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United States Department of State

Washington, D.C. 20520

January 19, 2001

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MEMORANDUM FOR THEODORE WIDMER  
SENIOR ADVISOR TO THE PRESIDENT FOR SPECIAL PROJECTS  
THE WHITE HOUSE

SUBJECT: Administration History Project

Working with the Department of State's various bureaus, the Office of the Historian has prepared the attached History of the Department of State During the Clinton Presidency. It comprises a preface, table of contents, 18 chapters, 6 appendices, and a documentary annex.

*Cornelius C. Walsh*  
Kristie A. Kenney *AK*  
Executive Secretary

Attachment:

History of the Department of State During the Clinton Presidency and diskette.

UNCLASSIFIED

United States Department of State  
*Bureau of Public Affairs*

**O**ffice  
of the  
**H**istorian

**History of the  
Department of State  
During the Clinton Presidency  
1993-2001**



January 2001

## Preface

The preparation of this history was a collaborative effort in the best sense. Upon receiving the White House tasking for this project, the Department's Executive Secretariat assigned the Office of the Historian in the Bureau of Public Affairs as the coordinating office. Richard Boucher, the Bureau's Assistant Secretary, sent a memorandum to all the Department principal officers asking them to cooperate fully and to designate office or bureau contacts for the history. The Historian's Office held an organizational meeting with the contacts at which the participants accepted a schedule for the preparation of outlines, draft submissions, and final chapters. All agreed that the history would be unclassified and would include documents to supplement the narrative text. Altogether nearly 40 bureaus and offices submitted drafts of their goals, activities, and accomplishments. Some of the bureau and office contacts wrote the drafts for their unit, but more often they wrote some text and coordinated the writing and organization undertaken by other colleagues.

The history is a compilation of those submissions; accordingly some chapters focus on management and organization change, while others discuss policy initiatives, their implementation, and bureau accomplishments. If time had permitted, this history would have provided more balanced coverage and be a more finished, analytical product. The historian-editors have tried, despite the short time-frame, to present a readable, accurate, and informative history of the Department over the past 8 years that will be useful to researchers visiting the Clinton Presidential Library for many years. The history also has several appendices and a documentary annex.

In the Historian's Office, Acting Historian David Patterson, Chief of Special Projects Paul Claussen, and Chief of the Asia and Americas Division Edward Keefer worked directly with the office and bureau contacts during all phases of the project. They reviewed the outlines and draft narratives, monitored deadlines, assured completion and clearance of the texts, and helped in the selection and assembling of documents for the annex. Susan Holly, Louise Crane, and Sidney Ploss also reviewed drafts of several chapters. Evan Duncan prepared the chronology; in cooperation with the Department's Office of Protocol and the Office of the Under Secretary for Management, he also revised and expanded the other appendices. Rita Baker and Vicki Futscher edited the entire manuscript and the document list. Linda Guimarin provided indispensable technical support during all phases of the project.

A final phase of the project was a high-level review by six senior officers in the Department of State, who made valuable comments on both style and substance.

January 12, 2001

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5. Foreign Travels of the President and Secretaries of State, 1993-2000
6. Visits of Foreign Heads of State and Government, 1993-2000

## Documentary Annexes

### I. Principles and Objectives of the Department Leadership

*Doc. No. Description*

- I-1 Secretary-Designate Warren Christopher's Statement before the Senate Foreign Relations Committee at his Confirmation Hearing, Washington, January 13, 1993; 5 pp.
- I-2 Secretary Christopher's Remarks on "Building the Structures of Peace and Prosperity in the New Middle East," Casablanca, Morocco, October 30, 1994; 4 pp.

### II. Management and Organizational Change

*Doc. No. Description*

- II-1 Secretary Albright Remarks on signing an Memorandum of Understanding with Small Business Administrator Alvarez, Washington, March 15, 1999.
- II-2 Statement of the Inspector General of the Department of State, Arms Control and Disarmament Agency, and United States Information Agency before the Special Committee on the Year 2000 Technology Problem of the United States Senate: The Year 2000 Computer Problem: Global Readiness, Washington, March 5, 1999; 18 pp.
- II-3 Statement of the Inspector General of the Department of State, Arms Control and Disarmament Agency, and United States Information Agency before the Committee on International Relations of the U.S. House of Representatives: The Year 2000 Computer Problem: Global Readiness, Washington, October 21, 1999; 12 pp.
- II-4 American Law Institute/American Bar Association Program on Y2K Legal Issues, Washington, December 2, 1999; 5 pp.
- II-5 Presentation of the Inspector General of the Department of State at the ALI-ABA Conference on Y2K Legal Issues, Washington, December 2, 1999; 52 pp.
- II-6 Information memorandum from the Inspector General of the Department of State to the Acting Under Secretary of State for Management, with attachments, Washington, undated, 18 pp.
- II-7 Semiannual report to Congress of the Office of the Inspector General, Washington, April 1-September 30, 1998, and October 1, 1998-March 31, 1999, 8 pp.
- II-8 Program from A Global Forum on Fighting Corruption, Washington, February 24, 1999; 33 pp.

- II-9 Memorandum of Understanding on Internal Auditing Standards and Policies between the Governments of the United States and Chile, Santiago, April 16, 1998; 7 pp.
- II-10 Memorandum of Understanding on Efficiency and Transparency in Government Matters between the Governments of the United States and the Argentine Republic, Washington, June 14, 2000; 5 pp.
- II-11 Statement of the Department of State Deputy Inspector General before the U.S. Senate Committee on Governmental Affairs, June 23, 1999, Washington; 10 pp.
- II-12 Foreign Affairs and Restructuring Act of 1998, Washington, December 30, 1998; 29 pp.
- II-13 Reorganization Plan and Report; 84 pp.

### III. Security Policies

*Doc. No. Description*

- III-1 Secretary Albright and Secretary of Defense Cohen Press Briefing on Land Mine Policy (Demining 2010 Initiative), Washington, October 31, 1997; 5 pp.
- III-2 White House Announcement that U.S. would refrain from using non-self destructing anti-personnel landmines, May 16, 1996, Washington; 2 pp.
- III-3 Presidential Decision Directive 34, New U.S. Conventional Arms Transfer Policy, Washington, February 17, 1995; 9 pp.
- III-4 Department of State Fact Sheet: U.S. Comprehensive Initiative on Small Arms and Illicit Trafficking, Washington, February 23, 2000; 4 pp.
- III-5 Department of State Press Release: U.S. Signs Memorandum with Albania To Destroy Over 130,000 Small Arms/Light Weapons, signed at the Organization for Security and Cooperation in Europe Summit in Istanbul, September 7, 2000; 2 pp
- III-6 White House Press Release: Combatting Terrorism: Presidential Decision Directive 62, Washington, May 22, 1998; 2 pp.
- III-7 White House White Paper: The Clinton Administration's Policy on Critical Infrastructure Protection: Presidential Decision Directive 63, Washington, May 22, 1998; 19 pp.
- III-8 White House White Paper: The Clinton Administration's Policy on Managing Complex Contingency Operations: Presidential Decision Directive 56, Washington, May 1997; 6 pp.
- III-9 Table of Terrorists and outcome of trials

- III-10 Secretary Albright Remarks at Town Hall Meeting on Security, Washington, May 3, 2000; 9 pp.

#### IV. Arms Control

*Doc. No. Description*

- IV-1 Decision of the States Party to the Treaty on the Non-Proliferation of Nuclear Weapons: Strengthening the Review Process for the Non-Proliferation Treaty, New York, May 12, 1995; 1 p.
- IV-2 Decision of the States Party to the Treaty on the Non-Proliferation of Nuclear Weapons: Principles and Objectives for Nuclear Non-Proliferation and Disarmament, New York, May 12, 1995; 4 pp.
- IV-3 Decision of the States Party to the Treaty on the Non-Proliferation of Nuclear Weapons: Extension of the Treaty on the Non-Proliferation of Nuclear Weapons, New York, May 12, 1995; 1 p.
- IV-4 White House Press Release: Joint Statement Concerning Management and Disposition of Weapon-Grade Plutonium Designated as No Longer Required for Defense Purposes and Related Cooperation, Moscow, June 4, 2000; 1 p.
- IV-5 Joint Statement of the United States and the People's Republic of China: Missile Proliferation, Washington, October 4, 1994; 1 p.
- IV-6 Department of State Fact Sheet: Joint United States-People's Republic of China Statement: Missile Proliferation and Joint United States-People's Republic of China Statement on Stopping Production of Fissile Materials for Nuclear Weapons, Washington, October 4, 1994; 3 pp.
- IV-7 Joint Statement by President Clinton and President Putin: Strategic Stability Cooperation Initiative, New York, September 6, 2000; 4 pp.
- IV-8 White House Press Release: Joint United States-Russian Statement on Parameters on Future Reductions in Nuclear Forces, Helsinki, March 21, 1997; 2 pp.
- IV-9 White House Press Release: Joint Statement by President Clinton and President Yeltsin: Anti-Ballistic Missile Treaty, Helsinki, March 21, 1997; 3 pp.
- IV-10 White House Press Release: Joint Statement between the United States and the Russian Federation Concerning Strategic Offensive and Defensive Arms and Further Strengthening of Stability, Cologne, Germany, June 20, 1999; 2 pp.
- IV-11 Letter from President Clinton to the Senate of the United States transmitting for advice and consent to ratification the Comprehensive Nuclear test-Ban Treaty, Washington, September 22, 1997; 6 pp.

- IV-12 Letter from President Clinton to the Senate of the United States transmitting for advice and consent to ratification the Convention on the Prohibition of the Development, Production, Stockpiling and Use of Chemical Weapons and on their Destruction, Washington, November 23, 1993; 19 pp. including attachments.
- IV-13 White House Press Release: Remarks by President Clinton on National Missile Defense, Georgetown University, Washington, September 1, 2000; 7 pp.

## VI. United Nations

### *Doc. No. Description*

- VI-1 Speech by Secretary Albright, September 2000

## VII. Global Issues I

### *Doc. No. Description*

- VII-1 Remarks by Ambassador Albright to the Fourth World Conference on Women, Beijing, September 6, 1995; 4 pp.
- VII-2 Remarks by Secretary Albright and First Lady Hillary Clinton at a special program in honor of International Women's Day, Washington, March 12, 1997; 11 pp.
- VII-3 Memorandum for Secretary Albright, Attorney General Reno, the Administrator of AID, and the Director of USIA from President Clinton on Steps to Combat Violence Against Women and Trafficking in Women and Girls, Washington, March 11, 1998; 4 pp.
- VII-4 International Crime Control Strategy, Washington, May 1998; 19 pp.
- VII-5 Presidential Decision Directive 71, Washington, February 2000; 13 pp.
- VII-6 UN Convention Against Transnational Organized Crime, Palermo, Italy, December 13, 2000; 16 pp.

## VIII. Global Issues II

### *Doc. No. Description*

- VIII-1 Speech by Secretary Christopher: "American Diplomacy and the Global Environment Challenges of the 21st Century," to alumni and faculty of Stanford University, Palo Alto, California, April 9, 1996; 4 pp.
- VIII-2 Department of State Paper: "U.S. Strategy on HIV/AIDS," 1995; 46 pp.
- VIII-3 Presidential Decision Directive NSTC-7, 1996; 7 pp.

- VIII-4 Department of State Directive to foreign policy agencies to make HIV/AIDS a foreign policy priority, March 25, 1998; 5 pp.
- VIII-5 Secretary Albright initiative: "1999 U.S. International Response to HIV/AIDS," March 1999; 69 pp.
- VIII-6 Letter from Secretary Albright and 12 female foreign ministers to UN Secretary General Kofi Annan, September 12, 2000; 6 pp.
- VIII-7 Secretary Albright speech before the annual meeting of the American Association for the Advancement of Science, Washington, February 21, 2000; 7 pp.
- VIII-8 Department of State Policy Paper: "Science and Diplomacy: Strengthening State for the 21st Century," May 12, 2000; 4 pp.

## **X. International Information, Education Exchange and Cultural Affairs Programs**

- | <i>Doc. No.</i> | <i>Description</i>   |
|-----------------|--|
| X-1             | Public Diplomacy Guidelines for all Ambassadors, Washington, January 10, 2000; 7 pp.   |
| X-2             | Joint message to all Embassies from Under Secretaries Pickering and Lieberman on public diplomacy, Washington, October 31, 2000; 6 pp.   |
| X-3             | Remarks by Secretary Albright to Department of State Employees, January 27, 1997; 4 pp.  |
| X-4             | Remarks by Secretary Christopher and Acting Assistant Secretary of State for Public Affairs Nicholas Burns at the opening of the State Department Exhibit Hall, December 17, 1996; 4 pp. |
| X-5             | Remarks by Secretary Albright at Groundbreaking Ceremony for the United States Diplomacy Center, November 1, 2000; 3 pp.   |

## **XI. Europe and the New Independent States**

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|-----------------|---|
| XI-1            | Dayton Peace Agreement Documents, Dayton, Ohio, November 21, 1995; 3 pp.  |
| XI-2            | NATO Press Release: The Alliance's Strategic Concept approved by Heads of State and Government at the North Atlantic Council meeting at Washington, April 23-24, 1999; 16 pp. |
| XI-3            | NATO Press Release: The Washington Declaration signed at the North Atlantic Council meeting in Washington, April 23-24, 1999; 2 pp.   |

- XI-4 NATO Partnership for Peace: Framework Document issued by the Heads of State and Government at the North Atlantic Council meeting at Brussels, January 10, 1994; 3 pp.
- XI-5 New Transatlantic Agency, December 5, 1995; 6 pp.
- XI-6 President Clinton Op-ed article "Why the Good Friday Agreement is Working" written for *The Belfast Telegraph*, October 19, 2000; 2 pp.
- XI-7 Organization for Security and Cooperation in Europe: Charter for European Security, Istanbul, November 1999; 15 pp.

## XII. Middle East

### *Doc. No. Description*

- XII-1 Declaration of Principles on Interim Self-Government Arrangements between Israel and the Palestinian Delegation, Washington, September 13, 1993; 13 pp.
- XII-2 Agreement on the Gaza Strip and the Jericho Area between Israel and the Palestine Liberation Organization, Cairo, May 4, 1994; 13 pp.
- XII-3 Israeli-Palestinian Agreement on Preparatory Transfer of Powers, Erez, August 29, 1994; 9 pp.
- XII-4 Israeli-Palestinian Interim Agreement on the West Bank and the Gaza Strip, Washington, September 28, 1995; 20 pp.
- XII-5 Israel-Jordan Common Agenda, Washington, September 14, 1993; 3 pp.
- XII-6 The Washington Declaration, Israel-Jordan-United States, Washington, July 25, 1994; 4 pp.
- XII-7 Treaty of Peace Between the State of Israel and the Hashemite Kingdom of Jordan, Arava/Araba Crossing Point, October 26, 1994; 16 pp.
- XII-8 Wye River Memorandum: Interim Agreement between the PLO and Israel, October 23, 1998; 7 pp.
- XII-9 White House Press Release: Remarks by President Clinton to the People of Israel, Jerusalem, December 13, 1998; 9 pp. and White House Press Release: Remarks by President Clinton to the Members of the Palestinian National Council and Other Palestinian Organizations, Gaza City, December 14, 1998; 10 pp.
- XII-10 Transcript of Clinton-Mubarak Statement at End of Mideast Summit, Sharm el-Sheikh, Egypt, October 17, 2000; 4 pp.
- XII-11 UN Security Council Resolution 986, New York, April 14, 1995; 7 pp.
- XII-12 UN Security Council Resolution 1284, New York, December 17, 1999; 9 pp.

- XII-13 White House Fact Sheet: Iran-Libya Sanctions Act of 1996, Washington, August 5, 1996; 2 pp.
- XII-14 Secretary Albright Remarks Before the American-Iranian Council on American-Iranian Relations; Washington, March 17, 2000; 8 pp.

#### XIV. East Asia and the Pacific

*Doc. No. Description*

- XIV-1 U.S.-Japan Joint Declaration on Security: Alliance for the 21st Century, Tokyo, April 17, 1996; 4 pp.
- XIV-2 Guidelines for U.S.-Japan Defense Cooperation, New York, September 23, 1997; 14 pp.
- XIV-3 Final Report of the Special Action Committee on Okinawa (SACO), December 2, 1996; 5 pp.
- XIV-4 Statements by the Department of State Spokesman and the Chinese Foreign Ministry Spokesperson on proliferation of weapons of mass destruction, Washington, November 21, 2000; 2 pp.
- XIV-5 Review of U.S. Policy Toward North Korea: Findings and Recommendations, Washington, October 12, 1999; 11 pp.
- XIV-6 White House Press Release: Fact Sheet on Vietnam Bilateral Trade Agreement and Historic Strengthening of U.S.-Vietnam Relationship; Washington, July 13, 2000; 3 pp.

#### XVIII. Domestic and International Law

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- XVIII-1 Statement by Ambassador-at-Large-Designate David J. Scheffer at confirmation hearing before the Senate Foreign Relations Committee, Washington, July 15, 1997; 2 pp.
- XVIII-2 Briefing on State Department Report titled *Ethnic Cleansing In Kosovo: An Accounting*, Washington, December 9, 1999; 8 pp.
- XVIII-3 President Clinton's statement on Signing of the International Criminal Court Treaty, Washington, December 31, 2000; 1 p.
- XVIII-4 Remarks by Ambassador-at-Large for War Crimes Issues at the Conference on Atrocities Prevention and Response; Washington, October 29, 1999; 6 pp.