

THE WHITE HOUSE

Domestic Policy Council

DATE: 5/26

FACSIMILE FOR: Bruce Reed

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NUMBER OF PAGES (INCLUDING COVER): 29

COMMENTS: Welfare Paper

Speech is still in process

Andrew will ride with you in

The car @ 8:45 if you have questions

call her tonight or ask her then or call me

6-5573 62846

How many fed hires? ~~3000~~? How many total hires!

Details of ISTEA

Child care estimate (only 16% of businesses provide help)

→ Bigger drop in last 5 yrs than all drops together

→ Census Report

Transport - SE 20 say prob

Good jobs - 3/4 w/HC + full time

Lowest since the '60s

→ 9.5% when we took office - highest ever - now 3.3%, lowest since 60s (ADD TO POTUS)

→ Q+A on how many get jobs. (1.7M adults or kids?)

TY to Eli and businesses

- the most successful start-up in business history: 5 to 105 to 5000. 135,000
- when POTUS signed, he challenged business to do its part
 - no longer any question: private sector has risen to the occasion
- NYT and WP stories: Higher retention rates for WR

Recipients and businesses have sparked a revolution

- Today, POTUS will announce: 5.2m (37%). 3.2m since 96 (27%)
 - Highest % ever in 93, now lowest since 1960s
 - Only two years before more than 250,000 -- now that's a typical month

Not just leaving welfare -- going to work

- WTW study on retention
- Census Bureau -- 20% increase in work rates 1.7m adults on WR in 96 were working in 97
- State studies -- 50-60 +

MORE TO DO

1. TRANSPORTATION = #1 concern
 - BC proposed + Cong. approved up to \$150m/yr
2. CHILD CARE
 - Tobacco
3. HOUSING - 283m
4. Fed Hiring
 - ahead of schedule = 10,000 → 4,800. Great workers
5. F3B

Ruuda Costa

WR-NOTES
5/27/98

BK - 6400 = 10%

Retention - 45% higher than ind. org.

Barriers - transport, child care,
WTV Partnership Guide, Good business laws - tax credits, low turnover
(big issue also
w/ "law")

AIDA - 80% of WRecips' 1st job at small bus.
- 30% of small bus's say impeded to growth is lack of workers

Greenwald - Most small b's are suppliers/franchisees of big b's.
When you have all well, you're telling people they have value

Mannott - 90% retention in 1st 90 days, 70% in 1st yr.
C.care not affordable even for professional employees
C.care is a not prob - we have to subsidize more - more

BC - Persuade govts to invest in c.care to keep econ growing
WR undfall - in own self-interest
sub of this form =
"WRC wrote my speech on c.care"

February 2, 1996

MEMORANDUM FOR THE PRESIDENT

FROM: Bruce Reed

SUBJECT: NGA and Welfare Reform

By Monday, the governors may have reached a bipartisan agreement on welfare reform that would call for improving the Senate bill in key areas -- more money for child care, a better contingency fund, and fewer cuts in benefits for legal immigrants. This agreement would make it easier for moderate Republicans and Democrats in Congress to pass those changes if the Republican Congressional leadership gives us another shot at a welfare bill.

I. Update

Congressional Republicans remain divided over whether to pass another welfare bill or take the issue to the election. For now, they are leaning toward sending you the Senate bill with no changes. Senate moderates would like to amend the Senate bill along the lines of what was discussed in the budget talks, but they will do whatever Dole tells them. Blue Dogs and the Chafee-Breaux coalition are pushing for similar changes in any budget deal. But unless there is a budget deal, we're likely to see either the Senate bill or no bill at all.

An NGA agreement with the backing of Thompson and Engler might give Dole an excuse to allow a few changes in our direction. Engler (the lead Republican for the NGA on welfare) has been uncharacteristically eager to reach an agreement. He and Carper (the lead Democrat) have reached tentative agreement on an improved block grant that we could generally support: more child care money than the Senate bill; a \$2 billion contingency fund (double the Senate's) with a more flexible trigger; exempting the elderly and the disabled from the SSI ban for legal immigrants (a substantial movement in our direction); a \$1-2 billion performance bonus to reward states for job placement; guaranteed health coverage for recipients; and a maintenance of effort requirement of 75-80% (a first for NGA). They will also oppose the cap on food stamp growth, and limit the food stamp block grant state option to the conference approach, which is better than the Senate version.

PROBLEMS / QUESTIONS ON WELFARE

- ① EITC — There is no reason for Governors to get into this. But if they do, they should only support EITC cuts as part of a budget deal — not as part of welfare reform.

- ② MOE — ~~There is no reason for states that run~~ good welfare-to-work programs. But we should ask the Governors to accept 80-90% MOE for states that are failing to meet their work requirements.

(Note to POTUS)

THE WHITE HOUSE
WASHINGTON

→ RAY S.

WR-Notes

CARPER

- * Agmt on certain pts w/ Engler
- 1. C. care + work: Add \$4B over 7 yrs.
- 2. Work rates: Include leavers
Reduce # of hrs to 25 (20 under 6)
- 3. Job search - 12 wks.
- 4. EITC - \$10B in savings w/ state option to admin EITC
- 5. Cont. Fund - \$2B w/ 10% growth - FS control trigger
- [6. No agmt on child welfare]
- 7. Exemption for elderly + disabled immigrant
- 8. Guarantee medical assistance in new cash programs
- [9. Accept conf. language - FS block
- 10. No prob. w/ school lunch demos!
- 11. MOE - 80 vs 75
- 12. Addit funds for performance - 5% above block
- 13. Illegal, bonus
- [14. Prospective, phase in 1998 (SSI?)]

FS:
→ CAP

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WASHINGTON

CARPOR

- Miller talked to him re
- Engler behaving diff. in Medicaid
- 1st ^{civil} simple conversation

EITC - \$SB - \$15B GOP - \$10B GOP

C care - CBO - PAB above baseline over 7 yrs.

C. welfare -

Contingency Fund - 200,000 families -
Food stamps block grant

MDE - 80% , 75%

Perf. Bonus - \$500m

Cont. Fund - trigger

C care - \$4B

C. welfare - no block grant

SSI - no block grant

invests -

school lunch -

Medicaid

- COATS PROPOSAL
- Challenge of financing
- deep cynicism...

302 577 6636

Welfare Reform

AFDC

- Maintenance of Effort
- Contingency
- Equal Protections
- Child Care/Work Requirements

Food Stamps

- Food Stamps Cap
- Shelter Deduction
- Optional Block Grant/Simplified Program
- Mandatory Work Requirement

Child Protection

Immigrants

- Deeming
- Bans (SSI, Food Stamps, School Lunch, etc.)

SSI/Kids

Overall Savings Level

- CHAFEE: Can't speak for all. Don't abandon BB.
- DANONIA: Senate position on MOE, cash funds, child care match (Louis - 100% match for C. Fund)
 Cost fund - UI or GRH trigger. State match on c.care
- BROWN: I like the cost fund trigger.
- LAURIE: 100% MOE on c.care & state match
- CHAFEE: Gov's concerns for fed. treasury are minimal. Agreement need for state match
 Asked if FS by was concern
 Current law on c.welfare
- DANONIA: Family kids
- KEN/BE: Family - protect kids = 12B (vs 14B)
- CHAFEE: Family provisions = biggest push of Senate bill. Our people like Senate bill.
- LAURIE: Major angst at state level
- CHAFEE: I've been beaten up at home on this issue
- BE: Family bill or budget deal
- LAURIE: Senate bill as framework w/NOA as with list

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WR - notes

1. WE'LL GET A BILL
2. DO NOT UNDERMINE NGA
3. NO PUBLIC BOTTOM LINES
 - Let Congress do its part 1st
4. TALK ABOUT PROGRESS WE'VE MADE
 - Cut savings in half from their bill (= ours)
 - Far right has given up a lot more than you
 - This is a bipartisan effort.

→ PPI STMT

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WASHINGTON

more

\$ for c. care - OK

Savings is not p. long
work family - perfect
dishes

Pres. must have some feeling

> SENATE

\$4 B - c. care

\$2 B - contingency

\$3-4 B - perf. bonus

SSI effective date

Overall Savings - same as our plan

Equal Treatment

WR-Notes

> CONFERENCE

Work rights

20% hardship exemption

Family cap

[FS B.G.]

PROBLEMS

C. welfare - state option to game system

School lunch - entitlement for kids, but block admin

Food stamps - block > Senate; work right

75% MOE

Mon 11:44	Brooks Jackson, CNN	515-2937
Tues 9:28a	Brooks Jackson, CNN Re: wants to speak with you ASAP on WR	515-2937
9:35	Rahm	62531
9:36	Joe Lockhart	496-5063
9:40 10:20	Chad	P6/(b)(6)
9:50	Brooks Jackson, CNN	515-2937
10:27	Maura Cullen	P6/(b)(6)
10:50	Lawton Jordan Re: Dem Govs Mtg tomorrow -- they would like a memo to POTUS on status of WR for this meeting (to staff secretary today) 5/29: Prebrief in Oval at 11:00/mtg at 11:30 in Cabinet Room	--
11:10	Wayne Reynolds, American Academy of Achievement	310-457-8052
11:15	David Goldstein, Kansas City Star Re: Doing an article on Clinton Administration -- what has happened since Jan 1995 -- improvements in the polls (He wants to come in to see you -- 30 minute interview for this story)	393-2020
11:33	Brian McGrory, Boston Globe	857-5112
11:55	Wendell Primus	P6/(b)(6)
12:00	Whitney, WH Bulletin	703-749-0040
12:23	Ron Fournier, AP Re: POTUS events tomorrow and Thursday	776-9494
12:50	Rahm Re: HHS is back at it again	62531
1:05	John Norquist Re: wants to speak with you this afternoon	414-286-5599
1:35	Mike Cohen re: Speech in Louisiana	
1:41	Lawton Jordan	67060
1:45	Ken Apfel	54844

○ PROVIDERS → time limit

WR

§50-52 B

- ① MOE -
- ② Cover on immigrants - FS, disabled, Medicaid ^{① P2B}
- ③ FS block grant = shelter deduction

★ Thus → Show

AP Online, February 04, 1999

She prefers a different statistic: One in five American children lives in poverty.

The debate here is much different than the debate on Capitol Hill.

"I don't think poor people exist in Washington," said Carol Pennelly, who organized the conference for Call to Renewal. "In the circles of power that make decisions about our day-to-day lives, poor people don't exist."

While conservative Christians were also at this meeting, many of the participants deeply approved the 1996 law that overhauled the nation's welfare system, ending a six-decade guarantee of federal aid for the poor. And they almost resent that they are stuck cleaning up some messy results.

"Is this a trap where churches have had policy?" one man asked during a session designed to allow New Englanders to trade ideas.

Some comfort came from an unexpected source. Housing Secretary Andrew Cuomo got a standing ovation for a speech that denounced the welfare overhaul that his boss, President Clinton, signed into law.

"Welfare reform was never about a policy debate," Cuomo said. "It was a political debate. Nobody said how do we really help people on welfare?"

Though he singled out Congress for blame, Cuomo clearly was not singing out of the Clinton administration hymnal. He said the welfare overhaul was "meant to punish" poor people who were trapped in a terrible system with twisted incentives. "Economic selfishness" and racism were behind the legislation, he said.

Now, activists like those gathered here must spread the word about life on the streets, he said.

"There's a sense that the economy's going well and people are doing well, and if it's OK for me, it must be OK for everyone," Cuomo said.

Despite the gloomy mood among conference attendees, there were pockets of good news.

The Rev. Skip Long told how businesses and churches have joined together in Raleigh, N.C., to train people for work and then offer them jobs.

Mareha De Hollander said things were going well in Kent County, Mich., which has been designated a "Project Zero" site, with the goal of moving everyone off welfare. The program has brought lots of back-up services for people moving off the rolls and church groups have adopted families to mentor them through work.

She saw a new unity for churches, who have long worked hard to serve the poor.

"But I think there's an interesting opportunity here, kind of a moment, to create new partnerships," she said. "We all knew it wasn't working before."

LANGUAGE: ENGLISH

WR - Notes

2ND STORY of Level 1 printed in FUDs format.

Copyright 1999 Associated Press
AP Online

February 04, 1999; Thursday 12:29 Eastern Time

SECTION: Domestic, non-Washington, general news item

LENGTH: 713 words

HEADLINE: Christian activists eye welfare law

SUBLINE: LARRY MOULDER
As Getting Old Welfare 'Off'

DATELINE: CHICAGO (AP) -

BODY

Politicians in Washington regularly cited the success of the 1996 welfare overhaul. But pastors attending a conference here say they don't see much to celebrate.

"People are moving from welfare poor to working poor," says the Rev. William M. Slackford of Louisville, Ky., one of some 500 pastors and volunteers who attended a meeting this week of Christian activists.

Participants spent three days this week swapping ideas, recharging their batteries and paying to ministers' memoirs of Congress that nations are judged by how they treat their poorest and most vulnerable citizens.

Policy makers in Washington wonder what will happen to people on welfare when the economy falters. The people at this conference wonder what's happening to people now.

With a booming economy, jobs are available, they agree, but they don't pay much and many of the supports that are supposed to help people move from welfare to work have been sick to begin or are insufficient.

There are waiting lists for child care, and most people in service jobs don't get sick days to care for a sick child. Jobs exist, but often they're in one suburb, and the poor have no way to get to them.

In North Carolina, activists complain that parents must get their children immunized in order to participate in the state's work program, but health offices aren't open at night or on the weekend.

In Frederickburg, Va., the demand for food aid has tripled and more people are lining up for emergency shelters, said pastor David Henry, of the Fairview Baptist Church.

Analysts argue that falling welfare rolls, which have reached to a 10-year low, aren't enough to divert money.

"What nobody at the federal, state or local level can tell you is where these people have gone," said the Rev. Benny H. Smith of Winston-Salem, N.C.

THE WHITE HOUSE
WASHINGTON

WR
Notes

- ① ~~Adoption action event~~
- ② ~~Maura's schedule~~
- ③ ~~Maternity stays~~
- ④ ~~COPS event schedule (is domestic violence)~~
- ⑤ ~~Outline for big speeches~~
- ⑥ ~~List to Tom F. of what to test~~
- ⑦ ~~WR mtg. for next wk w/ Maura etc.~~
- ⑧ ~~Meeting re Galt~~
- ⑨ Chris J mtg on WR coaches

File:
Welfare

TO: Bruce Reed
FROM: Carol H. Rasco *CR*
SUBJ: Welfare Reform
DATE: April 14, 1993

I have reviewed the document you sent me for the working group on Family Support. Two things immediately....

1. Please, before our meeting next week to formally announce the initiative, consult with General Counsel to make sure it can be called a Working Group, Task Force, whatever you all prefer.
2. I see that Kathi Way is not listed...one reason President Clinton asked that she be hired specifically was to work on welfare reform...I need assurances she is seen by you as an integral part of this process with specific involvements.

Thanks...I look forward to hearing about today's meeting, sorry I can't join you all.

WELFARE

MAIN TF

→ Call Ellwood re waiver

- Reed/Way
- Ellwood/Bane/Elders/Gil
- Labor?
- ^{Tam}Duvernay/HUD
- Rivlin/Sawhill/OMB
- Gene Sperling
- Agri?
- Educ., Justice, Nat. Service
- VP/Kamarck

SUBGROUPS

- 1) ~~Employment + Training~~ - Welfare to Work ~~care~~
- 1) - Child SE (HHS + DOT)
- 2) - Service Delivery, Waivers, + Experimentation
- 3) - Income ^{other} supports
- 4) - ~~WAS supports (HC, CC)~~
- 5) - ~~Waivers, Regulations, + Experimentation~~
- 3) - ~~WAS Pro work program~~ 2 yr. time limit/work
- 6) - Financing

BR - Hill, KW - Gons. We go to their mtgs.
Public outreach - hearings

File:
welfare

Phantom welfare reform

No provisions in the budget package

Millions of voters viewed Bill Clinton as a different kind of Democrat because of his often-repeated promise to overhaul America's welfare system.

Pledging to "end welfare as we know it," Clinton emphasized during the campaign that "those who are able must go to work." He stressed that one of his top priorities would be to eliminate the destructive cycle of welfare dependency.

So why aren't any federal funds being earmarked for welfare reform in Clinton's five-year budget package?

Administration officials are offering all kinds of feeble excuses to explain away the president's inaction.

They say he is deferring action on welfare reform in order to tackle the problem on a comprehensive scale, similar to the way he is dealing with health care. Consequently, aides say, precise cost estimates cannot be plugged into the budget until the administration's reform package has been put together.

But there appear to be several other factors contributing to the administration's delay.

For example, the Cabinet member directly responsible for handling welfare reform is lukewarm, at best, to the president's ideas. As secretary of Health and Human Services, Donna Shalala should be leading the campaign to transform welfare from a way of life, as Clinton puts it, to a second chance. But Shalala has shown no enthusiasm for im-

plementing any fundamental changes.

In fact, her tepid reaction to various reform proposals forced Clinton to reassure the National Governors' Association that he is indeed serious about changing the welfare rules.

A few weeks ago, the president reiterated his intention to place a two-year limit on welfare benefits. After that time, able-bodied recipients would be obliged to work.

Clinton also promised to name a panel to deal with the problem. At the time, a White House aide said the president's new budget would "begin to address how quickly we're going to spend" the money to implement reforms.

Yet, no panel has been named and no money has been earmarked in Clinton's budget to address welfare reform.

Clinton may be boxing himself into a political corner by refusing to deal with this issue at the outset of his administration. A president's political power is usually at its height during his first year in office. And Clinton is going to need all the political muscle he can get if he truly intends to change the welfare system from top to bottom.

According to White House officials, Clinton wants to get his budget approved in the next several weeks and then resolve the health care dilemma by year's end. That would mean deferring welfare reform until next year at the earliest. At this point, it appears the president doesn't even have a credible plan, let alone the support in Congress to enact it.

4/15

DISCOURAGING LONG-TERM WORK

1. Index of failure -- anyone who gets to this pt means we screwed up somewhere
2. Sperling formulation: tough, clear message

THREE reasons why we reached this consensus:

1. We don't want work program to be a way of life, either
 - Goal: instill work ethic and provide work in communities where there is no work
 - But it can't become a guaranteed jobs program. We don't guarantee jobs for the working poor, or dislocated workers, or intact families -- why should we do so for people on welfare?
2. Measure of success = discouraging people from going on welfare in the first place
 - Caseload has grown by a third over the last 6 years, primarily b/c of steady rise in o/w births (doubled in 15yrs)
 - If we make welfare more attractive (either on a part time or full time basis), we will never make that growth curve go flat
3. Bright-line vs. GOP proposals/Charles Murray
 - GOP cuts people off altogether after 1-3 yrs.: immoral

PART-TIME WORK

Tough question, but possible consensus:

1. Encourage in short-term, but not forever.
 - Katz idea: let states slow clock in 1st 2 yrs; no welfare after 2 yrs.
2. History of social policy littered with unintended conseqs. This has the potential to be ours.
 - BC: We want people not to need us anymore. No one who can work should stay on welfare forever.

WHERE THE JOBS ARE

1. There ARE jobs
 - 7% econ growth
 - US still strong at creating low/medium wage jobs
 - Any job is a good job
2. Where do we create jobs in WORK program
 - private sector: work supplementation; work for wages
 - child care and other areas of govt expansion
 - local needs (cf. National Service)

PARENTAL RESPONSIBILITY

Key issues:

1. Teen moms
2. Paternity Establishment
3. CSA vs. Make Dads Work
4. Family Cap

TEEN MOMS: Children having children are still kids themselves

PATERNITY ESTABLISHMENT: Make fathers part of safety net again

CSA

1. Welfare by another name:
 - * Says to the father, if you don't pay the govt will.
 - * Says to the mother, if you have a child and don't get married, the govt will pay you guaranteed child support whether he does or not. You're prob better off.
2. Not means-tested: parent making \$100k/yr gets this
3. If CSE works, this isn't necessary. We're making paternity cooperation mandatory. We're improving enforcement.
 - * CSA says let's give you the money first and then try to collect it. Good luck.

DADS

- * Better way to spend the \$ is to Make Dads Work Off what they owe
- We have all these expectations on welfare mothers; why not on fathers?
- Huge smokeout effect -- pay for themselves

FAMILY CAP

1. You can't go to your boss and ask for a raise b/c pregnant. This is symbolic, but as Pres said, symbolism matters.
2. New Jersey -- 15% drop in 2nd births
3. Liberal argument: 2nd child consigns you to life of poverty

WR -- To Do 3.17.94

1. Agree on 1) budget table/options
2) financing options

2. Write/edit 1) decision memo and 2) financing document and 3) summary

3. Prepare arguments/agenda for Tues mtg

4. Get Legis facts: vote on immigrants; m-forum and lowey letters; GOP headcount
²⁷⁴⁻¹⁴⁹

5. Rough answer on state match

6. Get CBC letter

7. Reread GOP bill

Ask David re Wed/Apr 20 or Thurs/Apr 21 re Rochester MN citizen jury. Laura Sether, Rep.
Penny, 225-2472

✓ Call Parrothy re CBC etc.

✓ Talk to David/Humbell re Tables

✓ Call Shapiro re \$ - time limit same benefit

WR Mtg with BC 2.23.94

Key points:

1. Cost: Spend stripped down \$8B ("I don't see how we can spend more than that") and do the child care
2. Child care work: Yeah, we should do that
3. Agreed on emphasis upfront to keep costs down in long term
4. Phase in makes good sense for policy reasons
5. Agreed we had to go slow on CSA b/c we don't have the money
6. Seemed to agree that slow phase-in means we have to be tough as nails on other stuff: paternity, sanctions, loopholes



DEPARTMENT OF HEALTH & HUMAN SERVICES

A fax message from:

Melissa T. Skolfield

Deputy Assistant Secretary for Public Affairs

Phone: (202) 690-6853

Fax: (202) 690-5673

To: Bruce Reed
Domestic Policy Council

[please deliver
ASAP]

Fax: 456-7028 Phone: _____

Date: 2/24 Total number of pages sent: 2

Comments:

Now I find out that to get 1.3 million women, you have to start with women born in 1974 (after 1973) not in 1970 (after 1969)!

I "spun" this to Jason and to Bill C. by saying that the LA Times story was a little too definitive, & while it was "probably" 1970 it could be 1973. The larger point being that we will definitely focus on younger women as we phase in.

Just be aware that you need to judge when you call Bill Claiborne - & please do call him ASAP - he's waiting for your call.

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Discussion of parental responsibility

CSEA demos: dte for, br ok, but low levels and flat funding

Apfel - helps with left

Altman: cost est? Primus: \$2-\$8b for national prog

Sperling. what are you kidding this isn't meanstested do you really think the Pres will go for this?

Noncustodial parents demos

Carver: have to deal with deadbeat dads. IRS involvement is a social q not a technical q

Kamarck - why not recommending federalization?

too big a step at this point.

Martin (?) document is punitive for mothers. could go much further with dads.

Parts of this section that people disagree with strongly?

Discussion of child care for the working poor

do we have enough \$ to do it
is it an integral part of welfare reform
assume cc subsidy will be provided to JOBS/WORK parties

args for including: equity, support of working poor, prevent welfare

Sawhill: increases cost of package, 1/3 of 5-yr cost.
Senate will score, 10 yrs.
could do: eitc '94, health care '95, child care for wkg poor i '96
financing options very tough, taking \$ from some disadvantaged for others.
or would need revenue options

Glynn: may be cheaper to do child care to keep people from coming in front
door of welfare rather than just watching back door.
easiest to expand is atrisk child care, capped entitlement

Altman: right thing is to do whole thing now, this year.
no assurance it will be easier in '95

Sperling: do it all, but separate (maybe separate bills):
fight for care, if lose try again in '95

Elders - have to invest in early childhood

Sawhill - cb '95 budget req increases spending for early childhood by 20%

Bane: strategy: cc for working poor is closely connected to welfare reform.
can make distinctions, in financing options for welfare and working poor, but
hesitate about separate bills

Primus -- if sep bills, cc could be on discretionary bid

Consensus: package together, linked conceptually, introduce both, but
distinguish financing streams, entitlement reforms for welfare parts, revenue
options for working poor child care, decide later about separate bills.

Torresgil. should allow option for parents to work parttime, raise kids

Echaveste. 4 in parttime workers want to work ft. uncomfortable with too much state option

katz. pt work reasonable if preschool children. could define as 20 hrs. anyone who would be elig for afdc

sperring. calculate time limit based on hours worked/30 hours x 2 years.

- poll:
- stop clock if working pt: 10,11
- stop clock if working pt, dependg on age of child: 7,8
- slow clock if working pt: 16

benefits. if playing by the rules, we'll work with you.

Consensus around reassessment - Sperling vision

Also:

→ Consensus: EITC for subsidized private sector jobs but not public sector.

Edley. agree: no reductions. walking wounded and those who have played by the rules. not their fault. shd not be a sanctions.

Elders: who are we trying to help? what are our goals?

Sperling: politics. with no limit, this could be the points of ?????. it's got to end at some point. maybe favor reduction in bens at some point
what about the Repub plan. Are we going to look wimpy?



Sperling: make message clear. you get 2 years of transitional asstce, and 2 years of WORK. at the end of that time, if you are still in a WORK slot, reassess: if you are cheating the system, you're out. If the problem is weak economy, disability, etc., but you're playing by the rules, then we put you in a cwep job (?)

wp. we will face 5 yrs and out. shd start with no reductions

Alexander: agree

Edley - agree with Sperling on politics. could cap number of jobs after 4 yrs.

stiglitz. there are plenty of lowage jobs. why need 2 yrs of hum cap devpt for mcdonalds?

reed: middle ground: assess after 4-5 yrs, option to reassign to jobs prep, cwep, or reduced bens

Ross: afer 5 years require work but for less. discretion doesn't work

Edley: problem with weak economy language

Katz define unemp rate objectively

Munnell - likes Sperling tough talk, with "outs"

MJB agrees with middle ground, with burden on state
comfortable with sperling formulation, with "out" for labor market condns

foley: remember it's 2 yrs and work, not 2 yrs and nothing. impt to send msg that we will cap expenditures. bigger emphasis on private sector

FTG: comfortable with tough rhetoric

Sawhill. define playing by rules at local level - can't do it in reg or statute. need some kind of disciplining mechanism -- either a cap or a time limit

Cantu. also need to be tough with states-- they must accept responsibility

Foley. should give EITC, SS tax if work slot is in priv sector (subsidized?)

Gene - focus of the new system is on getting you a private sector job, from the minute you walk in. the focus never stops being on this. if not priv sector job avail, we'll help you set to work.

Discussion of time limit on work

Katz - see definable middle ground. 2 yrs wfw. if still not in private sector, then cwep.

cuomo. 1. what is cost for what's accomplished?
2. what are practical alternatives? what if sharply reduced bens? can't reduce to zero. end up paying more

Edley - change state match after year 4

Kamarck - leave to caseworker discretion: back to jobs prep, another work slot, reduce bens

Camonez - what happens in work program? nature of experience. any old thing will do?

Glynn: caution. not much success in this area in past.

Alexander. No problem with guaranteeing work for people who are playing by the rules but private sector job just not available

Munnell. people should not be sanctioned for anything but bad behavior. shouldn't be sanctioned because economy bad

Sawhill. hard to distinguish behavior from other factors. need to provide support to help people keep their jobs -- issue is keeping, not just getting jobs

Edley - likely courts won't approve total caseworker flexibility

Stegman - don't see cost diffs bn cwep, wfw

WP: budget and policy lead to right answer. work slots have to be capped, and add req that those hitting time limit get served first. people go back to welfare after WORK over

Sawhill. limit number of jobs. bad behavior always going to be subjective. who decides?

Stiglitz. what are the jobs. make work? need more incentives to make work work in the priv sectors. need ben reductions. agree with Munnell when labor market weak.

Reed: why not reduce bens over time.

ellwood: dangerous incentives to state of you have to get people off, and can reduce bens.

Edley: talking incentives, or punishment?

Discussion of WORK program

work for wage vs work for welfare; do we allow states to do work for welf?
hours?
time limit?

Camunex - what are people doing while in program?

Kamarock - what is union position?

Lavelle: like notion that you lose money eventually, but maybe a little flex
at the beginning

Martin: Wages and Opportunities for Reinvesting in the Community

Katz -- first put in jobs that look like private sector jobs.
nb 4 years to set up: 2 yrs of ed and trng, 2 yrs to get people into real job.
time limit on work for wages?
difficult to have a lot of work for wages slots
after 2 years move into something like CWEP
but do work for wages first

Katz: no evidence that cwep has any pos impact on getting people into private
labor market.

Lavelle: worried that w/o work experience, some won't be able to make it in
work for wages

Apfel - as a party, have to do work for wages

Govs all want flexibility
state administrators want to try work for wages (except Miller)

Haas - what's the rationale for cwep? this is a defining issue
Broadnax, defining issue

Way: must be realistic, won't be easy to convince states to do sthg new, maybe
flexibility for a limited period.

Belle: clear prof for wfw, but need to know cost difference

Primus - think we have to give states CWEP option, but limit \$
est 10-15% more expensive to do work for wages but depends on choices.

Mike - need liberal leave policies

Sperling, favor starting with rock-solid work for wages plan, can compromise
later.

general agreement on this.

attempted straw poll -- assume all the options cost the same, which prefer?
confusion

3 people comfortable with option presented.

js, ftg, ce: not convinced on cost. one year too much. maybe slow the clock.

straw poll:
requires under 1 + allow 15% in addition

25%
Reed compromise

no conclusion

Sperling -- what is the preferred policy?

Edley: sim

Discussion of pre-JOES
age of child exemptions. n

JOBS-prep categories: proposal is people w children under 1 if conceived off welfare, and 3 mos for children conceived on welfare

Edley -- ok w 3-month policy for all. 1 yr is generous

dte: nb we're talking about clock running/not running, not waiving all obligations

Way: teen mothers different: have to do sthg (school), clock not running

Cuomo: success will be measured by total cost of prog divided by number of people helped.

infant child care very expensive and difficult, not practical to require participation of mothers with children under 1

Belle - we would subsidize informal care?

Bane - yes both informal and formal. -- legal care, not nec licensed.

Ross - consequences for a teen who refuses school.

bane - sim to current law. grant to hhd cd be reduced if teen refuses school

Way - carrot stick both available

Torres-Gil: supports parttime work bcs imp't for mom to be at home w kids. parenting skills shd be trained. uncomfortable with exemptions only up to age one. want to acknowledge value of mom's role with kids. prefer FSA provision up to age 3.

dte: prog costs less the higher the age.

Sperling cabinet should see cost tradeoffs

Stiglitz - slow clock, don't stop it

Kamarck - impossible to design affordable infant care

Sawhill - leave to states. both indiv and state flex

Avis- limit choice: 25% including moms with under 1
15% - option

Stiglitz - exempt those w/o adequate child care

Bane - states use to game system

Fernando: 25%, states decide rule

Best compromise: 1 yr for first kid, 3 mos for 2d kid, state flex: to go lower really means 1 yr for kid not conceived on welf. 3 mos for kid conc'd on

Martin -- young recip's with very limited ad and skills

Bane - but these are v small numbers

straw poll:

basic agreement on 10% limit on extensions, except Cantu

Discussion of CCSS
expectations/exemptns/extensions in pre-time limited period

Bane: really no exemptns, but some gps for whom clock stops

Cantu - if someone bettering herself thru educ, that's success
document doesn't value educational progs
why only 10% for education?

Lavelle - but - equity with those not on welfare.

Stiglitz. would go further than LaVelle. education more effective when people
are working. supports parttime work + education = extension. need time-
equivalent ways to look at parttime work.

TorresGil. Would like to make it possible to pursue 4-year degree. Proposal
strikes middle ground. ok with part-time work, and cap
will allow ed with parttime work obligation
political perceptn not a problem. only small pct, and they should be symbols
of success

Sawhill. other programs for educational assistance. mainstream welf recipis. in
document, emphasize other progs available. Pell, WFSA, natl svcs, loans

Wurtzel: 20 hours work is too much for single mothers to combine with
education. perhaps total hours could be 20-25

Kamarok - agree with Avis. proposal gives us flexibility. move conversation to
changing culture of welf office. empower social worker.
goal is to make people self-sufficient. shd have adequate info in welf office
on educ optties. the point is to integrate local educ programs

Echaveste. agree w BS, EK. 2-3 sentences to eliminate notion that welfare is
financing education. be clear it's other progs paying for ed

Martin: very small gp going on to college. more imp't to focus on other end of
spectrum. many recipis have low ed level, need support.
doc hasn't painted reality

Watson welfare shouldn't finance education. focus extensions on young women
with no ed, employability skills, greater needs.

Lavelle. remember this in context of phasein for younger people

Martin. precisely younger people may need longer

Carver: remember the fathers

Ross employability skills more imp't than GED

LaVelle - use resources on those with greatest chance of success. shouldn't

Reed remember prevention
Reed - focus on not getting on welfare.

Ellwood 0.5 million would be a miracle.
show numbers: independent, working, surely on cash asstce.

Katz: pct of people getting full benefits and doing nothing, on base of relevant
population not full caseload

Discussion of phasein

Sperling - use 2 sets of projections: 1. what we really expect, 2. conservative numbers for CBO scoring. If use just one, problems either way.

Ross - when do you expect full phasein. what does full implementation look like?

Edley - victory is not people in WORK/JOBs, victory is self-sufficiency. only .5m off welfare isn't dramatic. only comfortable with forcing people to work if at the end they're self-sufficient.

Martin: getting people into programs is victory

Munnell - target by age of children

many disagreed

Sperling - choosing a year is the most ingenious idea ever heard

Katz. yes, can't game it

Alexander - concerned about neglecting those born earlier

but current progs continue for them

Cuomo: like 72 out, but 1/2 caseload in 10 yrs may not be enough. .5m off welfare may not be enough

Foley - should be prepared to show projections for different phase-in dates you might choose

Broadnax - broader definition of success. emphasize work dimension

Stiglitz - projections include behavioral effects?

Sperling - message: combine those who leave welfare and also those who don't get on, public financing message. no more something for nothing. not the worst case if mother workg 25 hrs, still getting some asstce. we should define the terms we want to be judged on
President said no more something for nothing. ok for single moms to get a little something from the govt if working



Primus measure success by sthg we can control.
e.g. pct of caseload collectg max ben and not doing anything
e.g. measure child poverty after EITC
e.g. pct of caseload working
e.g. pct off AFDC

Ross - reciprocity. 2 tests: is the participation meaningful? is the person doing sthg to better herself?

Dane: measure of success will come up in all aspects

Opening comments

Ross extensions, exemptions. Considers of not doing what's required

Munnell. Too fast to cabinet. need explicit tradeoffs

Sawhill

Watson need to discuss financing

Sperling. Think strategically about where to start so we end up where we want

Cantu. 10% cap on extensions for ed

Lavelle. extensions and exemptions, equity with nonwelfare recipis

Reed. be bold

Carver. fathers. guideline commission

Katz how it all adds up, how to communicate it.

compare incentives for working parents with nonworking poor. equity tradeoffs

Torres-Gil. more on changing culture of welfare offices

exemptn for college. parttime work for welfare moms. more on dads. politics

Glynn implementation

Stiglitz. integrateing with other assistance - food stps, housing.
reform of essi. family UI. timing of jobs vs. education

Martin assumptions about education and experience of recipients. transition to work

Camunez - what is content of work experience

Kamarck. articulate principles throughout. equity wrt nonwelfare populatoin.
exemptns

Edley. modular packaging. credible sanctions against states
caseload impacts don't look dramatic - only .5m off welfare

Haas. culture change. worker support. disconnect w/o financing.

Stegman. minor mothers at home - problems for housing.

WIB concerns

relationship bn plan and waivers

Cuomo. process. financing. culture of welfare office. more experimentation and
privatization

sanctions - what happens to children

Apfel. implementation and financing

WR -- TO DO 2.13.94

Random Ideas

- Fraud hotline, bonuses to recipis who identify fraud
- Family development accounts
- Job: child support/custody mediator (missouri)
- Sanctions: Allow total termination of benefits if determined it won't hurt kids (Md.)
- pay for performance in JOBS
- possible alternative to tracking: payments in 3 consec yrs
- require addicts to get treatment or lose benefits
- Waiver authority??
- Time limit Drug SSI

Research

- How many due CS are on AFDC?
- Moynihan 1986 study on dynamics of teen welfare (Md or Missouri reference?)
- Are kids required to attend school?

Give NGA document to BC

** Take full specs to Boca

~~Crim~~
Crim Min.

Crim + Fear
1st Duty of Govt -

MAT GUARD

Violent young offenders

NOTES

More Cops,
Fewer Guns

Cops
Beat camps
Dry Cts
etc.

Drug Clinics

regional
prisons

re-arrest
←
- Carlisle, PA -

Arthritis-

Phil-adelphia

Brady Bill No
mandate

Action before subcommittee

Regret / N. Dakota
- Beat camp
- Rehab.

- 50,000 cops
- wealth
- stratus cops

Brady - go
school, beat camps

Gun riot
- more cops
- personal responsibility

Odessa TX
Wife murdered
raped -

↓
community policy

Bipartisan Agreement
- prevention + enforcement

- ① Background
- ② Moral choice
- change behavior.

More Cops, Fewer Guns - Kids w/ guns

BC supports death penalty

Pittsfield
VAWA

Truth-in-sentencing
- 85%
- early release

met him
grew up
into father

Teenagers / A/Ws

Guilty of commit crimes → caught → convicted

respect
for law
order

only so much
Govt can do
Madison

Give us the \$, we'll do more

↓
If Congress → keep coming back

Punishment - no punishment = Drug Treatment

Symptoms - Values, morals

Root causes: community, family

Lossy Schols ain't good enough
- Family coming

VAWA

Govt Soc programs → dis courage work + family
Breakup of family very complicated

Gangs
- former Crim Sub
- support
- Comm.

Too many children growing up into fathers

STEVEN SCHIFF
First District, New Mexico

MEMBERS

SCIENCE, SPACE, AND TECHNOLOGY
JUDICIARY

STANDARDS OF OFFICIAL CONDUCT
GOVERNMENT OPERATIONS

Subcommittee on Human Resources and
INTERGOVERNMENTAL RELATIONS
SAVING VETERANS

REPUBLICAN RESEARCH COMMITTEE
Task Force on Crime
Chairman

Congress of the United States

House of Representatives
Washington, DC 20515-3101

Biography

U.S. CONGRESSMAN STEVEN H. SCHIFF
First District of New Mexico

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NEW MEXICO OFFICE
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ALBUQUERQUE, NM 87102
(505) 766-2538

Career

Member of U.S. Congress since 1989

Member, House Government Operations Committee; ranking Republican member, Subcommittee on Human Resources and Intergovernmental Relations

Member, House Judiciary Committee

Member, House Science, Space and Technology Committee

Member, House Committee on Standards of Official Conduct

Member, U.S. Advisory Commission on Intergovernmental Relations

Chairman, House Republican Research Committee Task Force on Crime

District attorney, Bernalillo County, N.M. Elected 1980, re-elected 1984

Assistant Albuquerque city attorney and counsel for the Albuquerque Police Department, 1979-81

Trial attorney in private practice in Albuquerque, 1977-79

Assistant district attorney of Bernalillo County, 1972-77

Education

B.A. in Political Science, University of Illinois, Chicago, 1968

J.D., University of New Mexico Law School, 1972

Military

Originally enlisted as airman basic, N.M. Air National Guard, 2-17-69

Since 12-91, serving as lieutenant colonel, U.S. Air Force Reserve

Service and Memberships

Civitan International

Fraternal Order of Police

Former president, Albuquerque Lodge of B'nai B'rith

Former volunteer counsel, Albuquerque Humane Association

Personal

Born March 10, 1947, Chicago, Illinois

Married to the former Marcia Lewis, Nov. 8, 1968

Two children: Jaimi, born 10-4-79; and Daniel, born 10-15-81

Contact

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New Mexico office: 625 Silver Ave. SW, Suite 140, Albuquerque, N.M. 87102. (505) 766-2538 (June 1993)

WELFARE HELL

11/12/13

445

CHILD CARE

Current spending: ^{AFDC} 1.2 B + ^{W. Poor} 1.1 B

42% currently use c. care

Spending estimates: 6-8 B overall when fully implemented

• 2 for AFDC, • 2 for working poor

Current AFDC disregard = 100m FS = 150m

Holiday Inn, Clark Rm ^{Sat.} 9-5

Ed + Labor comm. = hardest politics

Big issues = ① uncapped vs. capped for working poor
② how big is the uncapped AFDC side?

GOP estimate = 13 B for c. care in 5th yr.

WORK

Issue 1: Did your income rise after 2 yrs when you go to work? Wendell yes, David no

2: What is minimum # of hours - how do we determine?

AFDC + min wage, or

15 hrs at min = 274 = 6 states

20 hrs = 365 = median (23 states)

3: Does the clock stop if you work full-time?

Wendell: Pay them a wage, but make them time-limited, followed by cuts in benefits.

MTB: Getting people off W. is imp. to how they think about self.

States must req. 15 hrs/wk; many req. up to 35/wk.

- Give states option of state EITC, CSA, or continued AFDC for ^{those who rise} work + welfare

DAVID: If you work 20 hrs, you've got to be better

What about states w/ min wage above federal?

Work + welfare = 7% of caseload

Goal is to raise people's income + off W.

After certain period of time, states could be able to reduce benefits
in high-benefit states ~~if~~ - below a floor
Declining match

→ DRAFT BC MEMO RE OUR PROCESS (TALK TO NAOMI)
CIRCULATE TO SR.

→ CRIME STUFF FOR BC FOR T. GIVING

MONDAY 3:30-5

8/3/93

House Dems

Important Facts About Welfare Durations for Women *Beginning* A Spell of Welfare Receipt

Ford
Matsui
McDermott
Cardin
Keyserling
Reynolds

Estimates Based on Monthly Data from the NLSY show that:

- ◆ 70 percent of all women beginning a spell of welfare receipt will have left the welfare rolls by the end of twenty-four months.
- ◆ 45 percent of the women who leave return to the welfare rolls within the first year after leaving; by the end of seven years, 77 percent have returned.
- ◆ When one takes into account multiple spells of welfare receipt, one finds that just 42 percent of all young women will spend less than 24 months on the welfare rolls within the first five years after their initial welfare receipt.

Estimates based on annual data from the PSID that take into account multiple spells of welfare receipt over a twenty-five year period show that:

- ◆ 36 percent of all women beginning a spell of welfare receipt will spend two years or less on the welfare rolls.

2 yrs = 60% of caseload = 2-3m subject to time limit

Com. comments

Matsui: Why do people stay on welfare
[We don't know.]

Reynolds: What impact if people don't work after 2?

Ford: Will we limit psc jobs to people on welfare?

Cardin: You have to look at private sector employment

Ford: Race & continuous use

Matsui: How much \$?

Keyserling: Spend on liters on front end quite victorious

McDermott: We're not going to spend more \$

- Poor people won't shop. They'll save PSE

Cardin: We're gonna have to kill some people to hit the budget
A lot of people returning for W who don't need to be.
Put \$ where we have the best chance of success
Diff. categories for disability, teen mothers

McDermott: Run CSE up separately
Matsui: Use conservative rhetoric to get the \$
Cardin: Recession 1-2 yrs

Important Facts About Welfare Durations for Women *Receiving AFDC at a Point in Time*

Estimates Based on Monthly Data from the NLSY show that:

- ◆ Only 21 percent of women receiving AFDC at a point in time are in the midst of a spell of welfare that will last two years or less.

Estimates Based on Annual Data from the PSID show that:

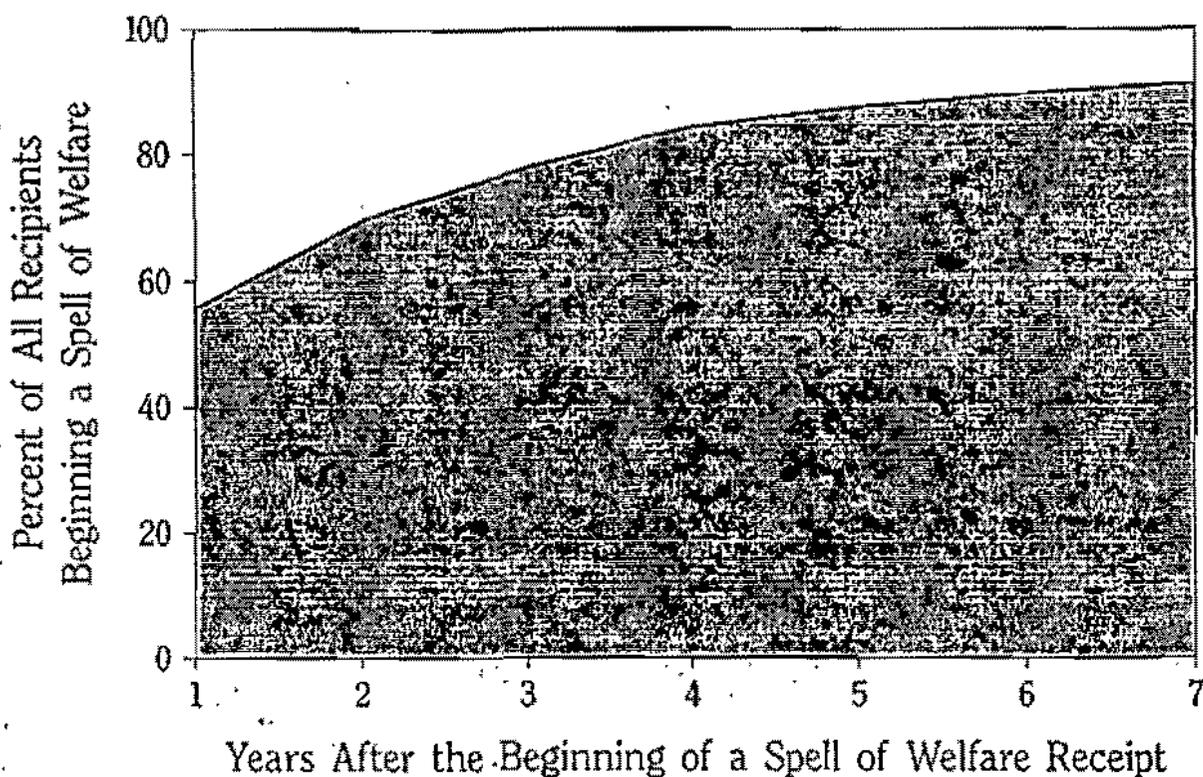
- ◆ Only 14 percent of women receiving AFDC at a point in time are in the midst of a spell of welfare that will last two years or less.
- ◆ When multiple spells of welfare receipt are taken into account, the percentage of women receiving AFDC at a point in time who will spend two years or less on the welfare rolls drops to just nine percent.

Preliminary estimates from the SIPP show that:

- ◆ Taking into account the time the current caseload has spent on the welfare rolls to date, under current policy, almost two-thirds of the caseload will spend an *additional* twenty-four months on the welfare rolls.

Cumulative Percentage of Women Leaving Welfare

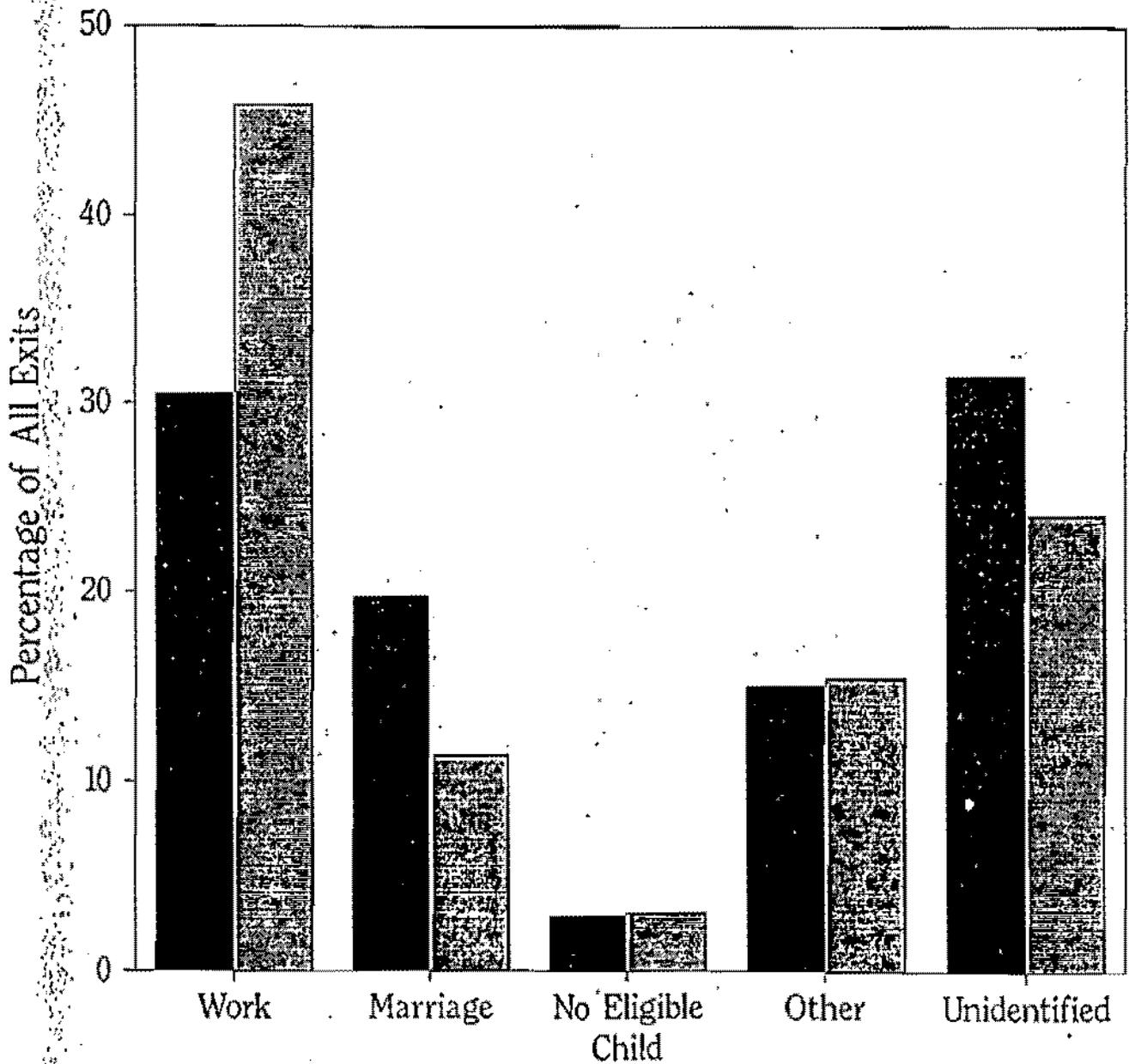
Women Who Entered Welfare Under Age 30



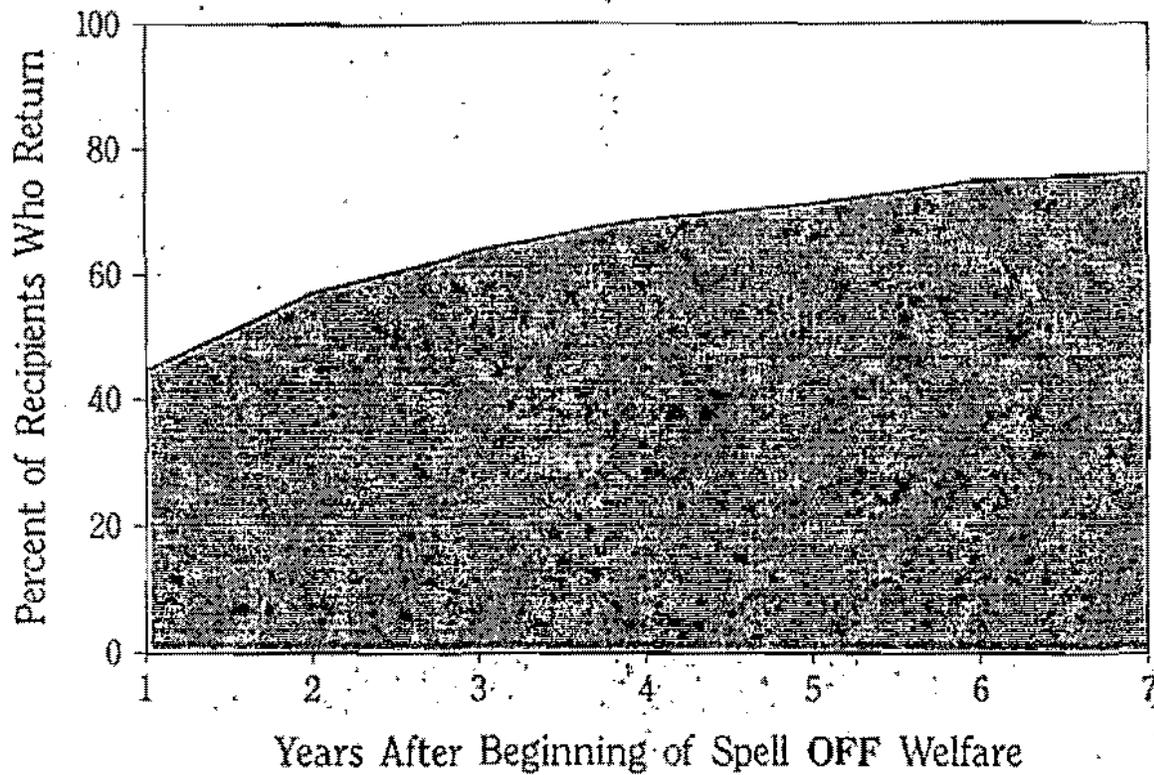
Exit Probabilities and Cumulative Percentages of Women Exiting Welfare by Duration of Receipt		
Duration (Months)	Exit Probability	Cumulative % of Women Exiting
1-12	55.9	55.9
13-24	32.1	70.0
25-36	27.4	78.2
37-48	29.1	84.5
49-60	20.9	87.8
61-72	16.5	89.8
73-84	20.5	91.9

Reasons for Leaving Welfare

Women Who Entered Welfare Under Age 30
Using Annual and Monthly Data



Cumulative Percentage of Women Returning to Welfare



Rates of Return to Welfare by Time Off Welfare

Time Off Welfare (Months)	Rate of Return	Cumulative % of Returning
1-12	44.9	44.9
13-24	23.0	57.6
25-36	15.5	64.2
37-48	13.8	69.1
49-60	7.8	71.5
61-72	13.0	75.2
73-84	6.6	76.9

**Percentage Distribution of the Expected
Total Time on AFDC for First-Time Female
AFDC Recipients and for All Women
Receiving AFDC at a Point in Time**
(Annual PSID Data)

Expected Total Time on AFDC	Women Beginning a First Spell of AFDC	Women Receiving AFDC at Any Point in Time
1 Year	20.9	3.4
2 Years	15.6	5.1
3 Years	10.0	4.8
4 Years	8.6	5.6
5 Years	6.2	5.0
6 Years	5.5	5.3
7 Years	4.3	4.8
8 Years	3.7	4.8
9 Years	3.2	4.6
10 or more Years	22.1	56.6
Total	100.0	100.0
Average Years of Receipt	6.2	12.0

Selected Characteristics by Type of Welfare Use for Women Who First Receive Welfare Before Age 24

Characteristic	(Percent of Total in Group)			
	Short-term Transitional Use (≤ 24 months)	Episodic Use (25-54 months)	Continuous Use (55-60 months)	All New Recipients
High School Diploma	41.0	36.4	29.8	36.8
GED	4.0	5.2	4.2	4.5
No Recent Work Experience	36.6	45.6	57.0	44.5
Basic Skills (AFQT Score; measured in standard deviations from the mean)				
-3.00 to -1.50	8.2	17.6	23.7	15.1
-1.49 to -0.50	30.0	39.2	42.2	36.0
-0.49 to +0.50	36.6	36.4	26.0	34.0
+0.51 to +1.50	22.0	6.8	7.2	13.3
+1.51 to +2.00	3.2	0.0	1.0	1.6
Youngest Child Age One or Younger	77.8	76.4	85.6	79.2
Never Married	52.3	63.4	81.9	63.2
Age at First Welfare Receipt				
15-17	11.3	10.9	20.5	13.4
18-20	55.4	52.6	56.1	54.7
21-23	33.3	36.4	23.4	31.9
Race/Ethnicity				
African-American	29.4	41.7	57.5	40.3
Hispanic	6.5	8.8	6.9	7.4
White	64.1	49.5	35.6	52.3
Lives in Public or Subsidized Housing	9.1	16.6	21.9	14.7
Percent of All New Recipients	42.5	33.3	24.3	100.0
Average Months on Welfare Within Five Years	11.8	39.6	59.1	32.5
Percent of Welfare Use	15.4	40.5	44.1	100.0

All characteristics are measured at the beginning of the first spell of welfare receipt.

The AFQT score is standardized by age group based on the scores of all women in the NLSY who took the AFQT test in 1980.

Tabulations from the NLSY, 1979-1989

7. D. - 6/20/93

① Tim - Voting notebook: WR + CSE, 1986-93 plus CR sheets, span + cospan
- More on immigrant pop/census

② CM - 1) Rolodex
2) List of WR files
3) write

③ BR - WR Press Plan
- WR talking pts

④ Tim/Belle - Marriage bonus/punalty?
- Children 1st, Make divorce hard for minor children

⑤ PTW/Paul D. - Welfare for the wealthy - subsidies



STATE OF MICHIGAN
OFFICE OF THE GOVERNOR
LANSING

JOHN ENGLER
GOVERNOR

July 6, 1993

JERRY MILLER

1. Reg. Corps to ask re Paten. Estab; license credit bureaus, etc.
2. Higher BSR
3. Soc. K - productive w/ 90 days
- 60% partic. or 60 days (better)
- mutual respons - doing something
4. Demonstration
 - 1) EITC - State reimburse monthly
 - 2) Make contract/contract mandatory
- 25% cut in FS + AFDC as sanction
- Everybody has to do something
 - 3) After 2 yrs, require CWEP
 - 4) Cash out FS
- major not. trafficking in FS: 40-45%
 - 5) Jobs Commis., resp. for all training prog.

Statewide

Mr. Bruce Reed, Deputy Assistant to the President for Domestic Policy
The White House
216 O.E.O.B.
Washington, D.C. 20500

Don't just req. work
Mich.: 400,000 wt, 200,000 AFDC

Social K
work, E+T, comm. service
No more something for nothing
After 2 yrs, kick off if doing nothing
If they want a CWEP job, they'll get one

Dear Mr. Reed:

As a member of the Welfare Reform Task Force Planning Group, which includes Governors, state human service commissioners, and state legislators, I wanted to share with you Michigan's welfare reform experience. Enclosed please find a copy of "To Strengthen Michigan Families," a 21-point reform initiative implemented statewide in October 1992, and a preliminary status report from April 1993. - Ride on wheel barrow - Take care of someone else's kids

Highlights of the program include an emphasis on encouraging employment by rewarding earned income, and asking all AFDC clients to participate each week in 20 hours of productive activity through a social contract.

Simplif. Assets
SSI - 2
Results in 2 yrs

I hope the enclosed information is helpful to you as you begin developing the Federal reform initiative. Please feel free to contact Jerry Miller, Director, Michigan Department of Social Services at (517) 373-2000, LeAnne Redick, Director, Michigan's Washington, D.C. office (202) 624-5840, or Stephanie Comai-Page, Policy Advisor and Federal Liaison, Michigan Department of Social Services (517) 335-4727, if you have any questions or need further information about "To Strengthen Michigan Families." We look forward to working with you.

CS: → Mandate min. wage reporting

Sincerely,

John Engler
Governor

JE/jdl.dc
enclosures

cc: Carol Rasco, Assistant to the President for Domestic Policy



WR - Mtg Notes

WHITE HOUSE DISCUSSION

INPUT FROM ASSET AND EARNINGS
WELFARE REFORM SEMINAR
July 15, 1993

Welcome and Summation of Seminar

David Caprara, President
Empowerment Network
Foundation

Strengthening the Family as the
Fundamental Basis for Welfare Reform

W. system is "a form of mental slavery"
Why work when your rent just goes up?
I'm not poor a Dem. I just want to help.
Kids stop shooting each other.



Irene Johnson
President
Leclaire Courts Resident
Management Corporation
Chicago, ILL

*
Witness

Charles Ballard, CEO
National Institute for
Responsible Fatherhood
Cleveland, OH

Empowerment of Low Income Residents
As a Guide for Welfare Reform

Robert L. Woodson
President
National Center for
Neighborhood Enterprise

Assets Versus Maintenance: New Policy
Framework for Reform

Kathy Keeley, President
Association for
Enterprise Opportunity

REAP: hire public housing residents
to do repairs



Audley Evans
Executive Director
Tampa Housing Authority

Gussie Livingston
Family Day Care Homes

Cashout AFDC WII + FS



Sam Black
Oregon Full Employment
Plan

Impetus for Reform Beginning from
the States and Local Communities

Sam Brunelli
Executive Director
American Legislative
Exchange Council

Wrap-Up/Next Steps

Sharron Lipscomb
Vice-President
The Empowerment Network

Question & Answer/Discussion

1
GOP: Can't sell \$3.6 B bill over 5
No support for CETA

Apply to those w/ school age kids

Name for kids under 18

* Mandate paternity estab.

* Immigration - time bomb

Take kids to doctor

Revenue-neutral or same \$
over 5

If we hold spending down +
pay for it, we can deliver
half of GOP

GOP MK
7/15

AFDC - 3-6,000/yr.

1500 - 1000 - 500 1st basket

refundable, only if working at least part-time
- guaranteed air benefit to single parents if unfair
- not avail. if paternity not estab.

STATES:

Jobs Programs - No work, no stipend

works: find stays - stipend + air wage + housing

- Give states option of Wendell's time limit

- Subminimum wage PSE's

TRAINING:

Equipment education or a job
Credit card for training (for 1-2 yrs. (depending on need))

Benefits for 180 days, job after that
- more benefits if you take job

CS

H. Sec. Card

Mandatory paternity estab (or voluntary w/state option)

CSA experiments w/work reqt for fathers

American Inn of Bethesda

4130 WISCONSIN AVENUE • BETHESDA, MD 20814
(301) 656-9300 • FAX (301) 656-2907 • 1-800-325-7081

Time Limits

By 1592, All new applicants

C.S.

H. Sec. Card

Mandatory paternity estab. (voluntary + states option)

CSA experiments

TRAINING

Give people a credit card - up to 2 yrs. of training (1 yr. of training, 1 yr. of CWP)

American Inn of Bethesda

4130 WISCONSIN AVENUE • BETHESDA, MD 20814
(301) 656-9300 • FAX (301) 656-2907 • 1-800-325-7081

Proposed Agenda
Friday Strategy Meeting
10/29/93

1. PROCESS ITEMS (Naomi/Jeremy) 15 mins
 - Monday planning
 - Nov 20th Working Group meeting
 - HELP with scheduling
 - Is Norma Cantu added to WG?
 - Secretary's weekly report
2. TENNESSEE UPDATE (Jeremy) *Monday-Ford* 5 mins
3. LEGISLATIVE ISSUES (Mary) 20 mins
 - New Republican plan
 - Women's Caucus (10/23)
 - Meeting with Mainstream Caucus (~~11/27~~) *wed 11/3 - 3:45 pm - staff, too*
 - staff site visits (12/1 and 12/8)
 - Other meetings/issues? *Friday wk of Nov. 15*
4. PRESS ISSUES (Avis/Melissa) 5 mins
 - Review any specific requests
5. PUBLIC OUTREACH (Patricia) 10 mins
 - review of summary report
 - specific groups
 - o business: interagency mtg, individual mtgs
 - o Recipient focus groups
 - o Will Marshall meeting
6. OUTREACH GENERALLY ONCE OPTIONS DEVELOPED FOR 11/20

=====
Review of other outstanding items
-- draft new general talking points/speech outline (Jeremy)
-- schedule and topic list of working papers (Wendell)

→ TALK TO GERRON ABOUT BUSINESS OUTREACH
→ BONNIE DEANE → CALL MIKE ALEXANDER

Index:
Arrand job credit
to make it being
of AFDC
- Lieberman

THE WHITE HOUSE

WASHINGTON

October 6, 1993

MEMORANDUM FOR HOWARD PASTER

FROM: Carol H. Rasco

SUBJECT: Welfare Reform

I have received your memo about the need for a legislative strategy meeting on welfare reform. I have asked Bruce Reed and Kathi Way of the Domestic Policy Council staff to prepare a suggested invitation list and agenda for you and I to review prior to a meeting being set. I will hope to have that information for you and I to review late next week. The majority of the working group on welfare reform will be in California for the latter part of this week.

Thank you.

cc: Bruce Reed
Kathi Way

Klipner
Burbelle
Ellwood
Bane
Primas
Rosewater

Reed
Way
Sawhill

→ Memo to Howard re Grant
~~ALL CHECKED WITH HOWARD PASTER~~
NOTE TO CHRISTINE VAENEY
RE McCready

→ Barbara Dyer, re: Out come bond measures

ASIDE WITH JEFF WATSON

THE WHITE HOUSE
WASHINGTON

October 4, 1993

MEMORANDUM FOR CAROL RASCO

FROM: Howard Paster *HP*

SUBJECT: Welfare reform

As you make progress toward the launch of this major initiative in the new year, it probably makes sense to convene all the interested parties to discuss broad legislative strategy. My several conversations with Secretary Reich about the proper way to position ourselves in dislocated workers makes me wonder if we should not also consider how we are dealing with Capitol Hill on welfare reform, who is speaking for us (and to whom), where is the line between consultation and briefing, etc.

I'd be grateful if you would convene such a meeting in the next few weeks and include, in addition to White House legislative affairs, the legislative affairs people from the relevant departments along with the substantive people.

Thanks very much.

*Orig: CHR
XO: Reed/Way*

OCT 4 1993

*We need to discuss this
you close at
business
Tues. 10/12
CHR*

DEPARTMENT OF HEALTH AND HUMAN SERVICES ASSISTANT SECRETARY FOR PLANNING AND EVALUATION



PHONE: (202)690-6805 FAX: (202)690-6562

- ① Values - ^{→ Respons, etc.} Pres.
- ② J Work [→] Assets, [→] Admin's complan
- ③ NCPs - expectations - balance
- ④ Govt. - We want them people not to need us anymore

- If we want to help children we shd give them family or make sure fams have the dignity of work

Date: _____

From: Ann McCormick

To: Cathy May ^{⑤ Training}

Division: _____

Division: _____

City & State: _____

City & State: _____

Office Number: _____

Office Number: 456-6515

Fax Number: _____

Fax Number: 456-7028

Number of Pages + cover 2

REMARKS: _____

WORKING GROUP ON WELFARE REFORM, FAMILY SUPPORT AND INDEPENDENCE

Policy by Xmas (Dec 23-3)
3-5 pp summary plus document
- next Monday
- division heads in WH to go over it
- WR update
- Moynihan mtg.

MEMORANDUM FOR MEMBERS OF THE WORKING GROUP ON WELFARE REFORM,
FAMILY SUPPORT, AND INDEPENDENCE

→ Budget #'s for BC by Monday

FROM: MARY JO BANE
DAVID T. ELLWOOD
BRUCE REED
WORKING GROUP CO-CHAIRS

DAC briefing
1 mtg w/ell

SUBJECT: NOVEMBER 20 WORKING GROUP MEETING

DATE: NOVEMBER 15, 1993

As you know, we have scheduled a full-day meeting of the Working Group for Saturday, November 20 to discuss possible options for presentation to the President.

As we wrote you earlier, no substitutes for Working Group members will be permitted at this meeting. However, each member of the Working Group who attends may bring one staff person as an observer.

The meeting will take place from 9 am to 5 pm at

The Holiday Inn
550 C Street, SW
Washington, DC 20024
202-479-4000
The Clark Room

If you have not already RSVP'd, please call Ann McCormick as soon as possible at 690-5880 to let her know whether you will be able to attend. Please also let her know the name of your staff person if you plan to bring someone.

The hotel has a coffee shop where you can buy coffee, etc. If you or your staff person would like a box lunch, please let Ann McCormick know by close of business on Thursday, November 18, and tell her whether you would like a turkey, ham, or cheese sandwich. The cost is \$11, which we will collect on Saturday.

Thank you.

Addressees: see attached list

Addressees:

Eleanor Acheson
Ken Apfel
Michael Alexander
Walter Broadnax
Robert Carver
Norma Cantu
Andrew Cuomo
Maria Echaveste
Chris Edley
Joycelyn Elders
Maurice Foley
Thomas Glynn
Ellen Haas
Elaine Kamarck
Augusta Kappner
Madeline Kunin
Avis LaVelle
Marsha Martin
Alicia Munnell
Wendall Primus
Doug Ross
Isabel Sawhill
Eli Segal
Marshall Smith
Eugene Sperling
Michael Stagman
Joseph Stiglitz
Fernando Torres-Gil
Jeff Watson
Kathi Way

Byron Cummings, APR: Timing
 Dumping analysis of workers info current system
 "Free work" - 15-35 hrs.
 Job creation is key

Myra Loman, APR: Guarantee against job loss
 Not ~~some~~ cut off children
 Sd say we'll have job developers, job retraining

Mark: Welfare receipt will flood labor mkt w/ low-wage workers - depress wages
 DOL program don't include welfare maps.
 Ownership is only demo

Jason: They like local answers to job &
 Don't focus on particular growth areas
 They're happy we're talking to DOL

Patry: * Look at PERF. STDS IN SCHOOL-TO-WORK

→ Nat. Skill STDS. Board
 - stas for low-skill jobs - nurse aides
 - ways to make min wage jobs be high-skill jobs

Realistic phase in
 Met for hrs w/ providers: jobs like ours - equal pay for equal work
 - mainstreaming people in the work program
 - they can't keep track of welfare people
 - there could be union jobs - career ladders for union jobs
 - Govt comm service is better than min-wage
 - they could live w/ Nat. Service governing board
 - placed in prevailing wage, even though sth as min-wage
 - Buy into comm-service model
 - Range of job delivery models
 - Work subsidy modeled by private sector
 - They wouldn't mind if entry-level pool of jobs expanded

Subsidize jobs in areas where we're expanding work force (eg, child care)
 - Buy into comm-service model
 - Range of job delivery models
 - Work subsidy modeled by private sector
 - They wouldn't mind if entry-level pool of jobs expanded
 - Subsidize jobs in areas where we're expanding work force (eg, child care)

WR - NOTES

RESOLVED: That the AFL-CIO supports publicly-run and adequately staffed education, training and service programs to help people get off and stay off welfare including child care, health care, and legal services; and, be it further

RESOLVED: That public employees, who have gained considerable knowledge and expertise through their years of on-the-job experience, should be given the opportunity to improve the operation of the Welfare system through involvement in worker participation committees, and by having the opportunity to receive training to better service their clients.

Budget:
- Paragraphs in Budget document
- Broad start in Senate budget resol.

AGENDA

Strategy Session

12/17/93

I. BIG PICTURE

- meeting with the First Lady
- any further White House guidance??

II. REPORTS

A. Legislative

- Ways and Means breakfast
- Staff briefings
- question re: territories
- upcoming Breaux hearing

B. Intergovernmental

- report on Gang of 14 mtg
- NGA meeting

C. Public Liaison

- labor meetings
- business update
- other groups

D. Press

- upcoming 12/31 deadline

Ford: ready to make a deal w/GOPs
Mitsui: this will kill Dems in 94 elections
Levin: concerned about details
Financing is key pt

Burdette: DOL initiative is competing
Martinez planning hearings
Woolsey says she's on board

[IDEA: Pass at least the PROVISIONS/RESTORS. PIECE w/94]

Dunaway, Chief, Kassebaum will do their
own bill, + work with us

LABOR IS OUT TO GET US
- But AFSCME is working w/us

→ Ask WH RE COMMUNICATION
→ NGA mtg.: WHAT TO DO?

III. SUMMARY OF PAPER/INFORMATION REQUESTS, OTHER PROJECTS

ARGUMENTS FOR MOVING FORWARD

1. WR will happen, whether we push it or not
 - House: GOP/160; M-Forum/80; CDM/60+ == 300
 - Senate: Breaux, Moynihan, D-Amato
 - Govs: waivers, etc.; advisory group
 - Lesson of Crime Bill: This Congress is eager to pass measures that will help them back home; happy to take credit for keeping our campaign promises
2. If we don't do it now, the funds will disappear
 - GOP have given us an opening to spend \$12b over Syrs
 - Major offsets will vanish this year -- welfare for immigrants, money from CSE
3. In '95, WR will be harder and the plan more draconian
 - more GOP in Congress
 - hostage to 96 elections
4. Logical extension of themes in Memphis speech: work, family, responsibility
 - what else can he say about the breakdown of the family?
5. President's on record: press conference
 - NGA 8/16: "We will have a major welfare reform initiative coming up at the first of the year, which I hope all of you will not only strongly support but will be active participants in. And meanwhile, keep doing what you're doing and asking for the waivers you think you need."
6. WR helps Health Care
 - If you think the moderates are angry now...
 - This is good cover for HC -- gives Pres quick way to quiet tax-and-spend critics
7. We made this mistake once already
 - President said his biggest mistake in 95 budget was no money for WR. Moynihan exploded. Why make that mistake again?
8. Historic convergence of forces -- HHS, WH, H.Ford, GOP
9. WR is not heavy lifting
 - other lesson of Crime bill is that we don't have to buy votes to pass something that has popular support.
 - we don't need a War Room; we don't need an event a week
10. There's stuff in here for the Left and the Right
 - for the Left: They like 1st 3 elements; + money for jobs
11. If we don't deal with WR now, we'll pay down the road
 - the longer we wait, the less control we have over the size of the rolls

talking points for NYT
1.4.93

1. We've already begun WR. HC is important part of WR.
2. We haven't decided on the timing of the legislation b/c the President hasn't made any decisions on the policy.
3. We'll introduce legislation this year, and we ^{want} hope Congress ~~will pass it this year~~, but we won't do anything to delay or overshadow HC. ^{it}

[ASK CAROL: Has it been decided not to introduce until after HC passes? (passes what?)]
-- one option would be to wait until clears committees -- makes progress...

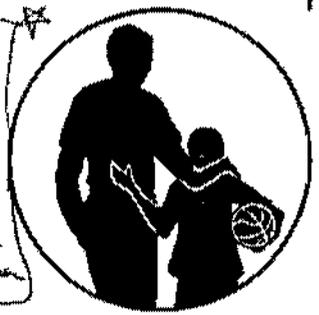
Nobody's going to steal the WR issue from BC. Al

Background

venice - got her GED
 wants to be a nurse brother fathers
 bounty hunter - they get all this & putting it into nothing
 teach us a skill & we'll pay some of it back to govt.
 other lessons, 30
 9 mos - job, 2 raises
 sec's daughter every day now - she's on W
 - give us employment programs
 - Judge told her go get a shopping cart & pile up on
 self often so low didn't want to see kids
 would - mom's not req'd to work, but father
 is threatened w/ jail - not fair

voice
 I'd have rules so strict. we're not going to live in no slum.
 Holdings so clean you could drop a penny, pick it up,
 kiss the thing, put it in your mouth.
 Trenton - water in sink is like canal water
 DJT - excellent prog. - state paid half for 12 wks.
 Lawrence: I have the upper hand on us mans,
 b/c the system works w/ female
 Donald: How many of them get locked up?

voice -
 and a bit of an
 on side of hills,
 it, full leads
 to once there are
 we when I was
 with within off
 nothing - it on
 side, full on man



voice to be used
 but small letters
 wild - good in
 yrs - not
 along w/ system at all.
 John - bank acct,
 study, nice car,
 job working for me
 if worse, give back
 hat was given home

OPERATION FATHERHOOD

A Program of Union Industrial Home

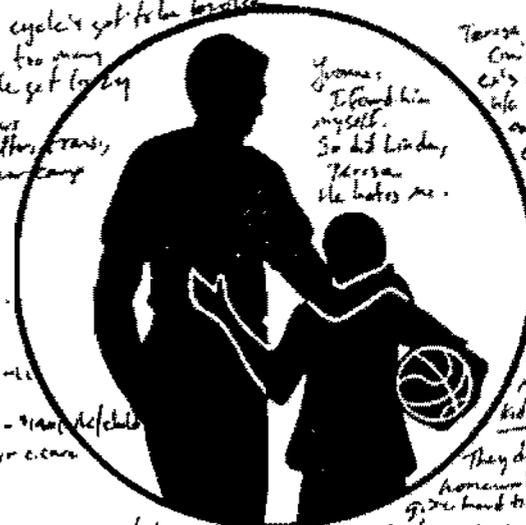
219 East Hanover Street
 Trenton, New Jersey 08608
 609-695-3663

1. Self-conf + esteem + trust
2. Job assessment/Job Club/Job search
 - Of give them bus passes - need to show 8 contacts to renew
3. Work w/ cos - welding, carpentry/construction, \$6-7/hr
 - men wage jobs useless to those paying CS
 - OJT + TJTC. 100% state funded OJT
4. Outreach/recruitment
5. Mainstream men in Sub wks.
 - legal probs, substance abuse probs.

Middlesex
 - Dir, says she has 300 binders of regs in her office. They hate them
 - W can't make up for what school system didn't do
 - make ES automatic for W receipts

Q
 - wouldn't have gone back to school w/o receiving (Jimmie)
 - better that it's mandatory. Too many girls off there

Tracy: cycle's got to be broken
 Tricia: too many
 people get locked
 up
 PDP offers
 behavioral trans,
 summer camp



Yvonne
 Tricia
 Linda
 Tracy - 11
 Daycare - 9am-4:30
 PDP - 1 yr care

Tricia -
 Can't get with
 ca's wages
 wife has a
 country
 employee
 Anne is
 studying
 for
 psychology,
 made a
 deal
 All 5's
 kids unplanned
 They do their
 homework together,
 give hand train. it

Tracy: If I can sit home and watch Tony, regardless why bother?
 1st world is limit less man

OPERATION FATHERHOOD



→ Require sex education for their kids?



Introduction

The Union Industrial Home in Trenton, NJ, has been selected as one of nine sites nationwide by the Parents' Fair Share (PFS) Partners (U.S. Department of Health and Human Services, U.S. Department of Labor, the Pew Charitable Trusts, the Ford Foundation, and the AT&T Foundation) for a pilot project to provide services to unemployed (or under-employed), noncustodial fathers of children receiving public assistance. The national project is being managed by Manpower Demonstration Research Corporation (MDRC). Named *Operation Fatherhood* locally, the program is designed to enable participating fathers to provide adequate financial support for their children and to foster the fathers' participation in the parenting process.

Operation Fatherhood is based on the PFS four core services: peer support, job training and employment, mediation, and enhanced child support (both financially and emotionally). The first part of the program focuses on peer support group sessions that address a variety of topics designed to develop parenting skills as well as formulate values, change attitudes, and modify behavior. The other part involves learning job skills and obtaining employment that will provide the father with some financial stability and the capability to make adequate child support payments on a regular basis.

The Union Industrial Home (UIH) was established in 1859 and is the oldest child welfare agency in New Jersey. While there have been changes to meet evolving needs of both children and society, UIH has been unwavering in its goal to provide a caring environment for children and, more recently, to foster programs that encourage inner city single parents to become more successfully independent, healthy, and socially responsible. The success and reputation of UIH programs over the years can be largely attributed to the

vision of the agency's Board of Managers, the staff of dedicated professionals, and the agency's collaborative efforts with local and state service organizations.



Participant Eligibility and Enrollment

To participate in *Operation Fatherhood*, the fathers must meet the following criteria:

- *Noncustodial* parent between the ages of 16-35.
- *Mercer County* resident with at least one child receiving Aid to Dependent Children (AFDC) in Mercer County.

Potential participants are identified and enrolled by one of several methods. The fathers may be referred by human service agencies, the Probation Office of the Family Court, Mercer County Board of Social Services, school counsellors and administrators, or by community organizations. Further, participants may be identified through an aggressive outreach effort conducted by *Operation Fatherhood* staff professionals. The program serves both "early intervention" (prior to establishing paternity) and "late intervention" (support orders in place) participants.



Professional Staffing/Expertise

Operation Fatherhood is staffed by seasoned professionals who not only have the experience necessary to conduct this program but also have that special ability to "speak the language" of the participants. For the program to fulfill its objectives, the staff must be able to build a trusting relationship with the participants. The program's key personnel include the following:

- The *Project Coordinator* oversees and monitors the daily operations.

- The *Case Manager* orients the father to the program and begins the process for establishing paternity (if applicable). In addition, the Case Manager works with other staff to provide or refer to other services.
- The *Employment Counsellors* serve as job developers; these specialists work with the Case Manager to establish an employment and training plan for each participant. This function requires strong networking ties with the business community before, during and after individual job placement.
- The *Peer Support Facilitator* serves as a group facilitator and provides limited informal counselling for program participants.
- The *Outreach Worker* conducts intensive and extensive street outreach, interacts with other agencies and visits community-based organizations to recruit potential participants.

All these key staff members give one-on-one personalized attention and may also serve as facilitators at various times in the peer support sessions. There is continual emphasis on building a rapport with and among the participants while enhancing their self esteem.



Peer Support Group Sessions

In addition to individual counseling, the program includes a structured peer support component. These are instructive workshops conducted by the facilitators in which the participants address a variety of topics dealing with values and attitudes, relationships, parenting and child care, communication, conflict resolution, health, and support networks. The curriculum is divided into five basic modules: *Personal Development, Fatherhood, Relationships, Health and Sexuality, and Putting It All Together*. The material in these modules is discussed in 12 sessions (which can be expanded to a maximum of 22 sessions), shown on the next 2 pages.

SESSION	TOPICS
I	Introduction to Fatherhood —a general orientation to the Peer Support component, which includes the "groundrules" and expectations for peer support sessions.
II	What Are My Values? —includes participants' views on what they value, how they live their lives, and how much responsibility they will have in developing their children's values.
III	Manhood —identifies and reduces many negative male, female, ethnic stereotypes and reinforces the concept of shared responsibility for child-rearing and wage earning.
IV	Redefining Manhood —enables participants to relate to and define culture and the role it plays in influencing male identity and behavior.
V	Fathers and Children —focuses on the qualities and values each of the fathers wants to bring to his relationship with children and partners; emphasizes that parents who successfully communicate values and beliefs to their children have a solid relationship with them based on love and trust.
VI	Coping as a Single Father (Or Sometimes Weekend Dad) —stresses the importance of knowing the child's needs and routines; increases participants' skills in providing part-time responsible care and in making time spent together more enjoyable; relates how effective discipline can teach children to control their own behavior; offers practice in solving behavior problems.
VII	Children and Self Esteem —examines how children's self esteem affects their behavior and development; provides pointers on how fathers can help their children have a positive self image.

SESSION**TOPICS**

- VIII The Art of Communication**—defines communication and addresses both verbal and nonverbal forms; relates the problems of miscommunication and benefits of assertive communication; urges active listening to be able to hear correctly and accurately; stresses the value of communication skills in terms of success in building relationships with family, partners and employers.
- IX Relationships: Being a Friend, Partner, Son, Employee, Etc.**—addresses the types and qualities of relationships and reinforces the concept that "people need people"; evaluates the effectiveness of the participants' relationships and sets goals for enhancing them.
- X Understanding Male/Female Relationships**—discusses the time and energy needed for a successful relationship; emphasizes the need to know the partner and to communicate honestly and openly; identifies common roadblocks and dilemmas and offers possible resolutions; addresses sexual behavior, family planning and birth control.
- XI Managing Conflict/Handling Anger**—reveals that while anger is normal, violence is an unacceptable behavior; discusses anger "clues" and strategies that can enable anger management and conflict resolution without violence.
- XII Negotiating the Support System**—identifies the full range of the participant's potential network for emotional support, financial assistance, information, goods and services; determines ways of finding and utilizing an effective support network; discusses how to ask for, as well as give, support.

These sessions should encourage the participant to feel a part of the program by recognizing its value and usefulness. The session facilitators are trained to be sensitive to the attitudes and life experiences of the group members. Further, each session has been designed to offer activities and discussion that provide a balance between doing and reflecting.

**Summary**

Considering the staff's expertise and experience, the supportive environment, the personal counseling, job placement, and peer support components of the program, *Operation Fatherhood* will be a successful project. The program's success will be based on meeting the overall goal: assisting the participants in their ability to support their children both financially and emotionally. The long-term results could have major social significance; these fathers—and their children—could be the break in the cycle of poverty, welfare dependency, and generations of youngsters with multiple problems.

**Acknowledgments**

The Union Industrial Home gratefully acknowledges the support of the NJ Department of Human Services, the NJ Department of Labor, and the NJ Administrative Office of the Courts.

THE WHITE HOUSE
WASHINGTON

EITC
- \$/hr
-

→ Send WM a list
of WR

Not in Pres's budget

2 yrs deadline -

- huge commitment of resources
- no \$

FSA - find more

- we were never talking 2 yrs + out
- child support, change bureaucracy
- If you don't motivate your kids
- net. computer arrangement
- change emphasis to work
- contract

If you don't
go to school,
you're off

Jobs - no dead-end jobs

Govt → job program

JUBS | WORK

Admin
C. Care
Wages

NO GOVT. C. CARE CENTERS

CHILD-CARE →

In order to get c. care ^{vouchers} ~~points~~, bus. has to employ 50% ^{or more} welfare recip. (off W)

For every 10 vouchers, hire one person off W (at least 1 yr)
10 vouchers x 3000
can't displace

We're expanding c. care mkt.

State option - work-study for school-age kids

We pay OJT
for those on
the group

1.8m
1 m vouchers = \$3B
100,000 jobs
30 hrs. wk.

LIST OF DIFFERENCES B/W HHS AND WH

1. Whether to spend money on Jobs Prep (David agrees--something)
2. How much savings from Job Search (no problem)
- ③ Jobs participation rate
4. Cap on overhead/costs in WORK program (\$4200 @ 500k)
-- 1/10 slots for child care (David is fine)
- ⑤ Two-parent costs -- work history
6. NCP and Access grants
- ⑦ Cap CSA demos -- same as NCP - e.com bench.
8. Level of working poor child care (how to target?)
- ⑨ Additional spending to phase JOBS/WORK in faster

10. Financing options

Assumption questions

- Behavioral effects (3: no behavior, CBO internal behavior, rosy)
- Part-time work
- TCC -- include?
- Systems costs

Other questions

State match based on job placement/*bonus*
or charter offices

30hrs/20

Born 1970 vs 1971

Agenda - May 31
Child Support Enforcement Issues

1. General reporting on comments received.
2. Paternity establishment penalty.
3. New hire directory.
4. Five percent incentive match for unified state system.
5. Other match rate issues.
6. Child support assurance funding issues.
7. IRS issues:
 - a) Private contractor. - not producing, probably preventing production
 - b) Exemption. + EITC
 - c) Priority of child support debts versus federal tax arrearages.
8. Other
 - ✓ - Phase out DCSA
 - ✓ - Section 1115 - constructively
 - ✓ - Training of CSE caseworkers If Time Is Available

-10 mos after date of enactment
good come out of numerator + denominator
25% tolerance, 50-100% penalty

MSB meet w/ Sally Kintzen
+ 1% supported heavy
Screen w/ provisions.

NO.

COA: cap over several yrs

Monitor: How many matches?

1. Teenage pregnancy prevention funding.
2. Explanation of child care issue.
3. Family Cap:

Printing

BC: News Vacuum b/c of HC - calendar of Congress. Fill the vacuum w/WR

No taxes unless it's going to pass

No gambling tax

Advocacy

KEY ISSUES -- POTUS 4.13.94

make prisons \$ for private - continue J2 B indol
Welfare matters

1. Timing: mid-May

2. Financing

1) You don't have to spend fortune to EWAUKI

-- 2 options include core work program, 2-parent + some WPCC

-- 9.5 & 12.6: 12.6 includes more WPCC + frills

2) You can do it w/o scary cuts or new taxes

-- welfare for wealthy, extensions of OBRA, some low- & immig.

[REVIEW OPTIONS]

3. Costs

-- Key Q = how to distribute money on bottom half of page

[Look for: more \$ for teen pregnancy, IDAs]

4. Major Program Issues

A. Parental Responsibility

1. Teen Moms

2. Teen Pregnancy

3. Family Cap

[4. Work Programs for Fathers]

B. JOBS Program

1. Job Search First

2. M-Forum Placement Bonus

C. WORK Program

1. Work for Wages: Is this an entitlement?

2. Part-time work: 30/20

3. EITC in WORK program

4. What happens 2 yrs out? (Need line against GOP cutoff): those unwilling to work in comm where jobs available

5. Earnback

5. Comparison with GOP, M-Forum, Harkin/Bond

-- M-Forum: placement bonus

-- Harkin-Bond: expedited sanctions; immigrant deeming

**Welfare Reform
Policy Checklist
May 25, 1993**

A. Keeping People Off Welfare

1. Making Work Pay

- How much will the expanded EITC reduce the welfare rolls?
- What other incentives can we offer to make work a better deal?

2. Health Care Reform

- How much will health care reform reduce the welfare population?

B. Welfare to Work

1. Education and Training

- Does it work? What model programs should we follow?
- How can we do more with existing federal programs (JTPA, Dislocated Workers, Unemployment Insurance, etc.)?

2. Job Placement and Worker Support

- How can we accelerate placement into private sector jobs?
- What do we need to do keep them there?

3. Public and Private Sector Jobs

- What kind of private sector jobs will be available for people leaving welfare?
- What kind of public sector jobs can we create, how many will we need, and how much will they cost?

C. Time-Limited Welfare

1. Designing a Universal System

- How can we cover the most people with the fewest exemptions, without bankrupting the states or creating an enormous bureaucracy?
- Who should be exempt?
- How should we sanction those who refuse to work?
- How quickly should we phase in this new system?

2. Workfare vs. Work Instead of Welfare

- Should people work off their benefits (like CWEP), or should we guarantee them full-time minimum-wage public-sector jobs, or should we use their benefits to subsidize private-sector employment?

3. Bold, Persistent Experimentation

- How do we streamline the welfare system (AFDC, food stamps, housing, etc.)?
- How do we encourage bottom-up experimentation while still insisting on fundamental reform?

D. Other Issues

1. Child Support Enforcement

- What incentives can we use to demand responsible behavior?

2. Building Support

- What do the states need to make these reforms work?
- How can we attract support from community groups and the private sector?

3. Money

- How much will welfare reform cost?
- Where can we find the money?

POLITICAL OVERVIEW / TIMING

1. When to introduce?

- Ready by September, intro in Oct or Jan
- Use to reinforce case for health care
- Can't wait past January -- GOP mischief

OUTREACH

1. Political Outreach

- Governors: Gang of 10/14 -- recommends. by NGA mtg mid-Aug.
 - NJ: Florio's campaign
 - Florida & elsewhere: Work directly w/govs offices to make sure their efforts coincide with ours. States could introduce parallel plans in January
 - Waivers??: Working on policy, but polit pressure
 - Ga., Ark., NJ: friends
 - Wisc.
- Congress: Bipartisan mtgs; lot of interest
 - CBC (public sector jobs) vs. GOP (workfare)
- Groups: Same tensions
 - Advocacy groups (generous on front end) vs. unions (private > public jobs)

2. Public Outreach

- Public Hearings and Site Visits
 - S. Calif; N.J.; Chicago/Milwaukee; Tenn/Ky.
 - National hearing in DC
- Presidential Event(s) in August