

Withdrawal/Redaction Sheet

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION COPY
001a. memo	R. Rand Beers and Jami Miscik to Anthony Lake, re: Response to the Aspin - Brown Commission Report (1 page)	04/14/1996	P5
001b. memo	Anthony Lake to the President, re: Response to the Aspin-Brown Commission Report (4 pages)	ca. 04/1996	P5
001c. memo	John Deutch to the President, re: Intelligence Community Response to the Aspin-Brown Commission and Recommendation for an Administration Initiative (6 pages)	04/05/1996	P5
001d. list	Informal Summary of Individual Borwn Proposals (6 pages)	ca. 04/1996	P5
001e. talking points	Talking Points (1 page)	ca. 04/1996	P5 6183

COLLECTION:

Clinton Presidential Records
National Security Council
Legal Adviser - Derosa
OA/Box Number: 3113

FOLDER TITLE:

Roles & Missions Commission (Aspin) - Alan Kreczko, NSC Staff [2]

2006-1023-F
kel457

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
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- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

Talking Points

COPY

The President has reviewed the recommendations of the Aspin-Brown Commission on Intelligence Roles and Capabilities and is looking favorably on adopting one which seeks to strengthen the overall sense of community in the intelligence world.

Specifically, he would like the DCI in the future to have concurrence in the appointments of the Directors of NSA, NRO, CIO (or NIMA), DIA, INR and FBI's Director for National Security.

The President holds this view because:

- Each of these entities plays a key role in national intelligence needs. Moreover, these national roles are expanding, not contracting, making it all the more important that the DCI concur in their appointments.
- The DCI's concurrence is needed to improve his ability to carry out his responsibilities as head of the Intelligence Community.
- DCI concurrence in these appointments underscores our goal of tightening coordination and communication within the Intelligence Community to improve efficiencies in resource management, analysis and collection.
- His concurrence in these appointments will help emphasize his role as Director of Central Intelligence rather than simply the head of CIA.
- Concurrence will **not** make your subordinates responsible to the DCI. They will remain fully within your organization.

IF STATE OR JUSTICE/FBI ARE HARD OVER IN RESISTING THIS CHANGE, YOU MAY WISH TO FALL BACK TO CONSULT RATHER THAN CONCUR.

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Roles & Missions Commission (Aspin) - Alan Kreczko, NSC Staff [1]

2006-1023-F

ke1456

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Informal Summary of Individual Brown Proposals
(as addressed in DCI memo)

COPY

Need to Maintain an Intelligence Capability

Maintain strong intelligence capability. *Agree as stated.*

The Role of Intelligence

Maintain capability for covert action in CIA. *Agree as stated.*

Perform no analysis when answer publicly available. *Not addressed.*

Sustain emphasis on counterintelligence. *Not addressed.*

The Need for Policy Guidance

Create Committee on Foreign Intelligence. *In memo. Agree with formation of Committee, but believe that Principals are the right level participation. Further, the inclusion of the Attorney General and Chairman of the Joint Chiefs of Staff are a must given the interaction of policy, intelligence, law enforcement, and military support.*

Create Consumers Committee. *In memo. Agree as stated. Will subsume PDD-35 Interagency Working Group.*

The Need for a Coordinated Response to Global Crime

Reaffirm multiagency responsibility for global crime. *Not addressed. No obvious need given advances made and activities already underway.*

Establish Global Crime Committee. *In memo. Agree with thrust, however believe that better chaired by Deputy Secretary of State and Deputy Attorney General. This acknowledges their primary role, responsibility, and resources in addressing this issue. In a way, delegates to the closest managerial level.*

Designate AG as single spokesperson. *In memo. Agree as stated.*

Improve the relationship between intelligence and law enforcement. *In memo. Agree with thrust, but no action required. We believe that the existing Intelligence and Law Enforcement Policy*

Board has already, or will soon, address the specific recommendations of the Brown Commission. No need to create new organization or task new work.

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Issue EO to clarify that intelligence agencies may collect outside US at request of LEA. See above.

Require GCC to develop information sharing procedures. See above.

Require GCC to develop guidelines for coordination of overseas LE activities. See above.

Require FBI to coordinate LE activities outside the US. Not addressed, inter-Agency responsibility.

Require full notification of Ambassador of LE operations. Not addressed, inter Agency responsibility.

The Organizational Arrangement for the Intelligence Community

Replace DDCI with Deputy for IC and Deputy for CIA. In memo. Agree with thrust of recommendation to elevate the two existing EXDIR positions to Deputy Director level, but believe that there remains a need for a Principal Deputy to "second" the broad responsibilities of the DCI.

Grant DCI concurrence in appointment of D/NSA, D/NRO, and D/CIO. In memo. The DCI agrees, the others don't. The DCI sees this as one way to address the Commission's desire for expanded DCI control/authority over the Intelligence Community. In the end, not worth the fight given how well things are working today.

Require DCI consultation in appointment of Director, DIA...Same as above.

Dual-hats for D/NSA and D/NIMA as ADCIs. Disagree with recommendation. While it is important for the DCI to have a direct role in choosing and managing these individuals, dual-hatting has obvious chain-of-command problems. No support for this recommendation within IC.

Reaffirm DCI responsibility for overall direction of collection of national intelligence through use of human sources. In memo. Agree, with one outstanding issue of DHS.

The Central Intelligence Agency

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Institute term limit for DD/CIA. *Disagree with recommendation. Although we recognize the benefit of continuity, we believe that the President and the DCI should have the flexibility to appoint the DD/CIA.*

Place greater emphasis on identifying and promoting managers. *Agree with recommendation, will be addressed in forthcoming personnel reform proposal. CIA human resources system overhaul will directly address this issue.*

Place higher priority on training. *Agree with recommendation. Will be addressed in forthcoming personnel reform proposal—both Community and CIA.*

Establish clear guidelines for passing information to seniors. *Not addressed. Internal responsibility.*

Move DO officers throughout the Agency. *Agree with recommendation, but for all CIA officers. Will be addressed in forthcoming personnel reform proposal.*

Maintain a global presence. *Not addressed. Disagree with recommendation. Resource constraints preclude this approach. Rather, we will focus on specific hard targets, and develop mechanisms that allow global reach.*

The Need for a more Effective Budget Structure and Process

Realign budget for national intelligence along functional lines. *In memo. Basically, mission-based approach allows for program planning and resource trade-offs. Discipline-based approach allows for effective execution.*

Maintain DCI authority over budgets for small departmental efforts and GDIP. *Not addressed, no action required.*

Make counterintelligence budget part of NFIP and direct NACIPB to review CI budgets. *Not addressed.*

Establish a permanent cadre reporting to the DD/IC for analysis and evaluation of all intelligence activities. *Not addressed.*

Develop a joint DCI/SecDef database of programmatic and resource details of all intelligence activities. *Not addressed.*

Direct all intelligence agencies to provide budget execution reports to the DCI. *Not addressed.*

COPY

Improving Intelligence Analysis

Take more systematic approach to building relationships with key consumers. *Not addressed, working on implementation.*

Better develop skills and expertise of intelligence analysts. *Agree with recommendation, will be addressed in forthcoming personnel reform proposal--both Intelligence Community and CIA.*

Restructure the NIC--use more open source and outside expertise and locate organization outside CIA. *Not addressed, below Presidential threshold. Agree with first part--use of open source and outside expertise--and although not addressed, working on implementation. On relocation, we disagree with necessity of proposal, believe there are other solutions, and have not addressed the issue because it does not warrant Presidential attention.*

The Need to "Right Size," Rebuild Intelligence Community

Enact legislation giving one-time authority to downsize civilian work force. *In memo. Disagree with recommendation. We do not see this as solution to what we believe is largely a skills mix problem. (Not to mention that implementation of the Brown approach seems undoable.) Will address issue in forthcoming personnel reform proposal. Will however request 2% waiver for NSA only.*

Establish common standards for skills, evaluation systems, allowance and benefits, and personnel and physical security. *Agree with recommendation, will address in forthcoming IC personnel reform proposal*

Establish cooperative arrangements within IC for recruiting, background investigations, training, and facilities. *Agree with recommendation, will address in forthcoming IC personnel reform proposal*

Mandate that a tour outside home agency be required for promotion to Senior Executive/Intelligence Service. *Agree with recommendation, will address in forthcoming IC personnel proposal*

Establish a Senior Intelligence Service for the Intelligence Community. *Agree with thrust of recommendation, but IC personnel*

*reform proposal will outline different approach to same ends-^{common}
standards, criteria, Community officer program.*

COPY

Military Intelligence

Direct SecDef to undertake comprehensive evaluation of analytical and production organizations within the DOD. Not addressed.

Retain DIA, but reassign J-2 as part of Joint Staff. Agree with thrust of recommendation, but believe that MOU is better solution to coupling of missions than reassignment.

Appoint the ASD/C3I the single systems architect. Not addressed, below Presidential threshold.

Transfer clandestine recruitment of human sources, now carried out by DHS, to CIA. In memo. Still working.

Space Reconnaissance and Management of Technical Collection

Increase international cooperation in space reconnaissance. Not addressed, below Presidential threshold. Will handle internally.

Reexamine shutter control policy. Not addressed, below Presidential threshold. Will handle internally.

Delay endorsement of small satellites. Not addressed, below Presidential threshold. Will handle internally.

Preserve NRO as separate organization, but better coordinate space programs of DOD and IC. In memo. Agree with recommendation as stated.

Support creation of NIMA and concept of JSMB. In memo. Agree with recommendation as stated.

Undertake review of NSA's technological health. Not addressed, below Presidential threshold. Will handle internally.

International Cooperation

Develop strategy for sharing intelligence-derived information in multinational environment. Not specifically addressed. Agree with thrust of recommendation. Our proposal for ADCI/IS will in part

satisfy the Brown Commission's intent. In addition, we already have many efforts underway to address this requirement.

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Cost of Intelligence

Direct DCI, SecDef, and OMB to conduct joint analysis of required resources for intelligence. Not specifically addressed, but effort to do this is well underway.

Accountability and Oversight

Issue a new EO governing US intelligence activities. Not addressed.

Disclose total amount of money appropriated for intelligence activities. In memo. Agree with recommendation, but requires legislation to keep us at the top of this slippery slope.

Do not limit terms of House and Senate Intelligence Committee members. No comment.

Charge IOB with reviewing IG. Not addressed, below Presidential threshold.

Maintain PFIAB with focus on long-term. Disagree with recommendation to change focus because PFIAB not populated with individuals with the background and expertise to make strategic recommendations. Keep the PFIAB, but use it on specific, topical issues.