

**NLWJC - KAGAN**

**EMAILS RECEIVED**

**ARMS - BOX 080 - FOLDER -007**

**[07/22/1998]**

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Maureen T. Shea ( CN=Maureen T. Shea/OU=WHO/O=EOP [ WHO ] )

CREATION DATE/TIME:22-JUL-1998 08:47:33.00

SUBJECT: Late-term letter

TO: Minyon Moore ( CN=Minyon Moore/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Ann F. Lewis ( CN=Ann F. Lewis/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Audrey T. Haynes ( CN=Audrey T. Haynes/O=OVP @ OVP [ UNKNOWN ] )  
READ:UNKNOWN

TO: Maria Echaveste ( CN=Maria Echaveste/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

CC: Barbara D. Woolley ( CN=Barbara D. Woolley/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

CC: Marjorie Tarmey ( CN=Marjorie Tarmey/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TEXT:

If it now turns out that there will be a letter regarding late term, is it possible to conclude with Ann's suggested language about Lowey? As long as we have to do a letter, it would seem useful to take advantage of the opportunity to do some of what Elena had originally proposed.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Thomas L. Freedman ( CN=Thomas L. Freedman/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:22-JUL-1998 10:13:52.00

SUBJECT: Latest draft of Thursday paper

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

CC: Laura Emmett ( CN=Laura Emmett/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TEXT:

Here's the latest version of rural plan.===== ATTACHMENT 1 =====  
ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

Unable to convert ARMS\_EXT:[ATTACH.D64]MAIL45742290T.226 to ASCII,  
The following is a HEX DUMP:

FF575043AF130000010A02010000000205000000C86E000000020000B87FCA0511E5C374D13792  
018A0DB6E60324DE576895AFCFDB563D6564DF27262666D460EA6B0A1FF1801D146AC77918EA9B

**FIVE AND A HALF YEARS OF PROGRESS, BUT CHALLENGES REMAIN.** For five and a half years, President Clinton and Vice President Gore have worked to expand opportunity for rural Americans and farm families. The Administration has helped farmers manage risk and address market volatility, provided critical disaster assistance to rural homeowners, farm owners, and business owners, as well as to ranchers who have lost livestock, expanded U.S. agricultural exports, improved our school lunch programs by buying surplus commodities, and worked to diversify the sources of enterprise and income in rural America.

But rural America still faces challenges -- with the economic crisis in Asia weakening some of our best customers for farm products, strong world crop production bringing prices down, and farmers facing floods and fires and drought and crop disease.

**TODAY, PRESIDENT CLINTON ANNOUNCES IMPORTANT STEPS TO ADDRESS THESE CHALLENGES.**

- ***An Action Plan for Rural America.*** President Clinton today is laying out a four-point action plan for rural America that:
  - Expands the rural economy through exports and development;
  - Improves the farm income safety net;
  - Strengthens our rural infrastructure by improving transportation, protecting universal service, and improving our schools; and
  - Promotes health and welfare for rural America
- ***Exemption of Food Exports from U.S. Sanctions Policy.*** [ADD SANCTIONS/EU PIECE FROM SIEWERT/LAEL] President Clinton signed into law an exemption for US food exports from economic sanctions required by the nuclear non-proliferation law. This law will allow American farmers to sell wheat to Pakistan, the market for 7 percent of US wheat. But, Congress should do more to give us the broadest possible flexibility.
- ***Agriculture Disaster Assistance for Texas Counties.*** [President Clinton today is announcing disaster assistance for [XX] Texas counties, making additional help available to agricultural producers whose crops have been ravaged by drought.][ADD] The President will also be sending Sec. Glickman to Texas and Oklahoma next week to survey the hardest- hit regions and to report back on other steps that we should take.
- ***New USDA Loans and Grants on Rural Development.*** Today, President Clinton is announcing that (1) USDA is awarding more than \$7 million in loans and grants for rural housing in 8 states, including Alabama, Florida, Indiana, Michigan, Mississippi, New Mexico, Pennsylvania, and Washington; and (2) USDA is providing roughly \$1 million in rural business enterprise grants.

## A FOUR-POINT ACTION PLAN FOR RURAL AMERICA

## 1. EXPANDING THE RURAL ECONOMY THROUGH EXPORTS AND DEVELOPMENT

- ***Implementing the Wheat Purchase Initiative.*** On Saturday, President Clinton took strong steps to help our family farmers and to reduce crop surpluses at home. He directed the Secretary of Agriculture to purchase more than 80 million bushels of wheat, which could lift prices as much as 13 cents a bushel. With this wheat, the President will launch a new food aid initiative to press the world struggle against hunger. Secretary Glickman, working with the U.S. Agency for International Development, will oversee substantial donations of U.S. wheat to countries where the need is greatest -- places such as Sudan and Indonesia. Donations will also be made to private humanitarian groups. It's good for American farmers and good for our economy.
  - ***Fighting for Full Funding of the IMF to Shore Up America's Customers Around the World.*** We must keep the market for our products growing by paying our dues to the International Monetary Fund so that we can stabilize and help to reform Asian economies that are such important customers for America's farmers, and for our other exporters who are responsible for 30 percent of the remarkable growth we have enjoyed since 1993.
  - ***Promoting an Aggressive Regional Approach to Free Trade.*** The Clinton Administration has put in place a comprehensive approach to opening agricultural markets in each of our key export markets. NAFTA opened Mexico and Canada to U.S. exports; now, exports are up \_\_ percent [CK]. We have established an agricultural negotiating group in the FTAA talks and important discussions on specific agricultural products in APEC. And for the first time ever under the Transatlantic Economic Partnership, we have a mechanism in place to facilitate cooperation with Europe on a range of issues, including approval of genetically modified organisms.
  - ***Enforcing Our Trade Agreements.*** This administration has brought and won a number of important agricultural disputes, including the European Union's restrictions on hormone grown beef, bananas and pork in the Phillipines. We have been aggressive in using every tool at our disposal to ensure that agreements made are agreements kept.
  - ***Promoting Farm Exports.*** The Clinton Administration has boosted USDA export financing by one-third in the past year to nearly \$5 billion. On July 7, the Administration proposed legislation to ensure the flexibility to move Export Enhancement Program (EEP) balances left at the end of the year into other programs to fund additional sales of US crops. The President's FY 1999 Budget already proposed that unused balances be carried over into subsequent years to expand US exports. Congress should approve these initiatives.
  - ***Increasing Access to Capital in Rural America.*** The Clinton Administration has invested more than \$175 million in the nation's three rural empowerment zones and 33 rural enterprise communities (EZ/ECs) since 1995, creating or saving over 7,000 jobs. And more than 700,000 rural citizens now receive additional services in the EZ/EC's as a result of USDA loans, grants, and programs. [ADD INFO FROM USDA, SBA, CDFI?]
- ## 2. IMPROVING THE FARM INCOME SAFETY NET

- ***Urging Congress to Help Farmers and Ranchers in Need through Emergency Funding.*** In his letter to Sen. Daschle and Rep. Gephardt of July 15, 1998, President Clinton called on Congress to relieve farm financial stress, urging emergency funding in the FY 1999 Agriculture Appropriations bill to address extraordinary conditions in many regions of the country. The bill is now going to conference, and the Administration urges the conference committee to include emergency funding for the three purposes the President recommended:
  - **Supplemental Crop Insurance Benefits.** A new supplemental crop insurance payment would be made to farmers who have had losses sufficient to trigger regular crop insurance indemnity payments in three out of the last five years (on the condition that the indemnity payment was greater than the insurance premium paid by both the farmer and USDA). This option avoids market intervention while providing assistance to areas in greatest need. It would benefit about 45,000-50,000 farmers at a cost of about \$400 million in the first year, and substantially less thereafter.
  - **Crop and Pasture Flood Compensation.** Payments would be made to farmers and ranchers whose crop or pasture land is under standing water (a problem particularly in certain parts of the Dakotas). They would receive payments equal to the rental value of the land each year the land is flooded. It would cost about \$40-60 million annually.
  - **Replenish the Disaster Reserve for Livestock Feed Losses.** This would replenish with USDA-held forfeited grain a fund used over the last two years to provide emergency feed and livestock assistance to cover and prevent losses due to natural disasters. The 1996 Farm Bill limited the disaster reserve to about \$60 million in resources; these resources are now almost exhausted and there is no authority to replenish the fund. The program has been of particular help in getting feed to cattle after blizzards in the Dakotas, New Mexico and the Midwest, but has also aided livestock producers in New York and California. The cost would be about \$15 million for the first year.
- ***Enhancing the Fund for Rural America.*** The Fund provides additional resources for rural development and innovative agricultural research that are vitally needed to improve the quality of life in rural America and increase the productivity of U.S. farmers. The Administration proposed creating the Fund in 1996 to boost the overall Federal investment in these activities. Congress recently passed by overwhelming margins the Agricultural Research, Extension, and Education Reform Act of 1998, which extended the authority for the Fund while increasing its resources. Unfortunately, Congress has refused to fund this effort in the FY 1999 Agriculture Appropriations bill. The Administration strongly urges full funding in this appropriations bill.
- ***Improving Crop Insurance.*** The President has instructed Secretary Glickman to redouble his efforts to augment the current crop insurance program to more adequately meet farmers' needs to protect against farm income losses. Federal crop insurance represents a

fundamental fabric of the farm safety net, yet circumstances in some regions reveal the shortcomings of the current program. In one effort, USDA is currently exploring the feasibility of a Whole Farm Coverage Insurance Program, based on the farmer's income tax information. The appeal of such a product is that producers could insure their whole farm, not just individual crops as under the current program.

### 3. **STRENGTHENING RURAL INFRASTRUCTURE BY IMPROVING TRANSPORTATION, PROTECTING UNIVERSAL SERVICE, AND IMPROVING OUR SCHOOLS**

- ***Investing in Rural Transportation Systems.*** President Clinton recently signed the Transportation Equity Act for the 21st Century (TEA-21), which guarantees \$198 billion over six years to continue rebuilding America's transportation infrastructure. Rural America will benefit from new and rebuilt roads, expanded lifeline paratransit services, a greater voice in transportation investment decision-making to ensure that rural areas receive their fair share of federal funds. TEA-21 also dedicates funding to help rural welfare recipients get to jobs, and extends the Ethanol Tax Credit through 2007, protecting the environment by encouraging the use of ethanol in gasoline.
- ***Continuing Air Service.*** President Clinton has continued the record \$50 million in annual Essential Air Service operating subsidies to smaller, more isolated communities that otherwise would not be served by commercial carriers. This will ensure continued access to air service for America's heartland.
- ***Announcing the Administration's Long-Term Agricultural Transportation Strategy.*** In Kansas City on July 27-28, Secretary Glickman will host a summit on "Agricultural Transportation Challenges for the 21st Century." Transportation Secretary Rodney Slater will join Secretary Glickman in announcing the Clinton Administration's Long-Term Agricultural Transportation Strategy to help meet these important challenges.
- ***Protecting Universal Service.*** President Clinton strongly supports universal service, a long-standing goal of ensuring that all Americans have access to affordable telephone service. More than 38 million residential and business subscribers are served by telephone companies that receive support for serving "high cost" (rural) areas. Without universal service, telephone rates would be prohibitively expensive for many Americans living in rural areas and, as a result, they would not be able to enjoy the benefits of Internet access and phone service. All Americans would then lose, since our telecommunications system is much more valuable to the nation when we are all connected. The President also supports the e-rate, which would expand universal service to include schools, libraries, and rural health care providers. Unfortunately, some members of Congress have introduced legislation which would repeal the e-rate and undermine universal service. The President urges the Congress to join him in supporting universal service.
- ***Pushing for Rural School Modernization.*** Almost one-half of the nation's 80,000 public elementary and secondary schools are located in rural or small town areas. According to the U.S. General Accounting Office, 30 percent of those rural and small town schools (educating

4.5 million children) have at least one building in need of extensive repair or replacement. We must move forward this year with a comprehensive effort to address the needs of rural schoolchildren.

- *Building a Digital Library for Rural America.* The goal of this initiative is to dramatically increase the quantity, quality and accessibility of networked information related to agriculture and rural development by leveraging USDA's existing investment in research and education at our nation's land-grant colleges.
- *Developing Distance Learning.* President Clinton has proposed legislation that would make it easier for Americans to gain access to new skills using distance learning. In its proposal for reauthorization of the Higher Education Act (HEA), the Clinton Administration is seeking to broaden opportunities for distance learners by including computers in the "cost of attendance" for purposes of financial aid; allowing institutions that offer more than 50 percent of their courses using distance learning to be eligible for student aid; and providing grants to "virtual universities" and other experiments with distance learning with a program called "Learning Anytime, Anywhere Partnerships."

#### 4. PROMOTING HEALTH AND WELFARE FOR RURAL AMERICA

- *Advancing Telemedicine.* The President has set a goal of connecting all rural clinics and hospitals to the "information superhighway." In 1996, he signed the Telecommunications Act, which expanded the definition of universal service to include rural health care providers (hospitals, clinics, community health care centers, local health departments, and medical schools). The program (administered by an independent corporation established by the FCC) is designed to ensure that rural health care providers pay no more than their urban counterparts for telecommunication services. This will help improve the quality of care in rural America by allowing patients to receive advice from the best specialists in the country.
- *Improving Food Safety.* The President's Food Safety Initiative is a comprehensive plan for improving food safety, including education, new technology, standards and more inspectors to make sure all food, including food that is imported, is safe. Congress should fund this \$101 million initiative when it is raised in Agricultural Appropriations conference.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Paul J. Weinstein Jr. ( CN=Paul J. Weinstein Jr./OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:22-JUL-1998 10:37:31.00

SUBJECT: In Sally Katzen's absence

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

READ:UNKNOWN

CC: Laura Emmett ( CN=Laura Emmett/OU=WHO/O=EOP [ WHO ] )

READ:UNKNOWN

CC: Cathy R. Mays ( CN=Cathy R. Mays/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:

John Kaplan called me this morning to advise me that he would be serving as acting deputy while Sally is recuperating from her surgery, which occurred yesterday. Sally will be out for approximately one month. Gene has asked John to spend more time in the West Wing, until Sally's return. He wanted me to tell you he will need to use Sally's desk temporarily, but that he will do everything possible to insure that he does not interfere with your work. I told him I would pass this information on to you.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Laura Emmett ( CN=Laura Emmett/OU=WHO/O=EOP [ WHO ] )

CREATION DATE/TIME:22-JUL-1998 10:54:04.00

SUBJECT:

TO: ELENA (Pager) #KAGAN ( ELENA (Pager) #KAGAN [ UNKNOWN ] )  
READ:UNKNOWN

TEXT:

FYI- Gene's Budget pre-Mtg. will be at 11:45 in his office -Laura

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Thomas L. Freedman ( CN=Thomas L. Freedman/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:22-JUL-1998 11:48:23.00

SUBJECT: Rural radio press conference remarks-- newest draft

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

CC: Laura Emmett ( CN=Laura Emmett/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TEXT:

FYI.

----- Forwarded by Thomas L. Freedman/OPD/EOP on 07/22/98  
11:47 AM -----

Lowell A. Weiss

07/22/98 10:36:54 AM

Record Type: Record

To: Thomas L. Freedman/OPD/EOP, Jake Siewert/OPD/EOP, Jonathan A.  
Kaplan/OPD/EOP, Linda Ricci/OMB/EOP

cc:

Subject: radio press conference remarks --10:40 draft

Draft 7/22/98 10:40am

Lowell Weiss

PRESIDENT WILLIAM J. CLINTON

OPENING REMARKS FOR RADIO PRESS CONFERENCE

THE WHITE HOUSE

July 23, 1998

Thank you, Sec. Glickman. Before I take your questions I would like to make a few comments on how we must help the rural communities that are now suffering from the effects of plummeting crop prices and an almost Biblical string of natural disasters.

Today, most Americans are enjoying the dividends of the strongest economy in a generation. But with the economic crisis in Asia hurting American farm exports, with crop prices squeezed by abundant world supplies, and with farmlands devastated by floods and fires and drought, farming communities in parts of the South and Upper Plains are withering. In Texas, almost three quarters of the vital cotton crop is lost. Even in states like Washington and the Dakotas, where crops are growing well, farmers are coping with 1948 prices -- and 1998 expenses. Retired auctioneers are being pressed into duty just to handle all the thousands of families who are being forced to sell their farms.

As the former governor of a state that depends heavily on agriculture, I know that we must never turn our backs on our farmers when Mother Nature or the world economy turn a callous eye. America's farm

communities feed our nation and the world. And they nourish the values on which America was born: faith and family, hard work and commitment to neighbors, devotion to community and to the land. America cannot flourish if we let our rural roots shrivel and decline.

For five and a half years, I have worked to expand opportunity for our farm families. We've strengthened crop insurance, provided critical disaster assistance to ranchers who have lost livestock, purchased surplus commodities for school lunches, worked to diversify the sources of enterprise and income in rural America, and doubled our use of export credits during the past year alone.

But this year's growing farm crisis demands that we provide additional help to the farmers who are now teetering on the edge. On Saturday, I directed Sec. Glickman to buy more than 80 million bushels of wheat to help lift prices as much as 13 cents a bushel for American farmers, while easing hunger in the developing world.

Today, I am announcing that we will provide disaster assistance for farmers in [XX] Texas counties, to help those whose crops and livestock have been ravaged by drought. Next week, I will send Sec. Glickman to Texas and Oklahoma to talk with drought-stricken farmers and assess what other help they may need. And once again, I call on Congress to provide \$500 million in emergency assistance for farmers and ranchers in other parts of the country hit hard by fires, floods, and other natural disasters.

With these measures we can help farmers weather the current crisis. But to strengthen rural America for the long-term, we must do more. First, we must revive the rural economy through exports and community development. Today, I am announcing an Initiative on Rural Development to build new homes, spur new enterprise, and spark new opportunities in rural communities throughout America. We must also keep our farm exports growing by forging more regional trade partnerships and strengthening enforcement of our existing trade agreements. Whenever possible, we must exempt food exports when we impose unilateral sanctions, as Congress has recently done with India and Pakistan. Food sanctions hurt our farmers, cause unnecessary suffering among the innocent in other countries, and rarely achieve their intended foreign policy ends. And as I have been urging Congress for more than six months, we must pay our dues to the International Monetary Fund so that our people can sell their products abroad.

Second, we must strengthen the farm safety net. We should expand eligibility for direct and guaranteed loans, extend marketing loans when crop prices are low, and give farmers more flexibility to plant other crops when their primary crops fail.

Third, we must improve the infrastructure in rural communities. We must preserve universal service so all rural homes can count on affordable telephone rates, and schools, libraries, and rural health centers can tap into the promise of the Internet. We must improve the quality of rural health care through advanced telemedicine, modernize rural schools, improve rural transportation systems, and fund my Administration's historic food safety initiative to ensure that all food, including imported food, is safe.

These steps are in the best tradition of our nation. Whenever disaster strikes, Americans join together as one community to help see their neighbors through. That is what happened recently in Florida, when

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Cynthia A. Rice ( CN=Cynthia A. Rice/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:22-JUL-1998 12:33:45.00

SUBJECT: Child Care Item in CEA Weekly

TO: Andrea Kane ( CN=Andrea Kane/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Laura Emmett ( CN=Laura Emmett/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TEXT:

We'd dicussed this item in our 6/1 weekly to the President.

----- Forwarded by Cynthia A. Rice/OPD/EOP on 07/22/98  
12:32 PM -----

Cynthia A. Rice  
07/22/98 11:58:36 AM  
Record Type: Record

To: See the distribution list at the bottom of this message  
cc: Andrea Kane/OPD/EOP  
Subject: Child Care Item in CEA Weekly

The data CEA put in its weekly report are based on the NGA Fiscal Survey of States which we've circulated around (published in May). I'll fax you copies of the item. The President wrote "good" next to the sentence saying "While the Nation's welfare caseload fell by more than a quarter between 1996 and 1998, overall state spending on welfare decreased by less than 10 percent, and state spending on child care and job readiness training rose sharply." He cc'd the First Lady on the item and flagged it for Bruce yesterday.

Message Sent

To: \_\_\_\_\_  
Bruce N. Reed/OPD/EOP  
Elena Kagan/OPD/EOP  
Laura Emmett/WHO/EOP  
Jennifer L. Klein/OPD/EOP  
Nicole R. Rabner/WHO/EOP  
Neera Tanden/WHO/EOP  
Fred DuVal/WHO/EOP

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Thomas L. Freedman ( CN=Thomas L. Freedman/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:22-JUL-1998 12:38:07.00

SUBJECT: Update: NAS Report and Single Food Agency/ ignore the last e-mail.

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TO: Michelle Crisci ( CN=Michelle Crisci/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

CC: Laura Emmett ( CN=Laura Emmett/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

CC: Mary L. Smith ( CN=Mary L. Smith/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:

1. In mid-August, the prestigious National Academy of Science is supposed to release a report on the utility of a single food agency. We are starting to get rumors of what it will say. It is likely to get some attention.

2. The report is likely to be very critical of the current food safety regulatory structure, particularly that USDA has a lot of money but little authority and FDA little money, but much authority.

3. The report will suggest four options: 1. create a WH food czar who puts out a single food safety budget; 2. put either USDA or FDA in charge; 3. create a single food agency like EPA; or 4. designate one agency as the lead on the issue.

4. We have been pushing the agencies to come up with some more movement on creating a "virtual food agency" that could be announced in August-- advances like the research institute the President announced that combine FDA and USDA in other areas. Already there is a working group on the budget which it might make sense to institutionalize in a formal structure and require a formal annual plan. Is there any interest in option of "1" of the NAS report -- creating a coordinating food safety czar?

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Andrea Kane ( CN=Andrea Kane/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:22-JUL-1998 13:24:21.00

SUBJECT: WTW Formula Grant Plan Update

TO: Robin J. Bachman ( CN=Robin J. Bachman/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Maureen H. Walsh ( CN=Maureen H. Walsh/OU=OMB/O=EOP @ EOP [ OMB ] )  
READ:UNKNOWN

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Diana Fortuna ( CN=Diana Fortuna/OU=OPD/O=EOP [ OPD ] )  
READ:UNKNOWN

TO: Cynthia A. Rice ( CN=Cynthia A. Rice/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Kris M Balderston ( CN=Kris M Balderston/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Anil Kakani ( CN=Anil Kakani/OU=OMB/O=EOP @ EOP [ OMB ] )  
READ:UNKNOWN

TO: Emil E. Parker ( CN=Emil E. Parker/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Lee Ann Brackett ( CN=Lee Ann Brackett/O=OVP @ OVP [ UNKNOWN ] )  
READ:UNKNOWN

TEXT:

Here's the latest. DOL expects to announce OR, AK, and CT tomorrow, with a bunch more ready for next week.

===== ATTACHMENT 1 =====

ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

Unable to convert ARMS\_EXT:[ATTACH.D41]MAIL402373901.226 to ASCII,  
The following is a HEX DUMP:

FF575043CE050000010A02010000000205000000F324000000020000E761BDC3B63E992612CC46  
6242994A763D244F3B304DA318CC9586198A831EE10A3EB315FF3A969C465F29151EE6837C8BC9  
86E7348E87839D7B65C7C12009D1BB8A0EB8019050F682DAFF76766230373B523C241E94183027  
1F12C408B499AA2652298E4E943E86E78E571FB54789C89F17A25F0569ADAEAF042FF5E1FD6D56

## Welfare-to-Work Formula Grant Status

5 States announced 1/29/98:	IL, LA,MI,NE,NV		\$122 M	
2 States announced 2/19:	MA,SC		\$33 M	
3 States announced 3/2:	KA,HI,MN		\$26 M	
2 States announced 3/30:	MO,TN		\$41 M	
1State announced 4/10?:	KY		\$18 M	
3 States announced 4/28-4/29	AR, AL, DE		\$25 M	
1 State announced 5/1	GA		\$28 M	
2 States announced week of 6/8	OK, MT		\$15 M	
3 States announced week of 6/15	IN, NC, WI		\$53 M	
2 States announced 6/26	TX, RI	\$80 M		
2 States announced 6/29	VT, WA		\$25 m	
1 State announced 7/9	IA		\$8.3 M	
1 State announced 7/20	CA		\$190.4 M	
<b>TOTAL TO DATE: 28 states (52% of states)</b>			<b>\$665 M</b>	<b>(60% of \$)</b>

### States with pending plans:

To be announced 7/23:

OR		\$8.6 M
AK		\$ 2.9 M
CT		\$12.0 M

Expect to announce week of 7/27:

VA		\$16.5 M
NM		\$9.7 m
ME		\$ 5.2 M
AZ		\$ 9 M
Guam	\$0.6 m	
WV		\$ 7 M
CO (maybe 7/30)	\$9.9 M	
NH (should be ready by 7/29)		\$ 2.8 M

Under Review:

MD		\$14.9 M
FL		\$50.8 M
PR		\$34.6 M
DC		\$ 4.6 M
PA		\$44.3 M
NY		\$96.9 m
NJ		\$23.3 m
ND		\$2.8 m
VI		\$0.6 m

<b>TOTAL PENDING: 20 states (37% of states)</b>		<b>\$356.7M</b>	<b>(32% of \$)</b>
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**6 States indicate they don't plan to apply (11%):**

As of 7/23/98

Automated Records Management System  
Hex-Dump Conversion

ID, UT, OH, SD, WY, MS

**\$71 M (6% of \$)**

**TRIBAL PLANS**

26 approved 3/19

\$5.8 M

33 approved 4/1

\$4.4 M

13 approved 5/1

\$1.0 M

**TOTAL TO DATE: 72**

**\$11.2M**

As of 7/23/98

Automated Records Management System  
Hex-Dump Conversion

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Peter D. Greenberger ( CN=Peter D. Greenberger/OU=WHO/O=EOP [ WHO ] )

CREATION DATE/TIME:22-JUL-1998 14:57:37.00

SUBJECT: Re: Abortion letter

TO: Mindy E. Myers ( CN=Mindy E. Myers/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Janet Murguia ( CN=Janet Murguia/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Laura Emmett ( CN=Laura Emmett/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Jennifer L. Klein ( CN=Jennifer L. Klein/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TEXT:  
revised letter -- approved by Jacoby. the Greenwood version will mention Hoyer.

===== ATTACHMENT 1 =====  
ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:  
Unable to convert ARMS\_EXT:[ATTACH.D73]MAIL48954490H.226 to ASCII,  
The following is a HEX DUMP:

FF575043C4040000010A02010000000205000000401000000002000003C380369927225142C574

July 22, 1998

Dear Steny:

I am writing to express my concern over the Congress' plans to override my veto of H.R. 1122, a bill banning so-called partial birth abortions. In this vote, Congress is once again opting for partisanship over progress; it is turning the painful debate over this issue into an opportunity to score political points, rather than to pass legislation restricting this procedure.

The procedure addressed in H.R. 1122 poses a difficult and disturbing issue. I strongly believe that we generally should prohibit the use of this procedure. I have insisted, however, on exempting those few but tragic cases in which this procedure is necessary to save a woman's life or to protect her against serious injury. I again call upon Congress to add such a narrow, tightly drawn exception to this bill, so that I can sign the legislation and put an end to all other uses of this procedure.

The legislation that you have sponsored with Representative Greenwood -- which prohibits all late-term abortions, except those necessary to save the life of a woman or prevent serious harm to her health -- is also consistent with my principles. As you know, I have long opposed late-term abortions, and as Governor of Arkansas, I signed into law a bill that banned them, with an appropriate exception for life or health. If Congress were to pass your bill, I would sign it immediately.

Congress's refusal to consider such constructive proposals -- proposals that would put an end to inappropriate abortions while protecting women from death or serious injury -- prevents us from resolving these issues and moving forward. Similarly, Congress's recent votes restricting safe medical choices and access to family planning information and services stand in the way of progress on these issues. I urge Congress once again to move beyond ideology and political maneuvering and to protect the lives and health of women.

Sincerely,

The Honorable Steny Hoyer  
House of Representatives  
Washington, D.C. 20515

Automated Records Management System  
Hex-Dump Conversion

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Cathy R. Mays ( CN=Cathy R. Mays/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:22-JUL-1998 16:24:10.00

SUBJECT: Weekly Strategy Meeting

TO: Broderick Johnson ( CN=Broderick Johnson/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Janet Murguia ( CN=Janet Murguia/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Vicky\_Stroud ( Vicky\_Stroud @ ed.gov@inet [ UNKNOWN ] )  
READ:UNKNOWN

TO: Barbara Chow ( CN=Barbara Chow/OU=OMB/O=EOP @ EOP [ OMB ] )  
READ:UNKNOWN

TO: Michael Cohen ( CN=Michael Cohen/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Gene B. Sperling ( CN=Gene B. Sperling/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

CC: Sandra Yamin ( CN=Sandra Yamin/OU=OMB/O=EOP @ EOP [ OMB ] )  
READ:UNKNOWN

CC: Laura Emmett ( CN=Laura Emmett/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

CC: Mindy E. Myers ( CN=Mindy E. Myers/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

CC: Peter A. Weissman ( CN=Peter A. Weissman/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TEXT:

We will be having the weekly Education Strategy Meeting tomorrow,  
Thursday, July 23, at 5:15p.m. in Bruce Reed's office.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Laura Emmett ( CN=Laura Emmett/OU=WHO/O=EOP [ WHO ] )

CREATION DATE/TIME:22-JUL-1998 17:01:17.00

SUBJECT: FINAL VERSION late-term abortion letter

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TEXT:

----- Forwarded by Laura Emmett/WHO/EOP on 07/22/98 05:01 PM -----

Laura Emmett  
07/22/98 04:00:49 PM  
Record Type: Record

To: See the distribution list at the bottom of this message  
cc: Jennifer L. Klein/OPD/EOP, Neera Tanden/WHO/EOP  
Subject: FINAL VERSION late-term abortion letter

Staff Secretary has this final version and it will go to the President as long as no one has any changes. Let Staff Secretary know ASAP if you have any changes. (This version is practically identical to the last draft I sent around).

----- Forwarded by Laura Emmett/WHO/EOP on 07/22/98 04:01 PM -----

Peter D. Greenberger  
07/22/98 03:38:15 PM  
Record Type: Record

To: Phillip Caplan/WHO/EOP, Sean P. Maloney/WHO/EOP  
cc: Laura Emmett/WHO/EOP, Peter G. Jacoby/WHO/EOP  
Subject: late-term abortion letter

I am waiting for Janet Murguia to sign off on this -- in the meantime, pls review. It has been approved by DPC (Reed, Kagan, Klein), Echaveste, Jacoby, and is being reviewed by Rahm and Podesta now. We are trying to get this letter out ASAP -- the vote is tomorrow.

Message Sent

To: \_\_\_\_\_  
Peter D. Greenberger/WHO/EOP  
Peter G. Jacoby/WHO/EOP

Michelle Crisci/WHO/EOP  
Leslie Bernstein/WHO/EOP  
Marjorie Tarmey/WHO/EOP  
Dawn L. Smalls/WHO/EOP  
Sara M. Latham/WHO/EOP  
Linda Ricci/OMB/EOP

===== ATTACHMENT 1 =====  
ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

Unable to convert ARMS\_EXT:[ATTACH.D17]MAIL46042590D.226 to ASCII,  
The following is a HEX DUMP:

FF575043C4040000010A020100000002050000001D11000000020000E92A53FC6D51DC9C7F51F5

July 22, 1998

Dear Representative Greenwood:

I am writing to express my concern over the Congress' plans to override my veto of H.R. 1122, a bill banning so-called partial birth abortions. In this vote, Congress is once again opting for partisanship over progress; it is turning the painful debate over this issue into an opportunity to score political points, rather than to pass legislation restricting this procedure.

The procedure addressed in H.R. 1122 poses a difficult and disturbing issue. I strongly believe that we generally should prohibit the use of this procedure. I have insisted, however, on exempting those few but tragic cases in which this procedure is necessary to save a woman's life or to protect her against serious injury. I again call upon Congress to add such a narrow, tightly drawn exception to this bill, so that I can sign the legislation and put an end to all other uses of this procedure.

The legislation that you have sponsored with Representative Hoyer -- which prohibits all late-term abortions, except those necessary to save the life of a woman or prevent serious harm to her health -- is also consistent with my principles. As you know, I have long opposed late-term abortions, and as Governor of Arkansas, I signed into law a bill that banned them, with an appropriate exception for life or health. If Congress were to pass your bill, I would sign it immediately.

Congress's refusal to consider such constructive proposals -- proposals that would put an end to inappropriate abortions while protecting women from death or serious injury -- prevents us from resolving these issues and moving forward. Similarly, Congress's recent votes restricting safe medical choices and access to family planning information and services stand in the way of progress on these issues. I urge Congress once again to move beyond ideology and political maneuvering, to protect women's lives and health, and to reduce the need for abortions.

Sincerely,

The Honorable James C. Greenwood  
House of Representatives  
Washington, D.C. 20515

Automated Records Management System  
Hex-Dump Conversion

July 22, 1998

Dear Steny:

I am writing to express my concern over the Congress' plans to override my veto of H.R. 1122, a bill banning so-called partial birth abortions. In this vote, Congress is once again opting for partisanship over progress; it is turning the painful debate over this issue into an opportunity to score political points, rather than to pass legislation restricting this procedure.

The procedure addressed in H.R. 1122 poses a difficult and disturbing issue. I strongly believe that we generally should prohibit the use of this procedure. I have insisted, however, on exempting those few but tragic cases in which this procedure is necessary to save a woman's life or to protect her against serious injury. I again call upon Congress to add such a narrow, tightly drawn exception to this bill, so that I can sign the legislation and put an end to all other uses of this procedure.

The legislation that you have sponsored with Representative Greenwood -- which prohibits all late-term abortions, except those necessary to save the life of a woman or prevent serious harm to her health -- is also consistent with my principles. As you know, I have long opposed late-term abortions, and as Governor of Arkansas, I signed into law a bill that banned them, with an appropriate exception for life or health. If Congress were to pass your bill, I would sign it immediately.

Congress's refusal to consider such constructive proposals -- proposals that would put an end to inappropriate abortions while protecting women from death or serious injury -- prevents us from resolving these issues and moving forward. Similarly, Congress's recent votes restricting safe medical choices and access to family planning information and services stand in the way of progress on these issues. I urge Congress once again to move beyond ideology and political maneuvering, to protect women's lives and health, and to reduce the need for abortions.

Sincerely,

The Honorable Steny Hoyer  
House of Representatives  
Washington, D.C. 20515

Automated Records Management System  
Hex-Dump Conversion

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: James J. Jukes ( CN=James J. Jukes/OU=OMB/O=EOP [ OMB ] )

CREATION DATE/TIME:22-JUL-1998 17:31:10.00

SUBJECT: Guestworkers letter

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP@EOP [ OPD ] )  
READ:UNKNOWN

TO: Cecilia E. Rouse ( CN=Cecilia E. Rouse/OU=OPD/O=EOP@EOP [ OPD ] )  
READ:UNKNOWN

TO: Martha Foley ( CN=Martha Foley/OU=WHO/O=EOP@EOP [ WHO ] )  
READ:UNKNOWN

TO: Julie A. Fernandes ( CN=Julie A. Fernandes/OU=OPD/O=EOP@EOP [ OPD ] )  
READ:UNKNOWN

TO: Peter G. Jacoby ( CN=Peter G. Jacoby/OU=WHO/O=EOP@EOP [ WHO ] )  
READ:UNKNOWN

TO: Maria Echaveste ( CN=Maria Echaveste/OU=WHO/O=EOP@EOP [ WHO ] )  
READ:UNKNOWN

CC: Daniel D. Heath ( CN=Daniel D. Heath/OU=OMB/O=EOP@EOP [ OMB ] )  
READ:UNKNOWN

CC: Larry R. Matlack ( CN=Larry R. Matlack/OU=OMB/O=EOP@EOP [ OMB ] )  
READ:UNKNOWN

CC: Debra J. Bond ( CN=Debra J. Bond/OU=OMB/O=EOP@EOP [ OMB ] )  
READ:UNKNOWN

CC: Barbara Chow ( CN=Barbara Chow/OU=OMB/O=EOP@EOP [ OMB ] )  
READ:UNKNOWN

TEXT:

At Barbara Chow's request, may I please have any comments on this letter concerning guestworkers by 6:30 this evening? (It has also been faxed to USDA and to most of you.) Thank you.

===== ATTACHMENT 1 =====

ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

Unable to convert ARMS\_EXT:[ATTACH.D31]MAIL49593590Y.226 to ASCII,  
The following is a HEX DUMP:

FF57504331250000010A020100000002050000002D39000000020000849C028B33893B6045811F  
293F759BBBE5BD78D62532B70A2146217B88202637EFE4E5A53193A286613468ADEA831E74428B

Senator Ron Wyden  
United States Senate  
Washington D.C. 20515-3703

Dear Senator:

Thank you for sharing your concerns and your willingness to engage as a constructive partner in the ongoing development of our agricultural labor policy and addressing any H2-A program reforms.

The Administration shares your goal of assuring that these policies achieve greater stability in the agricultural workforce so that our agricultural producers and farm workers both benefit. Growers must have a more predictable and reliable labor supply, while we provide adequate workplace protections for domestic and foreign farm workers who are among the poorest and most vulnerable in our society.

The Administration's guiding principles in reforming the H-2A program are designed to create a system:

- where the procedures for using the program are simple and the least burdensome for growers;
- which assures an adequate labor supply for growers in a predictable and timely manner;
- that provides a clear and meaningful first preference for U.S. farm workers and a means for mitigating against the development of a structural dependency on foreign workers in an area or crop;
- which avoids the transfer of costs and risks from businesses to low wage workers;
- that encourages longer periods of employment for legal U.S. workers;
- which assures decent wages and working conditions for domestic and foreign farm workers, and that normal market forces work to improve wages, benefits, and working conditions.

I believe that if we are able to work within these principles, we will be able to achieve our goals.

The Departments of Agriculture and Labor have committed to work cooperatively to improve and enhance existing programs to meet the labor requirements of our vital agricultural industry, consistent with our obligations to American workers and producers, particularly, if efforts to halt illegal immigration contribute to agricultural labor shortages. In response to concerns regarding localized shortages, these Departments will work cooperatively to determine means of streamlining the current H2-A program to make it more responsive to agricultural producers and more effective in protecting U.S. workers.

As a first step, the Administration has initiated a rule making process to streamline the

H-2A program which is to be completed by the end of January, 1999. This would ensure that the changes are in place for next year's growing season. In addition, in response to the growing concerns regarding the supply, adequacy and cost of migrant worker housing, we are looking Administration-wide at alternatives available to address the issue.

We recognize the need for reform of the H2-A program. We are eager to engage in an inclusive, bi-partisan process involving all the major stakeholders to identify and craft appropriate program reforms, possibly involving legislative changes. We are committed to exploring innovative policy proposals, including provisions in your legislation which are designed to increase program efficiency without sacrificing worker protections. We would like to work with you in this spirit to accomplish appropriate reforms this year.

Sincerely,

Alexis M. Herman  
Secretary of Labor  
Secretary of Agriculture

Daniel Glickman

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Cynthia A. Rice ( CN=Cynthia A. Rice/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:22-JUL-1998 17:32:41.00

SUBJECT: Thursday Roll Call Story on Tobacco

TO: Cynthia Dailard ( CN=Cynthia Dailard/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Laura Emmett ( CN=Laura Emmett/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TEXT:

I hear from Waxman's folks that Roll Call will run a story tomorrow with the results of a Lung Assoc. sting operation of 15 year olds who tried to purchase cigarettes at stores located in the House, Senate, and the Capitol. The tries were 100% successful in the House, 50% in the Capitol, and 25% in the Senate.

FYI -- I checked and the snack shop in the OEOB does sell cigarettes (\$3.00 a pack).

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Ruby Shamir ( CN=Ruby Shamir/OU=WHO/O=EOP [ WHO ] )

CREATION DATE/TIME:22-JUL-1998 18:45:02.00

SUBJECT: Women's Mtg

TO: Virginia Apuzzo ( CN=Virginia Apuzzo/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Rebecca M. Blank ( CN=Rebecca M. Blank/OU=CEA/O=EOP @ EOP [ CEA ] )  
READ:UNKNOWN

TO: Stacie Spector ( CN=Stacie Spector/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Roberta W. Greene ( CN=Roberta W. Greene/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Janet Murguia ( CN=Janet Murguia/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Karen E. Skelton ( CN=Karen E. Skelton/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Maria Echaveste ( CN=Maria Echaveste/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Lynn G. Cutler ( CN=Lynn G. Cutler/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Lucia F. Gilliland ( CN=Lucia F. Gilliland/O=OVP @ OVP [ UNKNOWN ] )  
READ:UNKNOWN

TO: Sylvia M. Mathews ( CN=Sylvia M. Mathews/OU=OMB/O=EOP @ EOP [ OMB ] )  
READ:UNKNOWN

TO: Sandra Thurman ( CN=Sandra Thurman/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Judith A. Winston ( CN=Judith A. Winston/OU=PIR/O=EOP @ EOP [ PIR ] )  
READ:UNKNOWN

TO: Robin Leeds ( CN=Robin Leeds/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Marsha Scott ( CN=Marsha Scott/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Tracey E. Thornton ( CN=Tracey E. Thornton/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Minyon Moore ( CN=Minyon Moore/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Susan M. Liss ( CN=Susan M. Liss/O=OVP @ OVP [ UNKNOWN ] )

READ:UNKNOWN

TO: Ellen M. Lovell ( CN=Ellen M. Lovell/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

CC: Leslie Bernstein ( CN=Leslie Bernstein/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

CC: Francine P. Obermiller ( CN=Francine P. Obermiller/OU=CEA/O=EOP @ EOP [ CEA ] )  
READ:UNKNOWN

CC: Mona G. Mohib ( CN=Mona G. Mohib/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

CC: Nicole R. Rabner ( CN=Nicole R. Rabner/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

CC: Marjorie Tarmey ( CN=Marjorie Tarmey/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

CC: Jocelyn Neis ( CN=Jocelyn Neis/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

CC: Mindy E. Myers ( CN=Mindy E. Myers/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

CC: Noa A. Meyer ( CN=Noa A. Meyer/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

CC: Jennifer L. Klein ( CN=Jennifer L. Klein/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

CC: Laura Emmett ( CN=Laura Emmett/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

CC: Katharine Button ( CN=Katharine Button/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TEXT:

There will be a Women's Mtg on Thursday at 9:00am in room 100. Thanks.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: James J. Jukes ( CN=James J. Jukes/OU=OMB/O=EOP [ OMB ] )

CREATION DATE/TIME:22-JUL-1998 19:41:06.00

SUBJECT: Re: Guestworkers letter

TO: daniel d. heath ( CN=daniel d. heath/OU=omb/O=eop@eop [ OMB ] )  
READ:UNKNOWN

TO: larry r. matlack ( CN=larry r. matlack/OU=omb/O=eop@eop [ OMB ] )  
READ:UNKNOWN

TO: elena kagan ( CN=elena kagan/OU=opd/O=eop@eop [ OPD ] )  
READ:UNKNOWN

TO: cecilia e. rouse ( CN=cecilia e. rouse/OU=opd/O=eop@eop [ OPD ] )  
READ:UNKNOWN

TO: martha foley ( CN=martha foley/OU=who/O=eop@eop [ WHO ] )  
READ:UNKNOWN

TO: debra j. bond ( CN=debra j. bond/OU=omb/O=eop@eop [ OMB ] )  
READ:UNKNOWN

TO: barbara chow ( CN=barbara chow/OU=omb/O=eop@eop [ OMB ] )  
READ:UNKNOWN

TO: julie a. fernandes ( CN=julie a. fernandes/OU=opd/O=eop@eop [ OPD ] )  
READ:UNKNOWN

TO: peter g. jacoby ( CN=peter g. jacoby/OU=who/O=eop@eop [ WHO ] )  
READ:UNKNOWN

TO: maria echaveste ( CN=maria echaveste/OU=who/O=eop@eop [ WHO ] )  
READ:UNKNOWN

TEXT:

I am advised that this letter will not be sent because its intended effect was to persuade Rep. Wyden to withdraw his amendment and he is apparently unwilling to do so.

James J. Jukes

07/22/98 05:30:58 PM

Record Type: Record

To: See the distribution list at the bottom of this message  
cc: Barbara Chow/OMB/EOP@EOP, Larry R. Matlack/OMB/EOP@EOP, Debra J. Bond/OMB/EOP@EOP, Daniel D. Heath/OMB/EOP@EOP  
Subject: Guestworkers letter

At Barbara Chow's request, may I please have any comments on this letter concerning guestworkers by 6:30 this evening? (It has also been faxed to USDA and to most of you.) Thank you.

Message Sent

To: \_\_\_\_\_

Maria Echaveste/WHO/EOP@EOP  
Martha Foley/WHO/EOP@EOP  
Peter G. Jacoby/WHO/EOP@EOP  
Cecilia E. Rouse/OPD/EOP@EOP  
Julie A. Fernandes/OPD/EOP@EOP  
Elena Kagan/OPD/EOP@EOP

===== ATTACHMENT 1 =====  
ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

Unable to convert ARMS\_EXT:[ATTACH.D7]MAIL463585900.226 to ASCII,  
The following is a HEX DUMP:

FF57504331250000010A020100000002050000002D39000000020000849C028B33893B6045811F  
293F759BBBE5BD78D62532B70A2146217B88202637EFE4E5A53193A286613468ADEA831E74428B

Senator Ron Wyden  
United States Senate  
Washington D.C. 20515-3703

Dear Senator:

Thank you for sharing your concerns and your willingness to engage as a constructive partner in the ongoing development of our agricultural labor policy and addressing any H2-A program reforms.

The Administration shares your goal of assuring that these policies achieve greater stability in the agricultural workforce so that our agricultural producers and farm workers both benefit. Growers must have a more predictable and reliable labor supply, while we provide adequate workplace protections for domestic and foreign farm workers who are among the poorest and most vulnerable in our society.

The Administration's guiding principles in reforming the H-2A program are designed to create a system:

- where the procedures for using the program are simple and the least burdensome for growers;
- which assures an adequate labor supply for growers in a predictable and timely manner;
- that provides a clear and meaningful first preference for U.S. farm workers and a means for mitigating against the development of a structural dependency on foreign workers in an area or crop;
- which avoids the transfer of costs and risks from businesses to low wage workers;
- that encourages longer periods of employment for legal U.S. workers;
- which assures decent wages and working conditions for domestic and foreign farm workers, and that normal market forces work to improve wages, benefits, and working conditions.

I believe that if we are able to work within these principles, we will be able to achieve our goals.

The Departments of Agriculture and Labor have committed to work cooperatively to improve and enhance existing programs to meet the labor requirements of our vital agricultural industry, consistent with our obligations to American workers and producers, particularly, if efforts to halt illegal immigration contribute to agricultural labor shortages. In response to concerns regarding localized shortages, these Departments will work cooperatively to determine means of streamlining the current H2-A program to make it more responsive to agricultural producers and more effective in protecting U.S. workers.

As a first step, the Administration has initiated a rule making process to streamline the

H-2A program which is to be completed by the end of January, 1999. This would ensure that the changes are in place for next year's growing season. In addition, in response to the growing concerns regarding the supply, adequacy and cost of migrant worker housing, we are looking Administration-wide at alternatives available to address the issue.

We recognize the need for reform of the H2-A program. We are eager to engage in an inclusive, bi-partisan process involving all the major stakeholders to identify and craft appropriate program reforms, possibly involving legislative changes. We are committed to exploring innovative policy proposals, including provisions in your legislation which are designed to increase program efficiency without sacrificing worker protections. We would like to work with you in this spirit to accomplish appropriate reforms this year.

Sincerely,

Alexis M. Herman  
Secretary of Labor  
Secretary of Agriculture

Daniel Glickman

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Thomas L. Freedman ( CN=Thomas L. Freedman/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:22-JUL-1998 19:43:39.00

SUBJECT: Briefing Memo for Ag Events

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

CC: Mary L. Smith ( CN=Mary L. Smith/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

CC: Laura Emmett ( CN=Laura Emmett/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TEXT:

----- Forwarded by Thomas L. Freedman/OPD/EOP on 07/22/98  
07:43 PM -----

Jake Siewert  
07/22/98 07:24:01 PM  
Record Type: Record

To: Thomas L. Freedman/OPD/EOP  
cc:  
Subject: Briefing Memo for Ag Events

----- Forwarded by Jake Siewert/OPD/EOP on 07/22/98 07:28  
PM -----

Megan C. Moloney  
07/22/98 07:23:07 PM  
Record Type: Record

To: See the distribution list at the bottom of this message  
cc:  
Subject: Briefing Memo for Ag Events

This is the Briefing memo and lists of Members and Broadcasters participating. Q&A and Future Farmers list will follow shortly....

Message Sent  
To: \_\_\_\_\_

Brian A. Barreto/OPD/EOP  
Jake Siewert/OPD/EOP  
Darby E. Stott/WHO/EOP  
Elisa Millsap/WHO/EOP  
Jeffrey A. Forbes/WHO/EOP  
Julianne B. Corbett/WHO/EOP  
Beverly J. Barnes/WHO/EOP  
Amy W. Tobe/WHO/EOP  
Nanda Chitre/WHO/EOP  
Julia M. Payne/WHO/EOP

===== ATTACHMENT 1 =====  
ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

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## **FARM BROADCASTERS PARTICIPATING IN CONFERENCE CALL**

### **Agrinet Farm Radio Network**

Based in Kill Devil Hills, North Carolina, this network has 300+ affiliates in Delaware, Maryland, New Jersey, Pennsylvania, Virginia, West Virginia, North Carolina, South Carolina, New York, Illinois, Ohio, South Dakota, Texas and Wisconsin

Interviewer: Bill Ray

### **Brownfield Network**

Based in Jefferson City, Missouri, this network has 200+ affiliate stations in Arkansas, Colorado, Illinois, Indiana, Kansas, Missouri, Nebraska and Tennessee

Interviewer: Shelley Beyer

### **Texas State Agricultural Network**

Based at KRLD-AM in Dallas, this network has 50 affiliate stations throughout Texas. This network is also affiliated with the Texas State Radio Network, which has an additional 60 stations (total of 110 statewide stations).

Interviewer: Tony Purcell

### **Arkansas Radio Network Agriculture**

Based at KARN-AM/FM in Little Rock, this network has 29 Ag stations and 67 statewide affiliates. Stewart Doan will be the interviewer and is a farm broadcaster based in Little Rock. Mr. Doan is also the current president of the National Association of Farm Broadcasters. The NAFB will make audio from the entire program available to its more than 2000 radio station affiliates nationwide.

Interviewer: Stewart Doan

### **Red River Farm Network**

Based in Grand Forks, North Dakota, this network has 14 affiliate stations in Northwest Minnesota, and Eastern North Dakota.

Interviewer: Mike Hergert  
**WHO-AM, Des Moines, Iowa**

WHO-AM is a 50,000 watt clear-channel radio station that reaches most of Iowa and several surrounding states. The President has previously interviewed with WHO-AM.

Interviewer: Gary Wergen

**WGNS-AM, Murfreesboro, Tennessee**

WGNS-AM is 1,000 watt radio family owned and operated talk-news-sports station in Murfreesboro. The station does heavy early morning and late afternoon news and ag coverage and has high listenership among the local farm community.

Interviewer: Bart Walker

## CONGRESSIONAL INVITATION LIST

The following Members of Congress have been invited to attend the meeting and listen to the conference call on agricultural issues.

Sen. Tom Daschle  
Sen. Max Baucus  
Sen. Barbara Boxer  
Sen. Dale Bumpers  
Sen. Max Cleland  
Sen. Kent Conrad  
Sen. Byron Dorgan  
Sen. Dick Durbin  
Sen. Russ Feingold  
Sen. Bob Graham  
Sen. Tom Harkin  
Sen. Fritz Hollings  
Sen. Tim Johnson  
Sen. Bob Kerrey  
Sen. Herb Kohl  
Sen. Mary Landrieu  
Sen. Patrick Leahy  
Sen. Carol Mosley-Braun  
Sen. Patty Murray  
Sen. Harry Reid  
Sen. Charles Robb  
Sen. Jay Rockefeller  
Sen. Paul Wellstone  
Sen. Ron Wyden

Rep. Darlene Hooley  
Rep. Jay Johnson  
Rep. Chris John  
Rep. Ron Kind  
Rep. Nick Lampson  
Rep. Mike McIntyre  
Rep. David Minge  
Rep. Collin Peterson  
Rep. Earl Pomeroy  
Rep. Glenn Poshard  
Rep. Max Sandlin  
Rep. Ike Skelton  
Rep. Vic Snyder  
Rep. Debbie Stabenow  
Rep. Charlie Stenholm  
Rep. Ted Strickland  
Rep. Bennie Thompson  
Rep. Jim Turner

Rep. Dick Gephardt  
Rep. Scotty Baesler  
Rep. John Baldacci  
Rep. Marion Berry  
Rep. Sanford Bishop  
Rep. Leonard Boswell  
Rep. George Brown  
Rep. Eva Clayton  
Rep. Gary Condit  
Rep. Jerry Costello  
Rep. Bud Cramer  
Rep. Pat Danner  
Rep. Cal Dooley  
Rep. Bobby Etheridge  
Rep. Lane Evans  
Rep. San Farr  
Rep. Virgil Goode  
Rep. Earl Hilliard  
Rep. Holden

July 22, 1998

**CONGRESSIONAL MEETING ON AGRICULTURE AND  
RURAL RADIO CONFERENCE CALL**

DATE: July 23, 1998  
LOCATION: Oval Office  
TIME: 3:00 PM EDT  
FROM: Mike McCurry &  
Megan Moloney

**I. PURPOSE**

This event will give you an opportunity to outline your plans for dealing with the immediate crisis affecting America's farms, point out areas where Congress has failed to act, and to speak more broadly about your agenda for rural America.

You will discuss these issues first with Members of Congress in the Roosevelt Room. You will then participate in a conference call with 7 farm broadcasters on the same issue.

**II. BACKGROUND**

For five and a half years, you have worked to expand opportunity for rural Americans and farm families. The Administration has helped farmers manage risk and address market volatility; provided critical disaster assistance to rural homeowners, farm owners, and business owners, as well as to ranchers who have lost livestock; expanded U.S. agricultural exports; improved our school lunch programs by buying surplus commodities; and worked to diversify the sources of enterprise and income in rural America.

But rural America still faces challenges -- with the economic crisis in Asia weakening some of our best customers for farm products, strong world crop production bringing prices down, and farmers facing floods and fires and drought and crop disease.

Today you will announce important steps to address these challenges.

- 1) A four-point action plan for rural America that:
  - Expands the rural economy through exports and development;
  - Improves the farm income safety net;
  - Strengthens our rural infrastructure by improving transportation, protecting universal service, and improving our schools; and
  - Promotes health and welfare for rural America
- 2) Policy to exempt food exports from U.S. sanctions policy
- 3) Agriculture disaster assistance for Texas counties

### III. PARTICIPANTS

Briefing: 1:15 - 2:15 PM

The President  
Secretary Glickman  
Rahm Emanuel  
Mike McCurry  
Gene Sperling  
Bruce Reed  
Daniel Heath  
Lowell Weiss  
Greg Frazier, USDA Chief of Staff  
Tom Amontree, USDA Public Affairs

Congressional Pre-Meeting: 2:15 - 2:20 PM

The President  
Secretary Glickman  
Sen. Daschle  
Rep. Gephardt

Congressional Meeting: 2:20 - 2:55 PM

The President  
Secretary Glickman  
Sen. Daschle  
Rep. Gephardt  
(See attachment for members invited to attend)

Conference Call: 3:00 - 3:45 PM

The President  
Secretary Glickman  
7 Farm Broadcasters (see attachment)  
6 Future Farmers of America Officers (see attachment)  
Megan Moloney  
Julianne Corbett  
White House Communications (WHCA) Personnel  
White House Television (WHTV)  
White House Photographer

#### **IV. PRESS PLAN**

The Congressional Meeting is **POOL PRESS** coverage. Following the event, Members will do interviews with their local television, radio and print outlets from both the North Lawn and Capitol Hill.

The Conference Call is **STILLS ONLY** at the conclusion of the call. Audio from the call will be available to radio stations and print reporters by way of a listen-only phone line being set up by the USDA. In addition, the National Association of Farm Broadcasters is making the program available to its nearly 2000 member stations. The call will also be simulcast on the White House Web site.

#### **V. SEQUENCE OF EVENTS**

1:00 Briefing begins  
2:15 You greet Rep. Gephardt and Sen. Daschle  
2:20 You proceed to the Roosevelt Room for remarks to Members of Congress  
(Note: Your remarks will be covered by the pool. Upon conclusion of the remarks, you will need to briefly exit the room so that the press can be pulled out of the Roosevelt before you speak individually with the Members.)  
2:55 You proceed to the Oval Office  
3:00 Conference call begins with opening remarks from Secretary Glickman, followed by your opening remarks. Secretary Glickman will then moderate the call as each reporter asks one question.

#### **VI. REMARKS**

There will be brief opening remarks at the beginning of the call. Remarks will be provided by the Office of Speechwriting.

#### **VII. ATTACHMENTS**

- Congressional invitation list
- Farm Broadcasters information
- Future Farmers of America Officers information
- Q&A

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Julie A. Fernandes ( CN=Julie A. Fernandes/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:22-JUL-1998 19:56:24.00

SUBJECT: Deich changes to the draft

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

CC: Laura Emmett ( CN=Laura Emmett/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TEXT:

This draft reflects some minor changes suggested by Michael D. Thanks.

===== ATTACHMENT 1 =====  
ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

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## Naturalization backlog

July 22, 1998

### Background:

Many immigration advocates have expressed serious concerns over the naturalization backlog and INS's naturalization fee increases. The dramatic increase in naturalization applications (from 540,000 in FY 1994 to almost 1.6 million in FY 1997), along with the dedication of substantial resources over the past nine months to implement quality procedures, has resulted in an increase in the number of pending applications to nearly 1.9 million as of the end of May 1998. Currently, most applicants are experiencing a wait time of 18-24 months.

The naturalization program is funded through application fees. The advocates will likely ask for a one-time allocation of funds to assist with backlog reduction efforts. OMB and DPC are working with the INS to develop a credible backlog reduction plan that focuses on management and process reforms. In the meantime, waiting times continue to increase. At the same time, the INS plans to increase the fees on naturalization from \$95 to \$225 as of October 1st (this increase will more accurately reflect the actual cost of processing an applicant). In addition, the INS recently announced that their anticipated receipts for FY 1999 are down 46%.

### Talking points:

- We agree that the growing backlog is unacceptable. The Administration is committed to both management reforms and providing the resources necessary to steadily reduce waiting times.
- Our FY 1999 budget anticipates significantly reducing the waiting time for naturalization applicants.
- In addition, the Domestic Policy Council and the Office of Management and Budget are working with the INS and Department of Justice to develop a comprehensive and effective plan to reduce waiting times. We are committed to achieving this goal.
- In the past year, the INS has implemented several reforms to the naturalization process that are designed to expedite processing, while maintaining integrity. However, we recognize that there are enormous challenges ahead and we are committed to addressing those challenges in an expeditious manner.

### If asked about the fee increase:

- We recognize that in some cases the anticipated fee increase will create a hardship. We will make sure that any proposal to increase the fee is accompanied by a waiver for those for whom the burden is too much. However, given the budget realities, an increase in the fee is the only way to reduce the backlog.

**Public charge**  
**July 22, 1998**

Background

Current immigration law requires the INS and the State Department (consular officers) to determine whether an applicant for admission to the United States is likely to become a "public charge." Current practice permits the INS and consular officers to take into consideration whether the applicant is in receipt of certain public benefits. The State Department has a policy of excluding consideration of food stamps and WIC, but including consideration of Medicaid, SSI and TANF. INS has the same general policy, though their practice is to sometimes consider food stamps. The word has spread within the immigrant community that enrolling yourself or your children in Medicaid or other benefit programs puts you at risk with the INS.

The DPC and OMB have been leading an inter-agency process to determine whether, given the increased use of Medicaid and food stamps by working families and children and our increased efforts to insure that all eligible children and families receive these benefits, the agencies should revise their policies.

Talking points:

- We are concerned about policies or practices that would endanger our efforts to enroll eligible children and families in Medicaid and food stamp programs.
- The DPC and OMB have been heading up an inter-agency process to look at this issue. We are at the tail end of that process, and hope to reach a clear resolution soon.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Thomas L. Freedman ( CN=Thomas L. Freedman/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:22-JUL-1998 20:20:06.00

SUBJECT: Really Final Ag Paper

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

CC: Mary L. Smith ( CN=Mary L. Smith/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

CC: Laura Emmett ( CN=Laura Emmett/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TEXT:

----- Forwarded by Thomas L. Freedman/OPD/EOP on 07/22/98  
08:19 PM -----

Jake Siewert  
07/22/98 08:13:18 PM  
Record Type: Record

To: See the distribution list at the bottom of this message  
cc:  
Subject: Really Final Ag Paper

Message Sent

To: \_\_\_\_\_  
Darby E. Stott/WHO/EOP  
Elizabeth R. Newman/WHO/EOP  
Melissa G. Green/OPD/EOP  
Thomas L. Freedman/OPD/EOP  
Linda Ricci/OMB/EOP

===== ATTACHMENT 1 =====  
ATT CREATION TIME/DATE: 0 00:00:00.00

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Senator Ron Wyden  
United States Senate  
Washington D.C. 20515-3703

Dear Senator:

Thank you for sharing your concerns and your willingness to engage as a constructive partner in the ongoing development of our agricultural labor policy and addressing any H2-A program reforms.

The Administration shares your goal of assuring that these policies achieve greater stability in the agricultural workforce so that our agricultural producers and farm workers both benefit. Growers must have a more predictable and reliable labor supply, while we provide adequate workplace protections for domestic and foreign farm workers who are among the poorest and most vulnerable in our society.

The Administration's guiding principles in reforming the H-2A program are designed to create a system:

- where the procedures for using the program are simple and the least burdensome for growers;
- which assures an adequate labor supply for growers in a predictable and timely manner;
- that provides a clear and meaningful first preference for U.S. farm workers and a means for mitigating against the development of a structural dependency on foreign workers in an area or crop;
- which avoids the transfer of costs and risks from businesses to low wage workers;
- that encourages longer periods of employment for legal U.S. workers;
- which assures decent wages and working conditions for domestic and foreign farm workers, and that normal market forces work to improve wages, benefits, and working conditions.

I believe that if we are able to work within these principles, we will be able to achieve our goals.

The Departments of Agriculture and Labor have committed to work cooperatively to improve and enhance existing programs to meet the labor requirements of our vital agricultural industry, consistent with our obligations to American workers and producers, particularly, if efforts to halt illegal immigration contribute to agricultural labor shortages. In response to concerns regarding localized shortages, these Departments will work cooperatively to determine means of streamlining the current H2-A program to make it more responsive to agricultural producers and more effective in protecting U.S. workers.

As a first step, the Administration has initiated a rule making process to streamline the

H-2A program which is to be completed by the end of January, 1999. This would ensure that the changes are in place for next year's growing season. In addition, in response to the growing concerns regarding the supply, adequacy and cost of migrant worker housing, we are looking Administration-wide at alternatives available to address the issue.

We recognize the need for reform of the H2-A program. We are eager to engage in an inclusive, bi-partisan process involving all the major stakeholders to identify and craft appropriate program reforms, possibly involving legislative changes. We are committed to exploring innovative policy proposals, including provisions in your legislation which are designed to increase program efficiency without sacrificing worker protections. We would like to work with you in this spirit to accomplish appropriate reforms this year.

Sincerely,

Alexis M. Herman  
Secretary of Labor  
Secretary of Agriculture

Daniel Glickman

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Kate P. Donovan ( CN=Kate P. Donovan/OU=OMB/O=EOP [ OMB ] )

CREATION DATE/TIME:22-JUL-1998 20:59:54.00

SUBJECT: Need Clearance: Transportation Senate Floor SAP

TO: Karen Tramontano ( CN=Karen Tramontano/OU=WHO/O=EOP@EOP [ WHO ] )  
READ:UNKNOWN

TO: G. E. DeSeve ( CN=G. E. DeSeve/OU=OMB/O=EOP@EOP [ OMB ] )  
READ:UNKNOWN

TO: Jeffrey M. Smith ( CN=Jeffrey M. Smith/OU=OSTP/O=EOP@EOP [ OSTP ] )  
READ:UNKNOWN

TO: Wesley P. Warren ( CN=Wesley P. Warren/OU=CEQ/O=EOP@EOP [ CEQ ] )  
READ:UNKNOWN

TO: Lisa M. Kountoupes ( CN=Lisa M. Kountoupes/OU=WHO/O=EOP@EOP [ WHO ] )  
READ:UNKNOWN

TO: William P. Marshall ( CN=William P. Marshall/OU=WHO/O=EOP@EOP [ WHO ] )  
READ:UNKNOWN

TO: Martha Foley ( CN=Martha Foley/OU=WHO/O=EOP@EOP [ WHO ] )  
READ:UNKNOWN

TO: Sally Katzen ( CN=Sally Katzen/OU=OPD/O=EOP@EOP [ OPD ] )  
READ:UNKNOWN

TO: John Podesta ( CN=John Podesta/OU=WHO/O=EOP@EOP [ WHO ] )  
READ:UNKNOWN

TO: RUDMAN\_M@A1@CD@VAXGTWY ( RUDMAN\_M@A1@CD@VAXGTWY [ UNKNOWN ] ) (NSC)  
READ:UNKNOWN

TO: Todd Stern ( CN=Todd Stern/OU=WHO/O=EOP@EOP [ WHO ] )  
READ:UNKNOWN

TO: Kerri A. Jones ( CN=Kerri A. Jones/OU=OSTP/O=EOP@EOP [ OSTP ] )  
READ:UNKNOWN

TO: Kathleen A. McGinty ( CN=Kathleen A. McGinty/OU=CEQ/O=EOP@EOP [ CEQ ] )  
READ:UNKNOWN

TO: Joshua Gotbaum ( CN=Joshua Gotbaum/OU=OMB/O=EOP@EOP [ OMB ] )  
READ:UNKNOWN

TO: Ron Klain ( CN=Ron Klain/O=OVP@OVP [ UNKNOWN ] )  
READ:UNKNOWN

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP@EOP [ OPD ] )  
READ:UNKNOWN

TO: Gene B. Sperling ( CN=Gene B. Sperling/OU=OPD/O=EOP@EOP [ OPD ] )  
READ:UNKNOWN

TO: Rahm I. Emanuel ( CN=Rahm I. Emanuel/OU=WHO/O=EOP@EOP [ WHO ] )

READ:UNKNOWN

CC: Rosemary Evans ( CN=Rosemary Evans/OU=OMB/O=EOP@EOP [ OMB ] )  
READ:UNKNOWN

CC: Adrienne C. Erbach ( CN=Adrienne C. Erbach/OU=OMB/O=EOP@EOP [ OMB ] )  
READ:UNKNOWN

CC: Peter A. Weissman ( CN=Peter A. Weissman/OU=OPD/O=EOP@EOP [ OPD ] )  
READ:UNKNOWN

CC: Judy Jablow ( CN=Judy Jablow/OU=CEQ/O=EOP@EOP [ CEQ ] )  
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CC: Charles R. Marr ( CN=Charles R. Marr/OU=OPD/O=EOP@EOP [ OPD ] )  
READ:UNKNOWN

CC: Lisa Zweig ( CN=Lisa Zweig/OU=OMB/O=EOP@EOP [ OMB ] )  
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CC: Charles Konigsberg ( CN=Charles Konigsberg/OU=OMB/O=EOP@EOP [ OMB ] )  
READ:UNKNOWN

CC: Shannon Mason ( CN=Shannon Mason/OU=OPD/O=EOP@EOP [ OPD ] )  
READ:UNKNOWN

CC: Michelle Crisci ( CN=Michelle Crisci/OU=WHO/O=EOP@EOP [ WHO ] )  
READ:UNKNOWN

CC: Jessica L. Gibson ( CN=Jessica L. Gibson/OU=WHO/O=EOP@EOP [ WHO ] )  
READ:UNKNOWN

CC: FARRAR\_J@A1@CD@VAXGTWY ( FARRAR\_J@A1@CD@VAXGTWY [ UNKNOWN ] ) (NSC)  
READ:UNKNOWN

CC: Victoria A. Wachino ( CN=Victoria A. Wachino/OU=OMB/O=EOP@EOP [ OMB ] )  
READ:UNKNOWN

CC: Robert L. Nabors ( CN=Robert L. Nabors/OU=OMB/O=EOP@EOP [ OMB ] )  
READ:UNKNOWN

CC: Paul J. Weinstein Jr. ( CN=Paul J. Weinstein Jr./OU=OPD/O=EOP@EOP [ OPD ] )  
READ:UNKNOWN

CC: Emil E. Parker ( CN=Emil E. Parker/OU=OPD/O=EOP@EOP [ OPD ] )  
READ:UNKNOWN

CC: Jill M. Blickstein ( CN=Jill M. Blickstein/OU=OMB/O=EOP@EOP [ OMB ] )  
READ:UNKNOWN

CC: Elizabeth Gore ( CN=Elizabeth Gore/OU=OMB/O=EOP@EOP [ OMB ] )  
READ:UNKNOWN

CC: Jonathan H. Adashek ( CN=Jonathan H. Adashek/OU=WHO/O=EOP@EOP [ WHO ] )  
READ:UNKNOWN

CC: Laura Emmett ( CN=Laura Emmett/OU=WHO/O=EOP@EOP [ WHO ] )  
READ:UNKNOWN

CC: Melissa G. Green ( CN=Melissa G. Green/OU=OPD/O=EOP@EOP [ OPD ] )

READ:UNKNOWN

CC: Kevin S. Moran ( CN=Kevin S. Moran/OU=WHO/O=EOP@EOP [ WHO ] )  
READ:UNKNOWN

TEXT:

The Senate floor schedule is uncertain at this time; however, they may turn to consideration of the Transportation Appropriations bill Thursday afternoon. Below is the draft Senate Floor SAP. Please provide comments/clearance by 11am Thursday. Thank you.

S. 2307-- DEPARTMENT OF TRANSPORTATION  
AND RELATED AGENCIES APPROPRIATIONS BILL, FY 1999  
(Sponsors: Stevens (R), Alaska; Shelby (R), Alabama)

This Statement of Administration Policy provides the Administration's views on S. 2307, the Department of Transportation and Related Agencies Appropriations Bill, FY 1999, as reported by the Senate Appropriations Committee. Your consideration of the Administration's views would be appreciated.

The Administration appreciates the Committee's effort to include in its bill many of the priorities recently agreed to by the President and Congress in the Transportation Equity Act for the 21st Century (TEA-21). However, the allocation is simply insufficient to make the necessary investments in programs funded by this bill. As a result, a variety of critical programs are under-funded. The only way to achieve the appropriate investment level is to offset discretionary spending by using savings in other areas. The President's FY 1999 Budget proposes levels of discretionary spending for FY 1999 that conform to the Bipartisan Budget Agreement by making savings in mandatory and other programs available to help finance this spending. In the Transportation Equity Act, Congress -- on a broad, bipartisan basis -- took similar action in approving funding for surface transportation programs together with mandatory offsets. The Administration urges the Congress to consider such mandatory proposals for other priority discretionary programs.

The Administration is concerned that the Committee bill could seriously disrupt air transportation safety and vital Federal Aviation Administration (FAA) and Coast Guard modernization programs, and delay Amtrak's progress towards operating self-sufficiency. The Senate could partially accommodate the funding increases recommended below by adhering more closely to the President's request for the Airport Grants program, High Speed Rail, Coast Guard Alteration of Bridges, and other programs.

The bill also includes a number of objectionable language provisions. In particular, the Secretary of Transportation has indicated that he would recommend that the President veto the bill if it includes section 322, which could severely limit the use of project labor agreements. The Administration's concerns with the Committee bill are discussed below.

#### Air Transportation and Highway Safety

The Administration strongly urges the Senate to restore the \$50 million reduction to FAA Operations and eliminate the earmarks for low-priority programs, such as subsidies for non-cost beneficial contract towers. These funds are necessary to ensure that the FAA can hire the security personnel and safety inspectors needed to meet the demands from

increased air travel. To protect the safety of automobile travelers adequately, we ask that the Senate provide an additional \$12 million for high priority National Highway Traffic Safety Administration (NHTSA) programs. In addition, the Administration urges the Senate to provide funding requested by the President to add a second civil signal to the Global Positioning System.

#### FAA and Coast Guard Modernization

The Administration is concerned about language that is intended to constrain outlays for FAA Facilities and Equipment in FY 1999. We question whether this provision can be implemented and, if so, whether it would lead to unintended and unfavorable programmatic effects. We look forward to working with the Senate to address our concerns. In addition, we urge the Senate to fund fully the President's request for the Facilities and Equipment account. Funding at any lower level could delay National Airspace System modernization.

The Administration objects to the virtual elimination of funding for the Flight 2000 program. This program is a key element of the FAA's plans to make a transition to a more efficient, user involved, satellite-based air traffic control system to meet the air traffic needs of the next century. The Senate is requested to provide the \$100 million in the FAA Facilities and Equipment account to deploy explosive detection systems. The Committee's decision to provide up to \$100 million for this purpose in the Airport Grants account would preclude the FAA from deploying these systems based on security requirements and may result in fewer systems being deployed.

The Administration opposes the Committee's reduction of \$57 million to the President's request of \$443 million for Coast Guard capital investments. These capital projects provide long-term operating savings and are necessary to ensure that the Coast Guard has the necessary infrastructure to fulfill its maritime safety, drug interdiction, environmental protection, and national security goals. In addition, the Administration urges the Senate to fund fully the President's request for \$8.5 million for the Nationwide Differential Global Positioning System.

#### Amtrak

As this bill moves forward, we urge Congress to fund fully the President's request for Amtrak so that it can carry through on the bipartisan, five-year reform plan envisioned by the Amtrak Reform and Accountability Act of 1997. Amtrak is an essential component of the nation's inter-city transportation system.

#### Access-to-Jobs

The Administration requests that the Senate provide an additional \$50 million to fully fund the President's request of \$100 million for the Access-to-Jobs program. This program is a critical component of the Administration's welfare reform effort. The additional resources are essential to helping more individuals in communities around the country make a successful transition from welfare to work.

#### Civil Rights and Office of the Secretary

The Administration strongly urges the Senate to restore the 20-percent reduction made by the Committee to the funding request for the Office of Civil Rights. This reduction would significantly hamper the

Department's ability to enforce laws that prohibit discrimination in Federally operated or assisted transportation programs. We also urge the Senate to provide the President's requested \$62 million for the Office of the Secretary and to delete the Committee's recommended new account structure and limitation on political appointees. These changes are necessary to avoid a reduction-in-force and to allow the Secretary to manage the department effectively.

#### Earmarks

The Committee has earmarked almost 400 transit projects, as well as many airport, Intelligent Transportation System (ITS) and rail, and infrastructure credit projects. Consistent with our objections to TEA-21, the Administration believes that projects should be funded based upon their merit and that funds should not be directed to low-priority projects that cannot meet established selection criteria.

#### Language Provisions

Section 322 would preclude the Department of Transportation from using project labor agreements (PLAs), which are a contract mechanism to achieve efficiencies in construction projects. Furthermore, the provision is ambiguous, making its full impact difficult to assess and raising questions as to its applicability to a host of laws and regulations affecting workers. As noted above, the Secretary of Transportation would recommend that the President veto this bill if it includes section 322.

The Administration strongly opposes section 342 of the bill, which would allow helicopters to operate and land on Federally-owned lands in Alaska, including wilderness areas. This would be harmful to species and habitat and disrupt Congress' carefully crafted balance on this issue in the Alaska National Interest Land Conservation Act (ANILCA). Under ANILCA, helicopter landings are permitted for emergency reasons and, on a case-by-case basis, for non-emergency use in non-wilderness areas. The Secretaries of the Interior and Agriculture have previously recommended that bills containing similar provisions be vetoed.

The Administration requests that the Senate delete the provisions in both the Coast Guard and FAA operating expenses appropriations language that would prohibit the Coast Guard and the FAA from evaluating options for collecting fees for their services. User fees may be a critical means in the future for ensuring that the Coast Guard and the FAA have adequate resources to meet their operating and capital needs without significantly reducing other vital transportation programs.

The Administration requests that the Senate delete the provision allowing states to establish separate standards for licensing drivers on commercial vehicles that do not cross state boundaries. This would seriously undermine the single-license concept of the national commercial driver's license which prevents drivers from spreading violations across multiple licenses held in several States.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Beverly J. Barnes ( CN=Beverly J. Barnes/OU=WHO/O=EOP [ WHO ] )

CREATION DATE/TIME:22-JUL-1998 21:29:02.00

SUBJECT: Cover Memo and Briefing Paper for EBB for Asian Pacific American Mtg

TO: Laura Emmett ( CN=Laura Emmett/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Alphonse J. Maldon ( CN=Alphonse J. Maldon/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Julie A. Fernandes ( CN=Julie A. Fernandes/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP @ EOP [ OPD ] )  
READ:UNKNOWN

TO: Laura K. Demeo ( CN=Laura K. Demeo/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TO: Doris O. Matsui ( CN=Doris O. Matsui/OU=WHO/O=EOP @ EOP [ WHO ] )  
READ:UNKNOWN

TEXT:

===== ATTACHMENT 1 =====  
ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

Unable to convert ARMS\_EXT:[ATTACH.D56]MAIL46169590R.226 to ASCII,  
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July 22, 1998

MEMORANDUM FOR ERSKINE BOWLES

FROM: Beverly Barnes

RE: Meeting with Asian Pacific American Leaders

You are scheduled to meet Friday afternoon with representatives from the Asian Pacific American community. This is a follow-up meeting to one you held with the same individuals in October of last year.

Doris Matsui has prepared a briefing memo covering the issues that are likely to be raised. You will find a separate attachment from Bob Nash on Asian Pacific American appointments, which is the topic Doris believes is foremost in the minds of the meeting participants.

Doris will join you for the meeting. Bob Nash is prepared to be there, if you would like him to participate. In addition, Doris said immigration/naturalization, welfare reform and Filipino vets issues could come up. Elena Kegan and Al Maldon, who has been following the vets issue, are prepared to join you at the meeting as well, if you would like. *Please let Carole know if you would like any one or all three to participate.*

Scheduled to attend the meeting are:

Gloria Caoile  
National Federation of Filipino Americans

Nancy Choy  
National Asian Pacific American Bar Association

Toa Do  
National Coalition of Vietnamese American Voters

Matt Finucane  
National Asian Pacific American Labor Alliance

Chung-Wha Hong  
National Korean American Service and Education Consortium, Inc.

Daphne Kwok  
Organization of Chinese Americans

Karen Narasaki  
National Asian Pacific American Legal Consortium

Bob Sakiniwa  
Japanese American Citizens League

Dong Suh  
Asian and Pacific Islander Health Forum

KaYing Yang  
Southeast Asian Resource Center

Francie Youngberg  
Asian Pacific American Institute for Congressional Studies

July 22, 1998

**MEMORANDUM TO ERSKINE BOWLES**

**FROM: DORIS MATSUI**  
**CC: MINYON MOORE**  
**RE: ASIAN PACIFIC AMERICAN LEADERS MEETING**

Many in the Asian Pacific American community are very pleased with the Administration's efforts on behalf of Asian Pacific Americans and will acknowledge the progress we have made. The following are the major issues of concern.

**Political Appointments**

Appointments continue to concern the community. Several points will be presented:

- Lack of cabinet and subcabinet level appointments
- Lack of promotion of current APA appointees
- Lack of APA senior person in White House Personnel
- Need for APA to replace Dang Pham, Deputy Director of OBEMLA at Education
- Need to continue to push for confirmation of Paul Igasaki at EEOC & Bill Lann Lee

**Talking Point**

- This administration has appointed more Asian Pacific Americans (over 200) to senior-level positions than any other administration. The Administration is committed to continuing such appointments. (See attachment from Bob Nash.)

**Immigration and Naturalization**

The Asian Pacific American community wants leadership on appropriations to address the backlog of INS cases.

**Background**

**The dramatic increase in naturalization applications (from 540,000 in FY 1994 to almost 1.6 million in FY 1997), along with the dedication of substantial resources over the past nine months to implement quality procedures, has resulted in an increase in the number of pending applications to nearly 1.9 million as of the end of May 1998. Most applicants are experiencing a wait time of 18-24 months.**

**At the same time, the INS plans to increase the fees on naturalization, which fund the program, from \$95 to \$225 as of October 1. (This increase will more accurately reflect**

the actual cost of processing an applicant.)

OMB and DPC are working with the INS to develop a credible backlog-reduction plan that focuses on management and process reforms.

Talking points:

- **We agree that the growing backlog is unacceptable. The Administration is committed to both management reforms and providing the resources necessary to steadily reduce and eventually eliminate the waiting time. The Domestic Policy Council and the Office of Management and Budget already are working with the INS and Department of Justice to develop a comprehensive plan to achieve this goal.**
- **In the past year, the INS has implemented several reforms to the naturalization process that are designed to expedite processing, while maintaining integrity.** However, we recognize that there are enormous challenges ahead. We are committed to addressing those challenges in an expeditious manner.
- **In addition, our FY 1999 budget anticipates significant further reductions to waiting time.**

*If asked about the fee increase:*

- Given the budget realities, an increase in the fee is the only way to reduce the backlog. We recognize that in some cases the anticipated fee increase will create a hardship. We will make sure that any proposal to increase the fee is accompanied by a waiver for those for whom the burden is too great.

**Campaign Finance Reform**

In two previous meetings last fall, one with you and another with the President, members of the APA community requested a review of the policy which disallowed campaign contributions to the Democratic party from legal permanent residents. Last January the DNC changed its policy in order to allow donations from legal permanent residents.

At this meeting, participants will raise the issue once again, as it applies to the legal permanent resident ban in the pending campaign finance reform legislation.

Talking Point:

- We are also concerned about this issue. Working on a bipartisan basis, we will continue to encourage fair and meaningful reforms.

**Census**

The Asian Pacific American community is grateful to the administration for standing firm on

sampling. The community's next priority is to ensure that federal agencies use the information on the various categories of APAs in a consistent manner. The meeting participants also would like to work with the federal agencies to develop a strategic media plan to educate the APA community of the importance of participating in the census process.

Talking Point:

- Thank you for your support of sampling. It's clear that you understand all too well the connection between census and programs and policies. I hope you will continue your effort to educate the public on the importance of a fair and accurate census.

**President's Initiative on Race**

While appreciative of the administration's efforts, there is a concern that Asian Pacific Americans lack visibility in public forums. They would like an assurance that APAs will be represented in the President's Report to the American people and included in its recommendations.

Talking Point:

- We encourage you to work with the Race Initiative staff on the report. It's important that your voices are heard. I will speak with the Initiative's Executive Director Judy Winston about ensuring that she solicits your input.

**Filipino Veterans of WWII**

The Filipino American community continues to advocate for the extension of veteran's benefits to Filipino veterans who fought alongside US soldiers in WWII. Constituents continue their efforts, both on the Hill and at the White House, to move forward legislation currently pending.

A hearing before the Veterans Affairs Committee took place today, Wednesday, July 22, 1998. Response to the hearing was sympathetic, yet budgetary constraints remain the impediment to a solution deemed appropriate by the Filipino veterans. As you know, there also is considerable opposition within the veterans' community and the House Veterans Affairs Committee.

Talking Points:

- We acknowledge the heroism of the Filipino Veterans. Your efforts to educate the public about this issue have been effective.
- As you know, the President recognizes that the situation of the Filipino vets is special. Therefore, the President's FY 99 budget would end the 50 percent-level for service-connected disability for Filipino vets and would offer full disability benefits to disabled Filipino veterans living in the United States. (Note: This option will benefit 1,600 Filipino veterans currently receiving 50 percent benefits, at a cost of \$5 million a year, \$25 million over 5 years).

## **Welfare Reform & Related Issues**

### **Background**

Current immigration law requires the INS and the State Department to determine whether an applicant for admission to the United States is likely to become a "public charge." In doing so, the INS and State Department often take into consideration whether the applicant receives certain public benefits. The word has spread within the immigrant community that enrolling yourself or your children in Medicaid or other benefit programs puts you at risk with the INS.

DPC and OMB have been leading an inter-agency process to determine whether, given the increased use of Medicaid and food stamps by working families and children and our increased efforts to insure that all eligible children and families receive these benefits, the agencies should revise their policies.

### **Talking points:**

- We are grateful for your help in successfully winning back the immigrant provisions of the welfare bill and restoring food stamp benefits for legal immigrants. Together we corrected a wrong.
- Now we are concerned about policies or practices that would endanger our efforts to enroll eligible children and families in Medicaid and food stamp programs.
- DPC and OMB have been leading an inter-agency process to look at this issue. We are at the tail end of that process and hope to reach a clear resolution soon.

### **Health care**

The health care concerns for the APA community are:

- Medicaid coverage of legal immigrant children through the Children's Health Insurance Program proposed in the FY99.
- An Asian Pacific American Executive Order which would increase the participation of APAs in federal government programs targeting effective access to and utilization of health and human services and encouraging research. (Note: Draft is circulating for final sign-off).

### **Talking Points:**

- Right now legal immigrant children are eligible for coverage through the Children's Health Insurance Program if they entered the country before the 1996 welfare law was enacted. Our proposed FY 1999 budget would extend the law to cover children who entered the country after 1996. Unfortunately, Congress rejected this proposal. We are committed to ending this disparity and will continue to work with Congress, as we did on

the food stamps, until we can get such coverage passed.

- We are moving forward in the process on an executive order. As you know, executive orders require the input and comment of many offices, which makes the approval process lengthy.

### **Attention to APA Community**

The Asian Pacific American community was thrilled by the Vice President's appearance at the Organization of Chinese American's national conference last week. They hope that the President, Vice President, First Lady and Mrs. Gore will attend future APA events.

### **Talking Point:**

- We intend to continue our involvement in APA events.