

Q U I C K B I L L
S. 8 by Sen. Thomas A. Daschle (D-SD)
Teen Pregnancy Prevention and Parental Responsibility Act

Title, Overview; Outlook:

S. 8 by Sen. Thomas A. Daschle (D-SD)
Teen Pregnancy Prevention and Parental Responsibility Act

Official Title (Caption):

A bill to amend Title IV of the Social Security Act to reduce teenage pregnancy, to encourage parental responsibility, and for other purposes.

Introduced on Wednesday, January 4, 1995

Narrative Description:

Description and Status of S. 8,
Teen Pregnancy Prevention and Parental Responsibility Act,
as of Tuesday, February 28, 1995

The bill was introduced in the Senate on Wednesday, January 4, 1995 by Sen. Thomas A. Daschle (D-SD). At the present time there are 11 cosponsors of this bill, 11 Democrats.

The bill's official title stated its purpose as follows:

"A bill to amend Title IV of the Social Security Act to reduce teenage pregnancy, to encourage parental responsibility, and for other purposes."

The bill was referred to the Senate Committee on Finance.

The most recent major action on the bill was on Wednesday, January 4, 1995: Referred to Senate Committee on Finance; otherwise, the latest action was on Thursday, January 19, 1995: Remarks by Sen. Joseph Lieberman (D-CT) in "Congressional Record" (CR Page S-1223).

There is currently no committee action scheduled on this bill.

CRS Abstract and Digest:

Currently, the digest is not yet available from the Library of Congress.

Legislative History:

01/04/95 -- In The SENATE

Introduced by DASCHLE (D-SD)
Referred to Senate Committee on Finance
Remarks by DASCHLE (D-SD) in "Congressional Record" (CR Page S-14)
Remarks by REID (D-NV) in "Congressional Record" (CR Page S-24)
Remarks by MIKULSKI (D-MD) in "Congressional Record" (CR Page S-108)
Full text of measure printed in "Congressional Record" (CR Page S-123)
Remarks by ROCKEFELLER (D-WV) in "Congressional Record" (CR Page S-129)

01/19/95 -- In The SENATE
Remarks by LIEBERMAN (D-CT) in "Congressional Record" (CR Page S-1223)

Counterpart or Companion Bills:
Currently, no counterpart or companion Bills for S. 8

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104TH CONGRESS
1ST SESSION

S. 8

To amend title IV of the Social Security Act to reduce teenage pregnancy, to encourage parental responsibility, and for other purposes.

IN THE SENATE OF THE UNITED STATES

JANUARY 4, 1995

Mr. DASCHLE (for himself, Mr. BREAUX, Ms. MIKULSKI, Mr. ROCKEFELLER, Mr. REID, Mr. KERRY, Mrs. MURRAY, Mr. DORGAN, Ms. MOSELEY-BRAUN, and Mr. ROBB) introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

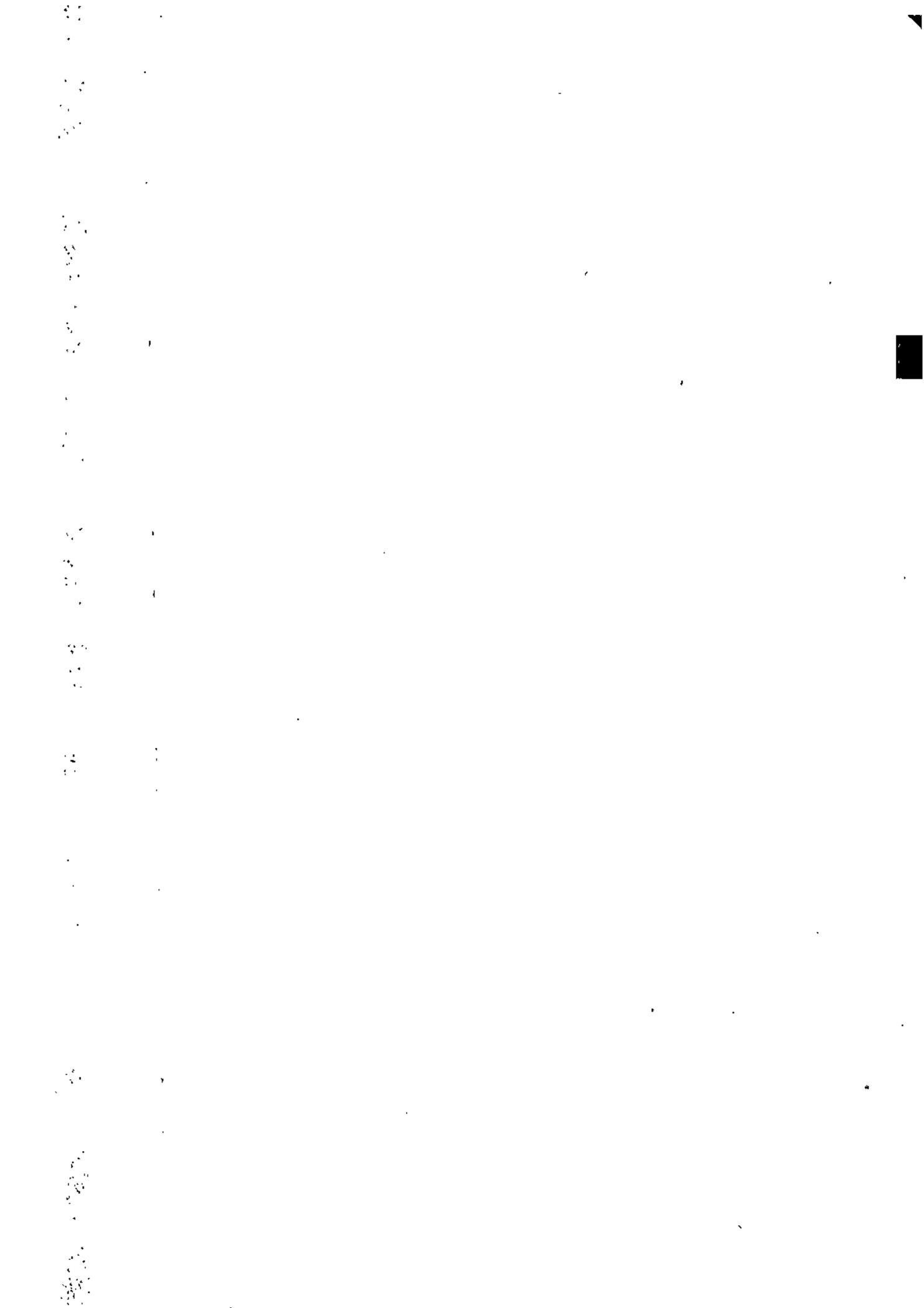
To amend title IV of the Social Security Act to reduce teenage pregnancy, to encourage parental responsibility, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; REFERENCES IN ACT; TABLE OF**
4 **CONTENTS.**

5 (a) **SHORT TITLE.**—This Act may be cited as the
6 “Teen Pregnancy Prevention and Parental Responsibility
7 Act”.

8 (b) **AMENDMENTS TO THE SOCIAL SECURITY ACT.**—
9 Except as otherwise specifically provided, whenever in this



Q U I C K B I L L

S. 2224 by Sen. Daniel Patrick Moynihan (D-NY) at the request of Executive
Office of the President
Work and Responsibility Act of 1994

Title, Overview, Outlook:

S. 2224 by Sen. Daniel Patrick Moynihan (D-NY) at the request of Executive
Office of the President
Work and Responsibility Act of 1994; Individual Development Account
Demonstration Act of 1994

Official Title (Caption):

A bill to amend the Social Security Act, the Food Stamp Act of 1977, and
other relevant statutes to redesign the program of aid to families with
dependant children to establish a program that provides time-limited,
transitional assistance, prepares individuals for and requires employment,
prevents dependency, and overhauls the child support enforcement mechanism at
both the Federal and State levels, and for other purposes.

Introduced on Tuesday, June 21, 1994

Narrative Description:

Description and Status of S. 2224,
Work and Responsibility Act of 1994; Individual Development Account
Demonstration Act of 1994,
as of Tuesday, February 28, 1995

The bill was introduced in the Senate on Tuesday, June 21, 1994 by Sen.
Daniel Patrick Moynihan (D-NY). At the present time there are 6 cosponsors of
this bill, 6 Democrats.

The bill's official title stated its purpose as follows:

"A bill to amend the Social Security Act, the Food Stamp Act of 1977, and
other relevant statutes to redesign the program of aid to families with
dependent children to establish a program that provides time-limited,
transitional assistance, prepares individuals for and requires employment,
prevents dependency, and overhauls the child support enforcement mechanism at
both the Federal and State levels, and for other purposes."

The bill was referred to the Senate Committee on Finance.

The most recent major action on the bill was on Wednesday, July 13, 1994:

Public hearing held by Senate Committee on Finance; otherwise, the latest action was on Friday, October 7, 1994: Remarks by Sen. John D. (Jay) Rockefeller IV (D-WV) in "Congressional Record" (CR Page S-14931).

There is currently no committee action scheduled on this bill.

Also, one other bill has been located that is a counterpart or companion bill to S.2224:

H.R.4605 by GIBBONS (D-FL) -- Work and Responsibility Act of 1994

CRS Abstract and Digest:

Digest

(from Congressional Research Service, Library of Congress)

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Work and Responsibility Act of 1994

Title I: JOBS

Amends parts A (Aid to Families with Dependent Children) (AFDC) and F (Job Opportunities and Basic Skills Training Program) (JOBS) of title IV of the Social Security Act (SSA) to revise the Federal welfare system for the purpose of making AFDC a transitional program with the goal of enabling participants to achieve maximum economic independence and self-sufficiency by, among other changes, imposing time-limited AFDC benefits and requiring participation in modified and new State-administered job training and subsidized employment programs that have been designed to eventually move them into the permanent work force and prepare them for a life without welfare by enabling them to get work experience and by requiring them to perform job searches for suitable nonsubsidized employment.

(Sec. 101) Modifies current AFDC and JOBS participation requirements.

Requires all AFDC recipients (including minor custodial parents not attending school full time) who are able to participate in the JOBS program to so participate, starting in FY 1996 or 1997 on a phased-in basis with custodial parents (including such minor parents) born in 1972 or later, and continuing thereafter with any such additional classes of parents of dependent children or other AFDC applicants or recipients.

Requires a recipient unable to participate in the JOBS program because of a third trimester pregnancy, temporary incapacity, or other specified reason, to participate in related preparatory activities the State in appropriate cases may require pursuant to the recipient's employability

plan, in order to prepare the recipient for full JOBS participation.

Requires suspension for up to six months of the AFDC benefits of a family with a member who is required to participate in JOBS but refuses without good cause to accept the required number of weekly hours of employment offered by a public or private sector employer under the program.

Grants States the option of continuing AFDC to the dependent children of any family with a parent who is required to participate in JOBS but fails without good cause to do so and is cut off AFDC for the period specified under current law, while preserving their eligibility under SSA title XIX (Medicaid). Directs the applicable State agency to provide appropriate counseling and other supportive services to assist the parent in addressing such failure.

Requires custodial parents below age 20 who do not have a high school diploma (or its equivalent), and are required to participate in JOBS, to participate in an educational activity, regardless of State resource availability as currently conditioned under law.

Allows States to apply AFDC sanctions to any individual required to get substance abuse treatment as a condition of JOBS participation who fails to get such treatment.

(Sec. 102) Requires the States to implement statewide within two years of initial implementation in FY 1996 or 1997 modified JOBS programs that, with respect to the AFDC recipients required to participate in JOBS, provide for an assessment of such recipient's literacy skills and for expanded education, optional free substance abuse treatment, mandatory job search, and self-employment (including microenterprise) preparation services, in addition to the currently authorized child care and other supportive services. Requires such State JOBS programs to provide any other appropriate services or activities detailed in the recipient's individualized employability plan which the State agrees to provide and the recipient agrees to participate in by signing a personal responsibility agreement, in order to prepare the recipient for either permanent unsubsidized employment or temporary subsidized employment through the new WORK program.

Requires such JOBS programs to address participant training for child care providers and nontraditional employment positions. Requires such JOBS programs to require employability plans to: (1) indicate the overall time for achieving their employment goals; and (2) be extended whenever the 24 month limit on AFDC benefits is extended. Subjects them to periodic review and revision to reflect the recipient's progress towards meeting such goals. (Continues with further modifications in the JOBS program as provided below under title II of this Act.)

(Sec. 103) Revises JOBS program provisions on dispute resolution and service provision, with changes in the latter provisions: (1) extending their applicability (although modified, and along with additional specified wage, benefit, and working condition requirements) to the WORK program; (2) specifying the components of grievance procedures for resolving regular employee complaints alleging violations of worker displacement prohibitions or other specified work-related requirements; (3) requiring written notification of labor organizations when JOBS program participants are assigned to regular employment positions; (4) establishing an alternative expedited grievance procedure for complaints involving such an assignment; and (5) providing for binding arbitration for adverse grievance decisions.

Changes earned income disregards and the limit on Federal reimbursement for State expenditures under work supplementation program provisions.

(Sec. 104) Requires the States to generally limit AFDC benefits to 24 months, subject to extension for certain educational purposes, unless they

have opted to participate in a limited number of demonstrations using alternative limits.

(Sec. 105) Places administrative jurisdiction of the WORK program under the Assistant Secretary for Family Support in the Department of Health and Human Services.

Title II: WORK

Adds to SSA title IV part G the WORK program. Requires States to have new programs requiring former JOBS participants who have been cut off AFDC after 24 months without receiving an extension or finding suitable employment to: (1) register with the applicable State agency for an appropriate work assignment of up to one year in the local area, involving placement in a temporary position in a subsidized private or public sector job (including ones as community service and child care providers) that gives them the experience for eventually finding a nonsubsidized job; and (2) conduct job searches for suitable nonsubsidized employment after completing an assignment while awaiting assignment to the next WORK job.

(Sec. 201) Allows registrants to receive supplemental AFDC benefits in addition to their WORK earnings, as well as have their Medicaid-eligibility preserved while participating in WORK. Prohibits the upward adjustment of the amount of such supplemental benefits because of any failure to work the required hours for each assignment. Requires the applicable State agency to conduct a comprehensive assessment at periodic intervals and either reassign the WORK participant to JOBS for additional training or to another assignment if he or she cannot find unsubsidized employment.

Details other program provisions, chief among them provisions for: (1) local WORK advisory boards for advising administering agencies; (2) child care and other supportive services; (3) sanctions, hearings, and evaluations following WORK violations; and (4) optional joint JOBS and WORK administration and provision of program services through one-stop career centers.

(Sec. 202) Revises current JOBS funding provisions, among other changes: (1) increasing the capped JOBS entitlement beginning in FY 1996, with the level of such entitlement specified for FY 2005 and each fiscal year thereafter adjusted for inflation; (2) limiting entitlement payments under JOBS to a State according to the average monthly number of adult recipients in the State for the preceding fiscal year relative to the number in all States (no longer factoring in the amount allotted to the State for FY 1987); (3) including enhanced Federal matching in the formulas for determining Federal payment with respect to a State's JOBS, WORK, and associated child care support expenditures; (4) establishing similar separate funding for the WORK program and specified set-asides under both programs for Indian tribes and Alaska Native organizations; and (5) earmarking specified funds for use by the Secretary of Health and Human Services (Secretary) to provide to States requesting additional funding for JOBS or WORK in the following fiscal year beyond that which was originally allocated and subsequently reallocated.

(Sec. 204) Requires the States to implement modified JOBS programs as described above that, additionally, provide: (1) at the State's option, for a separate program for job training and employment opportunities for non-custodial parents without requiring their participation in JOBS or WORK in order to participate in the separate program; (2) for revised components for Indian tribes and Alaska Native organizations, among other changes, making such components applicable to such entities applying to conduct WORK programs, and to provide funding for Indian and Alaska Native child care

under the AFDC, JOBS, and WORK programs; and (3) for special rules for territories regarding applicability of the 24 month limit on AFDC benefits and the WORK program.

(Sec. 205) Amends SSA title XI to remove WORK and "at-risk" family child care from the territorial cap.

(Sec. 207) Amends the Internal Revenue Code (IRC) to exempt earnings from WORK employment from being: (1) subject to Federal income and unemployment taxes; and (2) treated as earned income or qualified wages for purposes of the earned income and targeted jobs tax credits.

Title III: Child Care

Makes various specified changes with regard to AFDC's child care support programs, including those largely conforming to the provisions of this Act concerning child care support for JOBS and WORK participants. Provides, in addition, for transitional child care for individuals leaving the WORK program. Provides also, with respect to AFDC recipients, JOBS and WORK participants, transitional child care recipients, and "at-risk" families, for parental rights and child care health and safety standards consistent with those under the Child Care and Development Block Grant Act of 1990 (Child Care Block Grant Act), including requirements for proper child immunizations and protection against toxic substances and weapons at sites where child care is provided.

(Sec. 302) Provides for: (1) family cost-sharing for transitional and "at-risk" family child care consistent with that for other SSA title IV part A servant Act; (2) "at-risk" family child care only in cases

where the family involved is not eligible for other SSA title IV part A child care support programs, and regardless of whether they need child care in order to work; and (3) modified State payment and Federal reimbursement rules, among other changes making State licensing and monitoring activities with respect to child care providers reimbursable as an administrative cost.

(Sec. 304) Provides for: (1) optional administration of AFDC's child care support programs by the lead State agency designated under the Child Care Block Grant Act; (2) establishment of a set-aside in the "at-risk" family child care support program for improving the quality and increasing the supply of appropriate child care for low-income communities; (3) increased Federal funding for the "at-risk" family child care support program as well as a new enhanced Federal match for that program consistent with that for other SSA title IV part A services; and (4) reallocation of unused "at-risk" funds to States with expenditures exceeding applicable limits.

(Sec. 307) Provides for offering working AFDC families a supplement if certain earned income disregard provisions are applied in order to guarantee child care.

Title IV: Provisions with Multi-Program Applicability

Revises current JOBS performance standards and AFDC quality control and management information system provisions. Provides for: (1) an outcome-based performance standards system for measuring the extent to which JOBS and WORK help participants and their families move towards self-sufficiency and economic well-being and away from welfare; and (2) an expanded quality control system, as well as new State automated systems, for use in assessing the State's performance in administering its AFDC, JOBS, WORK and child care support programs, by applying such standards and in assisting the States in monitoring participants, processing payments, providing services, managing

information, and performing the other operations involved in administering such programs. Authorizes appropriations.

(Sec. 403) Amends AFDC to require the Secretary to establish and maintain an automated National Welfare Receipt Registry of information on current and past AFDC and WORK participants for assisting States in administering their AFDC, JOBS, and WORK plans. Authorizes appropriations.

(Sec. 404) Earmarks funding out of the capped JOBS and WORK entitlements above for specified demonstration projects, studies, and other activities related to the programs created and modified by this Act and involving, for instance: (1) JOBS placements in positions with significant retention rates; (2) WORK programs conducted outside the State's AFDC program; (3) State Work Support Agencies for assisting former AFDC recipients in retaining unsubsidized employment; and (4) parenting skills for noncustodial parents.

(Sec. 405) Requires the Secretary and the Director of the Office of Management and Budget, beginning in FY 1998, to make certain certifications over a six-year period regarding the use of the component databases of the National Welfare Reform Information Clearinghouse (established under title VI of this Act) by State and Federal agencies. Requires the Director to determine whether Federal agencies have used such databases for reducing waste, fraud, and abuse in their programs in order to achieve the mandatory spending reductions assumed in the cost estimates accompanying this Act. Specifies required reductions in mandatory spending for the succeeding fiscal year if the Director certifies before the close of the current fiscal year that despite the full use of such databases mandatory spending was not reduced by the projected amount.

Title V: Prevention of Dependency

Amends AFDC and JOBS to make various specified changes designed to prevent welfare dependency, including changes relating to: (1) supervised living arrangements for unmarried minor parents with dependent children and pregnant women; (2) State options to limit AFDC benefit increases for families on AFDC who have additional children, and to conduct a program of monetary incentives and penalties to encourage teen custodial parents and pregnant women to complete high school and participate in parenting activities; and (3) case management for teen custodial parents on AFDC.

(Sec. 505) Amends SSA title XX (Block Grants to States for Social Services) to provide for: (1) grants for development of school-based programs in high risk areas for promoting adolescent personal responsibility and character development with emphasis on drug use and pregnancy prevention; (2) grants for carrying out similar demonstration projects providing comprehensive services for promoting educational advancement, improving community stability, and developing employment opportunities in addition to focusing on personal responsibility and drug use and pregnancy prevention; and (3) establishment by appropriate Federal officials of the National Clearinghouse on Adolescent Pregnancy Prevention Programs for disseminating information on and performing other specified functions, including sponsoring training institutes, with regard to adolescent pregnancy prevention programs.

Title VI: Child Support Enforcement

Amends SSA title IV part D (Child Support and Establishment of Paternity) to revise the Federal child support and paternity establishment system and related IRC and other provisions to mandate among other things: (1) centralized collection and disbursement (including interstate collection

and disbursement) of child support payments through a new single statewide automated system linked to a central registry of all child support orders established or modified in the State involved subject to wage withholding; and (2) a National Welfare Reform Information Clearinghouse composed of specified automated registries and directories (including an expanded Federal Parent Locator Service) containing employment, locate, and other specified types of information for assisting the Internal Revenue Service (IRS) in verifying employment and States in administering their AFDC, JOBS, WORK, and child support and paternity establishment programs, verifying the income and eligibility of Medicaid, food stamp, and SSI (Supplemental Security Income) (SSA title XVI) program participants, and ruling on unemployment and worker compensation claims.

(Sec. 601) Mandates: (1) outreach for voluntarily establishing paternity and facilitating access to child support enforcement services; (2) annual State reviews of and reports on child support and paternity establishment programs for use by Federal auditors in assessing program performance using new Government standards; and (3) increased Federal matching payments for such programs.

Includes among such changes new State plan requirements regarding: (1) AFDC recipient cooperation in State efforts to establish paternity and secure support; (2) distribution of support payments; (3) due process rights; (4) privacy safeguards; and (5) State and local agency program staff and contractor training.

(Sec. 612) Revises provisions on: (1) State incentive payments, providing for performance-based incentive adjustments to the Federal matching rate for payments to a particular State; and (2) reductions in State AFDC payments for certain failures, adding specific failures to achieve appropriate levels of performance in paternity establishment and child support enforcement or to submit complete or reliable data, and conditioning the effectiveness of such reductions on the State's failure to take sufficient corrective action in the succeeding fiscal year to achieve compliance.

(Sec. 615) Requires the Secretary to conduct staffing studies for a report to the Congress.

(Sec. 616) Earmarks specified funding for Federal technical assistance, training, research, demonstrations, and other activities assisting State child support and paternity establishment programs.

(Sec. 617) Makes specified changes with regard to: (1) annual congressional reports on all SSA title IV part D activities; and (2) data collection and reporting.

(Sec. 623) Revises State law requirements regarding: (1) income withholding; (2) locate networks; (3) labor union cooperation in such State efforts; (4) use of social security numbers on child support and paternity orders and other specified party records; (5) modification of child support orders (including uniform interstate enforcement and modification of such orders); (6) expedited administrative and judicial procedures for establishing paternity (including before the child is born) and establishing, modifying, and enforcing support obligations; (7) imposition of motor vehicle title liens and other specified actions for support arrearages (including mandatory credit bureau reporting of all arrearages); (8) arrearage statute of limitations and interest and penalties; and (9) visitation rights.

(Sec. 625) Directs the Secretary to establish a National Welfare Reform Information Clearinghouse and an automated National Directory of New Hires.

(Sec. 627) Directs the Secretary to conduct studies on: (1) (and make

grants to States for demonstrations involving) certain locate activities; and (2) the use of tax return information for modifying child support orders

(Sec. 642) Provides for: (1) a reduction in State AFDC payments for failure to establish paternity promptly; and (2) State options to provide for incentive payments to families to encourage paternity establishment.

Directs the Secretary to authorize certain State demonstrations involving financial incentives for paternity establishment.

(Sec. 651) Authorizes the Secretary to establish: (1) a revolving loan fund for program improvements to increase child support collections; and (2) the National Commission on Child Support Guidelines to determine whether a national child support guideline is advisable and develop one for congressional consideration if it is. Authorizes appropriations.

(Sec. 662) Amends IRC to make specified changes with regard to the IRS tax refund offset program and collection of arrearages, among other changes: (1) eliminating the disparities between AFDC and non-AFDC cases; and (2) prohibiting additional fees for updating open case arrearages.

(Sec. 664) Consolidates and revises provisions for collecting support from Federal employees and members of the armed forces.

(Sec. 672) Modifies support obligation treatment under the Federal bankruptcy code.

(Sec. 673) Provides for passport denial in cases involving child support arrearages exceeding \$5,000.

(Sec. 681) Directs the Secretary to make grants for State demonstrations to determine the effectiveness of programs to provide assured levels of child support to custodial parents of children whose paternity and support obligations have been established. Authorizes appropriations.

(Sec. 691) Authorizes appropriations for State absent parent access and visitation programs.

Title VII: Improving Government Assistance and Preventing Fraud

Amends AFDC, the Family Support Act of 1988, the Food Stamp Act of 1977 (Food Stamp Act), SSA title XI, and the IRC to make various specified changes in income disregard, resource exclusion, and other provisions under the Federal welfare system that are designed to: (1) simplify administration, for example, by changing the policy of obtaining citizenship declarations from each family member in cases where a single family is applying for AFDC, and by conforming program rules between AFDC and the food stamp program on the treatment of educational assistance; and (2) prevent fraud by allowing State agencies to use the IRS to collect AFDC overpayments from Federal tax refunds.

(Sec. 731) Individual Development Account Demonstration Act of 1994 - States that it is U.S. policy to: (1) eliminate barriers that prevent AFDC recipients from becoming self-sufficient through self-employment and asset accumulation; (2) identify and implement cost-effective strategies to encourage saving and entrepreneurship among low-income families that have the potential to reduce Federal spending on transfers and services to them; (3) enhance private-sector opportunities for such families by enabling them to use their own resources through expanded business investment, job creation, home ownership, and human capital investment; and (4) expand the capacity of local organizations to provide asset-related services, such as savings mechanisms and loan funds, that help people to help themselves.

(Sec. 732) Provides for the establishment of State and local demonstration projects designed to determine: (1) the social, psychological, and economic effects of providing low-income individuals with the opportunity to accumulate assets and develop and use entrepreneurial skills;

and (2) the extent to which an asset-based assistance policy may be used to enable such individuals to achieve economic self-sufficiency. Authorizes appropriations.

(Sec. 734) Amends the IRC to allow the establishment of individual development accounts (IDAs) by or on behalf of an eligible individual for the purpose of accumulating funds to pay his or her qualified expenses. Establishes an annual limit on such contributions (except contributions to IDAs established under the demonstration projects above), and a limit on total contributions for all years of \$10,000. Defines qualified expenses as those for: (1) post-secondary education expenses; (2) a first-home purchase; and (3) business capitalization. Declares that contributions to IDAs are not subject to the gift tax or the tax on prohibited transactions.

(Sec. 741) Provides for State demonstrations under which participating residents will receive advanced earned income payments from a responsible State agency in lieu of receiving them from an employer. Authorizes appropriations.

Title VIII: Self-Employment/Microenterprise Demonstrations

Directs the Secretary and the Administrator of the Small Business Administration, subject to available funding, to jointly develop a self-employment/microenterprise demonstration program for welfare recipients and low-income individuals. Authorizes appropriations.

Title IX: Financing

Caps AFDC's emergency assistance program.

(Sec. 902) Establishes uniform eligibility criteria under AFDC, SSI, and Medicaid for all categories of aliens, including those lawfully admitted for permanent residence.

(Sec. 903) Makes the current five-year period of sponsor responsibility permanent law under SSI and increases sponsor periods under AFDC and food stamps to five years, among other changes in AFDC, SSI, and food stamp alien eligibility rules, which include changes disqualifying after five years certain aliens with sponsors having income in excess of applicable limits.

(Sec. 904) Amends the National School Lunch Act, among other things, to: (1) establish a two-tiered reimbursement structure for family or group day care homes; (2) provide family or group day care home sponsoring organizations with additional funding for administrative expenses for each home located in a low-income area; and (3) require the Secretary of Agriculture to provide State assistance grants.

(Sec. 905) Amends the Food Stamp Act to extend expiring provisions reducing the percentage of recovered food stamp overpayments retainable by State agencies.

(Sec. 906) Make persons receiving in excess of \$100,000 in off-farm adjusted gross income ineligible for Commodity Credit Corporation crop subsidies.

(Sec. 907) Amends the IRC to: (1) extend the expiring corporate environmental income tax used to finance the Hazardous Substance Superfund; (2) extend the earned income tax credit to military personnel on extended active duty abroad; and (3) deny such credit for non-resident aliens.

(Sec. 908) Amends the Federal Railroad Safety Act of 1970 to extend railroad safety inspection fees permanently.

(Sec. 911) Amends the Consolidated Omnibus Budget Reconciliation Act of 1985 to extend certain customs fees.

Title X: Effective Dates

Specifies the effective dates of this Act.

Major Actions on Bill:

06/21/94 -- In The SENATE
Introduced by MOYNIHAN (D-NY)
Referred to Senate Committee on Finance
Full text of measure printed in "Congressional Record" (CR Page S-7269)

07/13/94 -- In The SENATE
Public hearing held by Senate Committee on Finance

Legislative History:

06/21/94 -- In The SENATE
Introduced by MOYNIHAN (D-NY)
Referred to Senate Committee on Finance
Remarks by MOYNIHAN (D-NY) in "Congressional Record" (CR Page S-7264)
Remarks by MITCHELL, GEORGE (D-ME) in "Congressional Record" (CR Page S-7264)
Remarks by BREAUX (D-LA) in "Congressional Record" (CR Page S-7265)
Remarks by DODD (D-CT) in "Congressional Record" (CR Page S-7266)
Remarks by KENNEDY, EDWARD (D-MA) in "Congressional Record" (CR Page S-7267)
Full text of measure printed in "Congressional Record" (CR Page S-7269)

07/13/94 -- In The SENATE
Public hearing held by Senate Committee on Finance

07/18/94 -- In The SENATE
Remarks by GRASSLEY (R-IA) in "Congressional Record" (CR Page S-9139)

08/25/94 -- In The SENATE
Remarks by BYRD, ROBERT (D-WV) in "Congressional Record" (CR Page S-12562)

09/21/94 -- In The SENATE
Remarks by LAUTENBERG (D-NJ) in "Congressional Record" (CR Page S-13045)

10/03/94 -- In The SENATE
Remarks by SIMON (D-IL) in "Congressional Record" (CR Page S-13940)

10/07/94 -- In The SENATE
Remarks by ROCKEFELLER (D-WV) in "Congressional Record" (CR Page S-14931)

Washington Post Articles:

03/24/94 -- (Article No. 200805) Aliens' Benefits Under Attack House Alliance
Sees Savings for Welfare Reform
03/30/94 -- (Article No. 201207) The Best Welfare Reform: End It
03/31/94 -- (Article No. 201276) Cutting Off the Poor
04/03/94 -- (Article No. 201451) America's Welfare Wake-Up Call A
Congressional Liberal Agrees: Work Is the Key to Fixing a Failed
System
04/04/94 -- (Article No. 201495) Financing Welfare Reform
04/07/94 -- (Article No. 201665) Chicago Welfare Mothers Deride Clinton's
Proposals for Reform

04/22/94 -- (Article No. 202674) Choices on Welfare
 04/25/94 -- (Article No. 202967) 2-Year Welfare Limit Called Effective But
 Study Has Cautions About Large-Scale, Clinton-Type Program
 04/29/94 -- (Article No. 203209) Formerly United House Republicans Split Over
 Welfare Reform
 05/02/94 -- (Article No. 203360) Welfare Reform Meets the Deficit
 05/09/94 -- (Article No. 203839) The State of the States
 05/09/94 -- (Article No. 203840) Give the States More Say
 05/14/94 -- (Article No. 204202) Welfare Reform: The Jobs Problem
 05/24/94 -- (Article No. 204893) Welfare Reform's Other Critics
 05/27/94 -- (Article No. 205042) Foes Unite to Oppose Clinton 'Family Cap'
 Welfare Plan for States
 05/31/94 -- (Article No. 205305) Hard Questions on Welfare
 06/02/94 -- (Article No. 205449) Wedding Welfare and Motherhood Sociologists
 Question Whether 'Family Caps' Are a Legitimate Solution
 06/10/94 -- (Article No. 205927) Clinton to Send \$9.3 Billion Welfare Bill to
 Congress Proposal for Reform Would Make Public Assistance a
 Two-Year Transitional Benefit
 06/11/94 -- (Article No. 206018) It's Not the End of Welfare As We Know It
 Clinton Reform Would Leave Many Recipients Unaffected by New
 Work Requirement
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 07/18/94 -- (Article No. 208475) Welfare Reform: Why Not?
 07/19/94 -- (Article No. 208555) Reducing Reform to Baby Talk
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 07/25/94 -- (Article No. 208920) Fair Questions on Welfare Reform
 07/28/94 -- (Article No. 209164) Similarities, Conflicts Arise At Welfare

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08/14/94 -- (Article No. 210308) Clinton Faces Up to Change Associates See Commitment to 'Fix' Method of Governing
08/21/94 -- (Article No. 210781) Campaign for Welfare Reform Runs Hot or Cool In Oklahoma, Rep. McCurdy Steps Up the Rhetoric for Change in Bid for Senate Seat
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09/21/94 -- (Article No. 212769) FINDINGS Getting Parents to Graduate
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10/29/94 -- (Article No. 215401) Yes, There Are Pro-Life Feminists
11/01/94 -- (Article No. 215609) 'Bidding War' on Tax Cuts Is a Worry, Panetta Says White House to Seek Bipartisan Agreements
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National Journal Articles:

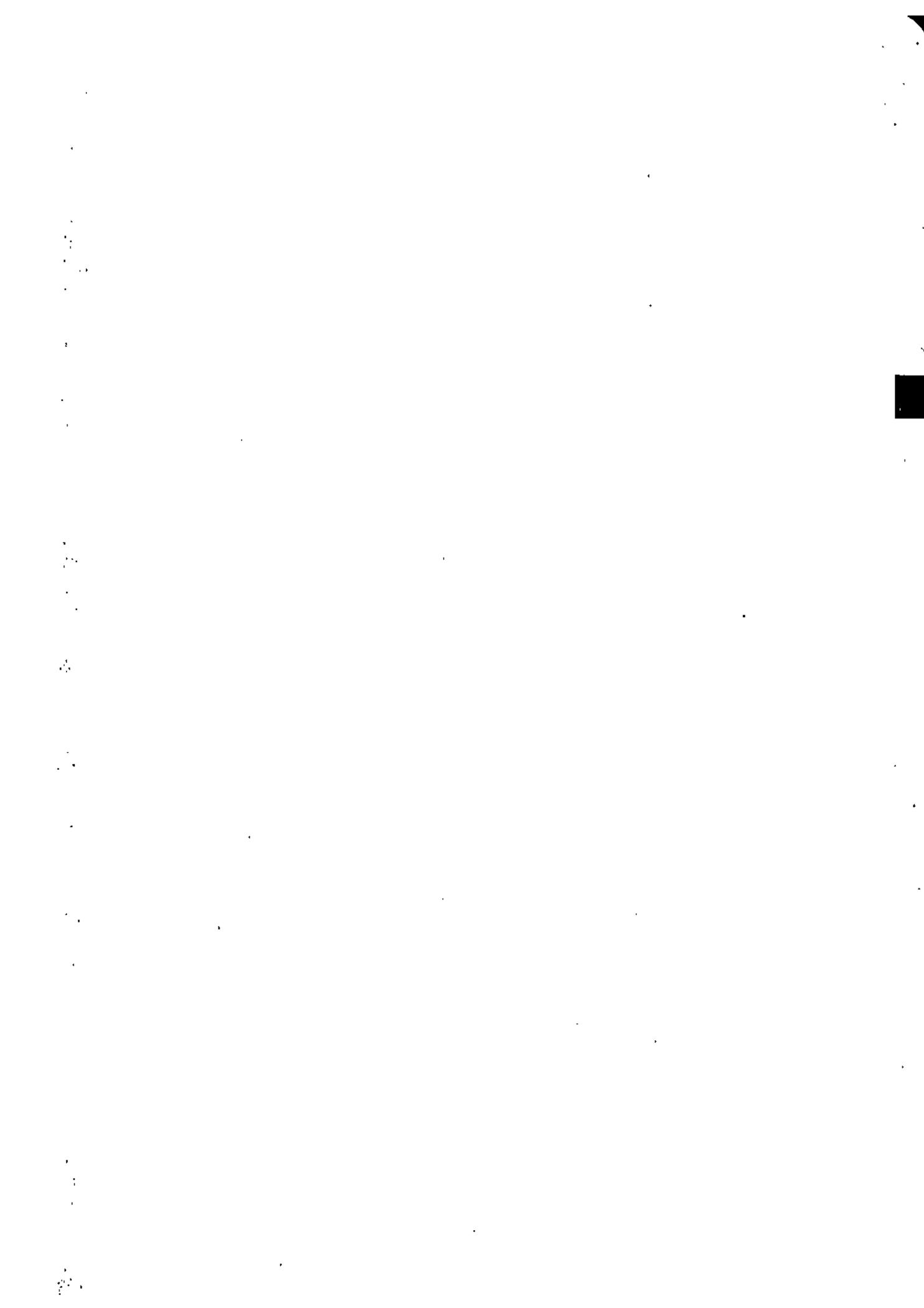
- 06/25/94 -- (Article No. 206977) It Seems Like a Messy Way to Decide, but It Could Be a Whole Lot Worse

07/09/94 -- (Article No. 207908) Health Focus - Brinkmanship
 07/09/94 -- (Article No. 207909) Budget Focus - Panetta's Biggest Test Is Yet
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 11/05/94 -- (Page 3142) Year in Review - Health Care's Painful Demise Cast
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 11/05/94 -- (Page 3182) Inside Congress - Welfare Overhaul
 11/12/94 -- (Page 3216) House - Republicans' Initial Promise: 100-Day Debate
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 11/12/94 -- (Page 46) Special Report - 104th Congress: The House - Enid Greene
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 Descriptions of Bills To Enact "Contract"
 12/10/94 -- (Page 3510) Human Services - Parts of Welfare Plan Concern GOP
 Moderates, Governors
 12/10/94 -- (Page 3520) Presidential Address - Clinton Pledges Return To 1992
 Themes

Report is Completed



Q U I C K B I L L
S. 2134 by Sen. Lauch Faircloth (R-NC)
Welfare Reform Act of 1994

Title, Overview, Outlook:

S. 2134 by Sen. Lauch Faircloth (R-NC)
Welfare Reform Act of 1994

Official Title (Caption):

A bill to restore the American family, reduce illegitimacy, and reduce welfare dependence.

Introduced on Thursday, May 19, 1994

Narrative Description:

Description and Status of S. 2134,
Welfare Reform Act of 1994,
as of Tuesday, February 28, 1995

The bill was introduced in the Senate on Thursday, May 19, 1994 by Sen. Lauch Faircloth (R-NC). At the present time there are 18 cosponsors of this bill, 18 Republicans, with 1 withdrawal. ?

The bill's official title stated its purpose as follows:

"A bill to restore the American family, reduce illegitimacy, and reduce welfare dependence."

The bill was referred to the Senate Committee on Finance.

The most recent action on the bill was on Thursday, May 19, 1994: Referred to Senate Committee on Finance.

There is currently no committee action scheduled on this bill.

Also, one other bill has been located that is a counterpart or companion bill to S.2134:

H.R.4473 by TALENT (R-MO) -- Real Welfare Reform Act of 1994

CRS Abstract and Digest:

Digest
(from Congressional Research Service, Library of Congress)

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Title II: Promotion of Marriage and Social Responsibility
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Born Out-of-Wedlock
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Title IV: Specific Reforms in Welfare Spending
Title V: State Options and Miscellaneous Provisions
Title VI: Capping the Aggregate Growth of Welfare Spending
Welfare Reform Act of 1994

Title I: Work Requirements for Welfare Recipients

Amends Part A (Aid to Families with Dependent Children) (AFDC) of title IV of the Social Security Act (SSA) to require each State, as a condition of participation in the AFDC program, to establish a workfare and dependency reduction program meeting specified requirements.

(Sec. 101) Sets forth program participation requirements for parents in the AFDC unemp participating organizations or entities from replacing anyncil ing a specified mix of weekly community work service and job search activities or benefits to wages program participation. Specifies participation requirements for each adult AFDC recipient in a single-adult family.

Requires States to establish: (1) a community work service program under which a participating individual shall work for a public or nonprofit private sector organization; and (2) a benefits to wages program under which an individual shall work for a qualified private employer whom the Secretary of Health and Human Services (HHS) shall pay a wage subsidy on behalf of such individual equal to the amount of AFDC allotment and the cash value of food stamp benefits the individual would otherwise receive.

Sets forth penalties (including allotment reductions and eligibility denials) for individuals, including noncustodial parents, who fail to meet participation requirements.

Prohibits participating organizations or entities from replacing any employed workers with participating AFDC individuals.

Specifies payments to States for welfare and dependency reduction programs.

Requires State plans to require custodial parents under 19 years old, who have not successfully completed a high-school education, to participate in an educational activity, either a high-school diploma or equivalency degree program or other training or work activities.

Amends the Internal Revenue Code to provide for advance payments of the earned income tax credit to employees in a benefits to wages program.

(Sec. 102) Amends the Food Stamp Act of 1977 to deny food stamp eligibility to any able-bodied individual belonging to a household otherwise eligible for food stamps if that individual has not performed at least 32 hours of work on behalf of a State or local government, through a program established by that government, during the preceding month.

(Sec. 103) Specifies job search requirements for AFDC applicants and

recipients with children over five years old.

Title II: Promotion of Marriage and Social Responsibility

Subtitle A: Welfare Benefits

Declares the sense of the Congress that: (1) marriage is the foundation of a successful society; and (2) in view of specified negative consequences of out-of-wedlock birth on the child, the mother, and society, the reduction of such births is an important government interest.

(Sec. 201) Amends SSA title IV Part A (AFDC) and the Food Stamp Act of 1977 to require State plans and State food stamp agencies, respectively, with specified exceptions, to deny AFDC payments for a child born to any unmarried individual under 26 (or later age, if the State so determines). Allows such payments if the child is legally adopted or if the child's custodian marries an individual who assumes lawful paternity or permanent legal guardianship and financial responsibility for the child.

Amends the United States Housing Act of 1937 to require public housing contracts to provide for denial of housing and rental assistance in the same circumstances.

(Sec. 202) Amends SSA title IV Part A (AFDC) and the Food Stamp Act of 1977 to require similar denial of benefits with respect to any additional children born while the custodial parent was receiving assistance.

(Sec. 203) Amends SSA title IV Part A (AFDC) to require reductions in AFDC payments to a family where a child has been born for whom paternity has not been established. Provides for such payments, notwithstanding such denial policy, for a child of up to four months old if some identifying information on the putative father is provided.

Subtitle B: Grants for Assistance to Children Born Out-Of Wedlock

Amends SSA title IV Part A (AFDC) to provide for grants to States for programs to discourage out-of-wedlock births and to care for children born out-of-wedlock. Allows the use of such funds to: (1) establish or expand out-of-wedlock pregnancy reduction programs; (2) promote adoption; (3) establish and operate orphanages; and (4) establish and operate closely supervised residential group homes for unwed mothers.

(Sec. 211) Prohibits payments to: (1) parents of out-of-wedlock children; or (2) such children if parent and child live in any conventional residential or community setting, including a relative's household or a household headed by the custodial parent.

Subtitle C: Tax Credit for Certain Low-Income Families

Amends the Internal Revenue Code to allow an additional earned income tax credit for a married individual who: (1) has lived together with his or her spouse at all times during the marriage during the taxable year; and (2) has earned at least \$8,500 in income for such year.

Subtitle D: Expansion of Abstinence Education

Directs the HHS Secretary to make grants to States and public and private entities to establish educational programs beginning in the sixth grade or later that emphasize the social, psychological, and health gains to be derived from abstaining from sexual activity while unmarried. Authorizes appropriations.

Title III: Child Support Enforcement

Directs the Secretary of the Treasury to establish a system for the reporting of information relating to child support obligations of employees,

including mandatory reporting of such information on W-4 forms.

(Sec. 302) Amends SSA title IV Part A (AFDC) to require State agencies to: (1) maintain child support order registries; (2) make all pertinent State records accessible to any agency of any other State through the Interstate Locate Network; (3) give custodial parents access to State parent locator services to aid in establishment and enforcement of child support obligations against noncustodial parents; and (4) give noncustodial parents access to such services to aid in establishment of visitation rights.

(Sec. 303) Provides for expansion of the Parent Locator Service.

Directs the HHS Secretary to establish an Interstate Locate Network linking the Parent Locator Service and all State databases. Requires regulations governing information sharing among States, within States, and between the States and the Parent Locator Service.

(Sec. 304) Amends SSA title IV Part A (AFDC) to require States to have laws requiring employers to withhold child support pursuant to uniform income withholding orders.

(Sec. 305) Requires the responsible unit within HHS to develop: (1) a uniform abstract of a child support order containing specified terms for use by all State courts; and (2) procedures providing for voluntary establishment or acknowledgement of paternity.

(Sec. 306) Waives the application and genetic testing fees for any individual receiving child support collection or paternity determination services who has been denied AFDC, food stamp, and housing assistance under this A year.

Title IV: Specific Reforms in Welfare Spending

Amends the National School Lunch Act to reduce the income eligibility guidelines for reduced price lunches from 185 to 130 percent of the applicable family-size nonfarm income levels.

(Sec. 402) Repeals the Mickey Leland Childhood Hunger Relief Act. Applies the Food Stamp Act of 1977 as if the Mickey Leland Childhood Hunger Relief Act had not been enacted.

(Sec. 403) Amends the Revenue Reconciliation Act of 1993 to repeal the mandates and authorities for empowerment zones and enterprise communities.

(Sec. 404) Amends SSA title IV Part A (AFDC) to reduce by 25 percent monthly benefits to AFDC families who also receive public housing benefits.

(Sec. 405) Repeals the Davis-Bacon Act (which requires Federal contractors and subcontractors to pay prevailing wages).

(Sec. 406) Reduces the authorization of appropriations for social services block grants for each fiscal year after FY 1994.

(Sec. 407) Limits specified welfare benefits, currently available to aliens, to U.S. citizens only.

Declares that it is the policy of the Congress that States and local educational agencies should not be required to provide a free public elementary or secondary education to any individual who is not a U.S. citizen, a lawful resident alien, or an alien permanently residing in the United States under color of law. Requires a State or local educational agency to notify the Attorney General whenever it learns of a public school child who does not belong to any such category. Requires immediate deportation proceedings against such child.

(Sec. 408) Amends SSA title XVI (Supplemental Security Income (SSI) for the Aged, Blind, and Disabled) to direct the HHS Secretary to issue vouchers in lieu of cash benefits to each eligible child under 18 to cover the cost of certain medical expenses.

(Sec. 409) Requires an eligibility review during the year after the 18th birthday of any individual receiving disability benefits.

(Sec. 410) Requires a specified reduction of the authorization of appropriations for low-income home energy assistance for any fiscal year.

Title V: State Options and Miscellaneous Provisions

Amends SSA title IV Part A (AFDC), the Food Stamp Act of 1977, and the United States Housing Act of 1937 to allow States the option to: (1) place a time limit on AFDC, food stamp, and housing assistance to any individual; and (2) apply that time limit to any household moving to a State from another State with such a time limit.

(Sec. 502) Amends SSA title IV Part A (AFDC) to give a State the option to treat interstate immigrants under the AFDC benefit rules of their former State.

(Sec. 503) Directs the Secretary of Labor, in cooperation with the States, to conduct ongoing evaluations of Federal and State job training programs. Authorizes appropriations.

(Sec. 504) Amends specified parts of the Social Security Act, the Food Stamp Act of 1977, and the United States Housing Act of 1937 to require safeguards and information exchange among law enforcement agencies to ensure that fugitive felons and probation and parole violators do not receive medicaid, AFDC benefits, food stamps, SSI, or housing assistance. Requires public housing agencies to furnish Federal, State or local law enforcement agencies, upon request, the current address of any assistance recipient identified as a fugitive felon or probation or parole violator.

Title VI: Capping the Aggregate Growth of Welfare Spending

Specifies FY 1995 through 1996 and subsequent fiscal year caps on Federal spending on certain welfare programs.

(Sec. 602) Directs the HHS Secretary to make welfare block grants to the States for aid to low-income households. Prohibits the use of such funds for abortions or for any counseling related to abortion. Sets forth general work, job search, and training requirements for aid recipients, as well as certain participation requirements for States. Denies cash or direct food assistance to young unwed parents as under title II of this Act, or to noncitizens, fugitive felons, or probation or parole violators.

(Sec. 603) Terminates funding and State obligations under specified cash, medical, housing, energy, education, jobs and training, social services, and low-income community aid welfare programs as of the end of FY 1994.

(Sec. 604) Dedicates to deficit reduction all Federal savings under the spending cap mandated by this title. Requires the adjustment of the present discretionary spending caps for the net increase in discretionary spending that results from the creation of the welfare block grant as a replacement for current welfare entitlement programs.

(Sec. 605) Sets forth special rules, upon termination of the AFDC program, with respect to grants for assistance to children born out-of-wedlock.

(Sec. 606) Amends SSA title XIX (Medicaid) with respect to medicaid eligibility criteria after enactment of this Act. Authorizes States to request a waiver to simplify such criteria. Requires the HHS Secretary to review and approve such requests only if Federal medicaid expenditures will not be increased as a result.

Legislative History:

05/19/94 -- In The SENATE

Introduced by FAIRCLOTH (R-NC)
Referred to Senate Committee on Finance
Remarks by FAIRCLOTH (R-NC) in "Congressional Record" (CR Page S-6123)
Remarks by GRASSLEY (R-IA) in "Congressional Record" (CR Page S-6124)

Counterpart or Companion Bills:

H.R. 4473 by Rep. James Talent (R-MO) -- Real Welfare Reform Act of 1994

Washington Post Articles:

Currently, no articles found with reference to S. 2134

National Journal Articles:

Currently, no articles found with reference to S. 2134

CQ Weekly Report Articles:

09/10/94 -- (Page 57) Social Policy - Welfare Overhaul
10/15/94 -- (Page 2956) Human Services - Welfare Issue Finds Home on the
Campaign Trail
10/15/94 -- (Page 2957) Approaching an Overhaul
11/05/94 -- (Page 3182) Inside Congress - Welfare Overhaul
11/12/94 -- (Page 3216) House - Republicans' Initial Promise: 100-Day Debate
on "Contract"

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103D CONGRESS
2D SESSION

S. 2134

To restore the American family, reduce illegitimacy, and reduce welfare dependence.

IN THE SENATE OF THE UNITED STATES

MAY 19 (legislative day, MAY 16), 1994

Mr. FAIRCLOTH (for himself, Mr. GRASSLEY, Mr. BROWN, Mr. DOLE, Mr. LOTT, Mr. WALLOP, Mr. SMITH, Mr. KEMPTHORNE, Mr. BURNS, Mr. NICKLES, Mr. THURMOND, Mr. HELMS, Mr. CRAIG, Mr. HATCH, Mr. MCCONNELL, and Mr. D'AMATO) introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

To restore the American family, reduce illegitimacy, and reduce welfare dependence.

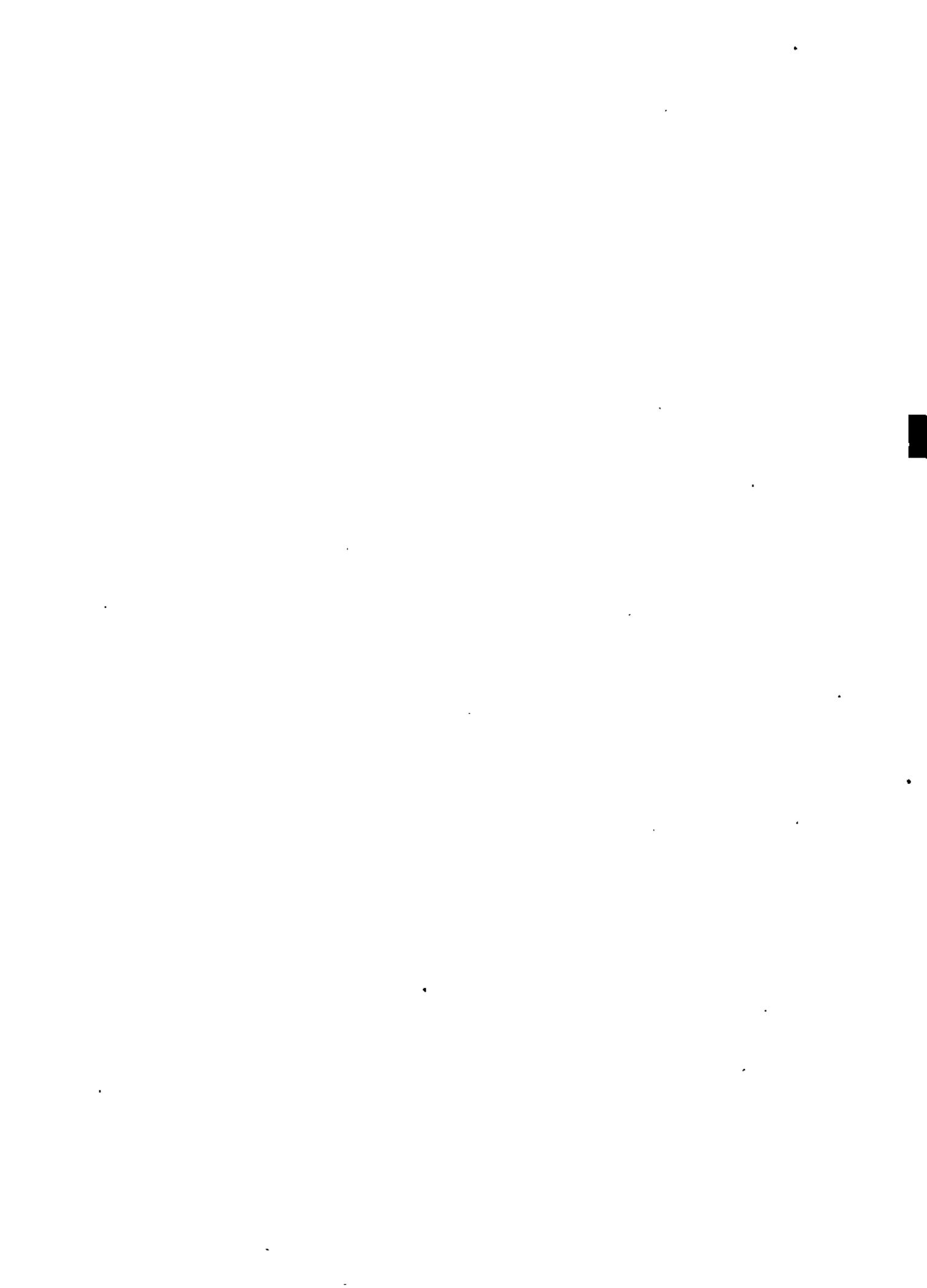
1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the "Welfare Reform Act
5 of 1994".

6 **SEC. 2. REFERENCES IN ACT; TABLE OF CONTENTS.**

7 (a) AMENDMENTS TO SOCIAL SECURITY ACT.—Ex-
8 cept as otherwise specifically provided, whenever in this
9 Act an amendment is expressed in terms of an amendment



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LEGI-SLATE Report for the 103rd Congress Fri, March 10, 1995 10:36am (EST)

Q U I C K B I L L
S. 2085 by Sen. Kay Bailey Hutchison (R-TX)
Welfare Antifraud Act of 1994

Title, Overview, Outlook:

S. 2085 by Sen. Kay Bailey Hutchison (R-TX)
Welfare Antifraud Act of 1994

Official Title (Caption):

A bill to amend Title IV of the Social Security Act to require States to establish a 2-digit fingerprint matching identification system in order to prevent multiple enrollments by an individual for benefits under such act, and for other purposes.

Introduced on Friday, May 6, 1994

Narrative Description:

Description and Status of S. 2085,
Welfare Antifraud Act of 1994,
as of Friday, March 10, 1995

The bill was introduced in the Senate on Friday, May 6, 1994 by Sen. Kay Bailey Hutchison (R-TX). At the present time there are 3 cosponsors of this bill, 3 Republicans. *Brown, D'Amato, Cooney*

The bill's official title stated its purpose as follows:

"A bill to amend Title IV of the Social Security Act to require States to establish a 2-digit fingerprint matching identification system in order to prevent multiple enrollments by an individual for benefits under such act, and for other purposes."

The bill was referred to the Senate Committee on Finance.

The most recent action on the bill was on Friday, May 6, 1994: Referred to Senate Committee on Finance.

There is currently no committee action scheduled on this bill.

CRS Abstract and Digest:

Digest
(from Congressional Research Service, Library of Congress)

Welfare Antifraud Act of 1994 - Amends title IV (Aid to Families with Dependent Children) of the Social Security Act to require a State agency to establish a two-digit fingerprint matching identification system to prevent multiple enrollments of an individual for benefits. Prescribes implementation guidelines.

Legislative History:

05/06/94 -- In The SENATE

Introduced by HUTCHISON (R-TX)

Referred to Senate Committee on Finance

Remarks by HUTCHISON (R-TX) in "Congressional Record" (CR Page S-5369)

Counterpart or Companion Bills:

No counterpart or companion Bills for S. 2085

Washington Post Articles:

Currently, no articles found with reference to S. 2085

National Journal Articles:

Currently, no articles found with reference to S. 2085

CQ Weekly Report Articles:

Currently, no articles found with reference to S. 2085

Report is Completed

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LEGI-SLATE Report for the 103rd Congress Fri, March 10, 1995 10:29am (EST)

BILL TEXT Report for S.2085
As introduced in the Senate, May 6, 1994

S.2085 As introduced in the Senate, May 6, 1994

103d CONGRESS
2d Session

I

S. 2085

To amend title IV of the Social Security Act to require States to establish 2-digit fingerprint matching identification system in order to prevent multiple enrollments by an individual for benefits under such Act, and for other purposes.

IN THE SENATE OF THE UNITED STATES
May 6 (legislative day, May 2), 1994
Mrs. Hutchison introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL
To amend title IV of the Social Security Act to require States to establish 2-digit fingerprint matching identification system in order to prevent multiple enrollments by an individual for benefits under such Act, and for other purposes.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE.

This Act may be cited as the "Welfare Antifraud Act of 1994".

SEC. 2. FINGERPRINT IDENTIFICATION TO PREVENT MULTIPLE ENROLLMENT.

(a) State Plan Requirement.--Section 402(a)(45) of the Social Security Act (42 U.S.C. 602(a)(45)) is amended--

- (1) by inserting "(A)" after "(45)";
- (2) by striking the period at the end and inserting "; and"; and
- (3) by adding at the end the following new subparagraph:

"(B) provide that the State agency shall procure a 2-digit fingerprint matching identification system on a competitive basis and shall operate such system in accordance with section 418 for the purpose of preventing multiple enrollments of an individual in the aid to families with dependent children program under the State plan."

(b) Fingerprint Matching Identification System.--Part A of title IV of the Social Security Act (42 U.S.C. 601 et seq.) is amended by adding after section 417 the following new section:

"2-DIGIT FINGERPRINT MATCHING IDENTIFICATION SYSTEM

"Sec. 418. (a) In General.--In order to operate a 2-digit fingerprint matching identification system (hereafter in this section referred to as the 'system') in accordance with this section, a State shall--

"(1) scan the fingerprints of the index fingers of each applicant for aid to families with dependent children and each recipient of such aid into an automated fingerprint imaging system;

"(2) employ qualified individuals to scan fingerprints as described in paragraph (1) and enter associated identifying and case information into an automated fingerprint imaging system;

"(3) operate a computer matching database containing all the scanned fingerprints, identifying information, and case information described in paragraph (2) that is able to determine whether an individual is receiving or attempting to receive multiple benefits under the aid to families with dependent children program under the State plan as a result of multiple enrollment;

"(4) consult a fingerprint specialist to verify a fingerprint match if the computer matching database determines that an individual's fingerprints match the fingerprints of an individual already receiving aid to families with dependent children; and

"(5) establish procedures to ensure that the data collected and maintained in the system be used only as specified in this subsection.

"(b) Denial of Benefits.--If an individual is identified under a system established under this section as receiving or attempting to receive multiple benefits under the aid to families with dependent children program, the need of such individual shall not be taken into account in making the determination under section 402(a)(7) with respect to the individual's family--

"(1) for a period of 6 months upon the first occasion of such offense;

"(2) for a period of 12 months upon the second occasion of such offense; and

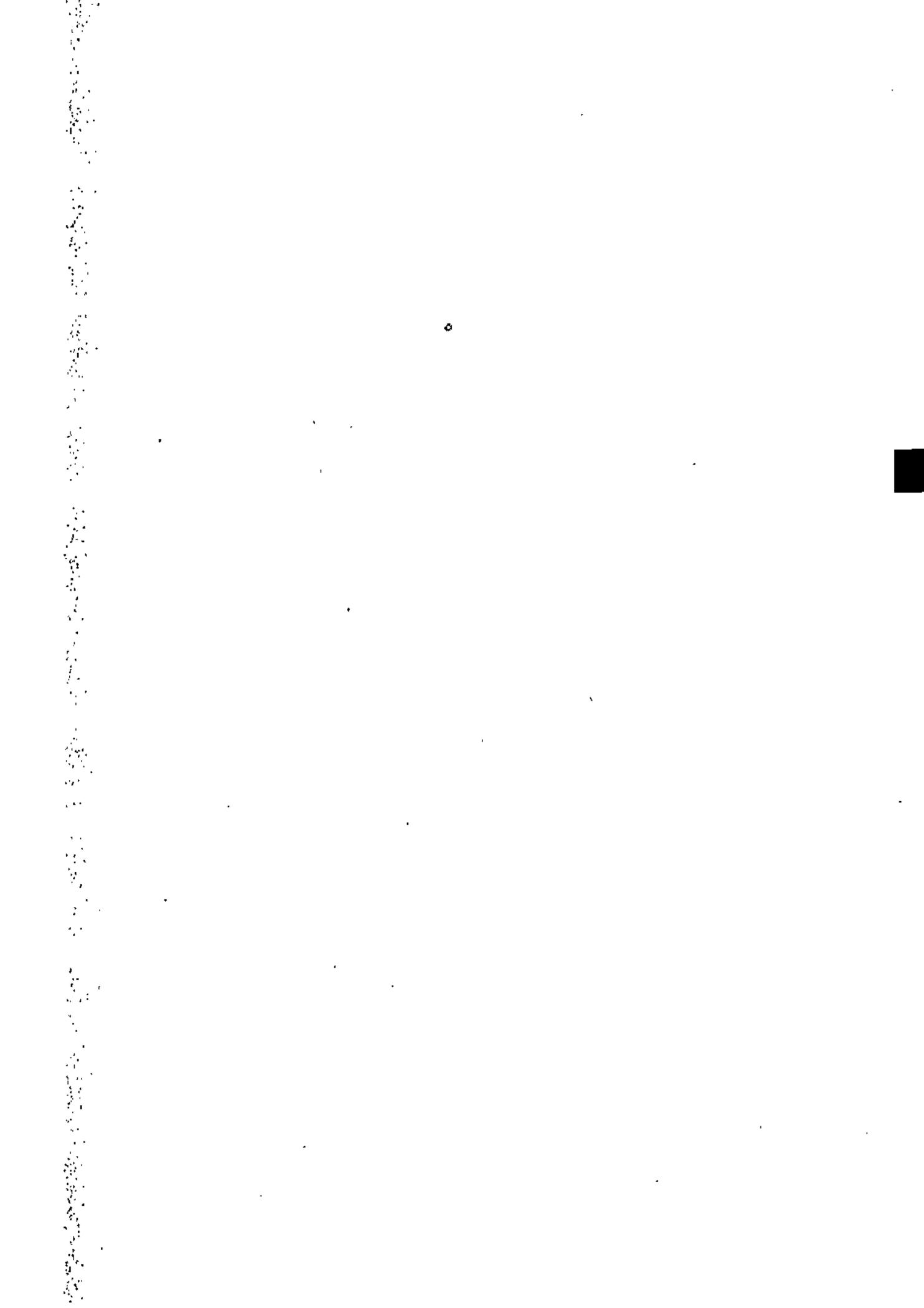
"(3) permanently upon the third or a subsequent occasion of any such offense.

"(c) Criminal Penalty.--Any person who knowingly and intentionally makes or obtains any unauthorized disclosure of data collected and maintained by a State system operated in accordance with this section shall be imprisoned for not more than 6 months or fined up to \$10,000, or both."

SEC. 3. EFFECTIVE DATE.

(a) In General.--Except as provided in subsection (b), the amendments made by this Act shall apply with respect to calendar quarters beginning on or after the date of the enactment of this Act.

(b) Delay for State Legislation.--In the case of a State which the Secretary of Health and Human Services determines requires State legislation (other than legislation authorizing or appropriating funds) in order to comply with the amendments made by this Act, the State shall not be regarded as failing to comply with such amendments solely on the basis of its failure to meet the requirements of such amendments before the first day of the first calendar quarter beginning after the close of the first regular session of the State legislature that begins after the date of the enactment of this Act. For purposes of the preceding sentence, in the case of a State that has a 2-year legislative session, each year of such session shall be deemed to be a separate regular session of the State legislature.



QUICK BILL
S. 2057 by Sen. Herbert Kohl (D-WI)
Welfare to Work Act of 1994

Title, Overview, Outlook:

S. 2057 by Sen. Herbert Kohl (D-WI)
Welfare to Work Act of 1994

Official Title (Caption):

A bill to replace the Aid to Families With Dependent Children Program under Title IV of the Social Security Act and a portion of the food stamp program under the Food stamp Act of 1977 with a block grant to give the States the flexibility to create innovative welfare to work programs, and for other purposes.

Introduced on Tuesday, May 3, 1994

Narrative Description:

Description and Status of S. 2057,
Welfare to Work Act of 1994,
as of Friday, March 10, 1995

The bill was introduced in the Senate on Tuesday, May 3, 1994 by Sen. Herbert Kohl (D-WI). At the present time there are 3 cosponsors of this bill, 2 Democrats and 1 Republican.

The bill's official title stated its purpose as follows:

"A bill to replace the Aid to Families With Dependent Children Program under Title IV of the Social Security Act and a portion of the food stamp program under the Food stamp Act of 1977 with a block grant to give the States the flexibility to create innovative welfare to work programs, and for other purposes."

The bill was referred to the Senate Committee on Finance.

The most recent action on the bill was on Tuesday, May 3, 1994: Referred to Senate Committee on Finance.

There is currently no committee action scheduled on this bill.

CRS Abstract and Digest:

Digest
(from Congressional Research Service, Library of Congress)

Welfare to Work Act of 1994 - Prescribes guidelines under which a State may apply to the Secretary of Health and Human Services (the Secretary) for a grant to operate a State welfare to work program.

Amends title IV of the Social Security Act (SSA) to terminate the: (1) Aid to Families with Dependent Children (AFDC) Program; and (2) Job Opportunities and Basic Skills (JOBS) Training Program.

Amends the Food Stamp Act of 1977 to limit Food Stamp program benefits to the elderly and the disabled.

Amends the eligibility criteria of the Child Nutrition Act of 1966 (WIC) to provide that a child shall be considered to be at nutritional risk if it is in the care of an individual who is: (1) primarily responsible for its care; and (2) a participant in a State welfare to work program receiving Federal funds under this Act.

Instructs the Secretary to submit to the Congress eligibility criteria for medical assistance under a State plan under SSA title XIX (Medicaid) in lieu of the eligibility criteria related to the plans terminated by this Act.

Legislative History:

05/03/94 -- In The SENATE

Introduced by KOHL (D-WI)

Referred to Senate Committee on Finance

Remarks by KOHL (D-WI) in "Congressional Record" (CR Page S-5049)

Full text of measure printed in "Congressional Record" (CR Page S-5050)

Remarks by GRASSLEY (R-IA) in "Congressional Record" (CR Page S-5052)

Counterpart or Companion Bills:

No counterpart or companion Bills for S. 2057

Remarks by Members:

05/03/94 -- In The SENATE

Remarks by KOHL (D-WI) in "Congressional Record" (CR Page S-5049)

Remarks by GRASSLEY (R-IA) in "Congressional Record" (CR Page S-5052)

Washington Post Articles:

Currently, no articles found with reference to S. 2057

National Journal Articles:

12/10/94 -- (Article No. 218204) Test Drive

CQ Weekly Report Articles:

Currently, no articles found with reference to S. 2057

Report is Completed

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LEGI-SLATE Report for the 103rd Congress Fri, March 10, 1995 11:57am (EST)

BILL TEXT Report for S.2057
As introduced in the Senate, May 3, 1994

S.2057 As introduced in the Senate, May 3, 1994

103d CONGRESS
2d Session

S. 2057

To replace the Aid to Families with Dependent Children Program under title I of the Social Security Act and a portion of the food stamp program under the Food Stamp Act of 1977 with a block grant to give the States the flexibility to create innovative welfare to work programs, and for other purposes.

IN THE SENATE OF THE UNITED STATES
May 3 (legislative day, May 2), 1994

Mr. Kohl (for himself, Mr. Grassley, and Mr. Exon) introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

To replace the Aid to Families with Dependent Children Program under title I of the Social Security Act and a portion of the food stamp program under the Food Stamp Act of 1977 with a block grant to give the States the flexibility to create innovative welfare to work programs, and for other purposes.

=====

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

(a) Short Title.--This Act may be cited as the "Welfare to Work Act of 1994".

(b) Table of Contents.--The table of contents of this Act is as follows:

Sec. 1. Short title; table of contents.

Sec. 2. Findings.

Sec. 3. Purpose.

Sec. 4. Definition of State.

Sec. 5. Applications by States.

Sec. 6. State welfare to work program described.

Sec. 7. State grants.

Sec. 8. State maintenance of effort.

Sec. 9. Termination of certain Federal welfare programs.

Sec. 10. Eligibility for WIC program.

Sec. 11. Secretarial submission of legislative proposal for amendments to
 medicaid eligibility provisions and technical and conforming
 amendments.

SEC. 2. FINDINGS.

The Congress finds the following:

(1) The current welfare system is broken and requires replacement.

(2) Work is what works best for American families.

(3) Since State and local governments know the best methods of connecting welfare recipients to work and since each community faces different circumstances, Federal assistance to the States should be flexible.

(4) Government has the responsibility to provide a helping hand to assist individuals but individuals have the responsibility to use the assistance to help themselves.

SEC. 3. PURPOSE.

The purpose of this Act is to create a block grant program to replace th

aid to families with dependent children program under title IV of the Social Security Act and a portion of the food stamp program under the Food Stamp Act of 1977 and give the States the flexibility to create innovative welfare to work programs.

SEC. 4. DEFINITION OF STATE.

For purposes of this Act, the term "State" means each of the several States of the United States, the District of Columbia, the Commonwealth of Puerto Rico, the Virgin Islands, Guam, and American Samoa.

SEC. 5. APPLICATIONS BY STATES.

(a) In General.--Each State desiring to receive a grant to operate a State welfare to work program described in section 6 shall annually submit a application to the Secretary of Health and Human Services (hereafter in this Act referred to as the "Secretary") containing the matter described in subsection (b) in such manner as the Secretary may require.

(b) Contents.--

(1) Fiscal year 1995.--An application for a grant to operate a State welfare to work program during fiscal year 1995 shall contain a description of the program in accordance with section 6.

(2) Subsequent fiscal years.--

(A) In general.--

(i) Contents.--Except as provided in clause (ii), an application for a grant to operate a State welfare to work program during fiscal year 1996 and each subsequent fiscal year shall contain--

(I) a description of the program in accordance with section 6;

(II) the State work percentage (as determined under subparagraph (B)) for each of the 2 preceding fiscal years;

(III) a statement of the number of participants who became ineligible for participation in the program due to increased income for each of the 2 preceding fiscal years; and

(IV) a statement of the amount of non-Federal resources that the State invested in the program in the preceding fiscal year.

(ii) Special rule for applications submitted for fiscal year 1996.--An application for a grant to operate a State welfare to work program during fiscal year 1996 shall contain the information described in subclauses (II) and (III) of clause (i)

only for the preceding fiscal year in lieu of such information for each of the 2 preceding fiscal years.

(B) State work percentage.--For purposes of subparagraph (A)(ii) the State work percentage (prior to any adjustment under subparagraph (C)) for a fiscal year is equal to--

(i) the number of participants in the State welfare to work program in the fiscal year who were employed in private sector or public sector jobs for at least 20 hours per week for 26 weeks out of the year, divided by

(ii) the total number of participants in the State welfare to work program in the fiscal year.

(C) Adjustment.--

(i) In general.--The State work percentage determined under subparagraph (B) for a fiscal year shall be adjusted by subtracting 1 percentage point from such State work percentage for each 5 percentage points by which the percentage of individuals described in subparagraph (B)(i) who are also described in clause (ii) participating in the program in such fiscal year falls below 75 percent of the number of individuals described in subparagraph (B)(i) in such fiscal year.

(ii) Individual described.--An individual described in this clause is a custodial parent or other individual who is primarily responsible for the care of a child under the age of 18.

(D) Monitoring of data.--The Secretary shall ensure the validity of the data provided by a State under this paragraph.

(c) Approval.--

(1) Fiscal years 1995 and 1996.--The Secretary shall approve each application for a grant to operate a State welfare to work program--

(A) during fiscal year 1995, if the application contains the information described in subsection (b)(1); and

(B) during fiscal year 1996, if the application contains the information described in subsection (b)(2).

(2) Automatic approval in subsequent fiscal years.--The Secretary shall approve any application for a grant to operate a State welfare to work program during fiscal year 1997 and each succeeding fiscal year if the State's application reports that--

(A) the State work percentage for the preceding fiscal year is greater than the State work percentage for the second preceding fiscal year; or

(B) more participants became ineligible for participation in the State welfare to work program during the preceding fiscal year due to

increased income than became ineligible for participation in the program in the second preceding fiscal year as a result of increased income.

(3) Secretarial review.--

(A) In general.--If a State application for a grant under this Act is not automatically approved under paragraph (2), the Secretary shall approve the application upon a finding that the application--

(i) provides an adequate explanation of why the State work percentage or the number of participants who became ineligible for participation in the State welfare to work program due to increased income during the preceding fiscal year did not exceed such State work percentage or the number of participants who became ineligible for participation in the program in the second preceding fiscal year; and

(ii) provides a plan of remedial action which is satisfactory to the Secretary.

(B) Adequate explanations.--An adequate explanation under subparagraph (A) may include an explanation of economic conditions in the State, failed program innovations, or other relevant circumstances.

(4) Resubmission.--A State may resubmit an application for a grant under this Act until the Secretary finds that the application meets the requirements of paragraph (3)(A).

SEC. 6. STATE WELFARE TO WORK PROGRAM DESCRIBED.

(a) In General.--A State welfare to work program described in this section shall provide that--

(1) during fiscal year 1995, the State shall designate individuals who are eligible for participation in the program and such individuals shall include at least those individuals who received benefits under the State plan approved under part A of title IV of the Social Security Act during fiscal year 1994;

(2) during fiscal year 1996 and each subsequent fiscal year, the State shall designate individuals who are eligible for participation in the program (as determined by the State), with priority given to those individuals most in need of such services; and

(3) the program shall be designed to move individuals from welfare to self-sufficiency and may include--

(A) job placement and training;

(B) supplementation of earned income;

(C) nutrition assistance and education;

- (D) education;
- (E) vouchers to be used for rental of privately owned housing;
- (F) child care;
- (G) State tax credits;
- (H) health care;
- (I) supportive services;
- (J) community service employment; or
- (K) any other assistance designed to move such individuals from welfare to self-sufficiency.

(b) No Entitlement.--Notwithstanding any criteria a State may establish for participation in a State welfare to work program, no individual shall be considered to be entitled to participate in the program.

SEC. 7. STATE GRANTS.

(a) In General.--The Secretary shall annually award to each State with a application approved under section 5(c) an amount equal to--

- (1) in fiscal year 1995, 100 percent of the State's base amount;
- (2) in fiscal year 1996, the sum of 80 percent of the State's base amount, 20 percent of the State's share of the national grant amount, an any applicable bonus payment;
- (3) in fiscal year 1997, the sum of 60 percent of the State's base amount, 40 percent of the State's share of the national grant amount, an any applicable bonus payment;
- (4) in fiscal year 1998, the sum of 40 percent of the State's base amount, 60 percent of the State's share of the national grant amount, an any applicable bonus payment;
- (5) in fiscal year 1999, the sum of 20 percent of the State's base amount, 80 percent of the State's share of the national grant amount, an any applicable bonus payment; and
- (6) in fiscal year 2000 and each subsequent fiscal year, the sum of 100 percent of the State's share of the national grant amount and any applicable bonus payment.

(b) State Base Amount.--

- (1) In general.--For purposes of subsection (a), a State's base amount is equal to--

(A) for fiscal year 1995, 100 percent of the amount determined under paragraph (2); and

(B) for fiscal year 1996 and succeeding fiscal years, 99.6 percent of the amount determined under paragraph (2).

(2) Amount determined.--The amount determined under this paragraph for a State is an amount equal to the sum of--

(A) the amount of Federal financial participation received by the State under section 403 of the Social Security Act during fiscal year 1994; and

(B) an amount equal to the sum of--

(i) the benefits under the food stamp program under the Food Stamp Act of 1977 (7 U.S.C. 2011 et seq.), including benefits provided under section 19 of such Act (7 U.S.C. 2028), during fiscal year 1994 other than benefits provided to elderly or disabled individuals in the State (as determined under section 3(r)) of such Act (7 U.S.C. 2012); and

(ii) the amount paid to the State under section 16 of the Food Stamp Act of 1977 (7 U.S.C. 2011 et seq.) during fiscal year 1994 for administrative expenses for providing benefits to non elderly and non disabled individuals.

(c) State Share of the National Grant Amount.--

(1) In general.--For purposes of subsection (a), the State's share of the national grant amount for a fiscal year is equal to the sum of the amounts determined under paragraph (2) (relating to economic need) and paragraph (3) (relating to State effort) for the State.

(2) Economic need.--The amount determined under this paragraph is equal to the sum of the amounts determined under subparagraphs (A) and (B) for the State.

(A) State per capita income measure.--The amount determined under this subparagraph is an amount which bears the same ratio to one-quarter of the national grant amount as the product of--

(i) the population of the State; and

(ii) the allotment percentage of the State (as determined under paragraph (4)),

bears to the sum of the corresponding products for all States.

(B) State unemployment measure.--The amount determined under this subparagraph is an amount which bears the same ratio to one-quarter of the national grant amount as the number of individuals in the State who are estimated as being unemployed according to the Department of Labor's annual estimates bears to the number of individuals who are estimated as being unemployed according to the

Department of Labor's annual estimates in all States.

(3) State effort.--The amount determined under this paragraph is the amount which bears the same ratio to one-half of the national grant amount as the product of--

(A) the dollar amount the State invested in the State welfare to work program in the previous fiscal year, as reported in section 5(b)(2)(A)(iv); and

(B) the allotment percentage of the State (as determined under paragraph (4)),

bears to the sum of the corresponding products for all States.

(4) Allotment percentage.--

(A) In general.--Except as provided in subparagraph (C), the allotment percentage for any State shall be 100 percent, less the State percentage.

(B) State percentage.--The State percentage shall be the percentage which bears the same ratio to 50 percent as the per capita income of such State bears to the per capita income of all States.

(C) Exception.--The allotment percentage shall be 70 percent in the case of Puerto Rico, the Virgin Islands, Guam, and American Samoa.

(5) Determination of grant amounts.--Each State's share of the national grant amount shall be determined under this subsection on the basis of the average per capita income of each State and all States for the most recent fiscal year for which satisfactory data are available from the Department of Commerce and the Department of Labor.

(6) National grant amount.--The term "national grant amount" means a amount equal to 99.6 percent of sum of the amounts determined under subsection (b)(2) for all States.

(d) Bonus Payment.--Beginning with fiscal year 1996, the Secretary may use 0.4 percent of the sum of the amounts determined under subsection (b)(2) for all States to award additional bonus payments under this section to those States which have the highest or most improved State work percentage as determined under section 5(b)(2)(B). The Secretary shall designate one State as the leading job placement State and such State shall receive the highest bonus payment under the preceding sentence and the President is authorized and requested to acknowledge such State with a special Presidential award.

(e) Use of Funds for Administrative Purposes.--A State shall not use more than 10 percent of the amount it receives under this section for the administration of the State welfare to work program.

(f) Capped Entitlement.--This section constitutes budget authority in advance of appropriations Acts, and represents the obligation of the Federal Government to provide the payments described in subsection (a) (in an amount

not to exceed the sum of the amounts determined under subsection (b)(2) for all States).

SEC. 8. STATE MAINTENANCE OF EFFORT.

Any funds available for the activities covered by a State welfare to work program conducted under this Act shall supplement, and shall not supplant, funds that are expended for similar purposes under any State, regional, or local program.

SEC. 9. TERMINATION OF CERTAIN FEDERAL WELFARE PROGRAMS.

(a) Termination of AFDC and JOBS Programs.--

(1) AFDC.--Part A of title IV of the Social Security Act (42 U.S.C. 601 et seq.) is amended by adding at the end the following new section:

"TERMINATION OF AUTHORITY

"Sec. 418. The authority provided by this part shall terminate on October 1, 1994."

(2) JOBS.--Part F of title IV of the Social Security Act (42 U.S.C. 681 et seq.) is amended by adding at the end the following new section:

"TERMINATION OF AUTHORITY

"Sec. 488. The authority provided by this part shall terminate on October 1, 1994."

(b) Food Stamp Program To Serve Only Elderly and Disabled Individuals.--

(1) Definitions.--Section 3 of the Food Stamp Act of 1977 (7 U.S.C. 2012) is amended--

(A) in subsection (g)--

(i) in paragraph (4), by striking "(and their spouses)";

(ii) in paragraph (5)--

(I) by striking "in the case of" and inserting "in the case of elderly or disabled"; and

(II) by inserting "disabled" before "children"; and

(iii) in paragraph (8), by inserting "elderly or disabled" before "women and children temporarily";

(B) in subsection (i)--

(i) in the first sentence--

(I) in paragraph (1), by inserting "elderly or disabled" before "individual"; and

(II) in paragraph (2), by inserting ", each of whom is elderly or disabled," after "individuals";

(ii) in the second sentence, by inserting before the period at the end the following: ", if each of the individuals is elderly or disabled";

(iii) in the third sentence--

(I) by striking ", together" and all that follows through "of such individual, "; and

(II) by striking ", excluding the spouse, "; and

(iv) in the fifth sentence--

(I) by striking "coupons, and" and inserting "coupons, and elderly or disabled"; and

(II) by inserting "disabled" after "together with their" and

(C) in subsection (r), by striking "Elderly" and all that follow through "who" and inserting the following: "Elderly or disabled", with respect to a member of a household or other individual, means a member or other individual who".

(2) Conforming amendments.--

(A) Eligibility.--Section 5 of such Act (7 U.S.C. 2014) is amended--

(i) in the first sentence of subsection (c)--

(I) by striking "program if--" and all that follows through "household's income" and inserting "program if the income of the household";

(II) by striking "respectively; and" and inserting "respectively."; and

(III) by striking paragraph (2); and

(ii) in subsection (e)--

(I) in the first sentence, by striking "containing an elderly or disabled member and determining benefit levels only for all other households";

(II) in the fifteenth sentence--

(aa) by striking "containing an elderly or disabled member"; and

(bb) in subparagraph (A), by striking "elderly or disabled members" and inserting "the members";

(III) in the seventeenth sentence, by striking "elderly and disabled"; and

(IV) by striking the fourth through fourteenth sentences

(B) Periodic reporting.--Section 6(c)(1)(A)(iv) of such Act (7 U.S.C. 2015(c)(1)(A)(iv)) is amended by striking "and in which all adult members are elderly or disabled".

(3) Effective date.--The amendments made by this subsection shall apply on and after October 1, 1994.

(c) References in Other Laws.--

(1) In general.--Any reference in any law, regulation, document, paper, or other record of the United States to any provision that has been terminated by reason of the amendments made in subsection (a) shall unless the context otherwise requires, be considered to be a reference to such provision, as in effect immediately before the date of the enactment of this Act.

(2) State plans.--Any reference in any law, regulation, document, paper, or other record of the United States to a State plan that has been terminated by reason of the amendments made in subsection (a), shall, unless the context otherwise requires, be considered to be a reference to such plan as in effect immediately before the date of the enactment of this Act.

SEC. 10. ELIGIBILITY FOR WIC PROGRAM.

(a) In General.--Section 17(d)(1) of the Child Nutrition Act of 1966 (42 U.S.C. 1786(d)(1)) is amended by adding at the end the following new sentence: "For purposes of participation in the program under this section, child shall be considered to be at nutritional risk if such child is in the care of a custodial parent or other individual primarily responsible for the care of such child who is a participant in a State welfare to work program which receives Federal funds under the Welfare to Work Act of 1994."

(b) Conforming Amendments.--Section 17(d)(2)(A)(ii) of the Child Nutrition Act of 1966 (42 U.S.C. 1786(d)(2)(A)(ii)) is amended--

(1) by striking "(ii)(I)" and inserting "(ii)"; and

(2) by striking subclause (II).

(c) Effective Date.--The amendments made by this section shall apply on and after October 1, 1994.

SEC. 11. SECRETARIAL SUBMISSION OF LEGISLATIVE PROPOSAL FOR AMENDMENTS TO
MEDICAID ELIGIBILITY CRITERIA AND TECHNICAL AND CONFORMING AMENDMENTS.

The Secretary shall, within 90 days after the date of enactment of this Act, submit to the appropriate committees of Congress, a legislative proposal providing eligibility criteria for medical assistance under a State plan under title XIX of the Social Security Act (42 U.S.C. 1396 et seq.) in lieu of the eligibility criteria under section 1902(a)(10)(A)(i) of such Act (42 U.S.C. 1396a(a)(10)(A)(i)) relating to the receipt of aid to families with dependent children under a State plan under part A of title IV of the Social Security Act (42 U.S.C. 601 et seq.) and such technical and conforming amendments in the law as are required by the provisions of this Act.

*** Remember you are in the 103rd Congress

Please type desired COMMAND (or MENU):