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[06/25/1998]

June 22, 1998

DRAFT MEMORANDUM FOR EOP PRINCIPALS MEETING

FROM: ???

SUBJECT: BENCHMARKING THE NRC-BASED INCOME AND POVERTY
MEASURES

As discussed at the last EOP Principals meeting, in early 1999 the Census Bureau will publish an analysis of alternative measures of poverty based on the proposals contained in the 1995 National Research Council (NRC) report, *Measuring Poverty: A New Approach*. Because OMB is the statutory arbiter of the "official" poverty measurement methodology, the Census Bureau has asked for advice on the proposed alternative measures to be highlighted (among many that will be published as part of the analysis). Currently, the Census Bureau plans to benchmark most of its poverty estimates to a recent (likely 1997) poverty rate in order to highlight the changes that result by moving to the new measure.

The purpose of this meeting is to decide whether we want to advise Census to highlight a few series that are not benchmarked or advise them to only highlight benchmarked estimates. This decision does not settle the issue of whether we should benchmark the official poverty measure, but it would make selecting a non-benchmarked alternative more difficult.

In order to develop fully the issues involved, this memo has two parts. The first part explains the concept and presents the pros and cons of benchmarking. Much of this information was contained in the background memo for the last Principals meeting, however we include it here for ease of access. The second part outlines the potential implications of advising the Census Bureau to highlight some series that are not benchmarked.

Background on Benchmarking

Poverty measurement involves two concepts: (1) a definition of family resources, and (2) a "threshold" against which resources are compared to determine if a family is poor. The NRC panel recommends basing the threshold on expenditures on "necessities" (food, shelter, and clothing) plus a little more. However, the NRC panel cautioned that setting the level below which a family is considered poor is more of an art than a science. The panel therefore suggested a range of alternatives and left it to policymakers to determine the most appropriate levels. Specifically, the NRC panel recommends selecting the 30th to 35th percentile in the distribution of annual expenditures on food, shelter, and clothing among families of four (two adults and two children), and then multiplying this expenditure level by between 1.15 and 1.25. Thresholds for other family sizes and types would be determined by an equivalency scale calculation.

Because there is some discretion in the setting of the poverty threshold, Table 1 shows poverty rates between 1991 and 1996 using the current methodology (column 1) and using three

alternative ways to determine the threshold for the NRC experimental measure -- one benchmarked and two not benchmarked:

- The “Benchmarked” measure is the NRC measure benchmarked to the 1996 poverty rate; in this case the thresholds are “backed out” by first setting the new aggregate poverty rate to the current rate and then setting the thresholds at the level that achieves this rate given the new resource definitions. In this case, the threshold falls to approximately the 25th percentile in the distribution of expenditures.
- The “NRC Experimental (midpoint)” (column 3) is based on selecting approximately the 32.5 percentile in the distribution of annual expenditures and then multiplying this expenditure by approximately 1.2 -- the midpoints of the NRC recommendations;
- The “NRC Experimental (lower bound)” (column 4) is based on selecting the 30th percentile in the distribution of annual expenditures and then multiplying this expenditure by 1.15 -- the lower bound of the NRC recommendations;

Both the NRC Experimental “midpoint” and “lower bound” estimates would not match the current overall poverty rate and thus would be considered “not benchmarked.”

While benchmarking assures that the aggregate poverty rate is identical for the official and the alternative measure in the benchmarked year, the distribution of poverty among subgroups within each measure does change. (see Table 2). In general, working families and families with large out-of-pocket medical expenses would more likely be measured as poor, and nonworking families with substantial in-kind benefits would less likely be measured as poor. This would have geographic as well as subgroup poverty rate implications. For example, even though the relative proportion of poor who are Black declines under both alternatives (not shown in Table 2), the estimated Black poverty rate falls with benchmarking but rises or stays constant with a non-benchmarked measure. Similarly, both historical and future trends would differ. For instance, the benchmarked measure would be identical to the current rate in 1996 but higher in 1991. (The faster fall using the alternative measure is largely due to the expansion in the EITC.)

Pros and Cons of Benchmarking and Not Benchmarking

Pros of benchmarking:

- May provide an easier transition to the new official measure of poverty because there will not be a change in the overall level of poverty. (Critics, of course, will still charge that this level is arbitrary.) In addition, with a benchmarked measure it may be easier to implement changes in the poverty guidelines issued by HHS for program purposes.
- Focuses the arguments on the relative distribution of who is poor rather than on how many people are poor; experts would say that the results on the distribution of who is poor are more objective and scientific than those on the total number of poor.

Cons of benchmarking:

- Violates the NRC recommendation that the threshold should be based on the 30th-35th percentile in the expenditure distribution. In order to benchmark, the threshold falls to about the 25th percentile of expenditures on food, shelter, and clothing. This may cost us the political cover of following a nonpartisan expert panel, and may raise questions of motive.
- Will highlight the distributional consequences of moving to an NRC-based alternative more clearly than under the non-benchmarked alternatives (although both have distributional consequences); for instance the poverty rate for some groups would fall in absolute terms with benchmarking.
- There is a perceived illogic in using an overall poverty rate from a method we say is flawed to determine a key part of a methodology we say is better.

Pros of not benchmarking:

- Incorporates the recommendations of the NRC panel, based on their professional judgement from the best available evidence (though, as noted, this judgement is subjective), and therefore provides some limited political cover.

Cons of not benchmarking:

- Results in a higher poverty rate (although the trends over time are similar.)

Key Decision for this Meeting

There are basically two options: (1) Advise the Census Bureau to highlight some non-benchmarked estimates along with benchmarked estimates; or (2) Advise the Census Bureau to highlight only benchmarked estimates.

Pros of advising the Census Bureau to highlight some non-benchmarked estimates

- Keeps the option of non-benchmarked estimates in the public dialog, which may preserve the option of not benchmarking when and if we decide to move to a new official measure of poverty.
- Narrowing the range of options in any dimension may be perceived as moving us closer to a final decision, and might limit our flexibility.
- The Census report may appear more credible if it includes a non-benchmarked alternative, given that the NRC's recommendation did not involve benchmarking.
- If we decide to change to an NRC-based measure as the official measure of poverty and if we decide to benchmark the official measure, it may make the change look small compared to selecting the non-benchmarked alternative. It gives us an ability to look "reasonable" by adopting a less extreme change.

Cons of advising the Census Bureau to highlight some non-benchmarked estimates

- Even if we're not certain that we want to change the official measure of poverty, we may be held accountable for estimates that poverty is really higher than the current rate.
- Even if the non-benchmarked estimates are simply among those highlighted, people could focus on them and create an "uproar." Alternatively, some of our traditional allies may like the non-benchmarked estimates and feel abandoned should we ultimately choose to benchmark.

Pros of advising the Census Bureau to highlight only benchmarked estimates

- It may raise less of a political "uproar." This would be particularly valuable if we believe we are likely to benchmark any new official measure anyway.

Cons of advising the Census Bureau to highlight only benchmarked estimates

- It may make it more difficult not to benchmark in the future.
- If Census does not closely follow the NRC recommendation, it may appear that they had been inappropriately influenced by political considerations, particularly since non-benchmarked estimates are already in the public domain.

Table 1. Poverty Rates and Thresholds under Alternative Measures, 1991-96, CPS

	Official measure	Benchmarked to 1996	NRC Experimental (midpoint)	NRC Experimental (lower bound)
Poverty Rates				
1991	14.2	14.5	18.9	16.7
1992	14.8	15.3	19.6	17.4
1993	15.1	15.7	20.2	18.0
1994	14.6	14.7	19.0	16.8
1995	13.8	13.8	18.2	16.0
1996	13.7	13.7	18.0	15.8
Thresholds for 2 adults and 2 children (in dollars)				
1991	13,812	11,891	13,891	12,883
1992	14,228	12,249	14,309	13,270
1993	14,654	12,616	14,738	13,668
1994	15,029	12,938	15,115	14,018
1995	15,455	13,305	15,543	14,415
1996	15,911	13,698	16,002	14,840

Table 2. Poverty Rates under Alternative Measures, 1996, CPS

	Official measure	BenchmarkedNRC to 1996	NRC Experimental (midpoint)	Experimental (lower bound)
All persons	13.7	13.7	18.0	15.8
Children	20.5	18.1	23.8	20.9
Nonelderly adults	11.4	11.5	15.0	13.2
Elderly	10.8	15.6	20.4	18.0
White	11.2	11.8	15.6	13.7
Black	28.4	25.2	32.0	28.5
Hispanic origin	29.4	28.5	37.7	33.1
One or more workers	9.5	10.0	13.6	11.8
Persons in family of type:				
Married couple	6.9	7.8	11.1	9.5
Female householder	35.8	32.3	40.4	36.3
Geographic regions:				
Northeast	12.7	14.3	18.8	16.5
Midwest	10.7	10.3	13.8	12.1
South	15.1	14.2	18.3	16.2
West	15.4	16.1	21.0	18.5
Metropolitan/Central City	19.6	19.2	24.7	21.8
Not Central City	9.4	10.6	14.1	12.4
Nonmetropolitan	15.9	13.5	17.5	15.5

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SUBJECT: DAILY TALKING POINTS -- PRESIDENT CLINTON AND VICE PRESIDENT GORE: WORKING

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TO: Sarah A. Bianchi (CN=Sarah A. Bianchi/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Brad L. Austin (CN=Brad L. Austin/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: April B. Abdulmalik (CN=April B. Abdulmalik/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Valon J. Wadsworth (CN=Valon J. Wadsworth/OU=NSC/O=EOP @ EOP [NSC])
READ:UNKNOWN

TO: Steven J. Naplan (CN=Steven J. Naplan/OU=NSC/O=EOP @ EOP [NSC])
READ:UNKNOWN

TO: Wendy E. Gray (CN=Wendy E. Gray/OU=NSC/O=EOP @ EOP [NSC])
READ:UNKNOWN

TO: Antony J. Blinken (CN=Antony J. Blinken/OU=NSC/O=EOP @ EOP [NSC])
READ:UNKNOWN

TO: Wesley P. Warren (CN=Wesley P. Warren/OU=CEQ/O=EOP @ EOP [CEQ])
READ:UNKNOWN

TO: Sally Ericsson (CN=Sally Ericsson/OU=CEQ/O=EOP @ EOP [CEQ])
READ:UNKNOWN

TO: Nancy Marlow (CN=Nancy Marlow/OU=CEQ/O=EOP @ EOP [CEQ])
READ:UNKNOWN

TO: Lisa Guide (CN=Lisa Guide/OU=CEQ/O=EOP @ EOP [CEQ])
READ:UNKNOWN

TO: Keith E. Laughlin (CN=Keith E. Laughlin/OU=CEQ/O=EOP @ EOP [CEQ])
READ:UNKNOWN

TO: Judy Jablow (CN=Judy Jablow/OU=CEQ/O=EOP @ EOP [CEQ])
READ:UNKNOWN

TO: Ellen Athas (CN=Ellen Athas/OU=CEQ/O=EOP @ EOP [CEQ])
READ:UNKNOWN

TO: Edward R. Clark (CN=Edward R. Clark/OU=CEQ/O=EOP @ EOP [CEQ])
READ:UNKNOWN

TO: David B Sandalow (CN=David B Sandalow/OU=CEQ/O=EOP @ EOP [CEQ])
READ:UNKNOWN

TO: Bradley M. Campbell (CN=Bradley M. Campbell/OU=CEQ/O=EOP @ EOP [CEQ])

READ:UNKNOWN

TO: Morley A. Winograd (CN=Morley A. Winograd/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Jonathan Weiss (CN=Jonathan Weiss/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Moe Vela (CN=Moe Vela/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Paul A. Tuchmann (CN=Paul A. Tuchmann/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Kimberly H Tilley (CN=Kimberly H Tilley/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Virginia M. Terzano (CN=Virginia M. Terzano/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Rachael E. Sullivan (CN=Rachael E. Sullivan/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Jonathan Spalter (CN=Jonathan Spalter/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Kevin D. Scott (CN=Kevin D. Scott/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Trooper Sanders (CN=Trooper Sanders/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Thomas M. Rosshirt (CN=Thomas M. Rosshirt/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Irwin P. Raij (CN=Irwin P. Raij/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: William H. Pickle (CN=William H. Pickle/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Wendy C. New (CN=Wendy C. New/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Satish Narayanan (CN=Satish Narayanan/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Heather M. Marabeti (CN=Heather M. Marabeti/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Lisa M. Mallory (CN=Lisa M. Mallory/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Christopher S. Lehane (CN=Christopher S. Lehane/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Jim Kohlenberger (CN=Jim Kohlenberger/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Aram H. Kailian (CN=Aram H. Kailian/O=OVP @ OVP [UNKNOWN])

READ:UNKNOWN

TO: Ansley Jones (CN=Ansley Jones/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Joanne M. Hilty (CN=Joanne M. Hilty/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Gordon Heddell (CN=Gordon Heddell/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Kimberly M. Harold (CN=Kimberly M. Harold/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Lawrence J. Haas (CN=Lawrence J. Haas/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Sue R. Greenberg (CN=Sue R. Greenberg/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Lucia F. Gilliland (CN=Lucia F. Gilliland/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Michael B. Feldman (CN=Michael B. Feldman/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Lydia R. Ewing (CN=Lydia R. Ewing/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Andrew S. Dryden (CN=Andrew S. Dryden/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Monica M. Dixon (CN=Monica M. Dixon/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Jennifer N. Devlin (CN=Jennifer N. Devlin/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Michael A. Deavers (CN=Michael A. Deavers/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Maurice Daniel (CN=Maurice Daniel/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Audrey Choi (CN=Audrey Choi/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Kay Casstevens (CN=Kay Casstevens/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Miguel M. Bustos (CN=Miguel M. Bustos/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Charles W. Burson (CN=Charles W. Burson/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Lee Ann Brackett (CN=Lee Ann Brackett/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Anthony R. Bernal (CN=Anthony R. Bernal/OU=WHO/O=EOP @ EOP [UNKNOWN])

READ:UNKNOWN

TO: Matthew L. Bennett (CN=Matthew L. Bennett/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Bobbie J. Bauman (CN=Bobbie J. Bauman/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Doug Babcock (CN=Doug Babcock/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Eric R. Anderson (CN=Eric R. Anderson/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Steven W. Adamske (CN=Steven W. Adamske/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Robert E. Whiteman (CN=Robert E. Whiteman/OU=OA/O=EOP @ EOP [OA])
READ:UNKNOWN

TO: William C. Haymes (CN=William C. Haymes/OU=OA/O=EOP @ EOP [OA])
READ:UNKNOWN

TO: Leland L. Scott Jr. (CN=Leland L. Scott Jr./OU=OA/O=EOP @ EOP [OA])
READ:UNKNOWN

TO: Judith A. Winston (CN=Judith A. Winston/OU=PIR/O=EOP @ EOP [PIR])
READ:UNKNOWN

TO: Michael Wenger (CN=Michael Wenger/OU=PIR/O=EOP @ EOP [PIR])
READ:UNKNOWN

TO: Maria E. Soto (CN=Maria E. Soto/OU=PIR/O=EOP @ EOP [PIR])
READ:UNKNOWN

TO: Katherine D. Sheckells (CN=Katherine D. Sheckells/OU=PIR/O=EOP @ EOP [UNKNOWN])
READ:UNKNOWN

TO: Scott R. Palmer (CN=Scott R. Palmer/OU=PIR/O=EOP @ EOP [PIR])
READ:UNKNOWN

TO: Jacinta Ma (CN=Jacinta Ma/OU=PIR/O=EOP @ EOP [PIR])
READ:UNKNOWN

TO: Lin Liu (CN=Lin Liu/OU=PIR/O=EOP @ EOP [PIR])
READ:UNKNOWN

TO: Diana Kappner (CN=Diana Kappner/OU=PIR/O=EOP @ EOP [PIR])
READ:UNKNOWN

TO: Wanda Habash (CN=Wanda Habash/OU=PIR/O=EOP @ EOP [PIR])
READ:UNKNOWN

TO: Claire Gonzales (CN=Claire Gonzales/OU=PIR/O=EOP @ EOP [PIR])
READ:UNKNOWN

TO: Danielle B. Glosser (CN=Danielle B. Glosser/OU=PIR/O=EOP @ EOP [PIR])
READ:UNKNOWN

TO: Cedra D. Eaton (CN=Cedra D. Eaton/OU=PIR/O=EOP @ EOP [PIR])

READ:UNKNOWN

TO: David K. Chai (CN=David K. Chai/OU=PIR/O=EOP @ EOP [PIR])
READ:UNKNOWN

TO: Elizabeth A. Castle (CN=Elizabeth A. Castle/OU=PIR/O=EOP @ EOP [PIR])
READ:UNKNOWN

TO: Alexander L. Boyle (CN=Alexander L. Boyle/OU=PIR/O=EOP @ EOP [PIR])
READ:UNKNOWN

TO: Patrick Aylward (CN=Patrick Aylward/OU=PIR/O=EOP @ EOP [PIR])
READ:UNKNOWN

TO: Elizabeth R. Asher (CN=Elizabeth R. Asher/OU=PIR/O=EOP @ EOP [PIR])
READ:UNKNOWN

TO: William G. Wells (CN=William G. Wells/OU=OSTP/O=EOP @ EOP [OSTP])
READ:UNKNOWN

TO: Victor J. Villhard (CN=Victor J. Villhard/OU=OSTP/O=EOP @ EOP [OSTP])
READ:UNKNOWN

TO: Sandra J. Toomey (CN=Sandra J. Toomey/OU=OSTP/O=EOP @ EOP [OSTP])
READ:UNKNOWN

TO: David Y. Stevens (CN=David Y. Stevens/OU=OSTP/O=EOP @ EOP [OSTP])
READ:UNKNOWN

TO: Frances Sharples (CN=Frances Sharples/OU=OSTP/O=EOP @ EOP [OSTP])
READ:UNKNOWN

TO: Steven M. Rinaldi (CN=Steven M. Rinaldi/OU=OSTP/O=EOP @ EOP [OSTP])
READ:UNKNOWN

TO: Joan Porter (CN=Joan Porter/OU=OSTP/O=EOP @ EOP [OSTP])
READ:UNKNOWN

TO: Elaine R. Padovani (CN=Elaine R. Padovani/OU=OSTP/O=EOP @ EOP [OSTP])
READ:UNKNOWN

TO: Martin C. Offutt (CN=Martin C. Offutt/OU=OSTP/O=EOP @ EOP [OSTP])
READ:UNKNOWN

TO: Duncan T. Moore (CN=Duncan T. Moore/OU=OSTP/O=EOP @ EOP [OSTP])
READ:UNKNOWN

TO: Oliver G. McGee (CN=Oliver G. McGee/OU=OSTP/O=EOP @ EOP [OSTP])
READ:UNKNOWN

TO: Bruce W. MacDonald (CN=Bruce W. MacDonald/OU=OSTP/O=EOP @ EOP [OSTP])
READ:UNKNOWN

TO: Rachel E. Levinson (CN=Rachel E. Levinson/OU=OSTP/O=EOP @ EOP [OSTP])
READ:UNKNOWN

TO: Cecilia D. Lafoe (CN=Cecilia D. Lafoe/OU=OSTP/O=EOP @ EOP [OSTP])
READ:UNKNOWN

TO: Gerald P. Kiernan (CN=Gerald P. Kiernan/OU=OSTP/O=EOP @ EOP [OSTP])

READ:UNKNOWN

TO: Nirmala Kannankutty (CN=Nirmala Kannankutty/OU=OSTP/O=EOP @ EOP [OSTP])
READ:UNKNOWN

TO: Kerri A. Jones (CN=Kerri A. Jones/OU=OSTP/O=EOP @ EOP [OSTP])
READ:UNKNOWN

TO: Jefferson Hofgard (CN=Jefferson Hofgard/OU=OSTP/O=EOP @ EOP [OSTP])
READ:UNKNOWN

TO: Beverly K. Hartline (CN=Beverly K. Hartline/OU=OSTP/O=EOP @ EOP [OSTP])
READ:UNKNOWN

TO: Holly L. Gwin (CN=Holly L. Gwin/OU=OSTP/O=EOP @ EOP [OSTP])
READ:UNKNOWN

TO: Anthony J. Gibson (CN=Anthony J. Gibson/OU=OSTP/O=EOP @ EOP [OSTP])
READ:UNKNOWN

TO: Sybil Francis (CN=Sybil Francis/OU=OSTP/O=EOP @ EOP [OSTP])
READ:UNKNOWN

TO: Miriam A. Forman (CN=Miriam A. Forman/OU=OSTP/O=EOP @ EOP [OSTP])
READ:UNKNOWN

TO: Barbara A. Ferguson (CN=Barbara A. Ferguson/OU=OSTP/O=EOP @ EOP [OSTP])
READ:UNKNOWN

TO: Laura L. Efros (CN=Laura L. Efros/OU=OSTP/O=EOP @ EOP [OSTP])
READ:UNKNOWN

TO: Sandy L. Cole (CN=Sandy L. Cole/OU=OSTP/O=EOP @ EOP [OSTP])
READ:UNKNOWN

TO: Cynthia M. Chase (CN=Cynthia M. Chase/OU=OSTP/O=EOP @ EOP [OSTP])
READ:UNKNOWN

TO: Arthur Bienenstock (CN=Arthur Bienenstock/OU=OSTP/O=EOP @ EOP [OSTP])
READ:UNKNOWN

TO: Susan L. Bassow (CN=Susan L. Bassow/OU=OSTP/O=EOP @ EOP [OSTP])
READ:UNKNOWN

TO: Peter W. Backlund (CN=Peter W. Backlund/OU=OSTP/O=EOP @ EOP [OSTP])
READ:UNKNOWN

TO: Judith D. Auerbach (CN=Judith D. Auerbach/OU=OSTP/O=EOP @ EOP [OSTP])
READ:UNKNOWN

TO: Irene Yeh (CN=Irene Yeh/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Paul J. Weinstein Jr. (CN=Paul J. Weinstein Jr./OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Essence P. Washington (CN=Essence P. Washington/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Aaron J. Thoryk (CN=Aaron J. Thoryk/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TO: Gene B. Sperling (CN=Gene B. Sperling/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Mary L. Smith (CN=Mary L. Smith/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Robert M. Shireman (CN=Robert M. Shireman/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Sarah Rosen (CN=Sarah Rosen/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Christa Robinson (CN=Christa Robinson/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Bruce N. Reed (CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: David E. Pearah (CN=David E. Pearah/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Jonathan Orszag (CN=Jonathan Orszag/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Michael A. O'Mary (CN=Michael A. O'Mary/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Betty Nhan (CN=Betty Nhan/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Daniel C. Montoya (CN=Daniel C. Montoya/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Julie Mikuta (CN=Julie Mikuta/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Sonyia Matthews (CN=Sonyia Matthews/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Tanya E. Martin (CN=Tanya E. Martin/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Ira C. Magaziner (CN=Ira C. Magaziner/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Jeanne Lambrew (CN=Jeanne Lambrew/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Sally Katzen (CN=Sally Katzen/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Andrea Kane (CN=Andrea Kane/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Christopher C. Jennings (CN=Christopher C. Jennings/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TO: Sarah T. Holewinski (CN=Sarah T. Holewinski/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Jess A. Gupta (CN=Jess A. Gupta/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: John C. Gilmore (CN=John C. Gilmore/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Thomas L. Freedman (CN=Thomas L. Freedman/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Carolyn A. Filak (CN=Carolyn A. Filak/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Paul R. Dimond (CN=Paul R. Dimond/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Michael Cohen (CN=Michael Cohen/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: William M. Chiong (CN=William M. Chiong/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Jose Cerda III (CN=Jose Cerda III/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Erik R. Cafarella (CN=Erik R. Cafarella/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Sherman G. Boone (CN=Sherman G. Boone/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Brian A. Barreto (CN=Brian A. Barreto/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: William J. Antholis (CN=William J. Antholis/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Natalie S. Wozniak (CN=Natalie S. Wozniak/OU=NSC/O=EOP @ EOP [NSC])
READ:UNKNOWN

TO: Jennifer C. Poole (CN=Jennifer C. Poole/OU=NSC/O=EOP @ EOP [NSC])
READ:UNKNOWN

TO: David T. Johnson (CN=David T. Johnson/OU=NSC/O=EOP @ EOP [NSC])
READ:UNKNOWN

TO: Matt Gobush (CN=Matt Gobush/OU=NSC/O=EOP @ EOP [NSC])
READ:UNKNOWN

TO: Dale W. Akers (CN=Dale W. Akers/OU=NSC/O=EOP @ EOP [NSC])
READ:UNKNOWN

TO: Shelley N. Fidler (CN=Shelley N. Fidler/OU=CEQ/O=EOP @ EOP [CEQ])
READ:UNKNOWN

TO: Robert S. Kapla (CN=Robert S. Kapla/OU=CEQ/O=EOP @ EOP [CEQ])

**PRESIDENT CLINTON AND VICE PRESIDENT GORE:
WORKING TO REDUCE JUVENILE CRIME**

June 25, 1998

Automated Records Management System
Hex-Dump Conversion

IMPORTANT ECONOMIC UPDATE

NEW ECONOMIC NUMBERS CONFIRM STRENGTH OF THE ECONOMY. As the Vice President left for Texas, new economic numbers were released showing that the economy remains strong, and inflation low. Among the findings of today's report:

- In the first quarter of 1998, the economy grew at an annual rate of 5.4 percent;
- Investment in business equipment rose at an annual rate of 26.4;
- Private sector growth was 7.2 percent in the first quarter; and
- The gross domestic product price index rose a mere 1.2 percent at an annual rate. Over the past year, inflation rose just 1.4 percent, the smallest increase in 34 years.

Today's numbers reinforce the success of the Administration's economic policy of deficit reduction, investing in our people, and opening new markets to American goods and services. This plan has helped create 16 million new jobs, generate the first budget surplus in 30 years, and reduce unemployment to its lowest level since 1970.

"Catching criminals and punishing them is important, but it will not replace our shattered feeling of security, and it will not bring back the loved ones who have been lost. We need to stop crimes before they start. That means making sure that our kids grow up with values that will steer them off the wrong path, and onto the right one."

Vice President Al Gore
June 25, 1998

Today, Vice President Al Gore travels to Texas where he discusses strategies to prevent youth crime and delinquency. The Vice President announces the availability to states of \$232 million in national juvenile justice and accountability grants and awards funding to Houston, Texas for its anti-gang initiative.

A BALANCED APPROACH TO JUVENILE CRIME. The Clinton Administration is addressing juvenile crime through an approach which emphasizes tough enforcement measures that hold children accountable for their actions, but also works with children through targeted prevention and intervention strategies to help them stay on the track to success.

GIVING STATES AND COMMUNITIES THE RESOURCES THEY NEED. Under the Administration's Anti-Gang and Youth Violence Strategy, Juvenile Accountability Incentive Block Grants are being offered so states can promote greater accountability in the juvenile justice system. The Administration fought to ensure that 45 percent of the funding goes directly toward hiring new juvenile justice prosecutors, strengthening the juvenile court system, and creating new anti-gang strategies that help prevent young people from entering a life of crime.

CUTTING CRIME RATES TO THE LOWEST LEVELS IN A GENERATION. The Administration's leadership in crime fighting has produced impressive results. Earlier this month, the Justice Department released preliminary data showing that in 1997 crime rates dropped for the sixth year in a row, the longest period of decline in a generation. Since 1993, violent crimes have dropped more than 15 percent, and murder rates have fallen by over 25 percent.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Jennifer L. Klein (CN=Jennifer L. Klein/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:25-JUN-1998 13:56:28.00

SUBJECT: Revised Talking Points on Coburn RU-486 Amendment

TO: Sarah A. Bianchi (CN=Sarah A. Bianchi/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Neera Tanden (CN=Neera Tanden/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Christopher C. Jennings (CN=Christopher C. Jennings/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Linda Ricci (CN=Linda Ricci/OU=OMB/O=EOP @ EOP [OMB])
READ:UNKNOWN

TO: Martha Foley (CN=Martha Foley/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Ann F. Lewis (CN=Ann F. Lewis/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Laura Emmett (CN=Laura Emmett/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Nicole R. Rabner (CN=Nicole R. Rabner/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Cynthia Dailard (CN=Cynthia Dailard/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Audrey T. Haynes (CN=Audrey T. Haynes/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Joshua Gotbaum (CN=Joshua Gotbaum/OU=OMB/O=EOP @ EOP [OMB])
READ:UNKNOWN

TO: Maria Echaveste (CN=Maria Echaveste/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TEXT:

It is appalling that Congress would decide to intervene in the drug safety practices of the Food and Drug Administration. For years the FDA has used vigorous testing and the highest of scientific standards to protect public health. This unprecedented Congressional action substitutes political ideology for sound science. It would restrict scientific research that can protect women's lives and offer them safe medical choices. It shows the extremism of those whose real agenda is to deny completely the ability of women to make their own reproductive choices.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Kevin S. Moran (CN=Kevin S. Moran/OU=WHO/O=EOP [WHO])

CREATION DATE/TIME:25-JUN-1998 10:31:58.00

SUBJECT: CHINA DAILY REPORTS

TO: Lori L. Anderson (CN=Lori L. Anderson/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Amy W. Tobe (CN=Amy W. Tobe/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Ora Theard (CN=Ora Theard/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Charles F. Ruff (CN=Charles F. Ruff/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Monica M. Dixon (CN=Monica M. Dixon/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Katharine Button (CN=Katharine Button/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Jeffrey M. Smith (CN=Jeffrey M. Smith/OU=OSTP/O=EOP @ EOP [OSTP])
READ:UNKNOWN

TO: Michael D. Malone (CN=Michael D. Malone/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Christopher J. Lavery (CN=Christopher J. Lavery/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Kris M Balderston (CN=Kris M Balderston/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Karin Kullman (CN=Karin Kullman/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Stephanie S. Streett (CN=Stephanie S. Streett/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Sean P. Maloney (CN=Sean P. Maloney/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Jocelyn Neis (CN=Jocelyn Neis/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Leslie Bernstein (CN=Leslie Bernstein/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Maria Echaveste (CN=Maria Echaveste/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Ann F. Lewis (CN=Ann F. Lewis/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Jonathan H. Adashek (CN=Jonathan H. Adashek/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

TO: Carole A. Parmelee (CN=Carole A. Parmelee/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: June G. Turner (CN=June G. Turner/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Jeffrey A. Forbes (CN=Jeffrey A. Forbes/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Mindy E. Myers (CN=Mindy E. Myers/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Janet Murguia (CN=Janet Murguia/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Eleanor S. Parker (CN=Eleanor S. Parker/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Michelle Crisci (CN=Michelle Crisci/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Shannon Mason (CN=Shannon Mason/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Peter A. Weissman (CN=Peter A. Weissman/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Gene B. Sperling (CN=Gene B. Sperling/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Cathy R. Mays (CN=Cathy R. Mays/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: KERRICK_D (KERRICK_D @ A1 @ CD @ VAXGTWY [UNKNOWN]) (NSC)
READ:UNKNOWN

TO: Joseph P. Lockhart (CN=Joseph P. Lockhart/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Edward F. Hughes (CN=Edward F. Hughes/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Cheryl D. Mills (CN=Cheryl D. Mills/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Betty W. Currie (CN=Betty W. Currie/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Scott R. Hynes (CN=Scott R. Hynes/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Roberta W. Greene (CN=Roberta W. Greene/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Brooks E. Scoville (CN=Brooks E. Scoville/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

TO: Virginia Apuzzo (CN=Virginia Apuzzo/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Maya Seiden (CN=Maya Seiden/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Thurgood Marshall Jr (CN=Thurgood Marshall Jr/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Jennifer M. Palmieri (CN=Jennifer M. Palmieri/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Carolyn E. Cleveland (CN=Carolyn E. Cleveland/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Phillip Caplan (CN=Phillip Caplan/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Minyon Moore (CN=Minyon Moore/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Marjorie Tarmey (CN=Marjorie Tarmey/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Stacie Spector (CN=Stacie Spector/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Ruby Shamir (CN=Ruby Shamir/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Todd Stern (CN=Todd Stern/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Dawn L. Smalls (CN=Dawn L. Smalls/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Sylvia M. Mathews (CN=Sylvia M. Mathews/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Tracey E. Thornton (CN=Tracey E. Thornton/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Jessica L. Gibson (CN=Jessica L. Gibson/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Lawrence J. Stein (CN=Lawrence J. Stein/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Paul E. Begala (CN=Paul E. Begala/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Rahm I. Emanuel (CN=Rahm I. Emanuel/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Sally Katzen (CN=Sally Katzen/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Melissa G. Green (CN=Melissa G. Green/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

TO: Paul J. Weinstein Jr. (CN=Paul J. Weinstein Jr./OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Laura Emmett (CN=Laura Emmett/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Bruce N. Reed (CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TEXT:

Did you know:

- 1) That Xian and the surrounding area are considered the cradle of Chinese civilization, and that it served as the capital of the tang dynasty between (618 and 907 AD)?;
- 2) That Xian is a mid-sized industrial city that has about 2.6 million people?;
- 3) That China is 12 hours ahead of us?; and
- 4) That bullets for today's daily report MUST be submitted to me by 3 PM for us to get the Report to the road in time for the trip's morning meeting?

SEND ME YOUR BULLETS via e-mail, the sooner the better. Call if you have questions.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Lisa Zweig (CN=Lisa Zweig/OU=OMB/O=EOP [OMB])

CREATION DATE/TIME:25-JUN-1998 20:48:22.00

SUBJECT: OMB Legislative Report - June 25, 1998

TO: Robert L. Nabors (CN=Robert L. Nabors/OU=OMB/O=EOP@EOP [OMB])
READ:UNKNOWN

TO: Elizabeth Gore (CN=Elizabeth Gore/OU=OMB/O=EOP@EOP [OMB])
READ:UNKNOWN

TO: jade l riley (CN=jade l riley/OU=who/O=eop@eop [WHO])
READ:UNKNOWN

TO: robert d. kyle (CN=robert d. kyle/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: lisa.m. kountoupes (CN=lisa m. kountoupes/OU=who/O=eop@eop [WHO])
READ:UNKNOWN

TO: gary c. reisner (CN=gary c. reisner/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: chandler g. spaulding (CN=chandler g. spaulding/OU=who/O=eop@eop [WHO])
READ:UNKNOWN

TO: gina c. mooers (CN=gina c. mooers/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: victoria wassmer (CN=victoria wassmer/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: michael l. goad (CN=michael l. goad/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: martha foley (CN=martha foley/OU=who/O=eop@eop [WHO])
READ:UNKNOWN

TO: linda ricci (CN=linda ricci/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: ronald l. silberman (CN=ronald l. silberman/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: sally katzen (CN=sally katzen/OU=opd/O=eop@eop [OPD])
READ:UNKNOWN

TO: lisa b. fairhall (CN=lisa b. fairhall/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: anna m. briatico (CN=anna m. briatico/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: donald r. arbuckle (CN=donald r. arbuckle/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: wendy a. taylor (CN=wendy a. taylor/OU=omb/O=eop@eop [OMB])

READ:UNKNOWN

TO: peter a. weissman (CN=peter a. weissman/OU=opd/O=eop@eop [OPD])
READ:UNKNOWN

TO: bendick_g@a1@cd@lngtwy (bendick_g@a1@cd@lngtwy [UNKNOWN]) (NSC)
READ:UNKNOWN

TO: jessica l. gibson (CN=jessica l. gibson/OU=who/O=eop@eop [WHO])
READ:UNKNOWN

TO: stephen g. elmore (CN=stephen g. elmore/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: sandra yamin (CN=sandra yamin/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: wayne upshaw (CN=wayne upshaw/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: robin j. bachman (CN=robin j. bachman/OU=who/O=eop@eop [WHO])
READ:UNKNOWN

TO: wesley p. warren (CN=wesley p. warren/OU=ceq/O=eop@eop [CEQ])
READ:UNKNOWN

TO: nancy e. schwartz (CN=nancy e. schwartz/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: bruce n. reed (CN=bruce n. reed/OU=opd/O=eop@eop [OPD])
READ:UNKNOWN

TO: kevin s. moran (CN=kevin s. moran/OU=who/O=eop@eop [WHO])
READ:UNKNOWN

TO: paul j. weinstein jr. (CN=paul j. weinstein jr./OU=opd/O=eop@eop [OPD])
READ:UNKNOWN

TO: m. jill gibbons (CN=m. jill gibbons/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: jennifer ferguson (CN=jennifer ferguson/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: kenneth l. schwartz (CN=kenneth l. schwartz/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: melissa n. benton (CN=melissa n. benton/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: michael deich (CN=michael deich/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: mathew c. blum (CN=mathew c. blum/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: rhodia d. ewell (CN=rhodia d. ewell/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: jake siewert (CN=jake siewert/OU=opd/O=eop@eop [OPD])

READ:UNKNOWN

TO: andrew m. schoenbach (CN=andrew m. schoenbach/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: edward a. brigham (CN=edward a. brigham/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: david j. haun (CN=david j. haun/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: louisa koch (CN=louisa koch/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: robert m. shireman (CN=robert m. shireman/OU=opd/O=eop@eop [OPD])
READ:UNKNOWN

TO: gary l. bennethum (CN=gary l. bennethum/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: rodney g. bent (CN=rodney g. bent/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: steven d. aitken (CN=steven d. aitken/OU=omb/O=eop@e [OMB])
READ:UNKNOWN

TO: elena kagan (CN=elena kagan/OU=opd/O=eop@eop [OPD])
READ:UNKNOWN

TO: toni s. hustead (CN=toni s. hustead/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: barry j. toiv (CN=barry j. toiv/OU=who/O=eop@eop [WHO])
READ:UNKNOWN

TO: brian a. barreto (CN=brian a. barreto/OU=opd/O=eop@eop [OPD])
READ:UNKNOWN

TO: justine f. rodriguez (CN=justine f. rodriguez/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: oliver_a@a1 (oliver_a@a1 @ cd @ lngtwy [UNKNOWN]) (OMB)
READ:UNKNOWN

TO: levin_p@a1 (levin_p@a1 @ cd @ lngtwy [UNKNOWN])
READ:UNKNOWN

TO: richard a. mertens (CN=richard a. mertens/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: mckiernan_k@a1 (mckiernan_k@a1 @ cd @ lngtwy [UNKNOWN])
READ:UNKNOWN

TO: janet e. irwin (CN=janet e. irwin/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: melinda d. haskins (CN=melinda d. haskins/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: alphonse j. maldon (CN=alphonse j. maldon/OU=who/O=eop@eop [WHO])

READ:UNKNOWN

TO: phillip caplan (CN=phillip caplan/OU=who/O=eop@eop [WHO])
READ:UNKNOWN

TO: shelley n. fidler (CN=shelley n. fidler/OU=ceq/O=eop@eop [CEQ])
READ:UNKNOWN

TO: mickey ibarra (CN=mickey ibarra/OU=who/O=eop@eop [WHO])
READ:UNKNOWN

TO: sylvia m. mathews (CN=sylvia m. mathews/OU=who/O=eop@eop [WHO])
READ:UNKNOWN

TO: philip r. dame (CN=philip r. dame/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: annette e. rooney (CN=annette e. rooney/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: robert j. pellicci (CN=robert j. pellicci/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: brown_ja@a1 (brown_ja@a1 @ cd @ lngtwy [UNKNOWN]) (OMB)
READ:UNKNOWN

TO: ingrid m. schroeder (CN=ingrid m. schroeder/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: janet r. forsgren (CN=janet r. forsgren/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: james c. murr (CN=james c. murr/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: bruce w. mcconnell (CN=bruce w. mcconnell/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: ellen j. balis (CN=ellen j. balis/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: robert e. barker (CN=robert e. barker/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: philip a. dusault (CN=philip a. dusault/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: ronald m. cogswell (CN=ronald m. cogswell/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: alan b. rhinesmith (CN=alan b. rhinesmith/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: jill m. blickstein (CN=jill m. blickstein/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: joseph j. minarik (CN=joseph j. minarik/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: t j. glauthier (CN=t j. glauthier/OU=omb/O=eop@eop [OMB])

READ:UNKNOWN

TO: charles e. kieffer (CN=charles e. kieffer/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: Adrienne C. Erbach (CN=Adrienne C. Erbach/OU=OMB/O=EOP@EOP [OMB])
READ:UNKNOWN

TO: Lisa Zweig (CN=Lisa Zweig/OU=OMB/O=EOP@EOP [OMB])
READ:UNKNOWN

TO: Bonnie Galvin (CN=Bonnie Galvin/OU=OMB/O=EOP@EOP [OMB])
READ:UNKNOWN

TO: jack a. smalligan (CN=jack a. smalligan/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: john a. gribben (CN=john a. gribben/OU=who/O=eop@eop [WHO])
READ:UNKNOWN

TO: wendy r. fink (CN=wendy r. fink/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: steven d. aitken (CN=steven d. aitken/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: dianne m. wells (CN=dianne m. wells/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: daniel n. mendelson (CN=daniel n. mendelson/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: rudman_m@a1@cd@vaxgtwy (rudman_m@a1@cd@vaxgtwy [UNKNOWN]) (NSC)
READ:UNKNOWN

TO: janelle e. erickson (CN=janelle e. erickson/OU=who/O=eop@eop [WHO])
READ:UNKNOWN

TO: judy jablow (CN=judy jablow/OU=ceq/O=eop@eop [CEQ])
READ:UNKNOWN

TO: roger s. ballentine (CN=roger s. ballentine/OU=who/O=eop@eop [WHO])
READ:UNKNOWN

TO: lawrence j. haas (CN=lawrence j. haas/O=ovp@ovp [UNKNOWN])
READ:UNKNOWN

TO: david a. bernell (CN=david a. bernell/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: jonathan h. adashek (CN=jonathan h. adashek/OU=who/O=eop@eop [WHO])
READ:UNKNOWN

TO: suzanne dale (CN=suzanne dale/OU=who/O=eop@eop [UNKNOWN])
READ:UNKNOWN

TO: barbara chow (CN=barbara chow/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: theodore wartell (CN=theodore wartell/OU=omb/O=eop@eop [OMB])

READ:UNKNOWN

TO: peter d. greenberger (CN=peter d. greenberger/OU=who/O=eop@eop [WHO])
READ:UNKNOWN

TO: jonathan orszag (CN=jonathan orszag/OU=opd/O=eop@eop [OPD])
READ:UNKNOWN

TO: dario j. gomez (CN=dario j. gomez/OU=who/O=eop@eop [WHO])
READ:UNKNOWN

TO: allan e. brown (CN=allan e. brown/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: ruby shamir (CN=ruby shamir/OU=who/O=eop@eop [WHO])
READ:UNKNOWN

TO: sean e. o'connor (CN=sean e. o'connor/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: eric r. anderson (CN=eric r. anderson/O=ovp@ovp [UNKNOWN])
READ:UNKNOWN

TO: gene b. sperling (CN=gene b. sperling/OU=opd/O=eop@eop [OPD])
READ:UNKNOWN

TO: robert donnelly (CN=robert donnelly/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: maryanne b. green (CN=maryanne b. green/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: barry white (CN=barry white/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: ronald e. jones (CN=ronald e. jones/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: rosemary evans (CN=rosemary evans/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: ronald k. peterson (CN=ronald k. peterson/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: carol thompson-cole (CN=carol thompson-cole/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: janie l. jeffers (CN=janie l. jeffers/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: steven l. schooner (CN=steven l. schooner/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: laura s. marcus (CN=laura s. marcus/OU=who/O=eop@eop [WHO])
READ:UNKNOWN

TO: charles r. marr (CN=charles r. marr/OU=opd/O=eop@eop [OPD])
READ:UNKNOWN

TO: patricia e. romani (CN=patricia e. romani/OU=omb/O=eop@eop [OMB])

READ:UNKNOWN

TO: edward m. rea (CN=edward m. rea/OU=omb/O=eop@eop [OMB])

READ:UNKNOWN

TO: francis s. redburn (CN=francis s. redburn/OU=omb/O=eop@eop [OMB])

READ:UNKNOWN

TO: david e. tornquist (CN=david e. tornquist/OU=omb/O=eop@eop [OMB])

READ:UNKNOWN

TO: richard j. turman (CN=richard j. turman/OU=omb/O=eop@eop [OMB])

READ:UNKNOWN

TO: larry r. matlack (CN=larry r. matlack/OU=omb/O=eop@eop [OMB])

READ:UNKNOWN

TO: bruce k. sasser (CN=bruce k. sasser/OU=omb/O=eop@eop [OMB])

READ:UNKNOWN

TO: david h. morrison (CN=david h. morrison/OU=omb/O=eop@eop [OMB])

READ:UNKNOWN

TO: eugene m. ebner (CN=eugene m. ebner/OU=omb/O=eop@eop [OMB])

READ:UNKNOWN

TO: russell w. horwitz (CN=russell w. horwitz/OU=opd/O=eop@eop [OPD])

READ:UNKNOWN

TO: hogan_l@a1 (hogan_l@a1 @ cd @ lngtwy [UNKNOWN]) (OPD)

READ:UNKNOWN

TO: mary jo siclari (CN=mary jo siclari/OU=omb/O=eop@eop [OMB])

READ:UNKNOWN

TO: julie e. mason (CN=julie e. mason/OU=who/O=eop@eop [WHO])

READ:UNKNOWN

TO: abramson_k@a1 (abramson_k@a1 @ cd @ lngtwy [UNKNOWN])

READ:UNKNOWN

TO: kate p. donovan (CN=kate p. donovan/OU=omb/O=eop@eop [OMB])

READ:UNKNOWN

TO: peter g. jacoby (CN=peter g. jacoby/OU=who/O=eop@eop [WHO])

READ:UNKNOWN

TO: mark a. weatherly (CN=mark a. weatherly/OU=omb/O=eop@eop [OMB])

READ:UNKNOWN

TO: james b. kazel (CN=james b. kazel/OU=omb/O=eop@eop [OMB])

READ:UNKNOWN

TO: robert s. fairweather (CN=robert s. fairweather/OU=omb/O=eop@eop [OMB])

READ:UNKNOWN

TO: robert j. nassif (CN=robert j. nassif/OU=omb/O=eop@eop [OMB])

READ:UNKNOWN

TO: anita chellaraj (CN=anita chellaraj/OU=omb/O=eop@eop [OMB])

READ:UNKNOWN

TO: janet himler (CN=janet himler/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: douglas b. sosnik (CN=douglas b. sosnik/OU=who/O=eop@eop [WHO])
READ:UNKNOWN

TO: john podesta (CN=john podesta/OU=who/O=eop@eop [WHO])
READ:UNKNOWN

TO: todd stern (CN=todd stern/OU=who/O=eop@eop [WHO])
READ:UNKNOWN

TO: weinstein_d@a1 (weinstein_d@a1 @ cd @ lngtwy [UNKNOWN])
READ:UNKNOWN

TO: e. holly fitter (CN=e. holly fitter/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: constance j. bowers (CN=constance j. bowers/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: jeffrey a. weinberg (CN=jeffrey a. weinberg/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: holstein_e@a1 (holstein_e@a1 @ cd @ lngtwy [UNKNOWN])
READ:UNKNOWN

TO: james j. jukes (CN=james j. jukes/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: elisa millsap (CN=elisa millsap/OU=who/O=eop@eop [WHO])
READ:UNKNOWN

TO: alicia k. kolaian (CN=alicia k. kolaian/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: susanne d. lind (CN=susanne d. lind/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: richard p. emery jr. (CN=richard p. emery jr./OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: barry t. clendenin (CN=barry t. clendenin/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: kathleen peroff (CN=kathleen peroff/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: janet l. graves (CN=janet l. graves/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: william a. halter (CN=william a. halter/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: joshua gotbaum (CN=joshua gotbaum/OU=omb/O=eop@eop [OMB])
READ:UNKNOWN

TO: robert g. damus (CN=robert g. damus/OU=omb/O=eop@eop [OMB])

READ: UNKNOWN.

TO: jacob j. lew (CN=jacob j. lew/OU=omb/O=eop@eop [OMB])
READ: UNKNOWN

TEXT:

TO: ACTING DIRECTOR JACK LEW
ACTING DEP. DIRECTOR FOR MANAGEMENT ED
DESEVE
EXECUTIVE ASSOCIATE DIRECTOR JOSH GOTBAUM

FROM: OMB LEGISLATIVE AFFAIRS

DATE: JUNE 25, 1998

SUBJECT: LEGISLATIVE REPORT

IRS Reform: Conferees on H.R. 2676, the IRS Restructuring and Reform Act of 1998, filed their conference report Tuesday night. Archer's capital gains provision (reducing the holding period) is included in the bill. Also included is the TEA-21 technical corrections bill. Joint Tax estimated the net effect of the bill to be the following over the next 5 years:

1998: gains \$608m
1999: gains \$1.087 billion
2000: gains \$270 m
2001: loses \$535 m
2002: loses \$933m
2003: loses \$1.218 billion

Line-Item Veto: Today the Supreme Court held the Line Item Veto Act unconstitutional --ruling that the Act's cancellation procedures violate the Presentment Clause of the Constitution. (Clinton et.al. v. City of New York). At issue in this case were cancellations of one "item of direct spending" and one "limited tax benefit": (1) the item of direct spending was Section 4722(c) of the Balanced Budget Act of 1997, that would have given New York special authority to raise Medicaid funds by taxing hospitals; and (2) the limited tax benefit was Section 968 of the Taxpayer Relief Act of 1997 that would have let farmers defer capital-gains taxes when they sell processing facilities to farmers, cooperatives. Speaking for the Court, Justice Stevens reasoned that the President's two cancellations, in both legal and practical effect, had amended two Acts of Congress by repealing a portion of each; but this was unconstitutional, the Court reasoned, because there is no constitutional authorization for the President to amend or repeal --only another Act of Congress can amend or repeal a provision of law. (By contrast, Justice Breyer, in a dissenting opinion found that "the means chosen do not amount literally to the enactment, repeal, or amendment of a law.")

Responding to the Court's decision today, Senator McCain stated his intention to re-introduce the "separate enrollment" version of line-item veto. That is the version that originally passed the Senate in 1995 and called for each item of appropriations bills to be separately enrolled and separately presented to the President. The version that eventually became law was much closer to the House-passed version. In a May 8, 1995 letter to Congressional Leadership, the President stated his preference for the House-passed bill over the Senate's separate enrollment approach: "I have consistently urged the Congress to pass the strongest possible line-item veto. While both the House and Senate versions would provide authority to eliminate wasteful spending and tax provisions, the House-passed bill is much stronger --and more workable."

In addition to McCain's separate enrollment bill, we should also expect Members to introduce "enhanced rescission" legislation as a response to the Court's decision. Under this approach, the President could not unilaterally

cancel items, but would be guaranteed a congressional vote on each item the President proposes for rescission. (Under current law, rescissions may be proposed any time, but votes are not guaranteed.)

Outlook--Lott has already said the Senate will not have time to take up McCain's separate enrollment bill. However, House Rules Chairman Solomon indicated his Committee would act this year.

Product Liability: Lott may bring the product liability reform bill to the Senate Floor late Thursday evening in order to file a cloture petition on Friday. The cloture vote would occur when the Senate returns from the Independence Day Recess on July 6.

Budget Process Reform: Earlier this week, Rep. Jim Nussle -- who heads the House Budget Committee's Budget Process Task Force -- expressed doubts about proposals to change the PAYGO rules made public last week by the Speaker's ad hoc task force on budget reform. Earlier this year, Gingrich had named Rep. Christopher Cox to head up an ad hoc budget process reform task force. Last week, Cox released his proposals during testimony before Nussle's Budget Committee Task Force. Cox said PAYGO rules "should be amended to permit tax cuts to be offset by the permanent elimination of discretionary (spending) programs or (should be) waived altogether in times of budget surplus." In commenting on the Cox proposal, Nussle said "the good news is that paygo got us to this point. Before we change it, I want to make sure there are other mechanisms in place to achieve the same kind of budget responsibility." Nussle said he plans to work with Rep. Cardin, ranking Dem. on the Task Force, to determine what type of reform legislation could pass this year.

Treasury Postal - The House defeated (125-291) the rule for floor consideration of the Treasury/General Government appropriations. The Democrats who voted against the rule voted against it mainly because it would have stripped the Y2K provisions. The Republicans who voted against the rule voted against it because the rule protected the Lowey language on contraception coverage in FEHBP. Other Republicans were upset about the Hoyer language on pay raises for federal workers. It is still too early to finally determine how the Republican leadership will proceed on this bill after the break. But if the Republicans do NOT protect the Lowey language, moderates have threatened to vote against the rule -- with Democrats voting no because of Y2K, the rule may still fail.

CONGRESS -- TODAY (6/25):

SENATE:

Continued consideration of S. 2057 - DoD Authorization

[SAP sent, 5/14: Cites concerns; Cohen letter sent 6/19/98; cites strong concerns on Inhofe/Dorgan amendment]

At press time, action had occurred on the following amendments to S.2057:

- o Rejected (18-74) Wellstone amendment to authorize an additional \$270 million over five years for the Defense Department's child development program.

- o Adopted (48-45) Inhofe amendment to prohibit DOD from closing military bases without congressional authorization if more than 225 jobs are at stake (current law sets the cap at 300 .

- o Rejected (38-55) Harkin amendment to transfer \$329 million from defense accounts to VA for health care programs.
- o Rejected (44-49) Murray amendment to repeal current law prohibiting overseas U.S. military facilities from performing privately funded abortions for U.S. service personnel and dependents.
- o Adopted (49-44) Kempthorne amendment to strike language in the bill allowing the Air Force to expand training activities at the Mountain Home Base in Idaho.

HOUSE:

Passed (235-179) H.R. 4112 - Legislative Branch Appropriations. The rule was adopted (228-188). During consideration, Congressman Obey tried to strike \$8.3 million from the bill, a move that was intended to prevent Republican leaders from setting up another special reserve fund to use for investigations. This motion failed by recorded vote, 192-222. Amendments by Farr (D-CA), to earmark funds for recycling, and Gutierrez (D-IL), to require an energy conservation plan were agreed to by voice votes.

Defeated (125-291) rule for consideration of H.R.4104 - Treasury/General Government Appropriations (H. Res 485)

Passed (402-8) H.R. 2676 - Internal Revenue Service Restructuring and Reform Act Conference Report. Motion by Rep. McDermott to recommit was defeated (116-292)

Friday, June 26th:

SENATE

Attempt to complete action on S. 2057 - DoD Authorization (if necessary) [SAP sent, 5/14: Cites concerns; Cohen letter sent 6/19/98; cites strong concerns on Inhofe/Dorgan amendment]

H.R. 2676 - Internal Revenue Service Restructuring and Reform Act Conference Report (also includes the TEA-21 technical corrections). (possible)

S.2160 Military Construction Appropriations Bill (unlikely)
[SAP pending]

S.2137 Legislative Branch Appropriations Bill (unlikely)
[No SAP]

If UC agreements can be reached, the Senate could consider any of the following measures, although action appears unlikely:

H.R. 2614 - Reading Excellence Act
[SAP under development; support Senate passage if amended]

S. 1882 - Higher Education Amendments of 1998
[SAP sent 6/16/98: strongly opposes in its current form]

H.R. 2610 - National Narcotics Leadership Act of 1997 (ONDCP reauthorization)
[SAP sent 11/8/97: no objection but will seek amendments]

After Independence Day recess:

S. 1250 - NASA authorization bill
[SAP pending: support if amended]

The Senate is expected to recess from Monday, June 29th to Monday, July 6th.

HOUSE

The House will not be in session on Friday, June 26th and will recess through July 13th.

Update on Republican Patients' Bill of Rights. The public response to the Republican House Leadership's announcement of their intention (they provided no details) to introduce a Patients' Bill of Rights has been almost universally negative. The base Democrats, the consumer advocates and the providers have labeled it a "sham;" the insurers and big business community are criticizing it as overly regulatory. Notwithstanding the positioning nature of these reactions, it is remarkable how far the Republicans apparently have come toward your position. They reportedly have included most of the major protections you have called for and have actually acknowledged the need for some (although modest) remedies to enforce the protections.

We have taken the position that, while we welcome the fact that Republicans have finally affirmed your position that Federal legislation is needed, their product comes up far short of what is necessary. We have cited the fact that it does not include the access to specialists provision, the continuity of care provision (that allows patients to continue to see their physician if he or she is dropped from a plan in the middle of a treatment), and the type of strong remedy provisions that are necessary to assure that the Patients' Bill of Rights are truly enforceable. We have also been critical of the "poison pill" provisions (medical malpractice caps, a new Multi Employer Welfare Association provision that could destabilize the small insurance market and would pre-empt state-based patient protections, and a new Medical Savings Account provision), saying that they will weigh down the bill, rather than assure its passage.

The Democratic Leadership, sensing that they have a great issue, want to keep the bar extremely high and are clearly in the "issue not law" mode. Other Democrats and moderate Republicans would probably be generally supportive IF the poison pill provisions were dropped and some relatively modest consumer protections were added. We are now in the process of reviewing policy and strategic positioning options for your consideration.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Paul J. Weinstein Jr. (CN=Paul J. Weinstein Jr./OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:25-JUN-1998 15:39:07.00

SUBJECT: Three Questions -Reply

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP [OPD])

READ:UNKNOWN

TO: Bruce N. Reed (CN=Bruce N. Reed/OU=OPD/O=EOP [OPD])

READ:UNKNOWN

TEXT:

Some good new and some mediocre from Treasury on several issues I have been working on. They are working hard on getting Child Care in on the Low Income Housing Tax Credit piece, but they are taking the easy route off on EFT, making it an almost completely voluntary program.

----- Forwarded by Paul J. Weinstein Jr./OPD/EOP on
06/25/98 03:37 PM -----

"BARRM%DOM3.DOPO6" <Michael.Barr @ MS01.DO.treas.sprint.com>
06/25/98 12:40:22 PM

Record Type: Record

To: Paul J. Weinstein Jr./OPD/EOP

cc: "kellogg%DOM3.DOPO6" <CLIFF.KELLOGG @ MS01.DO.treas.sprint.com>

Subject: Three Questions -Reply

Date: 06/25/1998 12:35 pm (Thursday)

From: Michael Barr

To: EX.MAIL("Paul_J._Weinstein_Jr@opd.eop.gov")

CC: kellogg

Subject: Three Questions -Reply

Paul, sorry that Cliff and I missed your meeting. We were quadruple booked. Please give me a call to let me know how things went.

On your CDFI question:

The Fund has held two rounds of CDFI awards totaling \$80 million, to 81 CDFIs. The third round applications have been received, and awards will be made before the end of September.

The Fund has held two rounds of BEA awards totaling \$30 million to 92 institutions. The third round applications have been received, and awards will be made before the end of September.

The Fund has also held one Presidential Awards for Micro-Enterprise round. The second round is underway, and awards will be made before the end of calendar year 1998.

The Fund has also launched a \$5m technical assistance round, focused on building the capacity of smaller, newer CDFIs, with awards to be made before the end of September. The Fund will soon launch a \$15m

training procurement, focused on building the capacity of the field to provide t.a. to CDFIs, with decisions before the end of September.

The Fund will spend approx. \$92m by the end of the fiscal year, leaving approx. \$18m to carryover to FY 1999 (no funds will lapse), to begin funding program rounds that will be obligated in FY 99.

The Appropriations subcommittees have both issued chairman's marks. The Senate at \$55m; House at \$80m. They will not complete their work until likely in September, as part of a larger budget package.

On your Fair Lending question:

We sent in our joint letters on Reg. B and Reg. C. The Fed. received hundreds of comment letters. Our position was supported by large banks, community and consumer groups; our position was opposed by a number of smaller banks. The Fed. is unlikely to issue a proposed rule until this fall at the earliest. We continue to monitor this closely.

On low income housing tax credit:

In the Senate, there are 57 cosponsors. The House has 239. We tried to get the credit put on the IRS restructuring bill, but failed. We'll try again on the next likely vehicle, an extenders bill later this summer. Also, we have agreement on child care facilities being eligible for credits.

On EFT '99:

We will issue a press release today on the EFT '99 regulation governing waivers, basically saying we're treating this as a near voluntary program. We expect to issue the regulation in July. On the ETA accounts, which is where we might be doing some good that we'd like to play up, we expect to issue a proposed account structure in July.

On CRA:

We expect a heated fight on our CRA-lite credit union provisions and on a likely Shelby CRA small bank exemption amendment. We've been strategizing to be sure we're ready for such a fight.

On IDAs:

I'd still like to see Treasury administer this program, so that we can link it with financial institutions policy, EFT '99, CDFI and our saving agenda. Please weigh in.

>>> EX.MAIL."Paul_J._Weinstein_Jr@opd.eop.gov" 06/25/98 11:33am

>>>

RFC-822-Headers:

X-Lotus-Fromdomain: EOP

Mime-Version: 1.0

Content-Type: text/plain; charset=us-ascii

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Jocelyn Neis (CN=Jocelyn Neis/OU=WHO/O=EOP [WHO])

CREATION DATE/TIME:25-JUN-1998 15:33:53.00

SUBJECT: Cancellation of today's PIR meeting

TO: Katherine D. Sheckells (CN=Katherine D. Sheckells/OU=PIR/O=EOP @ EOP [UNKNOWN
READ:UNKNOWN

TO: Jessica L. Gibson (CN=Jessica L. Gibson/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Janelle E. Erickson (CN=Janelle E. Erickson/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Janet Murguia (CN=Janet Murguia/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Maurice Daniel (CN=Maurice Daniel/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Audrey M. Hutchinson (CN=Audrey M. Hutchinson/OU=PIR/O=EOP @ EOP [PIR])
READ:UNKNOWN

TO: Lydia Sermons (CN=Lydia Sermons/OU=PIR/O=EOP @ EOP [PIR])
READ:UNKNOWN

TO: Dawn M. Chirwa (CN=Dawn M. Chirwa/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Stacie Spector (CN=Stacie Spector/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Beverly J. Barnes (CN=Beverly J. Barnes/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Jennifer M. Palmieri (CN=Jennifer M. Palmieri/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Lin Liu (CN=Lin Liu/OU=PIR/O=EOP @ EOP [PIR])
READ:UNKNOWN

TO: Fred DuVal (CN=Fred DuVal/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Michael J. Sorrell (CN=Michael J. Sorrell/OU=PIR/O=EOP @ EOP [PIR])
READ:UNKNOWN

TO: Michael Wenger (CN=Michael Wenger/OU=PIR/O=EOP @ EOP [PIR])
READ:UNKNOWN

TO: Richard Socarides (CN=Richard Socarides/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Maria Echaveste (CN=Maria Echaveste/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Maureen T. Shea (CN=Maureen T. Shea/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

TO: Dario J. Gomez (CN=Dario J. Gomez/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Miriam H. Vogel (CN=Miriam H. Vogel/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Michele Cavataio (CN=Michele Cavataio/OU=PIR/O=EOP @ EOP [PIR])
READ:UNKNOWN

TO: Tracey E. Thornton (CN=Tracey E. Thornton/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Ann F. Walker (CN=Ann F. Walker/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Claire Gonzales (CN=Claire Gonzales/OU=PIR/O=EOP @ EOP [PIR])
READ:UNKNOWN

TO: Cheryl D. Mills (CN=Cheryl D. Mills/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Karen Tramontano (CN=Karen Tramontano/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Amy W. Tobe (CN=Amy W. Tobe/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Julie A. Fernandes (CN=Julie A. Fernandes/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Jon P. Jennings (CN=Jon P. Jennings/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Lynn G. Cutler (CN=Lynn G. Cutler/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Peter Rundlet (CN=Peter Rundlet/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Andrew J. Mayock (CN=Andrew J. Mayock/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Robert B. Johnson (CN=Robert B. Johnson/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Judith A. Winston (CN=Judith A. Winston/OU=PIR/O=EOP @ EOP [PIR])
READ:UNKNOWN

TEXT:

Today's WH/PIR coordinating meeting at 4pm has been cancelled. We will re-schedule at a later date. Sorry for the late notice!

Q: What is the Administration's response to the patients' bill of rights proposal unveiled by the House Republicans yesterday?

A: President Clinton has repeatedly called on this Congress to pass a patients' bill of rights -- so crucial medical decisions are made by doctors, not accountants. We welcome the fact that the House Republicans have finally entered this debate by announcing their intention to introduce long-overdue legislation on this issue. Their announcement explicitly affirms the President's longstanding position that Federal legislation is needed.

However, the Republican proposal clearly does not provide all the protections that Americans need and deserve. For example, it does not guarantee patients access to the specialists they need, such as heart specialists or oncologists. It does not ensure continuity of care -- so that vulnerable patients do not have their care changed abruptly if their provider is dropped from a health plan. It does not include strong remedies for people who are seriously injured or who die because a health care plan wrongly denied them care.

In addition, the Republican proposal includes poison pill provisions, such as multiple employer welfare arrangements (MEWAs) and arbitrary caps on medical malpractice awards that supersede state laws. These provisions are apparently designed to stall the progress on a patients' bill of rights.

Without important protections and with added poison pills, the Republicans' patients' bill of rights is nothing more than a bill of goods. However, we remain committed to working together to pass a strong, bipartisan bill before this Congress adjourns.

Background: Important patient protections that are not included in the Republicans' patients' bill of rights and poison pill provisions, include:

- **Access to specialists.** Again and again we have heard about cancer patients who are denied access to an oncologist or patients who have died prematurely because they never saw a heart specialist until it was too late. Assuring access to needed specialists is absolutely essential to providing millions of Americans essential care and much-needed peace of mind.
- **Continuity of care protections.** This assures some of the most vulnerable patients -- such as pregnant women or the chronically ill -- that their care will not change abruptly if their provider is unexpectedly dropped from a health plan.
- **A strong, workable enforcement provision that is essential to ensure that these protections are real.** A right is simply not a right without a remedy.
- **Poison pill provisions, including malpractice caps and multiple employer welfare associations, that appear to be designed to stall this important legislation.**

Automated Records Management System
Hex-Dump Conversion

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Diana Fortuna (CN=Diana Fortuna/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:25-JUN-1998 12:24:17.00

SUBJECT: It would be helpful to get a read from you on this in the next few days

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

CC: Cynthia A. Rice (CN=Cynthia A. Rice/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

CC: Laura Emmett (CN=Laura Emmett/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

TEXT:

It's OK with Eddie Correia and Cynthia.

----- Forwarded by Diana Fortuna/OPD/EOP on 06/25/98

12:23 PM -----

Diana Fortuna

06/19/98 05:16:16 PM

Record Type: Record

To: Elena Kagan/OPD/EOP, Cynthia A. Rice/OPD/EOP, Edward W. Correia/WHO/EOP

cc: Laura Emmett/WHO/EOP

Subject: Just when you thought this civil rights guidance on welfare reform thing was resolved...

HHS had a counter-suggestion to our suggestion. Actually, I'm not sure it's so bad. HHS's concern about our suggested language was that it appeared too much to invite racially neutral criteria with a disproportionate impact. But their new effort is more positive than their old. I think it's OK, although maybe I'm just getting tired. Is this OK with everyone?

Intro:

The Act imposes a 5-year limit on receipt of TANF benefits. However, a state may allow hardship exemptions from the time limit for up to 20% of its caseload.

DPC Suggestion:

A racially neutral criterion that excludes a disproportionately greater number of minorities than non-minorities is permissible, so long as there is a substantial and legitimate justification for this criterion and there is no comparably effective alternative that excludes fewer minorities.

HHS Counter-Suggestion:

States should take care in establishing the criteria for allowing such exemptions particularly where racially neutral criteria exclude a disproportionately greater number of minorities than non-minorities. Neutral criteria that cause a significantly disproportionate exclusion are permissible, only so long as there is a substantial and legitimate justification for these criteria and there is no comparably effective alternative that excludes fewer minorities.

[For those who want to cast their minds back, here is HHS's original version that we didn't like, FYI.]

HHS Original Version:

States and counties may not use a racially neutral criterion that, nevertheless, excludes a disproportionately greater number of minorities than non-minorities to determine who will be granted this exemption, unless there is a substantial and legitimate justification for this criterion. Even if there is such a justification, this criterion cannot be used if there is a comparably effective alternative to identify persons who qualify for this exemption that excludes fewer minorities.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Julie A. Fernandes (CN=Julie A. Fernandes/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:25-JUN-1998 15:49:58.00

SUBJECT: H1B -- update

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

CC: Laura Emmett (CN=Laura Emmett/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

TEXT:

Elena,

The group (us, NEC, Commerce, Labor, OMB) decided to offer to Smith:

If the company has hired fewer than 20 H1B employees over the prior 3 years OR if the position pays < \$60K, the company is exempt from the recruit and retain attestation.

If no bites, will offer:

If <3% of the company's total domestic workforce is H1B, it is exempt from the recruit and retain attestation.

We'll see (the Reprs. are meeting again at 5pm today).

julie

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Cathy R. Mays (CN=Cathy R. Mays/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:25-JUN-1998 11:46:12.00

SUBJECT: Weekly Health Care Strategy

TO: Michael Waldman (CN=Michael Waldman/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: David W. Beier (CN=David W. Beier/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

TO: Maria Echaveste (CN=Maria Echaveste/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Christopher C. Jennings (CN=Christopher C. Jennings/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Karen E. Skelton (CN=Karen E. Skelton/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Barbara D. Woolley (CN=Barbara D. Woolley/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Daniel N. Mendelson (CN=Daniel N. Mendelson/OU=OMB/O=EOP @ EOP [OMB])
READ:UNKNOWN

TO: Jennifer L. Klein (CN=Jennifer L. Klein/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Rahm I. Emanuel (CN=Rahm I. Emanuel/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

CC: Donna L. Geisbert (CN=Donna L. Geisbert/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

CC: Satish Narayanan (CN=Satish Narayanan/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

CC: Toby Donenfeld (CN=Toby Donenfeld/O=OVP @ OVP [UNKNOWN])
READ:UNKNOWN

CC: Leslie Bernstein (CN=Leslie Bernstein/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

CC: Gina C. Mooers (CN=Gina C. Mooers/OU=OMB/O=EOP @ EOP [OMB])
READ:UNKNOWN

CC: Laura K. Capps (CN=Laura K. Capps/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

CC: Laura Emmett (CN=Laura Emmett/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

CC: Michelle Crisci (CN=Michelle Crisci/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

TEXT:

We will be having the Health Care Strategy Meeting today at 4:00 p.m. in Bruce Reed's office. See you then.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Julie A. Fernandes (CN=Julie A. Fernandes/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:25-JUN-1998 13:56:18.00

SUBJECT: H1B -- leg. update

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])

READ:UNKNOWN

CC: Laura Emmett (CN=Laura Emmett/OU=WHO/O=EOP @ EOP [WHO])

READ:UNKNOWN

TEXT:

Elena,

As you know, yesterday Abraham, Smith, Arney, Phil Graham and Hyde met to discuss how to resolve the conflict between the House and Sen. Reps. on H1B legislation. Peter had some preliminary discussions with Smith's staffer (George Fishman) earlier this week and outlined a few options for compromise that we could agree to (these were agreed to after discussions with Labor, OMB and Commerce). These options included (1) the reforms being implemented for a period of years, to be evaluated at the end to determine whether to continue with them (a bit looser than a straight pilot); (2) having the recruit and retain attestation only apply to positions that pay < \$75K (according to DOL, only 7% of computer programmers are paid > \$75K; calls industry's bluff re: their shortage of really highly skilled and desirable workers); and (3) excluding truly casual users from the recruit and retain attestation (those who have hired fewer than 10 H1Bs over the last three years). According to Smith's staffer, there has been no movement between the two sides. However, they are meeting again this afternoon at 5pm.

I would like to propose to him that the recruit and retain attestation only apply to employers whose workforce is more than 5% H1B (including the requested H1B workers). The theory here is that an employer with a 95% U.S. workforce is likely doing a sufficient job of recruitment and thus should not be scrutinized on this by DOL. However, we anticipate (based on some preliminary discussions with DOL) that they may not agree to pitch this. Sally may want to pull together a quick meeting this afternoon (with DOL, OMB, Commerce and us) to try to get this resolved before the Reps. meet again.

julie

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Thomas L. Freedman (CN=Thomas L. Freedman/OU=OPD/O=EOP [OPD])

CREATION DATE/TIME:25-JUN-1998 11:06:08.00

SUBJECT: Outline for food safety

TO: Elena Kagan (CN=Elena Kagan/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TO: Michelle Crisci (CN=Michelle Crisci/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

TO: Bruce N. Reed (CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

CC: Laura Emmett (CN=Laura Emmett/OU=WHO/O=EOP @ EOP [WHO])
READ:UNKNOWN

CC: Mary L. Smith (CN=Mary L. Smith/OU=OPD/O=EOP @ EOP [OPD])
READ:UNKNOWN

TEXT:

Mary and I are working on deliverables for the food safety radio address. The final juice rule looks to be the most promising at this point. Here is what an outline of address might look like.

Elements for Food Safety Radio Address:

- * We have made important strides in putting in place an effective, modern system to protect food safety
- * On Monday, we will finalize the rule requiring labels on unpasteurized fruit juices so parents can know what their children are drinking. This is important for children, and all consumers. (or other announcement).
- * But we have much to do.
- * Summer is the most dangerous time for food safety.
- * We have had serious outbreaks already this summer. In Georgia and the midwest many people have gotten sick from e-coli and salmonella.
- * We urgently need to take the next steps in modernizing our food safety system. Especially we need to work to guarantee the safety of imported foods.
- * Unfortunately, the House took a step backward this week when it failed to appropriate funds for a comprehensive food safety plan, including funds for increased inspection of imported foods.
- * This should not be a Republican or Democratic issue. It is a matter of protecting the safety of the food our families eat.
- * When the Senate takes this issue up later this month, I urge them to do the right thing and invest in improving our food safety system.

Other.

We'll forward a list of other options for announcements. In addition to the budget, we could also push for passage of a bill to give USDA the authority to recall tainted meat.