

**NLWJC - KAGAN**

**EMAILS RECEIVED**

**ARMS - BOX 040 - FOLDER -003**

**[11/06/1998 - 11/09/1998]**

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Shannon Mason ( CN=Shannon Mason/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 6-NOV-1998 11:04:12.00

SUBJECT:

TO: ELENA (Pager) #KAGAN ( ELENA (Pager) #KAGAN [ UNKNOWN ] )  
READ:UNKNOWN

TEXT:

Pls call sally when convenient 6-2804

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Christa Robinson ( CN=Christa Robinson/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 6-NOV-1998 17:50:32.00

SUBJECT: Thursday event

TO: Neera Tanden ( CN=Neera Tanden/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TO: Michael Cohen ( CN=Michael Cohen/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

CC: Christopher C. Jennings ( CN=Christopher C. Jennings/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

CC: Sarah A. Bianchi ( CN=Sarah A. Bianchi/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

CC: Cathy R. Mays ( CN=Cathy R. Mays/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:

Chris spoke to Ganske and he will not come to a Patient's Bill of Rights event here on Thursday -- but he is willing to participate after the Leadership elections. Chris thinks that Forbes will have the same reaction. Begala, however, is still trying to push Forbes and wants Chris to continue to push for Morella or another R -- but Chris has expressed his concern that doing this event without Ganske is detrimental to the passage of the legislation and we should not do the event now. SO.....if this Patient's Bill of Rights event falls through we would probably want to pursue the Afterschool event, which means that, Bruce, you may want to call Riley tonight to see if it would be possible. I'll let you know whether Begala still wants to fight for the Patients BOR event as soon as he gets off a conference call (around 6pm).

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Andrea Kane ( CN=Andrea Kane/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 6-NOV-1998 10:50:25.00

SUBJECT: SOTU

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:

I understand DOT may be putting in a request to have POTUS announce naming of the Access to Jobs grants for Rosa Parks and Delores Huerta in the SOTU, with them in the Gallery. Presumably this would be packaged with announcing proposal to fully fund the program (at \$150 million authorized level rather than the \$75 million guaranteed funding level).

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Christa Robinson ( CN=Christa Robinson/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 6-NOV-1998 19:02:15.00

SUBJECT: Patients' Bill of Rights

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:

As you know, Forbes agreed to come to the event -- and there's tremendous support from the COS Office for this event -- so I'm assuming that Chris Jennings will smooth things over w/ Ganske (maybe he'll come now) and the Patients' BOR event is on. If this is wrong and there's anything I can do to work on another event over the weekend, please page me. Thanks.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Mary L. Smith ( CN=Mary L. Smith/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 6-NOV-1998 15:12:55.00

SUBJECT: Status of Equal Pay MOUs

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Thomas L. Freedman ( CN=Thomas L. Freedman/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

CC: Laura Emmett ( CN=Laura Emmett/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TEXT:

You asked about the status of the MOUs between the Department of Labor and the EEOC that were announced at the Equal Pay event on April 2 by the Vice President. The "damages" MOU (that permits the Office of Federal Contractor Compliance to serve as EEOC's agent for purposes of seeking damages within the context of their conciliation efforts) is almost completed. This is the MOU that the women's groups are mostly concerned with.

This MOU, which will go out for notice and comment, has been cleared by OMB and Labor. WH Legis Affairs is fine with us proceeding with the MOU now that the confirmation and appropriations process is over. EEOC will have to vote on it, and then they will send it out for comment. Assuming that EEOC votes to proceed, they are planning on sending it out for comment soon.

However, last May, Rep. Fawell sent letters to both the EEOC and OFCCP indicating that he thought the "damages" MOU would radically increase OFCCP's authority. Both EEOC and OFCCP have responded to Fawell, either orally or in writing, and explained that the change would be narrow in scope and would further the efficient resolution of these cases.

In order for the damages MOU to move forward, we need three things to happen: (1) the EEOC and OFCCP need to send the final version of the document to OMB for clearance (we understand that it is near completion); (2) for the agencies to make sure that Rep. Fawell has all of the information that he needs, to make sure that he understands the nature of the agreement; and (3) for us to be comfortable that the release of the MOU will not jeopardize either the EEOC or OFCCP appropriations process.

I talked to Ellen Varygas about the timing tonight, and she agrees with the three things that still need to be done. I am waiting to hear back from the Department of Labor regarding their sense of timing in order not to jeopardize the appropriations process. However, both EEOC (Ellen Varygas) and Labor agree that we could not do this before the middle of August at the earliest.



RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 6-NOV-1998 09:11:27.00

SUBJECT: paper pushers

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:

This is hilarious -- now Maria's office is even taking credit for our delays.

----- Forwarded by Bruce N. Reed/OPD/EOP on 11/06/98  
09:10 AM -----

Clara J. Shin

11/05/98 05:34:23 PM

Record Type: Record

To: Kathleen A. McGinty/CEQ/EOP, Neal Lane/OSTP/EOP, Bruce N. Reed/OPD/EOP, Gene B. Sperling/OPD/EOP

cc: Wesley P. Warren/CEQ/EOP, Holly L. Gwin/OSTP/EOP, Paul J. Weinstein Jr./OPD/EOP, Jonathan A. Kaplan/OPD/EOP

Subject:

As you may know, we have extended the deadline for submitting the draft policy memos for the State of the Union. The new time is COB Friday. We will be scheduling the discussion meeting for sometime Monday morning. We apologize for any inconvenience this may cause.

Thanks,  
Clara Shin

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Sarah A. Bianchi ( CN=Sarah A. Bianchi/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 6-NOV-1998 18:59:18.00

SUBJECT: privacy insert

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

CC: Laura Emmett ( CN=Laura Emmett/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TEXT:

===== ATTACHMENT 1 =====  
ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

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The following is a HEX DUMP:

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73B3884E8565757686348DF1B741EEB63C93AA5B9599676CC9876AEFB88859BC29ED3FBB95998B

**Calling on Congress to pass long overdue legislation to keep medical records confidential.** In the rapidly changing health care system that relies increasingly on technology and third party payors, Americans are extremely concerned that their medical records will not be kept confidential. In fact, a recent study showed that 75 percent of Americans are concerned that computerized medical records will have a negative effect on the privacy of their medical records. Highly publicized media accounts have only fueled these fears. For example, until recently at a Boston-based HMO, every single clinical employee could tap into patients' medical records, and in another well publicized case, a local newspaper published the information about a Congressional candidate's attempted suicide. Over a year ago, the Administration released a report outlining important new protections to assure medical records are kept confidential. These protections include: assuring that personal health information is used only for appropriate purposes; requiring those who do keep medical records to guard them safely and not inappropriately give them out; assuring that individuals can review and modify their own medical records; and severely punishing those who violate these rules and an individual's privacy.

Automated Records Management System  
Hex-Dump Conversion

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Neera Tanden ( CN=Neera Tanden/OU=WHO/O=EOP [ WHO ] )

CREATION DATE/TIME: 6-NOV-1998 16:22:15.00

SUBJECT: clinic safety

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

CC: Jennifer L. Klein ( CN=Jennifer L. Klein/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:

===== ATTACHMENT 1 =====

ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

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554D790A58EF5602D5F2DEC687F5B3C94B226C476577B896528F735E6D1605EFEDB83B2FDA25FE

**Ensuring Support for Abortion Clinics in the Face of Violence:** We propose a comprehensive initiative to address violence against providers of reproductive health services. This initiative will better coordinate information on clinic violence in order to track down perpetrators, better protect clinics and providers, and respond more effectively to the needs of clinics to ensure minimal interference with this constitutionally-protected right once violence has taken place. First, the Department of Justice is announcing on November 9th the formation of a National Task Force that will also establish a central location for information related to clinic violence, and provide training to federal, state and local law enforcement personnel. Second, we propose additional funds for security measures at clinics identified to be at risk of violence as well as stepped up U.S. Marshal support. Third, we propose federal guarantees of loans by clinics that must rebuild after they've been attacked. Cost: Unknown at this time.

Automated Records Management System  
Hex-Dump Conversion

RECORD TYPE : PRESIDENTIAL (NOTES MAIL)

CREATOR: Shannon Mason ( CN=Shannon Mason/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 6-NOV-1998 11:27:55.00

SUBJECT: SOTU memo

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:

===== ATTACHMENT 1 =====

ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

Unable to convert ARMS\_EXT:[ATTACH.D95]MAIL436252014.326 to ASCII,  
The following is a HEX DUMP:

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## COMMUNITY EMPOWERMENT INITIATIVES

### Access to Capital and Credit

**1. CDFI Tax Credit.** We are looking at a proposal to extend tax incentives to encourage investment in CDFIs, which would leverage additional private investment in distressed areas and stimulate the economic revitalization of those areas. Under the proposal, \$100 million in non-refundable tax credits would be made available to the CDFI Fund to allocate among equity investors in qualified CDFIs using a competitive process. One downside with this proposal is that it would neither assist non-profit CDFIs nor those that issue stock, such as mutual organizations.

**2. Microcredit Initiative.** We are working to identify means to amplify Administration support for microenterprise finance -- both domestically and internationally. We are examining whether to build on Senators Kennedy's and Domenici's PRIME legislation which would provide technical assistance to microenterprise. We are also looking at increased funding for CDFI initiatives specifically targeted to microenterprise, and CRA and other regulatory reform designed to enhance bank lending to microenterprise funds. On the international side, we are looking at whether we can increase microenterprise funding for USAID or through MDBs (either as a direct appropriation or potentially more innovative means, e.g., "debt for development" swaps), some portions of which may come under the aegis of support for countries hardest hit by the financial crisis.

### Creating Jobs/Making Work Pay

**1. Clean Water, Parks, and Communities Bonds.** We are examining three potential proposals to encourage "green" infrastructure projects. The first model uses the same financing mechanism as your school construction proposal for a menu of projects: protecting and improving water quality; cleanup of contaminated sediments; waterfront reclamation and revitalization; stormwater runoff control; purchasing of green spaces to prevent sprawl; park enhancements and revitalization, and brownfields cleanup. The second model, which provides a smaller incentive than the first model, would create new tax-exempt bond authority for these state and local areas to invest in clean water, parks, and communities. The advantage of this model is that it builds on the current system of bond finance. The final model would allocate tax credits (like the Low-Income Housing Tax Credit) to states and local areas to provide to the developers of these green infrastructure projects.

**2. Re-Develop 10,000 Abandoned Buildings.** Abandoned buildings are a symbol of urban blight and an action plan to turn this around will be a powerful signal of change. We are examining different proposals to help re-develop 10,000 abandoned buildings, combining several existing programs or providing grants or tax incentives to spur private-sector redevelopment of these sites.

**3. Employment Tax Credits.** The Work Opportunity Tax Credit (WOTC) and the Welfare-To-Work Tax Credit (WTW) will expire on June 30, 1999. We believe that the credits

may be under-utilized because many employers do not have the assurance that the credit will be there when they file their taxes. Therefore, we are considering whether to make these two tax credits permanent.

## **Affordable Housing and Promoting Homeownership for All Americans**

**1. Expansion of Low-Income Housing Tax Credit.** Last year, you proposed a 40-percent expansion of the Low-Income Housing Tax Credit (LIHTC) to spur the private-sector to develop more affordable rental housing for low-income Americans. However, Congress failed to act despite large bipartisan support in both the House and the Senate. We recommend you re-propose increasing the cap on the LIHTC from \$1.25 per capita to \$1.75 per capita. This proposal would restore the value of the credit to its 1986 level and will help develop an additional 150,000-180,000 affordable housing units over the next five years. This proposal would cost \$1.6 billion over five years.

**2. Homeownership Tax Credit.** We are examining two different types of tax credits to promote homeownership among lower-income families, who generally do not benefit from the mortgage interest deduction. The first proposal would use the model of the Low-Income Housing Tax Credit to create a Low-Income Homeownership Tax Credit. Under this proposal, low-income families would receive a low- or zero-interest second mortgage, which would reduce their upfront costs (e.g., downpayment and closing costs) and investors would receive tax credits in return. The second proposal is a \$5,000 tax credit for first-time homebuyers in Empowerment Zones or Enterprise Communities. (The 1997 Balanced Budget Act included a similar proposal for first-time homebuyers in the District of Columbia.)

**3. Expansion of Private Activity Bond Cap/Mortgage Revenue Bonds.** Within their volume cap, states and local government may issue tax-exempt bonds for a variety of purposes. State and local governments use about one-third of their private activity bond allocation for mortgage revenue bonds (MRBs), which helps state and local areas provide below-market mortgages to first-time homebuyers with relatively low incomes. The volume cap on private activity bonds, and thus MRBs, has not changed since 1986. Most community development groups view private activity bonds as yours, since you were the one who permanently extended it in 1993. If Congress acts this year to increase the cap -- which is likely since it is supported by a majority of both houses -- we are concerned that you may lose this issue as one of your legacies. Therefore, we are looking to accelerate the increase in the cap that was included in this year's budget agreement. Treasury estimates that a 50-percent increase in 2000 -- which would restore its value to its 1986 level -- would cost \$500 million over five years.

**4. Incremental Tenant-based Section 8 Vouchers.** In order to build on the success of securing new incremental vouchers last year, we recommend seeking an additional 50,000 welfare-to-work housing vouchers and another 25,000 units to meet the needs of the homeless, including elderly homeless and homeless veterans.

**5. Regional Affordable Housing Initiative.** We are examining whether to propose a

Regional Affordable Housing Initiative (RAHI) as a competitive pilot program. This proposal would be designed to result in a more balanced distribution of affordable housing across participating metropolitan regions. In particular, the program seeks to increase the availability of affordable housing in areas with high growth in low-skilled jobs and inadequate supplies of housing for low-income workers. This proposal could be funded through HUD's HOME program and would cost \$125 million over five years.

**6. Elderly Housing Initiative.** This proposal includes a three-pronged approach to tackle the needs for elderly housing. This initiative would provide new capital to improve the quality of elderly housing, meet the changing needs of elderly residents and provide an alternative to nursing home care -- such as assisted living. One interesting part of this initiative would be to provide housing vouchers targeted specifically to very-low income elderly who live in Low-Income Housing Tax Credit developed housing. Because the tax credit helps subsidize rent, this proposal would allow us to leverage our resources and provide more vouchers to the poor elderly.

## **FINANCIAL SERVICES INITIATIVES**

**1. Consumer Financial Literacy and Education.** We are currently developing a set of proposals to promote consumer financial awareness and enhance consumer credit literacy, ranging from a public awareness campaign to establishing an educational clearinghouse to disseminate quality curricula to high school students. We are also working on a study to identify what the biggest problems are with how Americans use consumer credit, and what basic banking services and steps they can take to help themselves (this may be very important if bankruptcy reform is a live item next year). Part of our focus is on reaching out to low-income households, building on (and expanding) two existing government programs -- Treasury's Electronic Funds Transfer program that was a first step in helping the "unbanked" enter into electronic commerce and a USDA extension program that is providing some (limited) services to rural low-income families. This proposal would cost \$5-10 million.

**2. Consumer Financial Bill of Rights.** In order to respond to the outrage consumers feel about ATM surcharges, without supporting economically questionable regulation of ATM fees, we are considering a proposal either for the government or for financial institutions voluntarily to make publicly available a list of basic banking services and fees on an individual or geographic basis to be published periodically over the Internet. The services profiled would include, but would not be limited to, charges for access to ATMs. We are also considering the adequacy of current credit card disclosure requirements (again, relevant to bankruptcy reform) and other areas where information about financial service arrangements would be helpful to consumers. This would cost \$3-5 million.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Paul J. Weinstein Jr. ( CN=Paul J. Weinstein Jr./OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 6-NOV-1998 18:08:45.00

SUBJECT: weekly

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

READ:UNKNOWN

TEXT:

Do you want to add into weekly?

----- Forwarded by Paul J. Weinstein Jr./OPD/EOP on  
11/06/98 06:08 PM -----

Leanne A. Shimabukuro  
11/06/98 05:31:01 PM  
Record Type: Record

To: Paul J. Weinstein Jr./OPD/EOP  
cc: Jose Cerda III/OPD/EOP  
Subject: weekly

PW: I know that Laura is out, this is late, and Cathy thinks the weekly is already done, but I'm sending on the off chance that they can be included. These aren't terribly urgent entries, and it isn't the end of the world if they don't make it in -- but just in case...

Crime -- Gang Study: The Justice Department's National Institute of Justice (NIJ) recently released a study on youth gangs. The study -- which defined youth gangs as young people between the ages of 10 and 22 years-old -- was conducted in Colorado, Florida, and Cleveland. Findings of the study include: (1) gang members committed significantly more violent crime, including homicide and drive-by shootings, than other at-risk youths; (2) gang members were over 12 times more likely be involved in drug sales, and were much more likely to own a gun, as compared to other at-risk youth; (3) reprisals suffered by youths who refused to join a gang were often milder than the serious assaults endured during gang initiations; (4) youths who resist gangs are less likely to experience arrest, incarceration, injury, and deaths associated with gang membership; and (5) the age of first arrest for youth is the same age at which most youth join gangs (14 years-old).

Crime -- Community Policing Conference: Next week, more than 750 police and community leaders from across the country will attend a community policing conference sponsored by the Justice Department's COPS Office and National Institute of Justice. The conference will focus on effective problem solving and community-building strategies that are helping law enforcement agencies respond to crime, fear, and disorder in their jurisdictions. In addition, this week the COPS Office released \$18 million in grants to 139 law enforcement agencies to hire 276 officers. This brings the total number of officers funded through the COPS program to 88,797.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Melissa G. Green ( CN=Melissa G. Green/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 6-NOV-1998 18:49:31.00

SUBJECT:

TO: ELENA (Pager) #KAGAN ( ELENA (Pager) #KAGAN [ UNKNOWN ] )

READ:UNKNOWN

TEXT:

sotu memo should go to room 93 to clara shin when finished

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 6-NOV-1998 11:59:14.00

SUBJECT: Service/Tobacco

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TEXT:

===== ATTACHMENT 1 =====

ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

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## SERVICE

1. **AmeriCorps Seniors.** In the wake of John Glenn's return to space, we have an opportunity to give other senior citizens a mission. **We propose adding \$25 million to the current AmeriCorps program to create a senior corps of 10,000 volunteers to serve as tutors and mentors and in afterschool programs.** We would build on a successful demonstration program that recruits seniors to serve 15-20 hours per week over a fixed period of time in schools and other community centers. In exchange, seniors would be eligible for small incentives, including awards to participate in senior learning programs. By inspiring responsibility among seniors, this initiative would provide an ideal complement to Social Security reform. In the next century, it will become commonplace for people to live to be 100; they will need and want things to do. John Glenn has expressed some interest in playing a role in AmeriCorps now that he's retired. We could invite him back to the State of the Union and place him in charge of a national effort to inspire seniors to serve. (COST: \$25 million above FY99.)

2. **Expand AmeriCorps.** We propose expanding the AmeriCorps program from its current level of 50,000 members per year to approximately 70,000 per year, with the goal of reaching 100,000 per year by the end of this Administration. These additional members could be targeted to serve primarily in after-school and summer school programs. (COST: \$75 million above FY99.)

3. **Expand Service Component of Work-Study Program.** Nearly 1 million students now receive federal work-study funding. Despite our efforts, colleges and universities are required to use only 7% of their work-study money for students employed in community service. The higher education lobby would object, but we could propose a substantial increase in that requirement -- e.g., phasing it up to 25% over the next 3 years. (COST: none.)

## TOBACCO

1. **State Menu.** Our best vehicle for enacting tobacco legislation next year will be a legislative waiver of federal Medicaid claims to the states' expected \$200 billion settlement with the tobacco companies. We will seek bipartisan agreement on a menu of uses for the federal share of state money, with tobacco control and child care as our top priorities. We will try to use this measure as a vehicle for other key elements of our tobacco policy, such as FDA jurisdiction and warning labels. (COST: In the end, this may be the way to get Congress to pay for child care, but we do not recommend using this as the child care offset in our budget.)

2. **Price Increase.** One of the most difficult budget decisions will be whether to assume a tobacco tax increase in our budget request, and if so, what to do with the money. Proponents argue that a substantial price increase is an essential part of our efforts to reduce youth smoking, and we need the money to pay for new initiatives. Others argue that once again using tobacco as a honeypot will hurt our ability to pass tobacco legislation and undermine the credibility of our

entire budget, since a big tax hike is unlikely to pass. If we do assume tobacco revenue, the candidates for it include: 1) assistance to tobacco farmers (about \$1 billion a year); 2) the long-term care tax credit (about \$1 billion a year); 3) other tax cuts, such as a child care / stay-at-home tax credit and/or a reduction in the marriage penalty; 4) NIH research; 5) the Medicare trust fund and/or a new drug benefit for Medicare beneficiaries in managed care.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Shannon Mason ( CN=Shannon Mason/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 6-NOV-1998 12:24:25.00

SUBJECT: SOTU Mem

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:

===== ATTACHMENT 1 =====

ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

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## MEMORANDUM FOR THE PRESIDENT

FROM:

SUBJECT: State of the Union Ideas

### EDUCATION AND TRAINING INITIATIVES

1. **Partnership for a Literate America.** According to the National Adult Literacy Survey, 44 million adults struggle with a job application, cannot read to their children, or are left on the welfare rolls because they lack basic skills. We are considering: (1) Workplace: a new tax credit and/or Federal grants to encourage employers to provide adult basic education classes at the worksite, and setting aside funds for work-based literacy projects within Welfare-to-Work competitive grants (this would not require new legislation); (2) Community: expanding the infrastructure and funding for adult basic education through the Adult Education program, encouraging the development of programs focused on easing the transition to the U.S. for new immigrants (through ESL and civics classes), subsidizing the provision of child care on college campuses and other adult education sites, and launching a national information campaign to make people aware of the problem of functional illiteracy and of available services; and (3) Home: using the new *Learning Anytime Anywhere Partnerships* to create software for adult basic education using \$200 computers (e.g., WebTV, game players) and subsidizing public housing projects that create computer literacy programs.

2. **National Campaign to Open Doors of College.** Notwithstanding enormous strides we have made in reducing the financial barriers to college, too many families assume college is more expensive than it really is and are not aware of the aid that is available (Even among low-income youth with high test scores, one-fourth say they have not been able to get much information about financial aid for college). We are planning: (1) launching a major national public information campaign about college costs and financial aid (e.g. naming a national chairman such as Bill Cosby, having a national college visit day, etc.), (2) building on the authority in the new GEAR UP program, providing *every* middle school (e.g. 7th grade counselor) with the ability to give students a “21st Century Scholar Certificate,” indicating the financial aid that they are eligible for, and (3) seeking to provide *every* high-poverty middle school with a college partner. *This does not require any new investment,* just some focus and creativity.

3. **Improving the College Success Rate.** Getting people in the doors of college is not enough to close the racial and income opportunity gaps. For example, only 21% of African-American and 18% of Hispanic students who begin college complete a bachelor’s degree within 5 years compared to 30% of White students. We are considering a package of policies to increase degree attainment among low-income and minority students, including: (1) a super-Pell grant for the lowest income families and/or to encourage a full-time focus on school in the first year of college (this would be expensive); (2) expanding successful mentoring and other support

services in colleges (including those aimed at graduate school preparation); (3) promoting college course-taking while in high school; (4) improving articulation between two-year and four-year colleges; (5) encouraging partnerships between predominately minority-serving and predominately majority-serving institutions of higher education (particularly to promote graduate study); and (6) establishing a bridge fellowship program for graduate study in science and technology fields for minorities and women.

**4. School Modernization.** The current assumption is that we will repeat this year's proposal for tax credits to build and renovate schools covering the interest on nearly \$22 billion in bonds. We are however, critically comparing our current proposal against other possible mechanisms to ensure we have the most effective approach.

**5. Further Expanding Junior ROTC.** [This has not been vetted outside the WH] In response to the Los Angeles riots, Colin Powell proposed and Congress approved in 1992 an expansion of the high school-based JROTC. Since then, 1,000 units have been added primarily in urban areas, bringing the total to 2,600 units with 380,000 participants. The budget increased over that period from \$76 million to \$166 million. There is a waiting list of more than 450 schools that would like to have a JROTC unit. Because DOD does not plan any further expansion, these 450 schools on the waiting list will not likely be added. We could propose adding another 900 units over the next few years, to reach the authorized maximum of 3,500. The initial expansion could be accomplished by using a portion of the increase in the current (FY 99) DOD budget.

**6. Training American Workers for Current and Future Skills Gaps.** We should also challenge the private sector to make specific commitments to train more American workers, which they pledged to do during the debate on H1-B visas. They could provide more college scholarships for women and minorities, partner with community colleges to develop cutting-edge curricula, and encourage their employees to serve as telementors for middle school students to get them excited about math and science. In addition, we are working on: (1) a program to foster partnerships ("Regional Skills Alliances") between industry and training providers to train both employed and unemployed workers; (2) competitive grants to encourage companies to develop programs in which they subsidize the training of individuals who they then commit to hire; (3) extensions and/or expansions of some of the current training tax provisions (such as the lifelong learning tax credit and Section 127); (4) a major informational/media campaign by the Departments of Education and Labor to inform all Americans about available training opportunities, financial aid, and job search assistance to allow them to develop the skills required for employment opportunities around the country; (5) the adult literacy initiative described above; and (6) the "Improving the College Success Rate" initiative described above.

**7. Making Job Training Universal.** We are considering an initiative to make job training more universal. The first component of this initiative would be to seek a significant increase in dislocated worker funding -- about \$190 million -- so that we were on path to provide training to every dislocated worker who wants or needs it within five years. The second component would be to ensure that job search assistance was available for every unemployed person. The final component would be to take the steps necessary to ensure that every worker, regardless of where

they live, would be able to have access to a One-Stop Career Center (where they can learn about job training, employment service activities, unemployment insurance, vocational rehabilitation, adult education, and other assistance.)

## **TECHNOLOGY INITIATIVES**

**1. Curbcuts on the Information Highway.** We are looking at several options that would make information technology usable by people with disabilities in a manner that improves their lives: (1) investing in R&D (e.g., text-to-speech, automatic captioning, speech recognition); (2) giving disabilities groups a seat at the table as the standards for new technologies are developed; and (3) making the government a model “user” of accessible technology. In addition, the tax credit for work-related impairment expenses for people with disabilities could be used to expand the market for assistive technology.

**2. Smart Health Care.** Advances in computer-based patient records are needed in two areas: (1) only authorized personnel should have access to them to protect privacy (if Congress does not pass legislation this year, the Secretary of HHS is authorized to issue regulations); and (2) after the doctor enters the symptoms or diagnosis, the system should automatically identify for doctors and patients the latest medical research that could help save or improve a patient’s life. We could also support demonstration projects in hospitals around the country that would be linked to major medical centers. Another initiative is to promote the availability of computers for bedridden patients to allow them to communicate with friends and relatives or to stay in touch with their jobs or education.

**3. A Digital Library for Science, Math and Engineering.** We need to get every young student and undergraduate excited about math, science and engineering. One approach we are exploring is creating a “digital library,” which would contain lectures from Nobel Prize laureates, have an ability to track and replicate cutting-edge scientific experiments, and make it easier for students and teachers to locate the best instructional material on the Internet.

**4. A User-Friendly Information Age Government.** American citizens should not have to learn the “org chart” of the federal government. Building on the efforts of the Vice President’s “reinventing government” activities, the Administration will be developing a series of “one stop shops” that tie together the most useful information and on-line transactions for students, senior citizens, exporters, and small businesses.

**5. Information Technology Research Initiative.** Increasing our investment in information technology research, which is currently about \$1 billion of the federal research budget, could lead to the following breakthroughs: supercomputers that can more rapidly perform important functions, such as designing life-saving drugs and predicting severe weather systems; wireless networks that can bring telemedicine and distance learning to rural America; a device of the size of a paper that could monitor the vital signs of a senior citizen, send a “911” message in the event of a medical emergency, and provide an exact location using global positioning technology; new software tools that can help us cope with “information overload” by discovering patterns in huge quantities of data; and intelligent spacecraft that can explore the Solar System. Options have

been developed at roughly \$100, \$200 and \$400 million in FY2000; and \$1, \$2 and \$3 billion over 5 years.

**6. 21st Century Research Fund.** One initiative that you announced in last year's budget that we think is important to continue is the 21st Century Research Fund -- which provided across-the-board support for civilian R&D at agencies such as NIH, NSF, and Energy. This year, Congress provided a 10 percent increase for basic research, so this is an area where bipartisan cooperation is possible.

## **PENSION INITIATIVES**

**1. Expanded Private Pension Plan Coverage:** Last year, you announced several initiatives to expand pension plan coverage which were not enacted, but which we continue to believe are important and have substantial support on the Hill. We should again call for legislation that: authorizes a simplified plan for small businesses that combines the best features of a defined benefit and defined contribution plan (SMART), costing \$313 million over five years; provides a three-year tax credit to encourage small businesses to set up retirement programs, costing \$508 million over five years; and authorizes payroll deductions for IRAs. We are exploring ways to expand coverage for moderate and lower-income workers. Consideration is also being given to ways of enabling multiple small businesses to pool together for pension plan administration.

**2. Women's Retirement Security:** To underscore the importance of pensions for women's retirement security, you would call for legislation enacting the two initiatives you announced in late October -- namely, that time taken under FMLA should count toward retirement plan vesting requirements and mandating that employer plans offer an option that pays less while the retired employee is living but pays a survivor benefit equal to at least 75 percent of the benefit the couple received while both were alive.

**3. Pension Portability:** You could renew your call for reducing vesting requirements from five years to three years for employer matching contributions to 401(k) and other plans to reflect an increasingly mobile workforce, and more workers moving in and out of the workforce over a lifetime. We are also exploring various options that would increase pension portability and facilitate the movement of retirement savings between plans, where this can be done without encouraging "leakage" or loss of worker protections -- e.g., providing that federal employees can roll over retirement savings from private sector qualified plans into the federal Thrift Savings Plan.

**4. Expand Pension Right to Know Provisions:** You could call for a pension right to know package that provides for both workers and their spouses general information relating to retirement needs and their benefits under employer retirement plans. In addition, an employee's spouse should have the same rights to get information as the employee, before waiving the statutorily provided survivor protection. You should call for a Pension Right to Know package that provides information for both workers and their spouses. We are also working on an employee education program that would provide employees with the tools they need to work with their employers to provide pension plans, and are thinking about how to encourage courses in high schools on the importance of savings and other general investment education (which can

be combined with the Consumer Literacy and Education campaign described below). Consideration is also being given to a savings stamp book program in the schools (sell savings stamps in very small amounts; when the book is full, turn it in for a U.S. savings bond) to help educate the young about how to reach savings goals.

**5. Increase Retirement Security:** To promote security, we are continuing to work on the pension audit bill, changes to the multi employer (collectively bargained) plan rules, and expansion of PBGC's missing participant program.

## **FINANCIAL SERVICES INITIATIVES**

**1. Consumer Financial Literacy and Education.** We are currently developing a set of proposals to promote consumer financial awareness and enhance consumer credit literacy, ranging from a public awareness campaign to establishing an educational clearinghouse to disseminate quality curricula to high school students. We are also working on a study to identify what the biggest problems are with how Americans use consumer credit, and what basic banking services and steps they can take to help themselves (this may be very important if bankruptcy reform is a live item next year). Part of our focus is on reaching out to low-income households, building on (and expanding) two existing government programs -- Treasury's Electronic Funds Transfer program that was a first step in helping the "unbanked" enter into electronic commerce and a USDA extension program that is providing some (limited) services to rural low-income families. This proposal would cost \$5-10 million.

**2. Consumer Financial Bill of Rights.** In order to respond to the outrage consumers feel about ATM surcharges, without supporting economically questionable regulation of ATM fees, we are considering a proposal either for the government or for financial institutions voluntarily to make publicly available a list of basic banking services and fees on an individual or geographic basis to be published periodically over the Internet. The services profiled would include, but would not be limited to, charges for access to ATMs. We are also considering the adequacy of current credit card disclosure requirements (again, relevant to bankruptcy reform) and other areas where information about financial service arrangements would be helpful to consumers. This would cost \$3-5 million.

## **TRANSPORTATION INITIATIVES**

**1. Reauthorization of the FAA, with Focus on Modernization and Competition.** A blue-ribbon panel concluded last year that the air transportation system faces "gridlock" within a decade without sweeping changes. We are considering various policy options to incorporate into the FAA reauthorization that you will likely propose in 1999 that will: (1) improve the efficiency and capacity of the nation's aviation system, and (2) enhance competition and service to rural areas. Some of the components of this initiative would include: centralizing the air traffic control services (ATS) in a performance-based organization; financing ATS for commercial aviation through cost-based user fees; increasing Passenger Facility Charges (PFCs) to finance airport expansion nationwide;

**modifying federal rules on how airports can use PFCs and other funds to encourage new airline entrants; enhancing service to underserved areas.**

**We are also looking at ways to further competition in international aviation. The Administration has extended the benefits of competition by negotiating dozens of bilateral open-skies agreements. We could press our trading partners for World Wide Open Skies and explore lifting other restrictions on foreign aviation investment and operation on a reciprocal basis.**

**2. Auto Safety. We are making headway on auto safety. Last year, the number and rate of auto fatalities declined. However, we still have a long way to go -- more than 40,000 Americans die in auto accidents each year, at a direct cost of \$150 billion. The keys are seatbelts (more) and alcohol (less). We are working on a comprehensive initiative that would include: (1) meeting the President's goal of 85 percent seatbelt compliance by the year 2000, which would save 4,000 lives and nearly \$7 billion; (2) promoting education initiatives like the Buckle-Up America campaign; (3) enforcing the TEA-21 requirement that states lower the legal blood alcohol content level from .10 to .08; and (4) pushing a new Administration initiative on children's safety that will target auto accidents, among other problems, by promoting the use of child safety seats, booster seats (for children ages 4-8), and bicycle helmets.**

**3. Transportation Needs of the Aged. With the number of Americans over 65 expected to grow by half by 2020, we should begin addressing the need to ensure their continued mobility, independence and safety in their later years. We are only beginning to look at this issue with DOT, which plans to hold six town meetings soon with senior citizens, medical experts, transportation safety specialists, and others to discuss the problems and challenges and identify best practices. The U.S. will host an international conference on this topic next year, in connection with the United Nation's Year of Older Persons. This may be combined with the long-term care and the housing for the elderly initiatives.**

**4. Sustainable Development and "Smart Growth." Sensible, flexible transportation initiatives can improve both our economy and our quality of life. First, we will continue investing in sustainable transportation. TEA-21 authorizes a record \$41 billion over the next six years for transit; increases tax-free transit benefits; and expands communities' ability to transfer funds from highway construction to transit, bicycle and pedestrian programs, telecommuting and other forms of transportation that reduce congestion and pollution. Second, we need to empower communities to make smart choices, choosing the right transportation investments for their needs. As result of a new policy DOT announced in April, communities can now use federal funds to clean and reuse "brownfields," preserving farms and forests for the future. Third, we need to make communities more livable, with support for low-cost projects with big quality-of-life benefits, such as bicycle paths and historic preservation.**

## **ENERGY/ENVIRONMENT**

1. **Proposing the Comprehensive Electricity Competition Act.** In addition to the ideas that will be forwarded to you by CEQ in a separate memorandum and the community empowerment environmental initiatives mentioned above, you would call on Congress to enact the electricity restructuring legislation Act, to make the electricity industry more competitive and to provide more choices for industrial, commercial and residential customers. The Administration's Comprehensive Electricity Competition Act will save consumers \$20 billion a year. Retail competition will not only improve efficiency, but also reduce the two-thirds waste of energy currently associated with fossil-fuel generation of electricity, thereby cutting greenhouse gas emissions.

2. **Distributed Generation ("Micropower").** To increase the consumer savings and environmental benefits from electricity competition, the Administration will pursue legislation to eliminate obstacles to the use of small, clean efficient generation technologies (e.g., fuel cells and photovoltaics) that can be installed at or near the electricity user's site. Moving from large, central-station generation of electricity to distributed generation by small, clean sources is analogous to the move from mainframe computers to personal computers.

## **RURAL/AGRICULTURE**

1. **Strengthening the Safety Net.** To help farmers suffering from the depressed export markets and natural disasters, we are considering various reforms of the crop insurance program and closing gaps in the emergency loan program. We are having to focus on small family farms.

2. **Food Safety [DPC has material].** On partnerships between federal, state, and local agencies; and continued surveillance for food borne diseases.

3. **Streamline School Lunch Program.** We are working on consolidating all the different Child Nutrition Programs so we have just two: one for schools, and one for community based child care. The paperwork requirements would be simplified; nutrition requirements and funding levels would remain the same. And nutrition education would be an integral part of both meals and curriculum, tailored to every age group.

4. **Bringing the knowledge of land grant colleges to every rural American:** The USDA spends \$1.6 billion on agricultural research, much of it at America's land grant colleges and universities. The government could provide grants to ensure that this information is available on the Internet and is well-organized --so that all rural Americans can easily access information on topics such as crops, livestock, rural development, natural resource conservation, and food safety.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Shannon Mason ( CN=Shannon Mason/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 6-NOV-1998 12:37:45.00

SUBJECT:

TO: ELENA (Pager) #KAGAN ( ELENA (Pager) #KAGAN [ UNKNOWN ] )

READ:UNKNOWN

TEXT:

Where are you? do you want to eat together? do you want to work together? call Sally.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Andrea Kane ( CN=Andrea Kane/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 6-NOV-1998 10:44:39.00

SUBJECT: VP participation in W2W Event

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TO: Laura Emmett ( CN=Laura Emmett/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

CC: Lee Ann Brackett ( CN=Lee Ann Brackett/O=OVP @ OVP [ UNKNOWN ] )

READ:UNKNOWN

CC: Jodi R. Sakol ( CN=Jodi R. Sakol/O=OVP @ OVP [ UNKNOWN ] )

READ:UNKNOWN

CC: Stacie Spector ( CN=Stacie Spector/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TEXT:

There was some confusion about whether the VP will be participating in the W2W Partnership's event in D.C. on Nov. 18. As of Ron Klain's scheduling meeting this morning, the answer is No. There has also been a request pending for the VP to do a meeting of his Welfare to Work Coalition to Sustain Success, and that may happen on the 19th. Apparently these two things got mixed up.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Laura Emmett ( CN=Laura Emmett/OU=WHO/O=EOP [ WHO ] )

CREATION DATE/TIME: 6-NOV-1998 10:09:21.00

SUBJECT: Complete Weekly Report 11/6/98

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:

There are no education or immigration items this week.===== ATTACHMEN

ATT CREATION TIME/DATE: 0 00:00:00.00

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November 6, 1998

MEMORANDUM FOR THE PRESIDENT

FROM: Bruce Reed  
Elena Kagan

RE: DPC Weekly Report

**Health Care -- Post-Election Status of Patients' Bill of Rights:** This week's election has virtually assured us a working majority in the House for a strong enforceable patients' bill of rights. Last summer, the Dingell-Ganske legislation lost by a 212-217 vote. Of the 210 Democrats who supported this legislation, 189 are returning to the House as are nine of the ten Republicans and the one Independent. In addition, almost every one of the 22 newly-elected Democrats campaigned on this issue and we expect most if not all of them to support a strong bill. As a result, before even counting any Republicans who might alter their position as a result of how strong this issue played in the campaign (we believe there may be five or more), at least 220 Members would be likely supporters of legislation very similar to the Dingell-Ganske bill. On the Senate side, we believe that it may be possible to get as many as 50 votes on a bill that is a slightly strengthened version of the Graham-Chafee legislation, that includes virtually all of the protections advocated by your Quality Commission and is viewed by Congressman Dingell's staff as a very strong bill. In addition to the 45 Democrats who would support the final legislation, we would expect Senators Chafee and Spector and possibly Snowe, Collins, Jeffords, Voinovich and Bunning to support it. Although there are a number of outstanding issues, the primary roadblock to a compromise is the state enforcement provision in the Dingell-Ganske bill. There is even relatively good news there because some of the trade unions are strongly insisting on a less controversial enforcement approach that has the dual benefit of being more attractive to moderate Republicans.

**Health Care -- Requiring Prescription Contraceptive Benefits for Federal Employees:** On Friday, the Office of Personnel Management issued a benefits directive letter that required approximately 280 health plans in FEHBP to adjust their benefit packages to ensure that FDA approved, prescription contraceptive options are covered. This requirement, which was strongly advocated by Congresswoman Lowey and numerous advocacy groups, was included in the omnibus appropriations act only after strong intervention by the White House. It will become effective for this fall's open enrollment period for plans available in January of 1999. Congresswoman Lowey indicated her interest in using this letter to remind the women's rights groups of the essential role you played in securing this benefit.

**Health Care -- Prescription Drug Benefits For Medicare Beneficiaries in Massachusetts:** We continue to work with Senator Kennedy, Congressman McGovern, and other members of the Massachusetts delegation to find a viable solution to ensure that a Medicare HMO in Massachusetts, who is providing a comprehensive drug benefit, will not be forced to drop out of the program. This particular plan incorrectly believed it needed to comply with a State law that requires a comprehensive drug benefit. As a consequence, it finds itself at an extraordinary competitive disadvantage with plans offering less generous benefits and is now facing such a financial drain on its resources that it will withdraw from the program in the absence of relief. As you recall, Senator Kennedy requested that we support a provision in the budget that would provide statutory authority to address this matter without excessively harming Medicare beneficiaries. Unfortunately, the Republican leadership rebuffed our efforts and we were forced to consider administrative action as an alternative. As we review these options, we are attempting to avoid establishing a precedent that would make us vulnerable to other States desiring to decrease benefits offered to beneficiaries while alleviating the excessive burden placed on plans desiring to provide a comprehensive drug benefit. Our hope is that HHS can help strike this balance and we are urging them to do so in close collaboration with Senator Kennedy and the rest of the Massachusetts delegation.

**Welfare Reform -- Welfare Indicators Report:** HHS is transmitting to the Hill the second annual report on Indicators of Welfare Dependence. This report was required by the Welfare Indicators Act of 1994 and reflects the recommendations of a bipartisan Advisory Board. Similar to last year, the report defines welfare dependence as the proportion of families who receive more than half of their annual income from AFDC/TANF, Food Stamps, and/or SSI which is not associated with work activities. However, data is not yet available that breaks out what portion of assistance is related to a work requirement. The latest available data from 1994 showed that 6 percent of the total population received more than half their income from AFDC, Food Stamps or SSI but this does not reflect the large caseload reductions over the past few years or the increase in welfare recipients who are involved in work. The report also provides data on a wide range of risk factors and predictors of welfare receipt including poverty, employment, disability, education and health conditions, intergenerational dependence, marital status, and teen births.

**Children and Families -- Task Force on Violence Against Abortion Providers:** On Monday, November 9, the Attorney General will announce the formation of a task force to address violence committed against abortion providers. The task force will be led by the Civil Rights Division and will consist of attorneys from both that division and the Criminal Division; it will also include investigators from the FBI, ATF and the U.S. Marshals Service. The task force will coordinate the Department of Justice's activities regarding the investigation and prosecution of acts of violence against abortion providers. It will also make recommendations to clinics and providers regarding security, and provide training to federal, state and local law enforcement personnel.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Cecilia E. Rouse ( CN=Cecilia E. Rouse/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 6-NOV-1998 12:33:50.00

SUBJECT: BRIDGE

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Cynthia A. Rice ( CN=Cynthia A. Rice/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Sally Katzen ( CN=Sally Katzen/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

CC: Laura Emmett ( CN=Laura Emmett/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

CC: Shannon Mason ( CN=Shannon Mason/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TEXT:

FYI from DOL regarding yet another option under the "interagency process."

-- Ceci

----- Forwarded by Cecilia E. Rouse/OPD/EOP on 11/06/98  
12:32 PM -----

harris-seth @ dol.gov

11/06/98 09:33:00 AM

Record Type: Record

To: Cecilia E. Rouse

cc:

Subject: BRIDGE

Since I haven't heard anything since Monday, I thought I would check in with you to find out where we stand on a BRIDGE deputies' meeting.

I also wanted to let you know that Kitty has asked us to develop a compromise on the "Interagency Process" issue that strikes a balance between Option #1 (interagency board) and Option #2 (DOL administers in consultation with everybody). The compromise would be (1) DOL/ETA administers the program and the grants, (2) ETA borrows staff from other involved agencies who would help in the application review process, and (3) the Task Force serves as a "Steering Committee" helping ETA with program design issues. Let me know what you think.

===== ATTACHMENT 1 =====  
ATT CREATION TIME/DATE: 0 00:00:00.00

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=====  
===== END ATTACHMENT 1 =====

=====  
===== ATTACHMENT 2 =====

ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

RFC-822-headers:

Received: from conversion.pmdf.eop.gov by PMDF.EOP.GOV (PMDF V5.1-9 #29131)  
id <01J3UKLDOTC0000UDM@PMDF.EOP.GOV> for rouse\_c@al.eop.gov; Fri,  
6 Nov 1998 09:43:45 EST

Received: from Storm.EOP.GOV by PMDF.EOP.GOV (PMDF V5.1-9 #29131)  
with ESMTP id <01J3UKLB728W001DFJ@PMDF.EOP.GOV> for rouse\_c@al.eop.gov; Fri,  
06 Nov 1998 09:43:42 -0500 (EST)

Received: from dol.gov ([166.96.254.1]) by STORM.EOP.GOV (PMDF V5.1-12 #29131)

with SMTP id <01J3UKKMOIH600080N@STORM.EOP.GOV> for rouse\_c@Al.eop.gov; Fri,  
06 Nov 1998 09:43:08 -0500 (EST)

Received: by dol.gov (5.x/SMI-SVR4) id AA18939; Fri, 06 Nov 1998 09:36:32 -0500

Received: from unknown(166.96.250.73) by gatekeeper via smap (V1.3)  
id sma013169; Fri Nov 6 09:29:50 1998

Received: by esfpb03.dol.gov with SMTP  
(Microsoft Exchange Server Internet Mail Connector Version 4.0.995.52)  
id <01BE0968.855DAC30@esfpb03.dol.gov>; Fri, 06 Nov 1998 09:33:33 -0500  
X-Mailer: Microsoft Exchange Server Internet Mail Connector Version 4.0.995.52

X-Ms-Tnef-Correlator:

<c=US;a=\_p=DOL;l=ESFPB03-981106143331Z-15354@esfpb03.dol.gov>

===== END ATTACHMENT 2 =====

**Clinton Presidential Records  
Automated Records Management  
System [EMAIL]**

This is not a presidential record. This is used as an administrative marker by the William J. Clinton Presidential Library Staff.

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**Hex Dump file is not in a recognizable format, has been incorrectly decoded or is damaged.**

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**File Name:** p\_d1041154\_opd\_html\_1.tnf

**Attachment Number:** [ATTACH.D66]MAIL46511401E.326

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Jennifer M. Palmieri ( CN=Jennifer M. Palmieri/OU=WHO/O=EOP [ WHO ] )

CREATION DATE/TIME: 7-NOV-1998 17:05:22.00

SUBJECT: 2 PM MESSAGE EVENT PLANNING MEETING

TO: Ann F. Lewis ( CN=Ann F. Lewis/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TO: Christa Robinson ( CN=Christa Robinson/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TO: Michael Waldman ( CN=Michael Waldman/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TO: Beverly J. Barnes ( CN=Beverly J. Barnes/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TO: Charles J. Payson ( CN=Charles J. Payson/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TO: Jake Siewert ( CN=Jake Siewert/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TO: Minyon Moore ( CN=Minyon Moore/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TO: Stacie Spector ( CN=Stacie Spector/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TO: Dominique L. Cano ( CN=Dominique L. Cano/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

CC: Joshua S. Gottheimer ( CN=Joshua S. Gottheimer/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

CC: Ruby Shamir ( CN=Ruby Shamir/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

CC: Laura Emmett ( CN=Laura Emmett/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

CC: Stephanie S. Streett ( CN=Stephanie S. Streett/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TEXT:

I am trying to reschedule the message event planning meeting with Sosnik we tried to schedule last Thursday and Friday.

Can folks do Monday at 2 pm?

The point of the meeting, to refresh, is a process meeting to discuss event planning and amplification.

thanks, all.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Richard Socarides ( CN=Richard Socarides/OU=WHO/O=EOP [ WHO ] )

CREATION DATE/TIME: 8-NOV-1998 14:25:30.00

SUBJECT: AIDS vaccine

TO: Christopher C. Jennings ( CN=Christopher C. Jennings/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Todd A. Summers ( CN=Todd A. Summers/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Maria Echaveste ( CN=Maria Echaveste/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Sandra Thurman ( CN=Sandra Thurman/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TEXT:

This would put us ahead of the 10 year plan!

----- Forwarded by Richard Socarides/WHO/EOP on 11/08/98  
02:23 PM -----

rwockner @ netcom.com  
11/07/98 12:54:00 PM

Record Type: Record

To: Stuart D. Rosenstein, Richard Socarides  
cc:  
Subject: NC8562: FLASH! Gallo: HIV vaccine in 4 years

\*\*\*\*\*  
\* Reprint rights for this copyrighted news article must be obtained \*  
\* ---> by you <--- from the originating news organization. \*  
\*\*\*\*\*

AIDS Researcher Hopes for Vaccine

.c The Associated Press

BANGKOK, Thailand (AP) -- American AIDS researcher Robert Gallo has said that recent work has raised his confidence that a vaccine can be developed against the deadly disease in four years.

Speaking to Thai researchers Friday at Bangkok's Chulalongkorn University, Gallo, credited for co-discovering HIV, the virus that causes AIDS, said he was more confident of a vaccine than a year ago.

``Recent researches make me confident that we will have something in the form of a preventive vaccine, say, in the coming three or four years,``

Gallo was quoted by The Nation newspaper as saying.

Gallo said recent laboratory studies show that a protein in the urine of women early in pregnancy can inhibit the replication of HIV virus in the test tube.

Study on a vaccine is meanwhile under way on 80 volunteers in several European countries and Israel made by combining interferon, used in treating Hepatitis B and cancer, with TAT, an HIV-generated protein.

Trials are likely to begin in the United States after it receives approval by the U.S. Food and Drug Administration, possibly in February, Gallo was quoted by the Bangkok Post as saying.

Clinical trials could begin in Thailand after that, he said.

Gallo is a director of the Institute of Human Virology in Baltimore, Maryland.

AP-NY-11-07-98 0434EST

=====  
ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

RFC-822-headers:

Received: from conversion.pmdf.eop.gov by PMDF.EOP.GOV (PMDF V5.1-9 #29131)  
id <01J3W5SUL100001NN0@PMDF.EOP.GOV>; Sat, 7 Nov 1998 13:02:14 EST

Received: from Storm.EOP.GOV by PMDF.EOP.GOV (PMDF V5.1-9 #29131)  
with ESMTTP id <01J3W5ST11U0001ORW@PMDF.EOP.GOV>; Sat,  
07 Nov 1998 13:02:12 -0500 (EST)

Received: from netcom17.netcom.com ([192.100.81.130])  
by STORM.EOP.GOV (PMDF V5.1-12 #29131)  
with ESMTTP id <01J3W5SLF8N2001425@STORM.EOP.GOV>; Sat,  
07 Nov 1998 13:02:03 -0500 (EST)

Received: (from rwockner@localhost)  
by netcom17.netcom.com (8.8.5-r-beta/8.8.5/(NETCOM v1.02)) id JAA05781; Sat,  
07 Nov 1998 09:54:49 -0800 (PST)

=====  
END ATTACHMENT 1

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Cynthia A. Rice ( CN=Cynthia A. Rice/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 8-NOV-1998 19:33:06.00

SUBJECT: From Cynthia (62846) fyi: CNN has picked up on NYT metro story re: "U.S. I

TO: ELENA (Pager) #KAGAN ( ELENA (Pager) #KAGAN [ UNKNOWN ] )

READ:UNKNOWN

TO: BRUCE N. (Pager) #REED ( BRUCE N. (Pager) #REED [ UNKNOWN ] )

READ:UNKNOWN

CC: 4697 ( 4697 @ WHCA [ UNKNOWN ] )

READ:UNKNOWN

TEXT:

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Cynthia A. Rice ( CN=Cynthia A. Rice/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 8-NOV-1998 17:15:10.00

SUBJECT: FYI: Maria heard DOJ wanted to see POTUS re: Anderson Sun or Mon. Did memo

TO: ELENA (Pager) #KAGAN ( ELENA (Pager) #KAGAN [ UNKNOWN ] )  
READ:UNKNOWN

CC: 4697 ( 4697 @ WHCA [ UNKNOWN ] )  
READ:UNKNOWN

TEXT:

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Cynthia A. Rice ( CN=Cynthia A. Rice/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 8-NOV-1998 17:01:01.00

SUBJECT: Pls call Cynthia 62846 re: Anderson case. Maria is calling me for update

TO: ELENA (Pager) #KAGAN ( ELENA (Pager) #KAGAN [ UNKNOWN ] )

READ:UNKNOWN

TEXT:

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Paul E. Begala ( CN=Paul E. Begala/OU=WHO/O=EOP [ WHO ] )

CREATION DATE/TIME: 9-NOV-1998 19:37:30.00

SUBJECT: values and SOTU`

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:

In addition to my lame little card, I think we ought to consider some thoughtful comment on the science/values tension typified by last week's news stories about research on human embryos. Neal Lane has written a brief memo on this, and he should be our guide for some of the values in science issues.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Leanne A. Shimabukuro ( CN=Leanne A. Shimabukuro/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 9-NOV-1998 11:39:06.00

SUBJECT: agenda for 3:00pm crime strategy meeting TODAY

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TO: Charles A. Blanchard ( CN=Charles A. Blanchard/OU=ONDCP/O=EOP @ EOP [ ONDCP ] )

READ:UNKNOWN

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

CC: Laura Emmett ( CN=Laura Emmett/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

CC: Jose Cerda III ( CN=Jose Cerda III/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

CC: Cathy R. Mays ( CN=Cathy R. Mays/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:

===== ATTACHMENT 1 =====

ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

Unable to convert ARMS\_EXT:[ATTACH.D33]MAIL42719521Q.326 to ASCII,

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**Crime Meeting Agenda  
November 9, 1998**

**I. FY 2000 Budget/ State of the Union : Crime Bill II**

- A. COPS II
- B. Certainty of punishment and deterrence
- C. Intensive firearms enforcement
- D. Values-based crime prevention
- E. Extension of other 1994 Crime Act programs (e.g, VAWA, drug courts)
- F. Seniors/ telemarketing fraud

**II. Pending announcements**

- A. 11/22 -- final 1997 UCR release
- B. Grants/guidance
  - 1. Community prosecutors
  - 2. Coerced abstinence
  - 3. School safety earmark
  - 4. YCGII report
  - 5. Gun shows recommendations

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Jose Cerda III ( CN=Jose Cerda III/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 9-NOV-1998 12:36:07.00

SUBJECT: In case you missed it

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TO: Leanne A. Shimabukuro ( CN=Leanne A. Shimabukuro/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:

fyi...looks like we picked up our first Republican vote...well, maybe...jc3  
----- Forwarded by Jose Cerda III/OPD/EOP on 11/09/98  
12:34 PM -----

Jordan Tamagni  
11/09/98 12:30:34 PM  
Record Type: Record

To: Jose Cerda III/OPD/EOP  
cc:  
Subject: In case you missed it

SEN.-ELECT SCHUMER: Well, I think the message was: □&Get on with the business of making our lives better. Talk about things like making our schools better and reigning in HMOs, and preserving Social Security, and making the streets safe.□8 I found, Tim□\*I agree with the senator on this issue that there was no difference among people in different parts of the state, different ethnicities. What they wanted us to focus on were practical things that made their lives better.

MR. RUSSERT: Now, the president of the United States spoke about a practical thing yesterday in his radio address to the nation. He said that there□,s been a loophole, that people can go to gun shows and buy guns without background checks. Would you support President Clinton on that, Senator Fitzgerald?

SEN.-ELECT FITZGERALD: Well, I think I probably would. I think anything we can do to keep guns out of the hands of criminals, convicted felons,

makes sense. There is a lot of evidence that the Brady bill itself, which he's trying to say has some more loopholes in it, has prevented a lot of criminals from obtaining guns. And I think that's what we need to be looking at doing to prevent criminals from getting their hands on guns.

MR. RUSSERT: So if people go to gun shows and buy a gun, they should have the same background check as if they went to a gun shop?

SEN.-ELECT FITZGERALD: Right. I mean, why should a criminal or a convicted felon be able to go obtain a gun at a gun show?

MR. RUSSERT: There was a big debate in Illinois when you ran about concealed weapons, whether or not people should be able to conceal a gun. You think they should. Why?

SEN.-ELECT FITZGERALD: Well, first of all, that bill was grossly distorted. That bill did not repeal our state's prohibition against citizens carrying concealed weapons. I support that prohibition. What that bill did was it created an exemption that applied to a very small number of people under a very limited set of circumstances, and the bill didn't even apply in the city of Chicago. And I was able to explain that well, and, of course, my opponent had opposed mandatory minimum sentences for criminals who used guns to commit crimes.

MR. RUSSERT: But you don't think that concealed weapons should be a national policy?

SEN.-ELECT FITZGERALD: Oh, absolutely not. In fact, it's a state issue, I guess, 31 states have some form of legislation, licensure legislation, in that regard, but it's not a federal issue at all.

MR. RUSSERT: Senator-Elect Schumer, you've been outspoken on gun control. What can the nation expect in terms of that debate in the coming months?

SEN.-ELECT SCHUMER: Well, I'd like to see the issue move forward. There are certain things that can be done without impinging on the right of legitimate gun owners. An obvious one is trigger locks on guns, which some of

the major gun manufacturers have already put voluntarily on their guns. This would prevent children from getting hold of guns and the tragedies that occurred in Arkansas and Oregon.

The second thing that I'd like to see move forward is something called "is enough for one gun a month." In Senator Fitzgerald's city of Chicago and my city of New York and cities throughout the country, gun runners buy 50 or 60 cheap Saturday Night Specials or 100 of these little cheap handguns. They put them in the trunk of their car. They buy them in states that have no gun control laws or virtually none, drive them up to the cities and sell them to kids and criminals. If you limited the amount of guns that could be bought at a time to one a month, you could stop that. That's, again, something that doesn't hurt the average hunter or a person who uses a gun for sport, but would prevent the criminals and kids from getting guns.

MR. RUSSERT: Senator-Elect Fitzgerald, could you buy into that, one gun a month, and also trigger locks on guns that prevent kids from misfiring?

SEN.-ELECT FITZGERALD: Well, I've supported trigger locks and I would take a look at Senator-Elect Schumer's proposal in that regard. I do agree that to the extent we can focus on keeping guns out of the hands of criminals and convicted felons and mentally unstable individuals, yet preserve the constitutional rights of law-abiding citizens to defend themselves and their families, that's the appropriate focus of our gun control laws.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Amy Weiss ( CN=Amy Weiss/OU=WHO/O=EOP [ WHO ] )

CREATION DATE/TIME: 9-NOV-1998 18:41:29.00

SUBJECT: Issues I will be Handling

TO: Charles M. Brain ( CN=Charles M. Brain/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Christopher C. Jennings ( CN=Christopher C. Jennings/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Lawrence J. Stein ( CN=Lawrence J. Stein/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Craig T. Smith ( CN=Craig T. Smith/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Michael Waldman ( CN=Michael Waldman/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

CC: Jessica L. Gibson ( CN=Jessica L. Gibson/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

CC: Laura Emmett ( CN=Laura Emmett/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

Jennifer M. Palmieri ( CN=Jennifer M. Palmieri/OU=WHO/O=EOP [ WHO ] )  
READ:UNKNOWN

TEXT:

As we go into the 106th Congress, and I have a better grasp on life in the Lower Press Office, Barry & I have split up some key issues. Following are the ones which fall into my portfolio. Pls let me know if you have guidance, reading materials, q&a, any stories brewing, or anything else I should know, need to know or ought to know on these issues. Thanks!

Campaign Finance Reform  
Education/School Construction  
Patients' Bill of Rights  
Politics/Counsel Issues

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Charles J. Payson ( CN=Charles J. Payson/OU=WHO/O=EOP [ WHO ] )

CREATION DATE/TIME: 9-NOV-1998 14:21:49.00

SUBJECT: Scheduling Proposal Meeting on Wednesday

TO: Amy Weiss ( CN=Amy Weiss/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Leslie Bernstein ( CN=Leslie Bernstein/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Heather L. Davis ( CN=Heather L. Davis/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: David R. Goodfriend ( CN=David R. Goodfriend/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Clyde E. Williams ( CN=Clyde E. Williams/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Dorinda A. Salcido ( CN=Dorinda A. Salcido/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Timothy W. Emrich ( CN=Timothy W. Emrich/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Maya Seiden ( CN=Maya Seiden/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Patrice L. Stanley ( CN=Patrice L. Stanley/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Dominique L. Cano ( CN=Dominique L. Cano/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Jonathan H. Adashek ( CN=Jonathan H. Adashek/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Mindy E. Myers ( CN=Mindy E. Myers/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Jessica L. Gibson ( CN=Jessica L. Gibson/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Virginia L. Cearley ( CN=Virginia L. Cearley/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Christopher Wayne ( CN=Christopher Wayne/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Janet Murguia ( CN=Janet Murguia/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Patricia Solis-Doyle ( CN=Patricia Solis-Doyle/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Laura D. Schwartz ( CN=Laura D. Schwartz/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TO: Stacie Spector ( CN=Stacie Spector/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: MILLISON\_C ( MILLISON\_C @ A1 @ CD @ LNGTWY [ UNKNOWN ] ) (NSC)  
READ:UNKNOWN

TO: Martha A. Livingston ( CN=Martha A. Livingston/OU=OSTP/O=EOP @ EOP [ OSTP ] )  
READ:UNKNOWN

TO: Ruth A. Eaglin ( CN=Ruth A. Eaglin/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Kim B. Widdess ( CN=Kim B. Widdess/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Rachel A. Redington ( CN=Rachel A. Redington/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Jacquelyn J. Bennett ( CN=Jacquelyn J. Bennett/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Susan L. Hazard ( CN=Susan L. Hazard/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Jennifer L. Klein ( CN=Jennifer L. Klein/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Cathy R. Mays ( CN=Cathy R. Mays/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: ELKON\_N ( ELKON\_N @ A1 @ CD @ LNGTWY [ UNKNOWN ] ) (NSC)  
READ:UNKNOWN

TO: DAVIES\_G ( DAVIES\_G @ A1 @ CD @ LNGTWY [ UNKNOWN ] ) (NSC)  
READ:UNKNOWN

TO: Shelley N. Fidler ( CN=Shelley N. Fidler/OU=WHCCTF/O=EOP @ EOP [ WHCCTF ] )  
READ:UNKNOWN

TO: Michele Jolin ( CN=Michele Jolin/OU=CEA/O=EOP @ EOP [ CEA ] )  
READ:UNKNOWN

TO: Lisa A. Berg ( CN=Lisa A. Berg/O=OVP @ OVP [ UNKNOWN ] )  
READ:UNKNOWN

TO: Daniel Wexler ( CN=Daniel Wexler/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Maria Echaveste ( CN=Maria Echaveste/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Lori L. Anderson ( CN=Lori L. Anderson/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Cynthia M. Jasso-Rotunno ( CN=Cynthia M. Jasso-Rotunno/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

READ:UNKNOWN

TO: Craig T. Smith ( CN=Craig T. Smith/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Phillip Caplan ( CN=Phillip Caplan/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Michael D. Malone ( CN=Michael D. Malone/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Virginia N. Rustique ( CN=Virginia N. Rustique/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Cecily C. Williams ( CN=Cecily C. Williams/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Eric P. Hothem ( CN=Eric P. Hothem/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Noa A. Meyer ( CN=Noa A. Meyer/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Katharine Button ( CN=Katharine Button/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Douglas J. Band ( CN=Douglas J. Band/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Michael Waldman ( CN=Michael Waldman/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Ruby Shamir ( CN=Ruby Shamir/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: David S. Beaubaire ( CN=David S. Beaubaire/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Kris M Balderston ( CN=Kris M Balderston/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Thomas D. Janenda ( CN=Thomas D. Janenda/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: June G. Turner ( CN=June G. Turner/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Nancy V. Hernreich ( CN=Nancy V. Hernreich/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Anthony R. Bernal ( CN=Anthony R. Bernal/O=OVP @ OVP [ UNKNOWN ] )  
READ:UNKNOWN

TO: Aviva Steinberg ( CN=Aviva Steinberg/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Jennifer M. Palmieri ( CN=Jennifer M. Palmieri/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Wendy Hartman ( CN=Wendy Hartman/O=OVP @ OVP [ UNKNOWN ] )

READ:UNKNOWN

TO: Tracy Pakulniewicz ( CN=Tracy Pakulniewicz/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Joshua S. Gottheimer ( CN=Joshua S. Gottheimer/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Elizabeth R. Newman ( CN=Elizabeth R. Newman/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Marisa Luzzatto ( CN=Marisa Luzzatto/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: George G. Caudill ( CN=George G. Caudill/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Carole A. Parmelee ( CN=Carole A. Parmelee/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Joseph C. Fanaroff ( CN=Joseph C. Fanaroff/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Doris O. Matsui ( CN=Doris O. Matsui/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Chandler G. Spaulding ( CN=Chandler G. Spaulding/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Linda Ricci ( CN=Linda Ricci/OU=OMB/O=EOP @ EOP [ OMB ] )  
READ:UNKNOWN

TO: Margaret L. Buford ( CN=Margaret L. Buford/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Jaycee A. Pribulsky ( CN=Jaycee A. Pribulsky/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Dan K. Rosenthal ( CN=Dan K. Rosenthal/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Evan Ryan ( CN=Evan Ryan/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Brian A. Barreto ( CN=Brian A. Barreto/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: John Dankowski ( CN=John Dankowski/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Jake Siewert ( CN=Jake Siewert/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Elisabeth Steele ( CN=Elisabeth Steele/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Jeffrey M. Smith ( CN=Jeffrey M. Smith/OU=OSTP/O=EOP @ EOP [ OSTP ] )  
READ:UNKNOWN

TO: Bob J. Nash ( CN=Bob J. Nash/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TO: Peter A. Weissman ( CN=Peter A. Weissman/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Grace A. Garcia ( CN=Grace A. Garcia/OU=PIR/O=EOP @ EOP [ PIR ] )  
READ:UNKNOWN

TO: Anne M. Edwards ( CN=Anne M. Edwards/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Jonathan A. Kaplan ( CN=Jonathan A. Kaplan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Michael Cohen ( CN=Michael Cohen/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Christa Robinson ( CN=Christa Robinson/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: HILLIARD\_B ( HILLIARD\_B @ A1 @ CD @ LNGTWY [ UNKNOWN ] ) (NSC)  
READ:UNKNOWN

TO: KERRICK\_D ( KERRICK\_D @ A1 @ CD @ LNGTWY [ UNKNOWN ] ) (NSC)  
READ:UNKNOWN

TO: Beth A. Viola ( CN=Beth A. Viola/OU=CEQ/O=EOP @ EOP [ CEQ ] )  
READ:UNKNOWN

TO: Ansley Jones ( CN=Ansley Jones/O=OVP @ OVP [ UNKNOWN ] )  
READ:UNKNOWN

TO: Cheryl M. Carter ( CN=Cheryl M. Carter/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Robert B. Johnson ( CN=Robert B. Johnson/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Marjorie Tarmey ( CN=Marjorie Tarmey/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Minyon Moore ( CN=Minyon Moore/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Christopher J. Lavery ( CN=Christopher J. Lavery/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Todd Stern ( CN=Todd Stern/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Sean P. Maloney ( CN=Sean P. Maloney/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Jeffrey A. Forbes ( CN=Jeffrey A. Forbes/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Elisa Millsap ( CN=Elisa Millsap/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TO: Capricia P. Marshall ( CN=Capricia P. Marshall/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Ellen M. Lovell ( CN=Ellen M. Lovell/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Dawn M. Chirwa ( CN=Dawn M. Chirwa/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Jordan Tamagni ( CN=Jordan Tamagni/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Kevin S. Moran ( CN=Kevin S. Moran/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Ann F. Lewis ( CN=Ann F. Lewis/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Anne E. McGuire ( CN=Anne E. McGuire/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Andrew J. Mayock ( CN=Andrew J. Mayock/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Sara M. Latham ( CN=Sara M. Latham/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Charles J. Payson ( CN=Charles J. Payson/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Laura A. Graham ( CN=Laura A. Graham/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TEXT:

This week's Scheduling Proposal Meeting (formerly the Short Term Scheduling Meeting)

will be held on Wednesday at 10 am in the Roosevelt Room.

See you then.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Andrea Kane ( CN=Andrea Kane/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 9-NOV-1998 09:41:59.00

SUBJECT: WTW Bonus

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Cynthia A. Rice ( CN=Cynthia A. Rice/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

CC: Laura Emmett ( CN=Laura Emmett/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TEXT:

Danny Werfel from OMB/OIRA says that what he thought Barbara proposed to Bruce was allowing any subsidized employment -- whether subsidized by TANF or WTW --to count as employment for the two job entry measures, but no subsidized employment could count towards the job retention and earnings gain measure. Bruce, I just wanted to double check that this reflects your understanding of the agreement. It's actually better on the job entry measures than what we'd proposed and what I thought you and Barbara had agreed to, which was just letting employment subsidized by TANF count for the two job entry measures. The job retention and earnings gains would then measure retention and earnings gains only in unsubsidized employment between Quarter 3 (April - June 99) and Quarter 5 (October - December 99). Someone who was in a subsidized job in Quarter 3 and an unsubsidized job in Quarter 5 would not count. This is a bit narrower than what you and I discussed, but I can live with it, especially given the broader definition for job entry, where 60% of the funds will be awarded.

OMB will wait to convey the news to DOL until we've confirmed this understanding of the agreement.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Paul J. Weinstein Jr. ( CN=Paul J. Weinstein Jr./OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 9-NOV-1998 11:53:30.00

SUBJECT: CEQ's DRAFT SOTU Memo

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

READ:UNKNOWN

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP [ OPD ] )

READ:UNKNOWN

CC: Thomas L. Freedman ( CN=Thomas L. Freedman/OU=OPD/O=EOP [ OPD ] )

READ:UNKNOWN

TEXT:

----- Forwarded by Paul J. Weinstein Jr./OPD/EOP on  
11/09/98 11:53 AM -----

Wesley P. Warren

11/06/98 07:42:46 PM

Record Type: Record

To: Sally Katzen/OPD/EOP, Paul J. Weinstein Jr./OPD/EOP

cc:

Subject: CEQ's DRAFT SOTU Memo

Here is a copy of the draft CEQ State of the Union Memo. I apologize for not getting it to you sooner, but our preparation of it slipped as the overall schedule slipped. We discussed the issue of format with Maria's office and were told that she expected a separate memo from CEQ. We would, however, appreciate your comments once you have a chance to review the draft.

----- Forwarded by Wesley P. Warren/CEQ/EOP on 11/06/98  
07:39 PM -----

Robert S. Kapla

11/06/98 07:00:32 PM

Record Type: Record

To: Clara J. Shin/WHO/EOP

cc: Wesley P. Warren/CEQ/EOP, Elliot J. Diringer/CEQ/EOP

Subject: CEQ's DRAFT SOTU Memo

===== ATTACHMENT 1 =====

ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

Unable to convert ARMS\_EXT:[ATTACH.D23]MAIL453806210.326 to ASCII,  
The following is a HEX DUMP:

FF575043D4060000010A02010000000205000000995200000002000004B88A709C3604992312EB7  
8466B74EFDC04013099612125F1268ABDA24A8C8630989E7CFC5A9E653558B5A357E8608D089D8  
A1EB01F95EB6BA0DC69F0B813F7C5CD6011AB46CECB53E3CA8D1FC259FC26EFEE11AE50341A54E

**DRAFT -- NOT ADMINISTRATION POLICY**

November 6, 1998

MEMORANDUM FOR THE PRESIDENT

FROM: GEORGE T. FRAMPTON, JR.

SUBJECT: PROPOSED 1999 STATE OF THE UNION INITIATIVES

The following is a set of six potential State of the Union announcements for your consideration. In some cases, these announcements have more than one part and could be presented as separate, smaller announcements or packaged into a single, larger announcement.

**A LANDS LEGACY**

**Action:** You would announce a broad strategy or a series of targeted initiatives (depending on available budget) built around a new vision of conservation with the aim of reconnecting people and the land.

**Background:** Time and again over the past century, Americans have demonstrated their commitment to preserving our greatest natural treasures. This Administration has added immeasurably to this impressive legacy with steps to protect Yellowstone, the red rock canyons of Utah and California's old-growth redwoods.

Increasingly, though, we face new conservation challenges that call for a new conservation ethic. Having preserved so many of our "crown jewels" -- places prized precisely because they are pristine and remote -- we must focus now as well on natural wonders in our very backyards. A conservation ethic for the 21st century recognizes people as part of the natural landscape, and seeks to preserve natural and open spaces in each community, within reach of every citizen.

This approach is implicit in many of the Administration's conservation efforts -- for instance, Everglades restoration, habitat conservation planning, and acquisition through the Land and Water Conservation Fund of threatened lands near urban areas. This initiative would more fully articulate this new conservation vision and set in motion collaborative strategies to fulfill it in both urban and rural settings.

One vehicle for this initiative is an ambitious proposal by Interior called Partnership for America's Resources. This proposal would draw on and significantly expand several existing funds, including the Land and Water Conservation Fund, and establish new dedicated funding sources to generate a total of about \$3 billion a year through 2009. These funds would support a wide range of acquisition and restoration programs at the federal, state and local levels. If the budget were to allow, this proposal would crown the Administration's solid conservation record,

closing the century with a dramatic achievement matching that of Theodore Roosevelt at the century's start.

An alternate approach would be a streamlined version of Interior's proposal that draws as well on other agencies' resources and incorporates targeted tax incentives. Each element would cultivate positive connections between people and the land, for instance by promoting sustainable forestry on private lands, protecting farmland from development, supporting efforts that protect wildlife while accommodating growth, or ensuring city and suburban dwellers easy access to nature and open space. The initiatives could include:

Northern Forests - A collaborative effort with local government, property owners, the conservation community and the states of New York, Maine, New Hampshire and Vermont to preserve the natural and economic values of the largest contiguous wild forest in the eastern United States. Up to 3.5 million acres now owned by timber companies are or soon will be for sale. Disposition of this land will have profound impacts on the economy and environment of this region.

Parks and Communities - A collaborative effort with state and local governments and the private sector guided by the vision of open space and recreation within walking distance of every child in America. Eighty percent of Americans lives in urban areas, and half have no park or open space within walking distance of their home. This initiative could include a commitment to create or rehabilitate 1000 parks or recreation facilities.

Farmland Preservation - Tax incentives and increased USDA funding to help preserve farmland threatened by development. This is a key component of the livability agenda launched by the Vice President, which highlights the close connection between loss of prime farmland and runaway sprawl.

Lewis and Clark National Preserve - Redesignation of a stretch of the Missouri River in Montana (now part Wild and Scenic River, part National Wildlife Refuge) to commemorate the Lewis and Clark expedition, which explored the area in 1805.

Conservation Incentives - A targeted tax incentive that reduces tax on capital gains realized through transfer of property that will remain under conservation easement.

Habitat Protection - Increased cost-share funding to acquire habitat in regions undertaking comprehensive conservation planning to balance growth and endangered species needs (as recently completed in Orange, Riverside and San Diego counties).

**Cost:** TBD, depending on scope.

## CLEAN AIR FUND

**Action:** You would propose \$1 billion in new funding to provide low-interest financing for projects that achieve early reductions in air pollution and/or greenhouse gas emissions, giving cities and states a significant nonregulatory tool in the fight for cleaner air.

**Background:** One of the Administration's top environmental accomplishments is the adoption of tough standards to reduce smog and soot. We also have proposed strengthening standards to reduce regional haze in the West. While these steps have been well received by the public, many mayors and governors continue to cite them as constraints on economic growth. These concerns, which are likely to become more pronounced as the standards are implemented, stem in part from concerns about the cost of compliance.

In addition, one of the Administration's top climate change priorities is encouraging early, voluntary action to reduce greenhouse gases. Again, one barrier is concerns about the capital investment necessary to achieve these reductions.

In the case of water quality, strong bipartisan majorities in Congress have long supported a revolving fund to finance state and local infrastructure projects to reduce water pollution. This proposal would take a similar approach to air emissions. For soot or smog-related emissions, funding would be made available to states upon demonstration, consistent with EPA guidelines, that a project would achieve reductions sooner than required, or from sources not subject to regulation. For greenhouse gas emissions, funding would be made available upon a demonstration consistent with DOE guidelines that the project would achieve "early" reductions that otherwise would not have been made. Guidelines will ensure that the fund does not compensate polluters for taking action already required by regulation.

We are reviewing with Treasury a number of possible models for the fund and for allocating financing, ranging from the existing clean water state revolving funds to the school-construction model to that used for low-income housing tax credit.

**Cost:** \$1 billion annually in fund capitalization (outlay rates significantly lower, and may be reduced over time by operation of a cost cap in the President's implementation plan for the new soot and smog standards). Differential costs of alternative financing mechanisms TBD.

## A NEW PARTNERSHIP FOR LAKES AND COASTS

**Action:** You would launch a new initiative to protect America's coasts and the Great Lakes, propose new funding to help farmers combat water pollution, and call on Congress to reauthorize and strengthen the Clean Water Act.

**Background:** The five-year Clean Water Action Plan you launched earlier this year establishes a solid framework for addressing the next generation of clean water challenges, principally nonpoint source pollution. This initiative underscores some unfinished business -- reauthorization of the Clean Water Act, and increased funding for farmers -- and targets additional resources to the specific and urgent needs of the Great Lakes and coastal areas. Specifically, it would create a dedicated source of funding (subject to state cost-sharing) to restore wetlands, accelerate cleanup of contaminated sediment, and support local partnerships to restore estuaries.

Each of these issues has a strong economic component. Along the Gulf Coast, loss of wetlands raises the risk of catastrophic damage from hurricanes and floods. Sediment contamination hampers urban redevelopment, damages commercial and recreational fisheries in regions like the Great Lakes, and undermines the competitiveness of our ports by increasing dredging costs. Pollution of estuaries destroys commercial fisheries, threatens drinking water, and increases pollution control costs.

This initiative would: commit an additional \$300 million a year to restore wetlands in Louisiana and other Gulf states (this funding mechanism, a variation on the Landrieu-Dingell proposal, also would support Everglades restoration); commit an additional \$280 million a year for sediment cleanup and natural resource restoration; and commit an additional \$100 million a year to implement estuary recovery plans developed in partnership with states and local communities.

**Cost:** \$680 million.

In addition, the following proposals could be included in this initiative, or announced before the State of the Union:

Save the Colorado Initiative - You would propose funding to remove uranium mine tailings in Moab, Utah, that are contaminating endangered species and the Colorado River, a major water source for California. The Atlas Corporation, which operated the mine, recently filed for bankruptcy, making it inevitable under current law that the Department of Energy will bear ultimate responsibility for the cleanup. Democrats and Republicans in both the California and Utah delegations have united behind Congressman George Miller (D-CA) in demanding that the tailings be moved. Governor Leavitt and Secretary Babbitt strongly support the proposal. Cost: \$125 million over five years, assuming Atlas will be able to pay \$7 million over the same period.

Helping Farmers Protect Water Quality - As part of your Clean Water Action Plan, you requested \$100 million in FY 1999 for a USDA program to help farmers control polluted runoff. This funding was denied by Congress. As an alternative, you would announce flexible use of Commodity Credit Corporation funds for the same purpose. USDA is exploring how much funding could be made available this way. Cost: TBD

## **ENVIRONMENT-TO-WORK INITIATIVE**

**Action:** You would announce a \$100 million-a-year initiative to train former welfare recipients and other workers for jobs in environmental cleanup and energy efficiency; and to retrain timber workers, miners and fishermen for environmental restoration work.

**Background:** One of the overriding themes of the Administration's environmental message is that a healthy environment and a strong economy go hand in hand. Yet despite notable successes -- for instance, brownfields cleanup and our Jobs in the Woods program in the Pacific Northwest -- environmental initiatives are not always seen as being in the interests of organized labor.

This interagency initiative would address these concerns in both urban and rural areas by providing training for high-paying jobs in emerging environmental fields. In cities, it would train workers in hazardous waste and brownfields cleanup, and in lead and asbestos abatement (jobs for which poorly educated workers are often illegally recruited). In rural regions, it would build on Jobs in the Woods to retrain timber workers in other regions where harvest levels are projected to decline; retrain fishermen in areas with declining stocks to do habitat restoration; and train a new generation of mine workers for mine reclamation and watershed restoration work. In addition, it would train workers to conduct energy audits and perform other energy efficiency work in both urban and rural settings.

**Cost:** \$100 million, with a portion funded from the Abandoned Mine Reclamation Fund.

## **PRESERVING AND EXPLORING OUR OCEAN FRONTIER**

**Action:** You would announce designation of a new national marine sanctuary, set a goal of doubling the number of marine sanctuaries over the next 10 years, and propose legislation to strengthen protections within existing and new sanctuaries.

**Background:** At the dawn of the 20th century, under the leadership of President Teddy Roosevelt, America committed itself to a new lands ethic, preserving irreplaceable pieces of our rich landscape for all time. As we approach the 21st century, a comparable opportunity beckons off our shores. As you noted in your address to the National Ocean Conference, the oceans are a vast frontier largely unexplored, and largely unprotected.

Over the past quarter-century, the federal government has created 12 national marine sanctuaries encompassing 18,000 square miles of coral reefs, kelp forests and other ocean ecosystems that are home to a variety of endangered marine life. Management plans for each sanctuary are

developed in collaboration with nearby communities, commercial fishermen, marine-related industry, conservationists, and marine scientists. The level of protection varies among the sanctuaries, with some little more than boundaries on a map.

There is a growing call from the scientific and conservation communities to both strengthen and expand the sanctuary system. This proposal would meet both objectives. First, you would announce the designation by the Commerce Department of a new sanctuary. (Prime candidates include "seamounts" off California, underwater canyons and ledges off Cape Hatteras and Massachusetts, brine pools and vents in the Gulf of Mexico, and waters off the Northern Mariana Islands.) Second, you would set a goal of 24 sanctuaries -- double the current number -- by 2009. You could invite Congress to work with the Administration in identifying areas for designation. Third, you would propose legislation to set a minimum level of protection within the sanctuaries.

A new exploration venture by the National Geographic Society, in partnership with the Goldman Foundation, presents an ideal opportunity to amplify our message. Dr. Sylvia Earle, former chief scientist at NOAA and recently honored as Time Magazine's first Hero of the Earth, will explore each of the existing sanctuaries in state-of-the-art submersibles.

**Cost:** An additional \$6 million in FY 2000, \$21 million in FY 2001, and \$36 million in FY 2002.

## **DECLARING WAR ON ASTHMA**

**Action:** You would launch a national campaign to halt the dramatic increase in asthma incidence and, ultimately, to reduce by half the number of children who die from the disease or suffer severe symptoms.

**Background:** Asthma afflicts more than 5.5 million children in America and is the leading cause of childhood hospitalization. The number of children suffering asthma has doubled in the past 15 years, and the number dying from it has tripled in the last 20 years. Black and Hispanic children are twice likely as white children to develop the disease.

The Administration has launched several efforts to combat asthma, including tougher air quality standards and recent grants to universities to establish environmental health research centers. This initiative would expand successful programs by HHS and EPA to reduce asthma risks in schools and homes through education. It also would support additional monitoring and research to better track incidence and develop potential cures.

**Cost:** \$55 million.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Edward W. Correia ( CN=Edward W. Correia/OU=WHO/O=EOP [ WHO ] )

CREATION DATE/TIME: 9-NOV-1998 14:29:43.00

SUBJECT: Civil Rights Meeting

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Michael Cohen ( CN=Michael Cohen/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Minyon Moore ( CN=Minyon Moore/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

CC: Jocelyn A. Bucaro ( CN=Jocelyn A. Bucaro/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

CC: Laura Emmett ( CN=Laura Emmett/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TEXT:

The meeting with Bill Lee and Chris Edley in Chuck Ruff's office has now been rescheduled for 2:00 Tuesday. We will discuss school desegregation and Title VI among other things.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Julie A. Fernandes ( CN=Julie A. Fernandes/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 9-NOV-1998 11:39:38.00

SUBJECT: H2A meeting this afternoon

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

CC: Laura Emmett ( CN=Laura Emmett/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TEXT:

It is very likely that the issue of H-2A "reform" will come up again next session (as you know, the Secretary of Labor is meeting with Graham and Wyden the first week of December to discuss agricultural guestworkers). The goal of this afternoon's meeting is to establish our strategy for moving forward. Two key questions:

1. Process vis-a-vis the Hill -- convene bipartisan mtgs (consistent with DOL's commitment to Coverdell, but unlikely to produce anything) vs. outreach to selected Members individually -- on both sides of the issue (though, perhaps, not the aisle) -- who are looking for a reasonable compromise (Berman; Graham; Kennedy).

2. Internal process -- should we continue to move forward on developing our internal recommendations re: both legislative and administration options (including pilot proposals). Example: AgNet?

julie