## Extent

196 folders, approximately 5,489 pages

## Summary

These records describe the Clinton Administration’s proposal to apply federal immigration and minimum wage laws to the Commonwealth of the Northern Mariana Islands (CNMI); and also the CNMI’s circumvention of US garment duties and quotas. Records also include materials concerning resolutions of the CNMI legislature, US disaster relief following typhoons, and invitations to the CNMI regarding events such as the 50th Anniversary Commemorative Events for World War II. This collection consists of correspondence, memoranda, news clippings, and reports.

## Scope and Content Note

The materials in FOIA 2006-0194-F are a selective body of documents responsive to the topic of the FOIA. Researchers should consult the archivist about related materials. FOIA request 2006-0194 consists of correspondence, memoranda, news clippings, and reports related to the Commonwealth of the Northern Mariana Islands (or CNMI). The responsive records cover many topics related to the Northern Marianas, including but not limited to economic development, tourism, political status, reform, garment factories, immigration and legislation. The Clinton Administration supported the implementation of the United States tax code in CNMI. The Administration also supported legislation introducing immigration and minimum wage laws in the Northern Mariana Islands. In 1998, the Clinton Administration proposed a tariff on textile and apparel products produced in the CNMI by workers other than U.S. citizens. One of the major issues of concern during the Clinton Administration was the treatment of foreign workers in the garment industry in Saipan. In 2007, the CNMI came under Federal minimum wage regulations. In 2008, the CNMI came under Federal immigration law. In 2009, Homeland Security took over the CNMI’s immigration and border controls.

## Biographical Note

The Commonwealth of the Northern Mariana Islands is located just north of Guam. It consists of a three-hundred mile archipelago, consisting of 14 islands, with a total land area of 183.5 square miles. The principal islands are Saipan, Rota and Tinian. CNMI was first settled approximately 3500 years ago. Spain took possession of the islands in 1565. In 1899, Spain sold the Islands to Germany and Japan seized the islands in 1914. The League of Nations issued a mandate in 1920 giving control of the Islands to Japan. Japanese control of the area lasted until 1945, when the Emperor of Japan surrendered to the Allied Forces. A U.S. military government was instituted in the Northern Mariana Islands. In 1947, the Northern Mariana Islands became part of the post- World War II United Nations Trust Territory of the Pacific Islands (TTPI). The United States was the administering authority for the TTPI. In 1976, Congress approved the mutually negotiated Covenant to Establish a Commonwealth of the Northern Mariana Islands (CNMI) in political union with the United States. The CNMI adopted its own constitution in 1977. The Covenant was fully implemented in 1986, pursuant to Presidential Proclamation no. 5564, which conferred United States citizenship on legally qualified CNMI residents.

## Record Type

Textual

## System of Arrangement

Records that are responsive to this FOIA request were found in these collection areas— Clinton Presidential Records: White House Office of Records Management (WHORM) Alpha Files, Clinton Presidential Records: WHORM Subject Files, Clinton Presidential Records: WHORM (OP), Clinton Presidential Records: WHORM (Various Offices), Clinton Presidential Records: White House Staff and Office Files, Clinton Presidential Records: ARMS Email, and Clinton Presidential Records: NSC Cable, Email, and Records Management Systems. The White House Office of Records Management (WHORM) contains a variety of series created to organize and track documents and correspondence. The WHORM Alpha file was compiled by the White

House Office of Records Management from 1993-1996 and is a series of documents arranged by name of persons, organizations, or events. The WHORM Subject file was compiled by the White House Office of Records Management and is a series of categories designated by a letter/number combination. In addition, there are WHORM, WHORM Counsel, WHORM (CL), WHORM (OP), WHORM (Too Late); WHORM (Various Offices); and WHORM (Alpha Project) series. Staff and Office were maintained at the folder level by staff members within their individual offices and document all levels of administration activity. WHORM files are processed at the document level; whereas, Staff and Office files are processed at the folder level, that is, individual documents are not selected and removed from a folder for processing. While this method maintains folder integrity, it frequently results in the incidental processing of documents that are not wholly responsive to the subject area. The Automated Records Management System (ARMS) is a database that contains email records of the executive office of the President. This system maintained unclassified Presidential email. The ARMS dataset is comprised of 6 sub-series of email records called "Buckets". The buckets include NPR, OPD, POTUS, WHO, CEA, and Default. ARMS emails are arranged chronologically by creation date.

**Access**

Collection is open to all researchers. Access to Clinton Presidential Records is governed by the Presidential Records Act (PRA) (44 USC 2201) and the Freedom of Information Act (FOIA) (5 USC 552, as amended) and therefore records may be restricted in whole or in part in accordance with legal exemptions.

**Copyright**

Documents in this collection that were prepared by officials of the United States government as part of their official duties are in the public domain. Researchers are advised to consult the copyright law of the United States (17 USC, 101), which governs the making of photocopies or other reproductions of copyrighted material.

**Provenance**

Official records of William Jefferson Clinton’s presidency are housed at the Clinton Presidential Library and administered by the National Archives and Records Administration (NARA) under the provisions of the Presidential Records Act (PRA).

**Geographic Place**

Northern Mariana Islands

**Topical Subjects**

Foreign workers
Clothing trade

**Processed by**

Staff Archivist, 2010. Previously restricted materials are added as they are released.

**Last Modified Date**

2012-04-25

**Container List**

The following is a list of documents and folders processed in response to FOIA 2006-0194-F:
Box 1
Clinton Presidential Records: WHORM Alpha File
Category Case Number
AF 300644

AF 304032
AF 400883
AF 432819
Clinton Presidential Records: WHORM Subject File
Category Case Number
AT 096331
AT 104311
DI002 245113SS
DI002 246926SS
DI002 254932SS
FG001-01 301543SS
FG001-02 028076
FG001-02 075769SS
FG001-02 084658SS
FG001-06 262252
FG006-04 166294
FG013 317428
FG017-08 075554
FG017-09 228559SS
FG018 224104
FG018 225997
FG018 407908

Clinton Presidential Records: WHORM Subject File (continued)
Category Case Number
FG018 419064
FG032 281291
FG053 269413CU
FG053 277660CU
FG053 295146SS
FG207 310675
FG342-03 056227
FI004 005193
FO003-02 007831
IM 292884
IS001 433776

Box 2
Clinton Presidential Records: WHORM Subject File
Category Case Number
IV094 063629
IV094 063790
IV095 101017
IV096 190723
IV098 246774
JL003 311999
LE 222309
LE002 239224
MA 217089SS
MA040 302597
ME001-02 051375 [Northern Mariana Islands]
ME001-02 185328
ME001-02 201994
ME001-02 232057
ME001-02 259661
ME001-02 277788
ME001-02 301100
ME001-02 315484
ME001-02 428844
ME002 051194
ME002 067109
ME002-03 069642
ND012 076616
PA002 128306
PE002-01 251641SS
PL 279337

Clinton Presidential Records: WHORM Subject File (continued)
Category Case Number
PR012 253716
PR012-01 217280
ST031 266261
ST051 000817

ST051 003407
ST051 008536
ST051 046529
ST051 052318
ST051 071488
ST051 096690
ST051 105291SS
ST051 131510SS
ST051 150319
ST051 178578
ST051 191210
ST051 216245
ST051 220628SS
ST051 223110
ST051 224960
ST051 225704
ST051 230830
ST051 231317SS
ST051 233631
ST051 286761SS
ST051 287093
ST051 433841
ST051 436932
[ST051] 418420
[ST051] 428760
[ST051] 431866
UT 018820
WE007 431726
Clinton Presidential Records: WHORM: (OP)
Category Case Number
AF 407083 [Northern Mariana Islands]
Clinton Presidential Records: WHORM: Various Offices
Category Case Number
AF 233039
AF 251658
AF 262624

Box 3
Clinton Presidential Records: White House Staff and Office Files
Agency Liaison
AF 288904 [OA/ID 13089]
Cabinet Affairs
Balderston, Kris
5 December 97 Northern Mariana Island [OA/ID 12883]
CNMI 03/03 cost share adjustment [OA/ID 12883]
CNMI, 971205 [OA/ID 12883]
CNMI, 971224 [OA/ID 12883]
CNMI, 980303 [OA/ID 12883]
Marianas 12/24/97 [OA/ID 12883]
Northern Marianas [OA/ID 13180]
Subject Files
1994 FEMA Maine / Northern Marianna Islands / Alaska / Alabama –
[Northern Mariana Islands] [OA/ID 6098]
Northern Mariana Islands 1/5/99 Cost Share Agreement [OA/ID 15320]
Chief of Staff
Echaveste, Maria
CNMI [OA/ID 16802]
O’Connor, Jennifer
DOI-CNMI Initiative [OA/ID 8162]
Counsel’s Office
Band, Doug
Northern Mariana Islands [OA/ID 12497]
Krislov, Marvin
CNMI INITIATIVE [OA/ID 18946]
Lindsey, Bruce
Northern Mariana Island [OA/ID 19522]
Marshall, Bill
Marianas [1] [OA/ID 20351]
Box 4
Clinton Presidential Records: White House Staff and Office Files
Counsel’s Office
Marshall, Bill
Marianas [2] [OA/ID 20351]

Marianas [3] [OA/ID 20351]
McGovern, Bridget; Winter, Brad
4 [FAR/CNMI Executive Privilege, Red Folders] [OA/ID 18562]

Clinton Presidential Records: White House Staff and Office Files (continued)
Counsel’s Office
McGovern, Bridget; Winter, Brad
4 [FAR/CNMI Executive Privilege, Yellow Folders] [OA/ID 18562]
5 [FAR/CNMI Executive Privilege, Red Folders] [OA/ID 18562]
5 [FAR/CNMI Executive Privilege, Yellow Folders] [OA/ID 18562]
15 [FAR/CNMI Executive Privilege, Red Folders] [OA/ID 18562]
15 [FAR/CNMI Executive Privilege, Yellow Folders] [OA/ID 18562]
Mariana Islands [OA/ID 18583]
Oetken, Paul
Northern Mariana Islands [OA/ID 40188]
Reich, Steven
Farrow, Jeffrey (CNMI) [OA/ID 23512]
Domestic Policy Council
Bueno, Irene
Immigration – Immigration Northern Mariana Islands [1] [OA/ID 17175]
Immigration – Immigration Northern Mariana Islands [2] [OA/ID 17175]
Immigration – Immigration Northern Mariana Islands [3] [OA/ID 17175]
MISC – CNMI [OA/ID 17173]
Rasco, Carol
Northern Marianas [OA/ID 100004]
Warnath, Stephen
Guam/CNMI – Guam [OA/ID 9890]
Guam/CNMI – Guam/CNMI [OA/ID 9890]
Box 5
Clinton Presidential Records: White House Staff and Office Files
Domestic Policy Council
Warnath, Stephen
Guam/CNMI – [Letter from Special Representative to CNMI] [OA/ID 9890]
Guam/CNMI – [Memorandum] [1] [OA/ID 9890]
Guam/CNMI – [Memorandum] [2] [OA/ID 9890]
Intergovernmental Affairs

Bledsoe, Tod
Northern Marianas [1] [OA/ID 14520]
Northern Marianas [2] [OA/ID 14520]
Farrow, Jeffrey
CNMI II [1] [OA/ID 24092]
CNMI II [2] [OA/ID 24092]
CNMI II [3] [OA/ID 24092]
Marianas [OA/ID 24088]

Box 6
Clinton Presidential Records: White House Staff and Office Files
Intergovernmental Affairs
Farrow, Jeffrey
Northern Mariana Islands – Draft Bill [OA/ID 24089]
Northern Mariana Islands – Fifth Annual Report – 1999 [OA/ID 24089]
Hale, Marcia
Northern Mariana Islands [OA/ID 9712]
Northern Mariana Islands [empty] [OA/ID 11685]
Mason, Keith
Northern Mariana Islands-KM [OA/ID 3996]
Williams, Cecily
Northern Mariana Islands [OA/ID 9901]
Legislative Affairs
Murguia, Janet
North Mariana Islands [OA/ID 11033]
Wyman, Lucia
CNMI [1] [OA/ID 11838]
CNMI [2] [OA/ID 11838]
CNMI [3] [OA/ID 11838]
CNMI [Commonwealth of the Northern Mariana Islands] [OA/ID 11837]
CNMI – Legislation [OA/ID 11837]
N. Mariana HR 1450 [OA/ID 11837]
WH CNMI Bill [OA/ID 11837]
National Economic Council
Rouse, Cecilia
CNMI [OA/ID 13561]

National Security Council
Multilateral & Humanitarian Affairs
Schwartz, Eric
Mariana Islands, 1994 [OA/ID 3137]
Unclassified Records Management System (URMS)
[Mariana Islands]
Scanned: Case Number 9304031 [OA/ID 463]
Scanned: Case Number 9304034 [OA/ID 463]
Scanned: Case Number 9304083 [OA/ID 463]

Box 7
Clinton Presidential Records: White House Staff and Office Files
Presidential Personnel
Northern Mariana Islands and the US, Issues Affecting [empty] [OA/ID 24007]
Northern Mariana Island Commission [OA/ID 7516]
Northern Mariana Islands, Special Rep To [OA/ID 24007]
Public Liaison
Northern Mariana Islands [OA/ID 11494]
Clinton Presidential Records: Automated Records Management System [Email]
OPD [OA/ID 250000]
[Northern Mariana Islands, Economic Development, Tourism]
[04/23/1997]
[Northern Mariana Islands, Garment Factories, Foreign Worker]
[02/04/2000]
[Northern Mariana Islands, Legislation, Allen Stayman]
[03/26/1998-03/29/2000]
[Northern Mariana Islands, Political Status, Reform]
[02/10/1998-03/05/1999]
WHO[OA/ID 500000]
[Northern Mariana Islands, Economic Development, Tourism]
[05/24/1996-06/01/2000]
[06/06/2000-07/31/2000]
[01/12/2001]
[01/18/2001][1]
[01/18/2001][2]
Box 8

Clinton Presidential Records: Automated Records Management System [Email]
WHO[OA/ID 500000]
[Northern Mariana Islands, Economic Development, Tourism]
[01/18/2001][3]
[Northern Mariana Islands, Garment Factories, Foreign Worker]
[07/31/1998-02/04/2000]
[Northern Mariana Islands, Legislation, Allen Stayman]
[08/29/1997-01/03/2001]
[Northern Mariana Islands, Political Status, Reform]
[02/10/1994-01/18/2001]
Default [OA/ID 1100000]
[Northern Mariana Islands, Economic Development, Tourism]
[10/19/2000]

Clinton Presidential Records: Automated Records Management System [Email] (continued)
Default [OA/ID 1100000]
[Northern Mariana Islands, Legislation, Allen Stayman]
[09/12/1996]
[Northern Mariana Islands, Political Status, Reform]
[06/23/1998-01/18/2001]
NSC [OA/ID 1200000]
[Mariana Islands]
[02/03/1999-08/03/1999]
[CNMI or Northern Mariana Islands...]
[12/10/1999]
Clinton Presidential Records: NSC Cable, Email, and Records Management System
NSC Cables
Jan 1993-Dec 1994
[CNMI or Northern Mariana Islands...]
[01/19/1993-10/28/1994] [OA/ID 505000]
[11/14/1994-12/13/1994] [OA/ID 505000]
Jan 1995-Dec 1996
[CNMI or Northern Mariana Islands...]
[01/20/1995-10/18/1995] [OA/ID 510000]
[12/06/1995-12/18/1996] [OA/ID 510000]

Jan 1997-Dec 1998
[CNMI or Northern Mariana Islands…]
[01/29/1997-12/21/1998] [OA/ID 520000]
Jan 1999-Dec 2000
[CNMI or Northern Mariana Islands…]
[01/15/1999-04/18/2000] [OA/ID 530000]

Box 9

Clinton Presidential Records: NSC Cable, Email, and Records Management System

NSC Emails
Exchange-Record (Sept 97-Jan 01)
[Mariana Islands]
[08/18/1999-10/08/1999] [OA/ID 620000]
Exchange-Non-Record (Mar 97-Jan 01)
[Mariana Islands]
[08/24/1999-10/20/1999] [OA/ID 630000]

NSC Records Management
[Mariana Islands]
9306021 [OA/ID 156]
9400807 [OA/ID 184]
9401392 [OA/ID 185]

Clinton Presidential Records: NSC Cable, Email, and Records Management System (continued)

NSC Records Management
[Mariana Islands]
9402261 [OA/ID 189]
9406784 [OA/ID 210]
9407538 [OA/ID 214]
9407613 [OA/ID 214]
9500614 [OA/ID 562]
9507090 [OA/ID 605]
9704523 [OA/ID 1628]