

Withdrawal/Redaction Sheet

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001. email	Newell Highsmith to Jeffrey Bader; re: VOA Guidance (1 page)	12/18/1997	P5 1234
002a. email	Jeffrey Bader to Newell Highsmith et al; re: Daily Guidance Update (2 pages)	12/19/1997	P5 1235
002b. email	Newell Highsmith to Natalie Wozniak et al; re: Daily Guidance Update (1 page)	12/18/1997	P5 Dupof 1235
003. email	Newell Highsmith to Sandy Berger; re: Independence of Broadcast Board/VOA (3 pages)	01/26/1998	P5 1236
004a. email	Christopher Rossi to Eric Schwartz; re: International Public Information Planning for Iraq (1 page)	01/27/1998	P1/b(1)
004b. email	Christopher Rossi to Jamie Metzl; re: International Public Information Planning for Iraq (1 page)	01/26/1998	P1/b(1)
004c. email	Antony Blinken to Jamie Metzl et al; re: International Public Information Planning for Iraq (1 page)	01/26/1998	P1/b(1)
004d. email	Jamie Metzl to Joseph Marty & Christopher Rossi; re: International Public Information Planning for Iraq (2 pages)	01/23/1998	P1/b(1)
004e. memo	Jamie Metzl to Sandy Berger & Jim Steinberg; re: International Public Information Planning for Iraq (4 pages)	01/23/1998	P1/b(1), P5
005a. email	Richard Clarke to Eric Schwartz; re: International Public Information Planning for Iraq (1 page)	01/27/1998	P1/b(1)
005b. email	Eric Schwartz to Richard Clarke; re: International Public Information Planning for Iraq (1 page)	1/27/1998	P1/b(1), P5

COLLECTION:

Clinton Presidential Records
NSC Emails
Exchange-Record (Sept 97- Jan 01) ([Worldnet])
OA/Box Number: 620000

FOLDER TITLE:

[09/19/1997 - 01/29/1998]

2006-0205-F
ip1250

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
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- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

Withdrawal/Redaction Sheet

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
005c. email	Christopher Rossi to Eric Schwartz; re: International Public Information Planning for Iraq (1 page)	01/27/1998	P1/b(1)
005d. email	Christopher Rossi to Jamie Metzl; re: International Public Information Planning for Iraq (1 page)	01/26/1998	P1/b(1)
005e. email	Antony Blinken to Jamie Metzl et al; re: International Public Information Planning for Iraq (1 page)	01/26/1998	P1/b(1)
005f. email	Jamie Metzl to Joseph Marty & Christopher Ross; re: International Public Information Planning for Iraq (2 pages)	01/23/1998	P1/b(1)
006a. email	Newell Highsmith to Jamie Metzl; re: Independence of Broadcast Board/VOA (3 pages)	01/29/1998	P5 1237
006b. email	Newell Highsmith to Sandy Berger; re: Independence of Broadcast Board/VOA (2 pages)	01/26/1998	P5 Dup of 1237

COLLECTION:

Clinton Presidential Records
 NSC Emails
 Exchange-Record (Sept 97- Jan 01) ([Worldnet])
 OA/Box Number: 620000

FOLDER TITLE:

[09/19/1997 - 01/29/1998]

2006-0205-F
 ip1250

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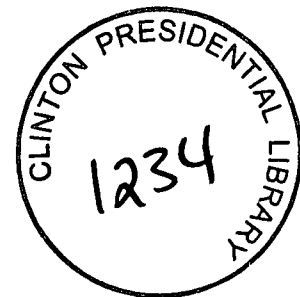
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Exchange Mail

DATE-TIME 12/18/97 4:44:57 PM
FROM Bader, Jeffrey A.
CLASSIFICATION UNCLASSIFIED
SUBJECT RE: VOA Guidance [UNCLASSIFIED]
TO Highsmith, Newell L.

CLINTON LIBRARY PHOTOCOPY



CARBON_COPY

TEXT_BODY Newell, That sounds like a sensible approach to me. Jeff

-----Original
Message-----

From: Highsmith, Newell L.

Sent: Thursday, December
18, 1997 3:33 PM

To: Bader, Jeffrey A.

Cc: @LEGAL - Legal Advisor;
Luzzatto, Anne R.

Subject: VOA Guidance [UNCLASSIFIED]

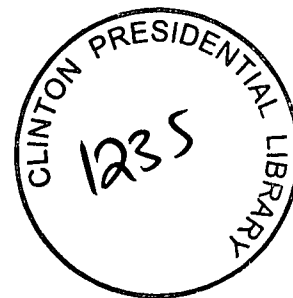
Jeff --

In response to your query, I called USIA/GC again about the distinction between WorldNet TV and VOA. They say they tried valiantly to find a legal distinction between the two to support the statements made by USIA Director Duffey, but could find none. They suspect that he would back off his assertions if it became an issue. The best approach, then, seems to be: (1) don't continue to repeat the assertion that a meaningful distinction exists between the USIA Director's authority over WorldNet versus VOA; and (2) don't draw attention to the issue by trying to correct past statements. We should just emphasize that it is entirely proper for the Administration to convey foreign policy concerns with respect to VOA and WorldNet broadcasts, and that's what was done here.

Exchange Mail

DATE-TIME 12/19/97 8:25:10 AM
FROM Bader, Jeffrey A.
CLASSIFICATION UNCLASSIFIED
SUBJECT RE: DAILY GUIDANCE UPDATE [UNCLASSIFIED]
TO Highsmith, Newell L.
Wozniak, Natalie S.
Luzzatto, Anne R.

CLINTON LIBRARY PHOTOCOPY



CARBON_COPY Baker, James E.
DeRosa, Mary B.
Highsmith, Newell L.
Hunerwadel, Joan S.
Sparks, John E.
Albert, Ronda A.
Bader, Jeffrey A.
Gagnon, James M.
Kristoff, Sandra J.
Pritchard, Charles (Jack) L.

TEXT_BODY

Newell, I have no problem with it, but I hope USIA General Counsel will show it to Duffey. The addition about Duffey asking the Broadcasting Board of governors not to go ahead with WorldNet troubles me. Duffey thought he had the authority not to proceed with WorldNet; his General Counsel seems to think the authority rests with the Board acting on advice from Duffey. I do not want to say anything, or set a precedent, that seems to undercut the authority of the Director of USIA on such matters. It's up to USIA, with its General counsel's participation, to sort out what procedures they have to follow in such matters, but I don't want to use that language unless Duffey's on board. Can you assure USIA General Counsel clears that language with Duffey?
Jeff

-----Original Message-----

From: Highsmith, Newell L.

Sent: Thursday,

December 18, 1997 3:07 PM

To: Wozniak, Natalie S.; Luzzatto, Anne

R.; Bader, Jeffrey A.

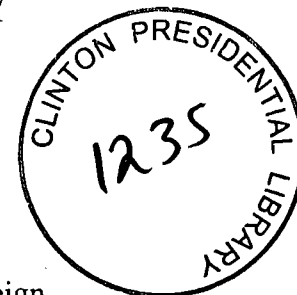
Cc: @LEGAL - Legal Advisor

Subject: FW: DAILY

GUIDANCE UPDATE [UNCLASSIFIED]

Importance: High

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I have made changes
to the press guidance to reflect the corrections we received this
afternoon from USIA general counsel.

The briefer should be aware
that the relevant statute establishes a procedure for conveying foreign
policy concerns to US broadcasting elements: SecState should convey
them to the USIA director, who should in turn convey them to the
Broadcasting Board of Governors (chaired by Mr. Burke, who was calling
the episode disgraceful). We are not concerned that NSC conveyed
the concerns rather than SecState, but critics might argue that direct
communications with the VOA director and the IBB director by NSC
and by USIA Director Duffey were improper. (USIA Gen. Counsel is
not prepared at this time to say that they were improper, but they
clearly did not follow the statutory procedure.) Bottom line: conveying
foreign policy concerns was okay, but the means of conveying them
may be criticized. The revised points do not address this issue
head-on. Let us know if you want to do that (or to have contingency
points on the issue).

In addition, be aware that McCurry's briefing
yesterday afternoon highlighted the distinction between VOA and USIA
TV (or WorldNet TV). USIA general counsel says this distinction
cannot be maintained, so the new guidance deletes such references.
It's up to you whether you want to try to correct yesterday's statements.
I don't think a correction is essential, but we should be careful
to avoid any repetition.

One change reflects a point that USIA
Director Duffey wants us to emphasize -- that he approached VOA and
IBB directors, not working-level journalists. I leave it up to you
whether you want to include that for him.

-----Original Message-----

From: Wozniak,
Natalie S.

Sent: Wednesday, December 17, 1997 7:50 PM

To: @ALLNSC

- NSC Staff

Subject: DAILY GUIDANCE UPDATE [UNCLASSIFIED]

Importance: High

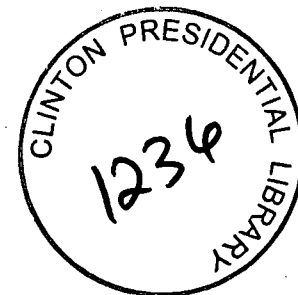
Please
review and forward your updates IN BOLD TO @ PRESS by 10:00 a.m.
Thursday, December 18. Thanks.

<< File: dec17gui.doc >>

Exchange Mail

DATE-TIME 1/26/98 2:48:29 PM
FROM Highsmith, Newell L.
CLASSIFICATION UNCLASSIFIED
SUBJECT RE: Independence of Broadcast Board/VOA [UNCLASSIFIED]
TO Schwartz, Eric P.

CLINTON LIBRARY PHOTOCOPY



CARBON_COPY

TEXT_BODY

Sorry. Is there anything we should add (or subtract)?

-----Original

Message-----

From: Schwartz, Eric P.

Sent: Monday, January 26,
1998 1:18 PM

To: Highsmith, Newell L.

Subject: FW: Independence
of Broadcast Board/VOA [UNCLASSIFIED]

I would like to have seen
this before you sent it forward.

Eric

-----Original Message-----

From: Highsmith,
Newell L.

Sent: Monday, January 26, 1998 12:42 PM

To: @NSA - Natl
Security Advisor

Cc: @LEGAL - Legal Advisor; Schwartz, Eric P.

Subject: Independence
of Broadcast Board/VOA [UNCLASSIFIED]

Please pass to SRB:

Sandy

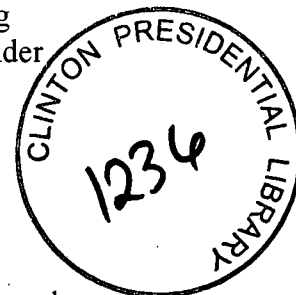
--

I understand that you asked at last Friday's Senior Staff Meeting about the degree of independence that the Broadcasting Board of Governors (BBG) and the VOA have from the foreign policy direction/guidance of the President and the State Department. Briefly, the situation is as follows:

CLINTON LIBRARY PHOTOCOPY

1. The U.S. International Broadcasting Act of 1994 gave the Broadcasting Board of Governors (appointed by the President) authority to "direct and supervise all broadcasting activities" of VOA, WorldNet, and Cuban radio and TV, as well as Radio Free Europe, Radio Liberty, and Radio Free Asia. The International Broadcasting Bureau (IBB), headed by Kevin Klose, runs VOA and Worldnet under BBG direction.

2. The Act states that all such broadcasting shall be "consistent with the broad foreign policy objectives of the U.S."



--
Counsel for the BBG asserts that this requirement must be read narrowly

--
that is, BBG need only consult State about editorials, new target countries, and new languages in which they will broadcast.

--
We are not convinced that BBG can decide to broadcast to a new country or in a new language over the foreign policy objections of State, NSC, or certainly the President. The statute does not help much in reconciling potential conflicts between BBG "supervision and direction" and State/NSC foreign policy guidance. The President could fire the Board for ignoring our foreign policy objections, but that would be a drastic measure. We are looking at other arguments regarding the BBG's responsibility not to initiate country or language services contrary to our foreign policy interests, and we are consulting informally with Justice on whether there is a Constitutional override here.

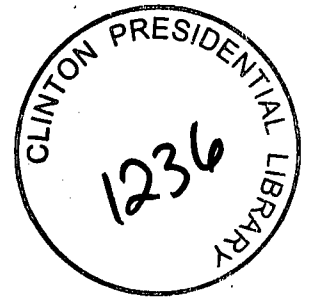
3. The Act further provides that, "to assist the Board in carrying out its functions, SecState, acting through the Director of USIA, shall provide information and guidance on foreign policy issues to the Board."

-- BBG believes that foreign policy guidance must flow through the BBG, and that direct contact with IBB or the broadcast entities is impermissible. It further believes that BBG has final authority to make decisions, bearing in mind the State input.

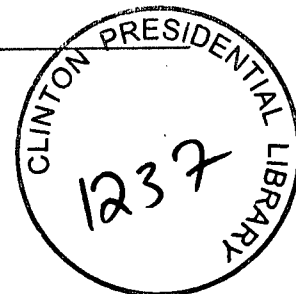
-- We agree that the Act contemplates specific avenues of communication of foreign policy guidance to the broadcast elements of USIA. We have already met with USIA counsel and BBG counsel to get their views on how such communications should be made. In the next couple of weeks, we will circulate draft guidance for

such communications prior to further discussions with USIA and BBG.
We will push for pcedures that are practical and not unduly cumbersome.

CLINTON LIBRARY PHOTOCOPY



Exchange Mail



DATE-TIME 1/29/98 5:17:18 PM
FROM Highsmith, Newell L.
CLASSIFICATION UNCLASSIFIED
SUBJECT RE: Independence of Broadcast Board/VOA [UNCLASSIFIED]
TO Metzl, Jamie F.

CLINTON LIBRARY PHOTOCOPY

CARBON_COPY

TEXT_BODY

No news. Around 3:30, I reminded their attorney that I needed an answer. He said the Chief of Staff was out of the office for a while. I'm not optimistic that IBB will be able to attend. As you may have heard, the Iran mtg long planned for this afternoon was postponed because IBB or BBG, at the last minute, insisted that we meet at their building out of fear that a mtg at NSC would suggest undue pressure. This kind of silliness has plagued our recent dealings with BBG/IBB/VOA. In any case, Harrington has been reminded that she owes us an answer. But you should be prepared to conduct a meeting with USIA and possibly BBG present, but possibly without IBB.

-----Original

Message-----

From: Metzl, Jamie F.

Sent: Thursday, January 29,
1998 5:09 PM

To: Highsmith, Newell L.

Subject: RE: Independence
of Broadcast Board/VOA [UNCLASSIFIED]

Any news from BBG yet?

-----Original

Message-----

From: Highsmith, Newell L.

Sent: Thursday, January
29, 1998 8:50 AM

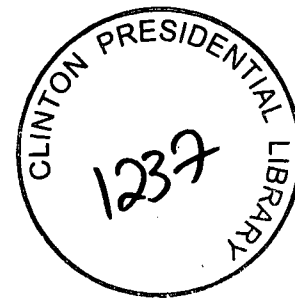
To: Metzl, Jamie F.

Subject: FW: Independence
of Broadcast Board/VOA [UNCLASSIFIED]

Eric asked me to forward
this discussion of questions raised by SRB concerning BBG and VOA.
Let me know if you need anything else.

-----Original Message-----

From: Highsmith,
Newell L.
Sent: Monday, January 26, 1998 12:42 PM
To: @NSA - Natl
Security Advisor
Cc: @LEGAL - Legal Advisor; Schwartz, Eric P.
Subject: Independence
of Broadcast Board/VOA [UNCLASSIFIED]



Please pass to SRB:

CLINTON LIBRARY PHOTOCOPY

Sandy

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1. The U.S. International Broadcasting Act of 1994 gave the Broadcasting Board of Governors (appointed by the President) authority to "direct and supervise all broadcasting activities" of VOA, WorldNet, and Cuban radio and TV, as well as Radio Free Europe, Radio Liberty, and Radio Free Asia. The International Broadcasting Bureau (IBB), headed by Kevin Klose, runs VOA and Worldnet under BBG direction.

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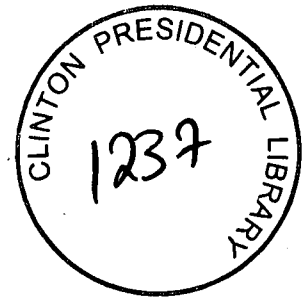
--
that is, BBG need only consult State about editorials, new target countries, and new languages in which they will broadcast.

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We are not convinced that BBG can decide to broadcast to a new country or in a new language over the foreign policy objections of State, NSC, or certainly the President. The statute does not help much in reconciling potential conflicts between BBG "supervision and direction" and State/NSC foreign policy guidance. The President could fire the Board for ignoring our foreign policy objections, but that would be a drastic measure. We are looking at other arguments regarding the BBG's responsibility not to initiate country or language services contrary to our foreign policy interests, and we are consulting informally with Justice on whether there is a Constitutional override here.

3. The Act further provides that, "to assist the Board in carrying out its functions, SecState, acting through the Director of USIA, shall provide information and guidance on foreign policy issues to the Board."

- BBG believes that foreign policy guidance must flow through the BBG, and that direct contact with IBB or the broadcast entities is impermissible. It further believes that BBG has final authority to make decisions, bearing in mind the State input.

- We agree that the Act contemplates specific avenues of communication of foreign policy guidance to the broadcast elements of USIA. We have already met with USIA counsel and BBG counsel to get their views on how such communications should be made. In the next couple of weeks, we will circulate draft guidance for such communications prior to further discussions with USIA and BBG. We will push for pcedures that are practical and not unduly cumbersome.



CLINTON LIBRARY PHOTOCOPY

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001a. email	Jamie Metz1 to Transnational Threats; re: Hall Call (1 page)	09/22/1998	P1/b(1), P5
001b. email	Gina Abercrombie-Winstanley to Multilateral & Humanitarian Affairs et al; re: Hall Call (2 pages)	09/21/1998	P1/b(1)
001c. email	John Prendergast to Jamie Metz1; re: Hall Call (1 page)	09/18/1998	P1/b(1)
001d. email	Jamie Metz1 to African Affairs et al; re: Hall Call (1 page)	09/15/1998	P1/b(1), P5
001e. email	John Prendergast to Multilateral & Humanitarian Affairs; re: Hall Call (2 pages)	09/15/1998	P1/b(1)
001f. email	Antony Blinken to Gayle Smith et al; re: Hall Call (1 page)	09/15/1998	P1/b(1)
001g. email	Gayle Smith to David Leavy et al; re: Hall Call (1 page)	09/15/1998	P1/b(1)
001h. email	John Prendergast to African Affairs; re: Hall Call (2 pages)	09/15/1998	P1/b(1)
002. memo	Jamie Metz1 to Samuel Berger; re: Split Memo on Sudan Public Information [pages 2-4 are withdrawn in whole] (4 pages)	09/23/1998	P1/b(1), P5
003a. email	David Leavy to Antony Blinken et al; re: MEPP [Middle East Peace Process] Com Strategy (1 page)	10/02/1998	P5 1238
003b. memo	Matthew Gobush to Sandy Berger; MEPP Communications Strategy (3 pages)	10/02/1998	P5 1239

COLLECTION:

Clinton Presidential Records
NSC Emails
Exchange-Non-Record (Mar 97-Jan 01) ([Worldnet])
OA/Box Number: 630000

FOLDER TITLE:

[08/10/1998 - 10/02/1998]

Jimmie Purvis
2006-0205-F
jp1269

RESTRICTION CODES

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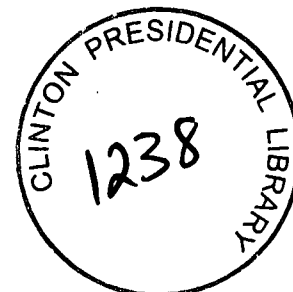
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Exchange Mail

DATE-TIME 10/2/98 12:33:05 PM
FROM Leavy, David C.
CLASSIFICATION UNCLASSIFIED
SUBJECT meep com strategy [UNCLASSIFIED]
TO @SPEECH - NSC Speechwriters
Blinken, Antony J.
Gobush, Matthew N.
Gray, Wendy E.
Halperin, David E.
Widmer, Edward L. (Ted)
Crowley, Philip J.
Leavy, David C.
Wozniak, Natalie S.
Cooper, Kathleen H.
Fisch, Eytan J.
Greer, Jason H.
Jones, Felicia A.
Malley, Robert
Marty, Joseph H.
Riedel, Bruce O.
Todd, Gwennyth E.



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CARBON_COPY

TEXT_BODY

[0039]

matt--looks good. queries: is the ross briefing for wh reporters?
we also need to think about how to play the day to day story when
the talks are going on. how do we readout the president's activities?
do we do briefings to the pool or back at home or nothing to the
end? we need to coordinate with state on what the press plan is
for this thing. Will there be a filing center at the talks? Will
there be a news blackout until the end? And most important, what
does the end look like? signing ceremony, press conference etc.
the most important thing of all is characterizing the final agreement.
we need to make sure we control spin: the who, why, where etc.

TRANSLATED_ATTACHMENT

MEPP Comm Memo_.doc
October 2, 1998

ACTION

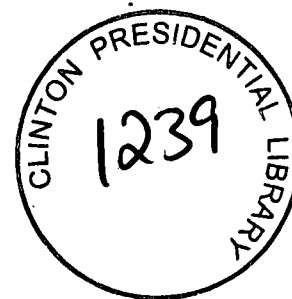
[0036]

MEMORANDUM FOR SAMUEL BERGER

THROUGH: ANTONY BLINKEN

FROM: MATTHEW N. GOBUSH

SUBJECT: MEPP Communications Strategy



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I. Purpose

To manage media and public expectations in the lead up to and during the Washington Summit on the Middle East Peace Process in mid-October.

II. Background

The Washington Summit presents a delicate and difficult public affairs challenge.

The very fact of the meeting has created the expectation of a breakthrough -- despite the fact a breakdown is just as likely an outcome. We also must combat the perception that the President called the summit primarily to divert attention from other matters and/or to favorably influence Democratic Party prospects in the November elections [I would not put this in]. Our communications strategy, then, must be a balancing act: on the one hand, lower expectations for success; on the other, keep the pressure on the parties to reach agreement (without declaring the peace process dead if they fail) and position the President to receive appropriate credit in the event of a breakthrough.

Over the next week, the primary communications burden will be on State, as Secretary Albright and Dennis Ross travel to the region, taking the media spotlight with them. Upon their return, it will shift back to the White House as the media focuses more intently on the upcoming summit.

To keep expectations realistic, we should go out of our way to avoid feeding comparisons to previous break-through summits, such as Camp David

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or the historic
White House signing ceremonies of September 1993 and 1995. Thus,
we should
choose a low key setting for the discussions as soon as possible and
make the
site choice public. Otherwise, we will continue to see speculation that
the
meeting will be held at Camp David, as well as attendant
comparisons.

State and NSC also should brief the media and key interest groups in
advance,
emphasizing the hard road still to be traveled. This will be difficult
given the
constraint not to detail outstanding issues.

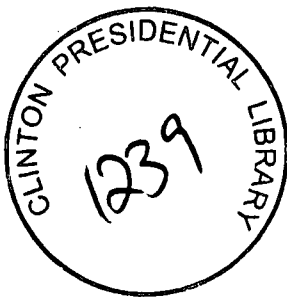
To keep the pressure on the parties, we need to find the right language
making
clear that failure to conclude an agreement now would be a serious
and
substantial setback -- but not the death knell of the peace process itself
or
American involvement in that process. Then, we should consider
having Secretary
Albright use that language publicly when she travels to the Middle
East.
Admittedly, finding the magic formula won't be easy.

To keep the importance of the President's role in the picture, we
should continue
to remind the media and relevant interest groups that his personal
intervention
brought the parties back together at the Netanyahu-Arafat level after
more than a
year without direct contact. The President is a catalyst for progress, if
not a
guarantor of success.

III. Actions

The American media will in all likelihood not focus on the
Washington summit
until after MKA/Ross return from the region on October 12, leaving
less than a
week before the talks begin. We recommend the Administration
undertake the
following actions during this narrow timeframe:

Ross Debrief (October 12) - Special Envoy Ross should debrief
reporters at the



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State Department upon his return from the region on the results of his negotiations and expectations for the upcoming summit. This would serve to highlight the difficult issues that remain and set a more realistic tone for the week-long ramp-up to the talks.

SRB/MKA Roundtable with Pundits and Columnists. This will be vital to shaping expectations among opinion leaders.

SRB/MKA Targeted TV Appearances. We should be aggressive in booking you on Nightline, Lehrer and Sunday shows in the days before the summit.

SRB Meeting with Arab-American Leaders - We recommend you meet with the members of prominent Arab-American NGOs prior to the talks to shape expectations and reaffirm the American role as an honest broker. Leaders from the Council on American Islamic Relations, Islamic Society of North America, American Muslim Council, and Muslim Public Affairs Council could be invited.

SRB Conference Call with Jewish Leaders - We recommend you hold a conference call with Jewish leaders to update them on developments in the peace process and preview the summit agenda. Each of the groups with whom you met during the September 5 anniversary events could be represented on the call.

Indyk FPC Briefing - A/S Indyk should brief Washington-based Israeli and Arab reporters at the Foreign Press Center immediately before the talks to frame the agenda and underscore U.S. commitment to the peace process.

Reidel USIA Worldnet Interview - An interview by SrDir Reidel with USIA for broadcast to Arab nations will reinforce our international public diplomacy efforts throughout the region.

Concurrence by:

RECOMMENDATION



That you approve strategy and authorize proposed actions.

Approve _____ Disapprove _____

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