

Get Wendy's resume  
to N. Cisneros

H.C. will get interagency listing to me.  
Department of Housing and Urban Development  
February 3, 1993

2/3  
Assigned  
to BR

HHS  
DOD  
HUD  
VA  
Farmer's  
Home

**Executive Order on Homelessness  
Draft Proposal**

The proposed executive order would state the President's strong commitment to reduce the number of homeless persons during his first term. To accomplish this objective, the Order would issue five significant directives to federal agencies.

1. The Order would direct HUD, HHS and other key federal agencies to submit a plan for consolidating and streamlining existing homeless programs within **60 days**. The President would require administrative actions to be carried out within **90 days** of approval of the plan; any legislative changes would be forwarded to Congress in late spring.

2. The Order would direct HUD, VA, Farmers Home, DOD and other federal agencies to dispose of federally-owned properties -- including buildings on closed military bases -- in ways that serve the emergency, transitional and permanent housing needs of homeless persons. The Order would specifically direct HUD, DOD and other federal agencies to carry out extensive marketing activities in the 25 most populous cities -- where 50 percent of the homeless population reside. The Order would also direct HUD, VA, Farmers Home and other federal agencies to comply fully -- by September 30, 1993 -- with statutory provisions requiring that a portion of their inventory be set-aside for occupancy by homeless persons.

3. The Order would direct the Interagency Council on the Homeless to review the existing Federal Plan to Help End Homelessness (developed in 1990) within **60 days**. The Council would specifically be required to report on ways in which the Plan could be improved and expanded as well as recommend benchmarks by which Federal progress in reducing homelessness could be measured.

Chairman  
by HUD/HHS

4. The Order would direct the Federal government to end the use of welfare hotels by January 1, 1995. HUD and HHS would be required to prepare an action plan within **60 days** -- with recommended statutory and administrative initiatives -- to ensure compliance with the Presidential deadline.

5. The Order would direct HUD, HHS and other key federal agencies to submit a strategy for linking housing and supportive services within **60 days**. Most homeless persons require both affordable housing and various supportive services (e.g. drug treatment, mental health care, education, job training) if they are ever to become more self-sufficient.

Mrs.  
Gore

Date: \_\_\_\_\_

Time: \_\_\_\_\_

# THE WHITE HOUSE

## FAX COVER SHEET

TO:

Raskyn

*Alford Ready to go.*

Phone:

( ) \_\_\_\_\_

FAX:

( ) 2878

FROM:

Marianela Penalta

Phone:

(202) 456-6585

*Hi Raskyn.*

*Sorry this took so long*

*m.p.*

Pages following cover sheet = \_\_\_\_\_

July 14, 1993

Dear Representative \_\_\_\_\_:

Thank you for your letter supporting my Executive Order which directs the Interagency Council on the Homeless (ICH) agencies to develop a coordinated plan to make federal homeless programs more effective. I am convinced that by working together all the groups that are working very hard on this important issue, including the Speaker's Task Force on Homelessness, will be better able to provide homeless people the services that they need to move from the streets and into situations where they are more self sufficient.

An example of working together is a program currently taking place. Beginning this past June, and until January 1994, both ICH and the Department of Housing and Urban Development (HUD) are visiting eighteen cities across the country under the theme of "Building Communities Together". The purpose of these interactive forums is to give participants from the local communities, the opportunity to suggest solutions on how best to handle the homelessness issues that their cities are struggling with today. The meetings held in San Francisco and Baltimore were well attended by the public, elected officials, and non-profit organizations.

A meeting between the Task Force and ICH members to discuss the development of a coordinated plan is a very good idea. By working together, we can ensure that any changes to programs or operations will make homeless efforts more effective. As I said in my Executive Order, we need a Federal plan to break the cycle of homelessness in America. A combination of efforts from all of the agencies under ICH and the Task Force will better ensure that the plan will be a workable one. I will encourage Secretary Cisneros to facilitate the Task Force's participation in the various aspects of this effort.

*Donsia*

THE WHITE HOUSE

WASHINGTON

June 28, 1993

MEMORANDUM FOR CAROL RASCO

FROM: HOWARD G. PASTER  
LEGISLATIVE AFFAIRS *HP*

SUBJECT: Homelessness

Enclosed please find a copy of the letter that was sent to the President from several members of Congress. I have also enclosed copies of the acknowledgement letters I sent to them.

The President has requested that he see and sign every letter going to Capitol Hill. We did not want to fully answer the issues addressed in the Representatives' letter without advice from your department; therefore, I am requesting that your office draft a response and return it to LeeAnn Inadomi (WH-East Wing) within 48 hours. She will then print the letter in final form and have President Clinton sign the letter.

Thank you very much for your assistance with this matter. If you have any questions, please feel free to call LeeAnn at 456-7500.

Enclosure

**Congress of the United States**  
**House of Representatives**  
**Washington, DC 20515**

93 JUN 24 P 4: 08

June 17, 1993

Honorable Bill Clinton  
President of the United States  
The White House  
1600 Pennsylvania Avenue NW  
Washington, D.C. 20500-0001

Dear Mr. President:

As Members of the Speaker's Task Force on Homelessness, which was created at your direction, we are writing to express our support for your Executive Order directing the Interagency Council agencies to develop a coordinated plan to make our federal homeless programs more effective.

Our Task Force has begun to evaluate the various federal programs, McKinney and non-McKinney, and to formulate possible improvements and actions to be taken. In fact, we already have sent a number of letters to the Secretaries of Agriculture, Health and Human Services, and Housing and Urban Development, highlighting problems and suggesting improvements in areas such as the WIC program, welfare hotels, and the McKinney Title V Surplus Properties program.

The Task Force is in the process of contacting the Interagency Council Members to hold a roundtable meeting to discuss developing a coordinated plan of action. Your active encouragement to the Agency heads will facilitate our participation, collaboration, and a successful coordinated effort.

Sincerely,

Tom S. Blumenthal

Bruce D. Vento

John K. Harris

Henry Burgle

Charles Gillin

Lane Evans

Honorable Bill Clinton  
June 17, 1993  
Page 2

Barnett

Case of Case-

Thompson

THE WHITE HOUSE

WASHINGTON

June 28, 1993

*DAC*  
Dear Representative Kildee:

Thank you for your letter regarding federal homeless programs. I appreciate your informing the President of your concerns.

The President has been advised of your interest in this matter, and you will receive a response from him in the near future. In the meantime, if I can be of assistance to you, do not hesitate to contact my office.

Best wishes.

Sincerely,

  
Howard G. Paster  
Assistant to the President  
for Legislative Affairs

The Honorable Dale E. Kildee  
House of Representatives  
Washington, D.C. 20515

THE WHITE HOUSE

WASHINGTON

June 28, 1993

Dear Representative Reynolds:

Thank you for your letter regarding federal homeless programs. I appreciate your informing the President of your concerns.

The President has been advised of your interest in this matter, and you will receive a response from him in the near future. In the meantime, if I can be of assistance to you, do not hesitate to contact my office.

Best wishes.

Sincerely,



Howard G. Paster  
Assistant to the President  
for Legislative Affairs

The Honorable Mel Reynolds  
House of Representatives  
Washington, D.C. 20515

THE WHITE HOUSE

WASHINGTON

June 28, 1993

Dear Representative Blackwell:

Thank you for your letter regarding federal homeless programs. I appreciate your informing the President of your concerns.

The President has been advised of your interest in this matter, and you will receive a response from him in the near future. In the meantime, if I can be of assistance to you, do not hesitate to contact my office.

Best wishes.

Sincerely,



Howard G. Paster  
Assistant to the President  
for Legislative Affairs

The Honorable Lucien E. Blackwell  
House of Representatives  
Washington, D.C. 20515

THE WHITE HOUSE

WASHINGTON

June 28, 1993

*JDE*  
Dear Representative Kennedy:

Thank you for your letter regarding federal homeless programs. I appreciate your informing the President of your concerns.

The President has been advised of your interest in this matter, and you will receive a response from him in the near future. In the meantime, if I can be of assistance to you, do not hesitate to contact my office.

Best wishes.

Sincerely,



Howard G. Paster  
Assistant to the President  
for Legislative Affairs

The Honorable Joseph P. Kennedy II  
House of Representatives  
Washington, D.C. 20515

THE WHITE HOUSE

WASHINGTON

June 28, 1993

*BARNET*

Dear Representative Frank:

Thank you for your letter regarding federal homeless programs. I appreciate your informing the President of your concerns.

The President has been advised of your interest in this matter, and you will receive a response from him in the near future. In the meantime, if I can be of assistance to you, do not hesitate to contact my office.

Best wishes.

Sincerely,



Howard G. Paster  
Assistant to the President  
for Legislative Affairs

The Honorable Barney Frank  
House of Representatives  
Washington, D.C. 20515

THE WHITE HOUSE

WASHINGTON

June 28, 1993

Dear Representative Collins:

Thank you for your letter regarding federal homeless programs. I appreciate your informing the President of your concerns.

The President has been advised of your interest in this matter, and you will receive a response from him in the near future. In the meantime, if I can be of assistance to you, do not hesitate to contact my office.

Best wishes.

Sincerely,



Howard G. Paster  
Assistant to the President  
for Legislative Affairs

The Honorable Cardiss Collins  
House of Representatives  
Washington, D.C. 20515

THE WHITE HOUSE

WASHINGTON

June 28, 1993

Dear Representative Evans:

Thank you for your letter regarding federal homeless programs. I appreciate your informing the President of your concerns.

The President has been advised of your interest in this matter, and you will receive a response from him in the near future. In the meantime, if I can be of assistance to you, do not hesitate to contact my office.

Best wishes.

Sincerely,



Howard G. Paster  
Assistant to the President  
for Legislative Affairs

The Honorable Lane Evans  
House of Representatives  
Washington, D.C. 20515

THE WHITE HOUSE  
WASHINGTON  
June 28, 1993

*BRUCE*  
Dear Representative Vento:

Thank you for your letter regarding federal homeless programs. I appreciate your informing the President of your concerns.

The President has been advised of your interest in this matter, and you will receive a response from him in the near future. In the meantime, if I can be of assistance to you, do not hesitate to contact my office.

Best wishes.

Sincerely,



Howard G. Paster  
Assistant to the President  
for Legislative Affairs

The Honorable Bruce F. Vento  
House of Representatives  
Washington, D.C. 20515

THE WHITE HOUSE

WASHINGTON

June 28, 1993

Dear Mr. Chairman:

Thank you for your letter regarding federal homeless programs. I appreciate your informing the President of your concerns.

The President has been advised of your interest in this matter, and you will receive a response from him in the near future. In the meantime, if I can be of assistance to you, do not hesitate to contact my office.

Best wishes.

Sincerely,



Howard G. Paster  
Assistant to the President  
for Legislative Affairs

The Honorable Henry B. Gonzalez  
House of Representatives  
Washington, D.C. 20515

THE WHITE HOUSE

WASHINGTON

September 27, 1993

MEMORANDUM FOR THE PRESIDENT

FROM: STANLEY S. HERR, DOMESTIC POLICY COUNCIL (x2372)

SUBJECT: HOMELESSNESS AND THE VISIT TO SAN FRANCISCO

Homelessness continues to be a major social and political problem in San Francisco and in the Bay Area in general.

If the topic comes up in regard to a federal role in preventing and alleviating homelessness, there are at least four items you can note:

- Demonstration Federal-local partnership. The HUD-DC Initiative has just released a detailed blueprint for developing the types of transitional, prevention, and long-term housing and support services that are needed to break the cycle of homelessness. A copy of this report could be made available to local officials to give them ideas for public-private partnerships that have promise of making a difference in this field.

- Federal program inventory. The 99-page inventory of federal programs and activities that can help the homeless population and providers of services to them is entitled Federal Programs to Help Homeless People. It is published by our Interagency Council on the Homeless (March 1993).

- Executive Order. On May 19, 1993, President Clinton signed an Executive Order calling for the development of a coordinated Federal plan for breaking the cycle of existing homeless and preventing homelessness in the future. The order stresses the need for a continuum of services to address not only housing needs, but the needs for support services that vulnerable subsets of the homeless population need. (This order follows-up on the campaign pledge to develop "targeted strategies to help different homeless populations -- those who need supported living environments, those who need residential drug and alcohol treatment, and those who need housing for their families because they can't afford it.").

- New policy on family preservation. Finally, HUD Secretary Cisneros has recently announced a new policy aimed at preserving the unity of homeless families through funding priorities for shelter programs. This step meshes with the Administration's emphasis on family preservation.

If I can provide you with further information, please call.

file:  
Emergency  
Council on Homeless

The White House  
Washington

**FAX COVER SHEET**

**OFFICE OF DOMESTIC POLICY**

Old Executive Office Building  
Washington, DC 20500  
FAX: (202) 456-7028

Tell Suzan we  
must redo  
draft as of 1  
is not correct.  
We can talk  
by phone  
Wed?  
I'll need  
this copy.

TO: Carol/Roy

FAX No. 2878

FROM: Suzan Johnson Cox PHONE: 456-7402/7777

DATE: 11/29/93

NUMBER OF PAGES (Including cover sheet) 4

COMMENTS: <sup>1</sup> Letter from Kunita (Response to request  
Awaiting Carol's approval. <sup>for Homelessness  
Support</sup>)

② T will be happy to  
attend AMA's meeting/conference  
Great! 3/11-3/13 in Carol's behalf

November 29, 1993

**DRAFT**

Dear \_\_\_\_\_:

Thank you for your letter requesting a summit on homelessness. As you may know, the President recently formed an interagency working group to address, in a collaborative, comprehensive manner, issues related to the nation's homelessness problem. This group, the Interagency Council on the Homeless, is being chaired by Carol H. Rasco, the Assistant to the President for Domestic Policy, and Henry Cisneros, the Secretary of the Department of Housing and Urban Development.

I believe that it may be useful for a representative of the Speaker's Task Force to meet with representatives of the Interagency Council on the Homeless to discuss the Council's vision and work (after it has had an opportunity to outline its direction and structure) If you agree, please contact Kumiki Gibson in my office, who will arrange such a meeting and attend the meeting on my behalf. Ms. Gibson can be reached at (202) 456-7020.

*- what do you think of this clause?*

The President and I appreciate your leadership and efforts in this area, and we look forward to working with you on this important issue.

Sincerely,

Al Gore



OFFICE OF THE VICE PRESIDENT  
WASHINGTON

*For reference*

November 12, 1993

MEMORANDUM FOR JACK QUINN  
CAROL RASCO  
GREG SIMON  
SUSAN JOHNSON-COOK

FROM: KUMIKI GIBSON *vd*

RE: REQUEST FROM THE SPEAKER'S TASK FORCE ON HOMELESSNESS

Attached at Tab A is the Speaker's Task Force on Homelessness' request for "a meeting with [the Vice President] regarding proposals for a White House Summit on Homelessness." In August, the Vice President responded to this request by informing the Task Force that he could not schedule such a meeting until the fall. (A copy of the response the Vice President sent to each of the members of the Task Force is attached at Tab B.) The request and response were forwarded to me for my consideration in the context of our community empowerment work.

I do not recommend that we merge the homelessness issue with our community empowerment agenda. I do, however, believe that a staff member from OVP and DPC and a representative from the inter-agency task force on homelessness should meet with a representative of the Task Force about such a summit/meeting provided that we agree that we (or the inter-agency task force on homelessness) will consider hosting such a summit/meeting. (According to Paul Weinstein, during the campaign, the Vice President was enthusiastic about such a summit, and the idea appears in Putting People First.)

We really should get back to the Speaker's Task Force on Homelessness in the very near future. I would like your advise on how we should proceed.

Thank you.

Attachments

THE WHITE HOUSE  
WASHINGTON  
November 15, 1993

*For Review*

MEMORANDUM FOR KUMIKI GIBSON

FROM: Carol H. Rasco *CHR*  
SUBJECT: Homelessness memo

I have just received your memo and agree with you the issue of a potential summit/meeting on homelessness correctly belongs outside the community empowerment agenda.

While I recognize the need for a meeting to occur soon in response to their request of the Vice President, it seems to me it would be a bit premature to make a commitment to the meeting or summit concept as a condition to holding a meeting with a Task Force representative as suggested in your memo. With the recent defunding of the Interagency Council on Homelessness (ICH) and its new placement as a working group of the DFC (while continuing to be funded by HUD), I would argue for time to allow the group to formalize the information described in the President's Executive Order regarding the collaborative, comprehensive plan to be designed before any commitment to a summit is made. As part of the work on the plan described here, the ICH has been holding hearings around the country. The ICH will be holding its first formal meeting under the new configuration in mid-December.

We should also keep in mind that there is already a Congressional mandate for a White House Conference on Aging in 1994 (which by agreement with Congress will be delayed more than likely to early 1995) and discussions are underway for some type White House Conference on Tourism.

Can staff from the offices of OVP, DPC, and the ICH simply hold a meeting with a representative of the Task Force as you suggest to outline the work of the ICH, the White House Conferences/Summits being planned and the workplan of the ICH for the coming year?

I'm open to discussion.

Thank you.

cc: Jack Quinn  
Greg Simon  
Suzan Johnson-Cook

DEC 21 1964 REC'D OFFICE OF DOMESTIC POLICY  
THE WHITE HOUSE

FROM THE OFFICE OF: CAROL H. RASCO  
ASSISTANT TO THE PRESIDENT  
FOR DOMESTIC POLICY

TO: ~~Roz Pat~~ \_\_\_\_\_  
\_\_\_\_\_

DRAFT RESPONSE FOR CHR BY: \_\_\_\_\_

PLEASE REPLY (COPY TO CHR): \_\_\_\_\_

PLEASE ADVISE BY: \_\_\_\_\_

LET'S DISCUSS: \_\_\_\_\_

FOR YOUR INFORMATION: \_\_\_\_\_

REPLY USING FORM CODE: \_\_\_\_\_

FILE: *Hemelless* \_\_\_\_\_

RETURN ORIGINAL TO CHR: \_\_\_\_\_

SCHEDULE: \_\_\_\_\_

REMARKS: *what am I supposed*  
*to do?*  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

↓  
FYI

MAYOR  
JAN LAVERTY JONES

COUNCILMEN  
ARNIE ADAMSEN  
SCOTT HIGGINSON  
FRANK HAWKINS JR.  
KEN BRASS



# CITY of LAS VEGAS

DEC 21 REC'D

## DEPARTMENT OF ECONOMIC & URBAN DEVELOPMENT FAX TRANSMITTAL COVER PAGE

FAX NO: (702) 385-3128  
TEL NO: (702) 229-6551

PAGE 1 OF 11

DATE: 12-21-93

TO: Ms. Pat Romani, Assistant to Ms. Carol Rasko - Assistant to President Clinton on Domestic Policy

FROM: Arnold Ross Stalk

SUBJECT: National Homeless Persons Memorial Day

MESSAGE: Pursuant to my conversation with Alan Warrick (Little Rock), please forward the following to Ms. Rasco. Thanks in advance for your consideration and attention to this matter and thank you for caring.

*Arnold Ross Stalk*

C/FAX

400 E. STEWART AVENUE • LAS VEGAS, NEVADA 89101-2986  
(702) 229-6011 (VOICE) • (702) 386-9108 (TDD)



*pr*



# LAS VEGAS / CLARK COUNTY M\*A\*S\*H NEWS RELEASE

City of Las Vegas Housing Preservation and Production Division, City Hall, 8th floor  
400 E. Stewart, Las Vegas, NV 89101 - ph: 702-229-2555, fax: 702-385-3128

*Mayor*  
Jan Lavery Jones

*City Council*  
Arnie Adamsen  
Scott Higginson  
Frank Hawkins, Jr.  
Ken Brass

**FOR IMMEDIATE RELEASE**

December 16, 1993

**NATIONAL HOMELESS PERSONS MEMORIAL DAY,  
TUESDAY, DECEMBER 21,  
TO BE OBSERVED WITH SPECIAL HOLIDAY EVENT**

**Events Surrounding Living Christmas Tree From Noon To Midnight  
To Include Holiday Festivities, Children's Snow Party With  
Montel Williams, Candlelight Memorial Service and Vigil**

In observance of National Homeless Persons Memorial Day, Tuesday December 21, 1993, members of the community will join together for special tribute events culminating in a 4:30 p.m. candlelight service and evening vigil in memory of homeless people who have died in Southern Nevada. The events will take place adjacent to Friendship Corner, at 1537 Las Vegas Blvd. North, surrounding a living Christmas tree. The tree, donated by Star Nursery, will later be planted at the Las Vegas / Clark County M\*A\*S\*H (*Mobilized Assistance and Shelter for the Homeless*) site as a permanent memorial tribute.

Events will begin at 12:00 noon, with members of the homeless community creating tree ornaments to express their holiday wishes. At 2:30 p.m., nationally syndicated talk show host and Las Vegas resident Montel Williams and Mayor Jan Lavery Jones will preside over a holiday snow party for children at Shade Tree and Crossroads Shelters, with snow donated by Mr. Ice. At 4:30 p.m., City, County, State and Federal officials will lead the lighting of the tree and a candlelight memorial service. The vigil will continue into the evening, with guest speakers each hour paying personal tribute to individuals in the community who have died. A midnight prayer will end the day.

The day's events are sponsored by a community coalition which includes the City of Las Vegas, Clark County, The Southern Nevada Homeless Coalition, Community Health Services of Southern Nevada, Friendship Corner and Catholic Community Services. Says Mayor Jan Jones, "Each time a homeless person dies, it is a death in our family. This day will be dedicated to the memory of those we've lost, and will also serve as inspiration for the future."

**National Homeless Persons Memorial Day****Page 2 of 2**

Clark County Commissioner Yvonne Atkinson-Gates adds, "During this time of remembrance, it is important to send a message to the nation that steps must be taken to put an end to the tragedy of homelessness."

# # # #

contact: Hilarie Grey, City of Las Vegas Housing Division (702) 229-2555  
Karen Summers (702) 229-6241



# LAS VEGAS / CLARK COUNTY M\*A\*S\*H MEDIA ALERT

City of Las Vegas Housing Preservation and Production Division, City Hall, 8th floor  
400 E. Stewart, Las Vegas, NV 89101 - ph: 702-229-2555, fax: 702-385-3128

**Mayor**  
Jan Laverty Jones

**City Council**  
Arnie Adamsen  
Scott Higginson  
Frank Hawkins, Jr.  
Ken Brass

## MEDIA ALERT

December 20, 1993

### NATIONAL HOMELESS PERSONS MEMORIAL DAY, TUESDAY, DECEMBER 21, 1993

- WHO:** Nationally syndicated talk show host Montel Williams, City, County, State, Federal officials, staff & special guests, the Southern Nevada Homeless Coalition, Community Health Services of Southern Nevada, Friendship Corner, Catholic Community Services, Kids for Homeless Kids, children from Shade Tree & Crossroads shelters, members of the homeless population & the public.
- WHAT:** Special events and candlelight vigil surrounding a living Christmas tree, which will later be planted on the Las Vegas/Clark County M\*A\*S\*H (Mobilized Assistance and Shelter for the Homeless) site, as a permanent memorial tribute. Participants will fax letters to President Clinton throughout the evening.
- WHEN:** National Homeless Persons Memorial Day, Tuesday, Dec. 21, 1993.
- 2:30 p.m. Holiday snow party for Shade Tree & Crossroads kids, hosted by Montel Williams & Mayor Jan Laverty Jones
  - 4:30 p.m. Tree lighting & memorial service, addresses from officials, Montel Williams & "surprise guesis".
  - 5:00 p.m. Washington call: greetings from Fred Karness, Executive Director of the National Homeless Coalition.
  - 6:00-12:00 Candlelight vigil continues with hourly speakers paying tribute to the homeless who have died in Southern Nevada.
  - 12:00 a.m. Midnight prayer
- vigil surrounding the tree will continue through the night*
- WHERE:** Adjacent to Friendship Corner, at 1537 Las Vegas Blvd.

contact: Hilarie Grey, City of Las Vegas Housing Division, (702) 229-2555

**National Homeless Persons Memorial Day**  
**Tuesday, December 21, 1993**

**SCHEDULE OF EVENTS:**

Holiday music will be played throughout the day. Cider, hot chocolate, coffee & baked goods will be served.

12 NOON-4:30 P.M. Ornament making around the Christmas tree.

2:15 P.M. Montel Williams arrives; M\*A\*S\*H briefing

2:30 P.M. Snow party with Shade Tree & Crossroads kids. Montel Williams & Mayor Jones read stories & hand out gift bags.

4:30 P.M. Tree lighting and candlelight memorial. Emcee: Arnold Stalk

Speakers: Montel Williams  
 Mayor Jan Jones  
 Vonne Chowning  
 Other City, County, State, Fed officials TBA

- officials fax messages to President Clinton (song: "Don't Stop")

5:00 P.M. Call to Washington: Greetings from National Homeless Coalition

Speaker: Fred Karness, Executive Director

(song: "The End of the Innocence" )

6:00-12 MIDNIGHT: Candlelight vigil and hourly tributes. Emcee: Arnold Stalk. Speakers will fax messages to Washington as songs are played:

<u>time</u>	<u>speaker</u>	<u>song</u>
6:00	Tom Miller	("Shelter from the Storm")
7:00	Joshua Stalk	("Teach Your Children")
8:00	Barbara Buckley	("Where the Streets...")
9:00	James McGuinness	("All You Need is Love")
10:00	Terry Whittaker	("In Your Eyes")
11:00	TBA	("Tears in Heaven")
12:00	Midnight prayer	("Imagine")

Dear Friends:

On this December 21, 1993, Homeless Persons Memorial Day, along with wishing you a Merry Christmas and Happy New Year, we ask you to support the Las Vegas / Clark County M\*A\*S\*H (*Mobilized Assistance and Shelter for the Homeless*) project.

Although we have not chosen to be homeless this Christmas, we find ourselves living in a shelter, or worse, living on the street. It is even more difficult to be homeless during the holiday season because we know most of our Christmas wishes will go unfulfilled.

Our wish this Christmas is for simple things; for jobs to make us productive and independent again; for homes we can call our own, a place to shelter our loved ones and raise our children; for clothing and food to keep us and our families warm and strong; for health care to keep us physically sound.

Although many of us will break the bonds of homelessness in the coming months, we have one additional wish -- a wish for those who find themselves homeless next Christmas. Our wish is for an improved shelter system, where services and assistance are administered with dignity to each person regardless of his or her circumstances. We believe that the M\*A\*S\*H plan will bring all of these things to our community, offering the homeless a chance to break the cycle of poverty and begin a new life of hope.

Our wish for those in need is that there will always be one more room at the inn.

Sincerely,

Homeless in Las Vegas

The City of Las Vegas  
Clark County  
The Southern Nevada Homeless Coalition  
Community Health Centers of Southern Nevada  
Friendship Corner

*invite you to join us for a very special holiday event  
in honor of*

***National Homeless Persons Memorial Day  
Tuesday, December 21, 1993***

*Tree decorating and holiday festivities -- 12:00 noon*

*Children's holiday snow party hosted by Montel Williams -- 2:30 p.m.*

*Tree lighting and candlelight memorial service -- 4:30 p.m.*

*Christmas tree vigil and hourly tributes -- 6:00 p.m.-midnight*

***Events will take place adjacent to Friendship Corner and  
The Shade Tree Shelter, 1537 Las Vegas Blvd., North***

*The living tree will later be planted on the M\*A\*S\*H site as a  
permanent tribute to those who have died.*

*please RSVP to the City of Las Vegas Housing Division,  
at (702) 229-2555*

# Nevada

Friday, November 12, 1993 b

Las Vegas Review-Journal



John Gurzinski/Review-Journal

Ron Kovic, author of the best seiler "Born on the Fourth of July," discusses the importance of the M\*A\*S\*H homeless project at a Veterans Day unveiling of designs produced by architects during a four-day marathon.

## Designs for M\*A\*S\*H unveiled

□ The city and county use a Veterans Day ceremony to show off the designs for a center for the homeless.

By Marian Green  
Review-Journal

Las Vegas Housing Chief Arnold Stalk's voice broke just slightly for a moment Thursday as he began talking about the potential of something called M\*A\*S\*H to solve this country's homeless problem.

"It's a wonderful day in Las Vegas," Stalk said at a Veterans Day ceremony to unveil the results of a four-day

marathon to develop designs for M\*A\*S\*H — an \$8 million joint project of Las Vegas and Clark County to address homelessness.

The acronym stands for mobilized assistance and shelter for the homeless.

"This problem is a national shame and a national disaster," Stalk said.

But M\*A\*S\*H offers hope for a new way of reaching out to these people, he said. "To borrow a phrase from the MGM Grand, M\*A\*S\*H, too, will roar in '94."

Disabled veteran Ron Kovic, author of the bestseller, "Born on the Fourth of July," also spoke, praising those

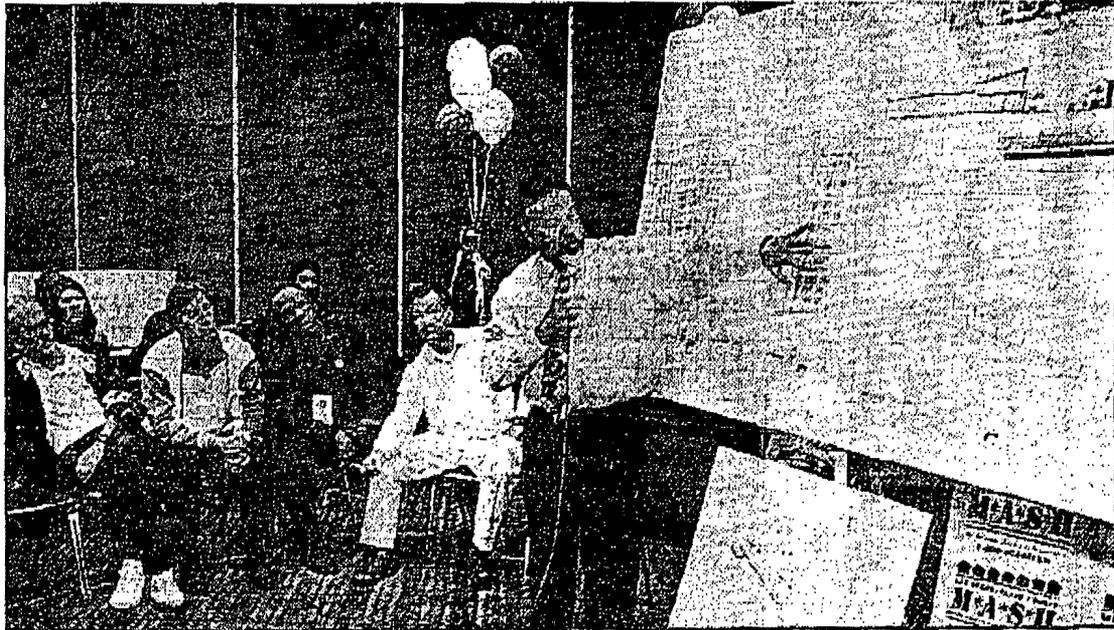
involved in the project and tying it into Veterans Day.

"What you are doing here in Las Vegas is extremely important. What you are doing with the M\*A\*S\*H project is history," he said. "You are sending a message and a bright beacon of hope to the rest of the country."

The homeless, of which a third are believed to be veterans, must not be forgotten, he said.

"They are a valuable national resource," he said. "If we (as a nation) are ever going to move forward again ... these people have got to come with us.

Please see MASH/6B



John Gurzinski/Review-Journal

Architect Tom Schoeman from JMA Architects describes some of the features in his proposed weather shelter designs for the \$8 million M\*A\*S\*H center.

## MASH

From 1B

"You are sending a message. You are creating a spirit. You are awakening a people. You have made this a special Veterans Day for me and for all veterans," said Kovic, who was presented with a book about Las Vegas, the key to the city, and a T-shirt signed by all M\*A\*S\*H design participants.

With that, architects representing the executive architecture firm and five firms that designed individual buildings to be part of the complex explained some of their buildings' features.

The M\*A\*S\*H center is

planned as a one-stop complex for homeless and at-risk individuals and families with children to get the help needed to become self-sufficient.

Among the design features unveiled Thursday were a strong pedestrian mall theme and a trellis over project grounds to create a village and community feeling; a crisis intervention center offering varied services in a convenient accessible way; a one-room schoolhouse that incorporates a track feature envisioned by a children's design team from Becker Elementary School; shelters designed to afford more pri-

vacy in a much less institutional setting; and a cheery dining pavilion offering outdoor and indoor seating and a stage for entertainment or meetings.

Besides thanking the architect teams, Stalk made a special point of acknowledging the contributions of architecture students from the University of Nevada, Las Vegas, and Southern California School of Architecture. Those students donated long hours to develop models of the project designs, he said.

A ceremonial groundbreaking is set for 12:30 p.m. Wednesday. Actual site work is to start in March.

# Nevada

Wednesday, November 10, 1993

Las Vegas Review-Journal

## Homeless center sketched

□ Architects and students donate their talents to design a complex that will serve the down-and-out.

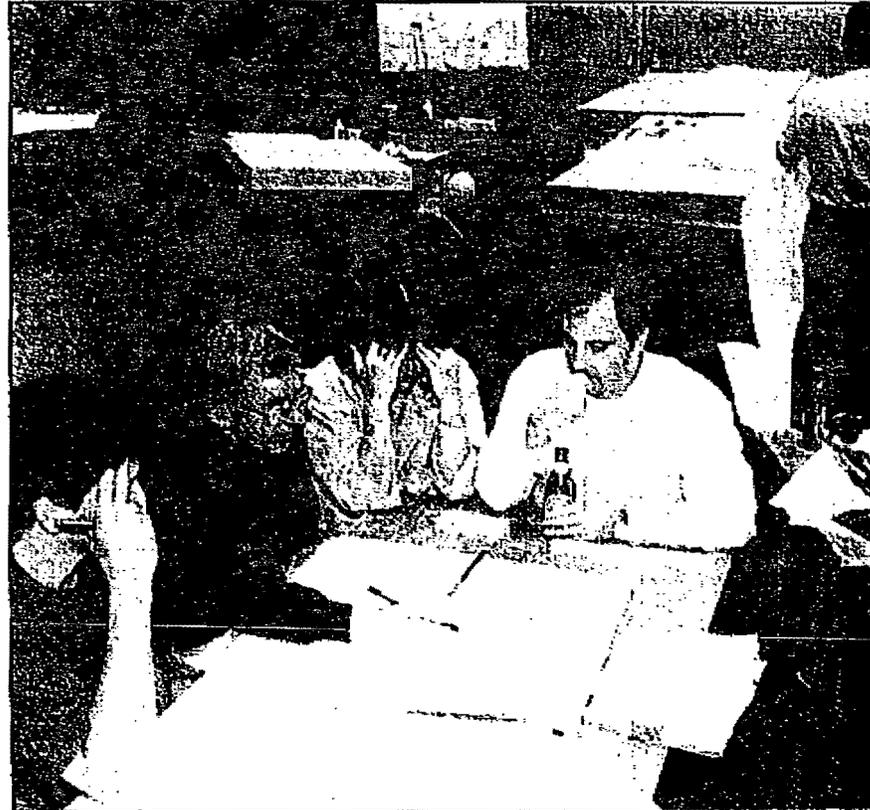
By Marian Green  
Review-Journal

The fruit of architectural brainstorming sessions was emerging as the first day of a four-day marathon session to design a homeless complex stretched into the night.

Sketches of design concepts covered walls and tables at the Sands Expo and Convention Center, where teams of architects and architecture students had rolled up their sleeves and settled in to work. There were also bleary eyes, stubbled chins and yawns Monday night.

But evident most of all was a sense of excitement and optimism from the participants about their roles in designing different buildings for the project called M\*A\*S\*H, or mobilized assistance and shelter for the homeless. The project is a joint effort of the city of Las Vegas and Clark County.

"It's very, very exciting to get to do this kind of stuff. It feels like it has some meaning," said Craig Hodgetts of Hodgetts & Fung Design Associates, a Southern California firm



John Gurzinski/Review-Journal

From left, Doron Dreksler, Craig Hodgetts, Carol Lynn Batsch and Aaron Betsky work on design sketches Monday night for the M\*A\*S\*H intake and crisis center, a one-stop outlet for homeless and at-risk individuals and families to find the help they need to return to self-sufficiency.

picked to develop designs for the shelter's crisis intervention center.

Only rarely do architects have the opportunity to work on such socially conscious projects, Hodgetts said Monday night during his team's break for

dinner — takeout Chinese food and a six-pack of Heineken.

A half-hour later, that team was back at work, tossing out ideas for consideration, building on suggestions

Please see MASH/4B

4B/Las Vegas Review-Journal/Wednesday, November 10, 1993

## MASH

**From 1B**  
and debating the architectural merits of each one. While architects refined sketches, students from the Southern California Institute of Architecture cut and glued pieces of cardboard into small models to reflect the designs.

City housing Chief Arnold Stalk, architect of the M\*A\*S\*H concept, said he was pleased at how smoothly the design marathon — called a "charette" — was proceeding. Five design teams are participating in the marathon, each led by a different architecture firm and each focusing on a different building in the M\*A\*S\*H complex.

Another firm, Lucchesi, Galati Architects Inc., is the project's executive architect, charged with ensuring the individual buildings flow together and carrying out the final development.

"There's a lot of personalities, a

lot of egos, and we had to set them aside," Stalk said.

From the outset, that hasn't proved a problem, he said. Instead, spirited discussions Monday paved the way for a clear site plan for the project, slated for the southwest corner of Owens Avenue and North Main Street.

Craig Galati of Lucchesi, Galati Architects Inc. offered similar observations.

"If the rest of the days go like today, I think you're going to see a lot of good things on Thursday," when final designs are to be unveiled at a 3 p.m. news conference.

The M\*A\*S\*H center is planned as a one-stop outlet for homeless and at-risk individuals and families with children to find the help they need to return to self-sufficiency. Among the services to be offered are case management, health clinics, a one-

room schoolhouse, child care, veterans outreach, drug and alcohol treatment and job assistance.

In addition, the project, estimated to cost \$8 million, will include 1,000 beds in shelters, including an emergency weather shelter, a shelter for single men, and a women's and family shelter.

Denise Cook of Lucchesi, Galati Architects Inc. said that like others, she had carried preconceived notions about the homeless. "And then you go down and you walk through the shelters, and you're humbled."

Humbled, she said, mostly by what is absent in the lives of homeless people. "Things we all take for granted. Being able to take a shower. Being able to feel safe. Being able to be warm or cool. Being able to eat, and having a comfortable place to sleep."

Cook shook her head vigorous-

ly when asked if she had a handle on the problem. "I'm still learning. We'll all be learning all the way through it."

Chris Wegscheid, a third-year graduate student at the Southern California Institute of Architecture, said seeing the realities of how the homeless live — as he and others did on a tour of a nearby existing shelter — underscored M\*A\*S\*H's promise.

M\*A\*S\*H's triumph, Wegscheid said, will be its ability to provide services in one place so the homeless aren't forced to crisscross town to seek help.

"These people are so disconnected. They're so far removed from the rest of society, and this place will really serve as an anchor."

A ceremonial groundbreaking is set for 12:30 p.m. Nov. 17. Actual site work is expected to start in March.

## Homeless memorial day to include party for kids

By Marian Green  
Review-Journal

Homeless children will be treated to a Christmas party replete with snow and hosted by television personality Montel Williams and Las Vegas Mayor Jan Jones, as part of an observance of National Homeless Persons Memorial Day.

Beginning at 2:30 p.m. Tuesday, children from The Shade Tree shelter for homeless women and the Crossroads family shelter will be armed with mittens and let loose to frolic in manufactured snow piled in a vacant lot near Main Street and Owens Avenue.

Jones and Williams, a Las Vegas resident and host of the "The Montel Williams Show," will read stories and lead children in Christmas carols. The youngsters

will munch cookies and sip hot chocolate, and will receive presents.

"When you think of homeless kids who maybe have never really experienced a traditional Christmas," Jones said, "this just really gives you an opportunity to do something nice at a time when people should be thinking of other people."

Williams and Jones also will participate in the memorial day's more somber side, which will include a tree lighting and candle-light memorial presentation for homeless who have died, including a woman discovered near the Washington headquarters of the Housing and Urban Development Department.

Ornaments made of paper plates and plastic silverware —

signifying meals the homeless do without — will be placed on the live Christmas tree, which will become a memorial to homeless people who have died. It will be replanted at the nearby site of the M\*A\*S\*H project, a city-Clark County effort to address homeless needs.

A live telephone message from Fred Karness, executive director of the National Homeless Coalition, will be broadcast at 5 p.m.

A 6 p.m. vigil will begin with speakers paying tribute to Las Vegas homeless who have died.

Some officials and homeless advocates plan to spend the night at the event, and the public is invited to participate.

"We're always asked by people, 'What's it like out there?' And we're saying, 'Here's your

chance,'" said James McGuinness, director of the Homeless Advocacy Project.

McGuinness said some people may extend their vigil through to Christmas Eve to "focus on the fact that there are people who aren't going to have a very nice Christmas — the reality is people are dying out there."

City Housing Chief Arnold Stalk said he hopes the event sends a strong message to the White House about M\*A\*S\*H.

"What we're going to do is fax the White House for 12 hours straight with letters from the community and homeless people" from the event, he said.

The White House  
Washington

**FAX COVER SHEET**

**OFFICE OF DOMESTIC POLICY**

Old Executive Office Building  
Washington, DC 20500  
FAX: (202) 456-7028

TO: Carol Rasco

FAX No. 2878

FROM: Suzanne Johnson PHONE: 456-6402/7777

DATE: 11/12/93

NUMBER OF PAGES (including cover sheet) 8

COMMENTS:  
FYI - Today it's supposed  
to be signed by the President



EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET

COVER SHEET

Number of Pages (excluding cover sheet): 6 Date: 11/11

To:

Name: Suzan Johnston-Cook  
Address: \_\_\_\_\_  
Telephone: \_\_\_\_\_  
FAX Number: 7025

From:

Name: JOSEPH FIRSCHEIN  
Address: 725 17TH STREET, N.W.  
WASHINGTON, D.C. 20503  
Telephone: (202) 395-4610  
FAX Number: (202) 395-1307  
Time: \_\_\_\_\_

SPECIAL INSTRUCTIONS:

I have attached, for your review, a copy of the final letter that we provided to OMB senior staff, for ~~their~~ review and delivery to WH correspondence. This reflects HUD comments & review by their General Counsel. This is scheduled for Presidential signature on Friday. J.F.

The Honorable Henry B. Gonzalez  
United States House of Representatives  
Washington, D.C. 20510

Dear Representative Gonzalez:

Thank you for your recent letter regarding the loss of a separate FY 1994 appropriation for the Interagency Council on the Homeless. My Administration is strongly committed to addressing the needs of homeless individuals and families. As you know, HUD Secretary Cisneros has made his number one priority reducing the number of homeless Americans.

I share your view that the Council plays a vital role in providing Federal leadership and policy coordination for programs assisting homeless individuals and families, and I can assure you that this Administration remains committed to continuing the important work of the Council.

As you may know, my FY 1994 budget request included funding for the Council, and the Administration, through letters to the Senate Floor and VA/HUD Conferees, emphasized the Council's key role in coordinating Federal agency efforts to reduce homelessness. This central coordinating role was highlighted in my May 19, 1993 Executive Order directing the 17 agencies that comprise the Council to develop a single coordinated plan for breaking the cycle of existing homelessness and for preventing future homelessness.

In light of the elimination of a separate FY 1994 appropriation for the Council, White House staff have been

working closely with the Council to develop a means of continuing Federal coordination of homelessness issues. To achieve this goal, the Interagency Council, under its current leadership, will become a working group of the Domestic Policy Council and will be staffed and funded by HUD. I am confident that this partnership will provide strengthened White House involvement in reducing homelessness as well as a forum for the discussion and resolution of interagency issues.

Again, thank you for your letter, and your support in the fight to end the national tragedy of homelessness. I expect that an announcement will be made in the immediate future. I encourage your continued involvement in this effort.

Sincerely,

## THE WHITE HOUSE

WASHINGTON

October 29, 1993

MEMORANDUM FOR JIM MURR

FROM: HOWARD G. PASTER  
LEGISLATIVE AFFAIRS *HP*

SUBJECT: PRESIDENTIAL CORRESPONDENCE

Enclosed please find a copy of the letter that was sent to the President from Chairman Henry Gonzalez (D-TX). I have also enclosed a copy of the acknowledgement letter I sent to them.

The President has requested that he see and sign every letter going to Capitol Hill. We did not want to fully answer the issues addressed in the member's letter without advice from your department; therefore, I am requesting that your office draft a response and return it to LeeAnn Inadomi (WH-East Wing) within 48 hours. She will then print the letter in final form and have President Clinton sign the letter.

Thank you very much for your assistance with this matter. If you have any questions, please feel free to call LeeAnn at 456-7500.

Enclosures

L18310

## THE WHITE HOUSE

WASHINGTON

October 29, 1993

Dear Mr. Chairman:

Thank you for your letter regarding funding for the Interagency Council on the Homeless. I appreciate your informing the President of your concerns.

The President has been advised of your interest in this matter, and you will receive a response from him in the near future. In the meantime, if I can be of assistance to you, do not hesitate to contact my office.

Best wishes.

Sincerely,

  
Howard G. Paster  
Assistant to the President  
for Legislative Affairs

The Honorable Henry B. Gonzalez  
Chairman  
Committee on Banking, Finance  
and Urban Affairs  
House of Representatives  
Washington, D.C. 20515

HENRY E. COXWATER, TEXAS  
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 JOHN VALENZUELA  
 STAFF DIRECTOR  
 (202) 225-7064

**U.S. HOUSE OF REPRESENTATIVES**  
**SUBCOMMITTEE ON HOUSING AND COMMUNITY DEVELOPMENT**

OF THE  
**COMMITTEE ON BANKING, FINANCE AND URBAN AFFAIRS**

ONE HOUSE OF REPRESENTATIVES  
 8303 RAYBURN HOUSE OFFICE BUILDING  
 WASHINGTON, DC 20518-8052

October 28, 1993

The Honorable William Jefferson Clinton  
 President  
 The White House  
 1600 Pennsylvania Avenue  
 Washington, D.C. 20500

Dear President Clinton:

I am writing to express my concerns regarding the need to fund the Interagency Council on the Homeless. On October 26, 1993, the Subcommittee on Housing and Community Development called a hearing to assess the impact of the loss of funding on the Interagency Council. The witnesses unanimously testified that the Interagency Council should be continued and funded through Fiscal Year 1994.

This hearing represents the Subcommittee's long-standing efforts to highlight the need to address homelessness on a long-term basis with permanent housing solutions, through a cohesive and coordinated federal response. This vitally-needed coordination will not exist if you do not fund the Interagency Council in Fiscal Year 1994.

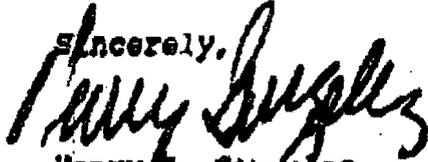
At the hearing, there was some mention of the fact that the White House may be considering funding the Council and operating it out of the White House. Of course, I defer to your judgement as to how the Administration will coordinate the federal response to the homeless; however, I did want to express to you my support for the Interagency Council.

With the elimination of funding for the Interagency Council, I am concerned that the federal government has now lost an important source of coordination and dissemination of information on vitally-needed federal programs to assist the homeless in local communities and states across the United States. I am very concerned that the federal government also now lacks a sufficient federal response and coordination of the wide array of federal programs to assist the homeless in all aspects of this crisis.

The Interagency Council on the Homeless was first created by the Subcommittee on Housing and Community Development in the Stewart B. McKinney Homeless Assistance Act of 1987. It was reauthorized at \$1.5 million in the Housing and Community Development Act of 1992. The Interagency Council has clearly recently represented the 17 Federal Agencies and Departments in order to coordinate the federal response to assist the homeless. Despite this authorization, the recent Fiscal Year 1994 VA-HUD Appropriations Act failed to fund the Council resulting in prematurely terminating and stopping the council dead in its tracks.

I appreciate your consideration of this request. With every best wish, I remain

Sincerely,



Henry B. Gonzalez  
Chairman

U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT  
WASHINGTON, D.C. 20410-7000

*ICH - file*



OFFICE OF THE ASSISTANT SECRETARY FOR  
COMMUNITY PLANNING AND DEVELOPMENT

# ANDREW CUOMO ASSISTANT SECRETARY

Fax Number: (202) 708-3336

DATE: 11/11/93 TIME: \_\_\_\_\_

Please deliver the following pages to:

Name: CAROL ROSCOE

Organization: \_\_\_\_\_

Fax Number: 456-2878

Telephone Number: \_\_\_\_\_

Total number of pages: 2 (including cover sheet)

If you encounter any problems in receiving this fax please call (202) 708-2690.

Comments: A COPY OF MEMO WAS SENT  
TO SUSAN JOHNSON-COOK



U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT  
THE SECRETARY  
WASHINGTON, D.C. 20410-0001

November 12, 1993

MEMORANDUM FOR MEMBERS OF THE INTERAGENCY COUNCIL ON THE HOMELESS

From: Henry G. Cisneros, Secretary of Housing and  
Urban Development

Carol H. Rasco, Assistant to the President for  
Domestic Policy

Subject: Interagency Council on the Homeless

As you may know, in the recently enacted appropriations bill for HUD, VA and related agencies, Congress did not appropriate separate funds for the 17-member Interagency Council on the Homeless. We are pleased to inform you, however, that because of President Clinton's commitment to addressing the needs of homeless families and individuals as well as the reduction of the number of homeless persons being the number one priority of HUD, the Interagency Council will be a working group of the Domestic Policy Council and will be staffed and funded by HUD.

President Clinton is committed to addressing the diverse needs of the homeless population. The Interagency Council on the Homeless provides a forum for all the departments that deal with homelessness policy or homeless persons to discuss and coordinate activities.

Secretary Cisneros serves as Chairman of the group and Secretary Donna Shalala and Secretary Jesse Brown as Co-Vice Chairs. There are currently 17 agencies that have been participating in the Interagency Council. Attached is a listing of the Council membership at this time. With this renewed commitment to the effort we look forward to working with you and your staff on this critical issue. We are planning a full meeting of the Council for mid-December.

Thank you.

1CH

TO: Suzan Johnson Cook  
FROM: Carol H. Rasco  
SUBJ: Not so good news.....  
DATE: November 12, 1993

It looks not so good for this afternoon and my schedule....we've got some fires going here and with President tied up with Rabin a good part of day some of the rest of us are having to pick up the slack. Please plan on calling the meeting to order and presiding and if I don't come, please explain to West Virginia, Indiana, Jule that I am keeping up with all this....tell the core group we'll try to pull together early next week but due to NAFTA goings on around here it may be later in week. Then, if I don't make it, could you leave me a memo (brief, brief---don't go to a lot of trouble) that is faxed over late today or faxed to my house prior to my departure for Little Rock at 6 a.m. tomorrow (Saturday) that gives me a sense of where you think things were when the meeting is over today? We will then need to talk at least by phone on Monday; I'll have Roz put on my schedule to make sure I give you a call Monday.

I would suggest you call the HHS contact before the meeting today to make sure they realize they didn't submit questions....I only wish that meant they don't have any!

Your format for the meeting sounded great.

I'm with you on summit on homelessness....yipes, how can we handle another thing like that right now? Anyway, don't quote my yipes to anyone, just keep me posted on any developments. Also, I got a fax of the memo today from Andrew with a note one was sent to you as well....I assume that is going out today? Also, where is the issue of the letter to the Congressman? I think that HAS to go out today if it has not already done so...please track that down.

*Carol rec'd  
your fax  
after writing  
this memo -  
she's fine  
with the  
letter to the  
Congressman.  
Roz*

As to the Dinkins event in NYC. You should tell the organizers you don't do anything on scheduling and can't make any statement about the Clintons' involvement, they need to do a letter to the schedulers of one or both (Ricki Seidman for President, Patty Solis for Mrs. Clinton) to make any kind of request. Requests for anything in December should get in very quickly...I have no prediction as to their availability as I haven't seen draft schedules yet...he has a lot of work to do on the budget in December as well as this emphasis on violence, etc. and she will I feel certain be doing a lot of travel on health care.

Thanks so much...I am so glad you're here with us. Have a good weekend. I'm headed to Little Rock in the a.m. to give a speech to a national convention of state specialists in special education and to help my son celebrate his 20th birthday.



EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
WASHINGTON, D.C. 20503

MEMORANDUM FOR: SECRETARY HENRY CISNEROS  
SECRETARY DONNA SHALALA  
SECRETARY JESSE BROWN

FROM: Carol Rasco *Carol Rasco*  
Leon E. Panetta *Leon E. Panetta*

SUBJECT: Review of Homeless Assistance

Attached is a package prepared by OMB and DPC to facilitate discussion at the December 17 review of homeless programming and funding in the FY 1995 budget. We will report the conclusions of that discussion to the President to assist him in making final budget decisions next week.

Package Contents. The discussion paper (Attachment 1) describes the distribution of funding by agency; guiding principles; and potential options for reallocation of resources. Attachment 2 describes key issues relating to mainstream programs. Following the text (Attachment 3) is a set of tables and charts.

FY 1992-94 charts. The charts following the text summarize FY 1992-95 budget information for homeless programs: (1) growth of homeless funding from FY 1992-94; (2) composition of total FY 1994 homeless funding by agency; and (3) composition of FY 1994 McKinney Act funding by agency. These charts illustrate two key trends:

- Overall growth in homeless funding. FY 94 funding for all homeless programs (including both McKinney and non-McKinney programs) increased by about 25 percent relative to FY 1993 enacted. The FY 1994 McKinney Act programs alone increased by about 29 percent relative to FY 1993.
- Growth in HUD share of homeless budget. HUD had about 62 percent of the total FY 1994 homeless funding. HUD had almost 69 percent of the FY 1994 McKinney Act funding. In 1993 HUD had 55 percent of the total homeless funding and 62 percent of the McKinney funding.

**Tables will be distributed at the meeting describing FY 1995 agency requests and preliminary decisions for homeless programs.**

Thank you. We look forward to seeing you on Friday.



EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
WASHINGTON, D.C. 20503

MEMORANDUM FOR: SECRETARY HENRY CISNEROS  
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EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
WASHINGTON, D.C. 20503

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SECRETARY DONNA SHALALA  
SECRETARY JESSE BROWN

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Leon E. Panetta *Leon E. Panetta*

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Tables will be distributed at the meeting describing FY 1995 agency requests and preliminary decisions for homeless programs.

Thank you. We look forward to seeing you on Friday.

## HOMELESS ASSISTANCE CROSSCUT

Although homeless assistance was not designated as a distinct area for crosscut review as part of the FY 95 budget process, the Interagency Council on the Homeless (ICH), in conjunction with the Domestic Policy Council, is in the process of preparing a comprehensive review of homeless assistance, as mandated in the President's March 1993 executive order. Because this review is due to be completed after FY 95 President's budget decisions have been made, the DPC and ICH have been asked to lead a crosscutting review to inform FY 1995 budget decisions in this area.

The purposes of this review are to explore options for: (1) possible changes in the existing structure of programs affecting the homeless; and (2) potential reallocation of resources across agencies.

### Scope of Analysis

This crosscut includes Federal *discretionary* programs that are specifically targeted to homeless families and individuals, and are designed to break the cycle of existing homelessness and prevent future homelessness. These programs total over \$1.3 billion in FY 94 budget authority. Most of the targeted homeless programs are part of the 1987 Stewart B. McKinney Homeless Assistance Act, which authorized a broad range of homeless assistance in several agencies. This crosscut also includes a number of non-McKinney discretionary programs that are targeted to homeless persons.

Mainstream Federal programs also aid the homeless. These include programs providing direct income support such as Food Stamps and AFDC as well as Community Development Block Grants. Although data are lacking, mainstream Federal programs may provide more aid to the homeless than discretionary spending for the homeless. Increasing access and priority for the homeless to mainstream programs may have great potential for reducing or mitigating homelessness. (*See attachment for discussion of issues related to mainstream programs*).

The estimated value of surplus Federal equipment, food, and real property donated to homeless providers also is significant, totalling over \$100 million in 1992.

Excluded from this analysis are other relevant Federal policies, such as those affecting rates of and treatment for substance abuse, access to health care, and care for the mentally ill.

## Distribution by Agency

Agencies with one or more homeless programs include HUD, HHS, FEMA, Veterans Affairs, Education, and Labor. HUD and HHS account for the largest share of funds. Based on FY 94 enacted budget authority, major agency contributions are as follows: *(see attached table for funding for each program by agency)*

- HUD programs represent 62 percent of the \$1.3 billion;
- HHS programs represent 17 percent;
- FEMA emergency food and shelter program accounts for 10 percent; and
- All other agency programs combined account for 11 percent.

The specific types of assistance offered within the crosscut vary by agency:

- HUD's programs provide a broad range of specialized housing assistance and services for homeless people, including emergency shelter, transitional housing and support services, and permanent housing for homeless people with disabilities.
- HHS programs mainly provide services to the mentally ill homeless and those with alcohol/substance abuse problems.
- Other agencies specialize with respect to the groups of homeless they target or the types of services they provide. For example, Education largely serves the educational needs of both homeless children and adults; FEMA provides emergency food and shelter; Veterans Affairs targets its assistance to veterans; Labor programs are focused on job training.

## Some Guiding Principles

The overall goals of Federal assistance are to break the cycle of existing homelessness and prevent future homelessness. To achieve these ambitious goals, it may be necessary to re-think the way we distribute funding (both within and between agencies), as well as to redesign the programs themselves. Activities demonstrating high potential for productive use of funds should receive higher priority.

The following principles are proposed for discussion as a possible basis for setting Federal assistance priorities:

- *Principle 1: Supplementing local and State efforts.* Federal resources should supplement rather than replace local and State efforts. The varied incidence and

character of homelessness suggests that communities must have the primary responsibility for devising solutions.

- *Principle 2: Assisting homeless people through a continuum of care.* Assistance should not be provided through a set of discrete programs, but through a comprehensive system that links emergency shelter to transitional housing to permanent housing. The system should not warehouse the homeless but move them as soon as practical either to independence or, if necessary, into permanent supported housing.
- *Principle 3: Combining support services with shelter.* While people are in the homeless system and as they reestablish their independence, they should receive packages of services appropriate to their varied needs. Given the multiple problems contributing to homelessness, shelter and transitional housing assistance must generally be combined with other services. On the other hand, the combination of assistance given to the homeless should not be so generous or unconditioned that it draws people into the shelter system who otherwise would manage on their own or would be served in mainstream programs.
- *Principle 4: Linking homeless and mainstream assistance.* Homeless assistance should be linked with mainstream programs providing services and income support. Access to mainstream assistance can prevent many instances of homelessness and should be a key component of the continuum of care model described in Principle 2.
- *Principle 5: Coordinating at the local level to ensure that all parties (states, units of local government, residents, private sector, non-profits, etc.) have a role in setting priorities and determining use of Federal resources.* Effective use of scarce resources requires strategic planning to set priorities and needs, and to allocate resources accordingly. Federal programs should be designed in a way that requires local coordination.
- *Principle 6: Coordinating across Federal agencies engaged in similar activities.* To the extent feasible, Federal programs should be consolidated to reduce the number of discrete Federal programs with the same or overlapping goals. This would reduce administrative complexity and thus facilitate effective State/local use of Federal resources.
- *Principle 7: Increasing knowledge about how best to address homelessness.* By supporting increased data collection, research, demonstration, and evaluation, Federal programs can contribute to a better understanding of how homelessness arises, what current approaches are most effective in reducing homelessness, and how to improve the design of programs and policies.

## Some Options

The following options for restructuring Federal homeless programs are intended to be consistent with the principles listed above:

- *Option 1: Reduce the number of small, discrete programs through consolidation.*

**PROS:** Consolidation would potentially provide States and communities with greater flexibility to design approaches that are best suited to the nature of the problem in each locality. If shelter programs and services and transitional housing programs were consolidated into a single formula block grant program, communities could more easily shift resources between emergency shelters and other forms of assistance. A formula grant approach would reduce the uncertainty and high overhead associated with competition for limited grant funds.

**CONS:** It may prove very difficult to develop a block grant allocation formula that distributes funds in proportion to local need. A block grant may be viewed as an open-ended entitlement that would serve to further institutionalize a separate "industry" of homeless providers. A block grant provides limited means of ensuring accountability and tying future assistance to performance.

- *Option 2: Reduce the number of small, discrete programs in favor of priority within and increased access to mainstream assistance programs.*

**PROS:** HHS and DOL are among the agencies taking this approach. HUD currently gives homeless families priority for assisted housing. Funding similar services through separate channels duplicates administration and increases complexity. Relatively small adjustments to priorities within mainstream programs can have a large dollar impact. Drawing the homeless into mainstream social programs may reduce their economic isolation and social stigmatization.

**CONS:** If mainstream programs were responsive to homeless individuals in the first place, separate services approaches would not be needed. Even if the homeless are given increased priority and special access, it may be difficult to track what share of a broader program's resources are directed to the homeless. To homeless advocates, it will appear that Federal support for the homeless is being reduced.

- *Option 3: Shift Federal emphasis from open-ended subsidies to temporary concentrated support for innovative continuum of care community programs.*

**PROS:** The Federal government's most appropriate role in helping communities deal with an essentially local problem may be in supporting and forcing the pace of innovation. Resources can be directed at the most promising locally supported models, thus concentrating resources rather than spreading them by formula over a large number of places. This is the approach taken by HUD's Innovative Homeless Initiatives program. By demonstrating to others what works, concentrated Federal assistance to a smaller number of communities can have a wider impact on program designs. By avoiding open-ended commitments, it can reinforce local and State responsibility for solutions. By emphasizing a continuum of care approach, it can discourage warehousing and encourage transitions to independence by those who can potentially support themselves.

**CONS:** Homeless providers and shelter operators may prefer an open-ended commitment of operating subsidies to temporary support. Some communities that would receive assistance under either a formula or scatter-shot competitive grant approach would lose Federal assistance under a concentrated demonstration approach. Some States and communities may argue that they need permanent Federal support given the scale of homelessness in their areas.

## HOMELESS ISSUES RELATED TO MAINSTREAM PROGRAMS

The Federal homeless assistance tracking table does not include mainstream (non homeless-specific) programs, primarily because there is little information on the use of these programs by homeless persons. However, it is likely that Federal mainstream programs have the potential to exceed the \$1.3 billion in funding currently provided for homeless-specific programs. The 1992 Annual Report of the Interagency Council on the Homeless noted that although in many cases only a small portion of the funding for each of the mainstream Federal programs assists homeless persons, a much larger portion goes to help those at risk.

*Examples of mainstream programs* - The following examples illustrate the potential funding available through mainstream programs, as well as some of the difficulties in using these resources.

- Food Stamp Program. This program, administered by the Food and Nutrition Service (FNS) of the Department of Agriculture, provides over \$20 billion annually to supplement the food purchasing power of low-income individuals, including homeless persons and families, in the form of food stamps. The Program serves over 30 million people annually, but USDA does not routinely collect information on the portion who are homeless. In 1988, the FNS conducted an evaluation of provisions that allow homeless persons to exchange their food stamps for prepared meals. Although virtually all homeless are probably eligible for food stamps, the *Prepared Meals Provision Evaluation* estimated that only 18 percent of homeless persons in cities of 100,000 or more who were using homeless meal or shelter services were receiving food stamp benefits at the time the study was conducted.<sup>1</sup> This evaluation also reported that many food and shelter providers did not accept food stamps in exchange for prepared meals.

Despite the difficulty in making food stamps available to homeless persons, access to food stamps has been enhanced by program regulations that specify that it is not necessary to have a fixed address or to have resided in a city or county for a certain period of time, and that households in which all members receive AFDC or Supplemental Security Income are automatically eligible.

- Community Development Block Grants (CDBG). This HUD program provides over \$4 billion in annual grants to states and cities for community development activities, such as housing rehabilitation, public facilities improvements, public services, and economic development. Activities must meet at least one of three national objectives:

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<sup>1</sup> Urban Institute and Chapman Associates, *Feeding the Homeless: Does the Prepared Meals Provision Help?* (USDA, Food and Nutrition Service: October 1990).

benefitting low- and moderate-income persons; eliminating slums or blight; or meeting urgent community development needs. HUD assumes that homeless persons are low- and moderate-income, thus enabling grantees to use CDBG to help homeless persons without any documentation of their incomes. CDBG can be a major local resource for assisting the homeless because funds can be used flexibly to provide housing and support services, and can be used to meet the matching requirements of HUD and other Federal homeless programs.

Community statements of projected use of CDBG funds show that 190 communities proposed to use about \$70 million in FY 1990 funds for homeless activities. Of the \$70 million, more than half was directed to shelter acquisition and rehabilitation. More than one-half of the large city funds budgeted for homeless assistance is provided to New York City.

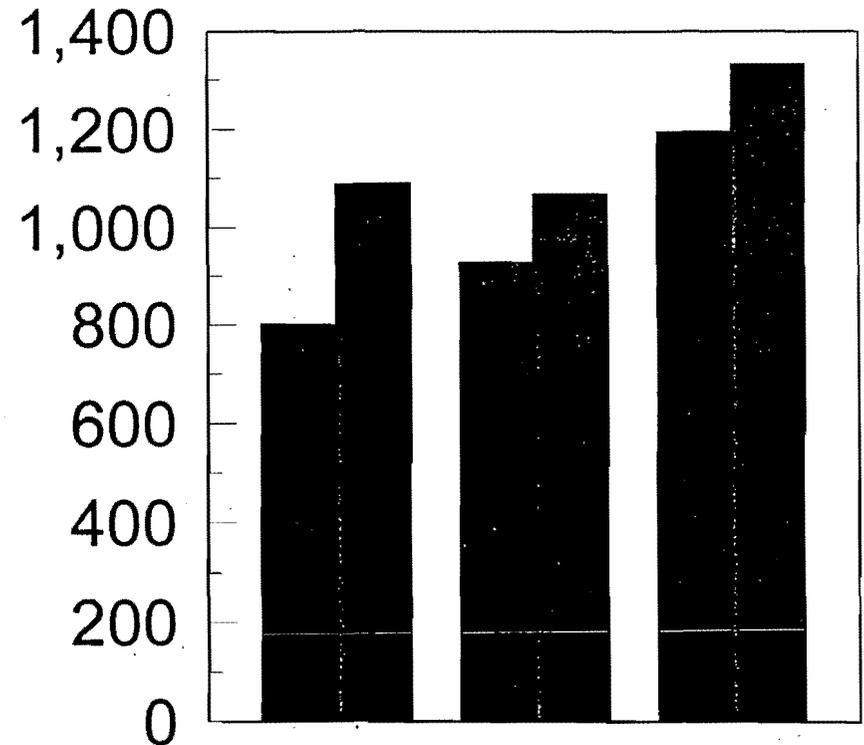
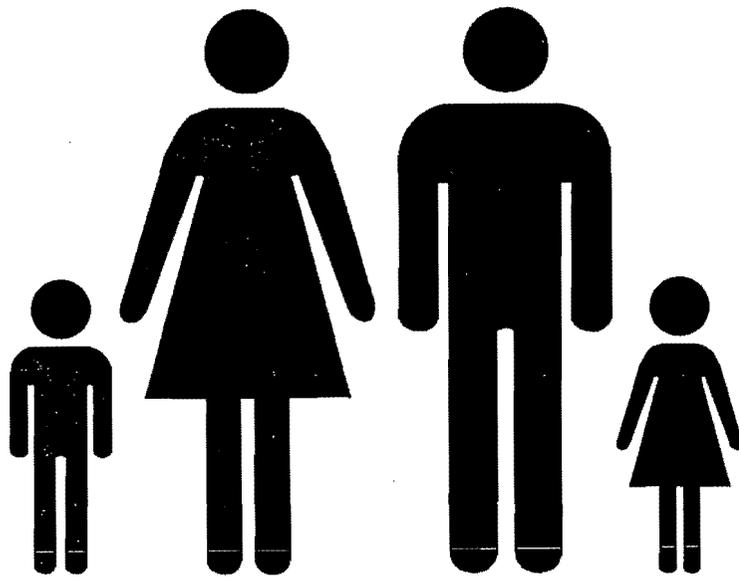
- Job Training Partnership Act (JTPA). JTPA is the nation's major job training program for the economically disadvantaged, providing over \$2.5 billion to serve almost one million persons annually. The program does not require special projects for homeless persons, but homeless persons are eligible. According the DoL, in 1990 approximately 7,000 homeless adults and youths (almost 2% of the total population served) received JTPA assistance. Recent JTPA reforms have established homeless persons as a target group for services. This targeting of the program has called into question the need for a separate homeless-specific job-training program outside of JTPA.

*Program and Policy Issues* - As noted in the planning principles, mainstream programs may play a key role in meeting the goal of reducing the number of homeless Americans and reducing future homelessness. However, their role in Federal homeless policy is not clear. The following questions/issues still need to be addressed:

- Despite efforts to provide homeless access to mainstream programs, Federal assistance to homeless families and individuals is still viewed in terms of the homeless-specific (in most cases McKinney Act) appropriations. The Federal commitment to the homeless is often measured in terms of the dollars for targeted homeless funding despite the fact that relatively small adjustments to priorities within mainstream programs can have a large dollar impact.
- Access to mainstream programs is a complex function of program rules, local administration, information, and the willingness of the homeless to use services if and when offered.
- Some mainstream assistance programs (e.g., CDBG) are viewed by communities as Federal revenue-sharing, and many communities resist targeting of these programs to the homeless.

# COMPARISON OF HOMELESS FUNDING

BUDGET AUTHORITY FOR 1992, 1993 and 1994  
(\$ in millions)

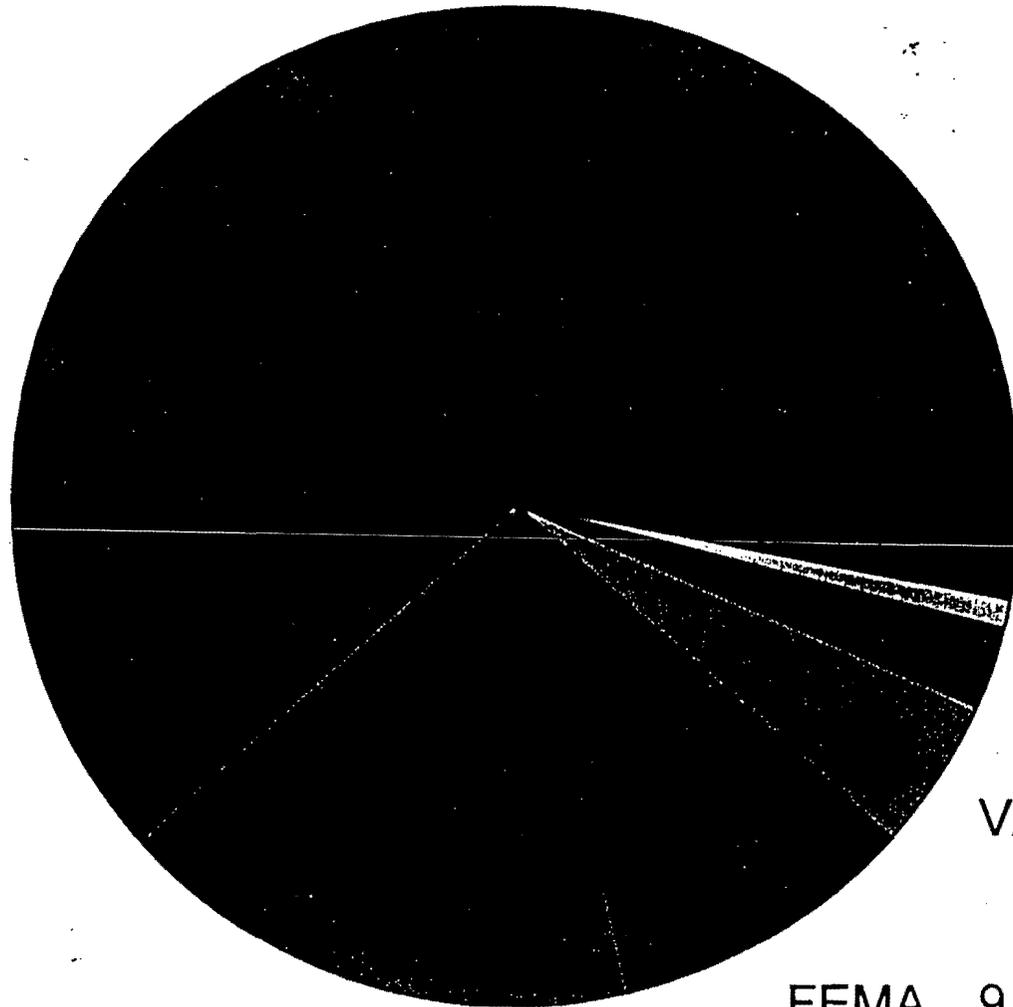


	1992	1993	1994
McKINNEY ACT PROGRAMS	800.4	928.4	1,196.0
TOTAL HOMELESS PROGRAMS	1,088.8	1,067.9	1,333.8

# TOTAL HOMELESS ASSISTANCE PROGRAMS

## COMPOSITION BY AGENCY BUDGET AUTHORITY FOR 1994

HUD 61.7%



USDA 3.0%  
LABOR 0.9%  
EDUCATION 2.6%

VA 4.9%

FEMA 9.7%

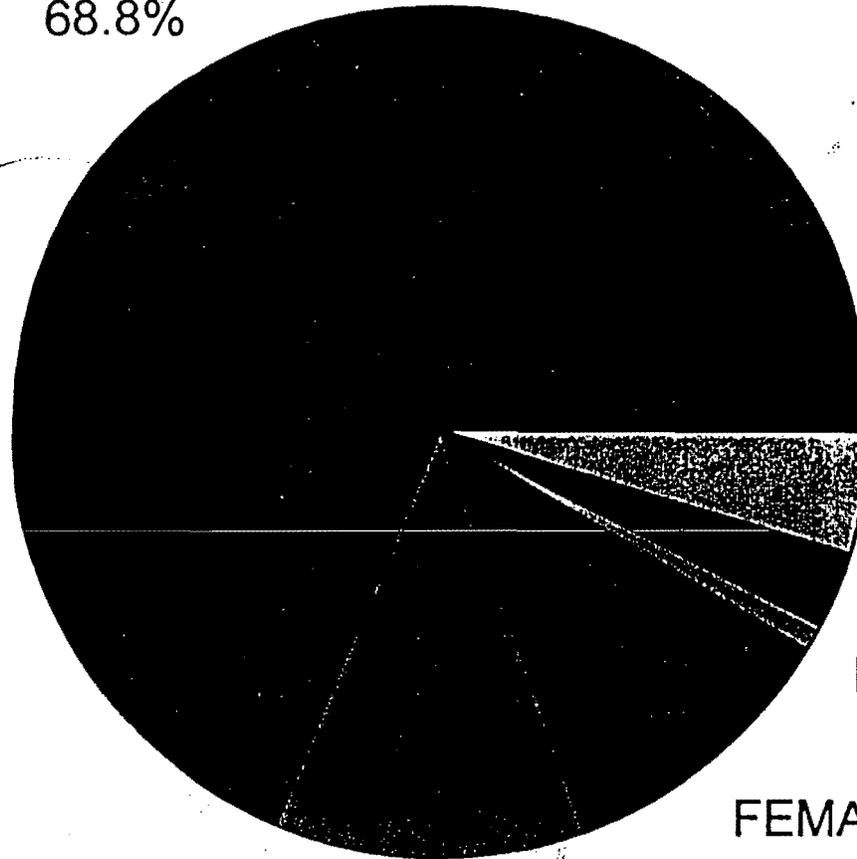
HHS 17.1%

# COMPOSITION OF MCKINNEY ACT PROGRAMS

BY AGENCY

BUDGET AUTHORITY FOR 1994

HUD 68.8%



VA 4.6%

EDUCATION 2.9%  
LABOR 1.0%

FEMA 10.9%

HHS 11.7%

1994

**TARGETED HOMELESS ASSISTANCE PROGRAMS 1/**  
(Dollars in millions)

ATTACHMENT 3

	FY 1992		FY 1993		FY 1994				% change BA FY 93-94	
	Actual		Actual		Pres. Budget		Enacted			
	BA	OL	BA	OL	BA	OL	BA	OL		
<b>McKinney Act Programs</b>										
Housing and Urban Development.....	450.0	151.1	571.6	190.0	952.9	250.4	822.7	258.2	44.0%	
Health and Human Services.....	138.3	141.7	135.6	133.0	135.5	131.0	140.3	138.6	3.5%	
Federal Emergency Management Agency....	134.0	134.0	129.0	129.0	123.0	123.0	130.0	130.0	0.8%	
Veterans Affairs.....	33.0	33.0	44.5	44.5	51.7	51.7	55.4	51.7	24.5%	
Education.....	34.8	18.0	34.4	30.6	35.5	33.9	35.1	33.7	1.9%	
Labor.....	9.3	12.8	12.5	7.9	12.5	11.4	12.5	11.4	—	
Interagency Council on the Homeless 4/.....	<u>1.1</u>	<u>1.3</u>	<u>0.9</u>	<u>0.9</u>	<u>0.9</u>	<u>0.9</u>	—	—	-100.0%	
<b>Subtotal, McKinney Act Programs.....</b>	<b>800.4</b>	<b>491.9</b>	<b>928.4</b>	<b>535.8</b>	<b>1,312.0</b>	<b>602.3</b>	<b>1,196.0</b>	<b>623.7</b>	<b>28.8%</b>	
<b>Non-McKinney Act Programs</b>										
Health and Human Services.....	87.8	80.2	85.9	86.4	85.9	86.0	87.3	86.4	1.6%	
USDA.....	32.0	32.0	32.0	32.0	32.0	32.0	40.0	40.0	25.0%	
Housing and Urban Development.....	165.6	—	19.1	2.0	—	10.5	—	10.5	-100.0%	
Veterans Affairs.....	<u>3.0</u>	<u>3.0</u>	<u>2.4</u>	<u>2.4</u>	<u>2.5</u>	<u>2.5</u>	<u>10.5</u>	<u>10.5</u>	337.5%	
<b>Subtotal, Non-McKinney Act Programs....</b>	<b>288.4</b>	<b>115.2</b>	<b>139.5</b>	<b>122.8</b>	<b>120.4</b>	<b>131.0</b>	<b>137.8</b>	<b>147.4</b>	<b>-1.2%</b>	
<b>TARGETED HOMELESS TOTAL</b>	<b><u>1,088.8</u></b>	<b><u>607.1</u></b>	<b><u>1,067.9</u></b>	<b><u>658.6</u></b>	<b><u>1,432.4</u></b>	<b><u>733.3</u></b>	<b><u>1,333.8</u></b>	<b><u>771.1</u></b>	<b><u>24.9%</u></b>	

December 9, 1993

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Worksheet A

**TARGETED HOMELESS ASSISTANCE PROGRAMS 1/**

(Dollars in millions)

	FY 1992		FY 1993		FY 1994				
	Actual		Actual		Pres. Budget		Enacted		
	BA	OL	BA	OL	BA	OL	BA	OL	
<b>MCKINNEY ACT PROGRAMS</b>									
<b>HUD</b>									
HUD: Supportive Housing .....	150.0	69.4	150.0	85.0	320.0	101.0	334.0	109.8	
HUD: Shelter Plus Care.....	110.5	---	266.6	10.0	273.7	43.2	123.7	40.2	
HUD: Section 8 SRO.....	105.0	7.3	105.0	20.0	107.8	25.5	150.0	25.5	
HUD: Emergency Shelter Grants.....	73.2	71.0	50.0	70.0	51.4	57.7	115.0	67.3	
HUD: Supplemental Assistance (SAFAH).....	11.3	3.4	---	5.0	---	8.0	---	8.0	
HUD: Innovative Homeless Initiatives Program.....	---	---	---	---	200.0	15.0	100.0	7.5	
HUD: Homeless Assistance Grants.....	---	---	---	---	---	---	---	---	
HUD Subtotal.....	450.0	151.1	571.6	190.0	952.9	250.4	822.7	258.2	
<b>FEMA</b>									
FEMA: Emergency Food and Shelter .....	134.0	134.0	129.0	129.0	123.0	123.0	130.0	130.0	
<b>HHS</b>									
HHS: Health Care for the Homeless .....	56.0	49.3	58.0	53.9	58.0	56.6	63.0	61.0	
HHS: Mental Health Svc Block Grant/PATH .....	30.0	30.2	29.5	29.5	29.5	29.5	29.5	29.5	
HHS: Substance Abuse/Mental Illness Demos .....	21.8	22.1	21.4	21.9	21.4	21.9	21.4	21.9	
HHS: Family Support Ctrs. (Research Demo).....	5.5	1.0	6.9	3.0	6.9	3.0	7.4	7.2	
HHS: Emergency Community Services.....	25.0	39.1	19.8	24.7	19.8	20.0	19.0	19.0	
HHS Subtotal.....	138.3	141.7	135.6	133.0	135.5	131.0	140.3	138.6	
<b>Department of Labor</b>									
DOL: Job Training.....	9.3	12.8	12.5	7.9	12.5	11.4	12.5	11.4	
Veterans Reintegration Project (non-add).....	{1.4}	{1.9}	{5.1}	{3.2}	{5.1}	{4.6}	{5.1}	{4.6}	
<b>Department of Education</b>									
DoEd: Homeless Children Education Grants.....	25.0	10.3	24.8	21.8	25.5	24.7	25.5	24.6	
DoEd: Adult Literacy.....	9.8	7.6	9.6	8.8	10.0	9.2	9.6	9.2	
DoEd Subtotal.....	34.8	18.0	34.4	30.6	35.5	33.9	35.1	33.7	

**TARGETED HOMELESS ASSISTANCE PROGRAMS 1/**

(Dollars in millions)

	FY 1992		FY 1993		FY 1994			
	Actual		Actual		Pres. Budget		Enacted	
	BA	OL	BA	OL	BA	OL	BA	OL
<b>Dept. of Veterans Affairs</b>								
VA: Chronically Mentally Ill Veterans 3/.....	16.5	16.5	22.2	22.2	28.3	28.3	28.3	28.3
VA: Domiciliary Care 3/.....	<u>16.5</u>	<u>16.5</u>	<u>22.3</u>	<u>22.3</u>	<u>23.4</u>	23.4	27.1	23.4
VA Subtotal.....	33.0	33.0	44.5	44.5	51.7	51.7	55.4	51.7
Interagency Council on the Homeless 4/.....	<u>1.1</u>	<u>1.3</u>	<u>0.9</u>	<u>0.9</u>	<u>0.9</u>	<u>0.9</u>	=	=
<b>Subtotal, McKinney Act Programs.....</b>	<b>800.4</b>	<b>491.9</b>	<b>928.4</b>	<b>535.8</b>	<b>1,312.0</b>	<b>602.3</b>	<b>1,196.0</b>	<b>623.7</b>
<b>NON-MCKINEY ACT PROGRAMS</b>								
HHS: Community Support Program .....	24.9	21.2	24.4	24.4	24.4	24.4	24.4	24.4
HHS: Runaway & Homeless Youth Program.....	35.7	34.7	35.1	35.0	35.1	35.2	36.1	35.4
HHS: Runaway & Homeless Youth: Drugs .....	15.2	12.6	14.6	15.0	14.6	14.6	14.6	14.6
HHS: Runaway Youth/Transitional Living.....	12.0	11.7	11.8	12.0	11.8	11.8	12.2	12.0
HUD: HUD-VA Supported Housing 5/.....	17.9	—	19.1	2.0	—	8.0	—	8.0
HUD: Section 8 Rental Voucher Set-Aside 6/...	147.7	—	—	—	—	2.5	—	2.5
USDA/F&NS: Soup Kitchens.....	32.0	32.0	32.0	32.0	32.0	32.0	40.0	40.0
VA: Compensated Work Therapy/TR Program.	0.7	0.7	0.4	0.4	0.4	0.4	0.4	0.4
VA: HUD-VA Supported Housing 5/	2.3	2.3	2.0	2.0	2.1	2.1	2.1	2.1
VA: Comprehensive Services.....	=	=	=	=	=	=	<u>8.0</u>	<u>8.0</u>
<b>Subtotal, Non-McKinney Act Programs.....</b>	<b>288.4</b>	<b>115.2</b>	<b>139.5</b>	<b>122.8</b>	<b>120.4</b>	<b>131.0</b>	<b>137.8</b>	<b>147.4</b>
<b>TARGETED HOMELESS TOTAL</b>	<b><u>1,088.8</u></b>	<b><u>607.1</u></b>	<b><u>1,067.9</u></b>	<b><u>658.6</u></b>	<b><u>1,432.4</u></b>	<b><u>733.3</u></b>	<b><u>1,333.8</u></b>	<b><u>771.1</u></b>

December 9, 1993

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Worksheet B

- 1/ Table includes funding specifically targeted to homeless persons. It does not include an estimate of the portion of mainstream Federal assistance provided to the homeless (e.g., through programs like Food Stamps or AFDC) or the estimated value of surplus Federal equipment, food, and real property provided to homeless individuals and families.
- 2/ FY 1993 enacted funding level represents a consolidation of the Mentally Ill Demo and the Alcohol and Drug Abuse Demo.
- 3/ The FY 93 VA/HUD bill provides \$10 million above the \$34.6 million requested by the Administration for the VA homeless programs. The bill does not specify how the \$10 million will be allocated between the two programs.
- 4/ FY 94 VA/HUD appropriations bill provided no separate appropriation for the Council. FY 94 Council activities will be staffed and funded within HUD, and the Council will become a working group of the Domestic Policy Council.
- 5/ HUD funding level represents the estimated cost of 750 Section 8 rental vouchers set aside by HUD for the Department of Veterans Affairs to use in providing supported housing to homeless veterans with mental illness or substance abuse problems. VA funding level provides clinical support and case management in the permanent housing.
- 6/ Funding is from Section 8 vouchers set-aside in 1992 for homeless persons with disabilities. The vouchers are to be used to provide rental assistance to 4,750 disabled homeless households annually for five years.

File: ① Congress  
② JCH "

THE WHITE HOUSE

Dear Congressman Frank,

Thank you for taking the time to send such a kind note - not many people take the time to do this kind of gesture. I genuinely appreciated it!

Best wishes in the new year ~

Carol Rasco

16 December 1993

BARNEY FRANK  
4TH DISTRICT, MASSACHUSETTS

2404 RAYBURN BUILDING  
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(202) 225-5931

29 CRAFTS STREET  
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Congress of the United States  
House of Representatives  
Washington, DC

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ROOM 309  
NEW BEDFORD, MA 02740  
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THIRD FLOOR  
FALL RIVER, MA 02721  
(508) 674-3551

89 MAIN STREET  
BRIDGEWATER, MA 02324  
(508) 697-9403

December 10, 1993

Ms. Carol Rasco  
Assistant to the President  
for Domestic Policy  
The White House  
Washington, DC 20500

Dear Ms. Rasco:

I am writing to thank you for your work in moving the Interagency Council on the Homeless to the Domestic Policy Council. ~~In doing so you have reflected~~ the high priority that you and the Clinton Administration have given to solving the problem of homelessness. I look forward to working with you in the future on this very important issue and I appreciate your commitment to ending homelessness in this country.

  
BARNEY FRANK

BF/jem

cc: Andrew Cuomo

THE WHITE HOUSE  
WASHINGTON

December 2, 1993

Meeting file  
Be sure to start  
calling around  
to set up meeting

MEMORANDUM FOR SECRETARY DONNA SHALALA  
SECRETARY HENRY CISNEROS  
SECRETARY JESSE BROWN

FROM: Carol H. Rasco *CHR*  
Assistant to the President for Domestic Policy

SUBJECT: Review of Homeless Assistance

As you are aware, the timeline is tight for the current budget review and decision making process. It has been brought to the attention of the Domestic Policy Council staff that at least a preliminary discussion should be held during this FY95 budget process about homeless programming/funding across the various departments. While the single coordinated plan as mandated in the President's May 1993 Executive Order will serve as guidance in future years, it will be finalized too late for this budget's preparation timeline.

I am inviting you and one additional staff member to join me in my office within the next ten days to discuss this matter. Prior to the meeting a discussion paper being prepared by OMB and DPC staff will be circulated. Rosalyn Miller of my staff will call your office to coordinate a date among us for the meeting.

Thank you.

cc: Christopher Edley - OMB  
Suzan Johnson Cook - DPC

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*machine*  
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**FEDERAL PLAN TO BREAK THE CYCLE OF HOMELESSNESS**

Foreword.

- o Build on points from "putting people first" and other campaign statements
- o May 19, 1993 Executive Order
- o Development of a Federal plan--methods: outreach, interactive forums, mail solicitations.

I Background and History.

1. Causes of homelessness

- o There is no one single cause of homelessness and many types of homeless persons who should not be pigeonholed into certain stereotyped classes. That only confuses a very complex issue.
- o The rise of homelessness in the 1980s is very complex but may have two major causal streams:
  - The first stream was the increased crisis of poverty in the U.S.
  - The second stream is the growing number of persons in American society who are not receiving adequate treatment for drug addiction, alcoholism, and mental illness.
- o In any one city during a given period of time the residents of the shelters constitute a complex mix of the homeless coming from both groups.

2. Past efforts to deal with homelessness

- a. Local pioneering efforts largely through private nonprofit social service agencies and a few progressive local governments predated Federal or state involvement.
- b. State efforts minimal.
- c. Federal efforts late in coming, focusing initially on emergency care.

3. Current Federal policies and programs

- a. McKinney Act programs

- b. Non-Mckinney Act programs
- 4. Strengths and weaknesses of past efforts
  - a. Valuable experience gained from the past decades of efforts to help the homeless.
  - b. A separate system created to help the homeless outside of mainstream of American social service and housing system.
  - c. Focus on short-term emergency needs not effective for homeless persons needing long-term assistance.
  - d. Lack of balance between emergency, transitional and long-term facilities at the local level.
  - e. Federal program fragmentation.

## II THE FEDERAL PLAN TO BREAK THE CYCLE OF HOMELESSNESS

Introduction on basic Federal philosophy and role in addressing needs of homeless in partnership with local governments and non-profit community.

- 1. Broad attack on basic poverty.
  - o Little progress can be made on attacking homeless unless substantial progress is made in dealing with basic problems of poverty in families.
  - o Therefore, efforts should continue and expand to reduce poverty: implement Earned Income Tax Credits, increase the minimum wage, continuing with welfare reform, expand jobs near poverty concentrations or improving accessibility of poor to jobs, improving school to work programs to prepare poor youth for post-industrial society, fight racism and reduce concentration of low and moderate income housing, improve effectiveness of manpower training and other programs to help poor achieve self-sufficiency, expand programs to deal with problems of poor single adults.
  - o Expand supply of affordable housing outside of poverty tracts, increase funding for housing rehabilitation and Section 8 to meet needs of millions who are poorly housed, undertake major effort to improve the nexus between public and assisted housing and social services by substantial outreach of HHS and DOL programs in public and assisted housing to help residents achieve self-sufficiency.
- 2. Improve efforts to deal with homeless with disabilities.
  - o Where appropriate, encourage involvement in Federal mainstream assistance programs for homeless and formerly homeless people. Condition mental health block grant on

dealing with mentally ill in the street and developing adequate institutional discharge procedures so that new homeless persons are not continually created.

- o Pass health care reform to help meet needs of homeless individuals suffering from mental illness, alcoholism, or substance abuse.

3. Improve coordination and improve homeless programs.

- o Improve coordination of homeless job training and education programs.
- o Improve coordination of weatherization programs.
- o Improve coordination and streamline existing targeted Federal homeless assistance programs which fund emergency shelters and services.

★ 4. Improve homeless prevention activities. Promote coordination and cooperation among Federal agencies to ensure that their mainstream programs support State and local prevention efforts.

5. Promote continuum of care beyond emergency services.

- o Redirect Federal funding to require links between housing and support services for homeless.
- o Encourage creative and cost-effective local approaches, including integrating emergency shelter with long-term housing assistance, education and employment opportunities through technical assistance and training.
- o Federal agencies should encourage applicants to demonstrate a fully coordinated and comprehensive approach to addressing the identified needs of homeless people.
- o Develop additional interagency collaborative efforts, including joint review of applications for competitive grant programs, memorandum of understanding, special technical assistance, etc.

III CONCLUSIONS--STEPS TO IMPLEMENTATION



The White House  
Washington

**FAX COVER SHEET**

**OFFICE OF DOMESTIC POLICY**

Old Executive Office Building  
Washington, DC 20500  
FAX: (202) 456-7028

TO: Carol Pascoe

FAX No. 2878

FROM: SDTCook PHONE: 6402

DATE: ~~1/6~~ 1/7/94

NUMBER OF PAGES (Including cover sheet) 8

COMMENTS:

*As per our discussion  
Suzanne*

THE WHITE HOUSE

EXECUTIVE ORDER

FEDERAL PLAN TO BREAK THE CYCLE OF HOMELESSNESS

By the authority vested in me as President by the Constitution and the laws of the United States of America, including title II of the Stewart B. McKinney Homeless Assistance Act, as amended (42 U.S.C. 11311-11320), and section 301 of title 3, United States Code, and in order to provide for the streamlining and strengthening of the Nation's efforts to break the cycle of homelessness, it is hereby ordered as follows:

Section 1. Federal member agencies acting through the Interagency Council on the Homeless, established under title II of the Stewart B. McKinney Homeless Assistance Act, shall develop a single coordinated Federal Plan for breaking the cycle of existing homelessness and for preventing future homelessness.

Section 2. The plan shall recommend Federal administrative and legislative initiatives necessary to carry out the plan and shall include a proposed schedule for implementing administrative initiatives and transmitting any necessary legislative proposals to the Congress. These initiatives and legislative proposals shall identify ways to streamline and consolidate, when appropriate, existing programs designed to assist homeless individuals and families.

Section 3. The plan shall make recommendations on how current funding programs can be redirected, if necessary, to provide links between housing, support, and education services and to promote coordination and cooperation among grantees, local housing and support service providers, school districts, and advocates for homeless individuals and families. The plan shall also provide recommendations on ways to encourage and support creative approaches and cost-effective, local efforts to break the cycle of existing homelessness and prevent future homelessness, including tying current homeless assistance programs to permanent housing assistance, local housing affordability strategies, or employment opportunities.

Section 4. To the extent practicable, the Council shall consult with representatives of State and local governments (including education agencies), nonprofit providers of services and housing for homeless individuals and families, advocates for homeless individuals and families, currently and formerly homeless individuals and families, and other interested parties.

Section 5. The Council shall submit the plan to the President no later than 9 months after the date of this order.

WILLIAM J. CLINTON

THE WHITE HOUSE, May 19, 1993

Feb 19, 94

**THE WHITE HOUSE****EXECUTIVE ORDER****FEDERAL PLAN TO BREAK THE CYCLE OF HOMELESSNESS**

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WILLIAM J. CLINTON

THE WHITE HOUSE, May 19, 1993



**Interagency Council on the Homeless**

**FACSIMILE COVER SHEET**

DATE 1/7

NUMBER OF PAGES (INCLUDING COVER) 3

MATERIAL SENT TO: Carol Pasco

FAX NUMBER: 456-2878

TELEPHONE NUMBER: \_\_\_\_\_

FROM: Julie Brot (for Jacquie Lawing)

TEL: (202) 708-1480  
FAX: (202) 708-3672

**EXECUTIVE ORDER****FEDERAL PLAN TO BREAK THE CYCLE OF HOMELESSNESS**

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*William Clinton*

THE WHITE HOUSE,  
May 19, 1993.

NOV 24 REC'D

OFFICE OF DOMESTIC POLICY

THE WHITE HOUSE

FROM THE OFFICE OF: **CAROL H. RASCO**  
**ASSISTANT TO THE PRESIDENT**  
**FOR DOMESTIC POLICY**

TO: \_\_\_\_\_  
\_\_\_\_\_

DRAFT RESPONSE FOR CHR BY: \_\_\_\_\_

PLEASE REPLY (COPY TO CHR): \_\_\_\_\_

PLEASE ADVISE BY: \_\_\_\_\_

LET'S DISCUSS: \_\_\_\_\_

FOR YOUR INFORMATION: \_\_\_\_\_

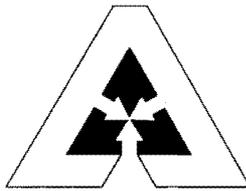
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REMARKS:  
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\_\_\_\_\_



NOV 24 REC'D

**THE NATIONAL ALLIANCE TO END HOMELESSNESS, INC.**

November 23, 1993

Ms. Carol H. Rasco  
Asst. to the President for Domestic Policy  
Executive Office of the President  
1600 Pennsylvania Avenue, NW  
Washington, D.C. 20500

Dear Ms. Rasco:

I want to thank you on behalf of the Board and the members of the National Alliance to End Homelessness for your critical efforts to preserve the Interagency Council on the Homeless. The lack of an appropriation for the Council in fiscal year 1994 was very distressing. I am sure that without President Clinton's leadership and your direct intervention, the Council and its functions would have been lost. We are grateful that not only has the Council been saved, but it has been elevated to the White House Domestic Policy Council, under your direction. This is truly a positive step toward reaching your, our, Secretary Cisneros, and President Clinton's goals of helping homeless families and individuals as well as reducing the number of homeless people in this country.

Building upon the groundwork that is now established and given an independent appropriation, there is no limit to what the Council can accomplish. We very much look forward working with you in the coming year to obtain both an appropriation and a new authorization for the Council and the other McKinney Act programs. Over the next few weeks, I will be in contact with you and your staff to discuss the possibility of a meeting to devise a strategy for re-authorizing the Council and the other McKinney Act programs as part of the 1994 National Affordable Housing Act.

Again, let me express my gratitude for President Clinton's and your commitment to the Interagency Council on the Homeless and its work. We could not have done this without your help.

Sincerely,

*Thomas L. Kenyon*  
Thomas L. Kenyon

President

*file*

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JUSTICEVILLE / HOMELESS, U.S.A  
NEW DAY L.A.

*file*  
*Christina 9/2/93*  
*Harney*

FACSIMILE TRANSMITTAL COVER SHEET

DATE: Aug. 31 / 1993

TO: President Clinton / Oval Office FAX# 202-456-6640

COMPANY: President of U.S. / Oval Office, White House

\* \* \* \* \*

FROM: Ted Hayes FAX# 213/413-5420

NUMBER OF PAGES (including cover sheet): 5 (Five)

If you do not receive all the pages please call Jerry at 213/353-1452.

MESSAGE: Carol Rasco,

Enclosed is memo to President Clinton

concerning M.A.S.U. units.

also is copy of past letter

Please Help!

**OFFICES:** 1316 Wilshire Boulevard, Los Angeles, California 90017

**GENERAL** 213 / 353-1400  
**J.O.B.S.** 213 / 353-1450

# OPERATION M.A.S.H. MEMO

AUGUST 30, 1993

**FROM:** Ted Hayes,  
Homeless Activist  
Operation M.A.S.H. / Justiceville  
1316 Wilshire Blvd.  
Los Angeles, CA., 90017.  
(Fax) 213-413-5420

**TO:** The Honorable William J. Clinton,  
President of The United States  
C/O Carol Rasco, Chief of Domestic Policy,  
The Oval Office, The White House,  
1600 Pennsylvania Ave.  
Washington, D.C., 20500

President Clinton, Sir, as you are aware, my colleagues and I have corresponded with you several times over the months concerning the deployment of M.A.S.H. UNITS (Mobile Army Surgical Hospitals) and Army Field Kitchens for the South Central/Watts area of Los Angeles.

We have expressed the far reaching benefits of such a deployment for those in this country who are lacking continuous and regular medical resources.

However, to illustrate a point of our concern around the particular issue of **sudden widespread disaster**, is the growing threat of the hurricane on the east coast of this nation that has been dubbed "Emily".

Mr. President, in the name of Mercy, we implore you to mobilize MASH UNITS to be prepared for emergency backup services as this storm approaches our Eastern Shores.

In the event that this dangerous storm does disabling damage to local services, the deployment of this kind of backup medical resources is not only ideal, but prudent.

For further details, you may contact myself at [redacted] or Dr. James Mays at [redacted]

At your service,



Ted Hayes

th/TH

FROM THE OFFICE OF  
T E D H A Y E S  
JUSTICEVILLE HOMELESS USA  
1316 WILSHIRE BOULEVARD  
LA CA 90017  
213 353 1400  
213 413 5420 FX

The Honorable William J. Clinton  
President of the United States  
The White House, Oval Office  
1600 Pennsylvania Avenue  
Washington D.C.

August 18th 1993

Dear President Clinton:

"OPERATION M.A.S.H."  
"REMOVE THE PAIN, REMOVE THE HUNGER, AND WE WILL HEAL"

An increasing vacuum of trauma-emergency, medical and health resources threatens the ability of the citizens of South Central LA and Watts to survive, giving rise to what we describe as a Medical "Black Hole". The Los Angeles County government has further exacerbated this crisis by cutting the budgets of remaining medical resources to the point of closure. It would take billions of dollars to remedy this situation.

We recognise the heroic efforts made by the Governor, the States legislature and the L.A. county officials, particularly County Supervisor Evone Burke, in attempting to rescue the remaining medical facilities. However, the County of Los Angeles is woefully out of funds, and the State of California says that it too is out of financial resources.

This Medical "Black Hole" is having an ominous effect on the city, leading to major overcrowding of the out-patient services of public hospitals by the poor, uninsured, indigent (homeless, undocumented residents), and intensifying the chances of violence, civil unrest and increased ethnic tensions.

Complicating matters further is the fact that the Governor has revealed that 2 billion dollars have been drained from the already depleted Californian coffers by the influx of undocumented residents.

Along with daily suffering and needless fatalities, these citizens are facing imminent danger from earthquakes, freak storms, airline crashes and terrorist attacks. (As you know, a white supremacist attack on one of our local churches was narrowly averted).

We are also experiencing renewed tensions in LA due to the recent sentencing of the police charged in the Rodney King trial and the ongoing trials of the "LA-4+", which could easily erupt into an explosion of passionate hostilities.

In the event of any one of these dangers occurring, the suffering and loss of life would be staggering.

Many of us are nervous about the situation and consequently are demanding that the federal government expedite our prescribed emergency actions..... NOW.. before it is too late.

We are demanding immediate public health intervention and/or immediate federal emergency funding to maintain existing health facilities and implement new facilities, in order to begin to close the "Hole".

We also propose (per my letter to you dated March 19, 1993 through Carol Rasco) the utilization of federal surplus medical equipment, supplies and personnel in the form of M.A.S.H (Mobile Army Surgical Hospital) units along with military field kitchens as a first step strategy to closing the "Hole". However, we insist that this deployment be under local civilian or quality control.

This plan has the potential of easing much of the stress and frustration by generating an environment of trust in the federal government.

In other words, you cannot tell the people of South Central and Watts to "calm down and be patient", when we are hungry and in pain.

We urgently need to meet with you here in Los Angeles before September 1st, 1993, to present to you in detail the dangers we are facing as a nation, together with our plan of action that, as President, you can utilize to thwart these dangers.

There are an ever increasing number of worried citizens and organizations who feel that it is imperative that you act upon your promises of medical and health reform.

As long as we feel this pain and hunger, rest assured that we are committed to take whatever action is necessary, like the "wailing siren of an ambulance" to get our petition granted by you.

You may contact Dr. James Mays at [REDACTED] P6(b)(6), Dr. Ernie Smith at [REDACTED] P6(b)(6) or me, Ted Hayes, at the above number for further communications.

Thank you for your time, consideration and cooperation.

Sincerely yours,

*Ted Hayes*

TED HAYES  
OPERATION M.A.S.H. COORDINATOR

th/TH