Medicaid Expansion

This past April, the Vice President announced a request that HCFA study the possibility of a demonstration program that would expand Medicaid coverage to people with HIV. This was in response to recently released guidelines from the NIH that recommend treatment earlier in the course of illness. Unfortunately, we are in a "catch 22." Currently, many impoverished people have no access to treatment until they progress to full-blown AIDS, at which point they qualify for Medicaid--which pays for the treatment that may have forestalled the onset of AIDS. (Some have likened this to searching for the seat belt after the car has crashed.)

The AIDS Drug Assistance Program (part of the Ryan White CARE Act) helps, but because this is a limited discretionary program, there are many states that have cut off new applications, limited their covered formularies, or simply capped available benefits far below the annual cost of these treatments (+/- \$15K/yr).

HCFA has completed its preliminary analysis, and has determined that expanding Medicaid would not be budget neutral. Last week, a spokesman for HHS told the press that the Medicaid expansion initiative was not feasible without making clear that we were still committed to working on a solution (my statement is attached). This press leak was very untimely, appearing in the Washington Post the first day of the Council's meeting here in Washington. Subsequent press coverage was quite intense, and was then fueled by the release of the Council's report. While I believe that

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Diana Fortuna (CN=Diana Fortuna/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:11-DEC-1997 15:11:41.00

SUBJECT: MLK day meeting

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

CC: Julie A. Fernandes (CN=Julie A. Fernandes/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

CC: Laura Emmett (CN=Laura Emmett/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

TEXT:

FYI, I hear Steve Goodin has called a meeting tomorrow on MLK Day and the race initiative in his new role working for Sylvia. Race initiative staff will be there. I will go, and hope Julie can, too, but thought you would want to know about it.

The President's comment on our weekly said we should look into the "more creative" ideas that Steve Waldman suggested -- black and white churches working together on drug addiction, or Hispanic and non-Hispanic high schools working on low-income housing renovation. I've asked the Corporation to think about this. He also asks about involving Powell; to do so, we'd probably need a child focus of some sort.

----- Forwarded by Diana Fortuna/OPD/EOP on 12/11/97

03:09 PM -----

Katherine Hubbard
12/11/97 02:36:11 PM

Record Type: Record

To: Stephen B. Silverman/WHO/EOP, Diana Fortuna/OPD/EOP

cc: D. Stephen Goodin/WHO/EOP

Subject: MLK day meeting

There is a meeting tomorrow at 11am in room 180 to discuss options for MLK Day. Can you guys make it?

RECORD TYPE: PRESIDENTIAL (ALL-IN-1 MAIL)

CREATOR: Jose Cerda III (CERDA_J) (WHO)

CREATION DATE/TIME:11-DEC-1997 19:42:13.76

SUBJECT: Power Grab II -- Bruce for your SOTU package

TO: Michelle Crisci (CRISCI_M) Autoforward to: Remote Address
READ:NOT READ

TO: Bruce N. Reed (REED_B) Autoforward to: Remote Addressee
READ:NOT READ

TO: Elena Kagan (KAGAN_E) Autoforward to: Remote Addressee
READ:NOT READ

TO: Leanne A. Shimabukuro (SHIMABUKUR_L) Autoforward to: Remote Add
READ:NOT READ

TO: Julie A. Fernandes (FERNANDES_J) Autoforward to: Remote Addr
READ:NOT READ

TEXT:

Date: 12/11/97 Time: 19:08

US to unveil five-year plan to end drug trade along Mexican border
MIAMI, Florida, Dec 11 (AFP) - The US government will unveil a detailed
plan next month to drastically curb drug-trafficking along its border
with Mexico within the next five years, officials said Thursday.
The initiative will be officially announced on January 27, during
President Bill Clinton's State of the Union speech to Congress.
Still, White House officials were willing to share a few early details
about the plan.

"We're going to try and stop drug smuggling into the United States
across the Mexican-US border in the next five years, substantially stop
it, while still allowing our second biggest trading partner to continue
economic cooperation," said US drug "czar", retired general Barry
McCaffrey.

Each year, millions of people cross the US border with Mexico, which
stretches some 3,000 kilometers (1,860 miles.)
But the US southern border also has become one of the country's main
points of entry for illegal drugs, McCaffrey said, pointing out that it
is "the biggest open border in the world."

"There's nothing like it anywhere on the face of the Earth," McCaffrey
observed.

McCaffrey said details about the anti-drug program would be made public
next month, but said one idea under consideration is to employ new
X-ray technology that can peer into the interior of metal, and even
concrete receptacles, which might conceal illicit drugs.

"We said, 'let's use them on trucks, let's use them on rail cars.' They
work. They absolutely work," McCaffrey said.

chz/sg/pfm

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Thomas L. Freedman (CN=Thomas L. Freedman/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:11-DEC-1997 19:56:42.00

SUBJECT: OSHA and Tobacco

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TO: Bruce N. Reed (CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

CC: Laura Emmett (CN=Laura Emmett/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

CC: Mary L. Smith (CN=Mary L. Smith/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

OSHA is tentatively set to be at 4:00 pm Monday to brief on what they have to say about indoor air quality and tobacco. They are doing this in advance of going to brief Chafee who has requested technical assistance in preparation for a January hearing. If either of you want to come and this is a bad time, let me know. Otherwise I'll report back...

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Russell W. Horwitz (CN=Russell W. Horwitz/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:11-DEC-1997 13:38:56.00

SUBJECT: Kyoto Agreement 1-pager

TO: Joshua Gotbaum (CN=Joshua Gotbaum/OU=OMB/O=EOP @ EOP [OMB])
READ:UNKNOWN

TO: William A. Halter (CN=William A. Halter/OU=OMB/O=EOP @ EOP [OMB])
READ:UNKNOWN

TO: Laura Emmett (CN=Laura Emmett/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Roberta W. Greene (CN=Roberta W. Greene/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Marsha E. Berry (CN=Marsha E. Berry/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Andrei H. Cherny (CN=Andrei H. Cherny/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Neera Tanden (CN=Neera Tanden/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Michael V. Terrell (CN=Michael V. Terrell/OU=CEQ/O=EOP @ EOP [CEQ])
READ:UNKNOWN

TO: Christopher F. Walker (CN=Christopher F. Walker/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Jonathan H. Schnur (CN=Jonathan H. Schnur/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Robin J. Bachman (CN=Robin J. Bachman/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Leanne A. Shimabukuro (CN=Leanne A. Shimabukuro/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Elizabeth R. Newman (CN=Elizabeth R. Newman/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Mickey Ibarra (CN=Mickey Ibarra/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Anne H. Lewis (CN=Anne H. Lewis/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Lorraine A. Voles (CN=Lorraine A. Voles/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Jeffrey A. Forbes (CN=Jeffrey A. Forbes/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Craig T. Smith (CN=Craig T. Smith/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

TO: Christopher J. Lavery (CN=Christopher J. Lavery/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Lisa J. Levin (CN=Lisa J. Levin/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: William H. White Jr. (CN=William H. White Jr./OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Cynthia A. Rice (CN=Cynthia A. Rice/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Barbara D. Woolley (CN=Barbara D. Woolley/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Charles R. Marr (CN=Charles R. Marr/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Sara M. Latham (CN=Sara M. Latham/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Lisa M. Kountoupes (CN=Lisa M. Kountoupes/OU=OMB/O=EOP @ EOP [OMB])
READ:UNKNOWN

TO: Michael Waldman (CN=Michael Waldman/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Daniel K. Tarullo (CN=Daniel K. Tarullo/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Douglas B. Sosnik (CN=Douglas B. Sosnik/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Joshua Silverman (CN=Joshua Silverman/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Alice E. Shuffield (CN=Alice E. Shuffield/OU=OMB/O=EOP @ EOP [OMB])
READ:UNKNOWN

TO: Laura D. Schwartz (CN=Laura D. Schwartz/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Steven J. Ronnel (CN=Steven J. Ronnel/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Christa Robinson (CN=Christa Robinson/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Franklin D. Raines (CN=Franklin D. Raines/OU=OMB/O=EOP @ EOP [OMB])
READ:UNKNOWN

TO: John Podesta (CN=John Podesta/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Peter R. Orszag (CN=Peter R. Orszag/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Bob J. Nash (CN=Bob J. Nash/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

TO: Janet Murguia (CN=Janet Murguia/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Linda L. Moore (CN=Linda L. Moore/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Anne E. McGuire (CN=Anne E. McGuire/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Cathy R. Mays (CN=Cathy R. Mays/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Sylvia M. Mathews (CN=Sylvia M. Mathews/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Bruce R. Lindsey (CN=Bruce R. Lindsey/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Ann F. Lewis (CN=Ann F. Lewis/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Karin Kullman (CN=Karin Kullman/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Jonathan A. Kaplan (CN=Jonathan A. Kaplan/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Elenia Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Peter G. Jacoby (CN=Peter G. Jacoby/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: John L. Hilley (CN=John L. Hilley/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Daniel D. Heath (CN=Daniel D. Heath/OU=OMB/O=EOP @ EOP [OMB])
READ:UNKNOWN

TO: D. Stephen Goodin (CN=D. Stephen Goodin/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Ben A. Freeland (CN=Ben A. Freeland/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Karen E. Finney (CN=Karen E. Finney/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Ann T. Eder (CN=Ann T. Eder/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Suzanne Dale (CN=Suzanne Dale/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Michelle Crisci (CN=Michelle Crisci/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Steven A. Cohen (CN=Steven A. Cohen/OU=WHO/O=EOP [WHO])

READ:UNKNOWN

TO: Cheryl M. Carter (CN=Cheryl M. Carter/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Phillip Caplan (CN=Phillip Caplan/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Susan A. Brophy (CN=Susan A. Brophy/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Erskine B. Bowles (CN=Erskine B. Bowles/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Kris M Balderston (CN=Kris M Balderston/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Barry B. Anderson (CN=Barry B. Anderson/OU=OMB/O=EOP @ EOP [OMB])
READ:UNKNOWN

TO: John A. Gribben (CN=John A. Gribben/OU=OMB/O=EOP @ EOP [OMB])
READ:UNKNOWN

TO: Stacie Spector (CN=Stacie Spector/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Mark D. Neschis (CN=Mark D. Neschis/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Noa A. Meyer (CN=Noa A. Meyer/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Sky Gallegos (CN=Sky Gallegos/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Paul E. Begala (CN=Paul E. Begala/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Glen M. Weiner (CN=Glen M. Weiner/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Ruby Shamir (CN=Ruby Shamir/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Darby E. Stott (CN=Darby E. Stott/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Christopher R. Ulrich (CN=Christopher R. Ulrich/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Ananias Blocker III (CN=Ananias Blocker III/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Robert M. Shireman (CN=Robert M. Shireman/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Emil E. Parker (CN=Emil E. Parker/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Virginia N. Rustique (CN=Virginia N. Rustique/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

TO: Daniel C. Tate (CN=Daniel C. Tate/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Roger V. Salazar (CN=Roger V. Salazar/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Virginia M. Terzano (CN=Virginia M. Terzano/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Karen E. Skelton (CN=Karen E. Skelton/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Minyon Moore (CN=Minyon Moore/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Lynn G. Cutler (CN=Lynn G. Cutler/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Jill M. Pizzuto (CN=Jill M. Pizzuto/OU=OMB/O=EOP @ EOP [OMB])
READ:UNKNOWN

TO: Aviva Steinberg (CN=Aviva Steinberg/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Robert B. Johnson (CN=Robert B. Johnson/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Beverly J. Barnes (CN=Beverly J. Barnes/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Thomas D. Janenda (CN=Thomas D. Janenda/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Paul J. Weinstein Jr. (CN=Paul J. Weinstein Jr./OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Barry J. Toiv (CN=Barry J. Toiv/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Jordan Tamagni (CN=Jordan Tamagni/OU=WHO/O=EOP @ EOP [UNKNOWN])
READ:UNKNOWN

TO: Stephen B. Silverman (CN=Stephen B. Silverman/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Jake Siewert (CN=Jake Siewert/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: David Shipley (CN=David Shipley/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Stacey L. Rubin (CN=Stacey L. Rubin/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Dorothy Robyn (CN=Dorothy Robyn/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Bruce N. Reed (CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TO: Victoria Radd (CN=Victoria Radd/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Kristen E. Panerali (CN=Kristen E. Panerali/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Peter O'Keefe (CN=Peter O'Keefe/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Alison Muscatine (CN=Alison Muscatine/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Kevin S. Moran (CN=Kevin S. Moran/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Joseph J. Minarik (CN=Joseph J. Minarik/OU=OMB/O=EOP @ EOP [OMB])
READ:UNKNOWN

TO: Michael D. McCurry (CN=Michael D. McCurry/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Doris O. Matsui (CN=Doris O. Matsui/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Julie E. Mason (CN=Julie E. Mason/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Jacob J. Lew (CN=Jacob J. Lew/OU=OMB/O=EOP @ EOP [OMB])
READ:UNKNOWN

TO: Jeanne Lambrew (CN=Jeanne Lambrew/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Charles Konigsberg (CN=Charles Konigsberg/OU=OMB/O=EOP @ EOP [OMB])
READ:UNKNOWN

TO: Thomas A. Kalil (CN=Thomas A. Kalil/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Christopher C. Jennings (CN=Christopher C. Jennings/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Katherine Hubbard (CN=Katherine Hubbard/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Nancy V. Hernreich (CN=Nancy V. Hernreich/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Lawrence J. Haas (CN=Lawrence J. Haas/OU=OMB/O=EOP @ EOP [OMB])
READ:UNKNOWN

TO: Jason S. Goldberg (CN=Jason S. Goldberg/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Diana Fortuna (CN=Diana Fortuna/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Rahm I. Emanuel (CN=Rahm I. Emanuel/OU=WHO/O=EOP @ EOP [WHO])

**THE HISTORIC KYOTO AGREEMENT:
A CRITICAL FIRST STEP IN A GLOBAL EFFORT TO ADDRESS GLOBAL
WARMING
*December 11, 1997***

The Kyoto agreement represents an historic and unprecedented step to reduce the threat of global warming in an environmentally strong and economically sound way. It involves 160 nations, and recognizes the crucial importance of specific steps to address climate change. The leadership offered by the President and Vice President allowed this agreement to be completed -- and generations from now, the agreement will be remembered as establishing the core elements of a strong, realistic, and legally binding framework.

- **Target and Timetable:** The United States agreed to a binding target of reducing greenhouse gas emissions to 7 percent below a baseline based on 1990 levels by 2008-2012. The agreement, however, included a new accounting system -- so that the 7 percent reduction is roughly equivalent to the President's initial proposal.
- **Market-Based:** The agreement reflects an historic emphasis on market-based mechanisms to address an environmental problem. In addition to the Clean Development Mechanism, the agreement includes a framework for emissions trading among industrialized countries -- producing the most efficient means of reducing emissions.
- **Coverage of Agreement:** The agreement covers six greenhouse gases, which had been a priority of the United States but had not been included in the proposals from other major economies. The inclusion of all six gases represents a major U.S. victory in the agreement and ensures that the environment will be protected against all greenhouse gases.
- **Joint Implementation:** The agreement includes a Clean Development Mechanism, that will allow the types of joint implementation projects that will benefit U.S. businesses. The mechanism gives U.S. companies credit for improving energy efficiency in developing countries.
- **Developing Country Participation:** Global warming is a global problem requiring a global solution. We have therefore adopted a two-step process to this problem. This agreement locks in hard commitments by the developed countries, as well as some commitments by the developing countries (such as on the Clean Development Mechanism). But the President has made very clear that the United States would not take on legally binding targets until there is meaningful participation by developing countries. We will be working hard over the coming months and years to secure that

participation.

Automated Records Management System
Hex-Dump Conversion

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Bruce N. Reed (CN=Bruce N. Reed/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:11-DEC-1997 18:37:15.00

SUBJECT: Enforcing Civil Rights

TO: Paul J. Weinstein Jr. (CN=Paul J. Weinstein Jr./OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Thomas L. Freedman (CN=Thomas L. Freedman/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TEXT:

Where are we on pay equity?

----- Forwarded by Bruce N. Reed/OPD/EOP on 12/11/97
06:37 PM -----

Ann F. Lewis
12/11/97 04:43:39 PM
Record Type: Record

To: Bruce N. Reed/OPD/EOP, Gene B. Sperling/OPD/EOP
cc: Sylvia M. Mathews/WHO/EOP, Audrey T. Haynes/WHO/EOP
Subject: Enforcing Civil Rights

In developing the Civil Rights Enforcement Initiative , it is important that we also consider an explicit commitment to enforcing the equal pay laws --something we know that working women are very concerned with. The question of fair pay --or more accurately , discrimination in pay -- comes up in every report of womens concerns , and beacuse the bottom line is family income, is also popular with working men. "Pay equity" is high on the list in discussion of a common Democratic agenda, with several bills already introduced by Democratic leaders.

While no one thinks these bills will get very far, being able to show that we take the concept of fair pay seriously will be very helpful. Some of the ideas suggested include a hot line to report pay discrimination, and a "Swat Team" to enforce it . I can't see any conflict at all with the proposals you have suggested -- seems that it would go well

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Thomas L. Freedman (CN=Thomas L. Freedman/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:11-DEC-1997 09:58:12.00

SUBJECT: DNA technology for DOJ

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Jose Cerda III (CN=Jose Cerda III/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Bruce N. Reed (CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

CC: Mary L. Smith (CN=Mary L. Smith/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TEXT:

Jeremy Travis wanted me to pass along that a program that Bruce had been interested in, a \$5 million a year 5 year plan to miniaturize DNA technology for use at crime scenes, didn't make it into the OMB passback. It is in the AG's appeal, and he's hoping Bruce will want to push for it. He is sending me some background on it.

QUESTION AND ANSWER ON Flex-Dump Conversion
FOOD IRRADIATION
12/11/97

Q. What actions has the Administration done with regard to irradiation of food and why?

A. Earlier this month the FDA approved irradiation of meat products for controlling disease-causing micro-organisms. The approval applies to fresh and frozen red meats such as beef. The USDA will soon publish a proposed implementing rule for companies that want to use irradiation including requirements for appropriate labeling.

FDA's approval was based on a scientific review of a substantial number of studies conducted worldwide on the effects of irradiation on a wide variety of meat products. FDA concluded that irradiation is safe in reducing disease-causing microbes in or on meats, and that it does not compromise the nutritional quality of treated products. During the irradiation process, food products are treated by subjecting them to radiation from radioactive or machine sources, which kills significant numbers of insects, pathogenic bacteria and parasites. FDA's decision does not require irradiation but simply permits it. The extent to which meat will be irradiated depends on decisions made by the industry and consumers.

Irradiation has previously been approved for products such as wheat, poultry, pork, fruits and vegetables and spices. This approval was in response to a petition filed in August 1994 by a company named Isomedix.

**Questions and Answers on the Tobacco
December 11, 1997**

Q: Do you see any signs that Congress will pass your comprehensive tobacco legislation?

A: Yes. There are promising signs that Congress will come together in a bipartisan fashion and pass tobacco legislation in the upcoming year. Shortly after I announced my plan for the reduction of youth smoking we had a meeting with the leaders of both the House and the Senate on this issue -- Republicans and Democrats -- and the response was very positive. Protecting our children is a goal we can all agree on. Several Senators have introduced legislation, and there is a consensus that we have a unique opportunity if we act right now to control teen smoking.

The Vice-President has been working hard building up support for the plan, he has held 3 very successful public forums around the country. He is conducting a fourth forum next week, December 16th, in Seattle.

Of course, this is a complicated issue. It needs to be studied carefully. But we have great hopes that the Administration and Congress can work together to enact bipartisan legislation in the near future.

Q: Can you clarify the Administration's position on the money states have received from tobacco settlements. Are the states required to share that money with the federal government?

A: The states, particularly the state attorneys general, deserve enormous credit for their role in the fight against the tobacco companies. Along with some important work by the FDA and this Administration, they have made alot of progress. But current law is very clear on this subject, states are required to report to the Health Care Financing Administration reimbursements for Medicaid that may be part of any state tobacco settlements. I look forward to working with states and Congress to address this and other issues through tobacco legislation. That legislation will involve a range of allocation questions we will resolve together. But to change the current requirement Congress must enact comprehensive tobacco legislation.

Q: As the tobacco legislation moves through Congress, what are the elements you will not compromise on?

A: When I announced my plan in September, I made clear that this was not about money, it

was about children, and keeping teenagers from smoking. I will not compromise on that. To get the level of smoking reduced, I proposed a plan with five key elements:

- A comprehensive plan to reduce teen smoking, including tough penalties if targets are not met, a public education and counter advertising campaign, and expanded efforts to restrict the access of youth to tobacco products;
- Full authority for the FDA to regulate tobacco products;
- Changes in the way industry does business, including broad document disclosure;
- Progress toward other public health goals, including reduction of second-hand smoke, expansion of smoking cessation programs, strengthening of international efforts, and funding for health research and other health objectives; and
- Protection for tobacco farmers and their communities.

I think we need these elements to have an effective plan.

Q: What will happen if we fail to seize this opportunity?

A: If current trends continue and nothing is done to curtail tobacco use in America, we can expect an additional 25 million painful and premature deaths among currently living Americans, including five million of our children. On average, smokers who die from smoking-related diseases will lose an average 12 years of life, resulting in medical expenditures of \$50 billion per year.

Q: Why has tobacco become such an important issue to this Administration?

A: We've been working on this for two years now. Each day 3000 young people become regular smokers, replacing many of the adult smokers who have quit or died. As the 20th century comes to a close, we need to "right our past wrongs" and bring to a close a century of neglect in dealing with the greatest preventable cause of death in our society. We need to protect our children from being seduced, and then addicted, and finally afflicted. We need to enter the 21st century with policies and programs in place which treat tobacco commensurate with the harm that it causes.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Paul J. Weinstein Jr. (CN=Paul J. Weinstein Jr./OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:11-DEC-1997 11:29:01.00

SUBJECT: For Bruce

TO: Jose Cerda III (CN=Jose Cerda III/OU=OPD/O=EOP [OPD])

READ:UNKNOWN

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP [OPD])

READ:UNKNOWN

TO: Bruce N. Reed (CN=Bruce N. Reed/OU=OPD/O=EOP [OPD])

READ:UNKNOWN

TEXT:

I think we should endorse this proposal. It doesn't cost much, it would meet the President's objective of supporting homeownership for low-income families, and it is not run through HUD (the initiative is funded through the Neighborhood Reinvestment Corporation and some direct sums to Habitat).

----- Forwarded by Paul J. Weinstein Jr./OPD/EOP on 12/11/97 11:27 AM -----

Jonathan Orszag

12/11/97 11:15:05 AM

Record Type: Record

To: Paul J. Weinstein Jr./OPD/EOP

cc:

Subject: For Bruce

Paul:

As we discussed, we would like to get Bruce to support a "Play-By-The-Rules" Homeownership Proposal. Our message would be simple with this proposal: if you play by the rules and pay your rent on time, we will provide you the opportunity to buy your own home (through downpayment assistance, closing costs, interest rate buydowns, or low-interest rehabilitation loans. The specifics are obviously more difficult and we are still working them out, but we need an increase in the NRC's budget to have a chance to create this program.

===== ATTACHMENT 1 =====
ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

Unable to convert ARMS_EXT:[ATTACH.D85]MAIL419534447.316 to ASCII,
The following is a HEX DUMP:

FF57504330060000010A02010000000205000000981B000000020000ADCEC56CFB85DE599549B1
7B13B18945C83BD519493350E31DE2E4ECF260D2CF2E9F00E82AA7284B5C8532EA2D1777CF217B

December 11, 1997

MEMORANDUM FOR GENE SPERLING

FROM: JON ORSZAG

SUBJECT: Neighborhood Reinvestment Corporation

Background:

Neighborhood Reinvestment Corporation (NRC) is a Federally funded, non-profit corporation which provides technical and financial assistance to community-based affiliates which use homeownership creation as a neighborhood renewal and stabilization strategy. These 177 community organizations -- NeighborWorks Organizations (NWOs) -- serve large, inner-city communities, mid-sized cities, and rural communities with programs tailored to serving the revitalization needs of each individual low-income neighborhood. The NWOs extend credit and counseling to lower-income and often minority individuals if they buy or rehabilitate a home in the network's designated area.

In FY96, NRC's budget was \$38.7 million. This was increased to \$50 million in FY97 and \$60 million in FY98. *OMB has recommended a \$30 million increase in NRC's FY99 budget.*

Support for Increase:

- Additional funds in NRC allow us to put in a place a "Play-By-The-Rules" proposal. (We are still developing it, but see next bullet for some background.) DPC, OMB, HUD, and the NRC are all very supportive of this proposal.
- While we are still working on the proposal, here are some basic guidelines. Currently, there are about 7 million households that pay more than 50 percent of their monthly income on rent. Families that desire homeownership are often trapped in situations where they pay so much for rental housing that little is left to save for downpayments. These families often pay their rent, utilities, car payments, and other bills on time, but do not have the savings necessary to become a homeowner. The goal of this program will be simple. If you "play-by-the-rules," we are going to help them with their downpayment (up to about \$2,000), closing costs (also up to about \$2,000), with an interest-rate buydown, or a rehabilitation loan.
- An increase in NRC's budget can be seen as a part of the Race Initiative. As you can see from the numbers, this program -- while not race-based -- disproportionately helps minorities. Over 60% of NRC's new homeowners are minorities (38% are African Americans, 20% are Hispanics, and 3% are others). These numbers are particularly impressive. For example, only about 5 percent of all mortgages and about 15 percent of government-backed loans are given to African Americans, yet 38 percent of NRC's go to African Americans. This could also be part of the Hispanic Initiative: 6 percent of all mortgages and 12 percent of government-backed loans go to Hispanics, but 20 percent of NRC's new homeowners are Hispanics.

- NRC's total 1996 investment in distressed neighborhoods was \$419 million, leveraging 10.8 times the \$38.7 million in Federal appropriations for NRC in that year. A \$90 million appropriation would enable 24,000 families to secure or retain homeownership and would yield over \$1 billion in collective lending and other direct investments by NeighborWorks organizations and financial institutions.
- NRC has an excellent track record. NRC has a higher risk portfolio than FHA: (1) loan-to-volume ratios range all the way up to 120 percent, while they are up to 102 percent under FHA; and (2) average borrower incomes are lower than FHA. **But**, NRC posts lower default rates -- 3-4 percent compared to 6-8 percent for FHA.
- *Mortgage Banking* reported on the NeighborWorks program in their September 1997 edition. They titled their story: "NeighborWorks is Working." They wrote that: "NeighborWorks organizations and their lender-partners are producing success rates that have lenders grinning broadly with enthusiasm."

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Michael Cohen (CN=Michael Cohen/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:11-DEC-1997 15:55:20.00

SUBJECT: FOR RELEASE 10 A.M. EST

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TO: Bruce N. Reed (CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TEXT:

FYI--news on national education expenditures-- per pupil spending is leveling off, while the % going to special education continues to increase (to almost 19% of local school budgets!)

----- Forwarded by Michael Cohen/OPD/EOP on 12/11/97

03:55 PM -----

Wayne Upshaw

12/11/97 03:00:41 PM

Record Type: Record

To: Robert M. Shireman/OPD/EOP, Michael Cohen/OPD/EOP

cc:

Subject: FOR RELEASE 10 A.M. EST

FYI

----- Forwarded by Wayne Upshaw/OMB/EOP on 12/11/97 02:58

PM -----

MUSTAIN_L@A1

12/11/97 12:42:00 PM

Record Type: Record

To: See the distribution list at the bottom of this message

cc:

Subject: FOR RELEASE 10 A.M. EST

Date: 12/11/97 Time: 08:32

SFor Release 10 a.m. EST

WASHINGTON (AP) Spending per student in U.S. schools leveled off in the 1990s, but the share of school budgets going to special education programs grew, a private report said today.

``People say that we've been throwing money at schools and not getting results,'' said Lawrence Mishel, research director for the nonpartisan Economic Policy Institute, which released the study.

``Well, we certainly haven't been throwing money at schools in the 1990s.''

While total school budgets have grown because of an 8.4 percent increase in enrollment from 1991 to 1996, inflation adjusted statistics from the Education Department show that the money spent

on each student has grown just 0.7 percent during those five years, according to EPI.

That's a significant slowdown from 1.7 percent average annual growth during the previous 30 years, the institute said.

In 1996, inflation adjusted spending on each student in public elementary and secondary schools was \$6,576, up just \$47 from \$6,529 in 1991.

How schools spend their money is changing, however.

Looking at nine representative school districts across the country, EPI researchers found that the portion of their budgets going to special education was up to 19 percent in 1996, from 17.8 percent in 1991.

Special education costs included instructors, materials and the administration of programs to help learning-disabled children and those with handicaps, as well as structural modifications and transportation to make schools handicap accessible.

Bilingual education programs also are taking a greater share of school budgets, accounting for 2.5 percent in 1996, up from 1.9 percent in 1991.

And school lunch and breakfast programs accounted for 4.8 percent of total school spending in 1996, up from 3.3 percent in 1991.

The percentage of school budgets spent on regular education, meanwhile, was down in 1996 to 56.8 percent from 58.5 percent in 1991.

In three of the nine school districts examined Anne Arundel County, Md., East Baton Rouge, La., and Middletown, N.Y. inflation adjusted dollars spent per student on regular education actually dropped from 1991 to 1996, while special-ed spending per pupil went up.

In Los Angeles, regular and special education spending per student both dropped while spending per pupil on bilingual education rose.

Per-student spending on regular education was up in Bettendorf, Iowa, Boulder, Colo., Claiborne County, Tenn., Fall River, Mass., and Spring Branch, Texas.

One reason for spending shifts may be the increase in federal rules requiring schools to accommodate special-needs students, Mishel said.

"There are kids who are autistic or with other problems that in earlier times may not have been in the school system," Mishel said. "There's legal obligations to provide special education, but there's no legal obligation to improve regular education."

But Mishel said researchers did not ask school districts where special-ed money would have gone otherwise.

"I think we can't draw strong conclusions that if the money hadn't gone to special education it would have gone to regular education," he said.

The EPI study also found that on average for the nine school districts examined, per-student spending on after-school athletics has dropped 7 percent in the '90s, spending on security and violence prevention dropped 15.2 percent and spending per pupil on desegregation was down 32.9 percent.

On average, per-student spending on health and psychological services was up 87.3 percent, and for vocational education, up 52.7 percent.

APNP-12-11-97 0838EST

Message Sent

To:

Barry White@EOP

Wayne Upshaw@eop

Lisa B. Fairhall@eop

Mary I. Cassell@eop

S. A. Noe@eop

Timothy A. Rosado@eop

Naomi M. Tinklepaugh@eop

Kathryn B. Stack@eop

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
002. email	Robin Leeds to Nicole Rabner et al, re: Meeting with Childcare Advocates - 12/12 5pm [partial] (4 pages)	12/11/1997	P6/b(6)

COLLECTION:

Clinton Presidential Records
Automated Records Management System (Email)
OPD ([Kagan])
OA/Box Number: 250000

FOLDER TITLE:

[12/10/1997 -12/11/1997]

2009-1006-F
eh194

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Robin Leeds (CN=Robin Leeds/OU=WHO/O=EOP [WHO])

CREATION DATE/TIME: 11-DEC-1997 18:43:52.00

[002]

SUBJECT: Meeting with Childcare Advocates - 12/12 5pm

TO: Nicole R. Rabner (CN=Nicole R. Rabner/OU=WHO/O=EOP @ EOP [WHO])
READ: UNKNOWN

TO: Audrey T. Haynes (CN=Audrey T. Haynes/OU=WHO/O=EOP @ EOP [WHO])
READ: UNKNOWN

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])
READ: UNKNOWN

TO: Jennifer L. Klein (CN=Jennifer L. Klein/OU=OPD/O=EOP @ EOP [OPD])
READ: UNKNOWN

TO: Maria Echaveste (CN=Maria Echaveste/OU=WHO/O=EOP @ EOP [WHO])
READ: UNKNOWN

TO: Gene B. Sperling (CN=Gene B. Sperling/OU=OPD/O=EOP @ EOP [OPD])
READ: UNKNOWN

CC: Barbara D. Woolley (CN=Barbara D. Woolley/OU=WHO/O=EOP @ EOP [WHO])
READ: UNKNOWN

CC: Maureen T. Shea (CN=Maureen T. Shea/OU=WHO/O=EOP @ EOP [WHO])
READ: UNKNOWN

CC: Laura Emmett (CN=Laura Emmett/OU=WHO/O=EOP @ EOP [WHO])
READ: UNKNOWN

CC: Ann T. Eder (CN=Ann T. Eder/OU=WHO/O=EOP @ EOP [WHO])
READ: UNKNOWN

CC: Miriam H. Vogel (CN=Miriam H. Vogel/OU=WHO/O=EOP @ EOP [WHO])
READ: UNKNOWN

CC: Peter A. Weissman (CN=Peter A. Weissman/OU=OPD/O=EOP @ EOP [OPD])
READ: UNKNOWN

TEXT:

Attached is a list of attendees for the 12/12 meeting with childcare advocates. We are also faxing you a letter and set of recommendations for a Bi-Partisan Child Care Initiative sent to POTUS on 10/20/97 from a coalition of childcare advocates. Please review this document in preparation for the 12/12 meeting with childcare advocates. An agenda is in process and we will send it once it is completed. Thanks.===== ATT
ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

Unable to convert ARMS_EXT: [ATTACH.D58]MAIL40918644R.316 to ASCII,
The following is a HEX DUMP:

P6/(b)(6)

WHITE HOUSE WOMEN'S OFFICE
CHILD CARE ADVOCATES MEETING

December 12, 1997
 5:00 PM - 6:00 PM
 Room 180, Old Executive Office Building

Name/Organization	D.O.B./SS#/Country	Phone Number	R.S.V.P.
Yasmina Vinci National Association of Child Care Resource and Referral	P6/(b)(6)		Yes
Sammie Moshenberg National Council on Jewish Women			Yes
Barabara Willer National Association for Education of Young Children			Yes
Judy Appelbaum WLC			Yes
Karen Nussbaum AFL-CIO			Yes
Nancy Duff Cambell National Women's Law Center			Yes
Nancy Zirkin			Yes

10027

Name/Organization	D.O.B./SS#/Country	Phone Number	R.S.V.P.
AAUW	Pe/(b)(6)		
Joan Entmacher WLDF			Out of office today; assistant also out
Pat Reuss NOW LDF			Out of town until Monday
Lynn White National Child Care Association			No
Nancy Granese Hogan & Hartson			Left Message
Sharon Daly Catholic Charities			Yes
Nancy Wisdo U.S. Catholic Conference			Yes
Nicole Poersch, surrogate for Helen Blank Children's Defense Fund			Yes
Carabelle Pizzagatti Child Welfare League			No
Mary Cooper National Council of Churches			Yes

Name/Organization	D.O.B/SS#/Country	Phone Number	R.S.V.P.
	USA		
Faith Wohl Childcare Action Campaign	Pe/(b)(6)		Will try to rearrange schedule
Carolyn York, surrogate for Kathy Colette AFSCME			Carolyn will probably come
Gloria Johnson Coalition of Labor Union Women			No
Elena Kagan DPC		6-5584	Yes
Maria Echaveste OPL		6-6594	Yes
Jen Klein DPC		6-2599	Will try
Nicole Rabner DPC		6-6266	Yes
Gene Sperling NEC		6-2620	Yes
Joan Lombardi HHS/Childcare Bureau		Pe/(a)(9)	Out until Monday
Audrey Tayse Haynes Women's Office		6-7300	Yes

Name/Organization	D.O.B/SS#/Country	Phone Number	R.S.V.P.
Robin Leeds Women's Office		6-7300	Yes