

**NLWJC - KAGAN**

**EMAILS RECEIVED**

**ARMS - BOX 036 - FOLDER -004**

**[8/13/1998 - 8/14/1998]**

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Michael Cohen ( CN=Michael Cohen/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:13-AUG-1998 20:49:16.00

SUBJECT: I'm out on Friday

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TEXT:  
but am pageable if you need me.

Bruce--got the POTUS note suggesting a DC charter schools event. Jon will send us an e-mail on Friday with possibilities. Also, note that ED will have charter schools grants to announce at the end of Sept, probably the 30th (and not before) if we are looking for a news hook.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:13-AUG-1998 10:58:02.00

SUBJECT: HUD Moving to Work Demo

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Andrea Kane ( CN=Andrea Kane/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TEXT:

yes, I agree

----- Forwarded by Bruce N. Reed/OPD/EOP on 08/13/98  
10:57 AM -----

Andrea Kane  
08/12/98 06:21:51 PM  
Record Type: Record

To: Bruce N. Reed/OPD/EOP, Elena Kagan/OPD/EOP  
cc: WEINSTEIN\_P @ A1@CD@VAXGTWY @ VAXGTWY, Cynthia A. Rice/OPD/EOP,  
Jonathan Orszag/OPD/EOP  
Subject: HUD Moving to Work Demo

This demonstration program is intended to allow housing authorities to "design and test ways to give incentives to families to become economically self-sufficient, achieve programmatic efficiencies and reduce costs, and increase housing choice for low-income households". Participating housing authorities (about 24) are supposed to gain flexibility and be exempt from many of the housing rules so they can test innovative ideas like time limits, flat rent, linking their policies to welfare reform strategies etc. On a recent visit to California, Michael Deich heard an earful about how the HUD field offices were being extremely rigid and bureaucratic in negotiating conditions with the demonstration sites. This defeats the whole purpose of the demo, to encourage much-needed innovation and experimentation in housing policy. Assuming you agree, Deich wants to call Cuomo and encourage him to get the word out to his field staff to get with the program.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:13-AUG-1998 12:53:37.00

SUBJECT: Welfare weekly

TO: Cynthia A. Rice ( CN=Cynthia A. Rice/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Andrea Kane ( CN=Andrea Kane/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TEXT:

Assuming we're doing a weekly item on caseloads (either this week or next), I wanted to throw in a few tidbits from the HHS report: We should tell him that two years after the signing, no race to the bottom has materialized -- nine states have increased benefits, only eight have cut benefits. Almost every state requires personal responsibility contracts, and most states have adopted a work-first model, with 32 states expecting clients to work within six months. For the first time, half of all low-income single mothers with children under six -- the population most affected by welfare policy -- are working, a dramatic increase from 35% in 1992. State evaluations of welfare programs show employment increases of 8 to 15 percentage points. So far, welfare changes do not appear to have put nearly as much pressure on the foster care system as some critics feared. A Maryland study found that less than 1/2 of 1 percent of families leaving welfare placed a child in foster care, and most of those families had already been under investigation for abuse or neglect.

Andrea, we should talk more about the racial data -- I'm still not sure we have a full explanation of what's going on, and I don't want to send him something until we do.

----- Forwarded by Bruce N. Reed/OPD/EOP on 08/13/98  
12:33 PM -----

Andrea Kane  
08/12/98 06:05:27 PM  
Record Type: Record

To: Bruce N. Reed/OPD/EOP, Elena Kagan/OPD/EOP  
cc: Paul J. Weinstein Jr./OPD/EOP, Cynthia A. Rice/OPD/EOP  
Subje

===== ATTACHMENT 1 =====

ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

Unable to convert ARMS\_EXT: [ATTACH.D48]MAIL44804672K.226 to ASCII,  
The following is a HEX DUMP:

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298F41D3EF1C0CFE583D40CCBBFC2C1A7E5F8DE799CE0DC3B9F56148FAD236CCC62BBA92D23248

## WELFARE TO WORK HOUSING VOUCHERS

The President's FY99 budget takes further steps to promote work and welfare reform through a plan to provide 50,000 new housing vouchers to welfare recipients who need housing assistance in order to get or keep a job. Families could use these housing vouchers to move closer to a new job, to reduce a long commute, or to secure more stable housing to eliminate emergencies that keep them from getting to work every day on time. These targeted vouchers will give people on welfare a new tool to make the transition to a job and succeed in the work place.

The \$283 million proposal will help address the problem, in many regions, that jobs are being created far from where many welfare recipients live. Currently, about two-thirds of new jobs are being created in the suburbs, but three of four welfare recipients live in rural areas or central cities. The funding for the Administration's Access to Jobs initiative in the Transportation Equity Act for the 21st Century (TEA-21) will assist states and localities to develop flexible transportation alternatives for welfare recipients and other low income workers. But in some cases it makes more sense for someone to move closer to work -- and this new proposal will make that move from welfare to work possible.

### *How It Will Work*

These vouchers will provide States and communities with a new flexible tool to help families who need housing assistance in order to achieve self-sufficiency.

- The additional vouchers will be available on a *competitive basis* to local housing agencies, including Indian housing authorities. Applications must be developed in consultation with the state, local, or tribal welfare agency and the local Welfare-to-Work formula funds grantee (typically the Private Industry Council), to ensure that services are coordinated.
- The vouchers will be used where they are *essential to a successful transition from welfare to work--that is, where housing assistance is critical for a family to get or keep a job.*
- Families who receive the vouchers must be *eligible for or currently receiving Temporary Assistance for Needy Families (TANF) or have received TANF within the past year.*

The initiative recognizes the direct link between affordable housing and self-sufficiency. Along with the Administration's proposal to increase the Low-Income Housing Tax Credit, this initiative will make decent, affordable housing available to more Americans.

### *Current Status*

Congress has recognized the need for housing vouchers to promote welfare reform, but so far has provided insufficient funding for them. The HUD/VA Appropriations bill passed by the House provides \$100 million for 17,700 Welfare to Work Housing Vouchers. The bill passed by the Senate provides only \$40 million for 7,000 housing vouchers. The HUD/VA Appropriations conference committee is expected to occur after the August recess.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Thomas L. Freedman ( CN=Thomas L. Freedman/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:13-AUG-1998 13:06:47.00

SUBJECT: Food safety

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Mary L. Smith ( CN=Mary L. Smith/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

CC: Laura Emmett ( CN=Laura Emmett/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TEXT:

Attached is the current draft of EO. Other updates: 1. I've now spoken in general terms to two of the three leading advocates, they like our concept (one said "great") ; 2. Bill Schultz said he had "given off the record" talks to Elena and I and he wanted to call back to say he thought the EO was a better idea than he had said to us previously. 3. Getting USDA on with some enthusiasm is important to making this not be the subject of retribution on the Hill, the agency seems discontented still. Eric thought giving it more time might help the agency placate opposition.

Mary and I would like to come over before I leave at 3 pm today to walk through the likely future disputes and what is in the EO. Maybe around 2ish?===== ATTACHMENT 1 =====

ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

Unable to convert ARMS\_EXT:[ATTACH.D20]MAIL413746720.226 to ASCII,  
The following is a HEX DUMP:

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**EXECUTIVE ORDER**

**PRESIDENT'S COUNCIL ON FOOD SAFETY**

**Draft 8/13/98, 11:30 am**

**By the authority vested in me as President by the Constitution and the laws of the United States of America, and in order to improve the safety of the food supply through science-based regulation and well coordinated inspection, enforcement, research and education programs, it is hereby ordered as follows:**

**Section 1. Establishment of President's Council on Food Safety.**

(a) There is established the President's Council on Food Safety (Council). The Council shall comprise the Secretary of Agriculture, the Secretary of Health and Human Services, the Assistant to the President for Domestic Policy, the Director of the National Partnership for Reinventing Government, the Assistant to the President for Science and Technology, the Administrator of the Environmental Protection Agency, the Secretary of Commerce, and the Director of the Office of Management and Budget. The Council shall consult with other Federal agencies, State and local government agencies as well as with consumer and producer groups, as appropriate.

(b) The Secretaries of Agriculture, Health and Human Services, and the Assistant to the President for Domestic Policy shall serve as Joint Chairs of the Council. In consultation with other Council members, the Joint Chairs shall designate a council coordinator and provide staff with assistance from other members of the Council and as authorized by law provide necessary additional staff and administrative support. Council members may designate senior executive branch officials as their representatives.

**Section 2. Purpose.**

The purpose of the Council shall be to develop a comprehensive strategic plan for Federal food safety activities taking into consideration the findings and recommendations of the National Academy of Science report "Ensuring Safe Food from Production to Consumption" and other input from the public on how to improve the effectiveness of the current food safety system. The Council shall make recommendations to the President on how to advance Federal efforts to implement a science-based comprehensive strategy to improve the safety of the food supply and to enhance coordination among Federal agencies, State and local governments, and the private sector. The Council shall advise federal agencies in setting priority areas for investment in food safety.

**Section 3. Specific Activities and Functions.**

(a) The Council shall develop a comprehensive strategic Federal food safety plan that contains specific recommendations on needed changes. Specifically, the plan should identify changes in existing programs, administrative policies, and laws that must be enacted to achieve a seamless and science-based food safety system from the farm to the table. The planning process should consider both short and long-term issues including new and emerging threats and the special needs of vulnerable populations such as children and the elderly. In developing this plan, the Council shall consult with all interested parties, including state and local agencies, consumers, producers, industry, and academia. This plan shall serve as a guide in developing a coordinated federal food safety budget.

(b) The Council shall advise agencies of priority areas for investment in food safety and ensure that federal agencies annually develop a **coordinated federal food safety budget that sustains and strengthens existing capacities, eliminates duplication, and ensures the most effective use of resources for improving food safety, and the Council shall also develop a unified budget for the President's Food Safety Initiative and such other food safety issues as the Council determines appropriate.**

[c] The Council shall ensure that the Joint Institute of Food Safety Research (JIFSR), and in consultation with the National Science and Technology Council and through JIFSR, establishes mechanisms to direct Federal research efforts toward the highest priority food safety needs. The JIFSR shall report, on a regular basis, to the Council on its efforts to develop a strategic plan for conducting food safety research activities consistent with the President's Food Safety Initiative and to coordinate efficiently all federal food safety research, including with the private sector and academia.

(d) The Council shall review the National Academy of Sciences report, "Ensuring Safe Food from Production to Consumption." After providing opportunity for public comment, including public meetings, the Council shall report to the President, within 180 days, with recommendations for appropriate additional actions to improve food safety. These recommendations should be consistent with the comprehensive strategic Federal food safety plan which the Council will develop.

#### Section 4. Cooperation.

All actions taken by the Council shall, as appropriate, further partnerships and cooperation with states and other public and private sector efforts wherever such partnerships and cooperation are possible and would further improve the safety of the food supply.

#### Section 5. General Provisions.

This order does not create any right or benefit, substantive or procedural, enforceable at law by a party against the United States, its agencies, its officers or any person. Nothing in this order shall abrogate the statutory responsibilities of any federal agency charged with food safety responsibilities.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:13-AUG-1998 12:11:44.00

SUBJECT: NAS brief and press schedule

TO: Thomas L. Freedman ( CN=Thomas L. Freedman/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TEXT:

So that means we would need to release our deal in time for network news on the 19th. Fat chance the networks would use our part of it. We're probably better off giving this to the VP for a slow news day the following week or the week after. If it becomes a really big story, we could always respond sooner.

----- Forwarded by Bruce N. Reed/OPD/EOP on 08/13/98  
12:09 PM -----

Thomas L. Freedman  
08/13/98 11:18:32 AM  
Record Type: Record

To: See the distribution list at the bottom of this message  
cc: Laura Emmett/WHO/EOP  
Subject: NAS brief and press schedule

NAS Schedule: Briefing is now set for 10 am Tuesday at USDA, room 104A, NAS plans to give it to the press on the 19th for use beginning at 6 pm on the 19th. Public release date is the 20th. NAS cautions its press strategy is "soft." NAS is trying to keep this very small, on a "need to know" basis. If you want to go, check in with Eric Olsen at 720-3808.

Message Sent

To: \_\_\_\_\_

Bruce N. Reed/OPD/EOP  
Elena Kagan/OPD/EOP  
Mary L. Smith/OPD/EOP  
Morley A. Winograd/OVP @ OVP  
Jean.Logan @ npr.gov @ inet

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Thomas L. Freedman ( CN=Thomas L. Freedman/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:13-AUG-1998 11:18:45.00

SUBJECT: NAS brief and press schedule

TO: Morley A. Winograd ( CN=Morley A. Winograd/O=OVP @ OVP [ UNKNOWN ] )  
READ:UNKNOWN

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Jean.Logan ( Jean.Logan @ npr.gov @ inet [ UNKNOWN ] )  
READ:UNKNOWN

TO: Mary L. Smith ( CN=Mary L. Smith/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

CC: Laura Emmett ( CN=Laura Emmett/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TEXT:

NAS Schedule: Briefing is now set for 10 am Tuesday at USDA, room 104A, NAS plans to give it to the press on the 19th for use beginning at 6 pm on the 19th. Public release date is the 20th. NAS cautions its press strategy is "soft." NAS is trying to keep this very small, on a "need to know" basis. If you want to go, check in with Eric Olsen at 720-3808.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:14-AUG-1998 15:11:26.00

SUBJECT: lindsey is fine with stmt. bruce 66515

TO: ELENA (Pager) #KAGAN ( ELENA (Pager) #KAGAN [ UNKNOWN ] )  
READ:UNKNOWN

TEXT:

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Mary L. Smith ( CN=Mary L. Smith/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:14-AUG-1998 14:47:25.00

SUBJECT: \ NAS brief and press schedule

TO: Thomas L. Freedman ( CN=Thomas L. Freedman/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Morley A. Winograd ( CN=Morley A. Winograd/O=OVP @ OVP [ UNKNOWN ] )  
READ:UNKNOWN

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Jean.Logan ( Jean.Logan @ npr.gov @ inet [ UNKNOWN ] )  
READ:UNKNOWN

TO: Mary L. Smith ( CN=Mary L. Smith/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

CC: Laura Emmett ( CN=Laura Emmett/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TEXT:

The briefing has been postponed until Wednesday, August 19. USDA won't have details on the time and place until Monday. I will keep you updated, or you can call Eric Olsen at USDA at 720-3808.

----- Forwarded by Mary L. Smith/OPD/EOP on 08/14/98  
02:46 PM -----

Thomas L. Freedman  
08/13/98 11:18:32 AM  
Record Type: Record

To: See the distribution list at the bottom of this message  
cc: Laura Emmett/WHO/EOP  
Subject: NAS brief and press schedule

NAS Schedule: Briefing is now set for 10 am Tuesday at USDA, room 104A, NAS plans to give it to the press on the 19th for use beginning at 6 pm on the 19th. Public release date is the 20th. NAS cautions its press strategy is "soft." NAS is trying to keep this very small, on a "need to know" basis. If you want to go, check in with Eric Olsen at 720-3808.

Message Sent

To: \_\_\_\_\_

Bruce N. Reed/OPD/EOP  
Elena Kagan/OPD/EOP  
Mary L. Smith/OPD/EOP  
Morley A. Winograd/OVP @ OVP  
Jean.Logan @ npr.gov @ inet

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Laura Emmett ( CN=Laura Emmett/OU=WHO/O=EOP [ WHO ] )

CREATION DATE/TIME:14-AUG-1998 11:31:02.00

SUBJECT: Complete Weekly report 8/14

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:

===== ATTACHMENT 1 =====

ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

Unable to convert ARMS\_EXT:[ATTACH.D18]MAIL48589482C.226 to ASCII,  
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August 14, 1998

MEMORANDUM FOR THE PRESIDENT

FROM: Bruce Reed  
Elena Kagan

RE: DPC Weekly Report

**Tobacco -- Counteradvertising Event:** We are planning a tobacco event for September where you will announce a new national effort to promote tobacco counteradvertising. At the event, you will direct HHS to: (1) designate the CDC's Media Campaign Resource Center as a National Clearinghouse on Tobacco Counteradvertising; (2) collect and disseminate a package of the "top-10" advertisements for preventing youth smoking, and make these available to states and organizations for television placement free of charge; (3) work with the Department of Education to make effective anti-tobacco curriculum available to every school; and (4) conduct research on what media interventions are most effective for preventing youth smoking. While some advocates are concerned that any effort on our part to launch a counteradvertising campaign will take the heat off of the House to pass comprehensive legislation, we believe that we need to take whatever action we can through executive action in order to reduce youth smoking.

At the event, you could also call on the entertainment industry to take a leadership role in reducing youth smoking, by urging actors to serve as role models and speak out against youth smoking, writers and directors to eliminate smoking from movies and television programming, and broadcasters to air public service announcements targeting youth smoking. (In 1996, 77 percent of all major motion pictures portrayed the use of tobacco. In most of these movies, the lead actor or actress smoked.) We could invite supermodel Kristy Turlington and musical group "Boyz II Men" to participate in the event, both of whom have already demonstrated their commitment to this effort by making public service announcements targeting youth smoking that are available through the CDC.

**Crime -- Probation/Parole Study:** On Sunday, the Justice Department will release a survey of the nation's probation and parole population in 1997. Key findings include: (1) Total number -- A record 3.9 million adults were on probation or parole in 1997, though the 2.9% increase from 1996 was consistent with the average annual increase of 3.0% since 1990; (2) Probation -- Of the 3.26 million probationers, 54% were convicted felons, 28% were misdemeanants, and 14% drunk or impaired drivers; (3) Parole -- Of the 685,000 adults on parole, nearly all (96%) had been convicted of a felony; and (4) State Trends -- CA (408,900) and TX (538,500) had the most probationers and parolees, and NV, ME, NH and AZ had a more than 10% increase in their probation population. Nine states reported more than 10% increases in their parole populations.

**Crime -- COPS/Police Corps:** We are preparing a possible event for you the week of August 23, where you would announce the release of funds to hire and educate law enforcement through the COPS Program. You could make the following three-part announcement: (1) Police Corps -- \$30 million in state awards under the Police Corps program -- including \$14.3 million for scholarships to 330 new students, and 6 new participating states (CO, FL, IL, MA, OK, UT and the Virgin Islands); (2) COPS Small Community Grants -- Approximately \$10 million to help 855 small and rural law enforcement agencies (serving populations under 50,000) defray the costs of retaining current COPS-funded officers; and (3) COPS Universal Hiring -- \$74.8 million to hire over 1,000 community police officers in 237 jurisdictions, including 12 school resource officers for Jonesboro, AR.

**Crime -- Early Warning Guide:** For your August 22nd radio address, we are working to finalize the Early Warning Guide to school violence that you recently directed Secretary Riley and the Attorney General to develop. The guide will be a user-friendly document with practical suggestions to help principals, teachers, and parents identify what types of early signs to look for before youths become violent; how to properly intervene once troubled youth have been identified; and how to respond to crisis once violence occurs. The guide will be posted on the Web the day of the radio address, and 250,000 will be mailed out to schools and communities before the start of the school year.

**Crime -- Brady Law Statistic:** We thought we should clarify a statistic on the effectiveness of the Brady Law that you referred to in California. Background checks have a stopped nearly a quarter of a million (or 242,000) prohibited handgun purchases since the Brady Law took effect in February of 1994. And last year, about 62 percent of the 69,000 rejections that occurred were based on felony convictions or indictments. Thus, about 42,780 felons -- *or an estimated 18 per day* -- were stopped from purchasing handguns in 1997.

**Drunk Driving -- Record Low in 1997:** On Friday, the Transportation Department announced that, in 1997, the rate and number of alcohol-related fatalities dropped to their lowest levels since the Transportation Department began record-keeping in 1975. Last year, the rate of alcohol-related crashes fell from nearly 41% in 1996 to 38.6% in 1997 -- the first time that the rate dropped below 40% -- and the fewest number of alcohol-related fatalities. Since 1982, the number of alcohol-related fatalities has dropped by more than a third. The 1997 Transportation data also shows that alcohol-related deaths among 16 to 20 year-olds dropped 5%. The data is from DOT's Fatality Analysis Reporting System (FARS), which documents all traffic-related fatalities in the 50 states and D.C. There was a very small decline in the overall number of traffic-related fatalities, from 42,065 in 1996 to 41,967 in 1997. Sixty-three percent of those killed on the highways were not wearing seat belts.

**Welfare Reform -- New Caseload Numbers and Study to Mark Anniversary:** At our suggestion, HHS will release new welfare caseload numbers on Friday to coincide with the two-year anniversary of the welfare reform law on August 22nd. We do not have the numbers

yet (HHS is still collecting them as we write this memo) but if trends continue **the three additional months of data (April-June 1998) should show reductions of several hundred million from the 8.9 million level you announced in May. HHS will also announce \$1.6 million in technical assistance grants to help states promote job retention and advancement.**

**On August 20th, the Manpower Demonstration Research Corporation will release an encouraging study of welfare reform in Los Angeles, funded in part by HHS. In 1995, Los Angeles shifted to a job-focused welfare program, based largely on the positive results from nearby Riverside county. The early results from Los Angeles are promising: after six months, welfare recipients in the program were 34 percent more likely to be employed and had 46 percent higher earnings. The program reduced welfare costs by just under 10 percent.**

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Council as a useful coordinating mechanism that could also set the stage for preparing a thoughtful long-term solution. We plan that you could announce this Council in early September at an event with the relevant agencies.

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RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Mary L. Smith ( CN=Mary L. Smith/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:14-AUG-1998 15:39:27.00

SUBJECT: Call from Senator Robb's office on tobacco

TO: Cynthia Dailard ( CN=Cynthia Dailard/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Thomas L. Freedman ( CN=Thomas L. Freedman/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Cynthia A. Rice ( CN=Cynthia A. Rice/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TEXT:

Ridge Schulyer from Senator Robb's office called, and said that, given the Fourth Circuit's decision, now might be the time to push for a bill to regain some FDA authority. He said they would be willing to push for a bill that takes the payments to the states out of the equation but includes teen smoking provisions, FDA authority, an upfront payment from the companies in exchange for no punitives in lawsuits, public health provisions, provisions for farmers, and a price increase for cigarettes. He is going to send an informal proposal next week -- I will pass it along.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Nicole R. Rabner ( CN=Nicole R. Rabner/OU=WHO/O=EOP [ WHO ] )

CREATION DATE/TIME:14-AUG-1998 14:24:44.00

SUBJECT: Joan Lombardi

TO: Katharine Button ( CN=Katharine Button/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Cynthia A. Rice ( CN=Cynthia A. Rice/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TEXT:

In case you hadn't head, Joan Lombardi is leaving HHS in October, in order spend time with her family and work on child care issues from the outside.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:14-AUG-1998 17:43:35.00

SUBJECT: Update on State talks

TO: Cynthia A. Rice ( CN=Cynthia A. Rice/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Cynthia Dailard ( CN=Cynthia Dailard/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TEXT:

I talked to Moore and Gregoire. The talks will not resume until the week of Aug. 24th. The CEOs were meeting today to decide whether to resume the talks at all. Gregoire thinks that if the talks resume, they will go quickly, because she needs a decision either way by the week of Sept. 14th. But she says there appears to be a real split between PM and RJR. In the four state settlements, PM agreed to help with RJR's cash-flow problems by picking up a disproportionate share of the cost, but PM is no longer willing to do so (because RJR turned around and used the money it would have had to spend on settlements to increase spending on promotions). RJR is now worried that PM wants to maximize its competitive advantage by making RJR pay its share of the upfront payment and agreeing to some advertising restrictions that will make it harder for RJR to reverse its declining market share. RJR would then be incredibly vulnerable to another Marlboro Friday, where PM slashes prices to gain market share. She'll let us know what she hears from the CEOs.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Cynthia A. Rice ( CN=Cynthia A. Rice/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:14-AUG-1998 19:43:04.00

SUBJECT: From Cynthia R: I just emailed you a San Diego item for the weekly.

TO: ELENA (Pager) #KAGAN ( ELENA (Pager) #KAGAN [ UNKNOWN ] )

READ:UNKNOWN

CC: 4697 ( 4697 @ WHCA [ UNKNOWN ] )

READ:UNKNOWN

TEXT:

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Laura Emmett ( CN=Laura Emmett/OU=WHO/O=EOP [ WHO ] )

CREATION DATE/TIME:14-AUG-1998 11:32:38.00

SUBJECT: Complete Weekly Report 8?14

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:

===== ATTACHMENT 1 =====

ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

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August 14, 1998

MEMORANDUM FOR THE PRESIDENT

FROM: Bruce Reed  
Elena Kagan

Automated Records Management System  
Hex-Dump Conversion

RE: DPC Weekly Report

**Tobacco -- Counteradvertising Event:** We are planning a tobacco event for September where you will announce a new national effort to promote tobacco counter-advertising. At the event, you will direct HHS to: (1) designate the CDC's Media Campaign Resource Center as a National Clearinghouse on Tobacco Counter-advertising; (2) collect and disseminate a package of the "top-10" advertisements for preventing youth smoking, and make these available to states and organizations for television placement free of charge; (3) work with the Department of Education to make effective anti-tobacco curriculum available to every school; and (4) conduct research on what media interventions are most effective for preventing youth smoking. While some advocates are concerned that any effort on our part to launch a counter-advertising campaign will take the heat off of the House to pass comprehensive legislation, we believe that we need to take whatever action we can through executive action in order to reduce youth smoking.

At the event, you could also call on the entertainment industry to take a leadership role in reducing youth smoking, by urging actors to serve as role models and speak out against youth smoking, writers and directors to eliminate smoking from movies and television programming, and broadcasters to air public service announcements targeting youth smoking. (In 1996, 77 percent of all major motion pictures portrayed the use of tobacco. In most of these movies, the lead actor or actress smoked.) We could invite supermodel Kristy Turlington and musical group "Boyz II Men" to participate in the event, both of whom have already demonstrated their commitment to this effort by making public service announcements targeting youth smoking that are available through the CDC.

**Crime -- Probation/Parole Study:** On Sunday, the Justice Department will release a survey of the nation's probation and parole population in 1997. Key findings include: (1) Total number: A record 3.9 million adults were on probation or parole in 1997, though the 2.9% increase from 1996 was consistent with the average annual increase of 3.0% since 1990; (2) Probation: Of the 3.26 million probationers, 54% were convicted felons, 28% were misdemeanants, and 14% drunk or impaired drivers; (3) Parole: Of the 685,000 adults on parole, nearly all (96%) had been convicted of a felony; and (4) State Trends: CA (408,900) and TX (538,500) had the most probationers and parolees, and NV, ME, NH and AZ had a more than

10% increase in their probation population. Nine states reported more than 10% increases in their parole populations.

**Crime -- COPS/Police Corps:** We are preparing a possible event for you the week of August 23, where you would announce the release of funds to hire and educate law enforcement through the COPS Program. You could make the following three-part announcement: (1) Police Corps: \$30 million in state awards under the Police Corps program -- including \$14.3 million for scholarships to 330 new students, and 6 new participating states (CO, FL, IL, MA, OK, UT and the Virgin Islands); (2) COPS Small Community Grants: Approximately \$10 million to help 855 small and rural law enforcement agencies (serving populations under 50,000) defray the costs of retaining current COPS-funded officers; and (3) COPS Universal Hiring: \$74.8 million to hire over 1,000 community police officers in 237 jurisdictions, including 12 school resource officers for Jonesboro, AR.

**Crime -- Early Warning Guide:** For your August 22nd radio address, we are working to finalize the Early Warning Guide to school violence that you recently directed Secretary Riley and the Attorney General to develop. The guide will be a user-friendly document with practical suggestions to help principals, teachers, and parents identify what types of early signs to look for before youths become violent; how to properly intervene once troubled youth have been identified; and how to respond to crisis once violence occurs. The guide will be posted on the Web the day of the radio address, and 250,000 will be mailed out to schools and communities before the start of the school year.

**Crime -- Brady Law Statistic:** We thought we should clarify a statistic on the effectiveness of the Brady Law that you referred to in California. Background checks have stopped nearly a quarter of a million (or 242,000) prohibited handgun purchases since the Brady Law took effect in February of 1994. And last year, about 62 percent of the 69,000 rejections that occurred were based on felony convictions or indictments. Thus, about 42,780 felons -- *or an estimated 18 per day* -- were stopped from purchasing handguns in 1997.

**Drunk Driving -- Record Low in 1997:** On Friday, the Transportation Department announced that, in 1997, the rate and number of alcohol-related fatalities dropped to their lowest levels since the Transportation Department began record-keeping in 1975. Last year, the rate of alcohol-related crashes fell from nearly 41% in 1996 to 38.6% in 1997 -- the first time that the rate dropped below 40% -- and the fewest number of alcohol-related fatalities. Since 1982, the number of alcohol-related fatalities has dropped by more than a third. The 1997 Transportation data also shows that alcohol-related deaths among 16 to 20 year-olds dropped 5%. The data is from DOT's Fatality Analysis Reporting System (FARS), which documents all traffic-related fatalities in the 50 states and D.C. There was a very small decline in the overall number of traffic-related fatalities, from 42,065 in 1996 to 41,967 in 1997. Sixty-three percent of those killed on the highways were not wearing seat belts.

**Health Care -- Physical Fitness Council:** Late last week, Secretary Shalala requested that we initiate a DPC policy process to review the feasibility and advisability of administratively or legislatively turning over the administrative responsibilities of the President's Council on Physical Fitness and Sports to the United States Olympic Committee (USOC). The Secretary believes that the chronic underfunding of the Council inhibits its ability to adequately promote its physical fitness message, particularly to children. Senator Stevens of the Appropriations Committee agrees that significant enhancement of funding is unlikely in the future and therefore also supports this concept, as long as current board appointment authority is retained for the Administration and Congress. We agree that the Council is falling short on its mission and believe that this proposal merits serious consideration. The counsel's office believes that it will take legislation to retain your appointment authority while giving administrative responsibilities to the USOC. We will submit options for your consideration after we hold meetings on this issue.

**Health Care -- Patients' Bill of Rights Update:** This week, Senator Lott sent you a letter raising concerns about your veto message in Kentucky and requested that you reiterate your commitment to work with Republicans and Democrats to pass a patients' bill of rights this year. He also requested that you urge Senator Daschle to agree to limit debate and amendments on this legislation. He is taking the position that the only reason he has not brought this bill up is because he has been unable to get agreement from Senate Democrats. We believe this letter presents a good opportunity to reiterate your concerns about the serious shortcomings in the Republican Leadership bills, while stating your continued commitment to working with the Senate to pass a strong bipartisan bill. We are drafting a letter in response that reiterates your specific policy concerns with their proposal that you outlined at your event in Kentucky. The letter also expresses your disappointment with the fact that the Senate Republican bill was conceived and developed through a purely partisan process, without any hearings or committee votes, and with no consultation with hill Democrats or the White House. The letter will also underscore that while you will work with Republicans and Democrats to pass a bill this year, it needs to be strong legislation that gives patients the protections they need. We plan to release the letter sometime next week.

**Welfare Reform -- New Caseload Numbers and Study to Mark Anniversary:** At our suggestion, HHS will release new welfare caseload numbers on Friday to coincide with the two-year anniversary of the welfare reform law on August 22nd. We do not have the numbers yet (HHS is still collecting them as we write this memo) but if trends continue **the three additional months of data (April-June 1998) should show reductions of several hundred million from the 8.9 million level you announced in May.** HHS will also announce \$1.6 million in technical assistance grants to help states promote job retention and advancement.

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RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:14-AUG-1998 11:05:57.00

SUBJECT: Racial Analysis of Caseload

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:

Some of Andrea's numbers aren't quite right (for example, her % of adults by race is really the % for the overall caseload). But the weekly item could say something like, "We are working with HHS and CEA to analyze changes in the racial composition of the welfare rolls as caseloads decline. We are still waiting on some of the data we will need to reach any definitive conclusions. For example, the current caseload data only tells us who is currently on the rolls; it does not tell us the rate at which different groups are entering and exiting. HHS also has concerns about the accuracy of the state-by-state data reported in the New York Times, especially for New York City. Nevertheless, some trends are clear: First, the Hispanic share of the caseload continues to grow (from 20% in 1994 to 23% in 1997). Much of this rise may stem from the rapid growth of the Hispanic population overall. Since 1992, the Hispanic population has grown by 24%, compared to 9% for African-Americans and 2% for whites. Another likely factor is that while the rate of unwed teen births has declined over the last five years for the population as a whole (down 18% for African-Americans and 4% for whites), it has gone up 3% among Hispanics. Second, the proportion of long-term recipients on the rolls is increasing slightly, and minorities on welfare disproportionately share characteristics that may make it harder to leave the rolls. Hispanics on welfare are twice as likely as whites to be high school dropouts; African-Americans on welfare are twice as likely as whites to never have been married; and Hispanics and African-Americans on welfare are twice as likely as whites to have more than two children and live in the inner city. Third, as the number of adults on welfare goes down, child-only cases (including citizen-children) make up an increasing share of the caseload. Child-only cases are disproportionately minority, and for the most part are not affected by welfare reform. In the most recent nationwide data, slightly more adult cases were headed by whites than by African-Americans. Finally, there is some encouraging evidence from Census data that the employment rates of former welfare recipients are increasing even faster for minorities than for whites. Between 1996 and 1997, the percentage of all prior year welfare recipients who were employed a year later increased by 28%. The increase was highest for African-Americans (33%), followed by Hispanics (22%) and whites (21%). We will continue to keep a close watch on these trends, and give you more detailed explanations when we have better data."

----- Forwarded by Bruce N. Reed/OPD/EOP on 08/14/98  
10:15 AM -----

Andrea Kane  
08/13/98 07:46:04 PM  
Record Type: Record

To: See the distribution list at the bottom of this message

cc: Hrolston @ acf.dhhs.gov  
Subject: Racial Analysis of Caseload

Here is the information we've gathered to date. I've included data tables so it's 4 pages. Elena, Bob Schoeni at CEA has all the backup data and is happy to answer questions next week in my absence. He is also: doing some additional runs of characteristics associated with long-term welfare receipt from 96 and 97 CPS data, working on backing out child-only cases, and calculating welfare dependency by race as a way to control for population changes (i.e. what % of total white, black and hispanic population were on welfare in 94 vs 97).

Message Sent

To: \_\_\_\_\_  
Bruce N. Reed/OPD/EOP  
Elena Kagan/OPD/EOP  
Laura Emmett/WHO/EOP  
Cynthia A. Rice/OPD/EOP  
Robert F. Schoeni/CEA/EOP

===== ATTACHMENT 1 =====  
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## WELFARE CASELOAD ANALYSIS

There are a number of factors that appear to contribute to the different rates at which the caseloads are declining for different racial and ethnic groups. The primary factors are listed below, along with currently available data. Staff are continuing to do additional analysis to determine the magnitude of these factors.

**The racial/ethnic composition of welfare caseloads has been changing gradually over the last 25 years:** whites rose from 38 percent in 1973 to a peak of 42 percent in 1983 and have dropped steadily to 35 percent in 1997. The proportion of blacks has generally declined, from 46 percent in 1973 to 37 percent in 1997. The most significant trend is the increase in the Hispanic portion of the caseload, from 13 percent in 1973 to 23 percent in 1997. However, this is not too surprising given the rapid increase in the Hispanic population overall.

	TOTAL	WHITE	BLACK	HISPANIC	OTHER
% Change in Total Population 7/92-6/98	6%	2%	9%	24%	22%
% of Total Pop 6/98	100%	72%	12%	11%	4%

The question is how welfare reform may be affecting these historic trends. National data on the racial/ethnic characteristics of welfare recipients are only available through June 1997, so it is hard to gauge the impact of the past year when welfare reform efforts accelerated so rapidly. States provided more recent data to the Times (generally through June 1998), but HHS has concerns that some of these data may have problems, particularly NY and CA. They are working with states to verify the data.

It is also worth noting that the caseload data only tells who is currently on the rolls; it does not tell the rate at which different groups are entering and exiting. Analysis of entries and exits will be conducted in the near future.

**The number of white, black and Hispanic families receiving welfare have all dropped since 1994 (when caseloads peaked nationally, but the rate of decline has been greater for whites than blacks, with an even slower decline for Hispanics.**

	<u>94</u>	<u>97</u>	<u>% Change</u>
Whites 1.9M	1.4 M		-26%
Blacks	1.8M	1.5 M	-18%
Hispanics	1.0 M	.9 M	-9%

**The changes are more dramatic than the actual mix of who is left on the caseloads, at least on a national basis.**

	<u>94</u>		<u>97</u>
Whites 37%		35%	
Blacks	36%		37%
Hispanics	20%		23%

**There is some encouraging evidence from Census data that the employment rates of former welfare recipients are *increasing* even faster for minorities than for whites, although the actual rates and the disparity between groups remains disturbing.** Between 1996 and 1997, the percentage of all prior year welfare recipients who were employed in the next year increased by 28%. The increase was highest for blacks (33%), followed by Hispanics (22%) and whites (21%).

**Minorities on welfare disproportionately share characteristics that may make it harder to leave the rolls.** These factors include: lower education levels, lower marriage rates, larger families, isolation from areas with jobs, and employment and housing discrimination. March 95 Current Population Survey Data shows the following characteristics for public assistance recipients in 1994:

	TOTAL	WHITE	BLACK	HISPANIC
% with < HS diploma	42%	33%	40%	64%
% never married	43%	31%	61%	40%
> 2 children	30%	20%	38%	38%
Live in central city	51%	31%	71%	63%

CEA is running comparable data for the March 1996 and 1997 CPS.

**Historical data confirms that minorities are more likely to remain on the welfare rolls longer.** At the same time, the proportion of long-term recipients on the rolls is increasing slightly. This would partially explain why the current rate of caseload decline is slower for minorities and why they are making up an increasing share of the welfare caseload.

% of cases in each group on welfare for 61-120 months (in current spell)	FY 1995	FY 1996	FY 1997 (9 mos)
White	12%	14%	14%
Black	16%	17%	20%
Hispanics	14%	18%	19%

**The trends in marriage rates and births to unmarried women could contribute to an increasing proportion of minority families going on welfare.** While the proportion of never-married single mothers is increasing for the entire population, the rate of is largest for Hispanic women (based on CPS data).

	1992	1997	% Change
% of all single mothers who were never married	30%	35%	17%
Never-married single mothers by race:			
White	17%	21%	24%
Black	51%	55%	8%
Hispanic	33%	42%	27%

In addition, the rate of births to unmarried teenagers remains much higher for blacks and Hispanics than for whites. And, while the rate is decreasing significantly for blacks and slightly for whites, it continues to increase for Hispanics. For example, between 1991 and 1996, the rate of births to unmarried teenagers decreased 18% for blacks and 4% for whites, but increased 3% for Hispanics.

**Minorities are a disproportionately represented in child-only cases.** To the extent that child only cases are decreasing more slowly than cases headed by adults, this would appear to contribute to the increasing proportion of minorities on the caseload.

	FY 96 % of child only cases by race	FY 96 % of cases headed by adults by race	FY 97 (9 mos) % of child only cases by race	FY 96 % of cases headed by adults by race
TOTAL #	978,300		915,500	
WHITE	28%	36%	27%	35%
BLACK	40%	37%	40%	37%
HISPANIC	26%	21%	27%	23%

HHS is working on additional analysis of child only cases, by state and by reason, to determine whether the magnitude of this factor on the changing racial composition of the caseloads nationally and in specific states.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Jacinta Ma ( CN=Jacinta Ma/OU=PIR/O=EOP [ PIR ] )

CREATION DATE/TIME:14-AUG-1998 17:25:48.00

SUBJECT: PIR Weekly Report

TO: Janet Murguia ( CN=Janet Murguia/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Robert N. Weiner ( CN=Robert N. Weiner/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Michael Waldman ( CN=Michael Waldman/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Dawn M. Chirwa ( CN=Dawn M. Chirwa/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Bob J. Nash ( CN=Bob J. Nash/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Doris O. Matsui ( CN=Doris O. Matsui/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Mona G. Mohib ( CN=Mona G. Mohib/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Ruby Shamir ( CN=Ruby Shamir/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Paul E. Begala ( CN=Paul E. Begala/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Gene B. Sperling ( CN=Gene B. Sperling/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Nelson Reyneri ( CN=Nelson Reyneri/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Elisabeth Steele ( CN=Elisabeth Steele/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Trooper Sanders ( CN=Trooper Sanders/O=OVP @ OVP [ UNKNOWN ] )  
READ:UNKNOWN

TO: Laura Emmett ( CN=Laura Emmett/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Mickey Ibarra ( CN=Mickey Ibarra/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Marjorie Tarmey ( CN=Marjorie Tarmey/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Andrew J. Mayock ( CN=Andrew J. Mayock/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Julie A. Fernandes ( CN=Julie A. Fernandes/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TO: Richard Socarides ( CN=Richard Socarides/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Kevin S. Moran ( CN=Kevin S. Moran/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Chandler G. Spaulding ( CN=Chandler G. Spaulding/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Grace A. Garcia ( CN=Grace A. Garcia/OU=PIR/O=EOP @ EOP [ PIR ] )  
READ:UNKNOWN

TO: Patrick Aylward ( CN=Patrick Aylward/OU=PIR/O=EOP @ EOP [ PIR ] )  
READ:UNKNOWN

TO: John M. Goering ( CN=John M. Goering/OU=PIR/O=EOP @ EOP [ PIR ] )  
READ:UNKNOWN

TO: David K. Chai ( CN=David K. Chai/OU=PIR/O=EOP @ EOP [ PIR ] )  
READ:UNKNOWN

TO: Michael Wenger ( CN=Michael Wenger/OU=PIR/O=EOP @ EOP [ PIR ] )  
READ:UNKNOWN

TO: Evelina Mosby ( CN=Evelina Mosby/OU=PIR/O=EOP @ EOP [ PIR ] )  
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TO: Lin Liu ( CN=Lin Liu/OU=PIR/O=EOP @ EOP [ PIR ] )  
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TO: Claire Gonzales ( CN=Claire Gonzales/OU=PIR/O=EOP @ EOP [ PIR ] )  
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TO: Michael J. Sorrell ( CN=Michael J. Sorrell/OU=PIR/O=EOP @ EOP [ PIR ] )  
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TO: Cedra D. Eaton ( CN=Cedra D. Eaton/OU=PIR/O=EOP @ EOP [ PIR ] )  
READ:UNKNOWN

TO: Lydia Sermons ( CN=Lydia Sermons/OU=PIR/O=EOP @ EOP [ PIR ] )  
READ:UNKNOWN

TO: Michelle R. Waldron ( CN=Michelle R. Waldron/OU=PIR/O=EOP @ EOP [ PIR ] )  
READ:UNKNOWN

TO: D. Bambi Kraus ( CN=D. Bambi Kraus/OU=PIR/O=EOP @ EOP [ PIR ] )  
READ:UNKNOWN

TO: Susan C. South ( CN=Susan C. South/OU=PIR/O=EOP @ EOP [ PIR ] )  
READ:UNKNOWN

TO: Eric Y. Kim ( CN=Eric Y. Kim/OU=PIR/O=EOP @ EOP [ PIR ] )  
READ:UNKNOWN

TO: Elizabeth Belenis ( CN=Elizabeth Belenis/OU=PIR/O=EOP @ EOP [ PIR ] )  
READ:UNKNOWN

TO: Brandi Grandinetti ( CN=Brandi Grandinetti/OU=PIR/O=EOP @ EOP [ PIR ] )

READ:UNKNOWN

TO: Drew W. Holzapfel ( CN=Drew W. Holzapfel/OU=PIR/O=EOP @ EOP [ PIR ] )  
READ:UNKNOWN

TO: Daphne Ann Pringle ( CN=Daphne Ann Pringle/OU=PIR/O=EOP @ EOP [ PIR ] )  
READ:UNKNOWN

TO: Ananias Blocker III ( CN=Ananias Blocker III/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Laura K. Capps ( CN=Laura K. Capps/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Emil E. Parker ( CN=Emil E. Parker/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Laura K. Demeo ( CN=Laura K. Demeo/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Cheryl D. Mills ( CN=Cheryl D. Mills/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Robert B. Johnson ( CN=Robert B. Johnson/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Lynn G. Cutler ( CN=Lynn G. Cutler/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Sidney Blumenthal ( CN=Sidney Blumenthal/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Beverly J. Barnes ( CN=Beverly J. Barnes/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Peter Rundlet ( CN=Peter Rundlet/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Minyon Moore ( CN=Minyon Moore/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Thurgood Marshall Jr ( CN=Thurgood Marshall Jr/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Susan M. Liss ( CN=Susan M. Liss/O=OVP @ OVP [ UNKNOWN ] )  
READ:UNKNOWN

TO: Ann F. Lewis ( CN=Ann F. Lewis/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: edley ( edley @ law.harvard.edu @ INET @ LNGTWY [ UNKNOWN ] )  
READ:UNKNOWN

TO: Maria Echaveste ( CN=Maria Echaveste/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Jon P. Jennings ( CN=Jon P. Jennings/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TO: Stacie Spector ( CN=Stacie Spector/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Judith A. Winston ( CN=Judith A. Winston/OU=PIR/O=EOP @ EOP [ PIR ] )  
READ:UNKNOWN

TO: Oliver G. McGee ( CN=Oliver G. McGee/OU=OSTP/O=EOP @ EOP [ OSTP ] )  
READ:UNKNOWN

TO: Maria E. Soto ( CN=Maria E. Soto/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Alexander L. Boyle ( CN=Alexander L. Boyle/OU=PIR/O=EOP @ EOP [ PIR ] )  
READ:UNKNOWN

TO: David Campt ( CN=David Campt/OU=PIR/O=EOP @ EOP [ PIR ] )  
READ:UNKNOWN

TO: Diana Kappner ( CN=Diana Kappner/OU=PIR/O=EOP @ EOP [ PIR ] )  
READ:UNKNOWN

TO: Robert Wexler ( CN=Robert Wexler/OU=PIR/O=EOP @ EOP [ PIR ] )  
READ:UNKNOWN

TO: Scott R. Palmer ( CN=Scott R. Palmer/OU=PIR/O=EOP @ EOP [ PIR ] )  
READ:UNKNOWN

TO: Ana Lopez ( CN=Ana Lopez/OU=PIR/O=EOP @ EOP [ PIR ] )  
READ:UNKNOWN

TO: Audrey M. Hutchinson ( CN=Audrey M. Hutchinson/OU=PIR/O=EOP @ EOP [ PIR ] )  
READ:UNKNOWN

TO: Randy D. Ayers ( CN=Randy D. Ayers/OU=PIR/O=EOP @ EOP [ PIR ] )  
READ:UNKNOWN

TO: Michele Cavataio ( CN=Michele Cavataio/OU=PIR/O=EOP @ EOP [ PIR ] )  
READ:UNKNOWN

TO: Elizabeth A. Castle ( CN=Elizabeth A. Castle/OU=PIR/O=EOP @ EOP [ PIR ] )  
READ:UNKNOWN

TO: Danielle B. Glosser ( CN=Danielle B. Glosser/OU=PIR/O=EOP @ EOP [ PIR ] )  
READ:UNKNOWN

TO: Elizabeth R. Asher ( CN=Elizabeth R. Asher/OU=PIR/O=EOP @ EOP [ PIR ] )  
READ:UNKNOWN

TO: Barbara Semedo ( CN=Barbara Semedo/OU=PIR/O=EOP @ EOP [ PIR ] )  
READ:UNKNOWN

TO: Matthew J. Roper ( CN=Matthew J. Roper/OU=PIR/O=EOP @ EOP [ PIR ] )  
READ:UNKNOWN

TO: Lonell Hamlett ( CN=Lonell Hamlett/OU=PIR/O=EOP @ EOP [ PIR ] )  
READ:UNKNOWN

TO: Bruce Andersen ( CN=Bruce Andersen/OU=PIR/O=EOP @ EOP [ PIR ] )

READ:UNKNOWN

TO: Suzanne M. Hodges ( CN=Suzanne M. Hodges/OU=PIR/O=EOP @ EOP [ PIR ] )  
READ:UNKNOWN

TO: Jane T. Price-Smith ( CN=Jane T. Price-Smith/OU=PIR/O=EOP @ EOP [ PIR ] )  
READ:UNKNOWN

TO: Lauren M. Stevenson ( CN=Lauren M. Stevenson/OU=PIR/O=EOP @ EOP [ PIR ] )  
READ:UNKNOWN

TEXT:

Attached is the PIR Weekly Report to the President for the week of August  
8 - 14.===== ATTACHMENT 1 =====  
ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

Unable to convert ARMS\_EXT:[ATTACH.D34]MAIL421727820.226 to ASCII,  
The following is a HEX DUMP:

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28FB7DA794BB3ADDA1189ECB22C600ADA433BC7C5458518D3B966579328A3965B49523A03ECA94

**MEMORANDUM TO THE PRESIDENT**

FROM: JUDITH A. WINSTON

THROUGH: ERSKINE BOWLES  
MARIA ECHAVESTE

DATE: AUGUST 14, 1998

SUBJECT: PRESIDENT'S INITIATIVE ON RACE WEEKLY REPORT  
AUGUST 8 - AUGUST 14

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**ADVISORY BOARD ACTIVITIES**

**Town Hall Meeting.** On August 12, Angela Oh participated in a Town Hall meeting with Congressman Cal Dooley which he sponsored in his District in Fresno, California. There were approximately 150 people in the audience.

**California Commission on the Status of Women Conference.** On August 14, Angela Oh gave the keynote address to an audience of members of the California Commissions on the Status of Women from across California about the importance of your Initiative in San Francisco, California.

**Women and Youth in Search of Excellence.** On August 15, Angela Oh received an award from this organization for her service to the community and the role she has played in serving as a role model and mentor for youth in Los Angeles, California. The organization pairs girls 12 to 14 years old, high school students, and college-aged young women with professional women and women working in community organizing who serve as mentors.

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Hex-Dump Conversion

## **OFFICE OF THE EXECUTIVE DIRECTOR**

**Social Security Administration (SSA) Diversity Conference.** On August 13, a member of the senior Initiative staff participated in a panel on race relations during the SSA Diversity Conference in Atlanta, Georgia. Over 2,000 SSA employees, state and local officials, and service providers attended the conference. Cassandra Wilkins Slater arranged for our participation in the conference and for an Initiative exhibit booth at which information was displayed and videos from various Initiative events were played.

## **FEDERAL AGENCY ACTIVITIES**

### **Department of Treasury**

**Building Economic Self-Determination in Indian Communities Conference.** At the conference, Treasury held a working meeting with interested tribal representatives and announced that it would hold a Business LINC meeting in Indian Country during the next fiscal year. Also, the OCC released its Guide to Tribal Ownership of a National Bank, and the CDFI Fund discussed its planned Native American study and action plan.

### **Department of Justice**

**Motor Vehicle Excise Tax.** On August 10, DOJ intervened in a private Federal lawsuit brought by the Rosebud Sioux Tribe against the State of SD. The tribe brought the suit in order to declare that ND's motor vehicle excise tax is invalid as applied to tribal members who live on their reservation. The Eighth Circuit has already declared that ND does not have authority to impose the contested tax on vehicles owned by Indians living on their reservations. DOJ is intervening in the Rosebud Sioux case so that tribal members can receive reimbursement for any invalidly collected vehicle excise taxes.

### **Department of Interior**

***Animas-La Plata Water Rights.*** On August 11, Secretary Babbitt unveiled the Administration's proposal to implement the Southern Ute and Ute Mountain Tribes' water rights settlement, enacted in 1988. Secretary Babbitt discussed the proposal with CO Governor Romer, the Tribes, and non-Indian participants. The plan calls for building a down-sized, off-stream reservoir. Water in the reservoir would be dedicated to municipal and industrial uses.

The CO Ute Tribes have rights to the bulk of the water, with some water also reserved for the Navajo Nation, the City of Durango and the Farmington, NM area. While non-Indian irrigators would not have rights to water in the reservoir, they would obtain indirect benefits from the project because their access to current water rights would not be subject to a legal challenge by the Tribe. The Administration plan also proposes to

appropriate approximately \$40 million to enable the CO Ute Tribes to purchase those remaining water rights that cannot be stored in the reservoir.

### **Department of Agriculture**

**Farm Loans.** To date this fiscal year, USDA has made over 3000 direct farm loans, worth over \$170 million, to minority and beginning farmers.

### **Department of Labor**

**Rainbow PUSH.** On August 13, Secretary Herman keynoted the Rainbow PUSH Coalition/Citizenship Education Fund's Annual Conference Women's Luncheon in Chicago, IL.

### **Department of Housing and Urban Development**

**Native American Self Determination.** On August 6, Secretary Cuomo visited the Pine Ridge and Lower Brule Reservations in SD to see first hand the conditions on these reservations. This visit allowed Secretary Cuomo the opportunity to meet with tribal leaders and assess how HUD can work in partnership with them to improve what – in some cases – have been described as some of the worst housing conditions in the nation.

This year HUD is distributing \$590 million nationwide to over 575 tribes under the Native American Housing Assistance and Self-Determination Act (NAHASDA). NAHASDA gives tribes more authority to determine how to use HUD assistance and directs HUD assistance to areas with the greatest needs.

The Oglala Sioux on the Pine Ridge Reservation will use the \$8,675,781 in NAHASDA funds Secretary Cuomo presented them to develop up to 200 homes for rent and homeownership opportunities in partnership with other federal agencies, such as the Bureau of Indian Affairs and USDA, and non-profit organizations, such as the Lakota Fund and Habitat for Humanity. In addition, a downpayment assistance program will be developed to help tribal members become homeowners. Funds will also be used to maintain and modernize existing housing.

### **Department of Transportation**

**Black Airline Pilots.** On August 15, Secretary Slater will address the annual convention of the Organization of Black Airline Pilots in Washington, DC.

### **Department of Energy**

**Blacks in Government (BIG) Conference.** The BIG 20th Annual National Training

Conference will be held August 24-28 in Washington, DC. The BIG Conference is attended by women and men concerned with improving equality and diversity in employment throughout the government. The DOE Chapter of BIG, Office of Economic Impact and Diversity, and Office of Human Resources will hold a workshop on August 24 and will address critical issues of diversity that affect the government workforce.

### **Department of Education**

**PA Higher Education Desegregation.** DOEd's Office for Civil Rights (OCR) sent to PA authorities on August 5 a set of draft commitments for resolving concerns over PA's efforts to eliminate all vestiges of past discrimination in higher education as required by U.S. v. Fordice. OCR hopes to resolve all concerns and have the commitments signed early this fall.

**Affirmative Action Case.** On August 18, OCR will meet with representatives of the Rutgers School of Law to initiate resolution discussions in a case challenging affirmative action. The complainant in the case alleges that the law school's affirmative action admissions program discriminated against him and other white applicants. OCR anticipates the discussions may receive some press attention.

### **Veterans Affairs**

**Hispanic Association of Colleges and Universities (HACU) Interns.** Secretary West held a constructive dialogue with the 28 VA interns from the HACU Summer Internship Program on the last day of their 10-week program. HACU is an association of educators from Hispanic-Serving Institutions of higher education working to enhance opportunities for Hispanic students and colleges and universities with large Hispanic enrollments.

### **Office of National Drug Control Policy**

**Hispanic American Police Command Officers Association.** On August 20, Director McCaffrey will be providing the keynote address at the Hispanic American Police Command Officers Association 25th Annual "Silver Anniversary" National Conference. The theme for this conference is "Hispanics in the Forefront." An audience of approximately 500 law enforcement officers is expected.

## **Small Business Administration**

**Native American Initiatives.** Administrator Alvarez announced several new SBA Initiatives aimed at strengthening SBA's relationship with the Native American small business community, including the enhancement of the Tribal Business Information Center Program, the establishment of a Native American National Advisory Committee at the SBA, and the upcoming appointment of Rhonda Whiting as SBA's Assistant Administrator and National Director of Native American Affairs.

*Automated Records Management System  
Hex-Dump Conversion*

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Mary L. Smith ( CN=Mary L. Smith/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:14-AUG-1998 17:43:47.00

SUBJECT: Update on the Food Council Executive Order

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Thomas L. Freedman ( CN=Thomas L. Freedman/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TEXT:

I've talked to USDA, HHS, and OMB, and we are making progress. We've got some budget language that USDA could live with. HHS, however, does not want to use the word "budget", but wants to use the term "food safety resource plan."

In addition, the following major issues remain:

1. HHS (per Jim O'Hara) doesn't want DPC, NPR, and OSTP as members of the Council. O'Hara says HHS only wants those agencies with "line authority" for food safety to be members of the council. HHS says the Council could consult with the DPC, NPR, and OSTP like the Council will consult with state and local governments and private entities. The reasoning for this is basically the "Evil President" theory. Along those lines, they don't want DPC to be the third co-chair. HHS is not opposed to a third co-chair, but would want it to be an agency like EPA, not a WH agency. This seems to be HHS's way of getting around the sunseting provision.
2. However, OMB and EPA are still pushing sunseting.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Mary L. Smith ( CN=Mary L. Smith/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:14-AUG-1998 15:45:42.00

SUBJECT: Draft Homeless veterans proposal

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Thomas L. Freedman ( CN=Thomas L. Freedman/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TEXT:

Here is a very draft proposal to increase funding for homeless veterans programs that Tom and I have been working on. The cost is about \$50-\$60 million per year, as it is drafted. It would try to reach thousands more homeless veterans per year. If this is something you're interested in, we should push VA to include it in their FY2000 budget. Thanks, Mary=====

ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

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## **DRAFT**

This is a very rough draft of an initiative that we received from the VA to address more fully the needs of homeless veterans. According to the Federal Plan to Break the Cycle of Homelessness, there are as many as 600,000 homeless persons on any given night. The National Coalition of Homeless Veterans estimates that there are 275,000 homeless veterans on any given night. They estimate that there would be double that number over the course of a year. This initiative would reach \_\_\_\_\_ additional veterans per year for a total of -----.

### **I. FEDERAL PROGRAMS TO ADDRESS HOMELESSNESS**

The McKinney Act, which was enacted in 1987, is the major federal legislation addressing homelessness. McKinney funding for targeted homeless assistance has increased dramatically, from \$490 million in FY 1987 to \_\_\_\_\_ in FY 1998. The McKinney Act grant assistance programs fund activities that provide homeless men, women, and children, with emergency food and shelter, surplus goods and property, transitional housing, some supportive housing, primary health-care services, mental health care, alcohol and drug abuse treatment, education, and job training. HUD currently administers nearly 70 percent **check** of the McKinney Act funds, or spends approximately \$1 billion on homelessness per year (OMB).

The total VA budget for Homeless is \$90 million per year **check**. There are three major VA programs that work with the homeless:

1. Grant per diem. This program gives grants to community-based organizations to acquire transitional beds. In FY 94 through FY 97, 101 grants were awarded to 84 non-profit or state or local government agencies in 36 states. There is \$5 million per year for new grants. Pays up to \$16/day for ongoing operational costs.
2. Homeless Chronically Mentally Ill Veterans Program. The HCMI program places homeless veterans needing more intensive treatment into one of its roughly 125 contracted community-based facilities. The program serves over 19,000 homeless veterans per year, with over 3,000 receiving residential treatment. The average cost per day is \$38.
3. Domiciliary Care. Treatment takes place in approximately 1500 dedicated beds at VA medical center domiciliaries.

### **SPECIFIC PROPOSAL FROM VETERANS AFFAIRS**

#### **A. Increase Funding for VA's Homeless Grant and Per Diem Program**

### Background

This program allows for the provision of grants and per diem payments to assist public and non-profit organizations establish and operate new supportive housing and service centers for homeless veterans. Since the first round of funding in 1994, the VA has awarded 101 grants to 84 community agencies in 36 states and the District of Columbia. Total VA funding for these projects was over \$21 million, or approximately \$5 million annually. When these projects are completed, approximately 1,700 new community-based beds will be available for homeless veterans. With the current round of funding that number is expected to grow to 2,200 beds in the future.

- 1. Increase funding for new grants by \$7 million.** This additional \$7 million, added to the \$5 million already funded by the VA for a total of \$12 million, would create approximately 1000-5000 new beds annually with services for homeless veterans. 75% of the beds would be for VA-eligible persons.
- 2. Increase per diem funding by \$7 million.** This funding is for ongoing operations, and it subsidizes providers, paying no more than one-half of their operating costs. Currently, approximately 5,500 veterans receive services from existing programs. **Check:** [It costs approximately \$6,000 per year to pay per diem to service providers on an annualized basis. This would pay for approximately 2,250 different veterans receiving care from VA. **Check**  $2250 \times 6000 = 13,500,000$ ] Within 2 years, more 10,000 homeless veterans annually could be completing treatment in VA quality-approved community setting operated by nonprofit entities, Native American tribes, or state and local governments.
- 3. Provide \$5 million in new per diem funding.** P.L. 102-590 that created the Homeless Grant and Per Diem Program did not require an entity to receive a grant in order to be eligible for per diem; however, VA, by regulation and in an attempt to protect its grant investment, has limited per diem to programs that receive a grant. This would help to pay for care of approximately 2000 veterans in non-grantee, yet VA-approved, community-based programs.

**Part A summary: \$24 million in funding (\$19 million if existing \$5 million not counted)** for treatment and services for more than 5,000 veterans annually with service provided in community-based settings.

### **B. Increase Funding for Dedicated Staff and Contract Care Dollars at Each VA Medical Center.**

### Background

There are approximately 171 VA Medical Centers across the country. At 61 of these centers, there are dedicated staff with contract dollars to buy services from community service providers for homeless veterans. At those sites approximately 75 veterans are serviced at each site for an

approximate total of 4,500 veterans. At 10 additional medical centers there are dedicated staff without contract care money.

1. **Increase funding by \$27 million so that each of the approximately 171 VA Medical Centers in the country will have dedicated staff and contract dollars to address the needs of homeless veterans.** If this proposal is initiated with an average of 1.5 FTE per site for a cost of \$100,000 annually and contract care dollars for residential contract care and transportation for a cost of \$150,000 per site annually, there would be, for the first time, a comprehensive nationwide system to address the needs of homeless veterans by having dedicated staff at each VA Medical Center. Costs are approximately \$250,000 annually per site. **Check**{This would allow as many as 6,000 new veterans to be treated in community residential settings. A total of up to 12,000 homeless veterans could be treated annually under this program by expanding the existing program} **New:** Dedicated staff at all VA Medical Centers would mean that more than 100,000 veterans could be seen and interviewed by VA clinicians in outreach activities over a three-year period. The additional staff (150 FTE) would, on average spend half their time on outreach activities thereby seeing an additional 10,200 veterans each year or more than 30,000 veterans over a three-year peirod.
2. **Provide \$2 million in new funding for Homeless Women Veterans Programs.** These funds would be used to develop up to 20 new programs for outreach, case management, and to provide residential care for homeless women veterans. Less than 3 percent of veterans treated under current programs are women. Special programs are needed because current offerings are male dominated making many women veterans uncomfortable, particularly considering a high rate of sexual trauma among women veterans. These programs would be largely contracted community care. The Department of Veterans Affairs estimates that up to 1,000 women veterans could be served under this initiative.
3. **Provide \$2 million in new funding for Compensated Work Therapy.** VA's medical care program offers Compensated Work Therapy (CWT) to help homeless veterans become gainfully employed. This program offers many veterans with significant barriers to employment, particularly homelessness, with job readiness experiences. At present, this program helps approximately 3,500 **check** veterans annually to be able to move directly into competitive work in the community, and helps another 10,000 who need additional skills development and training. This program ties very closely with a number of programs at the Department of Labor to help veterans gain employment. The VA estimates that an additional \$2 million could help more than 2,000 veterans by expanding ten sites and ten program augmentations of CWT sites. **Check if this is 20 or just 10?**

**Part B summary: \$31 million in funding** to provide a VA continuum of care for all **check the word "all"** veterans, including some hard-to-reach rural and women veterans with an estimated 9,000 new veterans being assisted.

**C. Collaboration to Provide Care and Services Needed by Homeless Veterans.**

- 1. Increase funding by \$10 million for the Homeless Veterans Reintegration Program (HVRP).** The Department of Labor's Homeless Veterans Reintegration Program (HVRP) provides grants to community-based, nonprofit organizations that work directly with homeless veterans. Currently, this program receives \$2.5 million and has 2 operating sites. The VA estimates that an increase of funding of \$10 million for a total of \$12.5 million would permit grants to be awarded to one or more projects in approximately 37 states. The VA estimates that with an additional \$10 million would allow up to 100 grantees to be funded and that up to 45,000 veterans could be served with up to 30,000 placed back on the employment rolls over a three-year period.
- 2. Provide an additional \$2.5 million for Stand Downs.** At almost 100 sites across the country each year, community-sponsored events called "Stand Downs" bring homeless veterans together with community-based service providers; state and local government service providers; VA health care and benefits staff; and many others prepared to assist homeless veterans and their families with housing, health care, employment, legal matters, education, transportation, and other barriers preventing them from reintegrating into the social mainstream. The VA estimates that, with an additional \$2.5 million, more than 100 sites would be able to conduct these one-stop service delivery programs for homeless veterans. A three-year study of 227 events showed that more than 80,000 veterans and their family members were assisted by these events. The VA proposes that these additional funds could be used to help between 25,000 and 50,000 veterans attend "Millennium Stand Downs," which is a White House project (involving Dena Wood and John Hanson) with a goal of ensuring that all veterans will have safe lodging and will be able to secure treatment at the Millennium. The VA estimates that over a three-year period, between 50,000 and 100,000 veterans could be engaged in first-step recovery activities.
- 3. Fund an additional \$0.5 million to provide excess property to homeless veterans.** The VA, along with the General Services Administration and the Department of Defense, provide excess property each year to homeless veterans. Primarily, this program provides clothing such as boots, hats, coats, pants, shirts, and other excess military personal clothing items. However, sleeping bags, blankets and other items are sometimes available as well. A current inventory lists over 220 items with a total value of more than \$11 million. This Hammer Award-winning program has distributed more than \$35 million of property to homeless veterans during the last four years. The VA proposes a new initiative to add donated civilian clothing, furniture, and equipment to assist thousands of homeless veterans and community-based homeless veterans service providers. The VA estimates that an additional \$0.5 million could secure additional warehouse space and pay for shipping costs associated with this initiative and could help approximately 25,000 to 50,000 veterans. The VA estimates that approximately 70,000

to 125,000 veterans would be assisted by this initiative over a three-year period.

**4. Fund an additional \$0.5 million for the North East Program and Evaluation Center.**

The North East Program and Evaluation Center (NEPEC) reviews, monitors, and evaluates VA's homeless programs. With all the additional programs and sites suggested under this initiative, additional funding would be needed to ensure a quality review with reliable information. According to the VA, NEPEC's high-quality standards of review are unmatched under any existing home program in the country and is the best protection in order to ensure that the highest quality

evaluation is  
conducted.

**Part C summary: \$3.5 million in funding for VA and \$10 million for the Department of Labor** for job training and services for more than 115,000 homeless veterans annually. While some of these veterans may be duplicated, it would certainly represent the largest commitment ever made to improve the lives of homeless veterans.

**D. Improvement of HUD's McKinney Act Funding Sources for Veterans.**

Background:

Veteran-specific HUD McKinney Act funded projects are disproportionately under funded, and many projects claiming to be veterans' projects are not really targeted to veterans. After HUD's last round of funding, the VA contacted each of the projects listed by HUD as veteran-targeted or veteran-specific and found that many were not targeted or designed to serve veterans. According to information supplied by HUD, more than \$21 million was earmarked for "veteran" projects; however, VA discovered that more than \$9.5 million was not available for veterans. In its assessment, the VA excluded projects where less than one-third of their clients would be veterans. In fact, the VA found that many of the projects stated that no veterans or less than ten percent of the population to be served were expected to be veterans.

1. **Veteran representation on HUD's local planning boards.** Veterans Service Organizations believe that there is a strong need to have veterans' advocates at the local level because there is no existing mechanism to assist veterans at the national level to ensure that the needs of homeless veterans are addressed.
2. **Require HUD to use the "CHALENG for Veterans" Report.** For more than four years, VA has conducted meetings with strong participation from the veterans community in order to examine the services available locally for homeless veterans, identify the unmet needs of homeless veterans, and develop local action plans to address those unmet needs. This meeting and report called "CHALENG for Veterans" occurs at each VA medical center across the country and contains local resource information and a "veterans community view" of the unmet needs of veterans in the area. The overall information is folded into a national report. The VA proposes to require HUD and its local planning process to use the "CHALENG for Veterans" report to ensure that the needs of homeless veterans will be met under HUD's local continuum of care plans. As with any reporting system, the weight each community would give to this information would vary; however, the VA believes that it is imperative that this information be available.
3. **Provide an additional \$4 million to HUD-VASH.** In this joint Supported Housing program with the Department of Housing and Urban Development, VA staff at 35 VA

Medical Centers provide ongoing case management and other needed assistance to homeless veterans in permanent housing supported by nearly 2,000 specially-designed HUD rental assistance vouchers. Long-term housing has been identified as one of the top unmet needs of veterans for several years in the CHALENG report. Each VA employee, usually a social worker, manages approximately 30 voucher recipients. The VA estimates that up to 500 HUD Section 8 vouchers are expected to expire in the near future. The VA proposes that all current vouchers for veterans should be held and that more vouchers should be offered for seriously mentally and physically ill homeless veterans. The VA recommends that thirty additional sites be added and that 1,800 vouchers be added. The VA estimates that an additional \$4 million will permit approximately 1,800 veterans to gain long-term housing which will reduce their dependence on the VA health care system. [HUD costs associated with this proposal have not be estimated.]

4. **Americorps.** Military service and civilian volunteer service are highly compatible under the Corporation for National Service's "Collaboration for Homeless Veterans." LA VETS is a National Direct grantee from the Corporation and operates a highly effective program with approximately 90 full-time members. Approximately 40 percent of those members are veterans and many of those veterans have been homeless. The VA estimates that a near tripling of full-time members to 250 nationwide would mean operating programs in at least 20 states and providing outreach and coordinating community resources with VA health care for at least 50,000 homeless veterans.

**Part D summary: \$4 million in funding** to provide long-term housing for approximately 1,800 veterans.

#### **FINAL COSTS/SUMMARY**

This proposal would constitute the single largest investment into breaking the cycle of homelessness among veterans. This proposal seeks to increase residential alternatives, community-based contracted care, job preparation activities, stand down activities, the distribution of clothing, and long-term housing. This proposal is estimated to positively impact 100,000 to 150,000 veterans annually. Additional funding for the VA would be \$60.5 million and additional funding for the Department of Labor's Homeless Veterans Reintegration Program (HVRP) would be \$10 million. HUD's Section 8 costs are not contained in this estimate. [There appears to be a significant effort to increase section 8 long-term housing alternatives and this would simply urge a portion of those new voucher to be dedicated under this effort. Additional resources in the amount of \$5 million per year for the next two years would be needed. After three years, the increased funding could be reduced to the present level if projections of services are achieved.]

The VA estimates that if 40,000 veterans are returned to work by the third year of this

initiative and that each veteran earns \$1,000 per month, the economy will be enriched with \$480 million in paid wages and, that assuming an overall tax rate of 15 percent, there will be \$72 million in additional tax revenues.

**Estimate of Vetans Impacted by Program Area  
Over a Three-Year Period**

	Existing and New	New Only
Outreach	100,000	30,000
Stand Downs	105,000	37,000
Clothing Distribution		
Contract Care	31,000	19,000
Per Diem	42,000	30,000
CWT	40,000	9,000
HVRP	45,000	30,000
Americorps	25,000	15,000
<b>TOTAL</b>	<b>388,000</b>	<b>170,000</b>

	Year 1	Year 2	Year 3
Outreach and Community Contract Clinical Care	27	27	27
New Grants	12	12	12
Per Diem for Grantees	7	7	7
Per Diem for Non-Grantees	5	5	5
Compensated Work Therapy	2	2	2
Stand Downs	2.5	2.5	2.5
Excess Property Distribution	0.5	0.5	0.5
Program Monitoring	0.5	0.5	0.5

<i>Ongoing Efforts</i>		5	10
<b>TOTAL Per Year</b>	<b>56.5</b>	<b>61.5</b>	<b>66.5</b>
<b>Additional Funding - Other Agency Collaborations</b>			
HUD-VASH	1	2	3
HVRP	10	10	10
<b>TOTAL Per Year</b>	<b>11</b>	<b>12</b>	<b>13</b>

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Cynthia A. Rice ( CN=Cynthia A. Rice/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:14-AUG-1998 15:58:19.00

SUBJECT: Antitrust report from Perrelli

TO: Cynthia Dailard ( CN=Cynthia Dailard/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TO: Laura Emmett ( CN=Laura Emmett/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:

Yesterday afternoon I got a report from Perrelli on what their antitrust division is doing to follow up with the state AGs. They've reached out to Gregoire et. al. Not much is happening now because of vacation schedules. DOJ is planning to outline some general parameters to the AGs, and then ask them to come back to them with any specific proposals they could evaluate. I pushed Perrelli about couldn't they do more to help the AGs come up with a creative solution, but he pushed back saying 1) there probably isn't one that's permissible -- the tobacco companies are just going to have to live with the risk of having the small companies undercut them and 2) they don't think it would be appropriate to deviate from standard procedure, which involves evaluating proposals brought to them.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Cynthia A. Rice ( CN=Cynthia A. Rice/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:14-AUG-1998 13:00:26.00

SUBJECT: 4th Circuit -- background document

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Laura Emmett ( CN=Laura Emmett/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

CC: Cynthia Dailard ( CN=Cynthia Dailard/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TEXT:

You guys probably know all this already, but in case its helpful  
----- Forwarded by Cynthia A. Rice/OPD/EOP on 08/14/98  
01:00 PM -----

Cynthia Dailard  
08/14/98 12:00:35 PM  
Record Type: Record

To: Cynthia A. Rice/OPD/EOP  
cc:  
Subject: 4th Circuit -- background document

This may be helpful internally for background information.

===== ATTACHMENT 1 =====  
ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

Unable to convert ARMS\_EXT:[ATTACH.D91]MAIL495655821.226 to ASCII,  
The following is a HEX DUMP:

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A7CB6BC9B7DA1EAED52504DCEB7C24E3FDE62BD3DF481E4662D7932B3A48CAEB77F91C800137C8

#### **4th Circuit Decision -- Background:**

FDA Rule: Asserting its authority over tobacco products, the FDA in June 1996 issued regulations which prohibited the sale of tobacco products to minors. Specifically, the Rule establishes:

- 1) Youth Access Restrictions
  - Sets minimum age of purchase at 18 years
  - Requires age verification by photo ID for anyone 26 or younger
  - Requires face-to-face sales (except for mail order sales)
  - Bans vending machines and self-service displays except in facilities where only adults are permitted
- 2) Advertising Restrictions
  - Bans outdoor advertising within 1000 feet of schools and public playgrounds
  - Restricts advertising to black-and-white text only (publications, outdoor, point of purchase, direct mail, etc.), except in publications with a predominant adult readership or at adult only facilities
  - Prohibits sale or giveaways of products like caps or gym bags that carry cigarette or smokeless tobacco product brand names or logos
  - Prohibits brand-name sponsorship of sporting or entertainment events, but permits it in the corporate name
- 3) Point of Purchase Restrictions
  - Prohibits sales of single cigarettes or "loosies"
  - Bans free samples
  - Sets minimum package size at 20 cigarettes
  - Restricts all point of purchase advertising and labeling to black-and-white text only, except in adult only facilities

District Court: In April 1997, responding to the tobacco industry's challenge to the 1996 FDA rule, the US District Court for the Middle District of North Carolina upheld the FDA's jurisdiction to regulate tobacco products. The Judge also upheld the 1996 Rule's age and access restrictions, as well as the labeling requirements. However, the court said that the FDA did not have the authority to regulate the advertising and promotion of tobacco products.

Pending appeal, the court delayed implementation of those provisions of the FDA rule which had not yet gone into effect. Thus, only the age restriction and photo ID check requirement remained in effect; the court enjoined implementation of all of the other provisions pending further action by the court (i.e., the youth access restrictions other than age and photo ID checks, labeling and point of purchase restrictions).

4th Circuit Appeal: Immediately following the District Court decision, both the Federal government and the tobacco industry filed an appeal. The government appealed the District Court's decision that FDA lacked authority to regulate the promotion and advertising of tobacco products, as well as the Court's decision to enjoin certain provisions of the FDA rule. The industry appealed the Court's decision to affirm FDA authority.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Cynthia A. Rice ( CN=Cynthia A. Rice/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:14-AUG-1998 19:43:37.00

SUBJECT: San Diego Item for the Weekly

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:

===== ATTACHMENT 1 =====  
ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

Unable to convert ARMS\_EXT:[ATTACH.D36]MAIL42978782K.226 to ASCII,  
The following is a HEX DUMP:

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3840409D358FB51775950DF4B1AC80E7D7367FE2C1976508304FF4FD07F013FA4546BEF8EB4E35  
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**Welfare -- San Diego Immigrant Policy:** San Diego County plans to send a letter to all welfare and Food Stamp recipients stating that the county will report to the INS undocumented adults living in the recipients' home. Secretary Glickman and Secretary Shalala are concerned that this will deter undocumented parents from applying for assistance for their U.S. citizen children. Currently, San Diego's application form asks individuals to state their immigration status (including a box marked "undocumented"), even if they are not applying for benefits for themselves. While states have complete discretion to set TANF eligibility standards, they must follow national Food Stamp standards and must "provide timely, accurate, and fair service" to applicants and recipients.

Pending final review by the Justice Department, we believe we have the authority to tell the county that this practice would violate the "fair service" requirement of the Food Stamp law by making eligible children unable to access benefits to which they are entitled. The Department could promulgate a regulation to buttress this legal argument. However, San Diego could still proceed to obtain immigration status for TANF families, which may have an equally chilling effect. In addition, an official letter to the county may ignite a public confrontation which would make it harder for San Diego to back down.

Thus, we propose as a first step to have USDA engage in low key conversations with the county, asking questions and pointing out possible pitfalls of proceeding, i.e., the potential budget costs to the county (more children relying on county-funded nutrition and foster care programs, especially if their parents are deported) and the possibility that the county may need to use more than one application form (for Food Stamps vs. other programs). USDA plans to contact the county next week to make plans for a team to visit. If these discussions are not fruitful, then a letter followed by a regulation could still be the next step.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Cynthia A. Rice ( CN=Cynthia A. Rice/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:14-AUG-1998 10:23:36.00

SUBJECT: Answers to your Food Stamp/San Diego questions

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TO: Laura Emmett ( CN=Laura Emmett/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:

(1) What does the INS think? The INS participated in earlier conference calls on this issue, and said they would be unlikely to use the information reported to them because of other priorities (such as tracking undocumented criminals) but would not be able to say this publicly. Thus they would be comfortable not receiving this information.

(2) Do the Medicaid applications ask immigration status? Yes. I now have a bad fax of the county's application form which is used for Cal-WORKS (TANF), General Relief, Food Stamps, and Medi-Cal (Medicaid).

(3) Could the form be re-done to make the immigration questions optional for those applying only on behalf of children but still requiring them for other applicants? USDA staff think yes -- they had been thinking more broadly (about having the question dropped for all) but think on the staff level the more narrow approach would be fine.

(4) How is a Food Stamp household defined? What happens when some family members are ineligible? A household is a group of people that "purchase and prepare food together." More than one such household could live under one roof (if a border prepares his own food or two separate families live together but purchase food separately). To determine eligibility, the Food Stamp program obtains income information on the entire household and then excludes a pro-rated amount for ineligible members. For example, if a family had \$1,000 monthly income and 5 family members, two of whom were ineligible, then USDA would base Food Stamp eligibility on 3/5 of \$1,000 or \$600 in monthly income available to the three eligible family members.

(5) Can an illegal immigrant whose deportation be stayed get benefits? This was true before the 1996 law, but is no longer.

(6) How quickly could a regulation be developed? A very narrow proposed regulation, addressing this particular problem, could be done in a month, if there was high level commitment to move forward.

(7) Are there other jurisdictions asking for this information? Not that USDA knows. I will check with advocates if you think appropriate, and with the INS. Advocates have said in the past they've heard rumours that Massachusetts, Minnesota, and the Carolinas may take action akin to San Diego's, but that does not answer the question of which jurisdictions are collecting immigrant status information and which are reporting it to the INS.

(8) Where is Sect. Glickman? He supports sending a letter and developing a regulation to prevent the chilling effect that this action may have on citizen children's obtaining of benefits.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Maria Echaveste ( CN=Maria Echaveste/OU=WHO/O=EOP [ WHO ] )

CREATION DATE/TIME:14-AUG-1998 17:44:14.00

SUBJECT: San Diego Food Stamps

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

CC: Cynthia A. Rice ( CN=Cynthia A. Rice/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TEXT:

Folks--my apologies for having to walk out of this meeting for another commitment (you know with respect to this subject I'd only leave if I had to go down to the Oval). What did you all conclude? By the way, was there any additional paper? The only paper I have is a draft of the letter ag had proposed to send to San Diego county, and the draft of the ag legal memo looking at the issue of "fair service"--so what is the thinking here. Thanks.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Sarah A. Bianchi ( CN=Sarah A. Bianchi/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:14-AUG-1998 18:42:30.00

SUBJECT: Job

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Paul J. Weinstein Jr. ( CN=Paul J. Weinstein Jr./OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

CC: Christopher C. Jennings ( CN=Christopher C. Jennings/OU=OPD/O=EOP [ OPD ] )  
READ:UNKNOWN

TEXT:

I am writing to formally advise you of my decision to join the Vice President's staff this fall. As you know, this has been an extremely difficult decision for me. I still have serious reservations, mostly because of the incredible opportunity I have had learn and contribute at the DPC and to work with such talented people. While I love my current job, however, working for the VP will give me a chance to develop my career that I don't want to pass up.

As we have discussed, it is still my intent and great desire to serve with the Domestic Policy Council and remain as integrated as possible with the work you do here. I have talked with Chris at some length about how this might work, and he and I both believe that I will be able to continue to serve both him and you on a range of health policy issues.

I also intend to do everything I can to make the transition a smooth one for Chris and the DPC. I plan on remaining here until the end of the Congressional session, as we have discussed. Ron Klain has asked that we find a temporary detail to help with VP events this fall. We will work with David Beier as to how best to do this.

Thanks again for the opportunity that you have given me here to be a part of the incredible team you have put together here. It is a great honor to work for and learn from such committed people who work so creatively and diligently to serve this President.

sarah b.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Cynthia A. Rice ( CN=Cynthia A. Rice/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:14-AUG-1998 10:56:04.00

SUBJECT: From Cynthia R: 4th circuit FDA opinion being faxed to DOJ now (DOJ doesn'

TO: CYNTHIA B (Pager) #DAILARD ( CYNTHIA B (Pager) #DAILARD [ UNKNOWN ] )  
READ:UNKNOWN

TO: ELENA (Pager) #KAGAN ( ELENA (Pager) #KAGAN [ UNKNOWN ] )  
READ:UNKNOWN

TO: BRUCE N. (Pager) #REED ( BRUCE N. (Pager) #REED [ UNKNOWN ] )  
READ:UNKNOWN

CC: 4697 ( 4697 @ WHCA [ UNKNOWN ] )  
READ:UNKNOWN

TEXT:

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Cynthia A. Rice ( CN=Cynthia A. Rice/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:16-AUG-1998 13:46:15.00

SUBJECT: Update on food stamp fraud

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

CC: Christa Robinson ( CN=Christa Robinson/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

CC: Laura Emmett ( CN=Laura Emmett/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TEXT:

Just fyi -- we're ready to go anytime on the three directives. For one, we're working on some operational matters -- i.e., how we would really proceed once the directive is given -- which we don't really need to work out before the announcement. We will also need to do the WW circulation. But for scheduling purposes you should consider them ready whenever they may be handy.

(The issue, fyi, involves the SSA's Death Files. The directive would make it available to the Food Stamp program so they can be sure no deceased persons are receiving Food Stamps. SSA would prefer to give the data file to USDA or to the states; USDA was hoping the states could send their Food Stamp data to SSA and have SSA run the matches. SSA would do it either way, but they prefer not to be responsible for the extra administrative burden, etc., and are concerned about the long run implications of becoming the national source for all such actions. There are actually four possible options, and I'm having the agencies give me short memos on the pros and cons of each and will hold a meeting on Monday Aug 31st.)