

Withdrawal/Redaction Sheet

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001. list	List of Tenants. [partial] (1 page)	07/11/1995	b(7)(E)
002. memo	For Anthony Lake from Steven Jones. Subject: Military Base Closure. Record ID: 9504860. (2 pages)	06/23/1995	P1/b(1)
003. list	Duplicate of 001. (1 page)	07/11/1995	b(7)(E)
004. list	Duplicate of 001. (1 page)	07/11/1995	b(7)(E)
005. draft	President Clinton to Honorable Alan J. Dixon (4 pages)	07/13/1995	P5 6383
006. memo	Anthony Lake and Patrick Griffin to President Clinton (1 page)	07/12/1995	P5 6384

COLLECTION:

Clinton Presidential Records
National Security Council
Defense Policy (Robert Bell)
OA/Box Number: 1588

FOLDER TITLE:

BRAC-95 [Base Closure and Realignment Commission], July-September 1995 [3]

2011-0460-F
vz890

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

Note: POTUS' PARIS W/3
OVAL OFFICE
7/13/95

6383

THE WHITE HOUSE
WASHINGTON

PHOTOCOPY
WJC HANDWRITING

Dear Mr. Chairman:

In consultation with the Secretary of Defense and the Chairman of the Joint Chiefs of Staff, I have reviewed the recommendations of the Defense Base Closure and Realignment Commission (BRAC) submitted to me on July 1, 1995.

I recognize that the Commission had a difficult job to perform. I also recognize that the Commission was subject to intense political pressures from Congress and others who lobbied on behalf of communities that surround defense installations and facilities across the country.

That said, I regret that in your own words, the 1995 BRAC produced "the greatest single deviation from the recommendation of the Secretary of Defense in the history of the base closure process," including the rejection of 23 of the base closures or realignments recommended by Secretary Perry and the addition of 9 others that he had not recommended. ~~I continue to believe that DoD's recommendations were preferable to those submitted to me by the Commission. I do not disagree with all of yr. changes, but I am concerned that the Commission's deviation from the DoD recommendations, and that going into this BRAC round, I was extremely concerned about the economic and social impact on California and Texas of closures in earlier BRAC rounds. For example, California accounted in 1988 for 13 percent of the U.S. population, 15 percent of DoD military and civilian personnel and almost 20 percent of defense contract dollars. Yet in the three previous BRAC rounds California suffered 52 percent of the direct jobs that were eliminated or relocated. Two of the deviations made by your Commission -- the recommendations to close the crucial Air Force air logistics centers (ALCs) at McClellan Air Force Base (AFB), California, and Kelly AFB, Texas -- would, had we not clarified the options available to the Secretary of Defense, have exacerbated this previous cumulative impact and unacceptably disrupted Air Force readiness through the turmoil caused by the relocation of such extensive and highly complex mission-critical activities.~~

~~DoD is reducing see Dept.~~

~~Moreover,~~
It appears that economic factors were not really a factor in yr. decision, w/our possible exception of the fact that Dept. when you recently noted the very large increase in unemployment which would occur in the California area.

The harshness of economic impact, on balance, is greater under your plan than under the DoD recommendations, for saving that was about the same as the DoD plan.

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The Department of Defense had carefully assessed the economic impact on communities in accordance with the established criteria for determining closure recommendations in developing its recommendations to you. Regrettably, in adding McClellan AFB, Oakland Army Base and the Fleet Industrial Supply Center, Oakland, to the closure list, the Commission's recommendations would again hit California with roughly half of all jobs eliminated or relocated in BRAC 95 -- a percentage that is both disproportionate and far in excess of that recommended by DoD.

and clearly unsupportable in light of new BRAC closing.

MS At the same time, the goal of streamlining our defense infrastructure by closing bases we no longer need is important to our national security. My Administration has pursued this goal through our support for the BRAC 1993 Commission recommendations and our February 28, 1995 recommendations to you for a robust and balanced base closure round. We also have a commitment to treat fairly the dedicated men and women who work at these bases and the communities that have so faithfully supported our Armed Forces at these facilities.

*Mitig
to believe
the economy
will be
#* As we reviewed your report, the Secretary of Defense advised me that if he has the clear authority to transfer work at McClellan and Kelly to the private sector -- on site or in the community -- and thereby make productive use of most of the highly skilled work force and specialized equipment in place, the operational risks and costs of the transition at these two bases would be reduced, while mitigating the adverse economic impacts on the surrounding communities.

*seems
unheard
of* This privatization approach is fully consistent with my Administration's initiative to reinvent government and with the recent recommendation of the Commission on Roles and Missions of the Armed Forces to establish a time-phased plan to privatize essentially all existing depot-level maintenance, including the five ALCs. This is, moreover, an approach that the Defense Department has in fact begun to implement at other facilities. For example a privatization competition is currently underway for work being performed at Newark AFB, Ohio, which was slated for closure in FY 1997 by the 1993 BRAC. I strongly support the Defense Department's pursuit of this and other suitable opportunities for privatization. Candidates identified by your Commission include the Naval Air Warfare Center in Indianapolis and the Naval Surface Warfare Center in Louisville.

Mon on (key) In this regard, I was pleased to learn that in a July 8, 1995 letter to Deputy Secretary of Defense White, you confirmed that the Commission's recommendations permit the Department of Defense to privatize the workloads of the McClellan and Kelly facilities in place or elsewhere in their respective communities. The ability of the Defense Department to do so mitigates the economic

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as shown present against my job

impact on those communities/ while helping the Air Force avoid the disruption in readiness that would result from relocation, as well as preserve the important defense work forces there.

With this clarification, and on the recommendation of the Secretary of Defense, I have decided to forward the Commission's recommendations to Congress in accordance with P.L. 101-510, as amended, and recommend that they be approved. In my communication with the Congress, I have made clear that the Commission's agreement that the Secretary enjoys full authority and discretion to transfer workload from these two installations to the private sector, in place, locally or otherwise, is an integral part of the overall BRAC 95 package it will be considering. Moreover, should Congress approve this package but then subsequently take action in other legislation to restrict privatization options at McClellan or Kelly, I will regard this as a breach of P.L. 101-510 in the same manner as if Congress were to attempt to reverse by legislation any other material direction of this or any other BRAC.

Please thank the members of the Commission for their participation. However imperfect, the BRAC process is the only way that Congress and the Executive branch have found to make closure decisions with reasonable objectivity and with finality.

Sincerely,

The Honorable Alan J. Dixon
Chairman
Defense Base Closure and Realignment
Commission
1700 North Moore Street
Suite 1425
Arlington, Virginia 22209

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On the other hand, though the law requires consideration
of economic impact, the Commission ~~has~~ ^{has not} ~~been~~ ^{been} ~~asked~~ ^{asked} but
disregarded the impact of closing Kelly and ~~the~~ ^{in up public statements} ~~the~~ ^{the} you have
~~been~~ ^{been} ~~asked~~ ^{asked} the disproportionate impact of yr. decision on Calif.
~~trans in the public statement~~

As you ~~have~~ ^{have} noted, the ~~big~~ ^{big} potential for loss is in closing
KAFB in SA → Effects.
Here are the facts on Calif:

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THE WHITE HOUSE

WASHINGTON

July 12, 1995

95 JUL 12 P2:37

ACTION

MEMORANDUM FOR THE PRESIDENT

THROUGH: THE EXECUTIVE CLERK

FROM: ANTHONY LAKE
PATRICK GRIFFIN

SUBJECT: BRAC Notification to Congress and Commission

Purpose

To inform Congress and the Defense Base Closure and Realignment Commission of your decision to approve the 1995 BRAC recommendations and to forward the Commission report to Congress, subject to the privatization clarifications received from Chairman Dixon on Saturday.

Background

Following your July 8 meeting with Secretary Perry, General Shalikashvili and other officials on BRAC, Chairman Dixon sent a letter to Deputy Secretary White (Tab C) on July 8 confirming the Commission's intent to allow privatization in place at McClellan AFB and Kelly AFB. Secretary Perry's letter recommending you accept the BRAC recommendations is at Tab D.

As discussed in the July 8 meeting, the transmittal letter to Congress (Tab A) emphasizes the importance of the BRAC having clarified the Secretary's clear authority for privatization in place. Tab B contains a letter to Chairman Dixon explaining your detailed rationale for accepting the list despite the adverse impacts created by the Commission's substantial deviations from the Defense Department's original recommendations.

RECOMMENDATION

That you approve and sign the letters to Congress and the Commission at Tabs A and B.

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cc: Vice President
Chief of Staff