

## MATERIALS AND SOURCES RELATED TO THE FAMILY SUPPORT ACT

*This listing of major publications and documents is maintained and periodically updated by The Urban Institute. Not all of the materials cited focus specifically on the Family Support Act (FSA), but all sources listed are selected because they are particularly helpful in understanding the Act and initiatives associated with it.*

*An asterisk \* in the left margin denotes that the entry has just been added to this edition of the listing.*

### I. Pre-FSA General Background

The material listed in this section represents work taken from a much larger body of literature that was particularly influential and/or germane to the welfare reform debate in the 1980s, culminating in the FSA.

Bane, M.J. and D.T. Ellwood. The Dynamics of Dependence: The Routes to Self-Sufficiency (1983). Cambridge, MA: Urban Systems Research and Engineering, and "Slipping Into and Out of Poverty: The Dynamics of Spells" (1986). Both reports discuss the duration and characteristics of those welfare recipients who become self-sufficient and those who remain on assistance for a relatively long period of time. The specific focus of the former is female heads of households on AFDC. In the Journal of Human Resources : 21(1), pp. 1-23.

\* Berkowitz, E. America's Welfare State: From Roosevelt to Reagan (1991). Baltimore, MD: The Johns Hopkins University Press.

Congressional Research Service. Welfare Reform: Brief Summaries of Selected Major Proposals (87-309 EPW), by V. Burke and C. Solomon, 1987. Provides brief summaries of selected proposals to revise AFDC and how they would change provisions of current law. Benefit rules, work/school obligations, treatment of earnings, job refusal on income grounds, eligibility of two parent families, federal funding, and interaction of AFDC with other programs are examined. Also, Welfare and Work: History, Current Provisions, and Research (87-599 EPW), by C. Merck et al, 1987. This report summarizes the history, current status of financial work incentives and work requirements, and evaluations of the AFDC and food stamp programs. Available from CRS, Library of Congress, Washington, D.C. 20540, (202) 707-5700.

Danziger, S. and D. Weinberg. Fighting Poverty, What Works and What Doesn't (1986). Revised versions of papers presented at a joint IRPI/ASPE conference in Williamsburg, VA (December 1984), the chapters in this book attempt to refocus attention on the poor by looking at which antipoverty programs have worked and which have not and recommending strategies for the future. Cambridge, MA: Harvard University Press.

Duncan, G. Years of Poverty, Years of Plenty (1984). This book summarizes the findings from the Panel Study of Income Dynamics, which tracked the economic status of over 5,000 families in a ten year period. Two especially relevant chapters discuss the dynamics of poverty and welfare use. Ann Arbor, MI: Institute for Social Research.

Executive Office of the President, Interagency Low Income Opportunity Advisory Board. Up From Dependency: A New National Public Assistance Strategy (1988). A report and supplements submitted to President Reagan by the Domestic Policy Low-Income Working Group between 1986 and 1988 on how to reform welfare. U.S.

Government Printing Office, Washington, DC 20402-9315, (202)783-3238. *Note: This report is currently out-of-print and must be obtained from a library.*

- Friedman, Robert. **The Safety Net as Ladder: Transfer Payments for Economic Development** (1988) Washington, D.C.: Council of Governors' Policy Advisors. *This book proposes a reconstruction of the transfer payment program of the current welfare system so that recipients are steered away from dependency and towards self-sufficiency.* Available through the National Governors Association, 444 N. Capitol Street, Suite 267, Washington, D.C. 20001, (202) 624-5300.
- Garfinkel, I. and S. McLanahan. **Single Mothers and Their Children: A New American Dilemma** (1986). Washington, DC: The Urban Institute. *This book examines the characteristics of female-headed families and discusses the trends in public debate about this family structure. In particular, it examines the issue of providing public assistance to such families and whether doing so fosters long-term welfare dependency.* Available from University Press of America, 4720-A Boston Way, Lanham, MD 20706, (301) 459-3366; Order #ISBN 0-87766- 404-8.
- Gueron, J.M. **Reforming Welfare with Work** (1987). Occasional Paper 2, New York: Ford Foundation Project on Social Welfare and the American Future. *Summarizes MDRC research findings on work-welfare programs in ME, NJ, AR, VA, WV, as well as San Diego, Chicago, and Baltimore.* Available from the Ford Foundation, Office of Reports, 320 East 43 Street, New York, N.Y. 10017, (212) 573-5000.
- Hayes, C., ed. **Risking the Future: Adolescent Sexuality, Pregnancy, and Childbearing** (1987). *Provides an overview of research linking poverty, educational limitations and health risks to teen parenting. National Research Council, Panel on Adolescent Pregnancy and Childbearing.* Available from the National Academy Press, 2101 Constitution Avenue, N.W., Washington, D.C. 20418, (800) 624-6242.
- Heintz, S. **Investing in Poor Families and Their Children: A Matter of Commitment** (1986). Washington, D.C.: American Public Welfare Association. *One of the early reports on poverty and strategies to reform welfare that laid a foundation for legislative welfare reform initiatives in the mid 1980's.* Available from APWA, 810 First Street, N.E., Suite 500, Washington, D.C. 20002-4205 (202) 682-0100.
- Hudson Institute. **Workforce 2000: Work and Workers for the Twenty-first Century** (1987) by W.B. Johnston, and A. Packer. Available from the U.S. Government Printing Office, Superintendent of Documents, Main GPO, Washington, D.C. 20402-9315, (202) 783-3238.
- King, C.T. and D.T. Schexnayder. **A Baseline Analysis of Factors Influencing AFDC Duration and Labor Market Outcomes** (1992). *This report is an analysis of employment outcomes in Texas prior to the implementation of JOBS. Marriage was found to be the major cause for exits from welfare.* Available from the Center for the Study of Human Resources, University of Texas at Austin, 107 West 27th Street, Austin, TX 78712, (512) 471-7891.
- Mathematica Policy Research. **Targeting Would-Be Long-Term Recipients of AFDC** (1986). A Report to the U.S. Department of Health and Human Services. Available from Librarian, MPR, P.O. Box 2393, Princeton, NJ 08543-2393, (609) 799-3535.
- Mead, L. **Beyond Entitlement: The Social Obligations of Citizenship** (1986). *This book traces the evolution of social programs initiated in era of the Great Society and their legacy today and advocates more stringent work requirements for welfare recipients in order to better integrate the disadvantaged into mainstream society.* New York: The Free Press.
- Meyer, J., ed. **Ladders Out of Poverty** (1986). *A compilation of essays addressing various strategies for welfare reform.* Washington, D.C.: The Project on the Welfare of Families.

- Murray, C. Losing Ground: American Social Policy 1950-1980 (1984). *This book chronicles the status of the poor from 1950 through 1980 and poses the question of whether social welfare policies actually helped the poor or kept them in poverty.* New York: Basic Books.
- Novak, M., et al. A Community of Self-Reliance: The New Consensus on Family and Welfare (1987). Washington, D.C.: American Enterprise Institute for Public Policy Research.
- O'Neill, J., L. Bassi, and D. Wolf. "The Duration of Welfare Spells." In Review of Economic and Statistics 69 (May 1987) pp. 241-248.
- Plotnik, Robert D. "Welfare and Out-of-Wedlock Childbearing: Evidence from the 1980's" (1990). *This article, based on data from the National Longitudinal Survey of Youth and state data on welfare policy, provides evidence on the link between welfare and teenage out-of-wedlock childbearing from 1979 to 1984.* In Journal of Marriage and the Family vol. 52, pages 735-746.
- Roberts, P. and Schulzinger, R. Toward Reform of the Welfare System: Is Consensus Emerging? (1987). *This report presents some of the major reform recommendations that helped fuel the welfare debate and also includes a comprehensive welfare reform bibliography.* Available from Center for Law and Social Policy, 1616 P Street, N.W., Suite 350, Washington, D.C., 20036, (202) 328-5140.
- Shapiro, I., and R. Greenstein. Holes in the Safety Nets: Poverty Programs and Policies in the States (1988). *This report gives a national overview of poverty programs as well as measuring the adequacy of these programs in the 50 states and the District of Columbia.* Available from the Center on Budget and Policy Priorities, 777 N. Capitol Street, Suite 705, Washington, D.C. 20002, (202) 408-1080.
- Task Force on Poverty and Welfare, New York State. A New Social Contract: Rethinking the Nature of Public Assistance (1986). *An early report addressing welfare reform which subsequently influenced legislative initiatives of the 100th Congress.* Albany, New York: Executive Chamber, Task Force on Poverty and Welfare.
- The Urban Institute. The Status of State Work-Welfare Programs in 1986: Implications for Welfare Reform (1987) by D. Nightingale and L. Burbridge. *Examines employment-related welfare programs in 50 states and the District of Columbia.* And, An Analysis of Time on Welfare (1984) by J. O'Neill, et al. Both reports available from the UI Publications Office, P.O. Box 7273, Dept. C, Washington, D.C. 20044, (202) 857-8687.
- U.S. Congressional Budget Office. Work-Related Programs for Welfare Recipients (1987) and Work and Welfare: The Family Support Act of 1988 (1989). *CBO's 1987 study examines work-related programs for AFDC recipients, reviews evidence regarding effectiveness, and considers a range of legislative options. The second study listed is a staff working paper and provides estimates of the Federal cost of the Family Support Act.* Both reports available from CBO, Second and D Streets, S.W., Washington, D.C. 20515, (202) 673-7451.
- U.S. General Accounting Office. Work and Welfare: Current AFDC Work Programs and Implications for Federal Policy (1987), (Publication #HRD-87-34); Welfare: Issues to Consider in Assessing Proposals for Reform (1987), (Publication #HRD-87-51BR); Welfare: Expert Panels Insights on Major Reform Proposals (1987), (Publication #HRD-8859); Welfare Reform: Bibliographies of Case Management and Agency/Office Contracting (1988), (Publication #HRD-88-61FS). Single copies available at no charge from GAO, P.O. Box 6015, Gaithersburg, MD 20877, (202) 275-6241.
- U.S. Senate. Work and Welfare (1986). A Report prepared for the Subcommittee on Employment and Productivity and the Subcommittee on Social Security and Income Maintenance. *This report traces the legislative history of work programs in the AFDC program.* Available from U.S. Government Printing Office, Superintendent of Documents, Congressional Sales Office - Main GPO, Washington, D.C. 20402-9315, (202) 783-3238.
- William T. Grant Foundation. The Forgotten Half: Pathways to Success for America's Youth and Young Families (1988) and The Forgotten Half: Non-College Youth in America (1988). Single copies available at no charge

from Youth and America's Future: The William T. Grant Commission on Work, Family and Citizenship, Suite 310, 1001 Connecticut Ave. N.W., Washington, D.C., 20036-5541, (202) 775- 9731.

Wilson, W.J. **The Truly Disadvantaged: The Inner City and Public Policy** (1988). *This book explores the social conditions of and critically examines public policy approaches to the urban underclass.* Chicago: University of Chicago Press.

## **II. Post-FSA General Background**

The material listed in this section represents work that has been published since the passage of FSA and provides a broader context to understand FSA policy and implementation issues.

- \* Abt Associates. **The New York Child Assistance Program; Final Report on Program Impacts** (forthcoming). *The prior report on CAP is The New York Child Assistance Program: Interim Report on Program Impacts (1992), which details findings from the impact evaluation of this alternative to AFDC, which combines regular benefit levels with child support payments along with other incentives to become self-sufficient, and The National JTPA Study: Title II-A Impacts on Earnings and Employment at 18 Months (1992). This report documents interim earnings and employment of disadvantaged JTPA participants.* Available from Abt Associates, 55 Wheeler Street, Cambridge, MA 02138-1168, (617) 492-7100.
- \* Besharov, Douglas. "The Moral Voice of Welfare Reform," in **The Responsive Community: Rights and Responsibilities**, vol. 3, issue 2, Spring 1992. *This article calls for enforcing clear rules and standards on welfare recipients and coordinating the various agencies involved in the welfare system to better impart a clear message to clients.*
- \* Burton, C. Emory. **The Poverty Debate: Politics and the Poor in America** (1992). *This book provides a summary and critique of conservative beliefs about poverty.* Westport, CT: Greenwood Press.
- \* Center for Budget and Policy Priorities. **White Poverty in America** (1992) *examines poverty among non-Hispanic whites, finding that it has increased at a faster rate than that of blacks.* Also **The Balanced Budget Constitutional Amendment** (1991) *explains how this amendment could hurt poor families as well as damaging the economy;* **The States and the Poor: How Budget Decisions in 1991 Affected Low-Income People** (1991) and **Enough to Live: Setting an Appropriate AFDC Need Standard** (1992) by K. Larin with K. Porter. All publications available from Center for Budget and Policy Priorities, 777 N. Capitol N.E., Suite 705, Washington, D.C. 20002, (202) 408-1080.
- Center for Business and Economic Studies. **Explaining Changes in the AFDC Caseload in Maryland: Results of a Survey of AFDC Clients** (1991). *Rising AFDC caseloads are a current issue of nationwide importance and this study documents Maryland's efforts to explain the increase.* Available from The Maryland Department of Human Resources, Saratoga State Center, 311 W. Saratoga Street, Baltimore, MD 21201, (410) 333-0988.
- \* Center for Law and Social Policy. **Affirmative Options for Welfare Programs** (1992) and **The Rush to Reform** (1992). Also **How States Can Reduce Welfare-Work Penalties: The Fill the Gap Option** (1992). Available from CLASP, 1616 P Street, N.W Suite 450, Washington D.C. 20036, (202)328-5140.
- \* Center for the Study of Social Policy. **Kids Count** (1993 edition). *A state by state profile of statistical indicators measuring the well-being of children in the United States.* Available from the Center for the Study of Social Policy, 1250 Eye Street, N.W., Suite 503, Washington, D.C., 20005, (202) 371-1565.
- Child Trends. **Welfare Mothers as Potential Employees** (1991) by N. Zill, et. al. *This analysis of data on AFDC families gathered from national survey data bases focuses on the characteristics of welfare mothers that relate to their capabilities for entering and remaining in the paid labor force.* Available from Child Trends, Inc. 2100 M Street, N.W., Washington, D.C. 20037, (202) 223-6288.

Children's Defense Fund and Northeastern University's Center for Labor Market Studies. Young Workers, Children, and the Recession (1991). *This report describes the losses faced by young families during the current recession.* Available from CDF, 25 E Street, N.W., Washington, D.C. 20001, (202) 628-8787.

— Also from Children's Defense Fund, Vanishing Dreams: The Economic Plight of America's Young Families (1992). Available from CDF, 25 E Street, N.W., Washington, D.C. 20001, (202) 628-8787.

\* Chilman, Catherine. "Welfare Reform or Revision? The Family Support Act of 1988," in Social Services Review, September, 1992.

Congressional Budget Office. A Preliminary Analysis of Growing Caseloads in AFDC, (1992). Available from CBO, Second and D Streets, S.W., Washington, D.C. 20515, (202) 226-2656.

Cottingham, P.H. and D.T. Ellwood, eds. Welfare Policy for the 1990s (1989). *This book brings together recent research on poverty and income-support mechanisms, practical and applied research on state welfare initiatives, and perspectives on the values and attitudes that surrounded the debate over welfare reform. Two chapters in particular serve as good general background pieces: R. Reischauer's "The Welfare Reform Legislation: Directions for the Future" and D. Nightingale's "The Institutional Effects of Welfare Reform." Other relevant chapters are cited under specific headings/subheadings.* Cambridge, MA: Harvard Press.

Ellwood, David. Poor Support: Poverty in the American Family (1988). *Examines new policies towards assisting the poor beyond the traditional welfare model.* New York: Basic Books, Inc.

\* Employment Policy Institute. Higher Wages, Greater Poverty (1992) by Carlos Bonilla. *This book concludes that the standard of living of the poor drops when the minimum wage is increased.* Available from Employment Policy Institute, 607 14th Street, N.W., Suite 1100, Washington, D.C. 20005, (202) 347-5178.

\* Family Impact Seminar. Employment and Training Strategies to Reduce Family Poverty (1993). *Based on a seminar on family centered social policy, this background report not only provides an overview of pre-JOBS programs, but also looks at new directions for policy reform.* Also, Families in Poverty: Patterns, Contexts, and Implications for Policy (1992) and Latino Families, Poverty, and Welfare Reform (1992). All available from FIS Order Fulfillment, AAMFT Foundation, 1100 17th Street, N.W., 10th Floor, Washington, D.C. 20036 (202) 467-5114.

Ford Foundation. The Common Good, Social Welfare and the American Future. Policy Recommendations of the Executive Panel (1989). New York: Ford Foundation Project on Social Welfare and the American Future. *This report represents the findings and recommendations of the executive panel of the Ford Foundation's Project on Social Welfare and the American Future which examined the current social welfare structure in the U.S. from a life cycle perspective and looks at current needs of the population, current programs and options and makes recommendations for future policy directions.* Available from the Ford Foundation, Office of Reports, 320 East 43 Street, New York, N.Y. 10017, (212) 573-5000.

Gideonse, Sarah K. and William R. Meyers. "Why the Family Support Act Will Fail," *examines the failure of work-based welfare programs to get people out of poverty and the implications this has for the work requirements in the Family Support Act.* In Challenge, September-October 1989.

\* Golden, Olivia. Poor Children and Welfare Reform, (1992). *Provides a description of current welfare service delivery and examines how case management and collaboration efforts can improve service delivery.* Westport, CT: Greenwood Press.

Gueron, Judith and Edward Pauly. From Welfare to Work (1991) *synthesizes the research on past welfare-work programs for lessons learned and issues that must be addressed in the future.* Available from MDRC, Office of Publications, Three Park Avenue, New York, NY 10016, (212) 532-3200.

Harlan, S. and Steinberg, R., eds. **Job Training for Women** (1989). *Includes a section on welfare and training issues and one essay that specifically focuses on the Massachusetts ET Choices program.* Philadelphia: Temple University Press.

\* Institute for Research on Poverty. *In the future IRP will be publishing a book entitled **Poverty and Public Policy: What Do We Know? What Should We Do?** The introductory and concluding chapters are currently excerpted in the winter 1992-93 issue of **Focus**, vol. 14, no. 3. Other chapters are available as separate IRP Discussion Papers. To obtain the chapters contact IRP at 1180 Observatory Drive, 3412 Social Science Building, Madison, WI 53706, (608) 262-6358.*

Institute for Women's Policy Research. **Combining Work and Welfare, An Alternative Anti-Poverty Strategy** by R. Spalter-Roth et. al. (1992) *This study, based on a sample of single female welfare recipients, proposes a strategy for combining work with welfare as a means to move people out of poverty.* Available from Institute for Women's Policy Research, 1400 20th Street, N.W., Suite 104, Washington, D.C. 20036, (202) 785-5100.

Jencks, Christopher. **Rethinking Social Policy: Race, Poverty and the Underclass** (1992). *Jencks analyzes several of the major books on recent themes in social policy, such as Wilson's underclass debate and Murray's discussion of the problems with the "safety net," attempting to think about these issues in more concrete terms.* Cambridge, MA: Harvard University Press.

\* Jennings, Edward Jr. and Neal Zunk, eds. **Welfare System Reform: Coordinating Federal, State, and Local Public Assistance Programs** (1993). *Provides an assessment of the nation's public assistance programs with recommendations to make them more effective.* Westport, CT: Greenwood Press.

Katz, Michael. **The Undeserving Poor** (1989). *This book argues for viewing poverty as an issue of power and exploitation, rather than discussing poverty as a product of family, race, and culture.* New York: Pantheon Books.

Kaus, Mickey. **The End of Equality** (1992). *Kaus argues for more work-oriented welfare problems and also that liberals should be more concerned with restoring social order than with closing the income gap.* New York: Basic Books.

\* Lav, I.J. and I. Shapiro. "Work and Poverty: State-Level Policies that 'Make Work Pay'" in **Clearinghouse Review**, November 1992. *This article explores the range of policies states have adopted to lift working families out of poverty.*

Legislative Commission on Expenditure Review. **Follow-Up on Public Assistance Work Sanctioned Recipients** (1992). Available from the State of New York Legislative Commission on Expenditure Review, 111 Washington Avenue, Albany, NY 12210, (518) 455-7410.

\* Levitan, Sar. **Economics of Rectitude: Necessary but not Sufficient** (1992). *This report questions the value of punitive measures designed to effect the behavior of welfare recipients, rather than rewarding superior behavior.* George Washington University Center for Social Policy Studies, Washington, D.C. 20052 (202) 994-6467.

\* Levitan, S. and F. Gallo. **Jobs for JOBS: Towards a Work-Based Welfare System** (1993). *Recommends, among other policy options, government funded jobs for welfare recipients.* Available from George Washington University Center for Social Policy Studies, Washington, D.C. 20052, (202) 994-6467.

\* Manpower Demonstration Research Corporation. **The National JTPA Study: Site Characteristics and Participation Patterns** (1993). Available from MDRC, Three Park Ave., New York, NY 10016, (212) 532-3200.

- Mead, Lawrence. **The New Politics of Poverty: The Non-Working Poor in America** (1992). *This book advocates participation requirements in order to reach more than the most employable third of the JOBS caseload.* New York: Basic Books.
- Moffit, Robert. "Incentive Effects of the U.S. Welfare System: A Review," (1992). *This article is a survey of the research on the effects of the current welfare system on work incentives, welfare dependency, and family structure with suggestions for future research.* In **Journal of Economic Literature** vol. XXX, no. 1, pages 1-61.
- National Center for Children in Poverty. **Five Million Children: A Statistical Profile of Our Poorest Young Citizens** (1990). *A comprehensive picture of the problems that poor children face, why the children's families are poor, and implications for policy and program development.* Also, **Case Management in Welfare and Medicaid Programs: An Annotated Bibliography** presents selected materials on case management processes in the social services and health arenas. Available from National Center for Children in Poverty, School of Public Health, Columbia University, 154 Haven Avenue, New York, NY, 10032, (212) 927-8793.
- National Commission on Children. **Beyond Rhetoric: The New American Agenda for Children and Families** (1991). Available from the National Commission on Children, 1111 Eighteenth St., N.W., Washington D.C., (202) 254-3800.
- National Conference of State Legislatures. **Family Preservation Services: State Legislative Initiatives** (1991). *Outlines the results of a 50 state survey on family preservation services, legislation and programs. Examines policy aspects of financing, targeting and defining services, and evaluating program services.* Available from NCSL, 1560 Broadway, Suite 700, Denver CO, 80202, (303) 830-2200.
- National Council of La Raza. *La Raza has a series of two reports describing findings from focus group discussions structured to examine Mexican American women's opinions, needs, and attitudes as they relate to the implementation of FSA. The most recent is* **For My Children: Mexican American Women, Work and Welfare** (1992) by J. Quiroz and R. Tosca. Also **On My Own: Mexican American Women, Self-Sufficiency, and the Family Support Act** (1990) by the same two authors. Available from NCLR, 810 First Street, N.E., Suite 300, Washington, D.C. 20002, (202) 289-1380.
- \* National Governor's Association. *Two working papers from different seminars sponsored by NGA are* **Rethinking Welfare: Some Policy Options** and **Rethinking Welfare: Issues and Options** (both 1993). *Both these documents explore areas in which change can be brought about to the current welfare system.* Also from NGA is **Fiscal Survey of the States** (1992). *This report documents state plans to cut AFDC benefits and change AFDC eligibility rules.* Available from NGA Publications P.O. Box 421, Annapolic Junction, MD 20701 (310) 498-3738.
- National Puerto Rican Coalition, Inc. **Implementing the Family Support Act: Perspectives of Puerto Rican Clients** (1991) by J. E. Cruz. *A report describing findings of an assessment of welfare-related experiences and perspectives of Puerto Rican recipients and its implication for the implementation of FSA.* Available from the National Puerto Rican Coalition, 1700 K Street, N.W., Suite 500, Washington, D.C. 20006, (202) 223-3915.
- National Urban League. **Report on Focus Group Sessions Held in Five Urban League Cities** (1991) by A. Hill. Available from the National Urban League, 500 East 62nd Street, New York, NY, 10021, (212) 310-9238.
- Newman, S. and Schnare, A. **Subsidizing Shelter: The Relationship between Welfare and Housing Assistance** (1989). *Examines the relationship between income and housing assistance programs.* Available from the University Press of America, 4720 Boston Way, Lanham, MD 20706, (301) 459-3366.
- \* Ohls, J. and H. Beebout. **The Food Stamp Program: Design Tradeoffs, Policy, and Impacts** (1993). *Although this book does not relate specifically to the FSA, it is a comprehensive book on the Food Stamp program and will also be useful to those involved in developing and evaluating all types of public benefit programs. Also listed under FSA: Research and Evaluation Issues.* Washington, D.C.: The Urban Institute Press.

Peterson, Paul and Mark Rom. Welfare Magnets, (1990). *This book argues for a minimum national AFDC standard, given the wide disparity in state AFDC benefit levels, which has led to the phenomenon of "welfare magnets," and, ultimately, reductions and restrictions by those states with higher benefit levels.* Washington, D.C.: The Brookings Institute.

Reingold, J.R. and Associates. Compendium of Successful Pre-Employment/Work Maturity Youth Employment Competency Systems (1990). *A sampler of best practices used by states and service delivery areas to help practitioners share knowledge on the best practices in the JTPA system (2 volumes).* Available from Martha Muirhead, Employment and Training Administration, U.S. DOL, 200 Constitution Avenue, Mailstop S2307, Washington, D.C. 20210, (202) 535-0530.

Riemer, David. The Prisoners of Welfare: Liberating America's Poor from Unemployment and Low Wages (1988). New York: Praeger Press.

Schorr, L. Within Our Reach: Breaking the Cycle of Disadvantage (1988). New York: Doubleday, Inc.

Statewide Youth Advocacy, Inc. Improving Children's Chances Through FSA (1990). Copies available from SYA, 410 Alexander Street, Rochester, NY 14607, (716) 473-0720.

The Urban Institute. Does Welfare Affect Migration? (1990) by R. Clark. *Investigates the effects of welfare on the migration of single mothers from their home states to other states.* Children and Welfare: Patterns of Multiple Program Participation (1990) by S. Long. *This paper examines the role of family events, such as marital disruptions and job losses, in the exit from and return to AFDC.* Also, Welfare Participation and Welfare Recidivism: The Role of Family Events (1990) by S. Long *examines patterns of AFDC program participation.* Available from the Urban Institute Publications Office, P.O. Box 7273, Dept. C, Washington, D.C. 20044, (202) 857-8688.

U.S. General Accounting Office. Two reports on participants in JTPA programs and service outcomes: JTPA: Youth Participant Characteristics, Services and Outcomes (1990), (Publication# GAO/HRD-90-46BR); and JTPA: Service and Outcomes for Participants with Differing Needs (1989), (Publication# GAO/HRD-89-52BR). Also by GAO, Employment Security: Variations in Local Office Performance (1989), (Publication# GAO/HRD-89-116BR), *examines local policies and practices across the country to determine their role in job placement performance.* All three reports available from GAO, P.O. Box 6015, Gaithersburg, MD 20877, (202) 275-6241.

— Also from GAO Mothers-Only Families: Low Earnings Will Keep Many Children in Poverty (1991), (Publication # GAO/HRD-91-62). Available from GAO, P.O. Box 6015, Gaithersburg, MD 20877, (202) 275-6241.

U.S. House of Representatives, Committee on Ways and Means. Background Material and Data on Programs within the Jurisdiction of the Committee of Ways and Means (1990 Edition). *A valuable reference book including descriptions and many tables on each program within the jurisdiction of the Committee on Ways and Means, including child support and JOBS.* Available from U.S. Government Printing Office, Superintendent of Documents, Congressional Sales Office - Main GPO, Washington, D.C. 20402-9315, (202) 783-3238.

\* Washington State Institute for Public Policy. Targeting Public Assistance (1992) by G. Weeks. *Argues for concentrating high-cost, intensive services on the most disadvantaged clients during economic hard times.* Available from Washington State Institute for Public Policy, Evergreen University, Mailstop TA-00, Olympia, WA, 98505, (206) 866-6000.

### III. Work-Welfare Programs Initiated Prior to FSA

Abt Associates. Evaluation of the Food Stamp Employment and Training Program (1990). Available from Office of Analysis and Evaluation, Food and Nutrition Service/USDA, 3101 Park Center Drive, Alexandria, VA 22302, (703) 305-2133.

\* Also from Abt Associates, The Effects of Food Stamp Cashout on Participation and Food Retailers on the Alabama ASSETS Demonstration (forthcoming 1993). *This report examines clients' use of food cash for purposes other than food.* Available from Abt Associates, 55 Wheeler St., Cambridge, MA 02138, (617) 492-7100

Behn, R. D. The Management of ET Choices in Massachusetts (1989). Available from the Institute of Policy Sciences and Public Affairs, Duke University, 4875 Duke Station, Durham, NC 27706, (919) 684-4477.

Center for Urban Affairs and Policy Research. Changing What Counts: Rethinking the Journey Out of Welfare (1991). *This report explores lessons learned from Project Match, an Illinois demonstration program and their implications for the current welfare system.* Available from Center for Urban Affairs and Policy Research, Northwestern University, 2040 Sheridan Road, Evanston, IL 60208-4100, (708) 491-5887.

Child and Family Policy Center. Making Welfare Work: A Family Approach (1992). *This report is a qualitative analysis of Iowa's Family Development and Self-Sufficiency Program, a demonstration project offering additional supports to the traditional AFDC program.* Available from Child and Family Policy Center, 100 Court Ave., Suite 312, Des Moines, IA 50309, (515) 243-5941.

Family Independence Plan Executive Committee. Breaking the Cycle of Poverty: A Report to the 1990 Washington State Legislature on the Progress and Impact of the Family Independence Program (1989). *This report describes the status of the Family Independence Program, Washington State's welfare reform initiative after its first 18 months of operation. An overview of the program's administration, operation, and services as well as an examination of client participation in employment, education, and training services activities and the fiscal status of the program is provided.* Requests for copies should be directed to Barbara J. Flaherty, Executive Director, Washington State Family Independence Program, P.O. Box 9013, M.S. HH-11, Olympia, WA 98507, (206) 753-6050.

Janzen, Frederick V. and Mary Jane Taylor. Emergency Welfare Work and Employment: An Independent Evaluation of Utah's Emergency Work Program (1991). *This study evaluates the EWP program, a time-limited, work search focused alternative to the regular AFDC-UP program.* Available from The Social Research Institute, Graduate School of Social Work, University of Utah, Salt Lake City, UT 84112, (801) 581-4857.

Manpower Demonstration Research Corporation. *In 1982 the Manpower Demonstration Research Corporation (MDRC) began a five year study to test the feasibility and effectiveness of state employment initiatives for welfare recipients in eight state work/welfare initiatives: AS, CA, IL, ME, MD, NJ, VA, WV. Findings from this body of research were repeatedly referred to during the development of FSA and are available in separate reports. A summary of MDRC findings is provided in Judith Gueron's, Work Initiatives for Welfare Recipients: Lessons From a Multi-State Experiment (1986).*

\* MDRC has also issued findings from their evaluation of GAIN, California's comprehensive welfare employment initiative: the latest in the series is GAIN: Two-Year Impacts in Six Counties (1993). *Previous reports are GAIN: Program Strategies, Participation Patterns, and First Year Impacts in Six Counties* (1992), GAIN: Early Implementation Experiences and Lessons (1989) and GAIN: Child Care in a Welfare Employment Initiative (1989). MDRC's Final Report on the Saturation Work Initiative Model in San Diego (SWIM) (1989) *presents findings of the work-welfare program which operated in San Diego between 1985 and 1987.* Copies of these and other related reports are available from MDRC, Office of Publications, Three Park Ave., New York, N.Y. 10016, (212) 532-3200.

- Mathematica Policy Research. *MPR is currently conducting an evaluation of the New Jersey REACH program. The following reports from the REACH Welfare Initiative Program Evaluation are currently available.* **Implementation of the New Jersey REACH Program** (1990) by A. Hershey and C. Nagatoshi; **Participant Views of the REACH Program: Results of Focus Groups in Four New Jersey Counties** (1990) by A. Hershey and J. Patch; **After REACH: Experience of AFDC Recipients Who Leave Welfare with a Job** (1990) by C. Thornton and A. Hershey. Available from MPR, Librarian, P.O. Box 2393, Princeton, NJ 08543-2393, (609) 799-3535.
- McKeever, C. **The More Things Change...GAIN Revisited** (1990). Clearinghouse #45,545. *This paper analyzes the data, from 1986 to 1989, of the GAIN program, focusing on levels of participation, the types of activities in which participants were placed, results, sanctions, and costs.* Available from the National Clearinghouse for Legal Services, 407 S. Dearborn, Suite 400, Chicago, IL 60605, (312) 939-3830.
- National Alliance of Business. **Women in Poverty: Training for Independence** (1988). *This report provides an overview of state work-welfare programs in 1987 and more detailed descriptions of selected work-welfare initiatives at the state (NY, CA, MA, MD, PA) and local level.* Available from NAB, 1015 15th Street N.W., Washington D.C. 20005, (202) 289-2910. Publication No. R003244.
- National Conference of State Legislatures. "1988 State Welfare Reform Survey". In **State Legislative Report**, (Volume 14, no. 2, January 1989). *Report summarizes a 50 state survey of recent welfare legislation and the status of job training programs in the states.* Available from NCSL, 1050 17th Street, Suite 2100, Denver CO, 80265, (303) 623-7800.
- New York State Department of Social Services. **Beyond Welfare: The Child Assistance Program (CAP)** (1991). Available from the Office of Program Planning, Analysis and Development and the Division of Income Maintenance, NY State Department of Social Services, 25 Hudson, Albany, NY 12205, (518) 587-4880.
- Pioneer Institute for Public Policy Research. **Work and Welfare in Massachusetts: An Evaluation of the ET Program** (1990) by June O'Neill. *Examines the effectiveness of the ET Program and suggests policy changes to improve ET and programs like it.* Available from Pioneer Institute for Public Policy Research, 1105 Commonwealth Avenue, Boston, MA 02215 (617) 254-1877.
- Rockefeller Foundation. **The Minority Female Single Parent Demonstration: Report on Short-Term Economic Impacts** (1990) by A. Gordon and J. Burghardt of Mathematica Policy Research, Inc. *This report presents an analysis of the economic impacts of a large employment-training demonstration project for minority single mothers during the first year after the women applied to the program. Funded by the Rockefeller Foundation, this demonstration project is operated by selected community-based organizations between 1982-1987 in four sites (Atlanta, GA; San Jose, CA; Providence, RI; Washington, D.C.) and has many of the same features as the JOBS provisions of the FSA.* Available from Librarian, MPR, P.O. Box 2393, Princeton, NJ 08543-2393, (609-799-3535).
- State of Florida, Office of the Auditor General. **Florida Employment Opportunity Act "Project Independence"** (1991). *A report based on a performance audit of Florida's work-welfare program, Project Independence, administered by the Department of Health and Rehabilitative Services.* Report No. 11575. Available from Office of the Auditor General, P.O. Box 1735, Tallahassee, FL 32302.
- State of Oregon, Department of Human Resources, Adult and Family Services Division. **Achieving Self-Sufficiency** (1987). *An overview of the Oregon JOBS program, this report discusses the design, implementation, and budget analysis of the program.* Available from the National Clearinghouse for Legal Services, 407 S. Dearborn, Suite 400, Chicago, IL 60605, (312) 939-3830.
- The Urban Institute. **Evaluation of the Massachusetts Employment and Training (ET) Choices Program** (1990) by D. Nightingale, et al. Washington, D.C.: The Urban Institute. *This report presents findings from an evaluation of the Massachusetts ET Choices program.*

U.S. General Accounting Office. Work and Welfare: Analysis of AFDC Employment Programs in Four States (1988), Publication # HRD-88-33FS; and Welfare Reform: Alabama's Demonstration Project (1989), (Publication # GAO/HRD-89-129 BR). *The latter is a report on Alabama's Avenues to Self-Sufficiency Program, focusing on the characteristics of the program and the effects on future beneficiaries.* Single copies of both publications available at no charge from GAO, P.O. Box 6015, Gaithersburg, MD 20877, (202) 275-6241.

Washington State University. Education and Training Experiences of AFDC and FIP Participants (1991) by Duane E. Leigh. Also New Directions In Welfare Employment Programs: Evidence on Education/Training Choices from Washington State's Family Independence Program (1991) by Duane E. Leigh. *These papers focus on the educational/training aspect of Washington's Family Independence Program (FIP).* Available from Washington State University, Dept. of Economics, Pullman, WA 99164-4860, (509) 335-6651.

#### IV. FSA/Welfare Reform Hearings, FSA Legislative Overviews and Regulations

##### FSA/WELFARE REFORM HEARINGS\*

U.S. Congress. Work, Education, and Training Opportunities for Welfare Recipients. Hearings before the Subcommittee on Public Assistance and Unemployment Compensation, House Committee on Ways and Means, March 13, June 17, 1986.

— Welfare Reform or Replacement (Child Support Enforcement). Hearing before the Subcommittee on Social Security and Family Policy, Senate Committee on Finance, January 23, February 2, 1987. Hearings to examine general welfare reform issues in relation to proposals to revise or replace the Aid to Families With Dependent Children (AFDC) program.

— Welfare Reform or Replacement (Work and Welfare). Hearing before the Subcommittee on Social Security and Family Policy, Senate Committee on Finance, February 23, 1987. *Continuation of hearings to examine welfare reform issues in relation to proposals to revise or replace the AFDC program. This volume focuses on State education, job training and employment programs for AFDC and other welfare recipients, and considers proposed Federal welfare policy revisions to enhance State workfare program effectiveness.*

— Welfare Reform or Replacement (Short-term vs. Long-Term Dependency). Hearing before the Subcommittee on Social Security and Family Policy, Senate Committee on Finance, March 2, 1987. *Continuation of hearings to examine welfare reform issues in relation to proposals to revise or replace the AFDC program.*

— Welfare Reform or Replacement (Child Support Enforcement II). Hearing before the Subcommittee on Social Security and Family Policy, Senate Committee on Finance, January 23, February 2, 1987. *Continuation of hearings to examine general welfare reform issues in relation to proposals to revise or replace the AFDC program. This volume focuses on proposals to improve establishment and enforcement of child support orders.*

— Welfare Reform. Hearings before the Subcommittee on Public Assistance and Unemployment Compensation, Committee on Ways and Means, Part I: January 28, February 19, March 4,6,10,11,13, 1987; Part II: October 14,28, 1987; Part 3: February 4, 1988. *Hearings to examine proposal to reform the Federal-State welfare system to reduce recipient dependency on welfare programs. Part I examines welfare reform programs implemented in various States and localities and also examines proposals for participation by AFDC and other welfare recipients in education, training, and employment programs; Federal support of child care; and increased State flexibility in welfare program administration. Part II examines S.1511, the Family Security Act of 1987 (the Senate's welfare reform bill sponsored by Senator Moynihan). Part III focuses on employment and training programs and alternatives to current child support enforcement practices.*

- **Family Welfare Reform Act.** Hearings before the Subcommittee on Public Assistance and Unemployment Compensation, House Committee on Ways and Means, March 30, April 1, 1987. *Hearings to consider H.R. 1720, the Family Welfare Reform Act of 1987, to amend Title IV-A of the Social Security Act and to replace AFDC with a new family support program. This bill was the early version of the House companion bill to the Senate sponsored Family Security Act.*
- **Medicaid Issues in Family Welfare and Nursing Home Reform.** Hearings before the Subcommittee on Health and the Environment, House Energy and Commerce Committee, April 24, May 12, 1987. *Hearings to consider the medicaid related provisions of H.R. 1720, the Family Welfare Reform Act of 1987, and H.R. 2270, the Medicaid Nursing Home Quality Care Amendments of 1987.*
- **Hearings on Welfare Reform: H.R. 30, Fair Work Opportunities Act of 1987 and H.R. 1720, Family Welfare Reform Act of 1987.** Hearings before the House Education and Labor Committee, April 29, 30, May 5, 1987. *Hearings to consider the House Education and Labor Committee version of welfare reform (H.R.30) as well as the House Ways and Means version (H.R. 1720).*
- **Implementing the Family Support Act of 1988.** Hearing before the Subcommittee on Social Security and Family Policy of the Committee on Finance, United States Senate, May 15, 1989, #101-323. Washington, D.C.: U.S. Government Printing Office, 1989.
- **Oversight of the Family Support Act of 1988.** Hearing before the Subcommittee on Human Resources of the Committee on Ways and Means, United States House of Representatives, May 25, 1989, #101-27. Washington, D.C.: U.S. Government Printing Office, 1989.
- **Implementation of the JOBS Program.** Hearing before the Subcommittee on Social Security and Family Policy of the Committee on Finance, United States Senate, February 26, 1990. Washington, D.C.: U.S. Government Printing Office, 1990.
- **Oversight of JOBS.** Hearing before the Subcommittee on Human Resources of the Committee on Ways and Means, United States House of Representatives; April 30, 1990, in Little Rock, Arkansas. Washington, D.C.: U.S. Government Printing Office, 1990.
- **Oversight on Teen and Child Learnfare Programs.** Hearing before the Finance Committee, United States Senate, June 12, 1990. Washington, D.C.: U.S. Government Printing Office, 1990.
- **Review Implementation of FSA and Federal/State Child Support Provisions.** Hearing before the Subcommittee on Social Security and Family Policy of the Committee on Finance, United States Senate, September 16, 1991. Washington, D.C.: U.S. Government Printing Office, 1991.
- **Oversight Hearings on Selected Issues Relating to the Aid to Families with Dependent Children (AFDC) and the Job Opportunities and Basic Skills (JOBS) Programs.** Hearing before the Subcommittee on Human Resources of the House Ways and Means Committee, December 19, 1991. Washington, D.C.: U.S. Government Printing Office, 1991.
- **Hearing on Job Training and Aid to Families with Dependent Children.** Hearing before the Select Committee on Hunger, U.S. House of Representatives, March 25, 1992. Washington, D.C.: U.S. Government Printing Office, 1992.
- \* — **Hearing on the Marriage Penalty Against AFDC Recipients.** Hearing before the Select Committee on Hunger, U.S. House of Representatives, April 9, 1992. Washington, D.C.: U.S. Government Printing Office, 1992.
- **Field Hearing on the Job Opportunities and Basic Skills (JOBS) Training Program.** Hearing before the Subcommittee on Human Resources, Committee on Ways and Means, U.S. House of Representatives, May 29, 1992 in Chicago, Illinois. Washington, D.C.: U.S. Government Printing Office, 1992.

- \* Hearing on Welfare Reform. Hearing before the Select Committee on Hunger Domestic Task Force, U.S. House of Representatives, June 4, 1992. Washington, D.C.: U.S. Government Printing Office, 1992.
- The Downey-Hyde Child Support Enforcement and Assurance Proposal. Hearing before the Subcommittee on Human Resources, U.S. House of Representatives, June 30 - July 1, 1992. Washington, D.C.: U.S. Government Printing Office, 1992.
- \* Rethinking Poverty Policy. Hearing before the U.S. House of Representatives Select Committee on Hunger, October 2, 1992. Washington, D.C.: U.S. Government Printing Office, 1992.
- \* Teen Pregnancy and AFDC Costs. Hearing before the Joint Economic Subcommittee on Education and Health, November 24, 1992. Washington, D.C.: U.S. Government Printing Office, 1992.
- \* Hearing on Welfare Reform and Waiver Proposals. Hearing before the Subcommittee on Select Revenue Measures and the Subcommittee on Human Resources, U.S. House of Representatives, March 30, 1993. Washington, D.C.: U.S. Government Printing Office, 1993.

*\* Copies of committee prints and congressional hearings are available from the U.S. Government Printing Office, Superintendent of Documents, Congressional Sales Office-Main GPO, Washington D.C., 20402- 9315, (202) 783-3238.*

#### **FSA Legislative Overviews\***

- American Public Welfare Association. Welfare Reform Legislation Enacted By 100th Congress, by B. Shollenberger. W-Memo 12-14 (November 1988). Available from APWA, 810 First Street, N.E., Suite 500 Washington, D.C. 20002-4205 (202) 682-0100.
- Center for Law and Social Policy. Family Support Act of 1988: JOBS Program and Related Amendments: Requirements, Issues, and Options (1988) by M. Greenberg. Available from CLASP, 1616 P Street, N.W Suite 450, Washington D.C. 20036 (202) 328-5140.
- \* National Conference of State Legislatures. "The Family Support Act of 1988, Welfare Reform," by K. Britto. In the February, 1989 issue of State-Federal Issue Brief, vol. 2, no. 3. Available from NCSL, 1560 Broadway, Suite 700, Denver, CO 80202, (303) 830-2200.
- Royner, J. "Congress Approves Overhaul of Welfare System." Congressional Quarterly, October 8, 1988, pp. 2825-2828.
- U.S. Congress. Family Support Act of 1988: Conference Report. Report 100-998, Washington D.C.: U.S. Government Printing Office, 1988.\*
- General Explanation of the Family Support Act of 1988. Committee Print prepared for Committee on Ways and Means, U.S. House of Representatives, WMCP:101-3. Washington D.C.: U.S. Government Printing Office, 1989.\*

*\* Copies of committee prints and congressional hearings are available from the U.S. Government Printing Office, Superintendent of Documents, Congressional Sales Office-Main GPO, Washington D.C., 20402- 9315, (202) 783-3238.*

## FSA Regulations\*

- American Public Welfare Association. **Highlights of Proposed Regulation to Implement the Family Support Act**, by B. Shollenberger. W-Memo (June 1989). Available from APWA, 810 First Street, N.E., Suite 500, Washington, D.C. 20002-4205, (202) 682-0100.
- \_\_\_ A recent issue of APWA's **W-Memo** (August-September 1992), contains two articles on FSA regulations - "Welfare Reform Waivers" and "Final Child Care Regs." Available from APWA, 810 First Street, N.E., Suite 500, Washington, D.C. 20002-4205, (202) 682-0100.
- Center on Law and Social Policy. **1992 Waivers to Date** (1992) looks at the various state waiver requests that have been approved. Also **The JOBS Regulations: Implications for States and Recipients** (1989) by M. Greenberg. Assesses critical aspects of the final regulations with respect to their expected effect on program operations and goals. Available from CLASP, 1616 P Street, N.W. Suite 450, Washington D.C. 20036, (202)328-5140.
- Department of Health and Human Services, Family Support Administration. "Proposed Rule on Aid to Families with Dependent Children; Job Opportunities and Basic Skills Training (JOBS) Program, Child Care and Supportive Services, and Conforming Changes to Existing Regulations." **Federal Register**, Vol. 54, No. 73. Pages 15838-15695.
- \_\_\_ "Proposed Rule on the Child Support Enforcement Program: \$50 Pass- Through; Mandatory Support Guidelines; Mandatory Genetic Testing; Paternity Establishment; Laboratory Testing." **Federal Register**, Vol. 54, No. 176. Pages 37866-37872.
- \_\_\_ "Standard for Program Operations; Final Rule." **Federal Register**, Vol. 54, No. 149. Pages 32284-32311.
- \_\_\_ "Final Rule on Aid to Families with Dependent Children; Job Opportunities and Basic Skills Training (JOBS) Program; Child Care and Supportive Services; Conforming Changes to Existing Regulations." **Federal Register**, Vol. 54, No. 197. Pages 42146-42267.
- Department of Health and Human Services, Children and Families Administration. "Aid to Families with Dependent Children: Related AFDC Amendments of the Family Support Act of 1988." **Federal Register**, Vol. 57, No. 132. Pages 30407-30424.
- \* \_\_\_ "Final Regulations on the Family Support Act," in the **Administration for Children and Families Action Transmittal CC-ACF-AT-92-3**. Available from U.S. Dept. of Health and Human Services, Administration for Children and Families, Office of Family Assistance, Washington, D.C. 20447, (202) 401-9200.
- \* MII Reference Library. **JOBS Program Regulations**, Item Code MII-JPR. Available from MII Publications, Inc., 1211 Connecticut Avenue, N.W., Suite 402, Washington, D.C. 20036, (202) 293-1740.
- National Clearinghouse for Legal Services. **Legal Issues Arising in Early JOBS Implementation Based on Proposed JOBS Federal Regulations** (1989). Clearinghouse #44,630 by Mark Greenberg. *This memorandum addresses some of the legal issues involved in the JOBS regulations and how these issues effect early implementation states.* Available from NCLS, 407 S. Dearborn, Suite 400, Chicago, IL 60605, (312) 939-3830.
- Rovner, J. "Draft Welfare Regulations Draw Fire From States." In the **Congressional Weekly**, Volume 47, No. 20 (May 25, 1989), pp. 1191-1194.
- \* *The Federal Register contains all federal regulations and can be found in any library which participates in the Federal Depository Library Program.*

#### IV. Family Support Act

##### FSA: General Issues

- \* Advisory Commission on Intergovernmental Relations. *The Spring 1991 issue of Intergovernmental Perspective is dedicated to welfare reform and the Family Support Act. Articles include "Welfare Reform: How Well is it Working?" by C. Romig and "The Family Support Act: Public Assistance for the 1990s," by J. Barnhart. Available from ACIR Publications, 1111 20th Street, N.W., Washington, D.C. 20575, (202) 653-5540.*
- American Public Welfare Association. Case Management and Welfare Reform. W-Memo, W-7/July 31, 1987. Available from APWA, 810 First Street, N.E., Suite 500, Washington, D.C. 20002-4205, (202) 682- 0100.
- \* The November 19, 1988 issue of APWA's W-Memo provides an overview of all titles of the Family Support as well as detailing House and Senate action on the Act. Available from APWA, 810 First Street, N.E., Suite 500, Washington, D.C. 20002-4205, (202) 682- 0100.
- \* Congressional Budget Office. Work and Welfare: The Family Support Act of 1988, (1989) by J. Peskin and A. Fairbank. Available from CBO, Second and D Streets, S.W., Washington, D.C. 20515, (202) 673-7451.
- Jencks, C. and K. Edin. "The Real Welfare Problem." In The American Prospect (Spring 1990). Copies of the full paper available from the Publications Department, Center for Urban Affairs and Policy Research, Northwestern University, Evanston IL 60208, (708) 491-8712 or (708) 491-3395.
- Kosterlitz, Julie. "Devil in the Details." In the National Journal, December 2, 1989, pp. 2942-2946. *Examines some major issues states are and will be likely to confront as they implement the Family Support Act.*
- National Clearinghouse for Legal Services. Present and Major Issues on Child Support and Education, Employment and Training (1989). Clearinghouse #44,950. *An examination of the major changes in family law under the Family Support Act, this report addresses issues from income withholding in child support to legal issues arising from the implementation of JOBS. Also, Welfare Law in 1988, a discussion of the Family Support Act in relation to AFDC client litigant issues. Available from the National Clearinghouse for Legal Services, 407 S. Dearborn, Suite 400, Chicago, IL 60605, (312) 939-3830.*
- National Governor's Association. A Governor's Guide to The Family Support Act: Challenges and Opportunity, (1990) by L. McCart. *This guide is designed to provide governors with current information on the implementation of JOBS and other implementation challenges brought about by the Family Support Act. Available from NGA Publications P.O. Box 421, Annapolis Junction, MD 20701 (301) 498-3738.*
- Office of Inspector General. State Implementation of the Family Support Act (1990), (Publication No.: OEI-12-89-01320). *An overview of FSA implementation issues facing the states. This publication was followed by 10 state specific reports which are cited under the "FSA: JOBS Program" category in this listing. Available from OIG, Public Affairs Office, 330 Independence Avenue, S.W., Washington, D.C. 20201, (202) 619-1481.*
- Smith, S., S. Blank and J.T. Bond. One Program, Two Generations: A Report of the Forum on Children and the Family Support Act (1990). Prepared by the Foundation for Child Development (FCD) in partnership with the National Center for Children in Poverty. *This report presents the key ideas and recommendations of a FCD Forum on Children and the Family Support Act. Focuses on program implementation issues in the areas of education and training, child care, health care, assessment and case management and the role of fathers as well as research strategies, program monitoring, and data collection. Available from FCD, 345 East 46th Street, Room 700, New York, NY 10017, (212) 697-3150.*

U.S. Department of Education. Women at Thirtysomething: Paradoxes of Attainment, (1991) by Clifford Adelman. Available from U.S. Government Printing Office, Superintendent of Documents, Main GPO, Washington, D.C. 20402-9315, (202) 783-3238.

### FSA: JOBS Program

American Public Welfare Association. Early State Experiences and Policy Issues in the Implementation of the JOBS Program, (1990). Also, "JOBS Implementation in an Uncertain Environment," by Kay Sherwood and David Long. In Public Welfare, Winter 1991. Both available from APWA, 810 First Street, N.E., Suite 500, Washington, D.C., 20002-4205, (202) 682-0100.

\_\_\_ Status Report on JOBS Case Management Practices (1992) provides baseline information about the nature of case management under the JOBS program. Available from APWA, 810 First Street, N.E., Suite 500, Washington, D.C., 20002-4205, (202) 682-0100.

\_\_\_ The Summer 1992 issue of Public Welfare is devoted to the topic of JOBS, and includes articles both by researchers and legislators. Available from APWA, 810 First Street, N.E., Suite 500, Washington, D.C., 20002-4205, (202) 682-0100.

\* \_\_\_ New from APWA, JOBS Case Management Handbook, (1993) developed to assist administrators and front-line staff with issues relating to case management and service delivery. Available from APWA's Institute for Family Self-Sufficiency, Attn: Ursula Krieger, 810 First Street, N.E., Suite 500, Washington, D.C. 20002-4205, (202) 682-0100.

\* Bruner, C. et. al. Making Welfare Work: A Family Approach, (1992). An assessment of Iowa's Family Development and Self-Sufficiency Demonstration Grant Program, part of the JOBS program. Available from Child and Family Policy Center, 100 Court Ave., Suite 312, Des Moines, IA 50309, (515) 243-2000.

Center for Law and Social Policy. M. Greenberg examines a range of JOBS implementation issues in the following reports: JOBS Provisions of the Family Support Act of 1988: Ten Early Choices (1988); The JOBS Program: Good Ideas and Some Concerns in State Plans (1989); What is the JOBS Program (1990); What's Happening in JOBS: A Review of Initial State Data (1990) and JOBS in the South: The Impact of Low Welfare Benefits and Low Education Levels (1991); A particularly detailed and informative discussion of the JOBS program can be found in M. Greenberg's The JOBS Program: Answers and Questions (1990).

\_\_\_ Specific aspects of JOBS implementation are examined in Participation Rates in the JOBS Program (1990); The New Math: Calculating Participation in the JOBS Program (1990); and Law of the JOBS Program: A Guide to Legal Requirements in Implementing State JOBS Programs Under the Family Support Act (1990), all by M. Greenberg. Also, The JOBS Program: Good Cause (1989) by M. Greenberg and J. Levin-Epstein provides a compilation of the good cause provisions states use as reasons recipients may not participate in the JOBS program. All publications available from CLASP, 1616 P Street NW, Suite 450, Washington D.C. 20036, (202) 328-5140.

\_\_\_ New from CLASP Welfare Reform on a Budget: What's Happening in JOBS (1992), documents the extent and nature of JOBS participation in the states as well as the type of child care provided to clients. Also Interpreting the Interpretations: Is Lunchtime A Countable Hour? New Policies on Homework, Teens, and the JOBS Programs (1992). Available from CLASP, 1616 P Street, N.W., Suite 450, Washington, D.C. 20036, (202) 328-5140.

Coalition on Human Needs. Unheard Voices: An Evaluation of the JOBS Program by Participants (1992), a report based on interviews with JOBS clients in MO, TX, NJ and OR. Also Comparison--Sequence of Services for the Family Support Act JOBS Program (1989) by C. Eberle. Describes the sequence of services for welfare

clients from intake and eligibility determination through assignment to a JOBS program activity for the 15 states that implemented JOBS in July, 1989. Both reports available from Coalition on Human Needs, 1000 Wisconsin Ave, N.W., Washington D.C., 20007, (202) 342-0726.

Greenberg, M. and C. Eberle. Your Rights in the JOBS Program (1990). A guide to help states develop a recipient rights handbook. Available from the Center for Law and Social Policy, 1616 P Street, N.W., Suite 350, Washington D.C., 20036, (202) 328-5140.

Human Services Research and Design Laboratory. North Carolina JOBS Evaluation: Implementation Evaluation Report (1991) (Interim study of seven NC counties). Available from Human Services Research and Design Laboratory, School of Social Work, University of North Carolina at Chapel Hill, CB# 3570, 190 Airport Road, Suite 200, Chapel Hill, NC 27599-3570 (919) 962-2211.

Institute for Research on Poverty. Case Management in Welfare Employment Programs (1990) by F. Doolittle and J. Riccio and The Effects of Performance Standards on State and Local Programs: Lessons for the Job Opportunities and Basic Skills Program (1990) by B. Barnow. Both reports are Institute for Research on Poverty Conference papers which were prepared for a joint IRP/ASPE conference held April 19-21, 1990 in Airlie, VA. These and all other conference papers are available from IRP, 1180 Observatory Drive, 3412 Social Science Building, Madison, WI 53706, (608) 262-6358.

— Also from IRP: Management Evaluation: The Dane County WEJT/JOBS Program (1992). Available from IRP, 1180 Observatory Drive, 3412 Social Science Building, Madison, WI 53706, (608) 262-6358.

Manpower Demonstration Research Corporation. Self-Employment for Welfare Recipients: Implementation of the SEID Program (1991) by C. Guy, F. Doolittle, and B. Fink. This report explains the Self-Employment Investment Demonstration, a program that encourages self-employment among AFDC recipients. Also The JOBS Evaluation: Research Design and Data (1991). Available from MDRC, Office of Publications, Three Park Ave., New York, NY 10016, (212) 532-3200.

\* National Conference of State Legislators. "Ready With Welfare Reform," in the September, 1989 issue of State Legislatures. This article provides a description of the JOBS program and benefits of early implementation. Available from NCSL, 1560 Broadway, Suite 700, Denver, CO 80202, (303) 830-2200.

National Governor's Association. Quality Assessment in the JOBS Program (1991) by Evelyn Ganzglass. Discusses various assessment tools and techniques, offers guidance for state and local program operators in creating systems that will help match participant needs with necessary resources as well as suggestions on using assessment to monitor individual progress in activities and to evaluate the effectiveness of services. Available from NGA Publications P.O. Box 421, Annapolis Junction, MD 20701 (301) 498-3738.

National Puerto Rican Coalition. Puerto Rican Participation in JOBS Programs: A Preliminary Assessment (1992) by J. Cruz. Available from the National Puerto Rican Coalition, 1700 K Street, N.W., Suite 500, Washington, D.C. 20006, (202) 223-3915.

Nelson A. Rockefeller Institute of Government. Implementing JOBS: Initial State Choices, (1992) by Jan Hagen and Irene Lurie. Available from Nelson A. Rockefeller Institute of Government, State University of New York at Albany, College of Public Affairs and Policy, School of Social Welfare, Albany, NY 12222, (518) 442-4687.

New Jersey Department of Human Services. REACH/JOBS Case Management Working Paper (1992). Available from Marcia Applebaum, NJ Dept. of Human Services, CN 700, Trenton, NJ 08625, (609) 984-8198.

Office of Inspector General. Working Toward JOBS: Best Practices (1990), Publication No.: OEI-12-89-01320. Provides an overview of the most effective work-welfare program components in nine jurisdictions (CA, DE, FL, MA, MN, NE, OK, WA and San Diego county). OIG has also recently published in 1990 separate case studies on the following states: California (OEI-12-89-01321); Delaware (OEI-12-89-01322); Florida (OEI-12-89-01323); Massachusetts (OEI-12-89-01324); Michigan (OEI-12-89-01325); Nebraska (OEI-12-89-

01326); Oklahoma (OEI-12-89-01327); Washington (OEI-12-89-01328); and San Diego County (OEI-12-89-01329). Available from OIG, Public Affairs Office, 330 Independence Avenue, S.W., Washington, D.C. 20201, (202) 619- 1481.

Petersen, Carol Dawn. "Can JOBS Help the Underclass Break the Cycle of Poverty?" This article discusses the overlap between the underclass and JOBS target groups and how a multifaceted program like JOBS may begin to alleviate some of the problems faced by this group. In Journal of Economic Issues, Vol. XXVI, No. 1, March 1992.

Schexnayder, D.T., et. al. Initial State Evaluation: The JOBS Program in Texas, Final Report (1989). Also Corporate Model Evaluation: A Baseline Analysis of Welfare-to-Work Projects in Austin and Dallas (1988) Available from Bureau of Business Research, University of Texas, Austin, TX 78712, (512) 471-1616.

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### FSA: Education Issues

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implemented and College Access and the JOBS Program (1989) by A. Sherman. Also available from CLASP are two papers on the Wisconsin Learnfare program: Preparing for Learnfare: Setting the Conditions for a Questionable Experiment (1989) by J. Fochrenbach and Wisconsin Learnfare: What the Data Does (and Doesn't) Tell Us (1989) by M. Greenberg and A. Sherman. Available from CLASP, 1616 P Street NW, Suite 450, Washington DC 20036, (202) 328-5140.

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— Two other reports from MDRC on this topic are Assessing JOBS Participants: Issues and Tradeoffs (1992) which explains the importance of assessment tools in determining whether a client will go into education and training or directly into a job, and Linking Welfare and Education (1992). Both reports available from MDRC, Office of Publications, Three Park Ave., New York, NY 10016, (212) 532-3200.

\* The most recent report on Ohio's demonstration program to reduce dropout rates of teen welfare parents is **LEAP: Interim Findings on a Welfare Initiative to Improve School Attendance Among Teen Parents**, (1993). This demonstration program encourages school attendance through the use of financial incentives, child care assistance, and bonuses and sanctions relating to actual school attendance. The previous report is **(LEAP): Implementing a Welfare Initiative to Improve School Attendance Among Teenage Parents: Ohio's Learning, Earning and Parenting Program** (1991). Available from MDRC, Office of Publications, Three Park Ave., New York, N.Y. 10016, (212) 532-3200.

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National Governor's Association. **The Provision of Education and Other Services in State Welfare-to-Work Programs** (1989); **State Welfare-to-Work Programs: Four Case Studies** (1990); **Meeting JOBS' Educational Services Requirements: State Developments** (1990). *These reports represent a three part study of the educational provisions of state JOBS programs. The first report, issued in 1989, consisted of survey findings of the programmatic features of state welfare-to-work programs prior to the JOBS program, particularly with regard to their education provisions. The second report consisted of an in-depth case study of work-welfare programmatic features and issues in four states (NY, RI, SC, WA). The third report presents the findings of a follow-up survey of state welfare agencies to determine how they have structured their welfare-to-work programs to meet the educational requirements under the JOBS program.*

Also available on the subject of literacy is NGA's **Enhancing Adult Literacy: A Policy Guide** (1987), (Publication #3831) by J. Brizius and S. Foster and **Toward Integrated Adult Learning Systems: The Status of State Literacy Efforts** (1991) by R. Silvanik. All five reports available from NGA Publications P.O. Box 421, Annapolis Junction, MD 20701 (301) 498-3738.

Office of Inspector General. **Functional Impairments of AFDC Clients** (1992). *Two separate reports, one detailing the overall study and the other containing case studies. Also contains information about JOBS.* Available from OIG, Public Affairs Office, 330 Independence Avenue, S.W., Washington, D.C. 20201, (202) 619-1481.

Pelavin Associates. **Adult Education Programs and Services: A View From Nine Programs** (1990) by M. Kutner, et al. *This study provides a preliminary overview of what is known about adult education programs and identifies issues for further study and review.* Available from Pelavin, Associates, 2030 M Street, N.W., Washington, D.C. 20037, (202) 785-3308.

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- Urban Institute. The Learning Disabled in Employment and Training Programs. (1990) An Urban Institute Policy Memorandum by D. Nighingale, et al. Available from the UI Publications Office, P.O. Box 7273, Dept. C, Washington, D.C. 20044, (202) 857-8687.
- U.S. Department of Labor. Beyond the School Doors (1992), prepared by the Educational Testing Service, this document examines the effect of literacy levels on dropout rates in federal employment and training programs and on later employment. Also, Improving the Quality of Training under JTPA, (1991). Available from the Employment and Training Administration, U.S. DOL, 200 Constitution Avenue, Mailstop S2307, Washington, D.C. 20210, (202) 535- 0664.
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- Vocational Education Journal. Back to Work: The Challenge of Welfare Reform by E. Ganzglass and L. McCart. Addresses the use of vocational education as a tool for moving welfare clients towards self-sufficiency. Article appears in Volume 65, May/June 1990.
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- Teen Parents and Child Support (1991). Provides a synopsis of how FSA relates to teen parents, reviews what some states have done to involve teen mothers and young fathers in child support programs, and recommends steps that service providers and others can take to increase participation in child support by teen parents. All three publications available from CLASP, 1616 P Street NW, Suite 450, Washington D.C. 20036, (202) 328-5140.
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- Commission on Interstate Child Support. Supporting Our Children: A Blueprint for Reform (1992). These are the recommendations on how to reform the current child support system. Available from the Commission on Interstate Child Support, 1120 Vermont Ave., N.W., Suite 680, Washington, D.C. 20005, (202) 254-8093.

Congressional Research Service. The Child Support Enforcement Program: Policy and Practice (1989) by C. Solomon. *This report, prepared at the request of the House Ways and Means Committee, describes the current child support program and summarizes major issues policy issues which need to be addressed. Includes vital statistics on program operations.* Available from CRS, Library of Congress, Washington, D.C. 20440, (202) 707-5700.

\* Family Impact Seminar. Reducing Family Poverty: Tax-Based and Child Support Strategies, (1992) and Encouraging Unwed Fathers to Be Responsible: Paternity Establishment, Child Support and JOBS Strategies (1990). *Both papers are background briefing reports which provide highlights of these seminar discussions, identifies current research, references and key organizations in the field and offers a comprehensive overview of the topics.* Available from FIS Order Fulfillment, AAMFT Foundation, 1100 17th Street, NW 10th Floor, Washington, DC 20036 (202) 467-5114.

\* Garfinkel, I. Assuring Child Support: An Extension of Social Security (1993). *A very current topic of debate, child support assurance attempts to hold the non-custodial parent responsible for support, through means such as routine wage withholding, while at the same time guaranteeing a minimum benefit level for all custodial parents.* Available from the Russell Sage Foundation, 112 E. 64th Street, New York, NY 10021 (212) 750-6000.

Garfinkel, I., S. McLanahan and P. Robins, eds. Child Support Assurance: Design Issues, Expected Impacts, and Political Barriers as Seen from Wisconsin, (1992). *This volume highlights the research that came about from the design, implementation, and evaluation of the Wisconsin Child Support Assistance Program (CSAS).* Washington, D.C.: The Urban Institute Press.

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Institute for Research on Poverty. *Several articles on important child support issues can be obtained from IRP: The Role of Child Support Insurance in Antipoverty Policy (1985) by I. Garfinkel, IRP Reprint Series #521; Child Support and Public Policy (1987) by I. Garfinkel and P. Wong, IRP Discussion Paper No. 854- 87; Child Support, Welfare Dependency, and Poverty (1986) by P. Robins, IRP Reprint Series #551. All materials available from IRP Publications, 1180 Observatory Drive, 3412 Social Science Bldg., University of Wisconsin, Madison, WI 53706, (608) 262-6358.*

\_\_\_\_ The Institute for Research on Poverty has also several papers available on different aspects of the Wisconsin Child Assurance Demonstration Program. These include: A New Child Support Assurance System (1990) by I. Garfinkel, Discussion Paper No. 916-90; and Child Support: Weaknesses of the Old and Features of a Proposed New System (1982) which discusses the strengths and weaknesses of the Wisconsin system and provides a description for the then-demonstration assurance project.

\_\_\_\_ Utilization and Effects on Payments of Percentage-Expressed Child Support Orders (1992) by J. Bartfeld and I. Garfinkel. IRP Special Report Series #55. Available from IRP Publications, 1180 Observatory Drive, 3412 Social Science Bldg., University of Wisconsin, Madison, WI 53706, (608) 262-6358.

\_\_\_\_ Paternity Establishment: A Public Policy Conference (1992). *This special report series contains two volumes of papers from a conference on paternity establishment held in January, 1992; Vol. I: "Overview, History, and Current Practice," (SR #56A) and Vol. II: "Studies of the Circumstances of Mothers and Fathers."* Available

from IRP, 1180 Observatory Drive, 3412 Social Science Bldg., University of Wisconsin, Madison, WI 53706, (608) 262-6358.

- \* Two new IRP papers are **Child Support and Welfare Dynamics: Evidence from Wisconsin** (1993) by D. Meyer, which finds that child support payments do not have a significant impact in getting women off of welfare until more than three hundred dollars in payments are received. Also, **Custodial Fathers: Myths, Realities, and Child Support Policy** (1992), Discussion Paper 982-92 by D. Meyer and S. Garasky. Both available from IRP, 1180 Observatory Drive, Social Science Bldg., University of Wisconsin, Madison, WI, 53706, (608) 262-6358.
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- Manpower Demonstration Research Corporation. **Caring and Paying: What Fathers and Mothers Say About Child Support** (1992) by F. Furstenberg, K. Sherwood and M. Sullivan. *This is the first report on the Parents' Fair Share Demonstration, which aims to increase the earnings of AFDC families through training noncustodial parents.* Available from MDRC, Office of Publications, Three Park Avenue, New York, NY 10016, (212) 532-3200.
- National Center for Children in Poverty. **A New Way to Fight Child Poverty and Welfare Dependence: The Child Support Assurance System (CSAS)** (1992) by I. Garfinkel, E. Phillips, and T. Corbett. *Describes the Child Support Assurance System, its costs and benefits, demonstrations and recommendations for better programs.* Available from National Center for Children in Poverty, Columbia University, 154 Haven Ave., New York, NY 10032, (212) 927-9162.
- \* National Child Support Assurance Consortium. **Childhood's End: What Happens to Children When Child Support Obligations Are Not Enforced**, (1993). *This study is based on interviews with mothers about their experiences pursuing child support orders.* Available from the National Child Support Assurance Consortium, 773 Fulton Avenue, Uniondale, NY 11553, (516) 483-1110.
- \* National Conference on State Legislators. "Cracking Down on Delinquent Dads," in the September, 1990 issue of **State Legislators**. *This article describes new ways states are collecting child support payments.* Available from NCSL, 1560 Broadway, Suite 700, Denver, CO 80202, (303) 830-2200.
- National Governor's Association. "States Need to Target Paternity Establishment in Large Metropolitan Areas." In NGA's **In Brief**, October 16, 1989. *Offers a brief review of paternity establishment provisions included in the FSA and how they relate to state paternity establishment baseline rates, problem areas in paternity establishment and selected paternity-related data on each states' largest metropolitan area.* Available from NGA Publications P.O. Box 421, Annapolis Junction, MD 20701 (301) 498-3738.
- Office of Inspector General. **Effective Paternity Establishment Practices: Technical Report** (1990), (Publication No.: OAI 06-89- 00911). *This report provides a detailed description of effective State and local paternity establishment practices and barriers encountered in developing them in 13 sites.* Available from OIG, 330 Independence Avenue, S.W., Room 5660, Washington, D.C. 20201, (202) 619-1481.
- Policy Studies, Inc. **Nebraska Paternity Project Final Report**, (1990), by David Price and Victoria S. Williams. *The Nebraska Project is an attempt to both increase the number of paternities established and streamline case processing timeframes, while at the same time test innovative practices.* Available from Policy Studies, Inc., 1410 Grant Street, Denver, CO 80203, (303) 863-0900.

- \* Roberts, P. *"An Idea Whose Time Has Come: Child Support Assurance"*, in the November, 1992 issue of Clearinghouse Review. Provides an overview of New York's Child Assistance Program as well as current federal child support assurance proposals. Available from the National Clearinghouse for Legal Services, 407 S. Dearborn St. #400, Chicago, IL 60605, (312) 939-3830.
- Savage, B. and P. Roberts. *"Unmarried Teens and Child Support Services."* In the Clearinghouse Review, Volume 21, Number 5, October 1987. An examination of teen pregnancy and child support, highlighting services available to teen mothers and special problems associated with paternity establishment. Available from the National Clearinghouse for Legal Services, 407 S. Dearborn St. #400, Chicago, IL 60605, (312) 939-3830.
- \* UCLA School of Social Welfare, Center for Child and Family Studies. Assessing the Need in California for Simplified Civil Procedures in Acknowledging Paternity in Uncontested and Contested Cases (1991). This report also provides descriptions of civil paternity procedures in other states. Available from UCLA School of Social Welfare, Los Angeles, CA 90024, (213) 825-2892.
- Urban Institute. Paternity Establishment in 1990: Organizational Structure, Voluntary Consent, and Administrative Practices by P. Holcomb, K. Seefeldt, and F. Sonenstein. Paper presented at "Paternity Establishment: A Public Policy Conference, February 26-27, 1992 in Washington, D.C." Available from the Urban Institute, 2100 M Street, N.W., Washington, D.C. 20037, (202) 857-8618.
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- \* \_\_\_ Two new reports from HHS are Paternity Establishment: State Innovations (1992) and The Income Withholders Role in Child Support (1992). Available from the Office of Child Support Enforcement, Reference Center, MS OCSE/RC, 370 L'Enfant Promenade, S.W., Washington, D.C. 20477, (202) 252-5432.
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- American Public Welfare Association. *"Enforcing Child Care Standards."* In Public Welfare, Winter, 1992. Also, *"Child Care and the Family Support Act: Should States Reimburse Unlicensed Providers?"* by Paul Offner, Gina Adams, and Clifford Johnson. In the Spring, 1991 issue of Public Welfare. Available from APWA, 810 First Street, N.E., Suite 500, Washington, D.C. 20002-4205, (202) 682-0100.

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- Center for Law and Social Policy. Transitional Child Care: Who's Eligible? (1990) by M. Greenberg. *Gives a brief overview of the complex eligibility requirements for transitional child care under FSA, excerpted from The JOBS Program: Answers and Questions by the same author. And Transitional Child Care: State Experiences and Emerging Policies Under the Family Support Act (1990). A joint publication with Children's Defense Fund, by N. Ebb and S. Lookner (CDF) and J. Levin-Epstein and M. Greenberg (CLASP) which provides an in-depth guide to developing transitional child care programs.* Available from CLASP, 1616 P Street N.W., Washington, D.C. 20036, (202) 328-5140.
- Child Care Action Campaign. Child Care: The Bottom Line (1988) by B. Reisman, A.J. Moore, and K. Fitzgerald. Available from Child Care Action Campaign, 99 Hudson St., Room 1233, New York, NY, 10013, (212) 334-9595.
- Children's Defense Fund. Steps Every State Should Take to Implement the Child Care Provisions of the Family Support Act: A Preliminary Guide to P.L. 100-485 (1989); and The Child Care and Development Block Grant and Child Care Grants to States under Title IV-A or the Social Security Act: A Description of Major Provisions and Issues to Consider in Implementation (1991) by H. Blank. Copies of these publications as well as the joint publication with CLASP (cited above) available from CDF, 25 E St., N.W., Washington, D.C. 20001, (202) 628-8787.
- Also from CDF Transitional Child Care (1990) which examines state experiences and policies under the Family Support Act; State Investments in Child Care and Early Education (1992), based on the results of a 50 state survey of child care and early education expenditures; and Child Care Under the Family Support Act: Early Lessons from the States (1992) which looks at the failures of FSA child care to provide safe, quality care for AFDC children. Available from CDF Publications, 25 E Street, N.W., Washington, D.C. 20001, (202) 628-8787.
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- Family Impact Seminar. Implementing Child Care in the Family Support Act (1990). *A background briefing report which provides highlights of this FIS seminar presentation, identifies current research, references and key organizations in the field and offers a comprehensive overview of the topic.* Available from FIS Order Fulfillment, AAMFT Foundation, 1100 17th Street, NW 10th Floor, Washington, DC 20036 (202) 467-5114.
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*local early childhood communities, and the extent to which these programs meet the child care needs of families that use them.* Available from Division of Research, Demonstration and Policy, Bank Street College of Education, 610 West 112th St., New York, NY 10025, (212) 663-7200.

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— **The National Child Care Survey** (1991) by S. Hofferth, et al. and **Caring for Children in Low-Income Families** by A. Brayfield, et al (1991). *The National Child Care Survey 1990 consists of several surveys designed to collect nationally representative data on child care supply and demand in the United States. Findings from the main study which surveyed U.S. households with children under age 13 are presented in the first report noted above. An additional sample of low-income families were surveyed and findings focusing specifically on child care among low-income families, including those receiving AFDC and/or in education and training programs, is presented in the second report. All available from the Urban Institute, Publications Office, P.O. Box 7273, Dept. C, N.W., Washington, D.C. 20044, (202) 857-8687.*

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Center for the Study of Human Resources, University of Texas. Welfare-to-Work Program Coordination in Texas: Report on the Initial Site Visits (1990) by A. Gula and C.T. King. Available from the Center for the Study of Human Resources, University of Texas, Austin, TX 78712, (512) 471-0330.

- Child and Family Policy Center. **Iowa's Family Development Grant Program: Integrating Family Support and Education with Welfare-To-Work** (1990) by C. Bruner. Copies available from the Child and Family Policy Center, 100 Court Avenue, Suite 312, Des Moines IA 50319, (515) 243-2000.
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- Education and Human Services Consortium, William T. Grant Foundation. **What It Takes: Structuring Interagency Partnerships to Connect Children and Families with Comprehensive Services** (1991) by A. Melaville and M. Blank *describes what high quality, comprehensive services should entail and focuses on interagency partnerships as a potential key to the large-scale delivery of such services; and **Thinking Collaboratively: Ten Questions and Answers to Help Policy Makers Improve Children's Services*** (1991) by C. Bruner. *Considers how best to foster local collaboration and provides checklists to help policy makers quickly assess key issues in establishing interagency initiatives, demonstrations, and statewide reforms to foster collaboration.* Available from the William T. Grant Foundation, 1001 Connecticut Avenue, N.W., Suite 310, Washington, D.C. 20036-5541, (202) 775-9731.
- Foundation for Child Development. **Pathways to Self-Sufficiency for Two Generations: Designing Welfare-to-Work Programs That Strengthen Families and Benefit Children** (1992). *This report looks at the possibilities in the JOBS program for an integration of employment services for adults with programs focused on the well-being of children. Profiles of existing programs are also provided.* Available from FCD, 345 East 46th Street, Room 700, New York, NY 10017, (212) 697-3150.
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- JTPA Advisory Committee. **Working Capital: Coordinated Human Investment Directions for the 1990's, JTPA-Welfare Linkages** (1989) by the JTPA Advisory Committee. *This final report to the Secretary of Labor from the JTPA Advisory Committee offers guiding principles and policy recommendations relating to coordination between JTPA and other human resource programs and three separate reports on JTPA coordination with welfare programs, the education system and other Department of Labor programs.* Available from Employment and Training Administration, U.S. DOL, 200 Constitution Avenue, Mailstop S2307, Washington, D.C. 20210, (202) 535-0530.
- Manpower Demonstration Research Corporation. **Linking the Welfare and Education Systems to Serve Poor Families: Program Design and Implementation Issues** (1989) by M. Bangser, D. Long, and E. Pauly. Available from MDRC, Office of Publications, Three Park Avenue, New York, NY 10016, (212) 532-3200.
- Massachusetts State Council on Vocational Education. **Coordinating Education and Employment Training** (1989) by L. Teitel, et. al. *This study examines coordination among JTPA service delivery areas, community colleges and vocational schools.* Available from MA State Council on Vocational Education, State House Building, Boston, MA 02133, (617) 727-2499.
- \* National Alliance of Business, Maximus, and Pelavin Associates. **Meeting the Challenges: Coordinating to Promote Self-Sufficiency**, (1993). *This handbook, which was developed for the Departments of Health and Human Services, Labor, and Education, is aimed at facilitating coordination between state agencies that work with JOBS recipients.* Available from the Department of Health and Human Services/ACF/OFA, 370 L'Enfant Promenade, S.W., 5th Floor, Washington, D.C. 20047 (202) 401-9200.

National Governor's Association. Bridges to Self-Sufficiency: A Study of Work and Welfare Programs and Their Linkages with the Employment and Training System (1986) by J. Figueroa; Welfare Reform and JTPA: The SJTCC Coordination Challenge (1989) by D. Bedford. Both reports available from NGA Publications P.O. Box 421, Annapolis Junction, MD 20701 (301) 498-3738.

— Also from NGA are two companion studies, Developing Innovative Programs to Support Families (1992) which provides case studies of 40 programs offering integrated and coordinated services, and Investing in Family Self-Sufficiency (1992), a review of the research in the area of family self-sufficiency and suggestions for implementing effective state and local initiatives. Available from NGA Publications P.O. Box 421, Annapolis Junction, MD 20701 (301) 498-3738.

— The October 1992 issue of In Brief titled "JTPA and JOBS: Coordination and Other Issues," is a summary of a recent survey of JTPA administrators to gauge how well JOBS and JTPA staff are serving joint participants. Available from NGA Publications P.O. Box 421, Annapolis Junction, MD 20701 (301) 498-3738.

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The Urban Institute. Local Coordination of Employment and Training Services to Welfare Recipients (1989) by L. Burbridge and D. Nightingale. Examines local-level coordination of programs and agencies serving welfare recipients. Available from the Urban Institute, Publications Office, P.O. Box 7273, Dept. C, Washington, D.C. 20044, (202) 857-8688.

\* Westat. Coordination of Housing and Job Training Services: A Review of Best Practices in Twelve Cities (1993). Available from ETA's Dissemination Unit, 200 Constitution Ave. N.W., Room N-5637, Washington, D.C. 20210 (202) 219-6774.

## VI. FSA: Targeting Pregnant and Parenting Teens Issues

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American Public Welfare Association. "Keeping Mothers in School" (Summer 1990) in Public Welfare. APWA's summer issue is primarily devoted to teen pregnancy. This particular article explores ways in which the

*Family Support Act affects teen parents and describes some model programs.* Available from APWA, 810 First Street, N.E., Suite 500, Washington, D.C. 20002-4205, (202) 682-0100.

CEDEN Family Resource Center. **Final Evaluation Report of the CEDEN Teen Paternity Program** (1990) by M. Arocena. *This report evaluates one local initiative to encourage low-income teen fathers to become involved in the prenatal care, delivery and development of their children.* Available from CEDEN, 1208 East seventh Street, Austin TX 78702, (512) 477-1130.

Center for Law and Social Policy. **Teen Parents and JOBS: Early State Statistics** (1991). *Provides available JOBS teen parent statistics around the country.* Also, **Babies on Buses: Lessons From Initial Implementation of the JOBS Teen Parent Provisions** by S. Hill, et. al. (1991). *This report describes seven states' early efforts in implementing the JOBS teen parent provisions.* Available from CLASP, 1616 P Street NW, Suite 450, Washington, DC 20036, (202) 328-5140.

— **The Wisconsin Teen Welfare Waiver: An Analysis of the Parental and Family Responsibility Demonstration Project** (1992). *This document explains all elements of the recent Wisconsin waiver of AFDC rules which includes limits on additional AFDC benefits when another child is born and expanded eligibility for young married families.* Available from CLASP, 1616 P Street N.W., Suite 450, Washington, D.C. 20036, (202) 328-5140.

Children's Defense Fund. **The Family Support Act: How Can It Help Teen Parents?** (1991). *Also, CDF provides an on-going bimonthly publication series on adolescent pregnancy prevention. Issue papers focus on descriptions of model programs, strategies for reaching youths at risk of adolescent pregnancy, and program management information for those operating youth serving programs. Past and current issues of the Adolescent Pregnancy Prevention Clearinghouse reports as well as the report are available from CDF, 25 E Street N.W., Washington, DC 20001, (202) 628-8787.*

Congressional Budget Office. **Sources of Support for Adolescent Mothers** (1990) by G. Adams and R. Williams. *This study examines the sources of private and public support used by teenage mothers and considers various policies that might be used to address their problems.* Available from CBO, Second and D Streets, S.W., Washington, D.C. 20515, (202) 673-7451.

Family Impact Seminar. **Young, Unwed Fathers and Welfare Reform** (1988); **Teenage Parenthood, Poverty and Dependency: Do We Know How to Help?** (1989); **Evolving State Policies Towards Teen Pregnancy and Parenting: What More Can the Feds Do to Help?** (1990); **Teenage Mothers and the Family Support Act: What Works--"Carrots" or "Sticks"?** (1991). *The Family Impact Seminar (FIS), conducts a monthly seminar series on a wide range of family issues for federal policy staff. These background briefing reports provide highlights of the seminars, identifies current research, references and key organizations in the field and offers a comprehensive overview of the topic.* Available from FIS Order Fulfillment, AAMFT Foundation, 1100 17th Street, NW 10th Floor, Washington, DC 20036 (202) 467-5114.

Manpower Demonstration Research Corporation. **Building Self Sufficiency in Pregnant and Parenting Teens: Final Implementation Report of Project Redirection** (1984) by A. Branch, et. al. and **The Challenge of Serving Teenage Mothers: Lessons from Project Redirection** (1988) by D. Polit, J. Quint and J. Riccio. Also, **The Community Service Projects: A New York State Adolescent Pregnancy Prevention and Services Program** (1988) by C. Guy, et al. Available from MDRC, Office of Publications, Three Park Avenue, New York, NY 10016, (212) 532-3200.

— Also **New Chance: Implementing a Comprehensive Program for Disadvantaged Young Mothers and Their Children** (1991). *This demonstration program offers a comprehensive approach towards the self-sufficiency of these young mothers by providing not only employment and training services, but also health and personal development services and services for children.* Available from MDRC, Office of Publications, Three Park Avenue, New York, NY 10016, (212) 532-3200.

- Mathematica Policy Research, Inc. Enrolling Teenage AFDC Parents in Mandatory Education and Training Programs; Lessons from the Teenage Parent Demonstration (1990) by A. Hershey and Barriers to Self-Sufficiency Among Welfare-Dependent Teenage Mothers: Evidence from the Teenage Parent Demonstration (1989) by D. Polit, et. al. Available from Librarian, MPR, P.O. Box 2393, Princeton, NJ 08543-2393, (609) 799-3535.
- National Association of State Boards of Education. Counselor/Advocates: Keeping Pregnant and Parenting Teens in School (1990) by J. Earle. Available from the National Association of State Boards of Education, 1012 Cameron Street, Alexandria, VA 22314, (703) 684-4000.
- National Conference of State Legislatures. "Welfare Reform: Its Impact on Pregnant and Parenting Teens" (Volume 14, No. 13, October 1989). In NCSL's State Legislative Report.
- \_\_\_\_\_. "Teen-age Pregnancy and Child Support: Creating Family Ties" (Volume 13, No. 19, June 1988). Examines public policy options for dealing with the special problems of establishing paternity and enforcing child support orders for children of teenagers. In NCSL's State Legislative Report. Available from NCSL, 1050 17th Street, Suite 2100, Denver CO, 80265, (303) 623-7800.
- Wattenberg, Esther. "Minor Mothers and Welfare Reform," in Public Welfare, Fall 1991, vol. 49, no. 4. This article describes Minnesota's mandatory case planning for teen mothers and findings from an implementation study. Available from APWA, 810 First Street, N.E., Suite 500, Washington, D.C. 20002-4205, (202) 682-0100.
- Urban Institute. Helping Pregnant Adolescents: Outcomes and Costs of Service Delivery (1984) by M. Burt, et al. Also, Implementation of Six DOL-Funded Teen Parent Employability Demonstration Programs (1988) by B. Cohen, et al. Summarizes findings from site visits to teen parent employability programs in six cities; and Evaluation of the Teenage Parent Employability Demonstration Projects: Final Report (1991) by B. Cohen. Available from the UI Publications Office, P.O. Box 7273, Dept. C, Washington, D.C. 20044, (202) 857-8687.
- U.S. Department of Health and Human Services. Child Support Received by Teenage Mothers by Joyce Matthews Pitts. This paper summarizes data from the 1988 Child Support and Alimony Survey which included first time questions to 14-17 year old mothers were questioned about child support they received for their children. Available from the National Child Support Enforcement Reference Center, Mail stop OCSE/RC, 370 L'Enfant Promenade, S.W., Washington, D.C. 20447, (202) 401- 5374.

## VII. FSA: Research and Evaluation Issues

- Center on Budget and Policy Priorities. Making JOBS Work: What the Research Says About Effective Employment Programs for AFDC Recipients (1990) by K. Porter. This report was designed to help administrators use previous research on state work-welfare programs in developing state JOBS programs. Available from the Center on Budget and Policy Priorities, 777 N. Capitol N.E., Suite 705, Washington, D.C. 20002, (202) 408-1080.
- Coalition on Human Needs. Monitoring Welfare Reform: A Guide for Monitoring the Family Support Act JOBS Program (1991). This product is designed to provide advocates, administrators and policy makers a guide which can be used to monitor some of the most important issues directly affecting service quality, the treatment of clients and the ability of clients to move out of poverty. Available from the Coalition on Human Needs, 1000 Wisconsin Ave., N.W., Washington, D.C. 20007, (202) 342-0726.
- ERIC Clearinghouse on Adult, Career, and Vocational Education for Employment. Adult Literacy Education: Program Evaluation and Learner Assessment (1989) by S.L. Lytle and M. Wolfe. This monograph presents (in a relatively jargon free manner), a range of approaches to evaluation and assessment and a discussion of the assumptions and beliefs upon which different approaches are based. Available from ERIC Clearinghouse

on Adult, Career, and Vocational Education, Center on Education and Training for employment, Ohio State University, 1900 Kenny Road, Columbus OH 43210-1090.

Evaluation Forum. Poverty and the Underclass (Issues #5 and #6, Fall 1989). *This special edition of Evaluation Forum provides a forum for poverty experts and evaluators to share their knowledge and perspectives on poverty and the underclass: innovative new program strategies and research evaluation efforts, strategies and challenges.* Available from Employment and Security Department, c/o Ann Blatock, Editor, 40536 Skunk Bay Road, Hansville, WA 98340, (206) 638-2159.

Evaluation Review. Do We Need Experimental Data to Evaluate the Impact of Manpower Training on Earnings? by J. Heckman, et. al. Also, How Precise are Evaluations of Employment and Training Programs: Evidence from a Field Experiment by R. LaLonde, and R. Maynard. Both articles appear in Volume 11, No. 4, August 1987.

Fraker, T. and R. Maynard. "The Adequacy of Comparison Group Designs for Evaluations of Employment-Related Programs" in Journal of Human Resources, volume 22, no. 2, Spring 1987.

Institute for Research on Poverty. The Role of Evaluation in State Welfare Reform "Waiver" Demonstrations by M. Fishman and D. Weinberg. *This report, which was prepared for a joint IRP/ASPE conference held April 19-21, 1990 in Airlie, VA, gives an overview of the evaluation process as well as providing case studies of several states' evaluations of demonstration projects.* Also from the same conference: Implementation Research: Studying the Institutional Challenge of the JOBS Programs by R. Nathan and Recent Experience in Designing Evaluations of Social Programs: The Case of the National JTPA Study by V.J. Hotz. *Both of these papers discuss the role and need for evaluation of social programs in general and in the JOBS and JTPA programs respectively.* Available from IRP, 1180 Observatory Drive, 3412 Social Science Building, Madison, WI 53706, (608) 624-5300.

JTPA Evaluation and Design Project. The JTPA Evaluation Challenge (1990). *A synthesis of JTPA evaluation activities and issues which examines the role of evaluation as a management tool, supports and constraints to evaluation, state and local evaluation issues and information about specific state and SDA conducted JTPA evaluation activities.* Limited copies available from the JTPA Evaluation and Design Project, c/o LMEA, Attn: Gary Bodenschutz, Washington Employment Security Department, 212 Maple Park Blvd., KG-11, Olympia, WA 98504-5311, (206) 438-4804.

LaLonde, R. "Evaluating Econometric Evaluations of Training Programs with Experimental Data" in American Economic Review, Volume 76, no. 4, September 1986.

Manpower Demonstration Research Corporation. Are High-Cost Services More Effective than Low-Cost Services?: Evidence From Experimental Evaluations of Welfare-to-Work Programs (1990) by D. Friedlander. All reports available from MDRC, Office of Publications, Three Park Ave., New York, N.Y. 10016, (212) 532-3200.

Manski, Charles and Irvin Garfinkel, eds. Evaluating Welfare and Training Programs (1992). Cambridge, MA: Harvard University Press.

\* National Commission for Employment Policy. Assessing State-Level Job Training Coordination: A Survey Design and Methodology Based Upon the Massachusetts Experience (1992), research report no. 92-01. Available from National Commission for Employment Policy, 1522 K Street, N.W., Suite 300, Washington, D.C. 20005, (202) 724-1545.

National Governor's Association. Labor Notes (1991) (No. 58). *This issue of Labor Notes features several articles on state evaluation efforts of JTPA and welfare-to-work programs.* Available from NGA Publications P.O. Box 421, Annapolis Junction, MD 20701 (301) 498-3738.

\* Ohls, J. and H. Beebout. **The Food Stamp Program: Design Tradeoffs, Policy, and Impacts** (1993). *Although this book does not relate specifically to the FSA, it is a comprehensive book on the Food Stamp program and will also be useful to those involved in developing and evaluating all types of public benefit programs. Also listed under Post-FSA General Background.* Washington, D.C.: The Urban Institute Press.

Public/Private Ventures. **Replication: A Strategy to Improve the Delivery of Education and Job Training Programs**, (1990) by Richard deLone. Available from Public/Private Ventures, 399 Market Street, Philadelphia, PA 19106, (215) 592-9099.

Rockefeller Foundation. **New Evidence about Effective Training Strategies** (1989) (Publication #K02) by R.G. Hollister Jr. *An overview of new program evaluations, designed to help states shape their Family Support Act programs more effectively;* **Planning Employment Services for the Disadvantaged** (1990) (Publication #M32) by M. Maxfield. *A synthesis of research on employment and training programs for low-income adults which also gives operational guidance to program designers and managers;* **More Jobs and Higher Pay: How an Integrated Program Compares with Traditional Programs** (Publication #B08) (1990) by J. Burghardt and A. Gordon. *Describes research findings based on four employment- training programs which suggest that programs integrating basic education and skill training are more successful than those offering these services separately. All reports are based on research findings on the Minority Female Single Demonstration Project.* Available from the Rockefeller Foundation, Equal Opportunity Program, 1133 Avenue of the Americas, New York, NY 10036, (212) 869-8500.

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