

THE WHITE HOUSE

WASHINGTON

February 28, 2000

MEMO FOR THE SECRETARY OF THE UNITED STATES TREASURY  
THE ATTORNEY GENERAL  
THE SECRETARY OF LABOR  
THE SECRETARY OF HEALTH AND HUMAN SERVICES  
THE SECRETARY OF EDUCATION

FROM: Bruce Reed, Assistant to the President for Domestic Policy  
Sonia Chessen, Director, White House Council on Youth Violence

SUBJECT: Summary of Major Discussion Points from February 24<sup>th</sup> Meeting of Youth  
Violence Council

This is a brief overview of the key topics discussed during the first meeting of the Council. As the Council staff develops a workplan for the next several months, we will more fully describe strategies for implementing the action items outlined below:

Items from the Executive Memorandum

- **Develop a Citizen's Information Hub.** The Centers for Disease Control and Prevention received approximately \$2 million to develop a Resource Center on Youth Violence Prevention, including a youth violence prevention website and an 800 number. To ensure that all of the Departments addressing youth violence are well-represented on the website, the Council will establish a working group composed of staff who have developed agency or inter-agency level websites on youth. This group will work with CDC staff to plan and implement the website, which will be highlighted on the White House website and should be ready by the summer of 2000.
- **Produce Reports on Youth Violence.** The President is interested in creating a resource guide on comprehensive support systems for students, including support that can be offered by peers, parents, teachers and mental health practitioners. The Council will work to develop such a guide. In addition, Council staff will work closely with the Surgeon General's office in the development of its Report on Youth and Violence. Council staff will be involved planning focus groups and reviewing drafts of the Report, scheduled for completion by the end of 2000.
- **Expand the Safe Schools/Healthy Students Model of Collaboration.** The Council will look for other programs that might benefit from the coordination model exemplified by SS/HS. To implement the SS/HS model internally, the Council will create working groups around each of its action areas to manage the work and ensure communication between all

relevant agencies. Each of the Council members will appoint a youth violence coordinator who will meet weekly to review progress on all of the Departments' youth violence strategies as well as the Council action items.

- **Coordinate the Federal Research Agenda.** Staff from the federal program and research division addressing youth violence have been meeting to consider the possibility of joint research solicitations. The Council will continue to convene this group to coordinate their research agendas and will announce any joint solicitations in the beginning of FY 2001.

### New Items

- **White House Conference on Raising Responsible Teenagers.** The First Lady is interested in hosting a conference on raising teenagers that will address the inter-related issues of parenting and youth development. Research has shown that maintaining strong connections between teens, their parents, schools and communities is one of the best means of preventing youth risk behaviors such as violence. The conference would provide parents and communities with concrete tools to support teens' transition into adulthood and their avoidance of risky behaviors. Council members agreed that a focus on increasing young peoples' support systems, skills and opportunities is the best way to ensure their success.
- **Parents-Asking-Parents.** The Council will also consider developing or disseminating other parenting tools. For example, the Council may support a public information campaign to help parents feel comfortable asking other parents if they have guns in their homes.
- **Target Cities.** Boston, MA demonstrated a phenomenal reduction in youth violence as a result of a variety of simultaneous public and private interventions. The Council will consider which other cities are currently receiving multiple federal grants targeted at youth (e.g., reduction in risk behaviors, employment and training, after-school activities). Using this list, as well as the list of cities selected by the National Campaign to End Youth Violence, the Council might highlight a manageable number of cities that may also be experiencing a saturation effect. We could then enlist the support of city, state and county governments to amplify the Federal dollars or programs, (e.g., the counties could be encouraged to develop model juvenile court programs).
- **Bring Additional Federal Partners to the Table.** We should broaden the web of support for young people by bringing other federal agencies to the table. HUD houses many of the families who are involved in the other federal initiatives. HUD's recent gun initiatives are also relevant to the Council's concerns. DOD has done significant work with youth and should be included as well. CNS is also providing important opportunities for youth through its Service Learning and National Service Programs. Finally, the FTC and the FCC are concerned with mitigating the impact of media violence. They should also be partners when the Council considers these issues.

THE WHITE HOUSE

WASHINGTON

February 25, 2000

The Honorable Arlen Specter  
United States Senate  
Washington, D.C. 20510

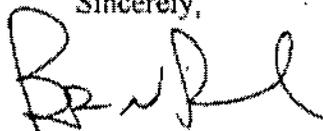
Dear Senator Specter:

I am writing to update the Committee on the status of the FY 2000 Youth Violence Prevention Initiative ("Initiative") outlined in the Senate Committee report accompanying S. 1650. Attached you will find a report on our efforts. It begins with a brief overview of the status of the White House Council on Youth Violence, which is responsible for coordinating youth violence prevention programs across the federal government, including the various components of the Initiative. This is followed by an update of each of the funded activities presented in the order they are listed in the Senate appropriations bill.

As you know, the programs included in the Initiative represent just a portion of the federal government's overall efforts to prevent and reduce youth violence across the Nation. In FY 2000, the federal government will invest over \$8 billion across nine agencies in programs that address youth violence or otherwise promote healthy youth development. Programs encompass a diverse range of prevention strategies, such as the hiring of community police officers to patrol schools (Department of Justice), assistance from the Bureau of Alcohol, Tobacco and Firearms to help cities crack down on those supplying guns to youth (Department of the Treasury), and support for model media literacy programs to help prevent violent behavior (Department of Education and National Endowment for the Arts).

I hope this information will be useful to you and the Committee and I look forward to working with you on this issue of vital importance.

Sincerely,



Bruce N. Reed  
Assistant to the President for  
Domestic Policy

## **Update on FY 2000 Youth Violence Prevention Initiative**

**February 2000**

### **The White House Council on Youth Violence**

The mission of the White House Council on Youth Violence, established by the President in an executive memorandum on October 15, 1999, is to develop a more effective policy and programmatic coordination strategy across Federal agencies on youth violence issues. The Assistant to the President for Domestic Policy chairs the Council. The Office of the Vice President and the Office of Management and Budget are regular participants. The Secretary of the Treasury, the Attorney General, the Secretary of Health and Human Services, the Secretary of Education, and the Secretary of Labor are regular program members of the Council. The first Council meeting took place on February 24, 2000, and generated a fruitful discussion.

The Council's duties include: developing a citizen's information hub; producing reports on youth violence; expanding the Safe Schools/Healthy Students model of collaboration; providing tools for parents to deal with the issue; coordinating the Federal research agenda; and developing further policy responses. \$325,000 for the Council's operations was provided by the President to the Office of Policy Development from the Executive Office of the President's Unanticipated Needs FY 2000 appropriation.

Sonia Chessen from the Department of Health and Human Services has been named as the Director of the Council. Ms. Chessen has spent her career working on youth development and violence prevention issues, both in government and in the non-profit sector. Over the last year, she has been serving on the interagency management team for the Safe School/Health Students Initiative, as well as working with the various Departments in an effort to coordinate the research agendas in the area of youth violence. In her new capacity, Ms. Chessen will continue to facilitate the coordination of policy, program and research endeavors within and across the Departments.

Additional staff for the council include RADM Susan Blumenthal, who will serve a Senior Public Health Advisor to the Council. RADM Blumenthal is a national expert in women's health and mental illness. She has directed national research programs at the NIH as the Head of the Suicide Research Unit. In this position, she developed and coordinated research and education initiatives on suicide, violence, mood disorders and behavioral medicine.

Marie Burke will serve as the Council's Deputy Director. Ms Burke is an agency representative from the Department of Justice where she has been an staff attorney working on issues such as alcohol abuse in Indian country, gun violence and underage drinking. Ms. Burke brings to the Council a strong background in youth violence. Prior to her work at the Justice Department, she served as Director of the Violence Prevention Programs at the Harvard School of Public Health.

## **Department of Health and Human Services (HHS)**

### *Office of the United States Surgeon General*

The Office of the Surgeon General received \$476,000 to produce a Report on Youth Violence. Work on the Surgeon General's Report is progressing. The office has commitments from the Centers for Disease Control and Prevention (CDC), the National Institute of Mental Health (NIMH), and the Substance Abuse and Mental Health Services Administration (SAMHSA) as co-lead agencies, and has identified both a scientific editor and a managing editor. Members of the Surgeon General's staff have attended the first meeting of the American Medical Association-American Nurses Association-American Psychiatric Association Youth Violence Commission and have begun joint planning for the community meetings that will occur this spring. The Report is slated for completion by the end of 2000.

### *The Centers for Disease Control and Prevention*

In FY 2000, CDC received \$11.6 million to fund National Centers of Excellence on Youth Violence Prevention and the National Youth Violence Prevention Resource Center. The Centers of Excellence will serve as national models for the prevention of youth violence. These Centers will support the development and use of effective interventions, promote interdisciplinary research, foster collaboration between researchers and communities, and empower communities. The Resource Center will provide a single point of access for information about youth violence, including intervention strategies, that will be available on a toll-free number in English and Spanish, on the Internet, and be linked to private resources. These new activities will complement ongoing evaluations of programs for high risk and middle school youth as well as an ongoing Suicide Research Center and an evaluation of suicide prevention among high school students.

### *National Institutes of Health*

National Institute on Mental Health (NIMH) research findings are changing the ways Americans will look at violence and how to treat and possibly prevent it. Research points to the importance of a nurturing social environment in childhood, good early education and success in academic areas and it has been learned that the influence of peers, whether positive or negative, is of critical importance. In the coming years, NIMH expects to encourage a new generation of studies that will attend, particularly, to the relationships between mental disorders and violence, including suicide. This will include a focus on anxiety disorders, depression, or suicidal ideation, which often co-occur with behavior problems, as well as research on conduct problems and problems of inattention, impulsivity, and hyperactivity in youth.

NIMH is coordinating research involving dissemination of prevention and early intervention strategies CDC and other Federal agencies, including the Departments of Education and Justice. The Institute currently has a number of new research announcements in the field and others under development. For example, NIMH has joined with several other NIH Institutes and Centers to sponsor new announcements relevant to youth behavior problems: Research on the Development of Interventions for Youth Violence, OD-00-005.

## *Substance Abuse and Mental Health Service Administration - Center for Mental Health Services*

### *Safe Schools/Healthy Students Initiative*

In 1999, SAMHSA jointly funded 54 Safe Schools/Healthy Students (SS/HS) grants with Department of Education (Safe and Drug-Free Schools and Communities) and the Department of Justice, (Office of Juvenile Justice and Delinquency Prevention). In 1999, SAMHSA contributed \$23.5 million to the SS/HS Initiative and this year will use FY 2000 dollars to continue to fund the grants made in FY 1999. Additional funding from FY 2000 will be used to fund 23 new grants. As a significant number of high quality applications from FY 1999 remain unfunded—only 54 of the 443 applications received were funded--the new grants will be selected from the original slate of applications. A new grant competition will not be run in FY 2000. It is anticipated that the new grants will be made in March 2000.

### *School Action Grants*

Five million dollars of the 1999 appropriation was used to fund 40 School Action Grants (SAGs). These grants were awarded to communities to establish coalitions among education, mental health, and the criminal justice systems in the area of youth violence prevention and to pilot an evidence-based practice for violence prevention. It is anticipated that an additional 23-28 awards will be made with 2000 funds, with expanded focus on minority populations and suicide prevention.

### *Evaluation and Technical Assistance*

In 1999, \$1.5 million was dedicated to the National Evaluation Program and \$2.8 million to the Safe Schools/Healthy Students Action Center. The evaluation program provides program evaluation and evaluation consultation to assess both process and program effectiveness of the SS/HS grant programs. The Action Center provides consultation and technical assistance to SS/HS and SAG grantees as well as to unsuccessful applicants. Additional resources from the 2000 funding will be added to existing technical assistance and evaluation efforts to address these needs in additional grantees.

### *National Public Awareness Campaign*

Two million dollars in FY 1999 supported social marketing and public awareness to ensure that SS/SH and SAG programs are sustained in their communities and that information about violence prevention is successfully disseminated to target audiences. This work will continue in 2000.

### *Violence Prevention at the Community Level*

These grants would be used to develop partnerships with local mental health systems. The local systems would choose from a menu of options including the facilitation of partnerships between Education and Justice authorities at the State level similar to SS/HS, creating and implementing a prevention systems orientation, enhancing linkages of Local Mental Health Authorities to Local Educational Agencies and others.

### *Parenting Initiative*

In partnership with SAMHSA's Center for Substance Abuse Prevention (CSAP), CMHS will support grants for the development of parenting skills to prevent violence. Funds would be used

to link existing SS/HS grants that have a special interest in this area. These funds would allow for both expanded programming and additional evaluation.

*Suicide Prevention Initiative*

CMHS will develop a National Strategy to Prevent Suicide. Additional monies are intended to be used to more closely address the problem of youth suicide and link to the School Action Grant program to support evidence-based suicide prevention programs.

**Department of Education (ED)**

*Safe and Drug-Free Schools and Communities – Safe Schools/Healthy Students Initiative:*

The FY 2000 appropriation provided \$111 million for the Safe and Drug Free Schools and Communities (SDFSC). This is an increase of \$21 million over the FY 1999 appropriation. \$82 million of these funds will be used for the Safe Schools/Healthy Students Initiative (SS/HS). These funds will be combined with funds from the Department of Justice (OJJDP Title V) and Department of Health and Human Services (SAMHSA/Knowledge Development and Application), as described above under SAMHSA- CMHS, to form one coherent funding source for Local Educational agencies (LEAs). Approximately \$60 million of ED's contribution to the SS/HS Initiative will be used to continue the 54 grants made in FY 1999. The remaining \$20 million will be coupled with funds from SAMHSA to fund approximately 23 new grants.

*Safe and Drug-Free Schools and Communities Coordinator Initiative and Other National Programs:*

In FY 2000, \$50 million was appropriated for the SDFSC Middle School Drug Prevention and School Safety Program Coordinators, an increase of \$15 million over the FY 1999 appropriation. Approximately, \$45 million of the appropriation will be used to fund new grants; the remaining funds will support continuation awards for grantees that received only one year of funding. Approximately 100 new grants will be awarded. The Department expects to make the new grant awards by the end of June 2000. The remaining National Program funds—approximately \$30 million—will be used for: a competitive program to examine the most effective strategies for preventing youth from being suspended or expelled, and for providing them with educational services if they are put out of school; for violence, alcohol, and drug prevention activities in the higher education area; and for a series of inter-agency efforts designed to address areas such as conflict resolution, gang prevention, and truancy.

*Elementary School Counseling Program:*

The Elementary School Counseling Program received \$20 million from the funds provided for the Fund for the Improvement of Education. ED is in the process of developing guidelines for this program. We anticipate making awards by the end of July 2000.

*21<sup>st</sup> Century Community Learning Centers:*

\$453 million was appropriated for the 21<sup>st</sup> Century Community Learning Centers program. ED also estimates that the funds will support approximately 590 new awards, bringing the total number of awards to 1,050. ED estimates that the funds will provide for some 3,900 centers, 2,360 more than in FY 1999. Applications for FY 2000 funds are due March 20. ED plans to make awards by the end of May.

*Violence Prevention Demonstration Program in Civic Education:*

The FY 2000 appropriation for the Civic Education program is \$9.85 million, of which \$1.5 million is to be used to conduct a violence prevention demonstration program. ED expects to receive an application by March 15, 2000, and to make an award by April 30, 2000, to the Center for Civic Education to continue the violence prevention demonstration program begun in FY 1999. The demonstration program is being conducted in six urban and one suburban school districts in five States.

*Character Education:*

ED plans to use \$7.3 million of the funds provided for the Fund for the Improvement of Education (FIE) to continue the Character Education Program. Of this amount, approximately \$2 million will be utilized for new grant awards and \$5 million will support continuation awards. ED anticipates making 10 awards and 21 continuation awards in FY 2000. The application deadline for new grant awards was February 11, 2000. Awards will be made by the end of April.

*Incarcerated Youth Offenders Program:*

Of the \$19 million appropriated for the State Grants for Incarcerated Youth Offenders program, \$5 million was earmarked in appropriations language to continue the Literacy for Prisoners Program as authorized, previously, under the Adult Education Act. The remaining \$14 million is for State Grants for Incarcerated Youth Offenders. While Youth Offenders is a State formula grant program, not all States apply for the funds. In FY 1999, 40 States applied for and received funding. ED is currently in the process of making the FY 2000 awards. We estimate the number of grants will be about 40. The program serves about 6,700 youth offenders. Literacy for Prisoners is a forward-funded discretionary grant program. In FY 1999, 13 projects received funding, and they will receive continuation grants in fall 2000 with the funds appropriated for FY 2000. No new competition is planned for FY 2000.

*Inexpensive Book Distribution:*

The Department will award \$20 million under its contract with Reading is Fundamental, Inc. (RIF) to provide, through local aid to local nonprofit groups and volunteer organizations, reading motivation activities. Federal funds provide up to 75 percent of the costs of books, with the remainder obtained from private and local sources.

*Parental Information and Resource Centers:*

The Department currently plans to use the additional \$3 million for the Parent Information Centers to supplement the activities of the Centers in providing information and activities to help parents in identifying and preventing violent behavioral tendencies in their children. The Department plans to make one or more awards in September.

*State Agency Neglected and Delinquent Program:*

Funding for this program has been increased for FY 2000. The increase will be distributed by formula.

### *Teacher Quality Enhancement Grants Program*

The Committee recommended that \$80 million be appropriated for the Teacher Quality Enhancement Grants Program. The committee also recommend that, of the total appropriation, \$36 million be used for the teacher training partnership grants. From this amount, the Committee recommended that awards be made to support teacher partnerships grant activities as part of the Youth Violence Prevention Initiative. ED is in the process of incorporating this guideline in the FY 2000 award application for the program. The application forms are expected to be sent out by the end of March 2000.

### **Department of Labor (DOL)**

#### *Youth Offenders*

In FY 2000, \$15 million was appropriated (reduced to \$13.9 million after the across the board budget cut) to continue and expand the Youth Offenders projects initiated by the Department in 1998. Currently, there are 14 Youth Offenders projects providing education, job training and job placement services to youth age 14 to 21 who are at-risk or who have been involved with the juvenile justice system. DOL will use the FY 2000 funds to strengthen linkages in the target communities between the workforce development system, juvenile courts and the parole system, schools and health services. DOL has worked closely with DOJ (Office of Juvenile Justice and Delinquency Prevention) to design and implement the Youth Offender initiative.

**Council on Youth Violence  
Roosevelt Room  
5:00 p.m.  
February 24, 2000**

Attendees

Attorney General Reno  
Secretary Summers  
Secretary Shalala  
Secretary Herman  
Dep. Secretary Holleman  
Charles Simon, DOJ  
Dr. Hamberg, HHS  
Bill Modzeleski, Education  
Ray Bramucci, DOL  
Neal Wolin, Treasury  
Bruce Reed  
David Beier  
Barbara Chow  
Eric Liu  
Sonia Chessen  
Ann O'Leary  
Susan Blumenthal  
Leanne Shimabukuro

**FAX COVER SHEET**

**Executive Office of the President**  
**Office of Management and Budget**  
**Education, Income Maintenance and Labor Division**  
Room 260, Old Executive Office Building  
Washington, DC 20503  
(202)-395-4844

TO: Bruce / Cathy

FROM: Barbara Chow, Associate Director  
Jennifer McGee, Special Assistant  
Sarah Zambon, Intern

DATE: \_\_\_\_\_

FAX#: 65542

# OF PAGES INCLUDING COVER SHEET: \_\_\_\_\_

NOTES: FYI

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**SPECIAL**

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 GEL C. MCCOY, MARYLAND  
 JIMMY P. HOLLINGS, SOUTH CAROLINA  
 PATRICK J. LEAHY, VERMONT  
 FRANK R. LAUTENBERG, NEW JERSEY  
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 HARRY REID, NEVADA  
 HERB ROMB, WISCONSIN  
 PATTY MURRAY, WASHINGTON  
 BYRON L. DORGAN, NORTH DAKOTA  
 SHARPE TONSTEN, CALIFORNIA  
 RICHARD J. DURBIN, ILLINOIS

**United States Senate**

COMMITTEE ON APPROPRIATIONS  
WASHINGTON, DC 20510-4025

February 11, 2000

RECEIVED  
 SECRETARIAT  
 DEPARTMENT OF LABOR  
 WASHINGTON, D.C. 20210

FEB 16 A 10:57

*L2000-243/179*

JIM A. CORTESE, STAFF DIRECTOR  
 ENCLIPA, MAJORITY STAFF DIRECTOR

Honorable Alexis Herman  
 Secretary  
 U.S. Department of Labor  
 Third Street and Constitution, N.W.  
 Washington, D.C. 20210

Dear Secretary Herman:

I am writing regarding our collective efforts to reduce the incidence of youth violence in America. I would like to work with you to ensure that the youth violence program initiatives described in the Senate Report 106-166 accompanying the fiscal year 2000 Senate Labor, Health and Human Services, and Education Appropriations bill are carried out in a timely and efficient manner.

On February 2, 2000, I met with Bruce Reed to discuss the status of the youth violence initiative. At that meeting, Mr. Reed and I agreed that a designee from each Department should be appointed to coordinate all youth violence programs within each Department's jurisdiction. That designee should then report each Department's efforts to address this issue to the Domestic Policy Council. I am requesting that you appoint such a person as soon as possible

I believe that the swift appointment of such a designee is vital as we begin to tackle the pressing public health problem of youth violence. Please feel free to contact me should you have any questions about this request.

My best,

Sincerely,



Arlen Specter  
 Chairman  
 Subcommittee on Labor, Health and  
 Human Services, Education and  
 Related Agencies

THE WHITE HOUSE  
WASHINGTON

February 17, 2000

MEMORANDUM FOR SURGEON GENERAL DAVID SATCHER

FROM: BRUCE REED 

SUBJECT: AGENCY REPRESENTATIVE APPOINTMENT OF RADM SUSAN  
BLUMENTHAL TO WHITE HOUSE COUNCIL ON YOUTH VIOLENCE

This memo serves as a formal request to have Susan Blumenthal, MD, U.S. Assistant Surgeon General, serve part-time as an agency representative on the White House Council on Youth Violence. I understand that RADM Blumenthal will be detailed to Secretary Glickman's office at the U.S. Department of Agriculture from approximately March 1<sup>st</sup> and will subsequently be detailed to Secretary Riley's office at the U.S. Department of Education for the remainder of this Administration. While at Agriculture and Education, we will expect her to be serving as a part-time agency representative from those agencies to the Youth Violence Council. In this capacity, Dr. Blumenthal will serve as the Council's Senior Advisor on Public Health and will report directly to me.

The mission of the White House Council on Youth Violence, established by the President in an executive memorandum on October 15, 1999, is to develop a more effective policy and program coordination strategy across Federal agencies on youth violence issues. As the Council's Senior Advisor on Public Health, Dr. Blumenthal will bring her knowledge and skills as a national expert on public health and violence. She will be responsible for working with a team to carry out the President's directive to foster cross-agency collaboration and coordination, and will have primary responsibility on the White House Youth Violence Council for developing and articulating policy responses related to the prevention of youth violence with regards to public health. These responsibilities will include ensuring that information on public health is a central part of the Council's citizens' information hub of resources on youth violence; publicly promoting the public health aspects of the work and mission of the WH Council on Youth Violence; and, working with the director to develop other appropriate policy responses and initiatives to address the problem of youth violence.

All speaking engagements that are officially part of her work on the White House Council on Youth Violence, will be cleared solely through the Domestic Policy Council. Any travel she takes as part of this assignment will be approved by the DPC and will be paid for either by the U.S. Department of Health and Human Services or by the agency to which she is assigned. If Dr. Blumenthal accepts public speaking engagements and/or accepts travel not related to her assignment on the Council, she will not be expected to clear those engagements through the Domestic Policy Council. She should, however, work with the agency to which she is assigned to clear engagements related to her assignments as a detailee to those agencies.

I also want to assure you that the Domestic Policy Council understands that the Office of the Surgeon General will continue to have primary responsibility over the Surgeon General's report on Youth Violence, requested by the President in May 1999. In the spirit of this interagency taskforce, however, I hope that your office will work with the White House Council on Youth Violence in development, release and follow-up to the Surgeon General's report. Dr. Blumenthal will not be working directly on the development portion of the report, but once it is completed she will be expected to highlight the findings of the report in her work on the White House Council on Youth Violence.

Thank you for your attention to this request.

cc: Secretary Glickman  
Secretary Riley

## THE WHITE HOUSE

WASHINGTON

February 9, 2000

## MEMORANDUM FOR THE PRESIDENT

FROM: Mary Beth Cahill 

RE: Candidates for the White House Youth Advisory Council

A few weeks ago, you approved the recommendation of the Office of Public Liaison and the Domestic Policy Council to form a White House Youth Advisory Council to build on the significant progress this administration has made to connect with our nation's youth. This Council will provide young Americans with an opportunity to consult with you and your administration about issues such as poverty, race relations, education, social security, and youth violence, and give a national voice to their ideas and concerns.

The directors of the Office of Public Liaison and the Domestic Policy Council will serve as the Council's co-chairs. Up to 15 youth leaders from across the country will be appointed to the Council based on their ability to provide solutions to national issues such as education, social security, and youth violence. Youth leaders will be responsible for implementing a communication mechanism for youth input on the nation's agenda and the White House Council Against Youth Violence. These young leaders will also have the opportunity to highlight those positive solutions created by young Americans in response to the needs and interests of their generation, and will help prepare reports on various aspects of problems relating to youth. The Council will meet three times a year in March, June and September with you and/or the co-chairs. Youth leader membership will change for each session, and up to 15 new youth leaders will be appointed to serve at each separate meeting.

Listed below for your review are the names and biographies of 14 youth leaders. Both the Office of Public Liaison and the Domestic Policy Council believe these candidates are uniquely qualified for the Council's first session in March. A separate decision memo regarding the appointment of youth leaders for the June and September sessions will be forwarded to your attention shortly. **I recommend that you approve the following individuals as members of the White House Youth Advisory Council:**

**Mr. Martin Banda, Age 17, Harlington, Texas**

**Boys and Girls Clubs of America Youth of the Year.** Martin Banda, an Hispanic American, is the Boys and Girls Clubs of America Youth of the Year and Southwest Regional Youth of the Year. He is an 11-year member of the Boys and Girls Club of Harlington, Texas. He has served as a Boys and Girls Club peer leader for the SMART MOVES drug, alcohol, and teenage pregnancy prevention initiative. SMART MOVES is a student managed program that assists in developing leadership skills for teenagers.

**APPROVE:** \_\_\_\_\_

**DISAPPROVE:** \_\_\_\_\_

**Mr. Jody Carter, Age 21, Arkadelphia, Arkansas**

**Youth In Action National Youth Advisory Council and Hugh O'Brian Youth Foundation.**

Jody Carter has been a board member of the Youth In Action Council for three years, and is responsible for highlighting the thousands of youth solutions that are presented to Youth In Action on their Web site. One of the youth solutions to school violence featured by Youth In Action includes "Across the Lines" in Concord-Carlisle High School in Concord, Massachusetts. This weekly program brings together students from different backgrounds to discuss racial stereotypes and race relations. Mr. Carter is also a member of the Hugh O'Brian Youth Foundation where he teaches youth leadership skills.

**APPROVE:** \_\_\_\_\_

**DISAPPROVE:** \_\_\_\_\_

**Ms. Marie Celestin, Age 22, Boston, Massachusetts**

**Growing Individuals Reacting to Life's Struggles (G.I.R.L.S.)** Marie Celestin, an African American, is the founder of a girl-led non-profit organization called G.I.R.L.S. Her organization coordinates annual conferences and monthly forums for young women in the Boston area on gender discrimination, body image, and self-esteem. She is a member of the Title 9 Advocacy Project Policy Advisory Committee which works on gender discrimination and sexual harassment in schools. She is also a member of the Youth In Action National Youth Advisory Council.

**APPROVE:** \_\_\_\_\_

**DISAPPROVE:** \_\_\_\_\_

**Mr. Charlie Dominguez, Age 19, New York, New York**

**Hetrick Martin Institute's Youth Leadership Program.** Charlie Dominguez is an Hispanic American who is gay. He is currently participating in the Youth Leadership Program at the Hetrick Martin Institute in New York. He also works on a program called POP (Peers Outreaching to Peers), a peer anti-violence program which seeks to reduce the level of violence--especially gang related violence--against both gay and straight kids.

**APPROVE:** \_\_\_\_\_

**DISAPPROVE:** \_\_\_\_\_

**Mr. Jeffrey Johnson, Age 25, Baltimore, Maryland**

**NAACP National Youth Council.** Jeffrey Johnson, an African American, serves as the NAACP National Youth Council Coordinator. In this capacity, Mr. Johnson represents over 30,000 young people in 450 NAACP youth councils nationwide. As a student at the University of Toledo, Mr. Johnson served two terms as president of the Black Student Union and as president of the student government. He now serves as a minister at United Baptist Church in Baltimore.

**APPROVE:** \_\_\_\_\_

**DISAPPROVE:** \_\_\_\_\_

**Ms. Erin McCarthy, Age 18, Seattle, Washington**

**Winner of the 1999 MAVIA Youth Peacemaker Award.** Erin McCarthy was the recipient of the 1999 Mother Against Violence in America (MAVIA) Peacemaker Award. She has worked to end violence through workshops and forums, bringing together people from different groups to talk about issues such as race, poverty, and violence. She has also spoken at numerous engagements and has gone before the Seattle City Council to express her concerns for such issues.

**APPROVE:** \_\_\_\_\_

**DISAPPROVE:** \_\_\_\_\_

**Ms. Isolde Raftery, Age 17, Seattle, Washington**

**SAVE Program.** Isolde Raftery is an active member of SAVE's program at Garfield High School. SAVE's chapter collaborates with the police to work on projects to reduce violence in the area. She spoke at the Red Hot Chili Pepper's "Concert to End Violence."

**APPROVE:** \_\_\_\_\_

**DISAPPROVE:** \_\_\_\_\_

**Mr. Hans Reimer, Age 25, Oakland, California**

**The 2030 Center.** Hans Reimer is the founder and director of the 2030 Center, an organization that mobilizes youth around Social Security, Medicare, pay equity issues, and education and employment issues. He is the author of *Strengthening Social Security for Young Workers*, and served on a White House Panel to discuss the impact of budget policy on younger generations.

**APPROVE:** \_\_\_\_\_

**DISAPPROVE:** \_\_\_\_\_

**Ms. Cathy Serafica, Age 24, Los Angeles, California**

**UCLA Filipino Recruitment and Enrichment Program (PREP).** Cathy Serafica, an Asian-Pacific American, became involved in the UCLA Filipino Recruitment and Enrichment Program (PREP) first as a high school student and later as an organizer in college. Through PREP, she helped to facilitate weekly community forums for Filipino American high school students from the Los Angeles area and UCLA college students to discuss Filipino American history, culture, and higher education and contemporary community issues. As a graduate student, she is an active member of the Diversity Recruitment and Mentoring Committee of the UCLA Department of Information Studies.

**APPROVE:** \_\_\_\_\_

**DISAPPROVE:** \_\_\_\_\_

**Mr. Jason Summey, Age 17, Asheville, North Carolina**

**Winner of the 1998 President's Service Award.** Jason Summey, an African American, was the recipient of the 1998 President's Service Award. When he was president of his 8th grade class, he launched "Be Cool ... Stay in School!" and a "Dropout Patrol" Both of these programs provide support and counseling for students who are considering the possibility of leaving school.

APPROVE: \_\_\_\_\_

DISAPPROVE: \_\_\_\_\_

**Mr. Marlin Thomas, Age 23, Alton, Illinois**

**National Council on Disability Youth Leadership Council.** Marlin Thomas, an African American, is a peer mentor for youth with disabilities. He is an active member of the National Council on Disability Youth Leadership Council. In Illinois, he works at a local adult independent living center that was developed from a grant by the Department of Education. In his peer mentorship role, Mr. Thomas communicates with youth in local schools and colleges about the Disability Rights Movement and issues affecting youth, such as school violence.

APPROVE: \_\_\_\_\_

DISAPPROVE: \_\_\_\_\_

**Mr. David Winkler, Age 18, Denver, Colorado**

**Students Against the Firearm Epidemic (SAFE) Students of Colorado.** David Winkler was strongly affected by the tragic events at Columbine High School, and has spoken out about the need to listen to our nation's youth and to keep guns out of the wrong hands. He participated in a youth panel discussion at the Colorado Governor's Conference on Youth Violence in June of last year. Last July, Mr. Winkler lead a group of 95 high school students from Colorado to Washington D.C. to urge Congress to put aside politics and pass reasonable gun reforms. He took a year off before college to organize and serve as executive director of SAFE Students, a national youth movement dedicated to reducing gun violence. He is also a spokesperson for the Student Pledge Against Gun Violence.

APPROVE: \_\_\_\_\_

DISAPPROVE: \_\_\_\_\_

**Ms. Mee "Molly" Yang, Age 17, St. Paul, Minnesota**

**Hmong American Partnership Peem Tsheej Program.** Molly Yang, an Asian-Pacific American, is a part-time youth outreach worker with the Hmong American Partnership Peem Tsheej Program that works with serious juvenile offenders and young people that are on the brink of joining gang. She joined the Peem Tsheej Program as a participant in 1993. She has served as the chief editor of the *Hmong Teen* magazine and is the former president of the Asian Council. She has won numerous awards, including the United Way Youth Leadership Award.

APPROVE: \_\_\_\_\_

DISAPPROVE: \_\_\_\_\_

**Ms. Palhoua Yang, Age 25, Wausau, Wisconsin**

**Mental Health Worker.** Palhoua Yang, an Asian-Pacific American, works for a mental health clinic that aggressively reaches out to juveniles who are either experiencing serious mental health problems or are involved in the juvenile justice system. While in college, she served as the president of the Hmong Student Association at the University of Wisconsin. She also played a leading role in organizing the 1997 Hmong National Development Conference in Eau Claire, Wisconsin.

**APPROVE:** \_\_\_\_\_

**DISAPPROVE:** \_\_\_\_\_

THE WHITE HOUSE  
WASHINGTON

Youth Violence  
Council

February 9, 2000

MEMORANDUM FOR BRUCE REED AND ERIC LIU

FROM: Sonia Chessen  
Ann O'Leary *AO?*

SUBJECT: Staffing for the Youth Violence Council

This memo is to update you on the status of staffing for the Youth Violence Council and to get your feedback on both the structure of the Council and the candidates for the various positions. As we reviewed the functions of the Council, we identified several specific positions. First, while the Director will play a significant role in the Council's mandate to coordinate federal policy, the number of agencies, programs and research initiatives involved suggest the need for a Deputy Director. Second, we thought coordinating the website, parent tools and other dissemination strategies necessitated a Director of Communications. Finally, we see a need for several staff members with writing, Internet and legislative skills, in order to get the work done.

Happily our outreach to the Departments has yielded qualified candidates for all of these positions. Below is the slate we propose, their potential titles and a few words about why we think the individuals would work. We have attached their resumes.

**Deputy Director** – Marie Burke, an attorney from the Justice Department, would be perfect in this position. Marie is new to Justice and comes from the Harvard School of Public Health where she was the Director of Violence Prevention Programs. She worked closely with Deborah Prothrow-Stith (the grandmother of violence as a public health issue) and is well-versed in the content area from the justice and public health perspectives. Marie is smart and engaging, both of which will be essential in our ongoing attempts to get all the Departments on the same page.

**Director of Communications** - Brad Kofoed came to us from Education, although he has most recently been on detail to the President's Council on Year 2000 Conversion. While Brad is not familiar with the content area, he had great ideas on a variety of dissemination strategies and his recent work at the White House should facilitate our development of appropriate deliverables. He has extensive experience working in and with the private sector and would serve well as a liaison to the National Campaign.

**Webmistress**- Alice Bettencourt is from HHS where she is the Departmental coordinator for the afterschool.gov website. Alice played a significant role in developing afterschool.gov and has worked closely with 17 agencies to keep it current. Afterschool.gov is a great model of consumer- friendly interagency website and we would like Alice to use it as a template for the Council's website. Alice has also been working on youth issues for her whole career at the Department and understands both HHS' and Education's perspective on youth development.

Alice is only available to us part-time, so she would work closely with Brad to coordinate the website efforts with the rest of the communications strategy.

**Special Assistant for Research and Evaluation** – Mark Sakaley was recommended to us from the Justice Department. Mark has been at Justice for four years. He was at NIJ and is familiar with its role in researching violence issues. Mark knows many people across the Department and prides himself on his strategic, “big picture” thinking. He would be helpful to us in our mission to coordinate the federal research agendas. Mark might also be a candidate for a part-time role with the Council

**Senior Writer and Legislative Liaison** – Caroline Chambers is currently the Staff Director of the Senate Democratic Policy Committee. She is an experienced writer, researcher, editor, and legislative strategist. Her skills would be very helpful to the Council as the lead writer on the mandated Youth Violence reports, as well as a key member working on legislative and appropriations strategy. Caroline would be available for a part-time position.

MARIE ELIZABETH BURKE  
1915 Kalorama Road, NW, Apt. 405  
Washington, DC 20009  
(202) 234-4062

**EDUCATION**

HARVARD LAW SCHOOL, J.D., June 1994  
Activities: Harvard Women's Law Journal, Managing Editor  
Student Funded Fellowships, Board Member

HARVARD UNIVERSITY, A.L.B., cum laude, (psychology), June 1990

**PROFESSIONAL EXPERIENCE**

- 1999 - Present UNITED STATES DEPARTMENT OF JUSTICE, OFFICE OF POLICY DEVELOPMENT  
*Counsel:* Assist in the development and implementation of policy, including conducting legal research and analysis in support of Department initiatives. Participate in interagency and intra-departmental groups addressing such issues as alcohol abuse in Indian country, gun violence, and underage drinking. Participate in vetting of federal district court candidates.
- 1992 - 1999 HARVARD SCHOOL OF PUBLIC HEALTH, DIVISION OF PUBLIC HEALTH PRACTICE  
*Director, Violence Prevention Programs:* Responsible for program planning, development and administration. Identified funding sources, drafted grant proposals, monitored program accounts and budgets, drafted final reports to grant officers. With the Associate Dean for Faculty Development, established overall program objectives and goals.
- 1995 - 1998 FOLEY, HOAG & ELLIOT LLP, Boston, MA  
*Associate:* Researched and drafted memoranda and briefs in labor and employment and general litigation areas. Represented clients in civil rights discrimination, racial violence, and domestic violence cases. Member, Hiring Committee.
- 1994 - 1995 THE HONORABLE REGINALD C. LINDSAY, UNITED STATES DISTRICT COURT, Boston, MA  
*Law Clerk:* Assisted in all aspects of pre-trial and trial procedures, prepared bench memoranda, and assisted in the drafting of opinions.
- 1993  
Summer HILL & BARLOW, Boston, MA  
*Summer Associate:* Prepared research memoranda concerning antitrust, contracts, bankruptcy, employment and civil rights law.
- 1992  
Summer LAWYERS' COMMITTEE FOR CIVIL RIGHTS UNDER LAW OF THE BOSTON BAR ASSOCIATION  
*Legal Intern:* Assisted the Director of the Committee's Project to Combat Racial Violence. Conducted interviews, and drafted memoranda and affidavits in police misconduct, housing and employment discrimination cases.
- 1992  
Summer SOCIAL JUSTICE FOR WOMEN, Boston, MA  
*Research Assistant:* Reviewed Massachusetts Department of Corrections files of incarcerated women as part of research project aimed at identifying women whose manslaughter convictions were related to domestic violence.
- 1989 - 91 HARVARD GRADUATE SCHOOL OF EDUCATION, OFFICE OF EXTERNAL RELATIONS  
*Assistant to the Director of External Relations:* Coordinated faculty speaker programs with regional alumni associations. Acted as liaison between the media and members of the faculty.
- 1988 - 89 HARVARD GRADUATE SCHOOL OF EDUCATION, COMMITTEE ON DEGREES  
*Coordinator:* Managed administrative functions of faculty board governing academic programs. Evaluated academic and policy issues with Registrar and Academic Dean. Supervised dissertation and qualifying paper evaluation process. Counseled students on academic and personal concerns.
- 1986 - 88 HARVARD UNIVERSITY, OFFICE OF ACADEMIC PLANNING  
*Assistant to Affirmative Action Dean:* Assisted in the preparation of reports and special projects for the Faculty of Arts and Sciences, including the compilation of statistics for the annual University Affirmative Action Report.
- 1981 - 86 HARVARD UNIVERSITY, STUDENT LOAN OFFICE  
*Student Loan Representative:* Trained and supervised new student loan representatives. Maintained student loan portfolio and negotiated temporary repayment schedules in cases of financial hardship.

**BRADLEY DAIN KOFOED**

3022 Regent's Tower St. #447, Fairfax, VA, 22031

(H) 703-385-6888 (W) 202-395-4756

Email: monoko@earthlink.net

**EDUCATION**

**M.A., International Affairs:** Golden Gate University, San Francisco, CA April 1994.  
**B.A., Speech Communications:** Colorado State University, Fort Collins, CO May 1989.  
**Foreign Languages:** Spanish (Intermediate-Social + conversant), Arabic (Beginner)

**PROFILE**

Rapid career advancement with a unique combination of White House and private sector experience. As Chief Operating Officer and senior manager with telecommunications companies, responsibilities encompassed all aspects of corporate operations including marketing and communications, technology utilization, corporate structure, contract negotiations, profit and loss management, merger and acquisition integration, and staff development. Public sector experience includes Advisor to Presidential Y2K initiative, coordinator of national communications initiatives, and White House liaison to inter-agency sector working groups. Managed U.S. Department of Education's Higher Education Y2K communications program. Helped the World Bank-funded U.N. International Y2K Cooperation Center develop regional mutual aid assistance networks. Partnered with the Internet sector to create a national information center to monitor Internet operations during the Y2K rollover and developed and managed key functions of the Public Information Center. Previously, assisted USTR telecom negotiators in formulating positions on countries' accession to the World Trade Organization. Keen interest in technology, foreign affairs, languages, and Eastern philosophy. Former intercollegiate scholar-athlete.

**PROFESSIONAL EXPERIENCE**

**Advisor to the Chair, President's Council on Year 2000 Conversion, The White House, Washington, DC, January 1999 - Present.**

White House liaison to Internet, Small Business, Education, Tribal Government, Consumer Affairs, and Workforce Development sectors. Developed and implemented two national youth education programs. Coordinated White House initiatives including White House Roundtable on Internet readiness, National Small Business Action Week, Y2K Council Industry Communications Task Force, information sharing conference with national association leaders, and Private Sector CEO Advisors' conferences. Met with National Y2K Directors from Asia, Latin America, Middle East, and North Africa. Delivered public speeches representing White House at Y2K Community meetings. Worked extensively with the cyber-assurance sector. Managed critical aspects of the Joint Public Information (media) Center including web sites, consumer call center, and listserves.

**Director of Communications, U.S. Department of Education, Office of Postsecondary Education (OPE), Washington, DC, June 1998 - December 1998.**

Wrote 1998 Communications Strategic Plan. Conducted focus groups, developed Y2K Readiness Kit for colleges and created nationally broadcast Y2K teleconference. Served on the Department's Race Initiative committee and developed OPE Race Initiative Action Plan. Chaired the OPE Y2K Outreach committee, and spoke publicly to college presidents, administrators, and educational leaders. **Detailled to White House.**

**Special Assistant to the Assistant Secretary, U.S. Department of Education, OPE, Washington, DC, September 1997 - June 1998.**

Management responsibilities included the development and implementation of enterprise-wide project planning and reporting system. Introduced project management principles to department leaders and organized training. Worked with the OPE computer systems staff on implementing the Department's Year 2000 project plan. Assisted with drafting the Department's OMB, OIG, and GAO reports. **Promoted after 9 months.**

1996 - June 1997.

Responsible for all operations of public telecommunications company including: all vendor and customer correspondence, internal communications, monthly "Distributor Memo," management of customer service and provisioning, profit and loss, dealer recruitment and support, vendor analysis, contract analysis, negotiation, and execution. In first three months rebuilt expanded operations department, call center, and marketing development department, finalized and implemented new marketing plan and expanded services. Managed technology including conversion to new underlying carrier, supervised development and integration of seven new services (conference calling, 0+ operator services, prepaid calling cards, dedicated services, frame relay, international calling card, and broadcast fax). Within eight months oversaw 50% increase in gross margin, revenue increase of 36%, and maintained an attrition rate of less than one percent. Moved to Washington, DC.

Manager, Acquisition Integration, Phoenix Network, Inc. (American Stock Exchange), San Francisco, CA, December 1995 - June 1996.

Managed integration of seven acquisitions ranging from \$150k to \$22 million. Oversaw the assimilation of acquired companies. Coordinated communications and integration work of executive management and department heads. Tasks included inter and intra-company communications, due diligence analysis, contract drafting, customer communication, human resource evaluations, accounts receivable coordination, sales channel and product integration. Company relocated to Denver June 1996.

Manager, Inside Sales, Phoenix Network, Inc., San Francisco, CA, Dec. 1994 - Nov. 1995.

Drafted and presented 1995 business plan and budget to executive management. Responsibilities included the hiring, training, and supervision of sales staff. Developed affinity partnerships and advertising campaigns. Coordinated multiple design and print production projects totaling over one million pieces annually. Promoted after 12 months.

Supervisor and Consultant, Inside Sales, Phoenix Network, Inc., San Francisco, CA, Apr. 1993 - Dec. 1994.

Moved into supervisory role after ten months as consultant. Drafted 1994 business plan and profit and loss statement. Recruited sales staff and developed training. Restructured compensation plans. President's Club Sales award, 1994. Promoted after 11 months as supervisor.

Financial Advisor, Cigna Financial Services Inc., San Francisco, CA, Oct. 1991 - May 1992.

Advertising Consultant, KMGQ / KIST Radio, Santa Barbara, CA, Aug. 1989 - Aug. 1991.

### COLLEGIATE HONORS

- 1997 Colorado State University Graduate of the Last Decade (GOLD) award
- 1988 Western Athletic Conference Scholar-Athlete award
- 1987 as walk-on at CSU earned Full Division I Football Scholarship
- 1986 Santa Barbara City College Team Captain, All Conference Quarterback
- 1986 Santa Barbara City College Academic Dean's List

### VOLUNTEER ACTIVITIES

- America Reads reading tutor for Washington, D.C. public elementary school children, May 1998 - June 1998.
- U.S. Trade Representative, Industry Office-Telecommunications, June 1997 - Sept. 1997.
- International Business Development Committee, SF Chamber of Commerce, Jan. 1994 - May 1994.
- US Citizens Network on the UN Conference on Environment and Development, July 1992 - Dec. 1992.
- United Nations Association, SF, CA 1993 - 1995.
- Democratic Coordinated Campaign, Contra Costa 1996: Precinct Captain, GOTV Phone Bank Mgr.
- Democratic Outreach Committee (DNC Affiliate), Speakers Bureau, Mar 1996 - Nov. 1996.
- Northern California Coalition for Immigrant Rights, 1996.

### REFERENCES UPON REQUEST

## Alice Marie Bettencourt

710 North Wayne Street, Apt. 105  
Arlington, VA 22201

W: (202) 205-8666  
H: (703) 243-9145  
E-mail: [AliceB17@excite.com](mailto:AliceB17@excite.com)

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### Summary of Experience

Fourteen years experience in policy, program and management analysis, project management, and Website development working with Federal, State, local and national public and private entities in fields of youth development, child, youth and family services, juvenile justice, education and technology.

### Experience

#### ***Management Analyst, Administration for Children and Families (ACF), US Department of Health and Human Services, Washington, DC, August 1999 - Present***

Worked on ACF's Year 2000 preparedness efforts. Managed project designed to collect, analyze, and provide technical assistance and feedback to all 50 States, D.C. and the Territories on Year 2000 business continuity plans. Provided leadership to contractor and ACF offices in the development of business continuity plan training materials. Project required coordinating efforts across 10 regional offices and contractor staff. Efforts resulted in completion of over 250 plans focusing on five high impact program areas: child care, child support enforcement, child welfare, Low Income Home Energy Assistance and Temporary Assistance to Needy Families (TANF). As part of a small team, identified critical business processes throughout the agency, provided guidance to components on development of business continuity plans, reviewed and approved office plans. Project resulted in completion of 17 agency business continuity plans.

#### ***Child Care Program Specialist, Child Care Bureau, ACF, US Department of Health and Human Services, Washington, DC, April 1998 - August 1999***

Provided expertise and leadership on issues relating to youth development and school-age care including initiatives to make the public more aware of Federal programs as they relate to school-age children. Provided technical guidance and oversight to \$6 million National Child Care Information Center contract including publication development, conference planning, redesign of Center's Website, and development of new Websites for Child Care Partnership Project and Tribal Technical Assistance Center. Represented ACF and DIHS on national initiatives including Federal Support to Communities After-School Initiative, National Governor's Association Advisory Committee on Extra Learning Opportunities, and US Departments of Education and Justice's "Safe and Smart: Making the After-School Hours Work for Kids." Developed design methodology for Afterschool.gov as member of Website design committee. Managed development and maintenance of Bureau's World Wide Web and Intranet sites, which disseminated information about Federal child care programs and policies. Represented Associate Commissioner on ACF's Information Technology Review Board, making recommendations for agency-wide technology investments and policies.

#### ***Family and Youth Services Program Specialist, Family and Youth Services Bureau, ACF, US Department of Health and Human Services, Washington, DC, Sept. 1993-April 1998***

Provided technical guidance and oversight on Federal grants, cooperative agreements, and contracts under the Youth Gang Drug Prevention, Runaway and Homeless Youth, and Drug Abuse Prevention programs. Grants ranged from \$50,000 to \$500,000 and served youth ages 5-21. Responsible for identifying critical

issues in youth and family services and recommending appropriate Bureau, Agency, Departmental, or government-wide responses. Represented the Bureau on numerous groups including US Department of Justice's Youth Gang Consortium and Gang Research Work Group, DHHS Healthy People 2010 Violence and Injury Prevention Work Group, and the DHHS Technical Assistance Work Group. Led interdepartmental team which designed training and technical assistance for two new programs, Community Schools and Family and Community Endeavor Schools (FACES), authorized under the Violent Crime Control and Law Enforcement Act of 1994. Evaluated hundreds of grant proposals and made recommendations for award of funds. Represented the Agency in meetings with representatives from national, local, and international organizations and agencies. Designed and maintained Bureau's first Website. As member of team, wrote ACF's first World Wide Web policy and completed major redesign of agency's Website. Initiated and managed \$2 million contract for major renovation of Runaway and Homeless Youth Management Information System.

***Presidential Management Intern, Administration for Children and Families, US Department of Health and Human Services, Washington, DC, July 1991 - August 1993***

As a member of National Performance Review, analyzed programs and management processes of the US Department of Education. Developed issue papers and made recommendations to the Vice President for improved processes and elimination of programs. As member of ACF team, implemented Federal Managers' Financial Integrity Act program in newly reorganized agency.

***Research Fellow, Connecticut General Assembly, Office of Legislative Research, Hartford, Conn., January-June 1991***

Researched, wrote memoranda, and responded to requests of state legislators. Sources included statutes, legislative histories, telephone interviews, journals, books and other publications. Interacted with state legislators and other governmental officials to define and research topics.

***Office Coordinator, Center for Creative Youth, Middletown, Conn., June 1986 - Oct. 1989***

Organized operations and staff for five-week residential summer arts program serving youth ages 13-18 from across the nation. Initiated and implemented changes in program operations including streamlining, reorganizing, and documenting program operations. Served as liaison with public and private school districts and parents to assist them with determining the appropriateness of the program for individual youth. Billed and collected tuition and fees exceeding \$400,000. Assisted the Director with publicity, fund raising activities, and the selection of students.

**Awards**

Secretary's Award for Distinguished Service, For exemplary teamwork and management of Presidential priorities -- the Child Care Initiative -- throughout the development and justification of the Departmental Fiscal Year 1999 budget presentations (May 1998)

Assistant Secretary's Excellence Award, Grants Administration, Tracking and Evaluation System Joint Application Team, for outstanding efforts in defining the systems requirements (September 1996)

Time-Off Award, For special effort toward enhancing the consistency and quality of FYSB operations (June 1996)

Time-Off Award, In appreciation and recognition of creative work in planning, developing, organizing and implementing FYSB Grantee Meeting (May 1996)

Employee of the Month, ACYF Information Technology Users Group, In recognition of the exemplary manner in which you represent DHHS and the Federal Government (May 1996)

Assistant Secretary's Citation for Community Schools Program Workshop, For implementation of an exemplary cross-agency effort to design the new Community Schools Program in a manner that supports a developmental perspective and is responsive to children, youth, family and community needs (1995)

Time-Off Award, In appreciation and recognition of assuming ever-increasing responsibility and leadership for developing the FY 1994 Federal Register Announcement for the Youth Gang Drug Prevention Program

Assistant Secretary's Continuous Improvement Award for ACYF Staff Development and Training Team, For outstanding work in researching the needs of ACYF staff and developing a comprehensive development and training plan (1995)

Assistant Secretary's Excellence Award for the Youth Gang Drug Prevention Program. In recognition of exceptionally empowering and innovative work to design and implement the Youth Gang Drug Prevention Program (1993)

## **Training**

Dreamweaver (Web Development Software), May 1999

Intermediate HTML, June 1999

Information Architecture for the World Wide Web, June 1999

Orientation to Grants Administration for Program Officials, March 1998

Situational Leadership and Motivation for Professionals, March 1997

Performance Based Service Contracting, HHS, December, 1995

Writing Statements of Work: Non-Research and Development, Honor Student Commendation, Oct. 1994

Basic Project Officer (Contracts), Honor Student Commendation, HHS, March, 1994

Gang and Drug Policy, Office of Juvenile Justice and Delinquency Prevention, Oct., 1993

Grants Project Officer Training, Mini-course, ACF, February, 1992

Congressional Briefing Seminar, Government Affairs Institute, January, 1992

## **Presentations**

Moderator, "The Changing Landscape of Out-of-School Time," Annual Meeting of State Child Care Administrators, August 9 & 10, 1999, Washington, DC

Co-Presenter, "Creative Contingency Planning for Y2K and Other Surprises," Annual Meeting of State Child Care Administrators, August 9, 1999, Washington, DC

Co-Presenter, Child Care Access Means Parents in School Technical Assistance Workshops for Potential Applications, U.S. Department of Education, Chicago, Illinois (March 18, 1999), San Francisco, California (March 22, 1999), Washington, DC (March 26, 1999)

Facilitator, Early Head Start Organizational Staff Retreat, August 2, 1996

Facilitator, "Building Relationships Through Networking," Family and Youth Services Bureau 1996 National Grantee Meeting, April 11, 1996

Co-Presenter, "Breaking the Cycle: Effective Gang Intervention Strategies," Celebrating the CIS Vision!, Cities in Schools conference, November 4, 1994

Presenter, "FY98 Program Requirements," New Grantees Training, November 7, 1994

Presenter, "Monitoring and Final Reports," Youth Gang Drug Prevention Program Grantee Workshop, October 18, 1993

Facilitator, "Roundtable: Community-based Consortia," Youth Gang Drug Prevention Program Grantee Workshop, October 18, 1993

## **Education**

University of Connecticut, Storrs, Conn., Masters of Public Affairs, Concentration in Public Administration, Pi Alpha Alpha Honor Society, 1991

Wesleyan University, Middletown, Conn., Bachelor of Arts, Major in Government, Phi Beta Kappa, Thorndike Scholar, Johnston Trust Scholar, McKenna Scholar, 1988

**MARK CRAIG SAKALEY**  
801 Pennsylvania Avenue, Northwest  
Washington, D.C. 20004  
(202) 737-5549 (H)  
(888) 880-0740 (Ecspcr)

**EDUCATION**

**Harvard University, Kennedy School of Government** Cambridge, MA  
Master in Public Administration, 1984  
Graduate Masters program for mid-career executives. Interdisciplinary program focusing on economics and technology transfer. Course work at the Harvard Business School and the Kennedy School.  
\* Founder and Director, Project Inclusion Program Initiative  
\* Grants Reviewer, Ford Foundation Innovations in State and Local Government

**University of Notre Dame** South Bend, IN  
Bachelor of Arts, 1978. Dean's list, DaVinci Scholarship recipient  
Major in English with concentration in Foreign Languages and Communications Arts.

**University of Innsbruck** Innsbruck, Austria  
Diploma in Comparative Literature and German, 1973

**QUALIFICATIONS**

- **Policy Analysis** - Ability to communicate understanding of complex issues. Specific expertise in identifying and defining an issue, formulating criteria essential to making decisions, and developing and implement creative alternative.
- **Management** - Broad knowledge of personnel staffing for Federal, public and private sectors; in-depth understanding of the critical nature of system analysis, reward system structure, and marketing as they apply to personnel management and employee relation. Ability to assess individual capabilities and needs, delegate work, provide for career development opportunities, achieve both management and employee goals.
- **Organizational Representation and Liaison** - Adept at briefings, speeches, staff meetings, professional society presentations, question-and-answer sessions involving information giving and receiving, persuasion, negotiation, and program defense.

**PROFESSIONAL EXPERIENCE**

**UNITED STATES DEPARTMENT OF JUSTICE** Washington, D.C.  
Office of Justice Programs (OJP) 1988-Present  
Senior Policy Analyst specializing in 'Organizational Start-Up' policy/program development, implementation and coordination activities. Assignments include work for the:

Court Services and Offender Supervision Agency for the District of Columbia: As Senior Policy Advisor, directed policy development, revision and coordination activities throughout the certification stages of a new federal agency to manage the District's probation/parole and "pre-trial services" related activities. Developed plans for creating an innovative automated policy reference system for management/employees designed for "desktop computer" interface. Developed innovative approaches for addressing employment and housing related rehabilitation issues involving ex-offenders.

Rural Empowerment Zone/Enterprise Community (EZ/EC) Task Force: Staffed grant review and subsequent "roll out" activities associated with Round II of Federal EZ/EC initiative funding for designee rural communities.

National Institute of Justice (NIJ): As Acting Director, International Center, tasked with setting program direction/development for a newly established organizational unit for creating a more formalized institute presence within the international community commensurate with its global criminal justice research information dissemination mandate. In addition, served in the role of Policy Advisor to the Director on matters related to policy development and implementation within the organization, particularly in the nexus of economic development, community development and criminal justice.



**SPINAL CORD INJURY NETWORK OF METROPOLITAN WASHINGTON**  
**Chairman, Board of Directors**

Washington, D.C.  
1981-1995

Directed activities of this organization serving a tri-state metropolitan area.

- Developed new sources of income and increased organization treasury from approximately 5K to 60 K.
- Served as liaison with national and local disability organizations.
- Expanded, enhanced and raised visibility of service programs and organization.

**MARYLAND ALLIANCE OF ADVOCATES WITH THE HANDICAPPED**  
**Co-Founder and Vice President**

Annapolis, MD  
1979-1981

Established a legislative advocacy umbrella group of disability organizations to represent the voice of disabled citizens in Maryland.

- Responsible for start-up operations and public relations.
- Testified at state legislative hearings.

**PUBLIC AFFAIRS / MEDIA**

Authored Office of Justice Programs Compendium of International Activities, 1997 (and subsequent Update, 1998).  
 Developed Department of Justice national public awareness campaign on the Americans with Disabilities Act, 1998-9.  
 Producer, Writer, Actor: Department of Justice Public Service Announcements on the Americans with Disabilities Act, 1994.  
 Departmental Spokesperson for the Department of Justice with organization portfolio: Executive Office for Weed & Seed, Civil Rights Division, Executive Office for Asset Forfeiture, Pardon Attorney, Parole Commission, and the Bureau of Prisons - as well as assignments re: confirmations of political appointees (Detail - Office of Public Affairs: January - July, 1993).  
 Host/narrator for training film, "Full Disclosure", Internal Revenue Service, 1993.  
 Featured subject of recruitment film, Office of Personnel Management, 1990.  
 Host/narrator for film, "People First", Baltimore Public Libraries, 1990.  
 Host/narrator/scriptwriter for film, "Part of Your General Public is Disabled", Smithsonian Institution, 1987.  
 Contributing editor to Washington, D.C. - The Complete Guide, 1982.  
 Actor, Japanese television public service commercial honoring the International Year of Disabled Persons, 1981.  
 Narrator/scriptwriter for film, "Assisting the Handicapped Traveler", Washington Metropolitan Area Transit Authority, 1980.  
 Lecturer at Harvard, Georgetown, George Washington, Maryland, and Howard Universities and Northern Virginia Community College.  
 Speech writer for Department of Justice/Department of Commerce Officials.  
 Artist and Graphic Designer.

**AWARDS**

Letter of Commendation, Attorney General Reno [for Departmental E2/EC contributions], March 7, 1998  
 Letter of Commendation, Vice President Gore [for invaluable contributions to the Community Empowerment Board and the E2/EC effort], March 6, 1998  
 Outstanding Performance Rating/Cash Awards, 1994 and 1999  
 Distinguished Alumnus, St. John's College High School, 1992  
 Special Achievement Award for Meritorious Acts of Service, Department of Justice, 1990  
 One and Only Award - WJLA Channel 9 - Community Service 1990  
 Jefferson Medal - National Institute for Public Service, 1990  
 Outstanding Volunteer Award - National Association of Partnerships in Education - Business Partner Category, 1990  
 Mayor's Victory Award - Integrity and Courage Facing Adversity, 1989  
 Presidential Award - Outstanding Federal Employees with Disabilities, 1989  
 Secretary of Commerce Achievement Award - Private Sector Initiative, 1988  
 Mayor's Award - Outstanding Service to the Disabled Community, 1988  
 Repeated recognition for outstanding contributions at Federal, national, state and local levels

**CURRENT MEMBERSHIPS**

Smithsonian Institution Advisory Council on Accessibility

**CAROLINE M. CHAMBERS**  
5233 Chevy Chase Parkway, NW  
Washington, D.C. 20015  
(202) 364-0864 home  
(202) 224-1450 office

## **EMPLOYMENT**

### *STAFF DIRECTOR*

Democratic Policy Committee, United States Senate, 12/98-present. Advise Democratic leadership on public policy, legislative and message strategy. Help develop and advance the Party's legislative agenda. Direct staff of 18 and the daily operations of the DPC which provides policy expertise, legislative analysis and message support for the leadership and the Democratic Caucus, produces an average of 13 policy documents per week, holds Democratic hearings and other message events, and hosts a weekly policy luncheon for all Democratic senators.

### *POLICY DIRECTOR*

Senator Byron Dorgan (D-ND), Assistant Democratic Floor Leader, United States Senate, 1/95-12/98. Managed Senator's legislative agenda on the Senate floor and all of his leadership activities, and advised Senator on all major policy areas as well as on Senate rules and floor procedure. As leadership staff, helped develop and implement Democrats' floor strategy for major legislation; managed leadership rapid-response on the floor; organized floor efforts and message events to advance Democratic priorities; and managed weekly senators' Message Group meetings. Drafted amendments, talking points, and floor speeches, especially in the areas of budget, Social Security, health care, labor and education policy.

### *SENIOR POLICY ADVISOR*

Congressman Jim Cooper (D-TN), United States House of Representatives, 2/91-1/95. As the Congressman's senior advisor on health care policy, developed, drafted and promoted one of the leading health care reform proposals in the 103rd Congress. Dealt extensively with state and national media, delivered speeches, and handled negotiations with White House and Democratic and Republican leaderships. Previously, handled most other issues before the Committee on Energy and Commerce with emphasis on energy, environment and telecommunications. Supervised all legislative, casework, correspondence and administrative activities as Acting Administrative Assistant for the last six months of 1994.

### *COUNSELOR*

House of Ruth and Coalition For the Homeless, Washington, D.C., 9/90-3/91. Volunteered to provide homeless men and women with guidance in obtaining public assistance, medical care, legal aid, housing and employment.

### *DIRECTOR OF CONGRESSIONAL RELATIONS*

National Association of Regulatory Utility Commissioners, Washington, D.C., 7/86-8/90. Responsible for managing all of the Association's legislative activity in areas of concern to

state regulatory agencies, including natural gas, electricity, telecommunications, water, sewer, motor carrier and railroad regulation. Personally responsible for developing and implementing legislative and media strategies on telecommunications and utility tax issues. Also held positions of Associate Director of Congressional Relations (3/87-8/88) and Director of Public Relations (7/86-8/88).

*LEGISLATIVE ASSISTANT*

Congressional Clearinghouse on the Future, Washington, D.C., 5/85-8/85. Responsible for research, writing and legislative outreach in the areas of worker retraining, Unemployment Insurance reform and trade.

*INTERN*

Democratic Congressional Campaign Committee, Washington, D.C., 1/85-5/85. Responsible for researching and writing issue briefs for Issues Director before major votes in the House and for analyzing the effects of President Reagan's FY86 Budget Proposal on the middle class.

*PSYCHOLOGY AIDE*

National Institutes of Health, Institute of Child Health and Human Development, Bethesda, Maryland, 5/84-9/84. Responsible for analyzing the social behavior of a group of free-ranging rhesus monkeys.

**EDUCATION**

*UNIVERSITY OF PENNSYLVANIA*

B.A. in Political Science, Dean's List, 1986

THE WHITE HOUSE

Office of the Press Secretary

For Immediate Release

October 15, 1999

October 15, 1999

MEMORANDUM FOR THE ATTORNEY GENERAL

THE SECRETARY OF LABOR  
THE SECRETARY OF HEALTH AND HUMAN SERVICES  
THE SECRETARY OF EDUCATION  
THE ASSISTANT TO THE PRESIDENT FOR  
DOMESTIC POLICY

SUBJECT: White House Council on Youth Violence

Violence by youth and against youth is an issue that deeply concerns us all. Youth violence can be thought of as a juvenile crime issue, as a public health issue, and as a school safety issue. It affects every region and demographic group. As many recent incidents have made us aware, it is a problem that can strike with unexpected force -- and that now demands uncommonly unified responses. That is why I announced, on August 17, 1999, that a nonprofit, nonpartisan "National Campaign Against Youth Violence" had been established to bring together all segments of society to help prevent youth violence.

The Federal Government already addresses many aspects of youth violence through its programs. I am particularly proud of the joint efforts of the Attorney General, the Secretary of Health and Human Services, and the Secretary of Education in developing the Safe Schools/Healthy Students initiative. These agencies also worked well together to help us respond quickly to the Columbine High School incident. I have read with interest the report of the Attorney General's Coordinating Council on Juvenile Justice and Delinquency Prevention. I look forward to the report that the Surgeon General in response to my May request is preparing on the causes of youth violence. The Secretary of Labor's efforts to address the needs of youth are also about to bear fruit, as high-poverty communities implement our new Youth Opportunity Grants, and as the Secretary and the Attorney General finalize their agreement for cooperative work on those grants and on Labor's Youth Offender grant program.

With so many agencies and programs involved, and with the need for my Administration to work closely with different elements of State and local governments, tribes, schools, community groups, and families, it has become increasingly clear to me that the Federal Government needs a more effective policy coordination strategy for youth violence issues.

Therefore, today I direct the Assistant for Domestic Policy to form a White House Council on Youth Violence to provide this policy coordination, to provide flexible and timely responses to the challenge of youth violence, and to ensure that our Nation's citizens are able to benefit from the Federal Government's many antiviolenace initiatives.

Structure of the Council

The Assistant to the President for Domestic Policy will chair the Council. The Office of the Vice President and the Office of Management and Budget will be regular participants. Four agency heads will be the regular program members of the Council:

- The Attorney General, responding to the juvenile crime aspects;
- The Secretary of Health and Human Services, responding to the public health aspects, including mental health aspects, and to family issues;
- The Secretary of Education, responding to the school safety issues; and
- The Secretary of Labor, responding to youth employment and out-of-school youth issues.

The Chair of the Council may add such other officials as he deems appropriate to further the purposes of this overall effort or to participate in specific aspects of it. For example, matters relating to public health aspects would involve the Surgeon General. Matters relating to firearms control or drug abuse would involve the Secretary of the Treasury and the Director of National Drug Control Policy, respectively. Implications for economic development policies would call for involvement of the Secretary of Housing and Urban Development, the Secretary of Agriculture, and the Secretary of Commerce. Comparable policies for Indian country would engage the Secretary of the Interior. Issues relating to community service opportunities for youth would involve the Chief Executive Officer of the Corporation for National and Community Service.

The Chair, after consultation with Council members, will appoint staff members to coordinate the Council's efforts. The Chair may call upon the participating agencies for logistical support to the Council, as necessary.

#### Duties of the Council

1. Develop a citizen's information hub. The Council will develop and maintain a coordinated inventory of relevant agency programs and provide analyses of their effectiveness. It will make this inventory widely available in summary form -- and upon request in more detail -- through the services of the appropriate Council member, to elected officials, community groups, police organizations, school systems, parents, and others working on local solutions to these issues. The inventory and full texts of program reports and evaluations should be available on an easily accessible website. The availability of this compilation will be widely publicized.

2. Produce reports on youth violence. The Council will prepare or have prepared reports on various aspects of the problem of youth violence, describing, for instance, best practices in combating the problem. In doing so, the Council should consult with nonprofits, foundations, and other organizations that have conducted research and/or developed resources on the prevention of youth violence. In addition, the Surgeon General is now carrying out a broad study of the potential causes of youth violence. I ask that the Surgeon General consult closely with the Council in the development of the study so that I may have the benefit of participation of all the involved agencies in its analysis and findings.

3. Expand the Safe Schools/Healthy Students model of collaboration. This initiative of the Departments of Justice, Education, and Health and Human Services has evolved into a highly effective collaboration among the agencies. The Council will oversee this effort and examine options for improving its operations and applying the model to other governmental efforts. The Secretary of Labor will begin participation in the initiative through establishing linkages to Youth Opportunities and Youth Offender grants.

4. Provide tools for parents to deal with the issue. Many Federal programs address issues relating to strengthening the family and helping parents raise children. The Council will explore the possibility of devising a cross-program strategy to help parents address youth violence. It will also report on new tools emerging in both the private and public sectors to assist parents.

5. Coordinate the Federal research agenda. The Council will oversee coordination of agency research agendas and the development of needed cross-agency research collaborations. I ask the Council to seek to have this structure in place to support the planning for FY 2001 research funds, and where feasible, to improve the planned use of funds available from prior years.

6. Develop further policy responses. The Council will meet at the call of the Chair to discuss new findings from analyses of the youth violence issue and to consider new or modified Administration responses to it, especially those that involve more than one agency. Recommendations for initiatives will be discussed in the Council for consistency with overall coordinated policy before being presented for formal decision in the budget process. From time to time, the Council will report to me directly on the results of its efforts.

WILLIAM J. CLINTON

cc: The Vice President  
The Secretary of the Treasury  
The Secretary of the Interior  
The Secretary of Agriculture  
The Secretary of Housing and Urban Development  
The Director of the Office of Management and Budget  
The Director of the Office of National Drug Control Policy

# # #

# Sen. Specter's Youth Violence Prevention Initiative

In the Final Labor/HS/ED Conference Agreement

(BA, in millions of dollars; amounts do not reflect the 0.97 percent across-the-board cut.)

FY 2008 Conference

Comments

(S) PHS Budget

(H) PHS Enacted

Final

PHS Senate

PHS PHS Budget

PHS Enacted

Department/Program

## Health and Human Services

Department/Program	PHS Enacted	PHS PHS Budget	Final	(H) PHS Enacted	(S) PHS Budget	Comments
Office of the Surgeon General (OS)	0	0	2	2	2	Conference bill specifies amount to be used "to prepare and disseminate the findings of the Surgeon General's report on youth violence, and to coordinate with other agencies throughout the Federal government, through the establishment of a Federal Coordinating Committee, activities to prevent youth violence."
National academic centers of excellence for youth violence prevention (NAC)	0	0	10	10	10	
National youth violence prevention resource center (NYVPRC)	0	0	3	3	3	
Health care professional training						
National Institute of mental health (NIMH)						
National Institute of drug abuse (NIDA)						
National Institute of alcohol abuse and alcoholism (NIAAA)						
Knowledge development and application (SAMHSA)	40	40	60	40	40	Conference report specifies amount "to be used for the support and delivery of school-based and school-related mental health services...the Department will continue to collaborate its efforts with the Department of Education..."

## Schools, Health and Human Services

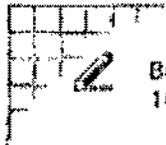
Department/Program	PHS Enacted	PHS PHS Budget	Final	(H) PHS Enacted	(S) PHS Budget	Comments
Education	40	40	95	55	55	
Parent information and resource centers (Youth violence prevention innovation)	0	0	3	3	3	
Safe and drug-free schools and communities State grants (non-add)	441	439	482	19	21	Act. Act. of Specter Youth Violence Prevention Initiative
Safe and drug-free schools and communities national programs	90	90	98	5	5	
Safe and drug-free schools and communities coordinator initiative	35	50	50	15	0	
Safe and drug-free schools and communities Project SEBY (non-add)	0	12	0	0	-12	Not part of Specter Youth Violence Prevention Initiative.
21st century community learning centers	200	600	300	100	-300	
Teacher quality enhancement grants	75	115	90	5	-35	
Character education (in the Fund for the Improvement of Education)	1	1	1	0	0	
Elementary school counseling demonstrations (in FIE)	0	0	20	20	20	
Violence prevention demonstration program (in Civic Education)	1	1	2	1	1	
Inexpensive book distribution (Youth violence prevention innovation)	0	0	4	2	2	
State grants for incarcerated youth offenders	17	12	19	19	7	
State agency neglected and delinquent program	40	42	42	2	0	
Subtotal, Education	455	911	613	153	-298	

## Labor

Youth activities formula grant (non-add)	1,001	1,003	1,001	0	0	Specter mentioned this program in his youth violence report but did not include it in his totals
Youth opportunity grants (non-add)	250	250	250	0	0	Specter mentioned this program in his youth violence report but did not include it in his totals
Job Corps (non-add)	1,309	1,347	1,359	60	12	Specter mentioned this program in his youth violence report but did not include it in his totals
Youth offender	0	0	15	15	15	
Subtotal, Labor	0	0	15	15	15	
<b>TOTAL, Specter Youth Violence Prevention Initiative</b>	<b>455</b>	<b>911</b>	<b>723</b>	<b>224</b>	<b>-228</b>	

Amount in Specter Announcement

Youth Violence Council



Barbara Chow  
10/28/99 05:44:39 PM

Record Type: Record

To: Bruce N. Reed/OPD/EOP@EOP, Ann O'Leary/OPD/EOP@EOP  
cc: Cathy R. Mays/OPD/EOP@EOP, Jennifer E. McGee/OMB/EOP@EOP  
Subject: Re: school safety

In response to your question regarding school safety.

----- Forwarded by Barbara Chow/OMB/EOP on 10/28/99 05:46 PM -----

Wei-Min C. Wang 10/28/99 04:34:52 PM

Record Type: Record

To: Barbara Chow/OMB/EOP@EOP  
cc: See the distribution list at the bottom of this message  
bcc:  
Subject: Re: school safety

Barbara, in response to your e-mail about Bruce Reed's request for information on how the conference report addresses youth violence, the Health Programs, ED, and Labor branches have put together the following table using Specter's Youth Violence Initiative as a framework. Please contact us if you need further information.



Youth Violence Prevention Conference Tabl

Wayne Upshaw

----- Forwarded by Wayne Upshaw/OMB/EOP on 10/27/99 11:49 AM -----

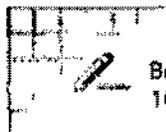


Barbara Chow  
10/27/99 11:35:38 AM

Record Type: Record

To: Wayne Upshaw/OMB/EOP@EOP  
cc: Jennifer E. McGee/OMB/EOP@EOP  
Subject: school safety

----- Forwarded by Barbara Chow/OMB/EOP on 10/27/99 11:38 AM -----



Bruce N. Reed  
10/27/99 11:32:28 AM

Record Type: Record

To: Barbara Chow/OMB/EOP@EOP

cc:

Subject: school safety

Do we know what the conf report includes on school safety (e.g., safe schools grants, Project SERV, and of course Specter's all-important youth violence priorities)?

Message Copied To:

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Jennifer E. McGee/OMB/EOP@EOP  
Barry White/OMB/EOP@EOP  
Wayne Upshaw/OMB/EOP@EOP  
Larry R. Matlack/OMB/EOP@EOP  
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Patrick Aylward/OMB/EOP@EOP  
John E. Thompson/OMB/EOP@EOP  
Kathryn B. Stack/OMB/EOP@EOP

Youth Violence  
Council

S T A F F D R A F T August 30, 1999

**Preliminary Draft Potential Administration Responses to Draft Appropriations Report  
Language from Senator Specter, July 22, 1999, on a possible Youth Violence Initiative**

NOTE: Each Specter item is shown, followed by any specific "Agency comments" received from ED, DOL, Justice, or HHS, and then a "Potential Administration response" which could be made either in agency testimony or in a written response. The "Potential Administration responses" assume that the President will have directed the formation of a DPC Working Group on Youth Violence, consistent with the latest draft directive.

"1. United States Surgeon General. -- *The Committee views youth violence as a public health problem, and therefore directs the United States Surgeon General to take the lead role in coordinating a federal initiative to prevent youth violence. The Office of the Surgeon General (OSG) within the Office of Public Health and Science shall be responsible for the development and oversight of cross-cutting initiatives within the Department of Health and Human Services and with other Federal Agencies to coordinate existing programs, some of which are outlined below to reduce the incidence of youth violence in the United States. The committee has included \$4,000,000 directly to the OSG to help in this coordination effort. Sufficient funds have been included for a Surgeon General's report on youth violence. This report, to be coordinated by the OSG, should review the biological, psychosocial and environmental determinants of violence, including a comprehensive analysis of the effects of the media, the internet, and video games on violent behavior and the effectiveness of preventive interventions for violent behavior, homicide, and suicide. The OSG shall have lead responsibility for this report and its implementation activities.*"

**Agency Views.** In meetings, the four agencies agreed that an S.G.-directed policy coordination mechanism would not work, though a role for the S.G. in information dissemination could work. In written comments, Education and Justice affirmed this view.

**Potential Administration Response.** On September XX, 1999, the President directed his Assistant for Domestic Policy to establish a policy coordination Working Group on Youth Violence. While youth violence is, in part, a public health problem, it is also a problem to be addressed from the perspective of juvenile justice, school safety, employment opportunity, and educational achievement. The policy coordination approach taken in the President's Directive will be more effective in obtaining strong agency cooperation and participation along all these dimensions, and thus has a greater potential to be effective in reducing the incidence of youth violence.

The Administration agrees that the Surgeon General should have a prominent role in the coordination of a Federal response to youth violence, as indicated in the President's directive. The Surgeon General will participate in the overall activity of the Working Group through the Secretary of Health and Human

Services. In addition, In May, 1999, the President directed the Surgeon General to undertake development of a report on the causes of youth violence. The analysis for that report will be enhanced by participation of the other Federal agencies involved, as the President directed when establishing the Working Group. The Surgeon General's report is being conducted within currently available funds.

"2. Federal Coordinating Committee on the Prevention of Youth Violence. -- The Committee also directs the Secretary of HHS to establish a Federal Coordinating Committee on the Prevention of Youth Violence. This Committee should be chaired by the Surgeon General and co-chaired by representatives from the OSG, within the office of public health and science, the Departments of Justice, Education and Labor to foster interdepartmental collaboration and implementation of programs and initiatives to prevent youth violence."

**Agency Views.**

- DOJ: A Juvenile Justice Coordinating Council chaired by the Attorney General already exists. The Administration has sought for this Council to be reauthorized and DOJ supports continuation of the current Council, with some modification to give the Surgeon General a specific role.

**Potential Administration Response.** As noted in the Response to #1, the President has determined that policy coordination on youth violence is best elevated to a Domestic Policy Council Working Group.

We note also that on the juvenile justice dimension of the issue, there already exists a Juvenile Justice Coordinating Council chaired by the Attorney General. The Administration seeks reauthorization of this council and will ensure that the Council conducts its work in close coordination with the Domestic Policy Council Working Group.

"3. National Academic Centers of Excellence on Youth Violence Prevention. -- The Committee has included \$10,000,000 to support the establishment of ten National Centers of Excellence at academic health centers that will serve as national models for the prevention of youth violence. These Centers should: (1) develop and implement a multi-disciplinary research agenda on the risk and protective factors for youth violence, on the interaction of environmental and individual risk factors, and on preventive and therapeutic interventions; (2) develop and evaluate preventive interventions for youth violence, establishing strong linkages to the community, schools and with social service and health organizations; (3) develop a community response plan for youth violence, bringing together diverse perspectives including health and mental health professionals, educators, the media, parents, youth people, police, legislators, public health specialists, and business leaders; and (4) develop a curriculum into medical, nursing and other health professional training programs."

**Agency Views.**

- DOJ. There is not a need for this approach nor would it be effective. Specter's approach parallels, in part, the Comprehensive Strategies program that DOJ's Office of Juvenile Justice and Delinquency Prevention (OJJDP) has in place and, as a result, has the potential to further fractionate the research agenda. DOJ supports this type of work already through its Blue Print series and other research efforts. Justice does support the development of a curriculum for the training of health care professionals on violent behavior identification, assessment and intervention with high risk youth, and the integration of this curriculum into medical, nursing and other health professional training programs. In addition, DOJ would support similar curricula and training for educators. There is no funding for this item in the President's FY 2000 Budget -- discussion needed.

**Potential Administration Response.** The Administration does not at this time support creation of new institutions to carry out the research and other activities proposed. Further, it is not clear that locating any such responsibilities only in academic health centers could successfully bring to bear the full range of academic disciplines and professional input necessary. Creation of new institutional settings of this sort appears to duplicate activity already funded in the Comprehensive Strategies program that DOJ's Office of Juvenile Justice and Delinquency Prevention (OJJDP) has in place and, as a result, has the potential to further fractionate the research agenda.

The President has charged the Working Group with ensuring the close coordination of the research and development agendas and activities of multiple agencies to ensure that duplication is avoided and that all available resources are deployed most effectively. The Working Group is also ensuring close coordination and wide dissemination of materials to assist communities in developing their youth violence prevention strategies.

It is premature at this time to launch these new institutions or appropriate these funds, while agency coordination and consultation is still in the developmental stage.

"4. National Youth Violence Prevention Resource Center. -- *The Committee has included \$2,500,000 to establish a National Resource Center on Youth Violence Prevention. This center should establish a toll free number (in English and Spanish) and an internet website, in coordination with existing Federal web site resources, to provide accurate youth violence prevention and intervention information produced by the government and linked to private resources. Hundreds of resources are now available in this issue including statistics, brochures, monographs, descriptions of practices that work, and manuals about how to implement effective interventions. This Resource Center will provide a single, user friendly point of access to important, potentially life-saving information about youth violence and an explanation about preventing youth violence and how to intervene. Additionally, technical assistance on how to establish programs in communities across the country by providing local resources would also be made available through the National Resource Center."*

**Agency Views.**

- DOJ. This Center would overlap with other current efforts, particularly regarding the provision of technical assistance.

**Potential Administration Response.** A new Center is not needed at this time. The President has charged the Working Group with the responsibility of developing effective dissemination techniques, specifically including an easily accessible website. The Surgeon General has been asked to take a leading role in this activity, with the active support of the other agencies. If any additional resources are needed for this effort, that determination will be made in the course of development of the FY 2001 Budget, and review of spending plans for FY 2000 appropriations. At this time, no funds are necessary for this purpose above what has been requested in the President's FY 2000 Budget.

"5. Health Care Professional Training. -- *The Committee has included sufficient funds for the training of primary health care providers, pediatricians and obstetricians/gynecologists in detecting and intervening with child and youth violence and with child abuse.*"

#### **Agency Views.**

- DOJ. Support the development of a curriculum for the training of health care professionals on violent behavior identification, assessment and intervention with high risk youth, as well as integration of this curriculum into medical, nursing and other health professional training programs. In addition, DOJ would support similar curricula and training for educators.
- HHS. The President's Budget eliminates funding for HRSA's primary health care medicine training program. Accordingly, discussion needed.

**Potential Administration Response.** The Administration has already developed some materials for communities to use in identifying potentially violent children, and has disseminated them widely. The Administration supports and will carry out, under the aegis of the Working Group, analysis of the need for any additional materials. In addition, the budget proposes a \$40 million initiative for health care professional training in children's hospitals. At this time, therefore, no new funds are necessary for health care professional training and materials development above what has been requested in the President's FY 2000 Budget.

"6. Parental Responsibility/Early Intervention. -- *Sociological and scientific studies show that the first three years of a child's cognitive development sets the foundation for life-long learning and can determine an individual's emotional capabilities. Parents, having the primary and strongest influence on their child, play a pivotal role at the state of development. Statistics have found that parental relationships affect their child's brain in many ways. A secure, highly interactive, and warm bond can bolster the biological systems that help a child handle their emotions. Research further indicates that a secure connection with the parent will better equip a child to handle stressful events throughout life. Statistics show that the parental assistance program in particular has helped to lower the incidence of child abuse and neglect, reduces placement of children in special education programs, and involves parents more actively throughout their child's school*

*years. The committee recognizes that early intervention activities conducted through the Department of Education's parental assistance program can make a critical difference in addressing the national epidemic of youth violence, and therefore includes an additional \$3,000,000 to expand its services to educate parents to work with professionals in preventing and identifying violent behavioral tendencies in their children."*

**Agency Views.**

- ED. The Senate report indicates that an additional \$3 million will be provided to expand the Department of Education's services to educate parents to work with professionals in preventing and identifying violent behavior tendencies in their children. There is no funding for this item in the President's FY 2000 Budget -- discussion needed.
- DOJ. If any additional funds are agreed to for this effort, they should be coordinated with relevant DOJ and HHS programs, including nurse home visitation.

**Potential Administration Response.** The Administration strongly concurs in the importance of early childhood intervention to improve children's futures on many dimensions. As a result, significant funding increases were requested in the FY 2000 budget for Head Start, Child Care, Even Start, the proposed Early Learning Fund, and many other relevant programs. These resources, sought within an overall balanced budget, are adequate at this time. The primary focus now needs to be on ensuring that all these resources are deployed in a consistent and coordinated fashion.

*"7. National Institute of Mental Health. -- Many risk factors are established early in a child's life (0 to 5 years), including child abuse and neglect. However, less dramatic problems that delay cognitive and social and emotional development may also lead to later serious conduct problems that are resistant to change. The Committee encourages NIMH to address both of these types of problems by supporting research to understand and prevent abuse and neglect, by encouraging research on how to best instruct parents and child care workers in appropriate interventions; and by supporting research that develops and evaluates interventions for early disruptive behavior in diverse preschool and community settings. In addition, the institute should work to ensure that the goals of all interventions include effectiveness and sustainability."*

**Agency Views.**

- HHS. In this item as well as items 8, 9, and 11, the Senate report identifies only the research work done by the National Institute on Mental Health (NIMH). While NIMH is the dominant institute at NIH in the area of youth violence, there are four other institutes with important roles to play. To be accurate, the report language should be broadened to acknowledge the roles of these other institutes -- NICHD, NIDA, NIAAA, and NINR. In addition, in order to conduct the research identified in the draft report language, HHS would have to revisit its current research strategy.
- DOJ. DOJ, through OJJDP and the National Institute of Justice, has conducted a significant amount of research in this area. HHS's research agenda should be coordinated with DOJ.

**Potential Administration Response.** The Administration agrees that research to understand and prevent abuse and neglect is needed. However, the research institute cited is only one of five in NIH that is conducting important work in this area (others: NICHD, NIDA, NIAAA, and NINR). In addition, Justice's OJJDP and the National Institute of Justice are engaged in relevant research. The President has directed the DPC Working Group to ensure that the various research efforts in these and other agencies are brought into a coordinated agenda, to maximize the impact of available resources and to make findings available in an accessible way to all the different groups whose improved efforts are necessary; parents, child care workers, school personnel, public safety personnel, health workers, and others.

"8. Attention Deficit Hyperactivity Disorder (ADHD) and Depression. -- *These disorders, which often emerge in the 5-12 year age range, are significant risk factors for antisocial behavior and violence. Comprehensive research-based programs have been developed to prevent youth conduct disorders with some success. The Committee urges HHS to continue its work toward the development and evaluation of programs aimed at prevention, early recognition, and intervention for depression, youth suicide and violence in diverse school and committee settings to determine their effectiveness and sustainability; to support the development and evaluation of behavioral interventions for home and classroom to manage ADHD and conduct problems; to identify through research the most cost-effective features of proven prevention programs for resource poor communities; and to support multi-site clinical trials to establish safe and effective treatment of acute and long-term depression and ADHD.*"

#### **Agency Views.**

- HHS. See HHS response to Item 7.
- Education. Department of Education has a significant role in dealing with this population. The text should indicate that HHS will coordinate its research, evaluation, and program development activities with ED.

**Potential Administration Response.** As with the response to item #7, the need now is not for more uncoordinated attention by parts of the Government. The research coordination the President has called for is the essential step to ensuring that all the related research on each relevant topic is conducted in a coordinated and consistent manner, not only in the HHS health institutes, but with the Departments of Education and Justice and Labor and perhaps other agencies.

"9. Adolescent Depression and Conduct Problems. -- *The combination of depression with conduct problems is an explosive mix in teenagers from about 12 to 18 years of age. In addition, early adolescence is an important time to stop the progress of violent behavior and delinquency. Multisystemic therapy (MST), in which specially trained individuals work with the youth and family in their homes, schools and communities, have been found to reduce chronic violent or delinquent behavior. Research has shown sustained improvements for at least four years, and MST is cost effective when compared to conventional community treatment programs in that it has proven to reduce*

*hospitalization and incarceration.*"

**Agency Views.** See HHS response to item 7.

**Potential Administration Response.** Again, the coordination of research being undertaken through the auspices of the DPC Working Group is what is most needed now, on this and other related topics.

"10. Foster Care. -- *Therapeutic Foster Care is an effective home based intervention for chronically offending delinquents. Key elements of the program include providing supervision, structure, consistency, discipline, and positive reinforcement. This intervention results in fewer runaways and program failures than other placements and is less expensive. The Committee encourages NIMH to work in collaboration with CDC and SAMHSA to implement effective model interventions for juvenile offenders with conduct disorders in diverse populations and settings. NIMH has initiated the nation's first large-scale multi-site clinical trial for treatment of adolescent depression, and the Committee supports additional research to improve recognition of adolescent depression. The institute is also urged to work to support development of new behavioral and other psychosocial therapies specially aimed at youth with depression or ADHD.*"

**Agency Views.** HHS and DOJ. HHS's Administration for Children and Families (ACF) and DOJ's OJJDP are already working in this area. Both should be added to the list of collaborators. Also, it seems like the last two sentences of this item belong in item 9.

**Potential Administration Response.** This issue again highlights the need for a strong coordination function. Both HHS' Administration for Children and Families and Justice's OJJDP are also already working in this area.

"11. Research. -- *There are four cross-cutting areas in need of research action across all agencies: community interventions, media, health provider training, and dissemination. The Committee directs NIMH to ensure that research focuses on: examining the feasibility of public health programs combining individual, family and community level interventions to address violence and identify best practices developing curricula for health care providers and educators to identify pediatric depression and other risk factors for violent behavior; studying the impact of the media, and communities to recognize childhood depression, suicide risk, substance abuse, and ADHD and decreasing the stigma associated with seeking mental health care. The Committee also encourages NIMH to work in collaboration with CDC to create a system to provide technical assistance to schools and communities to provide public health information and best practices to schools and communities to work with high risk youth.*"

**Agency Views.**

- DOJ and ED. The Senate Report calls for NIMH to work in collaboration with CDC to create a system to provide technical assistance to schools and communities to provide public health

information and best practices to schools and communities. NIMH should also coordinate its efforts with ED and DOJ's OJJDP.

- HHS. See HHS response to Item 7.

**Potential Administration Response.** The need for research coordination across a range of issues has been well established. It is not appropriate to task a single research institute with this responsibility. That duty has been assigned to the DPC Working Group.

"12. Safe School, Healthy Students. -- *The Committee has included \$80,000,000, an increase of \$40,000,000 over the fiscal year 1999 appropriation, to support the delivery and improvement of mental health services in our nation's schools. These funds allow State and local mental health counselors to work closely with schools to provide services to children with emotional, behavioral, or social disorders. The program is being administered collaboratively by the Department of Education and Health and Human Services to help school districts implement a wide range of early childhood development techniques, early intervention and prevention strategies, suicide prevention, and increased and improved mental health treatment services. Some of the early childhood development services include effective parenting programs and home visitations. In addition to providing counseling services and prevention strategies, funds will be used to collect data in the number and percentage of students engaged in violent behavior, incidents of serious violent crime in schools, suicide attempts, and students suspended and/or expelled from school.*

**Agency Views.** To be accurate, "Justice" should be inserted after "Departments of Education and Health and Human Services".

- DOL. Insert the following at the end of this paragraph,
  - ▶ "In FY2000, the Department of Labor will begin participation in the initiative as resources become available."
- ED and DOJ. The Committee has included \$80 million for SAMHSA's SS/HS activity -- \$40 million above the President's Budget. The way this program is structured, additional funds would have to be added to the budgets of ED and Justice for their portion of the SS/HS Initiative. While the President's Budget includes \$60 million for this initiative, those funds are for continuation efforts. The \$40 million of funds for mental health services are new funds. Without other new funds we would not be able to operate a new competition.
- HHS. The draft assumes that all SAMHSA funds for the SS/HS initiative are administered collaboratively by the Departments of Health and Human Services and Education. However, while all of the funds support prevention of school violence, \$25 million is specifically administered collaboratively by SAMHSA and the Department of Education. In addition, there is no funding for this item in the President's FY 2000 Budget -- discussion needed.

**Potential Administration Response.** The Safe Schools/Health Students initiative made its initial grants from resources contributed by Justice, Education, and HHS. Future investments should be made within the same coordinated framework. In addition, in FY 2000, to the extent funds are available,

Labor will also be a part of this initiative. The President's budget has already proposed continuation of the initial round of grants in FY 2000.

"13. Youth Service Delivery Systems. -- *The Committee is aware that the Workforce Investment Act (WIA) brings new emphasis to the development of coherent, comprehensive youth services that address the needs of low-income youth over time. It believes that youth service delivery systems under WIA integrate academic and work-based learning opportunities, offer effective connections to the job market and employers, and have intensive private-sector involvement. Such effective systems can provide low-income, disadvantaged youth with opportunities in our strong economy as alternatives to youth violence and crime. The Committee further recognizes the potential of Youth Councils for creating the necessary collaboration of private and public groups to create community strategies that improve opportunities for youth to successfully transition to adulthood, postsecondary education and training. Thus, the Committee has included funds to continue investments in WIA formula-funded youth training and employment activities, the Youth Opportunities grant program, the Job Corps, and the Youth Offender grant program serving youth who are or have been under criminal justice system supervision.*"

**Agency Views.** None.

**Potential Administration Response.** The Administration appreciates the Committee's support of the budget requests for youth programs under the Workforce Investment Act. The role of the Department of Labor in the youth violence issue is explicitly recognized in the President's Directive establishing the Working Group on Youth Violence.

14. 21<sup>st</sup> Century Community Learning Centers. -- *The Committee urges the Department support projects which emphasize safety, crime awareness, and substance abuse prevention in their after-school plans. The Committee recognizes that the 21<sup>st</sup> Century Community Learning Centers is critical to preventing youth violence in that it reduces idleness and offers alternative activities to children when they conclude their school day, at a time when they are typically unsupervised. Nationally, each week, nearly 5 million children ages 5-14 are home alone after school, which is when juvenile crime rates double. According to the Department of Justice, 50 percent of all juvenile crime occurs during the hours of 2 p.m. and 8 p.m. and on the weekdays."*

**Agency Views.** None.

**Potential Administration Response.** The Administration welcomes the Committee's support of this program and looks forward to its favorable consideration of the increase requested in the budget of \$400 million, for a total FY 2000 level of \$600 million.

"15. Safe and Drug Free Schools. -- *The Committee is extremely concerned about the*

*increasingly frequent occurrence of violence in our Nation's schools. Therefore, the Committee has provided sufficient funds within the safe and drug free schools and communities national programs to support activities that promote safe learning environments for students. Such activities should include targeted assistance, through competitive grants, to local educational agencies for community wide approaches to creating safe and drug free schools; provide alternative educational settings for students who are expelled for bringing a gun to school or for other disciplinary reasons; improve the assessment of student behavior as part of the disciplinary process, and enhance the capacity of schools to provide mental health services to troubled youth; and provide training for teachers and school security officers to help them identify students who exhibit signs of violent behavior, and respond to disruptive and violent behavior by students. The Committee also encourages the Department to coordinate efforts with children's mental health programs."*

**Agency Views.** None.

**Potential Administration Response.** The Administration welcomes the Committee's support of its Safe and Drug Free Schools budget request, including its goals of making grants under this authority more effective. The Administration has sought the Congress's support for these management improvements through requested appropriation language and in its reauthorization proposal for the Elementary and Secondary Education Act.

*"16. Coordinator Initiative. -- The Committee has included \$50,000,000 for the Coordinator Initiative. This is an increase of \$15,000,000 more than the fiscal year 1999 appropriation. The Committee has provided resources for this program as part of its youth violence prevention initiative. The Committee recommendation will enable the Department to provide assistance to local educational agencies to recruit, hire, and train drug prevention and school safety program coordinators in middle schools with significant drug and school safety problems. These coordinators will be responsible for developing, conducting and analyzing assessments of their school's drug and crime problems, and identifying promising research-based drug and violence prevention strategies and programs to address these problems."*

**Agency Views.** The Administration appreciates the Committee's support for this increase requested in the President's Budget.

**Potential Administration Response.** The Administration appreciates the Committee's support for this increase requested in the President's Budget.

*"17. Teacher Partnership Grants. -- The Committee believes that professional development of K-12 teacher is a necessary component to addressing the epidemic of youth violence. The Committee has provided additional funds to be used for teacher partnership grants that prepare new and existing teachers to identify students who are having difficulty*

*adapting to the school environment and may be at-risk of violent behavior. Funds should also be used to train teachers on how to detect, manage and monitor the warning signs of potentially destructive behavior in their classrooms."*

**Agency Views.** The Senate report indicates that "the Committee has provided additional funds to be used for teacher partnership grants that prepare new and existing teachers to identify students who are having difficulty adapting to the school environment and may be at risk of violent behavior." The report does not indicate how much funds have been added or to what program. This information is essential if an assessment is to be made.

**Potential Administration Response.** The Administration has proposed substantial funding for teacher training, and hopes the Committee will support those requests. The Administration's reauthorization proposal for the Elementary and Secondary Education Act would make all teacher education funding more effective.

"18. Character Education. -- *Within the \$10,300,000 included for character education partnerships grants, the Committee recommends \$4,000,000 to be used as part of the youth violence prevention initiative. The funds will be used to encourage states and school districts to develop pilot projects that promote strong character, which is fundamental to violence prevention. Character education programs should be designed to equip young individuals with a greater sense of responsibility, respect, trustworthiness, caring, civic virtue, citizenship, justice and fairness, and a better understanding of the consequences of their actions."*

**Agency Views. ED.** The Senate Report indicates that, "the Committee recommends \$4 million to be used as part of the youth violence prevention initiative." As all character education programs are designed "to equip young individuals with a greater sense of responsibility, respect, trustworthiness, caring, etc.", the intent of this item is unclear.

**Potential Administration Response.** The Administration appreciates the Committee's support for its budget request for character education programs, but notes that the entire appropriation for this purpose is important to reducing youth violence. A set-aside is not appropriate or necessary.

"19. Elementary School Counseling Demonstration. -- *Within the amount recommended, the Committee has included sufficient funds for the Elementary School Counseling Demonstration Program to establish or expand counseling programs in elementary schools. The Committee is concerned about the inaccessibility of school-based mental health care professionals for young children. Many students who are having a difficult time handling the pressures of social and academic demands could benefit from having mental health care readily available. The Committee notes that there are approximately 24,000 school psychologists serving the nation, which is only one psychologist for every 2,300 students. The Committee believes that increasing the visibility of mental health care professionals would legitimize their role as part of the school's administrative*

*framework, thereby, encouraging students to seek assistance before resorting to violence."*

**Agency Views.** ED. The Senate Report states that, "within the amount recommended, the Committee has included sufficient funds for the Elementary School Counseling Demonstration Program to establish or expand counseling programs in elementary schools." It is unclear what "within the amount recommended" means. There haven't been any funds set aside for this activity. It should be further noted that the funds for the Middle School Coordinator are often confused with counselors, this however is not the case. They are two very different jobs.

**Potential Administration Response.** The Administration has not requested new funding for the Elementary School Counseling Demonstration program. The Administration does strongly support access to appropriate mental health services for children, as evidenced by the prominent role of mental health activities and SAMHSA in the Safe Schools/Healthy Students initiative.

"20. Education Research. -- *Within the amounts provided, the Committee has included \$1,500,000 to continue the violence prevention initiative begun in fiscal year 1999. The Committee encourages that fund be used to conduct a five State violence prevention demonstration program on public and private elementary, middle, and secondary schools involving students, parents, community leaders, volunteers, and public and private sector agencies, such as law enforcement, courts, bar associations, and community based organizations."*

**Agency Views.** ED. The Senate Report refers to a "violence prevention initiative begun in FY 1999". ED is unsure to what this refers. Also, ED is unclear as to which program the funds are to be allocated.

**Potential Administration Response.** As noted, there are funds for research on aspects of youth violence in many agencies. No new funding is needed above what has been requested in the budget. Instead, the focus needs to be on coordinating research funding, a task the DPC Working Group is undertaking.

"21. Literacy Programs. -- *The Committee has included \$7,500,000 in increased funding for programs such as Reading is Fundamental, State Grants for Incarcerated Youth Offenders/Prisoner Literacy Programs, and the Neglected and Delinquent/High Risk Youth program. These funds will be used to motivate youth to read and enhance their academic achievement. Literacy promotion encourages young individuals to pursue productive goals, such as continued education and gainful employment."*

**Agency Views.** ED. The Senate Report indicates that there is an increase of \$7.5 million to be allotted to three different programs but does not provide a breakdown of where the funds are to be allotted?

**Potential Administration Response.** To the extent these funds are within the President's budget request, the Administration welcomes the Committee's support. The budget is a balanced effort to

provide maximum funding for all priorities within the overall need to meet the spending caps and preserve the surplus until Social Security and Medicare reforms are in place.

*Specter Floor Statement 9/10/99 12:40 pm  
on His Youth Violence Initiative*

MR. SPECTER: MR. SENATOR, I THANK THE DISTINGUISHED SENATOR FROM VERMONT FOR INTERJECTING A FEW MOMENTS FOR MY COMMENTS. SENATOR HARKIN AND I HAVE JUST ANNOUNCED A SIGNIFICANT PROGRAM ON YOUTH VIOLENCE PREVENTION WHICH I THINK IS WORTHY OF A COMMENT OR TWO ON THE SENATE FLOOR BEFORE WE ADJOURN. NEXT WEEK THE SUBCOMMITTEE ON LABOR, HEALTH, HUMAN SERVICES AND EDUCATION

**(12:46:55) (MR. SPECTER) (NOT AN OFFICIAL TRANSCRIPT)**

WILL HAVE A MARKUP. SENATOR HARKIN, AS RANKING MINORITY MEMBER OF THAT COMMITTEE AND I CHAIR IT, AND WE HAVE WORKED FLEW A PROGRAM NOW A YOUTH VIOLENCE PREVENTION INITIATIVE WHERE WE ARE ALLOCATING \$831 MILLION. \$331 MILLION IS NEW MONEY AND THE BALANCE IS A REALLOCATION OF FUNDS WITHIN THE DEPARTMENTS WHICH WILL BE DIRECTED TOWARD PREVENTING THE SCOURGE OF YOUTH VIOLENCE WHICH WE HAVE SEEN SO MUCH OF IN LITTLETON, COLORADO,

**(12:47:27) (MR. SPECTER) (NOT AN OFFICIAL TRANSCRIPT)**

AND SO MANY OTHER PLACES. THE PROGRAMS WHICH WE WILL BE PROVIDING HERE WILL INVOLVE COUNSELING, LITERACY GRANTS, AFTER-SCHOOL PROGRAMS, DRUG-FREE SCHOOLS, ALCOHOL THERAPY REHABILITATION, MENTAL HEALTH SERVICES, JOB TRAINING, CHARACTER EDUCATION, MEDICAL DETECTORS TO PREVENT GUNS FROM BEING TAKEN INTO SCHOOLS. THIS PROGRAM WILL BE DIRECTED BY THE SURGEON GENERAL, RECOGNIZING THIS PROGRAM AS A NATIONAL HEALTH CRISIS

**(12:48:05) (MR. SPECTER) (NOT AN OFFICIAL TRANSCRIPT)**

AS ARTICULATED AS LONG AGO AS 1928 BY DR. C. EVERETT COOP WHO WAS THEN THE SURGEON GENERAL. WHEN THESE TERRIBLE OWE OCCURRENCES HAPPEN AT PLACES LIKE LITTLETON, THERE IS A LOT OF HANDLING, A LOT OF FINGERPOINTING. BUT WE HAVE YET TO HAVE A SUSTAINED, COORDINATE NATED EFFORT ON A LONG-TERM BASIS TO DEAL WITH THE UNDERLYING CAUSES AND COME TO GRIPS WITH THOSE CAUSES. SENATOR HARKIN AND I CONVENED THREE LENGTHY MEETINGS AMONG THE PROFESSIONALS OF THE THREE DEPARTMENTS -- THE DEPARTMENT OF

**(12:48:41) (MR. SPECTER) (NOT AN OFFICIAL TRANSCRIPT)**

EDUCATION, THE DEPARTMENT OF LABOR, THE DMT OF HEALTH AND HUMAN SERVICES. THE EXPERT WHOSE SAT TOGETHER SAID THAT WAS THE FIRST TIME THEY'D BEEN CONVENED IN THAT KIND OF A SESSION. AND AFTER THE FIRST SESSION, THEY WENT BACK TO THE DRAWING BOARDS, THEY DID SO AGAIN AFTER THE SECOND SESSION AND AGAIN AFTER THE THIRD SESSION IN CONJUNCTION WITH OUR SUBCOMMITTEE STAFF AND HAVE WORKED OUT AN EXTENSIVE PROGRAM WHICH IS COMPREHENSIVE IN 11 PAGES OF OUR PROPOSED MARKUP NEXT WEEK. INCLUDED IN THIS

**(12:49:13) (MR. SPECTER) (NOT AN OFFICIAL TRANSCRIPT)**

PROGRAM IS FUNDING FOR THE SURGEON GENERAL TO PULL TOGETHER ALL OF THE AVAILABLE INFORMATION ON THE IMPACT OF MOVIES, TELEVISION AND VIDEO GAMES VIOLENCE AND TO UNDERTAKE WHATEVER OTHER STUDIES ARE NECESSARY WITH APPROPRIATE METHODOLOGY, WITH MANY OF THOSE INDUSTRIES CLAIMING THAT THE EXISTING STUDIES DON'T REALLY DEAL IN A METHODOLOGICAL WAY THAT IS ACCURATE. NEXT TUESDAY THERE WILL BE A HEARING OF OUR SUBCOMMITTEE WHERE THE SECRETARIES OF THE THREE DEPARTMENTS PLUS THE DEPUTY

**(12:49:48) (MR. SPECTER) (NOT AN OFFICIAL TRANSCRIPT)**

ATTORNEY GENERAL, ERIC HOLDER, WILL PARTICIPATE WHERE WE WILL BE MOVING FORWARD WITH THE SPECIFICS ON THIS PRAFT THIS PROGRAM HAS BEEN COORDINATED WITH THE PRESIDENT THROUGH HIS OFFICE OF DOMESTIC COUNSELOR, AND WE THINK IT COULD PROVIDE A VERY, VERY SIGNIFICANT STEP IN DEALING WITH YOUTH VIOLENCE PREVENTION, A VERY MAJOR PROBLEM IN AMERICA TODAY, AND THIS GOES TO THE UNDERLYING CAUSES. I WOULD ASK CONSENT THAT THE --

**(12:50:21) (MR. SPECTER) (NOT AN OFFICIAL TRANSCRIPT)**

I WOULD ASK UNANIMOUS CONSENT THAT THE 11-PAGE TEXT OF OUR PROGRAM BE INCLUDED IN THE "CONGRESSIONAL RECORD" AS IF READ IN FULL FOLLOWING MY REMARKS.

**(12:50:28 NSP) (THE PRESIDING OFFICER) (NOT AN OFFICIAL TRANSCRIPT)**

THE PRESIDING OFFICER: WITHOUT OBJECTION.

**(12:50:31 NSP) (MR. SPECTER) (NOT AN OFFICIAL TRANSCRIPT)**

MR. SPECTER: I THANK THE CHAIR FOR THE TIME ON THE FLOOR AND YIELD THE FLOOR.

**(12:50:35 NSP) (THE PRESIDING OFFICER) (NOT AN OFFICIAL TRANSCRIPT)**

THE PRESIDING OFFICER: UNDER THE PREVIOUS ORDER, THE SENATE STANDS ADJOURNED UNTIL 12:00 NOON MONDAY, SEPTEMBER 13.

ADJOURN:

*put Specter on back in radio address*

**D R A F T**, August 19, 1999 4:00 p.m.

**MEMORANDUM FOR:** The Assistant to the President for Domestic Policy  
The Attorney General  
The Secretary of Health and Human Services  
The Secretary of Education  
The Secretary of Labor  
The Director of the Office of Management and Budget

**FROM:** The President

**Subject:** Youth Violence Working Group

Violence by youth and against youth is an issue that deeply concerns us all. Youth violence can be thought of as a juvenile crime issue, as a mental health issue, and as a school safety issue. It arises all around the country, and in urban, suburban, and rural areas. It can have differing impacts on particular socio-economic groups, such as urban, low-income, racial minorities. Recent data indicate a decline in some forms of juvenile crime, but as a nation, we must all do more to reduce the incidence of such crimes further and more rapidly. Whether a drive-by shooting in the inner city, or the killings at Columbine High School, we are shocked and disturbed when these crimes occur. They strike at our children, those we hold most dear.

A number of Federal programs already address many aspects of the youth violence issue. I am particularly proud of the joint efforts of the Attorney General, the Secretary of Health and Human Services, and the Secretary of Education, whose collaboration on the development of the Safe Schools/Healthy Students initiative enabled them to work together so well to help us respond quickly to the Columbine incident; the initiative will soon make grants to many more communities ready to devise coordinated approaches to reducing the likelihood of such incidents in the future. I have read with interest the report of the Attorney General's Coordinating Council on Juvenile Justice and Delinquency Prevention. I also look forward to the report the Surgeon General is preparing on the causes of youth violence, in response to my request in May. The Secretary of Labor's efforts to address the needs of youth, particularly out-of-school, are also going to bear fruit soon, as high poverty communities implement our new Youth Opportunity Grants, and as the Secretary and the Attorney General finalize their agreement for cooperative work on those grants and Labor's Youth Offender grant program.

With so many agencies and programs involved, and with the need for this Administration to work closely with so many different elements of State and local government, tribes, the schools, community groups, and families, it has become increasingly clear to me that the Federal government needs a more effective policy coordination strategy for youth violence issues.

Therefore, today I direct my Assistant for Domestic Policy, Bruce Reed, to form a Working Group of the White House Domestic Policy Council to provide this policy coordination.

## **Structure of the Working Group**

The Assistant to the President for Domestic Policy will chair the Working Group. The Director of the Office of Management and Budget will be a regular participant. Four agency heads will be the regular program members of the Working Group:

- The Attorney General, responding to the juvenile crime aspects.
- The Secretary of Health and Human Services, represented as appropriate by the Surgeon General, responding both to the public health aspects and the family issues;
- The Secretary of Education, responding to the school safety issues.
- The Secretary of Labor, responding to youth employment and out-of-school youth issues.

The Chair of the Working Group may add such other officials as he deems appropriate to further the purposes of this overall effort or to participate in discussions of specific aspects of it. For example, matters relating to firearms control or drug abuse would involve the Secretary of Treasury and the Director of National Drug Control Policy, respectively. Implications for economic development policies would call for involvement of the Secretary of Housing and Urban Development, the Secretary of Agriculture, and the Secretary of Commerce. Comparable policies for Indian country would engage the Secretary of the Interior. Issues relating to community service opportunities for youth would involve the Chief Executive Officer of the Corporation for National and Community Service.

The Chair, after consultation with Working Group members, will appoint a Staff Liaison to coordinate efforts of the Working Group. The Chair may call upon the agency members for logistical support to the Working Group, as necessary.

## **Duties of the working group**

1. Coordinated information dissemination. The Working Group will develop and maintain a coordinated inventory of relevant agency programs, and any analyses of their effectiveness. It will make this inventory widely available in summary form, and upon request in more detail, through the services of a Working Group member, to elected officials, community groups, police organizations, school systems, parents, and others working on local solutions to these issues. The inventory and full texts of program reports and evaluations should be available on an easily accessible website. The availability of this compilation will be widely publicized. The Surgeon General may be asked to oversee the information dissemination functions.

On August 17, 1999, I announced that a non-profit, non-partisan "National Campaign Against Youth Violence" had been established to bring together all segments of society to help prevent youth violence. The Working Group will consult with the National Campaign to learn about its

activities and to benefit from what the Campaign learns from communities across the Nation.

2. Study of the causes of youth violence. As I directed in May 1999, at the White House Conference on Youth Violence, the Surgeon General is carrying out a broad study of the potential causes of youth violence. I ask that the Surgeon General consult closely with the Working Group in the development of the study, so that I may have the benefit of participation of all the involved agencies in its analysis and findings.

3. Safe Schools/Healthy Students. This initiative of the Departments of Justice, Education, and Health and Human Services has evolved into a highly effective collaboration among the agencies. The Working Group will oversee this effort and examine options for improving its structure and operations. The Secretary of Labor will begin participation in the initiative as resources become available.

4. The role of parents. Many Federal programs address issues relating to strengthening the family and helping parents raise children. The Working Group will explore the possibility and utility of devising a cross-program parenting strategy to the youth violence response, a coordinated approach across a number of family-focused programs, perhaps similar to what is now done under Safe Schools/Healthy Students.

5. Coordinated research agenda. The Working Group will oversee coordination of agency research agendas and the development of needed cross-agency research collaborations. I ask the Working Group to seek to have this structure in place to guide the planning for and obligation of FY 2001 research funds, and wherever feasible, to improve the use of funds appropriated for FY 2000 and earlier years.

6. Meetings and development of further policy responses. The Working Group will meet at the call of the Chair, to discuss new findings from analyses of the youth violence issue and to consider new or modified Administration responses to it, especially those that involve more than one agency. Recommendations for initiatives will be discussed in the Working Group for consistency with overall coordinated policy, before being presented for formal decision in the budget process. From time to time, the Working Group will report to me directly on the results of its efforts.

c:     The Secretary of Housing and Urban Development  
       The Secretary of Agriculture  
       The Secretary of the Treasury  
       The Secretary of the Interior  
       The Director of the Office of National Drug Control Policy



Office of the Attorney General  
Washington, D. C. 20530

August 9, 1999

- ① Parenting Conf
- ② Prison to work / Reentry Courts

*Handwritten notes:*  
 To Gary R... JDP  
 from Ann Harkins  
 Bruce  
 Janet gave to Peter  
 John

The President  
The White House  
Washington, D.C. 20500

Dear Mr. President:

America is only as healthy as its communities, and our communities are at a crossroads. As the year 2000 draws near, we face a new century with an opportunity to demonstrate significant reductions in crime and improve outcomes for children, families and communities. This moment in time provides a unique occasion for the Federal government in partnership with State and local jurisdictions to make a concerted commitment to the effective practices we know can result in safer streets, stronger communities, and healthy, law-abiding children and families.

Under your leadership, this Administration has developed and implemented several significant efforts, including Empowerment Zones and Enterprise Communities, the Livable Communities Agenda, and the New Markets Initiative. At the Justice Department, we have had considerable success with Weed & Seed and our Comprehensive Strategies program, to name but a few. We have established various partnerships with the Departments of Education, Health and Human Services, Labor, EPA and HUD, and worked in coordination with other agencies, as well.

There is more progress to be made. It cannot be done by Departments working alone. While partnerships to date between two and, more rarely, three agencies have improved our effectiveness, broader efforts will increase our success exponentially.

Broader efforts require not only your leadership and support, but the ongoing, active involvement of the White House. To best accomplish the objectives described below, the Domestic Policy Council should serve the coordinating function. Housing these proposed initiatives in the White House will both raise their profile and indicate to communities that they are receiving this Administration's highest level of commitment.

I would very much like to work with you in two specific areas that I believe are critical to the health of our communities and the well-being of all Americans. In the area of healthy building blocks for child development, I believe we have

The President  
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made great strides, and I am recommending several additional steps we might take to institutionalize our approach. A second, very compelling area that is less well developed pertains to the reentry into society of persons completing prison terms, a large number of whom are between the ages of 18 and 35. Our handling of this issue will have tremendous impact on public safety and the criminal justice system in the next century. I urge you to consider the following proposals:

#### Safe Schools/Healthy Children/Strong Communities

Since 1992, this Administration has learned an extraordinary amount about how the federal government can best assist communities, families, and children. Building on decades of prior experience in federal support for communities, we have finally learned critical lessons about how best to provide to communities the tools they need to support safe, healthy, and prosperous citizens. I believe there are six pillars, or building blocks of a safe and healthy community for children:

- 1) strengthening parents;
- 2) ensuring adequate health care;
- 3) improving education and job preparation;
- 4) getting adults more involved in the lives of kids;
- 5) safeguarding children's environments; and
- 6) providing public safety.

During the last year we have taken a major step toward funding comprehensive community-building strategies by bringing together the resources of three agencies to combat youth violence. The FY99 Safe Schools/Healthy Students (SS/HS) program will provide 50 communities with \$380 million over three years to execute comprehensive safe school strategies. The strategies must include partnerships between the school district, local law enforcement, and the local mental health authorities. Collaboration is also required with community-based organizations, parents and others. For the purpose of this program, a comprehensive strategy must include the following six elements:

- 1) a secure school environment;
- 2) prevention and early intervention;
- 3) mental health assessment and services;
- 4) early childhood development;
- 5) education reform; and
- 6) safe school policies.

This first-ever effort to channel support from three Cabinet agencies into one funding stream has received a strong response: more than 470 applications were received, of which 340 passed the

The President  
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first two levels of review. The grants are scheduled to be awarded at the end of August, and I hope you will join the Departments in making the announcement.

#### Grant Expansion

We can build on the initial success of this effort. I propose that we expand this grant to encompass, even more comprehensively, elements that create safe and healthy growing environments for children. The next three areas for expansion that seem most logical are job preparation (Department of Labor), nutrition (USDA) and physical health (HHS). There are a number of ways to accomplish this, but I would recommend one of the following alternatives:

- (1) Create a second round of 50 grants that would engage all five agencies (with an added contribution from HHS on the physical health side). This would require an additional expenditure of \$400 - \$450 million over three years. By doing this, we would meet the obvious need and interest of a larger number of communities, but the expense is significant. Currently, the agency contributions for year one of SS/HS are: DOJ: \$95 million (\$15 million from OJJDP and \$80 million from COPS); DOE: \$60 million from the Safe and Drug Free Schools Program; and HHS: \$25 million from the Center for Mental Health Services. Additional agency contributions should be no less than \$15-20 million per year to make their participation worthwhile.
- (2) A less costly alternative would be to hold a limited competition among the successful FY99 applicants to broaden their grants for the second and third years in the areas described above. This would have the benefit of reaching communities that we have already determined to be most prepared to plan comprehensively and execute those plans, and deepening our impact in those communities.

There may be other agencies, such as HUD or Transportation, that can contribute in relevant program areas. The Treasury Secretary has also expressed his interest in the project to me.

#### Federal Healthy Parenting Collaborative

Our interagency collaboration should not end with joint grant making. Our work in early childhood development has led us to understand the importance of, and the need to, equip parents, particularly parents of children who experience significant risk factors, with the knowledge and skills to raise their children in a safe and healthy environment. Secretary Riley has frequently said that the most important element in preventing youth from

The President

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becoming violent is the presence of a warm, caring adult with whom the youth has a strong, individual connection. Most experts believe that the best connections are between children and their parents.

A number of Cabinet-level agencies make significant investments in programs targeted at parents. Some of these programs are directly focused on healthy parenting and some are aimed at the target population but have a different focus (e.g., Welfare-to-work, WIC, etc.). Several months ago, my staff met with staff from the Department of Education and the Department of Health and Human Services to get an overview of their primary programs in this area. They found many possible areas for knowledge sharing, cooperation and collaboration. However, there is little or no current coordination on this issue among the relevant agencies, although we do work together on related issues such as neglected and abused children and children exposed to violence.

I propose that you create a Federal Healthy Parenting Collaborative. Senior officials at the Departments of Justice, Education, HHS, HUD, Labor, Agriculture, Interior, Defense and others would participate in a working group with the goal of coordinating and enhancing our efforts within the government and with the private, foundation, and non-profit sectors. Information and knowledge sharing would enable the agencies to enhance and cross-fertilize our programs. A Department of Education parenting effort that is housed in their adult literacy program could provide us with materials for work that the Department of Justice does in prisons and vice versa. Several agencies have fatherhood initiatives that are not currently coordinated. Without a formal mechanism for sharing information government-wide, we will miss out on important opportunities.

After sharing information and knowledge among ourselves, the Collaborative would collectively engage in outreach with experts in academia, the private sector, state and local government, the foundation world and the non-profit sector, culminating in a "White House Conference on Healthy Parenting in the 21<sup>st</sup> Century" that you would host in early 2000. The Conference would be the occasion to set a national agenda with goals and commitments by all the relevant players. The Healthy Parenting Collaborative would be an effective vehicle for federal government cooperation with the non-profit organization you announced at the May 10 summit meeting following the Columbine tragedy and for various other initiatives such as the Ad Council/Kaiser Foundation "Talk to your Kids" campaign.

A Government-Wide Community Information Network

The President  
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Everywhere I travel, people ask for easier, more convenient access to information about grants and programs of the Federal government. The information available from each agency is balkanized, but the concerns and interests of the public are not isolated by agency. An important component of this Safe Schools/Healthy Students/Strong Communities Initiative should be to provide centralized, seamless information about available programs and ongoing activities.

Over the past 18 months, the Justice Department has developed a page on our web site called, "Building Blocks for Safe and Healthy Communities." This page contains information about all of our programs and grants, divided by topic. The five primary topics are employment, health, shelter, education and public safety. Each topic is further divided, depending on the developmental stage of life covered by the program: infancy to preschool, K-12, or post-high school. This enables every user to quickly identify what they are interested in by subject area and age level.

I would like to see every Cabinet-level agency organize information about its programs in a similar format. One entity should then have the responsibility to package all of this information and make it available over the Internet.

This might have been impossible to do before the Internet, but as more and more people have access to the Web, it becomes inexcusable not to harness the technology to put government at their fingertips. I know there are costs involved in this project, but I do not think they would be too significant if every agency absorbed their share. My staff has already had some promising discussions about this with other agencies and OMB.

### Reentry

We have spent considerable time in this country focusing on increasing prison bed space, and little time making community corrections viable and effective. Various sentencing reforms have propelled prison populations from 320,000 inmates in 1980 to roughly 1.2 million in 1998. The costs of confinement in the same period rose from about \$5 billion to \$22 billion (1996). At the same time, we now have approximately 3.9 million men and women on probation and parole in this country. That is almost 4 times as many offenders out in the community as there are in prison.

Public debate has been focused on record prison growth, but the obvious consequence -- record prison releases -- has been almost entirely ignored. Some 500,000 inmates will leave prison this year. They will return mainly to urban areas and will

The President  
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return in disproportionate numbers to certain urban neighborhoods. For example, exploratory work conducted at the National Institute of Justice found that 80 percent of the inmates returning to Baltimore last year returned to 5 percent of the city's zip codes. We have not done a lot to get either the offenders or our communities ready for this. To protect our communities and continue the reduction in crime, we need to do more.

We must confront the potential danger that returning inmates present to communities. One quarter of the entire paroled population, some 173,000 parolees, returned to state prisons in 1997. Previous studies by the Bureau of Justice Statistics found that some 65 percent of all inmates will be returned to custody within 3 years of release. These returns are a significant drain on state resources: states now admit one revocation to prison with every two new commitments. Thus, while the primary concern is public safety, the primary solution is not likely to be increased parole revocation.

The volume of returning inmates introduces new social phenomena that must be considered:

- ▶ In areas of concentrated reentry, inmates pose not just individual safety concerns but community safety threats;
- ▶ Abolition of parole in many states and reductions in other state community release program resources exacerbate the social adjustment task for individuals and communities alike; and
- ▶ The basic demographics of prison populations - males aged 18 to 35 - offers American industry the single largest untapped labor pool in the domestic economy.

We need to reorient our approach to this segment of the community, the 18-35 year old, who has gotten on the wrong side of the criminal justice system, or who is at-risk of doing so. We cannot become a society that treats these individuals only as threats to be contained, and not as resources to be nurtured. Community corrections and supervision programs that include drug testing, drug treatment and other transitional services, such as job training and placement assistance, are critical to restoring hope to the individuals involved, and to minority communities decimated by the high percentage of men in prison, on probation or on parole.

Our strategies must simultaneously keep communities safe; minimize returns to prison; and maximize contributions to state and local economies. Policy makers must devise strategies that balance surveillance and sanctions against long term human

The President  
Page 7

resource investments. We must transform this danger into opportunity.

We have been considering two basic strategies: Reentry Courts and Reentry Partnerships. Reentry courts build from the drug court concept of judicial supervision in order to improve the offender's long-term behavior. Judges would assume oversight of parole and other conditional release functions in order to monitor performance and channel human resources. Reentry partnerships build from police/corrections partnerships. Institutional and community corrections agencies would team with local police and urban services to monitor offenders in the community but also target job, housing, family support, and counseling resources. The Department of Justice is continuing to develop both of these concepts.

While the Department of Justice has expertise in sanctions, it needs the support of other Federal agencies to help develop the human resources components of these programs. We have identified a number of agencies as potential partners in reentry programs:

- \* HUD (reentry and long-term housing);
- \* HHS (welfare assistance eligibility to provide transitional income), Administration on Children and Families (support for absentee fathers -- a third of all inmates have children), SAMSHA (CMHS for mental health and CSAT for drug treatment services);
- \* DOL (jobs and training programs);
- \* USDA Food and Nutrition Service (food stamp; WIC); and
- \* ED (adult literacy; training programs).

I propose that you issue a directive creating a new working group composed of these agencies. The purpose of this working group would be to develop an integrated team approach to dealing with these issues, create opportunities for communities to develop their own comprehensive strategies and remove any existing unnecessary barriers. I am willing to spend whatever time necessary and work closely with the DPC. \*

Over the next year, I hope that we can both use the bully pulpit to create a public discussion of these issues.

The magnitude of the reentry problem is a very recent discovery. No one yet has a firm grasp on what to do or how to do it. What has surprised officials so far is the diversity of audiences that resonate with the issue and the willingness of

The President

Page 8

state and local agencies to participate in experiments even though no promises of financial aid have been made. Perhaps policy makers see returning offenders as an identifiable safety threat. Possibly officials see chances to integrate human resources in new and more effective ways. I believe we can have a significant impact on this issue during the next fifteen months.

\* \* \*

I realize these proposals are ambitious. But I believe we owe the American people nothing less. I hope you will seriously consider implementing some or all of these projects. If you choose to do so, I pledge to do everything within my power to make them a success.

I look forward to talking with you further about these ideas and any other relevant proposals that you might be entertaining. Thank you for your consideration and for your leadership in this important area.

Sincerely,



Janet Reno

*Youth Violence  
Council*

THE WHITE HOUSE

WASHINGTON

October 15, 1999

MEMORANDUM FOR THE ATTORNEY GENERAL  
THE SECRETARY OF LABOR  
THE SECRETARY OF HEALTH AND HUMAN SERVICES  
THE SECRETARY OF EDUCATION  
THE ASSISTANT TO THE PRESIDENT FOR  
DOMESTIC POLICY

SUBJECT: White House Council on Youth Violence

Violence by youth and against youth is an issue that deeply concerns us all. Youth violence can be thought of as a juvenile crime issue, as a public health issue, and as a school safety issue. It affects every region and demographic group. As many recent incidents have made us aware, it is a problem that can strike with unexpected force -- and that now demands uncommonly unified responses. That is why I announced, on August 17, 1999, that a nonprofit, nonpartisan "National Campaign Against Youth Violence" had been established to bring together all segments of society to help prevent youth violence.

The Federal Government already addresses many aspects of youth violence through its programs. I am particularly proud of the joint efforts of the Attorney General, the Secretary of Health and Human Services, and the Secretary of Education in developing the Safe Schools/Healthy Students initiative. These agencies also worked well together to help us respond quickly to the Columbine High School incident. I have read with interest the report of the Attorney General's Coordinating Council on Juvenile Justice and Delinquency Prevention. I look forward to the report that the Surgeon General in response to my May request is preparing on the causes of youth violence. The Secretary of Labor's efforts to address the needs of youth are also about to bear fruit, as high-poverty communities implement our new Youth Opportunity Grants, and as the Secretary and the Attorney General finalize their agreement for cooperative work on those grants and on Labor's Youth Offender grant program.

With so many agencies and programs involved, and with the need for my Administration to work closely with different elements of State and local governments, tribes, schools, community groups, and families, it has become increasingly clear to me that the Federal Government needs a more effective policy coordination strategy for youth violence issues.

Therefore, today I direct the Assistant for Domestic Policy to form a White House Council on Youth Violence to provide this policy coordination, to provide flexible and timely responses to the challenge of youth violence, and to ensure that our Nation's citizens are able to benefit from the Federal Government's many antiviolence initiatives.

#### **Structure of the Council**

The Assistant to the President for Domestic Policy will chair the Council. The Office of the Vice President and the Office of Management and Budget will be regular participants. Four agency heads will be the regular program members of the Council:

- The Attorney General, responding to the juvenile crime aspects;
- The Secretary of Health and Human Services, responding to the public health aspects, including mental health aspects, and to family issues;
- The Secretary of Education, responding to the school safety issues; and
- The Secretary of Labor, responding to youth employment and out-of-school youth issues.

The Chair of the Council may add such other officials as he deems appropriate to further the purposes of this overall effort or to participate in specific aspects of it. For example, matters relating to public health aspects would involve the Surgeon General. Matters relating to firearms control or drug abuse would involve the Secretary of the Treasury and the Director of National Drug Control Policy, respectively. Implications for economic development policies would call for involvement of the Secretary of Housing and Urban Development, the Secretary of Agriculture, and the Secretary of Commerce. Comparable policies for Indian country would engage the Secretary of the Interior. Issues relating to community service opportunities for youth would involve the Chief Executive Officer of the Corporation for National and Community Service.

The Chair, after consultation with Council members, will appoint staff members to coordinate the Council's efforts. The Chair may call upon the participating agencies for logistical support to the Council, as necessary.

#### Duties of the Council

1. Develop a citizen's information hub. The Council will develop and maintain a coordinated inventory of relevant agency programs and provide analyses of their effectiveness. It will make this inventory widely available in summary form -- and upon request in more detail -- through the services of the appropriate Council member, to elected officials, community groups, police organizations, school systems, parents, and others working on local solutions to these issues. The inventory and full texts of program reports and evaluations should be available on an easily accessible website. The availability of this compilation will be widely publicized.
2. Produce reports on youth violence. The Council will prepare or have prepared reports on various aspects of the problem of youth violence, describing, for instance, best practices in combating the problem. In doing so, the Council should consult with nonprofits, foundations, and other organizations that have conducted research and/or developed resources on the prevention of youth violence. In addition, the Surgeon General is now carrying out a broad study of the potential causes of youth violence. I ask that the Surgeon General consult closely with the Council in the development of the study so that I may have the benefit of participation of all the involved agencies in its analysis and findings.
3. Expand the Safe Schools/Healthy Students model of collaboration. This initiative of the Departments of Justice, Education, and Health and Human Services has evolved into a highly effective collaboration among the agencies. The Council will oversee this effort and examine options for improving its operations and applying the model to other governmental efforts. The Secretary of Labor will begin participation in the initiative through establishing linkages to Youth Opportunities and Youth Offender grants.
4. Provide tools for parents to deal with the issue. Many Federal programs address issues relating to strengthening the family and helping parents raise children. The Council will explore the possibility of devising a cross-program strategy to help parents address youth violence. It will also report on new tools emerging in both the private and public sectors to assist parents.

5. Coordinate the Federal research agenda. The Council will oversee coordination of agency research agendas and the development of needed cross-agency research collaborations. I ask the Council to seek to have this structure in place to support the planning for FY 2001 research funds, and where feasible, to improve the planned use of funds available from prior years.

6. Develop further policy responses. The Council will meet at the call of the Chair to discuss new findings from analyses of the youth violence issue and to consider new or modified Administration responses to it, especially those that involve more than one agency. Recommendations for initiatives will be discussed in the Council for consistency with overall coordinated policy before being presented for formal decision in the budget process. From time to time, the Council will report to me directly on the results of its efforts.

*William J. Clinton*

cc: The Vice President  
The Secretary of the Treasury  
The Secretary of the Interior  
The Secretary of Agriculture  
The Secretary of Housing and Urban Development  
The Director of the Office of Management and Budget  
The Director of the Office of National Drug Control Policy

THE WHITE HOUSE  
WASHINGTON  
November 3, 1999

MEMORANDUM FOR THE SECRETARY OF THE TREASURY

SUBJECT: White House Council on Youth Violence

Recently, I announced the formation of the White House Council on Youth Violence, to be chaired by the Assistant to the President for Domestic Policy and to include the Attorney General and the Secretaries of Health and Human Services, Labor, and Education. The purpose of this Council is to provide policy coordination on issues central to the prevention of youth violence, to provide flexible and timely responses to the challenge of youth violence, and to ensure that our Nation's citizens are able to benefit from the Federal Government's many anti-violence initiatives.

Due to the central role the Department of the Treasury plays in matters related to firearms control, I am adding the Secretary of the Treasury to the Council as one of its regular program members. Through this memorandum, I ask for your participation on the Council, to help in the Federal Government's important effort to help prevent youth violence.

*William J. Clinton*

cc: Assistant to the President for Domestic Policy

NATIONAL CAMPAIGN AGAINST YOUTH VIOLENCE

*copy to B2*  
*Yell Holman Campaign*

MEMORANDUM

**DRAFT**

TO: President Clinton  
FROM: Jeffrey L. Bleich  
DATE: October 14, 1999  
RE: National Campaign To Prevent Youth Violence: Two-Month Status Report

This memo provides a summary of the Campaign's progress to date. Briefly, we are well ahead of schedule in advancing each of the Campaign's three strategic objectives (i.e., launching a large scale media campaign, inaugurating a community-by-community violence reduction campaign, and improving the delivery of non-violence resources nationwide). This progress, however, is in jeopardy because the Campaign has not been able to raise early capital and assemble an initial Board of Directors as quickly as expected. As set forth below, we would be particularly grateful for any assistance that the White House can provide in identifying Board members and providing introductions to these individuals.

I. Substantive Program

The Campaign has made substantial progress in advancing its three objectives. The following summarizes some accomplishments that you may wish to announce in connection with the Voices Against Violence youth summit on October 19.

A. Media Campaign

**Contracts:** The Ad Council Board has agreed to adopt our ad campaign for a three-year advertising effort. We have hired Foots, Cone & Belding, the largest advertising agency in North America, and a San Francisco design firm, Templin/Brink Designs to develop a multiphase program that will include T.V. PSAs, radio spots, movie trailers, in-school internet and Channel One programs, print media, and grass-roots "guerilla" marketing.

**Messages:** We conducted meetings on October 5 and 6 in New York at the Ad Council to develop our message and enlist cooperation with other like-minded organizations and media. The meetings were attended by several television executives including representatives from NBC, CBS, MTV, the WB, Discovery, Court TV, AT&T BIS, and Time Warner. In addition, the meetings included several youth violence experts and other groups who are creating related PSAs

## NATIONAL CAMPAIGN AGAINST YOUTH VIOLENCE

campaigns in order to clarify our message and ensure coordination. We determined that there is a need for the Campaign to emphasize two key messages. The first message, to youth, will be youth-generated and will amplify existing efforts by young people to discourage violence. It will be patterned after the Students Against Drunk Driving messages that empowered young people to take a stand against drunk driving. The second message, to parents and care-givers, is that violence is learned behavior which can be unlearned. Each of us has the ability to stop teaching violence to our children.

**Media Support:** We have already received commitments from several media sources to run our PSAs and potentially co-brand our programs. Most significantly, the NFL and Westwood One radio have agreed to run radio spots eight weeks, as soon as they are ready. The NFL and Foote, Cone are on schedule to have our ads on the air the week of November 1, and to run the ads continuously until the end of the football season. Foote, Cone expects to have all print ads ready to go by January 1, and to roll-out our first set of PSAs and trailers by February 2000. All of the attendees at the Ad Council meeting made a commitment to encourage their networks to run the PSAs. In addition, we are now in negotiations to co-brand our messages with several major corporations, including The Gap, Simon Malls, Disney, Levi Strauss, AOL, the NBA, NFL, Major League Baseball, and Mattel.

**Related Events:** We are developing the following major events to support and enhance our ad campaign:

**Athletes for Non-Violence:** We have arranged to meet with representatives of all of the professional sports leagues on October 22-23 in Colorado Springs to organize a unified campaign of professional athletes and leagues to help young people understand the importance of being physical in a productive way, and that violence is never okay. This initiative would be carried out through an ad hoc Citizenship Through Sports Alliance representing all of the major sports, several sports agent organizations, and Do Something's "community coaches" program.

**Concerts and Events:** MTV, WB, Nick, Discovery, SHINE, and Do Something have agreed in principle to help develop and expand upon the the MTV, Fight for Your Rights concept of anti-violence concerts and events to raise funds and youth consciousness. We are in the process of contacting Ken Kragen who organized the recent NetAid event.

**Media Non-Violence Day:** We are approaching the networks, major cable channels, and major studios to organize a day of media non-violence on April 20 (the anniversary of Columbine) in honor of those youths who

NATIONAL CAMPAIGN AGAINST YOUTH VIOLENCE

were injured or died from violence. The working title for this program is either "Speak Your Peace" or "Give Peace A Chance."

School Programs: Working with SHINE, The Learning Company and Broderbund (software divisions of Mattel), Zap Me (an on-line school based program), Court TV, Ripple Effects, NARAS, the Bernstein Center, and the Justice and Education Departments, as well as other providers of non-violence and esteem-building curricula in the schools, we will be providing extensive in-school and after school arts programs. These will be developed through the internet, video, and Channel One. These programs are designed to occupy youth during critical after-hours times and to provide up-to-date techniques for preventing violence, building dispute resolution skills, identifying at-risk youth, and drawing on community resources to treat at risk youth. Alan Rambam of SHINE is taking a leading role in developing a network to support this effort.

Military Support: We have contacted Secretary of the Army Caldera, Secretary of the Navy Danzig, and General Colin Powell to develop a message as part of the Armed Forces campaign that emphasizes how real strength comes from discipline, and the world's heroes are people who help make and keep peace.

B. City-by-City Campaign

This portion of the campaign is directed toward helping local communities develop effective, multi-disciplinary approaches to violence prevention. Our strategy has four components. First, we are identifying the communities in America that are most at need and working with local youth violence services to identify where gaps in services exist. Second, we are identifying individuals on the ground capable of organizing a sustained interdisciplinary effort in that community to reduce violence. Third, we are recruiting corporate sponsors to make a multi-year commitment to support best practices (such as Big Brothers, Big Sisters) for a number of communities, or adopt a community's multi-disciplinary program. Fourth, we are arranging with corporations and media to underwrite a town hall meeting and nationally covered kick-off event in a different community every two weeks in 2000 to launch these efforts. We have made substantial progress on each of these fronts.

Cities in Need: In conjunction with the National Center for Juvenile Justice we have now completed a community-by-community database of juvenile arrests and victimization. We are analyzing the data this week to determine which are the 40 communities most in need in the U.S. based on absolute numbers of youth violence incidents, rates of youth violence arrests, and trends in that community. Our statisticians expect to have the list completed this week.

## NATIONAL CAMPAIGN AGAINST YOUTH VIOLENCE

**People on the Ground:** We have reached formal agreements with several national youth services organizations groups that have agreed to identify and provide their best people nationally to pull together effective multidisciplinary programs in their respective community. These groups include Americorp, City Year, Vista, America's Promise, Points of Light, YWCA, The California Wellness Foundation, National Funding Collaborative for Violence Prevention, The National Violence Prevention Practitioners Network, YouthBuild, Do Something, the National Crime Prevention Council, the Boston Violence Prevention Project, the California State Violence Prevention Authority, and other local organizations. We will also be contacting several other organizations such as Boys & Girls Clubs of America, the Boy Scouts and Girl Scouts, Big Brothers Big Sisters, the Red Cross, and the YMCA. We are also in the process of arranging a meeting with the Conference of Mayors and the National League of Cities to develop a network of people who are reliable and will ensure genuine community involvement in this initiative.

**Corporate Sponsors:** Although we are waiting until we have selected appropriate cities and identified actual needs before approaching sponsors, our preliminary discussions with potential sponsors have been very encouraging. Representatives from Southern California Edison have expressed interest in sponsoring such a program in Southern California and the Gap has offered to help with a similar program in Northern California. We have also received a preliminary expression of interest from BMW in funding a youth violence program in South Carolina.

**Kick-off Events:** We have had tremendous success in recruiting underwriters to sponsor events around the country. Court TV has offered to host 10 youth-forum town halls on the subject of youth violence -- tailoring them to the specific issues in each City to coincide with this effort. We have received preliminary offers from the Gap and the Simon Mall Corp. (developers of the Malls of America) to host these events, which would then be broadcast nationally. Teen People has also agreed to host 6-10 youth-oriented town hall meetings on the subject of youth violence in 2000. Finally, another national cable channel has confidentially committed to hosting four nationally televised events on the issue, featuring town hall meetings of youth experts in various cities.

Although delivering a meaningful contribution to individual communities will require help from numerous affiliates, their enthusiasm for our approach appears genuine, and their early commitments to assist in this are particularly encouraging.

### C. Clearinghouse

Finally, as noted in my prior memo, there is a perceived need within the various communities that work on youth violence issues that better communication and access to effective programs is needed. We have enlisted AOL to help us work with various foundations to build upon existing databases and clearinghouses to link these groups effectively.

NATIONAL CAMPAIGN AGAINST YOUTH VIOLENCE

II. Administrative Efforts

Incorporation: The Campaign was incorporated on September 17 and filed its application for 501(c)(3) status during the week of October 11.

Office Space: The Campaign has established its headquarters at 33 New Montgomery Tower, 20<sup>th</sup> Floor, San Francisco, California.

Personnel: The Campaign has hired or extended employment officers to the following people:

- (1) Chief Operating Officer, Mark Abbott: Hired. Prior to joining the Campaign, Abbott was the Chief Operating Officer of Major League Soccer.
- (2) Communications Director, Sarah Ingersoll: Offered employment. Ingersoll is currently the point person for OJJDP's youth violence programs. She has been instrumental in working with NCPD, ONDCP, the Ad Council, and Justice in developing public relations campaigns. Ingersoll has expressed interest but is also committed to completing her work at OJJDP.
- (3) Public Relations Director, Camille Massey: Offered employment. Massey is the communications director for the Lawyers Committee for Human Rights in New York. She has expressed preliminary interest in the position.
- (4) Development Director, Peter Sherer: Sherer has extensive experience in fundraising and was recommended by Eli Segal. He has expressed preliminary interest in the position and we are currently checking his references.
- (5) Outreach Coordinator, Lisa Danzig: Danzig has been active in the violence prevention field for the past four years. She is the daughter of the Secretary of the Navy, Richard Danzig, and is well-connected nationally with several affiliates.
- (6) Researcher, Hillary Margolis: Margolis is a Yale graduate who has agreed to work without pay for the Campaign prior to beginning her service in the Peace Corp in 2000.

Fundraising: As noted above, although we have received some financial commitments, we have not yet received any cash contributions. This has prevented the Campaign from: (1) making payments to the Ad Council, Foote Cone & Belding, and Brink/Tamplin Design to begin media research and production; (2) hiring essential personnel; arranging necessary travel. Our current commitments are as follows:

Department of Justice:	\$100,000	expected 11/99
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NATIONAL CAMPAIGN AGAINST YOUTH VIOLENCE

Kaiser Family Foundation,	\$25,000+	expected 11/99
Neal Neilinger, Deutschebank	\$100,000?	requested 10/99
Steve Case, AOL Foundation	\$100,000+	expected 11/99
Ira Lippmann, Guardsmark	\$100,000	expected 3/00
Maurice Paprin	\$20,000+	

Business Plan and Budget: A draft business plan and budget has been prepared for approval by the Board of Directors once the Board is formed. A copy is attached to this summary. As noted, we expect that the budget for the Campaign for the first 12 months will be approximately \$3 million.

Board of Directors: We have made some progress in establishing the initial 10 member Board of Directors. Because we have not been able to arrange for people who know many of these Board members to contact them and make introductions, we have expanded our initial list. We will hope to announce the Board's formation before the end of this month.

The names and status of the Board members is listed below:

Steve Case (AOL), Invited and accepted  
Ira Lippmann (Guardsmark), Invited and accepted  
Deborah Prothrow-Stith (Harvard), Jeff Bleich has invited, awaiting response  
Judith McHale (Discovery), Mark Abbott has invited, awaiting response  
Leigh Steinberg (Steinberg & Moorad), Jeff Bleich has invited, awaiting response  
Ron Burkle (Yucaipa), Marsha Scott will introduce Jeff Bleich  
Bill Moyers (PBS), Jeff Bleich to invite  
Rob Reiner (I Am Your Child), Jeff Bleich to invite  
Gerald Levin (Time Warner), Eli Segal to invite  
Leo Hindery (former AT&T BIS Chair), Mike Smith to invite  
Rosie O'Donnell (Entertainer), Kate Carr to invite  
Bill Cosby (Entertainer/Educator), Margot Strom or Secretary Riley to invite  
Richard Thornburgh (Former AG), Jeff Bleich to invite  
Benjamin Civiletti (Former AG), Jeff Bleich to invite  
Hugh McColl (Bank of America), Rahm Emanuel to invite  
Neal Neilinger (Deutschebank), Mark Abbott has invited, awaiting response  
George Soros (Open Society), Rahm Emanuel to invite  
Jim Burke (Johnson & Johnson), Ron Olson to invite  
Don Keogh (Coca-Cola), Ron Olson to invite  
Brian Mulligan (Universal), Ron Olson to invite  
Jill Brudt (Mattel), Jeff Bleich to invite  
Tom Murphy (Cap Cities), Ron Olson to invite  
Augie Busch IV (Anheuser-Busch), Vilma Martinez to invite  
Eli Segal (Welfare to Work), Jeff Bleich to invite

NATIONAL CAMPAIGN AGAINST YOUTH VIOLENCE

**Internet Site:** AOL has agreed to assist us in developing our home-page. As noted, our website will link to various clearinghouses that provide services in the youth violence area. Brink/Templin have begun the design work for the Site.

**Marketing:** Foote, Cone & Belding has agreed to develop and oversee the Campaign's media efforts. It has assumed responsibility for promoting the campaign and all public relations efforts, including developing campaign messages, program names, and a logo for the organization.

**Advisory Panels:** We have established six advisory panels to support the work of the Campaign: Media, Social Science, Grassroots, Youth, Industry, and Political.

**Media:** We assembled an ad hoc board of advisers including several other PSA creators, advertising agencies, television executives, and violence experts which met in New York on October 5 to discuss campaign themes. We may ask Hubert Jessup of Mediascope to chair this effort going forward.

**Social Science:** John Devine of New York University has agreed to chair the National Academic Advisory Council. He is in the process of inviting 25 internationally renowned scholars to join the council. Harvard University's Kennedy School of Government has agreed to host the first meeting of this group this fall.

**Youth Advisory Council:** Eric Dawson of Peace Games in Boston has agreed to form the Youth Advisory Council. The Council will be composed of at-risk youth from around the Country who will advise the Board regarding media messages and community programs.

**Grassroots Advisory Council:** We are considering asking Pam Eakes of Mothers Against Violence in America to chair the Grassroots Advisory Panel.

**Political Panel:** We have developed a bi-partisan list of individuals to include in our political advisory panel. We will work with the National Conference of Mayors to assemble this panel.

**Business and Industry Panel:** We are in the process of engaging one or more experts in the area of corporate sponsorships to assist us in developing the Industry panel.

**Affiliate Outreach:** We have contacted over 200 organizations and established formal affiliations with approximately 150. We are in the process of preparing a database of these partnerships.

NATIONAL CAMPAIGN AGAINST YOUTH VIOLENCE

III. Conclusion

Although the Campaign is less than two months old, I believe we have made an unusually strong start in our efforts. Our ability to maintain this pace is, at present, limited only by delays in developing our initial Board and to raise the immediate cash necessary to hire staff and fund on-going media efforts. Thank you again for your great support. We are also thankful for the help of Marsha Scott, Bruce Reed, Tom Freedman, Eric Liu, Richard Socarides, and Karen Kullman.



U.S. Department of Justice

Office of the Deputy Attorney General

*copy to Courtland*

Washington, DC 20530

March 2, 2000

Mr. Bruce Reed  
Assistant to the President  
for Domestic Policy  
The White House  
Washington, D.C. 20500

Dear Mr. Reed:

RE: Agency Representative for White House Council on Youth  
Violence

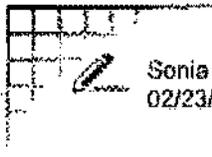
We have agreed to assign Marie Burke to the Domestic Policy Council as the agency representative from the U.S. Department of Justice. This assignment would be effective starting March 27, 2000 through January 20, 2001. In this capacity, Marie would serve as the Deputy Director of the newly formed White House Council on Youth Violence.

As Deputy Director, Marie would support the Director in carrying out the President's directive including: 1) developing a citizens' information hub of resources on youth violence; 2) producing reports on youth violence; 3) developing tools for parents; 4) coordinating a Federal research agenda on youth violence; and 5) developing other appropriate policy responses to the problem of youth violence.

Sincerely,

Bernie Delia  
Counsel to the Deputy  
Attorney General

Sonia's background



Sonia G. Chessen  
02/23/2000 05:59:01 PM

Crime -  
Youth Violence  
Council

Record Type: Record

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Subject: Youth Violence Council Meeting



Specter Memo.dofY 01 Youth Violence.d

I wasn't sure how much detail you would like, but here are some suggestions for the Council meeting.

You might want to welcome the Cabinet members to the first meeting of the Council and remind them that the Council was established by the President to coordinate policy, programs and research. The President continues to be concerned about this issue - maybe mention the 8.8 billion investment in youth violence in the 2001 budget (attached).

The following is then an update of where we stand on the Council activities:

• **Logistics** - We have space, have a Director, still working on getting other staff - would appreciate any contributions from the Departments. (You may want to specifically ask the Secretaries to commit one FTE and tell them Sonia will follow-up.)

• **Developing a citizen's information hub** - we are working on pulling together a website, using work that has already been done and hopefully modeling the site after an existing interagency partnership (such as afterschool.gov). We are working closely with CDC, who received \$2.5 million from Specter to do a Resource Center (website and 1-800 number) We will be pulling together a workgroup on this and would welcome any suggestions they have for members. *June*

• **Produce reports on youth violence.** - Sonia is already working with Surgeon General's office to coordinate with them on the development of the S.G.'s report on Youth and Violence. President is also particularly interested in our getting a handle on how we can and are improving comprehensive support structures in the school environment, (i.e., peers, parents, teachers, mental health practitioners). This may be a good topic for a report. We would welcome others. *best practices counseling, MI*

• **Expand the Safe Schools/Healthy Students model of collaboration.** - The Council is supporting the work of the interagency management and looking for ways of institutionalizing the existing structure as well as expanding it to other initiatives. Staff have made a preliminary selection of 23 more grants, which should be announced in March.

4/14 - Nat. campaign  
4/20 - Anniv. of Columbian  
5/14 - In March March

- New to the Wanny Guide

•**Provide tools for parents to deal with the issue** – The White House, as well several Departments, is interested in focusing attention on parenting (may want to mention the possibility of a White House Conference on Raising Teens). Know that there have been interagency efforts around parenting and look forward to tapping in to that to develop materials. Sonia will convene those who have been involved in existing efforts.

•**Coordinate the Federal research agenda** – An interagency working group on school safety and violence research has met. OSTP has worked with this group to craft a research piece that supports SS/HS. The group will continue to meet to identify opportunities for joint grant announcements as well as keeping each other up-to date on ongoing research. The Departments have already identified places where they could leverage small amounts of research dollars by contributing to each others grants.

#### **Specter --**

At some point you should talk about Specter- February 29th is the hearing which will involve panel testimony. Each Secretary will give an opening statement. Specter will ask general questions about youth violence and then specific questions of each Dept. We provided staff with a memo summarizing everyone's progress on Specter's youth violence initiative(attached). The Secretaries should be able to speak in one voice on our progress and coordination.

Specter is very interested in this issue and would like to be involved in the council. He has requested that each Department assign someone as a "ramrod" on the issue. If they already know who that is (and most of them will because they got a letter from Specter asking them to identify that person and let him know who he/she was) they should let us know. We want to make sure that these ramrods are coordinating through the Council.

#### **What I think the Secretaries will say:**

Secretary Summers will probably be talking about three things: 1) working with gun manufacturers to get them to do things voluntarily; 2) parent-asking-parent program; and 3) working with DOJ or CDC collection of gun injury data.

Attorney General – will talk about SS/HS and institutionalizing this method of working together.

Secretary Herman will talk about the need for the Council to help integrate programs and policy at the community level- (also Safe Schools/ health Students). She will speak on the virtues of coordination.

Secretary Shalala will reiterate her interest in looking for the positive in young people. She may support doing a conference on youth.

Deputy Secretary Holleman will talk about using the Council to coordinate policy (e.g., Education wants to know what the other Departments are doing on things that affect ED (i.e,

# Japan's Troubling Trend: Rising Teen-Age Crime

By HOWARD W. FRENCH

NISHIO, Japan — Insulated by the innocence of her 16 years, Hanae Nagatani had never taken seriously the threats against her.

For weeks before she was killed there had been anonymous letters and menacing phone calls. There had been sightings of a young male figure lurking in the shadows around her house. There had even been disturbing face-to-face encounters with the former middle school classmate who was fixated on her and eventually stabbed her to death.

In many other places, such behavior would be called stalking, and the suspect would be arrested, or at least called in for questioning. But in this quiet town, which is regarded, like the rest of Japan, as overwhelmingly safe, the threats never seemed worthy of a call to the police, or more than a brief word with a teacher and an occasional change of route in walking to school.

Then the killer struck. Hanae was brave, according to the official report, snatching a knife away from the boy and throwing it away. What she did not count on was that he carried a second blade in his bicycle basket. In the end, that was the weapon he used to stab her.

"Once I shouted at the boy on the telephone to just stop calling," said Hanae's mother, Keiko, as she

authorities say violent crime is replacing theft as the most common reason for sentencing.

The case that grabbed the most attention was the strangling, in April, of a 23-year-old housewife and her 11-month-old baby during a robbery attempt by an 18-year-old in the southern prefecture of Yamaguchi.

Japan's national teen-age crime rates pale in comparison with those in America. Still, for Japan, whose conservative, nearly mono-ethnic society sometimes conveys the feel of an immense village where elaborate social codes are universally recognized and respected by nearly all, the spread of criminal behavior among young people represents a dramatic departure from the norm. And if the phenomenon goes unchecked, many Japanese fear, it will destroy one of the features that contributes most to Japan's sense of uniqueness: unquestioned security.

For Japanese experts who are attempting to understand the rise of youth crime, the central irony is that it appears to be not so much an expression of social deviance but a byproduct of the single-minded industriousness that has propelled Japan toward economic success. The dark flip-side of economic power, many experts say, has been the gutting of family life and playtime in the name of workplace performance and school achievement.

A consensus is emerging that the long work hours of many Japanese, followed by long commutes and job-related social engagements, has stripped many children of almost any meaningful contact with their parents, and particularly their fathers. Children, meanwhile, face intense competitive academic pressures from early elementary school, and typically finish day school only to go to afternoon school in order not to fall behind their peers.

For many children, the schedule means quickly dropping off their bags at home immediately after school, picking up a packaged dinner, and hurrying away to the ubiquitous juku, or private cram school, where their studies will often continue until 10 or 11 P.M. Children returning home from the juku at night are a common sight in Tokyo's subways.

In the case of the 17-year-old boy who killed Hanae, the father was a truck driver who was often absent, and the mother worked too.

"There are many children in Japan who cannot get any kind of interest from their parents, and are really desperate for some involvement with them," said Toshiko Toriyama, a former elementary school teacher who has written books about the problems of youth. "After a time, we see the children's spirits sort of dry up. This is a form of child abuse, too."

"Most kids want positive attention, but if they can't get that, they will seek other kinds of attention. This includes robbery or committing real acts of violence."

Many other reasons are invoked to explain crime, and other problems associated with Japan's youth. A perennial culprit is the intensely competitive educational system, whose heavy emphasis on testing, starting at a young age, has not changed, even as the country as a whole has been transformed.

The ultimate goal of most parents, of course, is to see their child admitted into one of less than a handful of super elite colleges. In Japan's tightly hierarchical educational system, the college a person attends deter-



The New York Times

Nishio is a quiet town, once regarded as overwhelmingly safe.

turned at the shrine to her elder child in the small living room, where incense burned. "Maybe if I had spoken up more strongly all this would have turned out differently."

What the Nagatani family did not realize until it was too late was that youth crime is one of the fastest-growing criminal categories in the country. And as schools across Japan, and towns large and small, increasingly become the theaters for attacks by gangs, sexual crimes and theft, Japanese authorities are sounding the alarm.

According to police figures, violence and crime by school-age youth — defined here as people 19 and younger — has been rising fast both in and out of school for several years now. And for the third consecutive year, the number of teen-agers arrested in connection with crimes like murder, rape and robbery pushed above 1,000 last year.

Yearly arrests of minors for serious crimes has more than doubled in this decade, rising to 2,187 cases in 1998 from 1,078 in 1990, according to police statistics.

The number of juveniles interned in the nation's reform schools, meanwhile, has risen sharply, to about 5,400 last year from 3,800 in 1995. And

*John  
Holmes*

## Italians Bare Soviet 'Spies' But the Disclosures Backfire

By ALESSANDRA STANLEY

ROME, Oct. 11 — Hoping to stanch a growing spy scandal, an Italian parliamentary committee made public a dossier today identifying 261 politicians, bureaucrats and journalists as having cooperated, in some cases unwittingly, with the Soviet Union.

The scandal, however, mainly backfired on committee members, who released the documents and then expressed regret for not having first checked their credibility.

Armando Cossuta, an Italian Communist leader whose party supports the governing center-left coalition, was the most prominent figure to appear in the documents, copied from Soviet files by a K.G.B. archivist and smuggled to British intelligence in 1992. The Italian Government received a copy of the dossier from Britain four years ago, but did not act upon it at the time.

Mr. Cossuta scoffed at the spying charge, saying, "Let's not be ridiculous."

Prime Minister Massimo D'Alema, who had been badgered by political opponents and some members of his own coalition to disclose the information, declined last week and turned the files over to magistrates to investigate.

But, yielding to the pressure, he gave a copy today to a parliamentary committee that investigates security matters, which immediately decided to make the dossier public.

"Even though we have not verified the authenticity and veracity of the information contained in the documents," Giovanni Pellegrino, head of the committee, said in a statement, "the need to inform public opinion prevailed over the individual right to privacy."

As soon as the dossier was made public, however, committee members expressed regret. "We should have verified the dossier first," Mr. Pellegrino said, adding, "I do not think we are doing a great service in the name of truth."

Other members warned that some of the reported K.G.B. informants were identified only by code names while still others were listed as potential sources "to be cultivated." Some were listed as "unknowing informants."

The so-called spy network included generals, a nuclear physicist, Foreign Ministry typists and even a Roman Catholic monk.

Francesco De Martino, 92, a professor and lifetime Senator from the Italian Socialist Party, was described in the dossier as someone who could influence public opinion, but not as a K.G.B. agent. His name was nevertheless leaked by the committee a few hours before the dossier was made public. Mr. De Martino called the spy charge "pure fantasy."

Mr. Cossuta, 73, who now heads a splinter faction of the Communist Party known as the Party of Italian Communists, denied that he had ever leaked state secrets to Moscow, but he did not deny contacts with Soviet leaders, or charges that the Communist Party received money from Moscow as late as 1987. Instead, he acidly recalled "the financial contributions received by many Italian political parties from the United States."

The names were taken from files that a former K.G.B. archivist, Vasily Mitrokhin, handed to British intelligence in 1992 and that formed the

basis for a recently published book written by Mr. Mitrokhin and a British scholar, Christopher Andrew, "The Mitrokhin Archive: The K.G.B. in Europe and the West." The book identifies Italian agents only by code names, but says the K.G.B. found Italy second only to France as a source of information because of the popularity of the Italian Communist Party after the war.

Mr. Mitrokhin's disclosures caused a sensation in Britain, where an 87-year-old suburban grandmother was one of eight former government employees, academics and journalists who gave away secrets to Communist agents. None of the British informants were still in government service and none had the kind of access likely to compromise British security seriously.

In Italy, it was not immediately clear whether any of the people identified as informants disclosed vital information, but the fact that the investigating magistrates declined to keep the files secret suggested that national security was not severely breached.

Italians of all political stripes were mentioned in the files, but overall the scandal was mostly dangerous for Mr. D'Alema, a former Communist, who was accused by right-wing opposition leaders of seeking to protect political allies.

His predecessor, Romano Prodi, who was Prime Minister from April 1996 to October 1998, said last week that he had not known about the spy list, and repeated that statement today. But Mr. Prodi's former Defense Secretary, Beniamino Andreotta, said he had known of the documents as early as October 1996 and had passed the information on to Mr. Prodi.

Former Prime Minister Silvio Berlusconi, a center-right opposition leader who has been convicted three times of accounting fraud, demanded last week that Mr. D'Alema disclose the names.

But even Mr. Berlusconi was indirectly affected by the revelations: his former spokesman, Jas Gawronski, was listed in the K.G.B. dossier as a desirable source "to be cultivated." Mr. Gawronski, a Polish-born journalist who is now an Italian Senator, expressed amusement at the disclosure.

"If they hadn't wanted to cultivate me I would feel discriminated against," he said. "The K.G.B. were criminals, but they were not stupid. They didn't want leftists, they wanted to use people who were against them."

### Israel Deports 26 'Cultists'

JERUSALEM, Oct. 11 (Reuters) — Israel deported 26 visitors today, members of what officials called "an extreme Christian cult" who had tried to enter the country without permission.

The police in Haifa said the mostly Irish visitors sailed by ferry to Cyprus today after being denied entry on Sunday. A police spokeswoman said they had tried to enter Haifa after being denied visas on two separate occasions, but did not say on what grounds the visas were denied.

Israeli authorities fear some of the millions of Christian pilgrims expected for the millennium are extremists eager to witness what they believe will be an apocalyptic war.

crimes, far more than in most countries, what he or she can achieve.

"If you are not rated so highly by the standards that are used, you are regarded as valueless by adults and by teachers," said Hideo Takayama, who has studied childhood development for 35 years. "In such a system, the kids themselves lose sight of any greater purpose in life, or of their own personal worth."

Historically, being admitted to a top school has virtually guaranteed a prestigious job and a good life. But a perverse effect of Japan's extraordinary economic rise has meant that the intense sense of national purpose that drove the last generation to study long and work hard in order to rebuild a nation destroyed by war has given way for many to meaninglessness and apathy.

What is worse, after 10 years of unprecedented economic stagnation, record unemployment has begun to shatter the implicit social compact that seemed to justify so much of the self-sacrifice that this society demands. Suddenly, at the end of an educational rainbow built of cram schools and scant social life for teenagers, people have discovered there may not be a job at all.

Asked what he made of the recent killing of young Hanae, Shiro Miyamoto, director of the Tama Juvenile Training School, a reform school for boys an hour west of Tokyo by train, merely shrugged. "I missed that case," he said. "There are so many like that these days."

The Tama school, for juveniles 14 to 19 who have generally committed serious crimes, involves many of the same rigors that characterize ordinary Japanese society, only in larger doses: discipline, repetitive tasks, respect for the group and for hierarchy. The boys rise by 7 A.M. every morning, scrub their spartan dorms, sing in chorus and then do group exercises, driven throughout by a drill-master.

In the afternoons, there are vocational classes, counseling, and a brief spell of private time.

"I am here because I used to try to force people to do things according to my will," said one student, an 18-year-old with bushy hair, lively eyes and a straightforward manner. "When people would answer me back, I couldn't stand it. Sometimes I would respond by trying to scare people, or even hurting them."

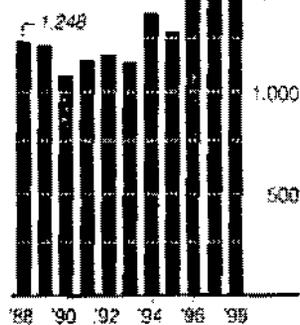
The school would not allow the students to be identified, or even permit questions about the specific details of their crimes. But experts say problems like these, related by students in their confessional tone,

## KEEPING TRACK

### Youthful Crimes

The number of teenagers being arrested for felonies has risen 43 percent over 10 years.

Arrests of minors ages 14 to 19 for murder, robbery, arson and rape



Source: National Police Agency

The New York Times

reflected a less often acknowledged price exacted by Japan's highly driven school system: a lack of opportunities for youthful recreation and the relationship building that comes with it.

"Our children have no time to play, they have no kids to play with, and they have no place to play when they are growing up," said Mr. Takayama, the childhood development expert. "The result is that kids play alone, and this lack of socialization has a lot to do with the rise in crime by youth."

"It is becoming more and more difficult for kids to live socially, understanding the feelings of others, so they turn inward. At some point, though, society makes it impossible for them to preserve their isolation, and the result is a sudden show of emotion and eruptions of violence, either verbal or physical."

Using different words, the reform school student told much the same story.

"I started to reject contact with my family," he said. "I never used to express my true feelings to other people. Until I got in trouble I would either keep them to myself or tell straight-faced lies. It wasn't until after I came in here that I realized how self-centered I had become."

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The New York Times

TUESDAY, OCTOBER 12, 1999

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## U.N. Civilian Staff Member Shot Dead in Kosovo

PRISTINA, Kosovo, Tuesday, Oct. 12 (Reuters) — A member of the United Nations civilian mission in Kosovo was shot dead in the center of this city on Monday night, the United Nations said today.

The man was the first international member of the United Nations staff to be killed since it moved into Kosovo in mid-June to set up an interim administration after NATO's 11-week bombardment of Yugoslavia and the withdrawal of Serbian forces from the province.

His name and nationality will not be released until his family have been notified, said a United Nations spokeswoman, Nadia Younes.

The man had just arrived in the Serbian province earlier in the day to begin his assignment, Ms. Younes said. "He went to his hotel, had dinner and went out for a walk," she

said. "He was shot dead in the street."

The United Nations is charged with running all aspects of civilian life in Kosovo, until elections can be held to allow the people to take charge of their own affairs.

Violent attacks and killings have plagued Kosovo since the NATO-led peacekeeping force and the United Nations arrived. The attacks have so far concentrated on minority groups, particularly Serbs, and have been widely attributed to ethnic Albanians seeking revenge for years of Serbian repression.

The killing took place just two days before United Nations Secretary General Kofi Annan was due to start his first visit to Kosovo since it was put under international control.

Earlier, the chief police officer at the crime scene had said the victim

was believed to be a middle-aged man, possibly of ethnic Albanian descent.

"There is a possibility that he was assaulted prior to being shot," said Ken Burnham, the Pristina area commander for the United Nations police.

Mother Teresa Street, where the man's body was found, is closed to traffic every evening and becomes the capital's busiest pedestrian thoroughfare. Hundreds of young people parade up and down the street every night.

United Nations headquarters and the city's main hotel are only a short walk away.

The United Nations police and British peacekeepers sealed off the area and soldiers carried the body wrapped in a black plastic bag on a stretcher to an ambulance.