

cc: DPC Reg. Staff

APR 14 1995

THE WHITE HOUSE  
WASHINGTON

Mem  
4/17/95

File: OMB

MEMORANDUM FOR WHITE HOUSE STAFF

FROM: LEON E. PANETTA  
CHIEF OF STAFF



SUBJECT: The Administration's Legislative Coordination  
and Clearance Process

Attached for your information is a copy of a recent letter from OMB Director Alice M. Rivlin to members of the Cabinet and the heads of other agencies reminding them of legislative coordination and clearance requirements.

The letter reemphasizes the basic purposes of the clearance process, OMB and agency responsibilities, and how the clearance process serves the President and his Administration.

Many of you are active participants in the clearance process and communicate regularly with the agencies on material that has been circulated by OMB for clearance. When communicating with the agencies, please keep OMB informed of such communications and remind the agencies that formal clearance will be provided by OMB. Thank you.

Attachment



THE DIRECTOR

EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
WASHINGTON, D.C. 20503

March 27, 1995

Honorable Richard E. Rominger  
Acting Secretary of Agriculture  
Washington, D.C. 20250-0001

Dear Secretary Rominger:

As we work with the 104th Congress, I am writing to request your personal cooperation and assistance in making the Executive branch's formal legislative coordination and clearance process work effectively to serve the President.

As you know, I place a high value on working with you in a collegial fashion to achieve the President's policy objectives. OMB's legislative clearance process plays an important role in helping to achieve these objectives by ensuring that we speak with a single, clear voice.

This Office has the central responsibility for managing the process pursuant to OMB Circular No. A-19, "Legislative Coordination and Clearance." The clearance process covers agency legislative proposals, agency letters and testimony on pending legislation, legislation-related materials, Statements of Administration Policy, and enrolled bills.

A clearance process we manage effectively will:

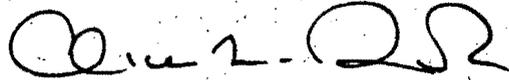
- Allow the coordinated development, review, and approval of legislative proposals needed to carry out the President's legislative program.
- Help agencies develop draft bills that are consistent with and that carry out the President's policy objectives.
- Provide a forum whereby divergent views among agencies can be reconciled fairly.
- Assure that Congress receives coordinated and informative Administration views on legislation under consideration.
- Assure that all concerned agencies' views are taken into account when the President considers legislation presented to him by the Congress.

For Congress to take our views into account, however, they need to receive our materials in a timely manner. It is therefore very important that we receive your materials for clearance with sufficient time for review by other agencies and within OMB and the White House. This process requires that we receive your materials at least three business days -- and preferably more -- before they are due to the Congress.

OMB's Assistant Director for Legislative Reference, James C. Murr, and his staff are available to assist your staff on any matters related to legislative coordination and clearance requirements.

Thank you in advance for your assistance in making the legislative clearance process work to serve the President.

Sincerely,

A handwritten signature in dark ink, appearing to read "Alice M. Rivlin". The signature is fluid and cursive, with a large initial "A" and a long, sweeping underline.

Alice M. Rivlin  
Director

IDENTICAL LETTER SENT TO:

Honorable Richard E. Rominger  
Honorable Ronald H. Brown  
Honorable William J. Perry  
Honorable Richard W. Riley  
Honorable Hazel Rollins O'Leary  
Honorable Donna E. Shalala  
Honorable Henry G. Cisneros  
Honorable Bruce Babbitt  
Honorable Janet Reno  
Honorable Robert B. Reich  
Honorable Warren M. Christopher  
Honorable Federico Peña  
Honorable Robert E. Rubin  
Honorable Jesse Brown  
Honorable William O. Studeman  
Honorable Carol M. Browner  
Honorable James L. Witt  
Honorable Roger Johnson  
Honorable Daniel S. Goldin  
Honorable Neal Lane  
Honorable Lee P. Brown  
Honorable James B. King  
Honorable Philip Lader  
Honorable Michael Kantor

xe: DPC Prog. Staff



EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
WASHINGTON, D.C. 20503

September 13, 1994

THE DIRECTOR

MEMORANDUM FOR LEON PANETTA  
PHIL LADER  
HAROLD ICKES  
JACK QUINN  
JACK GIBBONS  
KATIE MCGINTY  
ROBERT RUBIN  
CAROL RASCO  
GENE SPERLING  
GEORGE STEPHANOPOULOS  
LAURA D'ANDREA TYSON  
CHRISTINE VARNEY

FROM: Alice M. Rivlin  
Acting Director

SUBJECT: OMB Bi-Weekly Update of Major Administration  
Initiatives

Please find attached our bi-weekly update of major initiatives.

Attachment

OFFICE OF MANAGEMENT AND BUDGET

MAJOR INITIATIVES STATUS REPORT

September 9, 1994

NOTE: Revisions from previous edition are printed in BOLD FACE type

NO.	TITLE	LEAD RESPONSIBILITY		APPROXIMATE TIMING	LATEST ACTION	NEXT STEPS	OMB STAFF CONTACTS
		OVERALL	OMB				
1	National Service	NS DPC	Sawhill	Enacted.	President signed the bill on 9/21.	Agency implementation.	VanWie
2	Direct Loans	ED DPC	Sawhill	Enacted.	Compromise enacted in Reconciliation.	Implementation.	Smith
3	Systemic Reform - Goals 2000: Educate America Act	ED DPC	Sawhill	Enacted.	President signed 3/31/94.	Implementation.	White Brown Matlack (Title IV) Walsh
4	Elementary & Secondary Education Act Reauthorization	ED DPC	Sawhill	Final congressional consideration expected Summer 1994.	Passed the Senate 8/2.	Conference.	White Brown Ruffner
5	Dislocated Worker Assistance	DOL NEC	Sawhill	Legislation transmitted by the President March 15th.	Ways & Means Human Resources subcommittee reported out 7/22. Senate Labor committee hearing on program consolidation 8/17.	Unclear. Full committee Ways and Means markup not scheduled. Could occur if there is a break in the action on other bills.	Menchik Kitti Walsh
6	School-to-Work Transition	DOL ED	Sawhill	Enacted.	President signed 5/4/94.	Joint ED/DOL implementation.	Matlack Walsh Brown
7	One-stop Career Shopping	DOL NEC	Sawhill	Legislation transmitted by the President March 15th.	Ways & Means Human Resources subcommittee reported out 7/22. Senate Labor committee hearing on program consolidation 8/17.	Unclear. Full committee Ways and Means markup not scheduled. Could occur if there is a break in the action on other bills.	Kitti Walsh Brown
8	Head Start	HHS DPC	Sawhill	Enacted	Modified version of Administration bill enacted, 5/18.	Agency implementation	Roholt

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9	Welfare Reform	HHS Task Force DPC	Sawhill	Unclear.	Series of hearings before Ways & Means subcommittee.	Unclear if markup will occur before recess.	Fontenot Dean Bavier
10	Family Support & Preservation	HHS DPC	Sawhill	Enacted	Modified version of Administration bill enacted.	Agency implementation.	Ellertson
11	Food Stamps	USDA	Sawhill	Enacted	Modified version of Administration bill enacted.	Agency implementation.	Dean
12	EITC	Treasury	Sawhill	Enacted.	Modified version of Administration bill enacted.	Agency implementation.	Cash
13	PBGC Reform	DOL	Sawhill Minarik	Summer	Bill introduced 10/28/93. Senate Finance hearing 6/15. House Education and Labor hearing 7/19. House Ways and Means markup 7/22.	House Education and Labor markup possible before August recess.	Arthur Menchik Lewis
14	WIC	USDA DPC	Sawhill	FY 1995 Issue	FY95 budget continues the planned full funding path.	Finalizing regulation to revise fund allocation. Update of participation estimates by USDA in process.	Cash
15	DI Trust Fund Solvency (95 budget proposal)	HHS	Sawhill	Spring/Summer.	In conference.		Fontenot
16	Community Development Bank	NEC DPC	Edley	Spring.	Congress report agreed to 7/25.	Treasury to initiate start-up in advance of FY95 funding availability.	Rhinesmith

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17	Empowerment Zones	NEC DPC	Edley		Applications received 6/30; being evaluated by EZ/EC Task Force.	Announce EZs and many ECs by late October.	Redburn Wartell
18	Infrastructure	NEC	Edley	Ongoing	NEC is meeting weekly over issues and background papers. Working group drafting NEC deputies memo.	OMB/NEC working group to develop options for an Infrastructure Bank for 1996 budget.  NEC Deputies meeting expected to be scheduled for late-September.	Schwartz
19	Small Business Financing	NEC	Edley	Ongoing	May '94 revised credit application forms to collect more information on applications ethnic gender status.	Review Treasury study on relative default rates by different types of borrowers in SBA's 7(e) program.	Rhinesmith
20	Information Highway Grants/ Legislation	NEC	Edley	Ongoing	DOC, NEC, DOJ meeting with Hill to add Administration positions to legislation.	Elevate contact if current legislation strategy fails to result in addition of Administration language.	Schwartz Neihardt
21	Review of Maritime Industry	NEC	Edley	Enactment hopeful this session.	House Ways and Means marked up maritime revenue bill on July 27th. House passed bill on 8/3/94.	Senate action expected in September.	Schwartz

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22	Health Care Reform	HRC DPC	Rivlin Min	Hearings continuing; committee markups continuing, others expected in May & June. Passage of Health Security Act anticipated by end of 1994.	Passed House floor August 3rd.	Senate committee action to begin in August.	Min
23	Children's Immunization Bill	HHS DPC	Min	Transmittal 4/1/93	Immunization provisions were passed and signed as part of OBRA 93. The signed provisions are similar to the House-passed version and the original Administration proposal. Signed version includes a \$585 million Federal vaccine purchase program for eligible children. OMB staff have been working w/HHS to assure accuracy of cost estimate and aid in implementation strategy. OMB staff visited CDC to discuss further implementation issues. DPC met with HHS to discuss. HHS CDC proceeding with implementation; making visible progress. OMB staff continue monitoring.	Continue monitoring HHS progress.	Dorotinsky

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24	Abortion - Foreign Aid Authorizing Bill	DPC	Min Adams	Bill will not be passed this year by Congress.	Cleared Bill submitted informally to Congressional committees 11/22/93. Bill transmitted and introduced in February. There has been no other action.	No action anticipated this year.	Min DuSault
25	Emphasize treatment for hard core drug users	HHS ONDCP	Min	HHS submitted draft reauthorization bill to LRD on 3/14; interagency meeting held 3/16.	An investment of \$345 million was added to FY95 budget to treat hard core drug users. Administration will propose legislation to target \$345 M to hard core drug users. Reauthorization Legislation cleared and transmitted 4/28/94.	HHS to work with Congress for passage.	Dorotinsky Blickstein
26	NPR Medicare Competitive Contracting	HHS	Min	Legislation to be sought in early 1994	House passed HR 3400, requesting study of proposal.	HHS study; will seek Senate passage and conference agreement.	Blume
27	Medicare/Medicaid Data Bank	HHS	Min	Supplemental funding sought in early 1994 for implementation, as part of FY 95 President's budget.	OMB cleared 5/24/94 draft legislation for HHS to transmit approval for an 18 month delay in Data Bank implementation with appropriate pay-go budget offsets.	HHS to transmit legislation and lobby Hill for enactment.	Dost

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28	Public Health Service Commissioned Corps Accrual Retirement	HHS	Min	Proposal included in President's budget, transmitted to Congress 2/7/94. Legislative proposal to follow.	HHS has drafted language and sent it to OMB for review.	OMB will review draft legislation and incorporate it into a governmentwide strategy to move all retirement systems to an accrual basis. (EP lead.)	Dorotinsky
29	Ryan White HIV/AIDS Treatment Funding	HHS	Min	Transmittal of FY95 budget to Congress and appropriations process.	The FY95 budget includes and additional \$92 million (16 percent) increase over FY 1994 levels for programs authorized under the Ryan White Act.	Work with House and Senate appropriations staff to ensure that additional funding is included in appropriations bills.	Dorotinsky Nakahata
30	Uruguay Round (UR)	USTR	Adams Edley Foley	Congressional action in 1994.	Settle final UR details. OMB/Treasury consultations with Congress on offsets.	Work with Hill to find paygo offsets.	DuSault Bent Kizer Witt
31	International Environment	NEC/NSC WH OEP	Adams Glauthier	Congressional action on appropriations legislation by 9/94.	Senate appropriates full amount requested for bilateral assistance. House and Senate did not fully fund the Montreal Protocol Fund or the Global Environment Facility.	Conference 7/28.	Bent Piller Fairweather
32	International Population	NEC NSC OEP	Adams	Congressional action on appropriations legislation by 9/94	House and Senate appropriate close to full amount requested.	Conference 7/28.	Bent Piller

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33	Defense Conversion	NEC	Adams	Under way	Technology Reinvestment Project - \$605 M in awards Oct, Nov and Dec 93 and Feb, Mar 94. \$625 M request for FY 95.	New solicitation expected summer 94. Congressional support for 95 budget.	Gessaman Vickers
34	Acquisition Reform	DOD OFFP	Adams Kelman	July 1994	Senate Bill passed.	Work with House and Senate sponsors to enact final acquisition reform package.	Dotson Brown
35	Russian Assistance	NSC	Adams	Assessment of implementation by 9/94. FY 1995 budget asks \$900 million. Should be appropriated by 8/94.	Prototype of performance assessment completed. Senate reduces funding for \$840M.	OMB/AID consultations on performance assessment. Administration effort in conference 7/28 to increase funding.	DuSault Bent Cassella
36	Non-Proliferation and Export Controls	NSC	Adams	PDD has been approved; implementation is ongoing.	Consultation with House members on differences on EAA bill.	Win congressional support for legislation; prepare PDD on interagency procedures for licensing decisions.	Taft Chavez Nix
37	Peacekeeping Organization and Funding	NSC	Adams	\$670 million supplemental and \$533 million FY 1995 funding appropriated 7/94.	House passed. Senate passed with amendment diverting 1/2 of 94 funds to Justice.	Work in conference to ensure full funding for peacekeeping.	DuSault Gessaman Sasser
38	Democratization	Defense State	Adams	Late Fall 1994	Policy paper under review by new NSC Director for Democracy issues.	Interagency review of next draft of policy paper.	DuSault Bent Sasser

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39	Counter-narcotics (CN)	NSC DPC ONDCP	Adams	September 1994 for FY 1995 appropriation	House and Senate cut basic narcotics funding (\$150M request) to \$115M and \$100M respectively.	Conference 7/28. Review PRD on Heroin strategy.	DuSault Sasser Ashford
40	Encryption	NSC	Adams	July 1994	Draft final report submitted 1/7. Decision 2/4.	Interagency Working Group now working on implementation of decisions.	Westby
41	Classification System	NSC	Adams	July 1994	NSC circulated report to agencies other than OMB.	Report to be redrafted with agency comments.	Westby
42	Conventional Arms Transfer Policy	NSC	Adams	August 1994	IWG held on 8/2 to review draft PDD paper.	Revised PDD paper to DC 8/94.	Taft Zuza Gessaman
43	Support South African Democracy	State AID NSC	Adams	Aid package defined before 4/26 elections.	Assistance package announced by the President. Consult with Congress on package.	Allocate FY95 funds to support S.Africa.	Bent Sandy
44	New Foreign Aid Authorization	State AID NSC	Adams	Final congressional action unlikely until 1995.	Senate subcommittee markup 6/15.	House committee may possibly markup in September.	DuSault Burnim
45	Tied Aid War Chest	EXIMBank TPCC	Adams	Appropriation of \$100 million by late 1994.	House and Senate appropriates full request.	Conference 7/28.	Bent Casella

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46	Forest Conference Follow-up	OEP USDA DOI DPC	Glauthier Martin	On-going	On 6/6 Judge Dwyer lifted the current injunction on timber sales and set the schedule for hearing current challenges to the Admin Forest Plan Record of Decision (ROD) to begin on 9/12. This schedule could be delayed by 3 recent suits filed by the timber industry in the D.C. District Court. DOJ will try to move these cases to Judge Dwyer's court in Seattle. OMB signed off (8/23) on the FACA charters for advisory groups required under the Forest Plan.	Follow through on proposed funding levels for Forest Plan Implementation & economic assistance in FY95 appropriations process.  Continuing work on ensuring FACA compliance and interagency funding of Regional Ecosystem Office in Portland.	Beard Weatherly Saunders

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47	Clean Water Act Reauthorization and State Revolving Funds (plus "Needy Cities" Programs)	OEP EPA	Glauthier	Ongoing	VA/HUD Appro. Conference Rpt specifies that FY95 CWSRF, non-point source (NPS) grants, and targeted wastewater grants will become available upon enactment of authorizing legislation, or by 11/1/94 if no authorizing legislation is enacted. FY94 targeted grant funds become available 9/30/94 if no authorizing legislation is enacted by that date.	Senate is awaiting action in House, if any, before scheduling floor action. Since very little time is available and bill is controversial, chances of passage of full CWA bill are highly unlikely.	Fairweather
48	Drinking Water State Revolving Funds (SRF)	OEP EPA	Glauthier	Ongoing. Enact authorizing legislation in order to make appropriated funds available.	Admin position on drinking water legislative changes announced on 9/7. Senate passed SDWA bill on 5/19. No House mark-up scheduled yet. A House bill is currently being drafted based on a tentative bipartisan agreement among staff.	Work with House to eliminate instant outlay provision for DWSRFs.	Fairweather

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49	Public Land Subsidies (Hardrock Mining Royalties & Grazing Fees)	OEP DOI/ USDA	Glauthier	On-going. Hardrock mining bill conference during second session.	Interior grazing reform package published on 3/25. Corresponding USDA grazing fee reg. cleared on 4/18. Grazing reg. public hearings were held this summer. On 5/20, DOI/USDA provided a drafting service for Chairman Johnston's mining reform bill in conference. House named conferees.  House/Senate Conference on mining law reform began on 6/29.	Written comments on grazing reg. are due in Sept. DOI/USDA regs. implemented in late December 1994.  Work with DOI/USDA to fashion an acceptable hardrock mining reform conference outcome.	Beard Weatherly
50	Biodiversity/National Biological Survey (NBS)	DOI	Glauthier	NBS authorization bill (H.R. 1845) before Senate during second session.	NBS first funded in FY 94 appropriations act. Appropriations Conference likely to fund NBS in FY95 at FY94 level, (\$166M - \$10M below request).	Detailed plan for biodiversity information center to be developed in response to planning meeting. Due this month.	Beard
51	Geographic Information Systems (GIS)	DOI USDA Other Agencies	Glauthier	On-going.	Implementing E.O. signed by President on 4/11/94	Federal Geographic Data Cmte (FGDC) and OMB to set up procedures and schedule to implement E.O. Exploring possibility a FY96 budget crosscut.	Beard

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52	Columbia Snake River Salmon Restoration (WA/OR/ID)	Army Crps Commerce (NMFS) DOE OEP	Glauthier Schwartz Peroff	Continues until recovery plan chosen.	Emergency spills passing juvenile fish down spillways, rather than past turbines on the Columbia and Snake Rivers were discontinued on 6/20/94. Water flows from an upstream reservoir were added to these rivers in July.	The Administration has announced that for FY94, Bonneville power users should not bear the cost of emergency salmon actions. Additional emergency actions are under consideration.  The biological opinion governing 1994-1998 river operations is under judicial negotiation. The Direct Service Industries (aluminum companies) have been included in some of these negotiations.	Long
53	Food Safety Enhancement	USDA HHS/FDA EPA DPC	Glauthier Min	Enact pesticide reform legislation prior to end of Congress. Ongoing effort to improve meat and poultry inspection.	On 7/27, House Agric. Subcmttee held a markup using a vehicle very similar to the industry-backed Bliley Bill on food safety. The Pathogen Reduction Act legislation has been cleared by OMB. USDA has briefed Senate staff on the bill, but does not plan to introduce legislation until 9/15.	USDA/EPA/FDA continue work with congressional cmtes to incorporate element of Admin proposal into pesticide legislation. Legislation this Congress is highly unlikely. USDA to develop Hazard Analysis Critical Control Point (HACCP) rule for meat and poultry.	Weatherly Fairweather

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54	USDA Streamlining	USDA DPC	Glauthier	Ongoing.	Senate passed billed on 4/13 (98-1 vote). On 8/25, Senate attached streamlining to its Crop Insurance bill for conference with House. House Ag. Cmte passed bill 6/15, but with some adverse provisions (creation of a USDA Risk Assessment Office).	Convince House to address streamlining in Conference on Crop Insurance bill. Secretary won't announce USDA filed offices to be closed until bill is passed.	Weatherly
55	Bureau of Indian Affairs Trust Fund Mgmt	DOI DPC	Glauthier	Ongoing	DOI supports Senate interest in a GAO review of Trust Fund Mgmt (due 9/94). Synar has tentatively scheduled a mid-Sept trust funds hearing to discuss GAO's findings. DOI testified 8/11 in support of its six-point reform plan, and continues to work with Treasury on investment options.	Continue reconciling tribal trust accounts thru contractor and working with Treasury on an investment plan. Begin consultations on fractionated hardships (fall '94). Submit legislation to implement six-point plan (fall '94).	Beard

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56	Interagency Wetlands Task Force	Multi-Agency: OEP DOI USDA EPA	Glauthier	Implementing details of wetlands policy in 1994.	FY95 budget requests increases in DOI, EPA, Corps of Engineers, DOJ, USDA, NOAA including funding for the Wetlands Reserve Program (a 300,000-acre signup in 1995). House approved a 100,000-acre signup (+25,000 over FY 94). Senate approved 150 K acres on 7/20. Alaska one percent rule withdrawn on 5/13.	On-going OEP/OMB process to implement 80 wetlands policy recommendations. Prepare agency letters to fend off Congressional regulatory "takings" amendment to environmental legislation.	Beard Fairweather Long
57	Climate Change Action Plan	OEP State EPA DOE USDA DOT CEA DPC	Glauthier	Agencies preparing plans and implementing them.	Climate change discussions in Geneva led to news reports the U.S. and other countries may have problems meeting year 2000 goals.	Interagency group is assessing problem and possible additional measures for year 2000 goals.  Interagency group is also assessing strategies for post 2000 period.	Fairweather Mietus

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58	R&D Review	OSTP NEC OMB	Glauthier	On-going	On 8/5, Alice Rivlin and Jack Gibbons sent memo to the agencies outlining the FY 1996 R&D data collection and review process, including eight interagency R&D crosscuts (environment, computing, clear car, electronics manufacturing, learning, building, transportation, and peacekeeping).	Five to ten page summaries of these crosscuts are due to OMB/OSTP on 9/29/94. Total R&D funding by agency is also due that date.	Fellows
59	Partnership for a New Generation of Vehicles (PNGV)	Commerce	Glauthier Edley Rivlin	Ongoing	VP's office sponsored a public symposium on the PNGV program on 7/27.	Agencies are preparing FY 1996 PNGV budget requests. This will be the first year PNGV's budgeted explicitly.	Koch Steer
60	Review of Yucca Mountain Nuclear Waste Repository	OMB DOE	Glauthier	Ongoing	DOE submitted legislation to implement a new funding mechanism for the civilian high level waste program.  OMB and DOE staff are working jointly to develop new milestones and performance measures for program	Work with U.S. Enrichment Corp. on a study to find possible offsets for funding high-level waste program.	Goldberg Bennethum

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61	Waste Management and Clean-up	DOE	Glauthier Adams	Ongoing/3 year pilot	Recruiting efforts are underway for 850 positions at DOE operations offices and 350 at HQ.	OMB staff will work with DOE to establish performance measures and monitor implementation.	Bennethum Mori
62	DOE-Use CRADAs	DOE OSTP NEC/OMB	Glauthier	October 1994		OMB staff are analyzing CRADA's received from DOE.	Peroff Bennethum Wong
63	Superconducting Supercollider (SSC)	DOE OSTP NEC/OMB	Glauthier	Fall 1994	Language in FY 1995 Energy and Water Approps Act, (signed 8/26) allows use of \$65 million for linac project.	Work with DOE to ensure effective implementation of termination effort.	Peroff Pelton
64	Federal Facilities Policy Group (FFPG)	OMB OEP	Rivlin	Ongoing.	FFPG working groups submitted draft materials for options paper.	Consolidate and edit working groups' submissions for FFPG options paper to be produced this fall.	Peroff Pfeiffer
65	Compensation Response to Human Radiation Experiments	OMB	Glauthier	On-going	Compensation subcmte has completed framework for compensation options.  Advisory Committee held its fifth meeting on 7/25-26. Meeting had no major press coverage.  Second GAO review of human radiation experiments response process has been initiated by Rep. Conyers.	Next Advisory Committee meeting will be held in Washington September 12-13.  Advisory Committee's interim report is due October 21.	Peroff Pelton

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66	NAFTA Environment	NEC USTR State Treasury EPA USDA Other Agencies	Adams Glauthier	Ongoing.	VA/HUD approps conference provided virtually entire EPA request for funding.	Continue implementation of the border plan and NAFTA environmental side agreements.	Bent Weatherly Fairweather
67	Midwest Floods	OEP USDA HUD FEMA Army Corps EPA DOT DOI SBA DOC/EDA DPC	Glauthier Edley	Ongoing.	Created two interagency working groups to review and comment on the recommendations contained in the interagency Floodplain Mgmt Review Cmte's report "Sharing the Challenge".	Federal Task Force work groups are reviewing report recommendations to identify which are ready for implementation and which require additional analysis. Work group reports due in Oct. Next full task force mtg 9/13.	Weatherly Long Redburn
68	Superfund Reauthorization	OEP EPA	Glauthier	Ongoing.	House Ways and Means Cmte completed markup on 8/19. Senate Environment Cmte completed markup on 8/3.	Senate Finance Cmte hearing scheduled for 9/14.	Fairweather



EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
WASHINGTON, D.C. 20503

file

September 14, 1993  
(House)

## STATEMENT OF ADMINISTRATION POLICY

(THIS STATEMENT HAS BEEN COORDINATED BY OMB WITH THE CONCERNED AGENCIES.)

### H.R. 1340 - Resolution Trust Corporation Completion Act (Gonzalez (D) Texas and 7 others)

The Administration supports House passage of H.R. 1340 as modified by the Banking Committee amendment.

The Administration believes that it is essential to the stability of our financial system that the Government fulfill its promise to the millions of depositors who have placed their savings in insured institutions. The funds will protect depositors in failed federally insured savings and loans.

The best way to reduce the cost of the savings and loan cleanup is to provide prompt funding to fulfill the Government's promise to insured depositors.

#### Pay-As-You-Go Scoring

H.R. 1340, if amended by the leadership amendment, would not be subject to the pay-as-you-go requirements of the Omnibus Budget Reconciliation Act of 1990 with the exception of the provision establishing a "Housing Opportunity Hotline" program in each Federal Home Loan Bank. Although anticipated annual costs are less than \$500,000, that provision is still under review by OMB.

\* \* \* \* \*

#### (Do Not Distribute Outside Executive Office of the President)

This Statement of Administration Policy was developed by the Legislative Reference Division (Steiger), in consultation with the Departments of the Treasury (Dorsey/Rojas) and Justice (Jones), Resolution Trust Corporation (Knight), FDIC (Spitler), Federal Housing Finance Board (Baker), Office of Government Ethics (O'Sullivan), GSA (Ratchford), CEA (Acito), NEC (Seidman), WH Counsel (Cerda), OFFM (Chase), HTF (Kuhn/Carlson/Main), and BASD (Stigile). White House LA did not respond on the final circulation of the SAP.

H.R. 1340 was approved by the House Banking Committee by a 35-16 vote on May 6, 1993. It was referred to the House Judiciary Committee, where it was amended and approved by a voice vote on June 10, 1993. It is included in the description of the legislation below. The Senate passed similar legislation (S. 714)

on May 13, 1993, by a vote of 61-35. The "leadership amendment" referred to in the SAP and in the description below is to be offered by the Chairman and Ranking Republican on the Banking Committee, among others.

Description of H.R. 1340 (as amended by the leadership amendment)

Funding Provisions. H.R. 1340 provides \$18.3 billion to the Resolution Trust Corporation (RTC) to resolve failed thrifts by repealing the April 1, 1992, expiration date of the RTC's previous appropriation. It also authorizes appropriations of up to \$8 billion to the RTC's successor, the Savings Association Insurance Fund (SAIF). (The Banking Committee-reported version of the bill authorized \$16 billion for SAIF, a reduction from the \$32 billion authorized by current law. The Senate bill appropriates \$8.5 billion for the SAIF and authorizes an additional \$7.5 billion.)

Much of the RTC funding and all of the SAIF funding is subject to the conditions described below.

Conditions of Funding Availability (RTC). H.R. 1340 requires the Secretary of the Treasury to make certain certifications before the RTC receives the last \$8.3 billion appropriated by the bill. The Secretary must certify (in his role as Chairperson of the Thrift Depositor Protection Oversight Board) that specified RTC management reforms have been made. These include:

- Strengthening internal controls against waste, fraud, and abuse.
- Responding to problems identified by auditors (such as the GAO).
- Preparing a comprehensive business plan for the RTC.
- Improving the RTC's Professional Liability Section.
- Improving management information systems.
- Strengthening contractor systems and contractor oversight.
- Appointing a Chief Financial Officer.
- Giving first priority between equal bids to minorities and minority-owned businesses that bid for institutions or branches in minority neighborhoods. (The leadership amendment clarifies that these preferences will only be given in situations where preferring the minority offer will result in the same cost to the RTC.)

- Requiring RTC contracts that exceed \$500,000 to have a minority- or women-owned subcontractor, unless no such contractor is available.
- Granting limited conflict of interest waivers to firms that subcontract to minority- or women-owned businesses.
- Appointing an audit committee.

(The Senate bill contains similar certification requirements but does not include as many preferences for minority- and women-owned businesses.)

Conditions of Funding Availability (SAIF). H.R. 1340 requires the Chairman of the FDIC, which will operate SAIF, to make a number of certifications each fiscal year before any SAIF appropriations are made available. The Chairman must certify that: the funding is needed to pay for losses expected during that year; further increases in deposit insurance premiums paid by thrifts could lead to additional thrift failures costing the SAIF more revenue than the increase in premiums will raise; and drawing on the FDIC's \$30 billion line of credit with the Treasury would be too great a burden to repay. The bill also allows any funds left over after the RTC terminates to be transferred to the SAIF and to be used by it, subject to the certification requirements. The SAIF is to be otherwise supported by deposit insurance premiums. (The Senate bill contains similar conditions.)

Other Provisions. H.R. 1340, as amended by the leadership amendment, also:

- Postpones the transfer of thrift resolution responsibility from the RTC to SAIF from October 1, 1993 until March 31, 1995. (The Banking Committee-reported version did not contain this postponement.)
- Advances the RTC's sunset date from December 31, 1996, to December 31, 1995. (After SAIF assumes responsibility for resolving thrifts, the RTC's remaining functions are to resolve thrifts for which the RTC already has been appointed conservator and to liquidate the assets acquired from the thrifts it had previously resolved.)
- Bans the RTC (in most cases) from including real properties in bulk asset sales for the first 120 days after acquiring title to them. (The Senate bill bans

both the RTC and SAIF from including these properties in bulk sales for 90 days.)

- Requires the establishment of a process for business and commercial borrowers to appeal RTC decisions to terminate credit when the RTC is acting as a conservator.
- Limits cash bonuses to FDIC executives who are on assignment to the RTC or responsible for the SAIF to the maximum amount available to other Federal officials.
- Elevates the Inspector General of the FDIC to a presidential appointee.
- Expands the Affordable Housing Programs of the RTC and FDIC by: increasing the limit for eligible single-family properties (from \$67,500 to \$101,250); including properties owned by real estate subsidiaries of failed institutions in the FDIC program; requiring the FDIC and RTC to increase the information available through clearinghouses; giving tenants the right of first refusal and homeless groups preference among equal bids for certain properties; and establishing a national affordable housing property disposition hotline through the Federal Home Loan Bank System. (The increase in the price limit for single-family properties is subject to appropriations action.)

(The Senate bill contains similar provisions but does not include the expansion of the Affordable Housing Programs.)

#### Judiciary Committee Amendments

The Banking Committee increased the statute of limitations on RTC lawsuits from three to five years to provide RTC attorneys additional time to sue thrift officials for tort actions other than simple negligence. The Judiciary Committee approved alternative language narrowing the extension to apply only to cases involving fraud or "intentional enrichment."

The Banking Committee also required the FDIC to issue conflict of interest regulations in a number of areas. The Judiciary Committee approved language clarifying that these regulations would not take priority over conflict of interest regulations issued by the Office of Government Ethics.

### Pay-As-You-Go Scoring

HTF (Kuhn/Main) advises that H.R. 1340, as amended by the leadership amendment, would not be subject to pay-as-you-go with the exception noted above. However, HTF advises that the Banking Committee-reported version of H.R. 1340 would increase the costs of carrying out the deposit insurance guarantee by \$45-114 million over five years. These costs largely involve providing preferences in the disposition of certain properties.

CBO's preliminary estimate of the leadership amendment is that it is not subject to pay-as-you-go, with the same possible exception noted above. Like HTF, CBO does estimate a pay-as-you-go cost for the Banking Committee-reported version of \$94 million for FYs 1993-1998. CBO assumes lower receipts from the sale of failed institutions because of the disposition preferences.

### Administration Position to Date

The Administration has not previously taken a position on H.R. 1340. However, the Administration has previously requested additional funding for the RTC and a letter from the President endorsing H.R. 1340 was cleared but not sent to members of Congress.

In a May 10th letter to Senator Riegle, Treasury Secretary Bentsen supported S. 714.

### Status of FY 1994 SAIF Appropriations

The House-passed HUD/VA appropriations bill includes funding for the SAIF for FY 1994 only, based upon the authorization contained in the 1989 legislation establishing SAIF. (H.R. 1340 would revise this authorizing language.) The appropriation in the HUD/VA bill is for "such sums as may be necessary" but only for SAIF insurance losses. OMB staff estimate that it would provide SAIF with about \$800 million in FY 1994. The Senate HUD/VA appropriations bill does not contain SAIF funding; the Senate-passed RTC funding bill contains appropriations for SAIF.

Legislative Reference Division

9/14/93 --10 a.m.



EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
WASHINGTON, D.C. 20503

September 10, 1993  
(House)

## STATEMENT OF ADMINISTRATION POLICY

(THIS STATEMENT HAS BEEN COORDINATED BY OMB WITH THE CONCERNED AGENCIES.)

H.R. 2139 - National Historical Publications and Records  
Authorization  
(Condit (D) California and 6 others)

The Administration supports H.R. 2139.

\* \* \* \* \*

(Not to be Distributed Outside Executive Office of the President)

This Statement of Administration Policy was developed by the Legislative Reference Division (Brown), in consultation with the National Archives and Records Administration (Constance), GSA (Ratchford), and GM (Haun).

H.R. 2139 was reported by the House Government Operations Committee on August 4 pursuant to an earlier voice vote. Democratic cosponsors include Chairman Conyers.

### Administration Position To Date

The Administration has not previously taken a position on this bill.

### Provisions of H.R. 2139

The National Historical Publications and Records Commission awards grants to promote archival preservation, documentary publication, and other historical projects. H.R. 2139 would authorize "such sums" appropriations for the Commission for FYs 1994-1998.

### Pay-As-You-Go Scoring

According to GM (Haun), H.R. 2139 would not affect direct spending or receipts; therefore it is not subject to the pay-as-you-go requirements of the Omnibus Budget Reconciliation Act of 1990. CBO concurs (final).

Legislative Reference Division Draft  
9/10/93 -- 11:00 P.M.



September 10, 1993  
(House)

## STATEMENT OF ADMINISTRATION POLICY

(THIS STATEMENT HAS BEEN COORDINATED BY OMB WITH THE CONCERNED AGENCIES.)

H.R. 2677 - Authority for the Smithsonian Institution to plan, design, and construct the West Court of the National Museum of Natural History Building  
(Mineta (D) California and 2 others)

The Administration supports H.R. 2677.

\* \* \* \* \*

(Do Not Distribute Outside Executive Office of the President)

This Statement of Administration Policy was developed by the Legislative Reference Division (Weinberg/Liu), in consultation with the Smithsonian Institution (Rodgers), the General Services Administration (Ratchford), and ES (Norman).

On August 5, 1993, the Committees on House Administration and Public Works and Transportation ordered H.R. 2677 reported by voice votes. The reports are not yet available. The Democrat cosponsor is Rep. Natcher.

### Description of H.R. 2677

The bill would authorize the Board of Regents of the Smithsonian Institution to plan, design, and construct the West Court of the National Museum of Natural History. The bill would prohibit the use of any appropriated funds for those activities.

### Administration Position to Date

The Administration has not previously taken a position on H.R. 2677.

### Pay-As-You-Go Scoring

Per ES (Norman), H.R. 2677 would not affect direct spending or receipts, therefore, it is not subject to the pay-as-you-go provisions of the Omnibus Budget Reconciliation Act of 1990. CBO concurs (final).



EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
WASHINGTON, D.C. 20503

September 10, 1993  
(House)

## STATEMENT OF ADMINISTRATION POLICY

(THIS STATEMENT HAS BEEN COORDINATED BY OMB WITH THE CONCERNED AGENCIES.)

H.R. 2356 - Virgin Islands Construction Project Assistance Act  
(de Lugo (D) VI)

The Administration supports H.R. 2356.

\* \* \* \* \*

(Do Not Distribute Outside the Executive Office of the President)

This Statement of Administration Policy was developed by the Legislative Reference Division (Goad), in consultation with NRD (Cogswell/Long/Kazel/James), BASD (Kolaian), GC (Reed), and the Department of the Army-Civil Works (Bond/Waddy).

On August 5, 1993, the Committee on Public Works and Transportation ordered H.R. 2356 reported, by voice vote.

Administration Position to Date

The Administration has neither testified nor reported on H.R. 2356.

Description of H.R. 2356

Various Federal agencies provide financial assistance to the Virgin Islands for certain local projects. With respect to those projects constructed by the Corps of Engineers, P.L. 101-640, the 1990 Water Resource Development Act, temporarily authorized these Federal agencies to provide that assistance directly to the Secretary of the Army, instead of the Virgin Islands, upon the request of the Governor of the Virgin Islands. This authority, however, expires November 28, 1993. According to the Corps, the Federal agencies and the Governor would prefer that this arrangement continue indefinitely. H.R. 2356 would make the authority permanent.

Pay-As-You-Go Scoring

NRD (Kazel) and BASD (Kolaian) advise that, because H.R. 2356 would not affect either direct spending or receipts, the bill is not subject to the pay-as-you-go requirements of the Omnibus Budget Reconciliation Act of 1990. CBO concurs (preliminary).

LEGISLATIVE REFERENCE DIVISION  
September 10, 1993 - 1:15 P.M.



September 10, 1993  
(House)

## STATEMENT OF ADMINISTRATION POLICY

(THIS STATEMENT HAS BEEN COORDINATED BY OMB WITH THE CONCERNED AGENCIES.)

H.R. 2824 - James River Basin  
Flood Control Project Modifications  
(Bliley (R) VA)

The Administration supports H.R. 2824.

\* \* \* \* \*

(Do Not Distribute Outside the Executive Office of the President)

This Statement of Administration Policy was developed by the Legislative Reference Division (Goad), in consultation with NRD (Cogswell/Long/Kazel), BASD (Kolaian), GC (Reed) and the Department of the Army-Civil Works (Bond/Waddy).

On August 5, 1993, the Committee on Public Works and Transportation ordered H.R. 2824 reported, by voice vote.

Administration Position to Date

The Administration has neither testified nor reported on H.R. 2824.

Description of H.R. 2824

P.L. 99-662, the 1986 Water Resources Development Act, authorized a \$91.8 million flood control project on the James River near Richmond, Virginia, with an estimated Federal cost of \$68.9 million and an estimated non-Federal cost of \$22.9 million. The project, which is presently under construction, is approximately 99 percent complete. Project costs, however, have increased because of the removal and disposal of hazardous, toxic, and radiological wastes encountered at the project site. Because of these additional costs, the project will exceed the limit on project cost over-runs. (P.L. 99-662 established limits on project cost over-runs without further congressional authorization.) H.R. 2824 would modify the project authorization to increase the project's total authorized cost to \$134 million, with an estimated Federal cost of \$100.5 million and an estimated non-Federal cost of \$33.5 million.

Pay-As-You-Go Scoring

NRD (Kazel) and BASD (Kolaian) advise that, because H.R. 2824 would be subject to appropriations, the bill is not subject to the pay-as-you-go requirements of the Omnibus Budget Reconciliation Act of 1990. CBO concurs (preliminary).

LEGISLATIVE REFERENCE DIVISION  
September 10, 1993 - 1:15 P.M.



September 10, 1993  
(House)

## STATEMENT OF ADMINISTRATION POLICY

(THIS STATEMENT HAS BEEN COORDINATED BY OMB WITH THE CONCERNED AGENCIES.)

H.R. 1348 - Quinebaug and Shetucket Rivers Valley  
National Heritage Corridor Act of 1993  
(Gejdenson (D) CT and 3 others)

The Administration supports HR 1348.

\* \* \* \* \*

(Do Not Distribute Outside Executive Office of the President)

This Statement of Administration Policy (SAP) was developed by LRD (Crutchfield), in consultation with NRD (Tuttle/Beard/Cogswell), GM (McQuaid/Kogut), Office of Environmental Policy (Lindseth), Interior (Harris), Justice (Novak/Powell), GSA (Smart), Transportation (Agarwal), and OPM (Woodruff).

The House Natural Resources Committee (HNRC) ordered H.R. 1348 reported, with minor amendments, by voice vote on August 4, 1993. This SAP is consistent with Department of the Interior testimony presented to the HNRC on July 22, 1993. Democratic cosponsors are Reps. DeLauro (CT) and Kennelly (CT).

### Major Provisions of H.R. 1348

H.R. 1348 designates the Quinebaug and Shetucket Rivers Valley National Heritage Corridor in Connecticut. The Corridor provides a framework to integrate Federal, State, and local resource management programs for lands with cultural, historical, and recreational significance.

The bill establishes within the Department of the Interior a 19-member commission to work with Federal, State, and local authorities to develop an integrated resource management plan for the Corridor. Commission members are appointed by the Secretary of the Interior, after receiving recommendations from the Governor of Connecticut, in accordance with certain restrictions specified in the bill. The Commission may (1) hire staff, (2) hold hearings, (3) accept and expend donations, and (4) enter into cooperative agreements with any person or organization regarding the implementation of this plan. The Commission will

terminate after 5 years unless the Secretary approves an extension of no more than 5 years.

Within 2 years after its first meeting, the Commission must submit to the Secretary and the Governor for review and approval a plan to integrate existing Federal, State, and local management plans. The integrated plan must identify sites with national significance and recommend policies to protect and manage those sites. If the plan is approved by the Secretary, in consultation with the Governor, the Commission may assist State and local authorities in implementing the plan.

H.R. 1348 authorizes appropriations of \$200,000 in FY 1994 and \$250,000 annually thereafter to the Commission to carry out its duties. However, Federal funds cannot exceed 50 percent of the annual costs of the Commission.

#### Administration Position to Date

In a report to the HNRC on August 4, 1993, the Department of Justice stated that H.R. 1348 limited the Secretary's discretion in appointing members of the Commission. The Department noted that, although most of its concerns were addressed in the subcommittee markup, the bill still specified that three of the Secretary's appointees must first be nominated by the Governor.

In response to this concern, HNRC staff indicated that the Committee and the bill's sponsor (Gejdenson, D-CT) have agreed to amend the bill on the floor, under unanimous consent, prior to a vote under suspension. Justice advises that this additional change would adequately address its concern and therefore the Department concurs with a SAP supporting H.R. 1348.

#### Pay-As-You-Go Scoring

According to NRD (Tuttle) and Interior (Harris), H.R. 1348 would not affect direct spending or receipts. Therefore, it is not subject to the pay-as-you-go requirement of the Omnibus Budget Reconciliation Act of 1990. CBO concurs (final).

LEGISLATIVE REFERENCE DIVISION  
September 10, 1993 - 5:00 P.M.

Extending the moratoria will enable the Department to conduct a comprehensive assessment of the potential impact of OCS development on these frontier areas, as well as consult with parties interested in, and concerned with, such development. Following such review and consultation, the Department will have the knowledge necessary to identify those areas, if any, which may safely sustain development and those sensitive areas, if any, which should be permanently protected from OCS development.

If we are to resolve this long-standing controversy and put moratoria to an end, it is critical that decisions concerning future leasing be made with the aid of strong science and careful evaluation. We need to do the hard work of determining whether and how to proceed on existing leases in certain OCS areas, and whether and under what conditions future leasing should be considered. The Department is committed to working with all those concerned to achieve such a fair and scientific-based resolution.

*cc: K. Way*



EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
WASHINGTON, D.C. 20503

September 10, 1993  
(House)

# STATEMENT OF ADMINISTRATION POLICY

(THIS STATEMENT HAS BEEN COORDINATED BY OMB WITH THE CONCERNED AGENCIES.)

H.R. 2530 - Bureau of Land Management Reauthorization  
for Fiscal Years 1994 and 1995  
(Vento (D) MN)

The Administration supports H.R. 2530.

\* \* \* \* \*

(Do Not Distribute Outside Executive Office of the President)

This Statement of Administrative Policy (SAP) was developed by LRD (Cartwright), in consultation with NRD (McDivitt, Beard, Cogswell), GM (McQuaid and Kogut), Interior (Hill), USDA (Stewart), Energy (Honick), Justice (Novak), Transportation (Donelan), EPA (Wood), Office of Domestic Policy (Burke), and Office of Environmental Policy (McGinty). Defense was also consulted but did not respond before the deadline.

On June 30, 1993, H.R. 2530 was ordered reported with minor amendments by the House Natural Resources Committee (HNRC) by voice vote. The bill is scheduled for House floor consideration, subject to a rule. According to HNRC staff, Rep. Vento (D-MN) will request an open rule, thus allowing consideration of an amendment to reform the management of grazing on the public range lands and raise grazing fees. Such an amendment will likely be offered by Rep. Synar (D-OK). The Department of the Interior has been consulted by the HNRC staff about this action. Interior informally advises this Office that the Administration should not take a position on the grazing amendment in a SAP.

Administration Position to Date

On May 18, 1993, the Department of the Interior testified before the House Committee on Natural Resources on a related bill (H.R. 1603). H.R. 1603 contains several substantive amendments to the Federal Land Policy and Management Act of 1976 (FLPMA), which sets forth the basic statutory authority and mission of the Department of the Interior's Bureau of Land Management (BLM). It also authorizes appropriations for BLM activities for FYs 1994 through 1997. Interior recommended a simple, short-term BLM appropriation authorization.

### Provisions of H.R. 2530

As requested, H.R. 2530 amends FLPMA to authorize appropriation of such sums as necessary for FYs 1994 and 1995 for programs, functions, and activities of the BLM. The bill also changes the dates by which the Secretary of the Interior must periodically submit to Congress a request for authorization of appropriations for BLM's programs.

The BLM is responsible for the conservation, management, and development of 270 million acres of public land. BLM operates under the principles of multiple use and sustained yield which promote concurrent economic development and environmental protection. The Bureau also has full responsibility for mineral leasing and supervision of minerals operations on the public lands and on some 300 million acres of Federal mineral estate underlying other agency jurisdictions and ownerships.

### Pay-As-You-Go Scoring

According to NRD (McDivitt), H.R. 2530 would not affect direct spending or receipts. Therefore, it is not subject to the pay-as-you-go requirement of the Omnibus Reconciliation Act of 1990. The CBO concurs in its final report.

LEGISLATIVE REFERENCE DIVISION  
September 10, 1993 6:30 p.m.



EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
WASHINGTON, D.C. 20503

September 10, 1993  
(Senate Floor)

*orig. file  
X: Brian  
9/15/93*

## STATEMENT OF ADMINISTRATION POLICY

(THIS STATEMENT HAS BEEN COORDINATED BY OMB WITH THE CONCERNED AGENCIES.)

### H.R. 2520 -- DEPARTMENT OF THE INTERIOR AND RELATED AGENCIES APPROPRIATIONS BILL, FY 1994

(Sponsor: Byrd (D), West Virginia)

This Statement of Administration Policy provides the Administration's views on H.R. 2520, the Department of the Interior and Related Agencies Appropriations Bill, FY 1994, as reported by the Senate Appropriations Committee. The Administration supports Senate passage of H.R. 2520 and will work with the Congress to address the concerns described below and in the attachment.

The Administration supports the Committee action that funds many of the President's investment proposals for the Departments of the Interior and Energy, the Forest Service, and the Indian Health Service.

The Administration is pleased that the Committee has supported portions of the enhanced natural resource protection and environmental infrastructure initiative. These funds are essential to further the protection and rehabilitation of America's inventory of natural and cultural assets, including our national parks and forests. They are also crucial to formulating an appropriate, comprehensive response to the April 1993 Forest Conference on the Pacific Northwest.

Community Assistance is critical to the areas affected by the spotted-owl issue, and it is an important component of the Administration's follow-up to the April 1993 Forest Conference. The Administration is pleased that funding is provided for important community assistance programs such as the Columbia River Gorge projects and the Old Growth Diversification projects. However, no additional funding is provided for the Rural Community Assistance programs as authorized by the 1990 Farm Bill. The Administration strongly supports funding for these programs to support economic recovery and economic diversification in the Pacific Northwest.

The Administration commends the Congress for including mandatory funding for payments to counties in the Pacific Northwest in the recently passed Omnibus Budget Reconciliation Act of 1993. This funding, which was part of the Administration's FY 1994 budget request, will guarantee payments to counties in the Pacific Northwest affected by reduction in timber production due to spotted-owl court injunctions. The Administration would support Senate action, as addressed in the Committee report, to shift funds directed to payments to counties by the Committee bill, to the ecosystem and community and worker assistance components of the President's plan. This shift in funding would support the Administration's follow-up to the Forest Conference.

The Administration is pleased that the Committee bill provides funds for the new National Biological Survey. The new bureau will enable the Department of the Interior to improve the quality of biological research such that better informed decision-making will be available in the management of the nation's Federally managed lands.

The Administration would oppose any potential floor amendments to alter the grazing fee proposals that were announced on August 9th and are now under public review. The Administration also would oppose authorization in the bill of new hardrock mining royalties since the Administration is continuing to work with the authorizing committees of Congress on comprehensive hardrock mining reform.

The Committee has reduced the President's request for Energy Conservation by \$101 million. This significant reduction would delay implementation of certain sections of the Energy Policy Act of 1992. The Committee's recommendation would also reduce conservation grants activities by over \$50 million. This would delete the Administration's matching grant initiative and reduce support for State-level energy conservation activities. Even if States cannot come up with matching funds in FY 1994, the Administration believes that these funds should be appropriated for the existing conservation grants programs. The Administration agrees with the Committee that efforts should continue to implement a matching grants program in FY 1995.

The Administration requests that the Senate fund the Fossil Energy Research and Development account at the requested level of \$398.4 million, which is \$30.6 million less than recommended by the Committee. The Administration encourages the Senate to reduce funding for coal programs by \$19.3 million and to reduce by \$17.5 million funding for program direction, cooperative research and development, and facilities. Additional funding could then be restored for the natural gas and petroleum

programs. Specifically, the Administration requests that \$2.5 million be restored for the President's investment initiative supporting the Advanced Turbine Systems program to sustain this important effort for America's energy future.

The Committee bill would prohibit the establishment of any personnel ceiling for the Indian Health Service (IHS). This would prevent any IHS FTE reductions based on the President's Executive Order to reduce Federal staff. The Administration encourages the Senate to remove this provision and is committed to working with the Congress to resolve its concerns about IHS staffing.

Additional Administration concerns with the Committee bill are contained in the attachment.

Attachment

ADDITIONAL CONCERNS  
H.R. 2520 -- DEPARTMENT OF THE INTERIOR AND RELATED AGENCIES  
APPROPRIATIONS BILL, FY 1994  

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**(AS REPORTED BY THE SENATE FULL COMMITTEE)**

The Administration looks forward to working with the Congress to address the following concerns as the appropriations process progresses.

FUNDING ISSUES

Forest Service

Forests for the Future Initiative. The Committee did not include any funds for the Administration's Forests for the Future initiative. The funds are important to conserve forest resources worldwide and to help meet the U.S. commitments made at the June 1992 UNCED Earth Summit.

National Foundation on the Arts and the Humanities

National Endowment for the Arts. The Committee has reduced the requested level of funding for the National Endowment for the Arts below the requested level. The Administration believes that the President's request is appropriate, and urges the Senate to restore funding to that level.

LANGUAGE PROVISIONS

Below-Cost Timber Sales. The Administration is committed to a gradual phase-out of below-cost sales in National Forests, and plans to work with the Congress in determining which timber sales are below-cost. The Administration objects to Committee report language that would severely limit the ability of the Forest Service to begin implementation of this policy in FY 1994.

Indian Health Service (IHS). The Committee bill would prohibit the implementation of eligibility regulations for the IHS. This provision would interfere with the Executive Branch's ability to manage programs. The Administration encourages the Senate to remove this provision.

National Foundation for the Arts and Humanities. The Administration understands that an amendment may be offered regarding the use of funds from this bill for the President's Committee on the Arts and the Humanities. The Administration has submitted to Congress its proposal for a simple extension of the National Foundation for the Arts and Humanities Act, which would continue the authorization for this activity. The Administration asks the Senate not to prohibit support of the President's Committee, so that its continuation can be considered as part of a reauthorization in the next Congress.

Federal Tort Claims Act. The Administration urges the Senate to delete section 311 of the Committee bill. This provision would expand the liability of the United States under the Federal Tort Claims Act for acts or omissions of persons who are not Federal employees. OMB estimates the cost of this provision to be approximately \$1.5 million over the next five years. OMB would score \$250 thousand in discretionary funding for FY 1994.

Infringements on Executive Authority. There are several provisions in the Committee bill that would mandate Congressional approval prior to Executive Branch execution of aspects of the bill. The Administration will interpret such provisos as requiring notification only, since any other interpretation would contradict the Supreme Court ruling in INS vs. Chadha.



THE DIRECTOR

EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
WASHINGTON, D.C. 20503

orig: file  
xc: Weinstein  
Schmidt  
Way  
Halton  
9/15/93

SEP 13 1993

Honorable Robert C. Byrd  
Chairman  
Committee on Appropriations  
United States Senate  
Washington, D.C. 20510

SEP 13 REC'D

Dear Mr. Chairman:

The purpose of this letter is to provide the Administration's views on H.R. 2518, the Departments of Labor, Health and Human Services, Education, and Related Agencies Appropriations Bill, FY 1994, as passed by the House. The Administration supports the House-passed version of H.R. 2518, although we do have some concerns, the most critical of which are described below. As you develop the Senate version of the bill, your consideration of these concerns would be appreciated.

President's Investment Program

The Administration appreciates the House's funding of high-priority investment proposals within the Departments of Labor, Health and Human Services, and Education. The Administration is pleased that the House has fully funded most of the President's investment proposals for the National Institutes of Health (NIH), and for the Social Security Administration's disability payments and has provided a large increase in funding for programs authorized under the Ryan White CARE Act.

While the Administration recognizes that the Congress faces stringent constraints in developing its funding recommendations for the bill, we believe that childhood immunization, Head Start, Jobs Corps, School-to-Work, and, especially, Goals 2000 are high-priority programs. The Administration believes that additional funding for these and other high-priority investments could be achieved if the Senate were to align its priorities for the bill to be more consistent with the President's requests and were to adopt the additional savings proposals outlined in the President's budget.

The Omnibus Budget Reconciliation Act of 1993 includes authority of \$60 million for Family Support and Preservation. It is the Administration's view that appropriations language is required to make these funds available. We urge the Senate to provide language making these funds available.

#### Funding for Abortions

The House version of the bill would prohibit the use of Federal funds to pay for abortions for eligible low-income recipients other than in cases where the pregnancy is caused by rape or incest or where the life of the mother would be endangered by the pregnancy. The Administration opposes this provision and is committed to working with the Congress on this issue.

#### Funding Mechanisms for Appropriated Entitlement Programs

The Administration shares the Congress' concerns about controlling the rapid growth of entitlement programs. However, we believe that changing the funding mechanisms for these programs in the way that the House has proposed would be problematic. In the past, funding for the major appropriated entitlement programs included in this bill (i.e., Medicaid, Aid to Families with Dependent Children, Supplemental Security Income (SSI), and Black Lung benefits) has been provided throughout the year, without the need for additional legislation. The House has not included language that would provide for advance appropriations for the first quarter of the succeeding fiscal year.

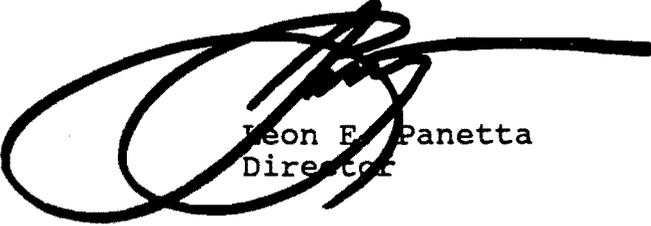
Under the House's proposal, important entitlement programs, such as Medicaid and SSI, would be subject to a "shut-down" threat in the event that a regular appropriation were not enacted on time. Eliminating advance funding would likely result in delays in making timely benefit payments to needy persons on October 1st and could strain the Administration's relations with the States. The Administration urges the Senate to retain the current funding arrangements.

#### FTE Floors

The Administration understands that the Senate may include language that would prohibit the reduction of agency FTE levels. This would make the FTE reductions based on the President's Executive Order and the recommendations contained in the report of the National Performance Review virtually impossible to achieve. The Administration is extremely concerned about this issue and strongly urges the Senate not to include FTE floors in this or any other appropriations bill. The Administration is committed to working with the Congress to resolve its concerns about staffing levels.

The enclosed table provides OMB's preliminary scoring of the House-passed bill. We look forward to working with the Subcommittee to address our mutual concerns.

Sincerely,



Leon E. Panetta  
Director

Enclosure

Identical Letters Sent to Honorable Robert C. Byrd,  
Honorable Mark O. Hatfield, Honorable Tom Harkin,  
and Honorable Arlen Specter

**LABOR, HEALTH AND HUMAN SERVICES, AND EDUCATION, AND RELATED AGENCIES  
APPROPRIATIONS BILL, FY 1994**  
(in millions of dollars)

05:33 PM  
09/10/93  
BRB:ELR  
LAHF-MCT

Major Programs	FY 1993 Enacted		FY 1994 Proposed Including Investments		House Floor <sup>1</sup>		House Floor Difference From:			
	BA	OL	BA	OL	BA	OL	FY 1993 Enacted BA	OL	FY 1994 Request BA	OL
<b>Domestic Discretionary:</b>										
<b>Department of Education:</b>										
Impact aid account.....	840	870	689	785	813	884	-27	13	124	99
Compensatory education for the disadvantaged account....	6,709	6,878	7,110	6,669	6,871	6,640	162	-239	-239	-29
Special education account.....	2,966	2,762	3,125	3,455	3,039	3,439	74	677	-85	-16
Student financial assistance account.....	7,920	7,548	9,541	7,912	8,124	7,956	203	408	-1,418	45
Other Education Department.....	5,178	5,317	6,008	5,766	5,331	5,571	153	254	-676	-195
<b>Department of Health and Human Services:</b>										
Health Resources and Services Administration.....	2,579	2,340	3,090	2,625	2,837	2,548	258	208	-253	-76
Centers for Disease Control and Prevention.....	1,663	1,484	2,162	1,763	1,910	1,695	248	210	-252	-68
National Institutes of Health.....	10,326	9,145	10,668	9,898	10,937	10,010	611	865	269	112
Substance Abuse and Mental Health Administration.....	2,039	2,610	2,153	2,293	2,057	2,243	19	-367	-96	-51
Health Care Financing Administration (HCFA).....	2,940	3,102	3,413	3,161	2,963	2,911	23	-192	-450	-250
Low income home energy assistance account.....	1,346	1,040	1,507	2,114	1,437	2,048	91	1,007	-70	-67
Refugee and entrant assistance account.....	381	393	420	409	400	398	19	5	-20	-11
Community service block grant account.....	441	447	441	441	448	443	7	-4	7	1
Child care block grant account.....	893	413	933	1,009	893	1,425	---	1,013	-40	416
Administration for Families and Children (ACF) services programs account.....	3,659	4,170	5,051	4,293	4,170	3,676	511	-495	-882	-617
Other Health and Human Services Department.....	2,736	2,577	3,052	3,040	3,022	3,033	286	456	-30	-6
<b>Department of Health and Human Services, Social Security:</b>										
Federal old-age and survivors insurance trust fund/Federal disability insurance trust fund (OAS/DI) (Limitation on administrative expenses) (obligation limitation).....	(2,640)	2,516	(3,581)	2,573	(2,986)	2,773	(346)	257	(-595)	200
Limitation on administrative expenses (LAE) (non-add).....	(4,813)	(4,756)	(6,119)	(5,102)	(5,524)	(5,302)	(711)	(546)	(-595)	(200)
<b>Department of Labor:</b>										
Training and employment services (TES) account.....	4,614	4,672	6,867	4,583	5,084	4,475	469	-196	-1,783	-108
Community service employment for older Americans account.....	396	377	421	400	411	400	14	23	-11	*
State unemployment insurance and employment services (SUIESO) account.....	24	24	177	54	70	33	46	9	-108	-22
Unemployment trust fund account.....	3,453	3,472	3,656	3,571	3,707	3,621	254	149	50	50
Occupational Safety and Health Administration.....	288	288	294	293	295	293	6	5	*	*
Other Labor Department.....	1,055	1,030	1,085	1,061	1,086	1,063	32	34	1	2

**LABOR, HEALTH AND HUMAN SERVICES, AND EDUCATION, AND RELATED AGENCIES**  
**APPROPRIATIONS BILL, FY 1994**  
(in millions of dollars)

Major Programs	FY 1993 Enacted		FY 1994 Proposed Including Investments		House Floor <sup>1</sup>		House Floor Difference From:			
							FY 1993 Enacted		FY 1994 Request	
	BA	OL	BA	OL	BA	OL	BA	OL	BA	OL
<b>Domestic Discretionary:</b>										
Community Investment Program.....	225	---	---	90	---	90	-225	90	---	---
Corporation for Public Broadcasting.....	319	319	275	275	275	275	-44	-44	---	---
Other.....	867	909	853	885	847	881	-20	-28	-6	-4
<b>Total, Domestic Discretionary.....</b>	<b>63,855</b>	<b>64,702</b>	<b>72,993</b>	<b>69,417</b>	<b>67,025</b>	<b>68,823</b>	<b>3,170</b>	<b>4,121</b>	<b>-5,967</b>	<b>-595</b>
International Discr: U.S. Institute of Peace.....	11	11	11	11	11	11	---	---	---	---
<b>Bill Total.....</b>	<b>63,866</b>	<b>64,713</b>	<b>73,003</b>	<b>69,428</b>	<b>67,036</b>	<b>68,834</b>	<b>3,170</b>	<b>4,121</b>	<b>-5,967</b>	<b>-595</b>

	Adjusted House 602(b) <sup>2</sup>		Adjusted Senate 602(b) <sup>2</sup>		House Floor Less House 602(b)	
	BA	OL	BA	OL	BA	OL
<b>602(b) Allocation.....</b>	<b>66,983</b>	<b>68,398</b>	<b>67,033</b>	<b>68,398</b>	<b>53</b>	<b>436</b>

\* \$500 thousand or less.

Note: Detail may not add due to rounding.

<sup>1</sup> OMB scoring is preliminary.

<sup>2</sup> The 602(b) allocations have been adjusted by OMB to include \$108 million in emergency outlays from the flood supplemental. This adjusts the 602(b)s to be consistent with OMB scoring. Actual 602(b)s used by the Appropriations Committees and CBO have not changed.



EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
WASHINGTON, D.C. 20503

September 10, 1993  
(Senate Floor)

## STATEMENT OF ADMINISTRATION POLICY

(THIS STATEMENT HAS BEEN COORDINATED BY OMB WITH THE CONCERNED AGENCIES.)

### H.R. 2520 -- DEPARTMENT OF THE INTERIOR AND RELATED AGENCIES APPROPRIATIONS BILL, FY 1994

(Sponsor: Byrd (D), West Virginia)

This Statement of Administration Policy provides the Administration's views on H.R. 2520, the Department of the Interior and Related Agencies Appropriations Bill, FY 1994, as reported by the Senate Appropriations Committee. The Administration supports Senate passage of H.R. 2520 and will work with the Congress to address the concerns described below and in the attachment.

The Administration supports the Committee action that funds many of the President's investment proposals for the Departments of the Interior and Energy, the Forest Service, and the Indian Health Service.

The Administration is pleased that the Committee has supported portions of the enhanced natural resource protection and environmental infrastructure initiative. These funds are essential to further the protection and rehabilitation of America's inventory of natural and cultural assets, including our national parks and forests. They are also crucial to formulating an appropriate, comprehensive response to the April 1993 Forest Conference on the Pacific Northwest.

Community Assistance is critical to the areas affected by the spotted-owl issue, and it is an important component of the Administration's follow-up to the April 1993 Forest Conference. The Administration is pleased that funding is provided for important community assistance programs such as the Columbia River Gorge projects and the Old Growth Diversification projects. However, no additional funding is provided for the Rural Community Assistance programs as authorized by the 1990 Farm Bill. The Administration strongly supports funding for these programs to support economic recovery and economic diversification in the Pacific Northwest.

The Administration commends the Congress for including mandatory funding for payments to counties in the Pacific Northwest in the recently passed Omnibus Budget Reconciliation Act of 1993. This funding, which was part of the Administration's FY 1994 budget request, will guarantee payments to counties in the Pacific Northwest affected by reduction in timber production due to spotted-owl court injunctions. The Administration would support Senate action, as addressed in the Committee report, to shift funds directed to payments to counties by the Committee bill, to the ecosystem and community and worker assistance components of the President's plan. This shift in funding would support the Administration's follow-up to the Forest Conference.

The Administration is pleased that the Committee bill provides funds for the new National Biological Survey. The new bureau will enable the Department of the Interior to improve the quality of biological research such that better informed decision-making will be available in the management of the nation's Federally managed lands.

The Administration would oppose any potential floor amendments to alter the grazing fee proposals that were announced on August 9th and are now under public review. The Administration also would oppose authorization in the bill of new hardrock mining royalties since the Administration is continuing to work with the authorizing committees of Congress on comprehensive hardrock mining reform.

The Committee has reduced the President's request for Energy Conservation by \$101 million. This significant reduction would delay implementation of certain sections of the Energy Policy Act of 1992. The Committee's recommendation would also reduce conservation grants activities by over \$50 million. This would delete the Administration's matching grant initiative and reduce support for State-level energy conservation activities. Even if States cannot come up with matching funds in FY 1994, the Administration believes that these funds should be appropriated for the existing conservation grants programs. The Administration agrees with the Committee that efforts should continue to implement a matching grants program in FY 1995.

The Administration requests that the Senate fund the Fossil Energy Research and Development account at the requested level of \$398.4 million, which is \$30.6 million less than recommended by the Committee. The Administration encourages the Senate to reduce funding for coal programs by \$19.3 million and to reduce by \$17.5 million funding for program direction, cooperative research and development, and facilities. Additional funding could then be restored for the natural gas and petroleum

programs. Specifically, the Administration requests that \$2.5 million be restored for the President's investment initiative supporting the Advanced Turbine Systems program to sustain this important effort for America's energy future.

The Committee bill would prohibit the establishment of any personnel ceiling for the Indian Health Service (IHS). This would prevent any IHS FTE reductions based on the President's Executive Order to reduce Federal staff. The Administration encourages the Senate to remove this provision and is committed to working with the Congress to resolve its concerns about IHS staffing.

Additional Administration concerns with the Committee bill are contained in the attachment.

Attachment

ADDITIONAL CONCERNS  
H.R. 2520 -- DEPARTMENT OF THE INTERIOR AND RELATED AGENCIES  
APPROPRIATIONS BILL, FY 1994  
(AS REPORTED BY THE SENATE FULL COMMITTEE)

The Administration looks forward to working with the Congress to address the following concerns as the appropriations process progresses.

FUNDING ISSUES

Forest Service

Forests for the Future Initiative. The Committee did not include any funds for the Administration's Forests for the Future initiative. The funds are important to conserve forest resources worldwide and to help meet the U.S. commitments made at the June 1992 UNCED Earth Summit.

National Foundation on the Arts and the Humanities

National Endowment for the Arts. The Committee has reduced the requested level of funding for the National Endowment for the Arts below the requested level. The Administration believes that the President's request is appropriate, and urges the Senate to restore funding to that level.

LANGUAGE PROVISIONS

Below-Cost Timber Sales. The Administration is committed to a gradual phase-out of below-cost sales in National Forests, and plans to work with the Congress in determining which timber sales are below-cost. The Administration objects to Committee report language that would severely limit the ability of the Forest Service to begin implementation of this policy in FY 1994.

Indian Health Service (IHS). The Committee bill would prohibit the implementation of eligibility regulations for the IHS. This provision would interfere with the Executive Branch's ability to manage programs. The Administration encourages the Senate to remove this provision.

National Foundation for the Arts and Humanities. The Administration understands that an amendment may be offered regarding the use of funds from this bill for the President's Committee on the Arts and the Humanities. The Administration has submitted to Congress its proposal for a simple extension of the National Foundation for the Arts and Humanities Act, which would continue the authorization for this activity. The Administration asks the Senate not to prohibit support of the President's Committee, so that its continuation can be considered as part of a reauthorization in the next Congress.

Federal Tort Claims Act. The Administration urges the Senate to delete section 311 of the Committee bill. This provision would expand the liability of the United States under the Federal Tort Claims Act for acts or omissions of persons who are not Federal employees. OMB estimates the cost of this provision to be approximately \$1.5 million over the next five years. OMB would score \$250 thousand in discretionary funding for FY 1994.

Infringements on Executive Authority. There are several provisions in the Committee bill that would mandate Congressional approval prior to Executive Branch execution of aspects of the bill. The Administration will interpret such provisions as requiring notification only, since any other interpretation would contradict the Supreme Court ruling in INS vs. Chadha.



EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
WASHINGTON, D.C. 20503

SEP 13 REC'D

*xe Brian* (initials)  
*orig file 9/15/93*

THE DIRECTOR

SEP 10 1993

Honorable Robert C. Byrd  
Chairman  
Committee on Appropriations  
United States Senate  
Washington, D.C. 20510

Dear Mr. Chairman:

The purpose of this letter is to provide the Administration's views on H.R. 2445, the Energy and Water Development Appropriations Bill, FY 1994, as passed by the House. Overall, the Administration is pleased with the House's support for the President's investment program and other key programs, but is very concerned with House action to discontinue the Superconducting Super Collider and to fund unrequested construction projects and studies by the Corps of Engineers and the Bureau of Reclamation. As you develop the Senate version of the bill, your consideration of the Administration's views would be appreciated.

Superconducting Super Collider (SSC)

The Administration is very concerned with the House action to discontinue the SSC. The SSC will maintain U.S. preeminence in basic scientific research and stimulate development of new technologies in areas important to the future health of the U.S. economy.

President's Investment Program

The House bill supports several specific investments, including cooperative research and development agreements, the B-Factory, magnetic fusion, and most of the increase requested for solar and renewable energy programs. The Administration urges the Subcommittee to support the President's entire investment program, including full funding for the Advanced Neutron Source, which the House has reduced by \$17 million from the requested level.

Amended Budget Request for the Department of Energy (DOE)

The Administration urges the Senate to consider the budget amendments to the FY 1994 appropriations request for DOE that were recently transmitted to the Congress. The net effect of the amendments would be to reduce DOE's FY 1994 budget request by \$120 million in budget authority and \$75.6 million in outlays. The requested amendments would:

- o reduce budget authority by a total of \$208.4 million. These reductions are possible because of the cancellation of nuclear testing for FY 1994 (\$53.4 million) and a contractor personnel pay freeze (\$155.0 million);
- o provide an additional \$40 million to support high performance computing and communications activities;
- o provide an additional \$48.1 million for the safe termination of nuclear research programs; and,
- o provide appropriations language to transfer the uranium enrichment residual program from the Energy Supply, Research and Development Activities appropriation to the Uranium Supply and Enrichment appropriation.

#### Atomic Energy Defense Activities

The House has reduced funding for nuclear weapons programs. Some of the reductions are consistent with program changes that have occurred since the FY 1994 Budget was submitted, including the President's decision to extend the moratorium on underground testing of nuclear weapons, and are reflected in the budget amendments discussed above. Reductions below the proposed amendment, however, would seriously jeopardize DOE's ability to maintain critical nuclear weapons capabilities, including the ability to resume testing, which the President has directed the Department to maintain.

The President has also directed DOE to explore other means of maintaining confidence in the safety, reliability, and performance of our nuclear weapons. In this regard, the Administration is concerned that the House did not provide the \$17 million requested for the Dual-Axis Radiographic Hydrotest Facility (DARHT). In the absence of underground nuclear weapons tests, the DARHT facility will be vital to maintaining confidence in the stockpile.

#### Uranium Enrichment Facilities

The House has rejected the President's proposal to allow the U.S. Enrichment Corporation to determine whether to operate both U.S. uranium enrichment facilities after FY 1995. Absent the President's proposal, the U.S. Enrichment Corporation would have no flexibility and would have to lease both facilities for at least six years. If it were later determined that one facility were unnecessary, this requirement would cost roughly \$1 billion over the next five years. The Administration requests that the Subcommittee consider the President's proposal.

Corps of Engineers/Bureau of Reclamation

The House has added over \$300 million to the President's request for programs of the Corps of Engineers and the Bureau of Reclamation. Most of this increase is for unrequested construction projects and studies that the Administration does not support.

Funds have been included in the Department of the Interior and Related Agencies Appropriations Bill, FY 1994, to support the Administration's follow-up to the April 1993 Forest Conference. In further support of Forest Conference follow-up, the Administration would support shifting \$5.0 million originally requested for the Bureau of Reclamation's Yuma Desalting Plant to the Construction program for ecosystem restoration activities in the Klamath and Trinity River Basins.

The enclosed table provides OMB's preliminary scoring of the House-passed bill. We look forward to working with the Committee to address our mutual concerns.

Sincerely,

A handwritten signature in black ink, appearing to read 'Leon E. Panetta', with a long horizontal stroke extending to the right.

Leon E. Panetta  
Director

Enclosure

Identical Letters Sent to Honorable Mark O. Hatfield,  
Honorable Robert C. Byrd, and Honorable J. Bennett Johnston, Jr.

**ENERGY AND WATER DEVELOPMENT APPROPRIATIONS BILL, FY 1994**  
(in millions of dollars)

08-Sep-93  
05:54 PM  
BRB:DFL  
EWHF-MCT.WKG

Major Programs	FY 1993 Enacted		FY 1994 Proposed Including Investments <sup>1</sup>		House Floor <sup>2</sup>		House Floor Difference From:			
	BA	OL	BA	OL	BA	OL	FY 1993 Enacted		FY 1994 Proposed	
							BA	OL	BA	OL
<b>Domestic Discretionary:</b>										
General Science & Research Activities.....	1,418	1,367	1,586	1,494	1,194	1,348	-224	-20	-392	-147
(Superconducting Super Collider).....	(514)	(446)	(640)	(559)	(220)	(298)	(-294)	(-148)	(-420)	(-261)
Energy Supply, R&D activities.....	3,016	2,937	3,156	3,068	3,168	3,072	56	134	-84	3
Uranium Supply and Enrichment Activities.....	-176	-78	177	172	160	160	336	238	-17	-12
Uranium enrich. decontam. & decommissioning fund.....	---	---	147	36	157	46	157	46	10	10
Nuclear Waste Disposal Fund.....	275	275	258	267	260	268	-15	-8	2	1
Power Marketing Administration.....	391	377	427	398	367	371	-24	-5	-60	-27
Departmental Administration.....	87	49	175	131	162	127	75	77	-13	-4
Office of Inspector General.....	30	31	32	28	32	28	1	-3	---	---
Dept. of Interior - Bureau of Reclamation & Receipts.....	840	1,037	799	807	849	848	8	-189	50	41
Army Corps of Engineers--Civil.....	3,842	3,712	3,630	3,799	3,901	3,968	59	256	271	169
Appalachian Regional Commission.....	190	131	189	155	189	155	-1	24	---	---
Tennessee Valley Authority.....	135	138	139	133	139	133	4	-5	---	---
United States Enrichment Corporation <sup>3</sup> .....	---	---	---	-337	---	---	---	---	---	337
All Other.....	95	70	31	44	31	44	-64	-26	*	*
<b>Total, Domestic Discretionary.....</b>	<b>10,143</b>	<b>10,047</b>	<b>10,747</b>	<b>10,196</b>	<b>10,608</b>	<b>10,568</b>	<b>369</b>	<b>521</b>	<b>-234</b>	<b>372</b>
<b>Defense Discretionary:</b>										
Weapons Activities.....	4,506	4,554	3,709	3,953	3,572	3,857	-934	-697	-137	-96
Defense Environmental Restor./Waste Management.....	4,832	4,178	5,428	4,957	5,186	4,836	354	658	-242	-121
Material Production/Other Defense Programs.....	2,617	2,866	2,145	2,395	2,047	2,326	-570	-540	-99	-69
Defense Nuclear Waste Disposal Fund.....	100	50	120	110	120	110	20	60	*	*
Nuclear Facilities Safety Board: S&E.....	13	16	15	14	15	14	2	-1	---	---
<b>Total, Defense Discretionary.....</b>	<b>12,067</b>	<b>11,664</b>	<b>11,417</b>	<b>11,429</b>	<b>10,940</b>	<b>11,143</b>	<b>-1,127</b>	<b>-520</b>	<b>-478</b>	<b>-286</b>
<b>Total.....</b>	<b>22,210</b>	<b>21,711</b>	<b>22,164</b>	<b>21,626</b>	<b>21,548</b>	<b>21,711</b>	<b>-450</b>	<b>1</b>	<b>-712</b>	<b>-40</b>

\* \$500 thousand or less.

<sup>1</sup> Includes scoring for the DOE budget amendment transmitted to the Congress on September 8, 1993.

<sup>2</sup> OMB scoring is preliminary.

<sup>3</sup> New independent agency.

602(b) Allocation.....	House 602(b)		Senate 602(b)		House Floor Less House 602(b)	
	BA	OL	BA	OL	BA	OL
	22,017	21,702	22,117	21,702	-469	9



EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
WASHINGTON, D.C. 20503

*Re*

THE DIRECTOR

**SEP 13 1993**

Honorable Robert C. Byrd  
Chairman  
Committee on Appropriations  
United States Senate  
Washington, D.C. 20510

Dear Mr. Chairman:

The purpose of this letter is to provide the Administration's views on H.R. 2295, the Foreign Operations, Export Financing, and Related Programs Appropriations Bill, FY 1994, as passed by the House. As you develop the Senate version of the bill, your consideration of these views would be appreciated.

The provisions of H.R. 2295 on assistance to the former Soviet Union, as passed by the House, represent a bi-partisan effort to support democratic and pro-market reform in Russia and the other new independent states of the former Soviet Union. Assuring the success of such reform is a U.S. national security priority of the highest order. Such reform can help make the United States more secure, preserve the freedom of the Russian people and the people of neighboring states, improve international cooperation on a range of global problems, and provide a new source of jobs and growth for the U.S. and the global economy.

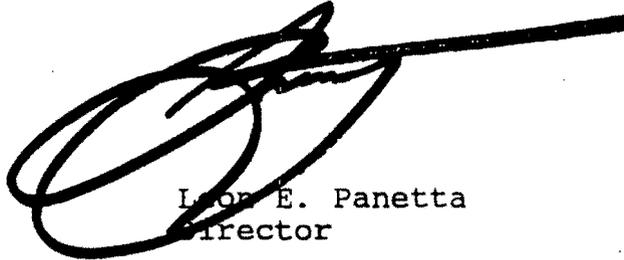
Given the importance of these efforts, the Administration urges the Senate Subcommittee to support the full amount provided in the House-passed bill for economic assistance to the new independent states of the former Soviet Union.

The Administration is pleased that the House bill is relatively free of earmarks and contains relatively few limitations and restrictive provisions that would constrain the Executive Branch in responding to foreign policy issues. The Administration urges the Subcommittee, likewise, to show restraint on earmarks in order to provide the flexibility needed to administer effectively the funds contained in this bill, especially given the substantial reductions that will have to be made in a number of important foreign affairs programs.

The Administration understands the constraints that the Senate Subcommittee faces in developing its funding recommendations. We will work with the Senate as H.R. 2295 moves through the legislative process to assure that the highest priority needs are met and to enhance the ability of the President to carry out foreign policy.

The enclosed table provides OMB's preliminary scoring of the House-passed bill. We look forward to working with the Committee to address our mutual concerns

Sincerely,

A large, stylized handwritten signature in black ink, appearing to read 'Leon E. Panetta', is written over the typed name and title.

Leon E. Panetta  
Director

Enclosure

Identical Letters Sent to Honorable Robert C. Byrd,  
Honorable Mark O. Hatfield, Honorable Patrick J. Leahy,  
and Honorable Mitch McConnell

**FOREIGN OPERATIONS APPROPRIATIONS BILL, FY 1994**  
(in millions of dollars)

01:51 PM  
09/02/93  
BRB:CML  
FOHF-MCT.WK3

Major Programs	FY 1993 Enacted		FY 1994 Proposed <sup>1</sup>		House Floor <sup>2</sup>		House Floor Difference From:			
	BA	OL	BA	OL	BA	OL	FY 1993 Enacted		FY 1994 Proposed	
							BA	OL	BA	OL
<b>International Discretionary:</b>										
Multilateral Development Banks.....	1,583	1,382	1,958	1,671	1,505	1,585	-78	203	-453	-87
International Organizations and Programs.	325	330	390	392	340	354	15	24	-51	-38
Development Assistance (FDAP & Africa)..	2,172	1,845	2,121	1,999	2,008	1,990	-165	145	-114	-9
Newly Independent States Assistance.....	393	79	904	492	904	492	511	413	---	---
Eastern Europe Assistance (from Spec. Assist. Initiative account)....	398	313	409	377	400	376	2	64	-9	-1
Disaster Assistance.....	149	110	149	128	146	127	-3	17	-3	-1
Refugees (MRA & ERMA).....	670	658	690	685	690	692	20	34	---	8
Peace Corps.....	218	214	220	222	220	222	2	8	---	---
Foreign Military Sales Financing.....	3,395	4,636	3,353	3,645	3,222	3,637	-173	-999	-131	-8
Economic Support Fund (ESF).....	2,690	3,170	2,582	3,028	2,365	2,974	-325	-196	-217	-54
ESF rescission.....	---	---	---	---	-185	-46	-185	-46	-185	-46
Peacekeeping Operations.....	27	27	77	66	76	61	48	33	-2	-5
Non-proliferation & disarmament fund.....	---	---	50	13	10	3	10	3	-40	-10
Debt Restructuring under EAI.....	50	50	45	45	7	7	-43	-43	-38	-38
AID Operating Expenses & IG.....	552	553	552	549	541	541	-11	-12	-11	-8
Export-Import Bank.....	803	437	803	531	745	522	-57	85	-58	-9
Special Defense Acquisition Fund.....	---	32	-266	-36	-266	-36	-266	-68	---	---
All other.....	394	370	345	297	213	264	-181	-106	-132	-33
<b>Total, International Discretionary.....</b>	<b>13,819</b>	<b>14,207</b>	<b>14,382</b>	<b>14,106</b>	<b>12,939</b>	<b>13,766</b>	<b>-880</b>	<b>-440</b>	<b>-1,443</b>	<b>-340</b>

	House 602(b)		Senate 602(b)		House Floor Less House 602(b)	
	BA	OL	BA	OL	BA	OL
<b>602(b) Allocation.....</b>	<b>13,783</b>	<b>13,918</b>	<b>13,730</b>	<b>13,821</b>	<b>-844</b>	<b>-152</b>

<b>Memorandum entry:</b>										
U.S. Quota, International Monetary Fund...	12,063	---	---	---	---	---	-12,063	---	---	---
Under the BEA the U.S. quota does not add to international discretionary budget authority totals										

\* \$500 thousand or less.

<sup>1</sup> No investment items were proposed.

<sup>2</sup> OMB scoring is preliminary.



THE DIRECTOR

EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
WASHINGTON, D.C. 20503

October 7, 1993

OCT 8 REC'D

*DPC Program*  
*Staff*  
*KAM*  
*10/12/93*

MEMORANDUM FOR MACK McLARTY  
GEORGE STEPHANOPOULOS  
ROBERT RUBIN  
CAROL RASCO  
LAURA D'ANDREA TYSON  
DAVID GERGEN  
HOWARD PASTER  
GENE SPERLING

FROM: Leon E. Panetta  
Director

SUBJECT: OMB Bi-Weekly Update of Major Administration  
Initiatives

Please find attached our bi-weekly update of major initiatives.

Attachment

OFFICE OF MANAGEMENT AND BUDGET

MAJOR INITIATIVES STATUS REPORT

October 6, 1993

NOTE: Revisions from previous edition are printed in **BOLD FACE** type

NO.	TITLE	LEAD RESPONSIBILITY		APPROXIMATE TIMING	LATEST ACTION	NEXT STEPS	OMB STAFF CONTACTS
		OVERALL	OMB				
1	National Service	NS DPC	Sawhill	Enacted.	President signed the bill on 9/21.	Agency implementation.	VanWie
2	Direct Loans	ED DPC	Sawhill	Legislation transmitted by the President May 5.	Compromise enacted in Reconciliation.	Implementation.	Smith
3	Systemic Reform - Goals 2000: Education America Act	ED DPC	Sawhill	Legislation transmitted by the President April 21	Potential agreement with House under consideration.	Floor action expected before end of session.	White Brown Matlack (Title IV) Walsh
4	Elementary & Secondary Education Act Reauthorization	ED DPC	Sawhill	Final congressional consideration expected Spring/Summer 1994.	Meetings with House and Senate and interest groups to explain bill.	Continued work to develop support.	White Brown Steil
5	Dislocated Worker Assistance	DOL NEC	Sawhill	Legislation in October.	NEC principals met 9/28 to discuss unresolved issues.	Decision memo to President; OMB clearance process. Target for transmittal is mid-October.	Menchik Kitti Walsh
6	School-to-Work Transition	DOL ED	Sawhill	Legislation transmitted 8/4	Legislation introduced in the House (HR 2884) and Senate (S 1361) on August 5.	House hearings may start this month.	Matlack Walsh Brown
7	One-stop Career Shopping	DOL	Sawhill	Legislation in October.	NEC principals met 9/28 to discuss unresolved issues.	Decision memo to President; OMB clearance process. Target for transmittal is mid-October.	Kitti Walsh Brown

NO.	TITLE	LEAD RESPONSIBILITY		APPROXIMATE TIMING	LATEST ACTION	NEXT STEPS	OMB STAFF CONTACTS
		OVERALL	OMB				
8	Head Start	HHS DPC	Sawhill	Reauthorization 1994	HHS advisory council on Head Start in process, Sawhill participating. House included scaled back mark of \$500 million over FY93, and Senate \$600 million over FY93. Meeting w/Dpt. on 9/15 on funding and policy issues.	Staff work to support PAD in advisory council role.  Advisory council recommendations due by end of year.  Monitor appropriations action.	Steil
9	Welfare Reform	HHS Task Force DPC	Sawhill	Later this fall	Sawhill chairing group on prevention and participating on task force. OMB staff attending working group meetings. Met with President 6/18.	Continue development of materials to support PAD participation on task force.	Walters
10	Family Support & Preservation	HHS DPC	Sawhill	Enacted	Modified version of Administration bill enacted -- about \$1.4 billion rather than \$1.7 billion proposed.	Agency implementation.	Ellertson
11	Food Stamps	USDA	Sawhill	Enacted	Modified version of Administration bill enacted -- about \$2.5 billion rather than \$7 billion proposed.	Agency implementation.	Cash

NO.	TITLE	LEAD RESPONSIBILITY		APPROXIMATE TIMING	LATEST ACTION	NEXT STEPS	OMB STAFF CONTACTS
		OVERALL	OMB				
12	EITC	Treasury	Sawhill	Enacted.	Modified version of Administration bill enacted -- about \$21 billion rather than \$29 billion proposed. Budget proposal for new credit for childless workers enacted.	Agency implementation.	Walters (EITC)
13	PBGC Reform	DOL	Sawhill Minarik	September draft bill.	Bill expected to be cleared for transmittal 9/29.	Administration testimony by PBGC Director to Ways & Means, 9/4.	Lewis Arthur
14	WIC	USDA DPC	Sawhill	FY 1995 Issue	Conferees took House mark, with a FY94 investment of about \$273 million instead of \$350 million as proposed.	Meeting with USDA on key issues.	Cash
15	DI Trust Fund Solvency (95 budget proposal)	HHS	Sawhill	October.	Dropped in conference due to budget rules. Will probably be reintroduced and considered in separate social security bill in September.	Meeting with HHS on needed analyses.	Dean
16	Community Development Bank	NEC DPC	Edley	Immediate	Senate bill marked up 9/21.	September 21 - Senate markup scheduled.	Rhinesmith
17	Enterprise Zones	NEC DPC	Edley	Immediate	Meeting with agencies to discuss funding proposals on 9/27.	RFP material being developed.	Redburn Wartell

NO.	TITLE	LEAD RESPONSIBILITY		APPROXIMATE TIMING	LATEST ACTION	NEXT STEPS	OMB STAFF CONTACTS
		OVERALL	OMB				
18	Infrastructure	NEC	Edley	Not determined	Guidelines being prepared for review by the Deputies.	Subgroup of major infrastructure agencies is preparing guidelines for issuance by President. Sending letter to Connie Lee asking for specific data supporting their proposal to become an Infrastructure GSE.	Schwartz (for Management group) Meyers (for Financing group)
19	Small Business Financing	NEC	Edley	Immediate	Securitization meeting held at SBA - August 9.	Treasury to testify on pending House legislation. Testimony will state Administration's general principles on legislation.	Rhinesmith
20	Information Highway Grants	NEC	Edley	Immediate	Draft plans for Information Highways Seminar 9/27.	Sept 29 - Mail invitations to seminar - pending PAD decision.	Schwartz
21	Financial Services Reform	OMB	Edley	Longer term -- possible FY95 Budget.	Met with Director and Deputy Director to discuss short and long-term financial services reform issues.	Strategy memo being developed for Presidential review.	Rhinesmith
22	Review of Maritime industry Supports	NEC	Edley	August - September	Immediate decision made: issue to be postponed for at least 3 months pending DOD review of defense maritime requirements.	DOJ letter on minority and women-owned business in clearance.	Schwartz

NO.	TITLE	LEAD RESPONSIBILITY		APPROXIMATE TIMING	LATEST ACTION	NEXT STEPS	OMB STAFF CONTACTS
		OVERALL	OMB				
23	Continuation of RTC Funding	OMB	Edley	Immediate	House passed RTC bill with \$18.3B for RTC with 18 month extension. No SAIF funding.	OMB and CBO staff to meet week of August 23 to discuss bill scoring.	Rhinesmith
24	Health Care Reform	HRC DPC	Panetta Rivlin Min	Transmittal of legislation to Congress planned for mid-October 1993.	Presidential speech to Joint Session of Congress; First Lady testifies before relevant committees week of 9/27.	Work on final analytical estimates of costs and savings and financing proposals in OMB and Treasury.	Min
25	Immunization Bill	HHS DPC	Min	Transmittal 4/1/93	Immunization provisions were passed and signed as part of OBRA 93. The signed provisions are similar to the House-passed version and the original Administration proposal. Signed version includes a \$585 million Federal vaccine purchase program for eligible children.	Federal purchase program will begin in FY 1995. HHS will need to address several implementation questions before Federal purchase can begin. OMB staff will work with HHS to resolve implementation issues.	Clendenin

NO.	TITLE	LEAD RESPONSIBILITY		APPROXIMATE TIMING	LATEST ACTION	NEXT STEPS	OMB STAFF CONTACTS
		OVERALL	OMB				
26	Abortion - Labor/HHS	DPC	Min	Appropriations Bill	HHS abortion funding prohibition removed in subcommittee markup, 6/8. Full committee approved Hyde-type amendment prohibiting funding except in cases of rape, incest, and endangerment of mother's life on 6/24. (Approved by House with Hyde-type rape or incest amendment on 6/30.) Passed Senate with abortion funding restriction intact, 9/28.	Conference	Min
27	Abortion - Treasury/Postal	DPC	Min	Appropriations Bill	FEHB abortion funding prohibition removed in subcommittee markup, 5/26. Language also deleted in full committee markup, 6/14. Passed House, 6/22. (FEHB abortion prohibition restored in Senate subcommittee markup, 7/20.) Passed Senate with abortion funding ban deleted, 8/3.	Action completed.	Min

NO.	TITLE	LEAD RESPONSIBILITY		APPROXIMATE TIMING	LATEST ACTION	NEXT STEPS	OMB STAFF CONTACTS
		OVERALL	OMB				
28	Abortion - Commerce/State Justice	DPC	Min	Appropriations Bill	DOJ funding prohibition removed by subcommittee on 6/16 and by full committee on 6/24. Approved by House, 7/20. Senate subcommittee markup with funding prohibition deleted, 7/21. Passed Senate with funding ban deleted, 7/30.	Action completed.	Min
29	Abortion - D.C.	DPC	Min	Appropriations Bill	Ban on use of Federal or D.C. funds for abortion removed in subcommittee markup by 6-4 vote on 6/15 and in full committee markup, 6/23. (Approved by House without funding ban on 6/30.) (Approved without funding ban in Senate full committee markup, 7/21.) Passed Senate 7/27.	Action completed.	Min

NO.	TITLE	LEAD RESPONSIBILITY		APPROXIMATE TIMING	LATEST ACTION	NEXT STEPS	OMB STAFF CONTACTS
		OVERALL	OMB				
30	Abortion - Foreign Operations	DPC	Min	Appropriations Bill	Prohibition on Federal funds for abortion under family planning, population assistance RETAINED in bill by subcommittee and full committee. Bill containing prohibition passed by House, 6/17. Passed Senate with abortion funding ban intact, 9/23.	Action completed.	Min
31	NAFTA + Uruguay Round	USTR	Adams	NAFTA - submit legislation 11/1. UR - complete negotiations by December.	UR Fast Track enacted, PL 103-49, signed 7/2/93. NAFTA-Side Agreements on Labor and Environment signed 9/14.	Panetta to review Paygo offsets, discuss funding issues with Daley group 9/17/93.	DuSault Bent Kizer Witt
32	International Broadcasting Consolidation	NSC OMB	Adams	Authorizing legislation to be enacted fall 1993.	Senate Foreign Relations Committee (SFRC) markup held on 7/15. Administration bill reported out. OMB responded to Biden letter on costs of grantee status for RFE/RL private.	Senate floor action on bill may occur in early October. Adams to discuss strategy with Duffy (USIA), Sherman (State) and Paster (WH).	DuSault Sasser Lehman

NO.	TITLE	LEAD RESPONSIBILITY		APPROXIMATE TIMING	LATEST ACTION	NEXT STEPS	OMB STAFF CONTACTS
		OVERALL	OMB				
33	International Environment	NEC/NSC WH	Adams	Review on remaining issues continues, possibly through September.	State Dept chaired interagency mtgs ongoing. President made initial announcement in Earth Day Speech. PDD on 3 of 13 issues released.	Possible additional NSC Deputies meetings, not yet scheduled.	Bent Piller
34	International Assistance Programs	NEC NSC	Adams	Review continues under discussion September-November.	NSC-chaired cabinet on 9/10. Agreement that small drafting group should frame issues.	OMB to do 1995 budget cross cut on development assistance.	DuSault Bent
35	Defense Conversion	NEC	Adams	Under way	NEC Deputies meetings approved property disposal proposal - 9/28.	Defense conversion white paper early Fall.	Gessaman Vickers
36	"Bottom-up" Strategic Review	DOD	Adams	August 1993	Project complete.		Gessaman Dotson
37	Acquisition Reform	DOD	Adams	September 1993	DOD submitted legislative proposals to OMB for comment.	Agency clearance of proposed reform and transmittal to Congress.	Dotson Brown
38	Odeen Task Force	DOI	Adams	Project completed	-----	-----	-----
39	Russian Assistance	NSC	Adams	Appropriation to be enacted in September 1993.	Foreign aid app. bill, including full amount for Russia, passed House 6/17. Senate Approp. Subcommittee approved full amount for Russia on 9/14.	Work on implementation issues; seek full Senate passage of foreign aid bill week of 9/20.	DuSault Bent Cassella

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40	Non-Proliferation	NSC	Adams	September 1993	PDD was approved by NSC Principals on 9/10.	NSC will present PDD to President for his approval.	Taft
41	Peacekeeping Organization and Funding	NSC	Adams	End of August.	Principals endorsed peacekeeping task force recommendations of 9/5/93 and sent them to the President. Principals met on 9/17/93 to make final changes to PRD-13.	PRD-13 to be finalized and sent to President following consultations with Congress.	Gessaman DuSault Sasser
42	Democratization	Defense State	Adams	Fall 1993	Paper has been redrafted by State (Catherine Dalpino DAS/Democracy). OMB provided detailed comments on new draft.	Interagency meeting to discuss new paper likely to be held during mid-September.	DuSault Bent Sasser
43	Economic Intelligence	NSC	Adams	Timing unclear.	Last meeting 5/13.	"For Comment" draft to be circulated in near future.	Donahue
44	Counter-narcotics (CN)	NSC DPC	Adams	Fall 1993	NSC Deputies Committee met on 9/23/93 to consider paper on new "program shift" strategy.	OMB, ONDCP tasked by DC to develop FY 1994/95 funding strategy for CN programs. Draft paper being revised for Principals review.	DuSault Sasser Ashford
45	Encryption	NSC	Adams	Early fall	Plan announced 4/17. IWG formed 4/26; meets weekly.	Final report slipping -- likely late October.	Donahue

NO.	TITLE	LEAD RESPONSIBILITY		APPROXIMATE TIMING	LATEST ACTION	NEXT STEPS	OMB STAFF CONTACTS
		OVERALL	OMB				
46	Gays in the Military	DOD	Adams	Project completed.	Presidential policy reaffirmed in House and Senate Authorization bills.	-----	Stanners Lewis
47	Classification System	NSC	Adams	November 1993	For comment draft circulated in OMB on 9/17.	OMB comments to Task Force by 10/15.	Donahue
48	Forest Conference Follow-up	OEP USDA DOI DPC	Glauthier Selfridge	Ongoing	On 8/15 Senate interior floor (Murray/Hatfield) amendment funded \$15M community assistance and \$7M watershed restoration for FS, and \$7M watershed rest. for DOI. On 9/15 met with House interior staffers to discuss Administration policies.	Continue coordination with appropriations process focusing on the upcoming Conference for FY94 Interior appropriations bill. First meeting of the Multi-Agency Command to coordinate implementation scheduled for 10/1.	Beard Matlack Redburn Weatherly
49	Clean Water Act Reauthorization and State Revolving Funds (plus "Needy Cities" Programs)	EPA	Glauthier	SRF legislation submitted. Develop positions on substantive Clean Water provisions by August.	Testimony clearance completed for seven Senate Hearings. OMB and EPA met the week of 9/11 to discuss financing and needy cities options.	EPA to submit a package of detailed proposals for interagency review.	Fairweather
50	Drinking Water State Revolving Funds	EPA	Glauthier	Submit legislation in June.	Administration position on drinking water legislative changes announced on 9/7.	EPA testifies on Administration proposals on 10/5 before Senate Environment Committee.	Fairweather

NO.	TITLE	LEAD RESPONSIBILITY		APPROXIMATE TIMING	LATEST ACTION	NEXT STEPS	OMB STAFF CONTACTS
		OVERALL	OMB				
51	Public Land Subsidies (Hardrock Mining Royalties & Grazing Fees)	DOI USDA	Glauthier	On-going. House staff work on mining law bill during August recess. Mark up of House bill late-Sept. or early October.	Agreed to DOI's concept for hardrock mining law reform. ANPR for grazing fee regs issued August 13th. Comment period extended until 10/17. Interior Sen. Approp. bill amendment places FY 94 moratorium on grazing reform. On 9/29 the House voted 314 to 109 to instruct Conferees to oppose the moratorium.	Develop strategy to address legislative process for mining law reform. Oppose Senate amendment in conference on Interior Appropriations bill.	Beard Weatherly
52	Biodiversity/National Biological Survey	DOI	Glauthier	Presidential announcement 4/21 for Earth Day.	House Rules Committee considering NBS authorization bill, HR 1845; Senate included FY94 funding for NBS in interior appropriations bill passed 9/15.	House floor consideration expected week of 10/4. Monitor conference on appropriations.	Beard
53	Geographic Information Systems	DOI USDA Other Agencies	Glauthier	Datacall-April.	Topic published as formal NPR issue. Datacall results nearly complete. Data standard schedule received 8/30.	Follow up with Interior as part of preliminary FY 95 process and begin preparing review paper. Begin circulating draft E.O. following 10/4 NPR announcement.	Beard

NO.	TITLE	LEAD RESPONSIBILITY		APPROXIMATE TIMING	LATEST ACTION	NEXT STEPS	OMB STAFF CONTACTS
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54	Columbia Snake River Salmon Restoration (WA/OR/ID)	Army Crps Commerce (NMFS) Energy (BPA)	Glauthier Schwartz Peroff	Continues until recovery plan chosen (late 1993)	Reviewed USDA's analysis of potential agricultural impacts completed 7/27.	Recovery team expects peer review in September and public comment period to commence mid-October.	Long
55	Food Safety Enhancement	USDA HHS/FDA EPA DPC	Glauthier Min	Summer legislation possible or 1995 budget issue.	EPA, FDA, and USDA testified before two House committees the week of 9/20 on Administration pesticides and food safety proposals.	Work with committees on developing legislative language. USDA may propose legislation authorization "trace back" to farms for meat and poultry products. USDA draft regulation to require industry to change meat slaughter and processing practices is under formulation. Agency working with consumer and industry representatives. Final safe food handling rule not yet received by OMB.	Weatherly Fairweather

NO.	TITLE	LEAD RESPONSIBILITY		APPROXIMATE TIMING	LATEST ACTION	NEXT STEPS	OMB STAFF CONTACTS
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56	USDA Streamlining	USDA DPC	Glauthier Reeder	Early September announcement. Begin implementing early in FY94.	FY 94 Budget assumed consolidation. FY94 Ag Approps conference failed to adopt. Sacy Espy 9/7 plan incorporated generally into NPR recommendations. Cleared authorizing legislation based on NPR/Espy plan on 9/24. Espy testified before the House Ag Committee on 9/29.	Propose USDA reorganization savings (field office closures) as part of the October rescission package. Espy is scheduled before Senate Ag Committee on 10/6. Committees intend to draft their own streamlining legislation in the next two weeks.	Weatherly
57	Bureau of Indian Affairs Trust Fund Mgmt	DOI DPC	Glauthier Reeder	On going	Preparation of strategic plan. DOI supports Senate interest in a GAO review of Trust Mgmt. are following up.	Reconcile tribal accounts thru contractor. Continue follow-up with interior. Both activities on going.	Beard
58	Interagency Wetlands Task Force	Multi-Agency: DOI USDA EPA Army Corps	Glauthier	Fall '93, Winter '94 for implementing myriad details of wetlands policy.	Wetlands policy announced 8/24. Admin. testified before Senate on 9/15, House on 9/28.	OEP/OMB to organize process to implement 80 wetlands policy recommendations. Budget crosscut guidance being developed.	Beard Weatherly Fairweather Long
59	Climate Change Action Plan	OEP State EPA DOE USDA DOT CEA DPC	Glauthier	Develop action plan for August inter-national meeting.	OMB working with agencies to ensure that action plan is funded in '95 Budget 10/1 submissions. Met with EPA & DOE on 9/23 to coordinate budgets.	Complete plan by early October. Track earmarked funding thru FY95 budget process.	Fairweather Mietus

NO.	TITLE	LEAD RESPONSIBILITY		APPROXIMATE TIMING	LATEST ACTION	NEXT STEPS	OMB STAFF CONTACTS
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60	Space Station Redesign Implementation	OSTP NEC VP/OMB	Glauthier	Ongoing	Vice President just signed joint US/Russian statement that commits NASA to buy \$400 million worth of goods and services from Russia over next four years that relates to human spaceflight. Impact to Station and NASA's budget is undetermined. Program and cost details are due 11/1.	Still seeking approval of NASA employee "buy-out" legislation to downsize station workforce. Redesign cost estimates appear to be growing and the design starting to look like old Space Station Freedom. Examining the possible savings of increased Russian cooperation. Timing and handling of all these issues very sensitive with international partners and the Congress.	Fellows
61	R&D Review	OSTP NEC OMB	Glauthier	Spring-early Summer	Memorandum for agency heads on Principles for the FY 1995 R&D budget was sent on 8/17.	Continue process of better defining R&D data types and formats discussed in the R&D memo.	Fellows
61A	Federal Coordinating Council for Science, Engineer, and Technology (FCCSET)	OSTP	Glauthier	Summer	Comments on Terms of Reference (TORs) for FCCSET initiatives from OMB senior management have been received.	Final versions of TORs will be transmitted as soon as possible. Continue discussion of how to integrate initiatives into FY 1995 budget process.	Fellows

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62	Establish United States Enrichment Corporation	OMB	Glauthier	Summer	Activation date 7/1.  Issued Interim Determination Order (DO). Provided USEC draft interim DO number two.	Analyze enrichment marginal costs ongoing.  Release accounts receivable.  Await USEC comments on draft order.	Goldberg Bennethum
63	Implementation of Energy Policy Act (EP Act)	OMB	Glauthier	Ongoing	Received conservation investment data.  Approved solar/ renewable reprogramming language.	Prepare OMB Bulletin to implement OMB requirement under Sec. 159 of EP Act.	Steer Bennethum
64	"Clean Car" Initiative Motor Vehicle Industry Group	OSTP OMB NEC	Glauthier	Summer	Reviewed USG/auto industry agreement.  Attended USABC "Lessons Learned" meeting in Detroit; basic structure can be used in other partnerships.	Get feedback from auto industry and get details of new partnerships being proposed.	Pfeiffer Steer
65	Department of Energy National Laboratories M&O Contracts & Missions	NEC OSTP OMB	Glauthier	December	Attend DOE/OMB Contract Reform Steering Committee meetings.	Public meetings to continue through September.	Bennethum Civiak

NO.	TITLE	LEAD RESPONSIBILITY		APPROXIMATE TIMING	LATEST ACTION	NEXT STEPS	OMB STAFF CONTACTS
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66	Use of Russian and U.S. Highly Enriched Uranium (HEU)	OMB	Glauthier Adams	Summer.	Russian/US meetings held in August and VP met w/Chernomyrdin.	Prepare briefing materials for PADs.  State, NSC to resolve Russian/Ukrainian proceeds sharing.  Discussions are continuing with USEC and DOE.  Determine who will pay purchase price for Russian HEU and transparency costs.	Goldberg Taft Bennethum
67	Review of Yucca Mountain Nuclear Waste Repository	OMB	Glauthier	Summer	Met with DOE and agreed upon range of options to address funding issue. Prepared briefing charts on options.	Glauthier to discuss with Director.	Goldberg Bennethum
68	Waste Management and Clean-up	Energy	Glauthier Adams	Ongoing/Indefinite	DOE is proceeding on several reforms; bench marking, cost reduction, field study.	ESD will work with program office in developing 1995 budget.  SSD and ESD will work directly with DOE officials on each reform to assure implementation.	Glozer Peroff
69	DOE-Use CRADAs	Energy OSTP NEC/OMB	Glauthier	Summer	Secretary O'Leary issued DOE technology strategy. Received DOE CRADA data base.	Requested DOE provide copies of CRADAs. Continuing analysis.	Peroff Bennethum

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70	Superconducting Supercollider (SSC)	Energy OSTP NEC/OMB	Glauthier	Several years	House floor action cut \$420M from President's request, effectively killing the project.	Prepare estimates of project closeout costs and paper on international participation.  Work with Senate to include President's SSC request in Energy and Water Appropriation.	Peroff
71	NAFTA Environment	NEC USTR State Treasury EPA USDA Other Agencies	Adams Glauthier	Develop a set of border environmental activities to influence the passage of NAFTA in Congress and for completion of trade negotiations by mid-September.	Administration testified on proposals for financing environmental infrastructures.	Find NAFTA cost offsets, and work with authorization committees on drafting implementing legislation.	Bent Fairweather
72	Midwest Floods	USDA HUD FEMA Army Corps EPA DOI DPC	Glauthier Edley	Prepare by 9/30 draft principles to guide development of a long-term strategy for addressing flood damage reduction and flood disaster recovery.	September 22 distributed draft strategy for comprehensive list of Federal programs that provide levee alternatives to reconstruction.	Monitor agency implementation of OEP/OMB policy guidance and obtain agreement on long-term review of Fed. flood damage prevention & flood recovery policies. Next interagency mtg scheduled for 10/6. Publish memo of Fed. programs that provide alternatives to levee reconstruction.	Weatherly Long Redburn

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73	Superfund Reauthorization	OEP EPA	Glauthier	Develop legislative proposals by Thanksgiving.	Staff-level working groups continue to meet to flesh out options.	First policy level decision meeting set for 10/8.	Fairweather