

MR MARKER

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Original OA/ID Number: 2724				
Document ID: 9902881				
Row: 46	Section: 4	Shelf: 4	Position: 1	Stack: V

Withdrawal/Redaction Sheet

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001a. briefing paper	Informal Working Meeting with British Prime Minister Blair [partial] (4 pages)	04/21/99	P1/b(1)
001b. briefing paper	Summary Points for Meeting Prime Minister Blair [partial] (2 pages)	ca. 04/99	P1/b(1), P5
001c. briefing paper	Proposed Concept Paper [partial] (2 pages)	ca. 04/99	P1/b(1), P5
001d. report	U.S. Government Report (2 pages)	04/08/99	P1/b(1)
001e. memo	Lawrence Butler to Berger re: President's Meeting with Prime Minister Blair (1 page)	04/20/99	P1/b(1) VL 9/16/2019
001f. draft	Informal Working Meeting with British Prime Minister Blair [duplicate of 001a, incomplete copy] [partial] (1 page)	ca. 04/99	P1/b(1)
001g. draft	Summary Points for Meeting Prime Minister Blair [incomplete copy] [partial] (2 pages)	ca. 04/99	P1/b(1), P5
001h. draft	Summary Points for Meeting Prime Minister Blair [partial] (2 pages)	ca. 04/99	P1/b(1), P5
001i. draft	Summary Points for Meeting Prime Minister Blair [duplicate of 001g, incomplete copy] [partial] (1 page)	ca. 04/99	P1/b(1), P5
001j. draft	Informal Working Meeting with British Prime Minister Blair [partial] (6 pages)	04/21/99	P1/b(1), P5
001k. draft	Informal Working Meeting with British Prime Minister Blair [duplicate of 001a, incomplete copy] [partial] (1 page)	ca. 04/99	P1/b(1)

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2006-1189-M

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001l. draft	Proposed Concept Paper [incomplete copy] [partial] (1 page)	ca. 04/99	P1/b(1), P5
001m. draft	Proposed Concept Paper [duplicate of 001c] [partial] (2 pages)	ca. 04/99	P1/b(1), P5

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NSC/RMO PROFILE

RECORD ID: 9902881
RECEIVED: 16 APR 99 15

TO: PRESIDENT

FROM: BERGER

DOC DATE: 21 APR 99
SOURCE REF:

KEYWORDS: GREAT BRITAIN

PERSONS: BLAIR, TONY

SUBJECT: POTUS MTG W/ BLAIR 21 APR

ACTION: NOTED BY PRESIDENT

DUE DATE: 22 APR 99 STATUS: C

STAFF OFFICER: BUTLER

LOGREF:

FILES: PA

NSCP:

CODES:

DOCUMENT DISTRIBUTION

FOR ACTION

FOR CONCURRENCE

FOR INFO

BANDLER
BLINKEN
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BUTLER
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SCHULTE

COMMENTS: _____

DISPATCHED BY _____ DATE _____ BY HAND W/ATTCH

OPENED BY: NSDMK

CLOSED BY: NSEMK

DOC 2 OF 2

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UNCLASSIFIED UPON REMOVAL
OF CLASSIFIED ATTACHMENTS
Initials: ROS Date: 5/10/06

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RECORD ID: 9902881

ACTION DATA SUMMARY REPORT

DOC ACTION OFFICER

CAO ASSIGNED ACTION REQUIRED

001 BERGER
002 PRESIDENT
002

Z 99042113 FWD TO PRESIDENT FOR INFORMATION
Z 99042113 FOR INFORMATION
X 99050111 NOTED BY PRESIDENT

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THE PRESIDENT HAS SEEN

4-21-99

2881

THE WHITE HOUSE

WASHINGTON

April 21, 1999

99 APR 21 PM2:13

✓
INFORMAL WORKING MEETING WITH
BRITISH PRIME MINISTER BLAIR

DATE: April 21, 1999

LOCATION: Residence

TIME: 8:00-10:00 p.m.

FROM: SAMUEL BERGER (S)

I. PURPOSE

- Prepare with Blair plan for dealing with the Allies on Kosovo during the NATO Summit.
- Advance discussions on a Southeastern European Initiative.
- Have a short discussion of developments in the Northern Ireland Peace Process.

II. BACKGROUND

Blair arrives following his regular appearance at Parliamentary question hour, and will come directly from Andrews to your meeting. He leaves for Chicago at noon on Thursday. He wants to use this pre-summit meeting to work through with you the issues he raised in the paper he sent over the weekend, i.e. how to make the best use of the Summit to sustain Allied solidarity over Kosovo.

You agreed that it was worth exploring meeting individually with each of the Alliance leaders to ensure that they are solidly on board for key Summit objectives on Kosovo:

- confirm determination to sustain air strikes
- prevent compromise on NATO's basic conditions
- allow NATO to proceed with updating assessment on ground troops while avoiding divisive debate during summit

Photocopy
WJC Handwriting

Declassified in Part
Per E.O. 12958, As Amended
RDS 12/15/2008
2006-1189-M (1.01)

~~SECRET~~

Reason: 1.5(b) (d)

Declassify On: 4/17/09

- step up economic and other pressure on Belgrade
- help Albania and Macedonia with refugee crisis

Kosovo. In keeping with your recent conversations, Blair has waged an aggressive public campaign to put the message out that NATO will persist with its air campaign to achieve its objectives, keeping all options, including the use of ground troops, under review. He told CBS Monday that in the longer term we have to ensure that Milosevic is not allowed to terrorize this region any more. British support has been particularly strong throughout the NATO operation.

Economic Pressure. Based on your conversations with Blair, the UK has also been active in looking for additional ways to put pressure on Milosevic. The UK instructed its embassy in Cyprus to join a demarche with ours in seeking to close down offshore accounts used by Milosevic. The UK has also been pressing the EU to tighten its implementation of the investment ban and assets freeze directed against the FRY and to adopt a travel ban on senior FRY officials and businessmen with ties to the regime. Finally, the UK has supported our proposal that NATO implement a maritime inspection regime to prevent delivery to the FRY of war material including petroleum products.

Southeastern European Initiative. As you discussed with Blair Saturday, we seek to use the Summit to launch an initiative aimed at transforming southeastern Europe from the continent's primary source of instability to a region with a realistic prospect of joining the Euro-Atlantic mainstream. To achieve this, we need to involve the United States, NATO, the EU, OSCE, international financial institutions and the states in the region themselves. We hope to build on existing frameworks, including especially our own Southeast European Cooperative Initiative (SECI), the EU's "Royaumont" process for regional cooperation, and regularized consultations among Southeast European Defense Ministers (SEDM). The Europeans agree with us that we cannot deal effectively with Kosovo except in this wider context, and they are discussing similar or related proposals, including an eight-point plan the (b)(1) Foreign Office has put forward. The (b)(1) are also putting forward an initiative. We want to announce during the NATO Summit that the Alliance, the EU, and others are undertaking a joint initiative in this area.

E.O. 12958

1.4 (b)

1.4 (d)

NATO Summit. For the most part, they are also on board for the Summit deliverables we plan. ESDI, however, is not resolved. We and the British largely agree on the need for strengthening European capabilities in ways that are compatible with NATO but they have not pressed back as hard as we would wish against French attempts to emphasize EU autonomy and build ESDI outside the Alliance. In our efforts to revise NATO's Strategic Concept, we also need

(b)(1), E.O. 12958 1.4(b), E.O. 12958 1.4(d)

Northern Ireland. Blair and Ahern met with Trimble, Adams, Hume and other leaders in London on Monday after talks were broken off last week when the Hillsborough Declaration was declared beyond repair.

(b)(1)

(b)(1), E.O. 12958 1.4(d)

III. PARTICIPANTS

The President
Secretary Albright
John Podesta
Samuel R. Berger
James Steinberg

Prime Minister Blair
John Sawers, Prime Minister's Diplomatic Advisor
Jonathan Powell, Chief of Staff
Ambassador Christopher Meyer (TBC)

IV. PRESS PLAN

TBD

V. SEQUENCE

See Tab C.

Attachment

Tab A Points to Make
Tab B Proposed Points for Use in NATO Leader bilats
Tab C Scenario
Tab D Biography

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001b, briefing paper	Summary Points for Meeting Prime Minister Blair [partial] (2 pages)	ca. 04/99	P1/b(1), P5

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SUMMARY POINTS FOR
MEETING WITH PRIME MINISTER BLAIR

Kosovo

- points to be provided following Berger-Sawers meeting.

South East Europe

- Need comprehensive approach to bringing South East Europe into Euro - Atlantic mainstream - integration versus disintegration.
- The (b)(1), E.O. 12958 1.4(d) suggestions we have seen along these lines fit very closely with our own. At the Summit we must agree on the NATO track of this broader regional approach.

NATO SUMMIT

- Close on ESDI, want to get it done here, rather than leave it for EU meetings later this spring. (b)(1), E.O. 12958 1.4(b), E.O. 12958 1.4(d)
(b)(1), E.O. 12958 1.4(b), E.O. 12958 1.4(d)
(b)(1) Congress feels very strongly and could get in way of your achievement.
- Encourage the development of European capabilities, emphasis should be on ESDI within the Alliance. EU autonomous defense role should be for cases when Alliance as a whole not engaged.
- We have to keep the Summit from bogging down in legalistic arguments about mandates, especially in light of Kosovo --
(b)(1), E.O. 12958 1.4(b), E.O. 12958 1.4(d)

Northern Ireland

(b)(1), E.O. 12958 1.4(d)

SECRET

Reason: 1.5(d)
Declassify on: 12/5/08

Declassified in Part
Per E.O. 12958, As Amended
RDS 12/15/2008
2006-1189-M (1.02)

(b)(1), E.O. 12958 1.4(d)

- I am prepared to tell him that if you agree after meeting him on Monday.

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001c. briefing paper	Proposed Concept Paper [partial] (2 pages)	ca. 04/99	P1/b(1), P5

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PROPOSED CONCEPT PAPER FOR
One-on-One Meetings with NATO Leaders

Objectives

- confirm determination to sustain air strikes
- prevent compromise on NATO's basic conditions
- allow NATO to proceed with updating assessment on ground troops while avoiding divisive debate during summit
- step up economic and other pressure on Belgrade
- help Albania and Macedonia with refugee crisis

Detailed Points

- Summit must signal NATO's determination to sustain air strikes until our objectives are achieved.
 - Meet SACEUR's requests for additional forces.
 - (b)(1), E.O. 12958 1.4(d)
 - Be ready to persist for months if necessary.
 - NATO must prevail. Anything less than our conditions will undercut long-term regional stability.
- NATO cannot waiver on basic conditions: Serb forces out; international security presence in; refugees back.
 - International force need not bear NATO label, but must be organized by NATO and have NATO at its core.
 - Belgrade must commit to these principles and begin to withdraw its forces in accordance with a precise and rapid timetable before any suspension in NATO's air strikes.
- Defer detailed discussion of ground options until we have an updated assessment from NATO's military authorities.
 - Prudent to consider all contingencies. Need to understand likely requirements and risks before making any decisions on detailed planning and force generation.
 - However, we should make no commitments at this time and avoid any suggestion of losing confidence in air campaign.
 - Not an issue for the Summit.
- Support military operations by stepping up economic and other pressure on Belgrade.

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Reason: 1.5(b,d)
Declassify On: 4/20/09

Declassified in Part
Per E.O. 12958, As Amended
RDS 12/15/2008
2006-1189-M (1.03)

- [REDACTED]
- [REDACTED]
- Establish NATO maritime inspection regime to stop shipment of war material (including petroleum) to the FRY.
- Increase support for the International Criminal Tribunal.
- Counter Belgrade's propaganda through transmitters in front-line states.
- Help Albania and Macedonia to cope with influx of over 550,000 refugees.
 - Increase economic assistance and humanitarian assistance in cooperation with UNHCR.
 - Commit to accepting refugees, or implement existing national commitments.¹
- Several partners in Southeast Europe have had to deal with brunt of spillover effects of Kosovo conflict. They have provided critical support to NATO's military operations and we are asking them to do more.
 - Seeking a Summit outcome that will reassure them of NATO's concerns about their security, active engagement with humanitarian relief efforts and commitment to their longer-term stability and integration.
 - At a minimum, NAC should approve measures in Southeast European Initiative advanced by U.S., France and Italy.
- Would also like to reinforce Alliance warnings to Milosevic that we would view with grave concern any effort to widen the war. NATO leaders should say that the Alliance will respond to Serb retaliation against them resulting from their support to NATO activities.
- Also build support for SEE "vision" - Europe and North American working together with relevant institutions and IFIs to develop a longer term-strategy to stabilize and develop the entire region.

¹ Of the NATO allies, Belgium, Canada, Denmark, France, Germany, Greece, Iceland, Norway, Poland, Portugal and Turkey have already agreed to take refugees; of these, Belgium, France, Germany, Iceland, Norway and Turkey are already bringing them in. Czech Republic, Hungary, Italy, Luxembourg, Netherlands, Spain and United Kingdom have not offered temporary asylum.

TAB C
SCENARIO

TO BE PROVIDED

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2881

NATIONAL SECURITY COUNCIL
WASHINGTON, D.C. 20504

April 20, 1999

ACTION

MEMORANDUM FOR SAMUEL R. BERGER

THROUGH: ANTONY BLINKEN
FROM: LAWRENCE E. BUTLER

SUBJECT: The President's Meeting with Prime Minister Blair

Your memo for the President is attached. We will need to insert appropriate points on Kosovo and the Summit following your 1:00 p.m. lunch meeting with John Sawers.

Concurrence by: Greg Schulte, Don Bandler, Joe Bouchard

RECOMMENDATION

That you sign the Memorandum at Tab I.

Attachments

Tab I Presidential Briefing Memorandum
Tab A Points to Make
Tab B Proposed points for NATO leaders
Tab C Scenario
Tab D Biography

~~SECRET~~

Reason: 1.5(a) (b) (d)
Declassify On: 4/20/09

DECLASSIFIED
PER E.O. 12958,
AS AMENDED

2006-1189-m
12/15/06 ms

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> un bold

(b)(1), E.O. 12958 1.4(b), E.O. 12958 1.4(d)

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(b)(1)

(b)(1), E.O. 12958 1.4(d)

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001g. draft	Summary Points for Meeting Prime Minister Blair [incomplete copy] [partial] (2 pages)	ca. 04/99	P1/b(1), P5

COLLECTION:

Clinton Presidential Records
White House Office of Records Management
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9902881

2006-1189-M

rs105

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

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- We have to keep the Summit from bogging down in legalistic arguments about mandates -- (b)(1)

(b)(1), E.O. 12958 1.4(b), E.O. 12958 1.4(d)

Northern Ireland

(b)(1), E.O. 12958 1.4(d)

- I am prepared to tell him that if you agree after meeting him on Monday.

Defense Trade - ASTOR

- The Pentagon has offered its state-of-art radar technology insertion program (RTIP) technology to all three U.S. companies competing for your ASTOR contract. We are integrating into our own JSTARS surveillance aircraft.
- Integrating RTIP technology into ASTOR will make it more effective system and enhance commonality and interoperability with JSTARS. NATO air operations against ground forces in Kosovo illustrate the value of such compatibility.

- As you know, ASTOR itself is a contender in the NATO Airborne Ground Surveillance (AGS) program. Thus, if ASTOR is selected by NATO, both the UK and NATO systems would be compatible with the U.S. JSTARS system.

Hushkitted Jet Engines/Open Skies

- Poor time for an issue like this given Kosovo and fact we've finally put bananas behind us. Headed for unnecessary nightmarish collision. Need your urgent intervention to defer this while we tackle noise issues multilaterally.
- Industry and Congress reacted very badly to EU unilateral action that undermines international standards and multilateral process in ICAO that has worked for 50 years.
- We have a compromise that makes a lot of sense to me. We would agree to work with EU within the ICAO to adopt a new noise reduction standard by a date certain. In return, EU would agree not to adopt or to immediately suspend application of the hushkit regulation while we pursue an ICAO solution.
- Finally, while on Aviation, hope we can push a U.S.-UK Open Skies agreement to conclusion by end of year.

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SUMMARY POINTS FOR
MEETING WITH PRIME MINISTER BLAIR

Kosovo

- points to be provided following Berger-Sawers meeting.

South East Europe

- Need comprehensive approach to bringing South East Europe into Euro - Atlantic mainstream - integration versus disintegration.
- The (b)(1), E.O. 12958 1.4(d) suggestions we have seen along these lines fit very closely with our own. At the Summit we must agree on the NATO track of this broader regional approach.
- ~~Want to meet with Schroeder/EU and Bondevik/OSCE so we can signal that this issue is of concern to the broader Euro/Atlantic community. Engage the IFIs as well as the IMF. The Bank's spring meeting April 27/28 will be critical.~~

want to get it done here, rather than leave it for EU meetings

NATO SUMMIT

- Close on ESDI, (b)(1), E.O. 12958 1.4(b), E.O. 12958 1.4(d)
(b)(1), E.O. 12958 1.4(b), E.O. 12958 1.4(d)
- ~~Bad for Congress~~ *bad w/ congress* and could get in way of your achievement. *& feels very strongly*
- Encourage the development of European capabilities, emphasis should be on ESDI within the Alliance. EU autonomous defense role should be for cases when Alliance as a whole not engaged.
- We have to keep the Summit from bogging down in legalistic arguments about mandates. *esp. in light of Kosovo*

(b)(1), E.O. 12958 1.4(b), E.O. 12958 1.4(d)

(b)(1)

especially in light of Kosovo

Northern Ireland

- [Redacted]
- (b)(1), E.O. 12958 1.4(d)

SECRET

Reason: 1.5(d)

Declassify on: 12/5/08

Declassified in Part

Per E.O. 12958, As Amended

RDS 12/15/2008

2006-1189-M (1.10)

- Time to take a risk before hot summer? Delay helps extremists -- more killings could unravel support in Ireland and here.

(b)(1), E.O. 12958 1.4(d)

Defense Trade - ASTOR

- The Pentagon offering radar technology insertion program (RTIP) technology to U.S. companies competing for your ASTOR contract. We are integrating into our own JSTARS surveillance aircraft.
- As you know, ASTOR itself is a contender in the NATO Airborne Ground Surveillance (AGS) program. Thus, if ASTOR is selected by NATO, both the UK and NATO systems would be compatible with the U.S. JSTARS system -- good for interoperability.

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- While on Aviation, hope we can push a U.S.-UK Open Skies agreement to conclusion.

Pts in bulk
pts from long version (29ress)
- last 3

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001i. draft	Summary Points for Meeting Prime Minister Blair [duplicate of 001g, incomplete copy] [partial] (1 page)	ca. 04/99	P1/b(1), P5

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001j. draft	Informal Working Meeting with British Prime Minister Blair [partial] (6 pages)	04/21/99	P1/b(1), P5

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White House Office of Records Management
(1999 PRS Files)
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THE WHITE HOUSE
WASHINGTON

INFORMAL WORKING MEETING WITH
BRITISH PRIME MINISTER BLAIR

DATE: April 21, 1999
LOCATION: TBD
TIME: TBD

FROM: SAMUEL BERGER

I. PURPOSE

- Prepare with Blair plan for dealing with the Allies on Kosovo during the NATO Summit.
- Advance discussions on a Southeastern European Initiative.
- Have a short discussion of developments in the Northern Ireland Peace Process.
- Time permitting, discuss bilateral defense sales and an EU trade issue involving aircraft engines.

II. BACKGROUND

likely to appear again at following his regular appearance at
Blair arrives late in the evening, having been delayed by Parliamentary question hour, and will come directly from Andrews to your meeting. He leaves for Chicago at noon on Thursday. He wants to use this pre-summit meeting to work through with you the issues he raised in the paper he sent over the weekend, i.e. how to make the best use of the Summit to sustain Allied solidarity over Kosovo.

key
You agreed that it was worth exploring meeting individually with each of the Alliance leaders to ensure that they are solidly on board for our Summit objectives on Kosovo:

(i) a clear re-affirmation of NATO's conditions -- Serbian forces out, an international force in, and refugees back home; (ii) a signal that military, economic and political pressure against Belgrade will intensify until those goals are met; and (iii) a commitment to do for southeastern

*Take from
take from
"objectives"
Section of
paper
at
Tab B*
SECRET

Reason: 1.5(b) (d)
Declassify On: 4/17/09

Declassified in Part
Per E.O. 12958, As Amended
RDS 12/15/2008
2006-1189-M (1.16)

Europe what we helped do for western Europe after World War II and for central Europe after the Cold War -- supporting the democratic and economic development of the region, and providing confidence in its long-term security. A proposed set of talking points for these meetings is at Tab B.

British domestic context. Blair is enjoying strong domestic support for his actions on Kosovo, and he appreciated the boost that resolution of the Kashmir question gave to his growing lead in the Scottish elections May 6. Only Northern Ireland continues to challenge his political leadership at home. This summer Blair is expected to make some changes in his Cabinet; he would like to bring Mo Mowlam back from Belfast to take the Labor party chair or another key position commensurate with her abilities.

Kosovo. In keeping with your recent conversations, Blair has waged an aggressive public campaign to put the message out that NATO will persist with its air campaign to achieve its objectives, keeping all options, including the use of ground troops, under review. He told CBS Monday that in the longer term we have to ensure that Milosevic is not allowed to terrorize this region any more. British support has been particularly strong throughout the NATO operation. This reflects both Blair's own outstanding public diplomacy efforts and his team's good work in making the case to the British people.

Economic Pressure. Based on your conversations with Blair, the UK has also been active in looking for additional ways to put pressure on Milosevic. The UK instructed its embassy in Cyprus to join a demarche with ours in seeking to close down offshore accounts used by Milosevic. The UK has also been pressing the EU to tighten its implementation of the investment ban and assets freeze directed against the FRY and to adopt a travel ban on senior FRY officials and businessmen with ties to the regime. Finally, the UK has supported our proposal that NATO implement a maritime inspection regime to prevent delivery to the FRY of war material including petroleum products.

Southeastern European Initiative. As you discussed with Blair Saturday, we seek to use the Summit to launch an initiative aimed at transforming southeastern Europe from the continent's primary source of instability to a region with a realistic prospect of joining the Euro-Atlantic

mainstream. To achieve this, we need to involve the United States, NATO, the EU, OSCE, international financial institutions and the states in the region themselves. We hope to build on existing frameworks, including especially our own Southeast European Cooperative Initiative (SECI), the EU's "Royaumont" process for regional cooperation, and regularized consultations among Southeast European Defense Ministers (SEDM). The Europeans agree with us that we cannot deal effectively with Kosovo except in this wider context, and they are discussing similar or related proposals, including an eight-point plan the (b)(1) Foreign Office has put forward. The (b)(1) are also putting forward an initiative. We want to announce during the NATO Summit that the Alliance, the EU, and others are undertaking a joint initiative in this area. ~~The trick is to show that we have a long term, comprehensive plan to fix this problem instead of fighting it over and over again, and that we are coordinating with, not competing against, our allies and the major international institutions.~~

E.O. 12958

1.4(b)

1.4(d)

NATO Summit. ~~The British support us strongly on making the Summit a success and using it to chart the way ahead on Kosovo. They agree that it should be a working Summit focused on the serious business at hand. For the most part, they are also on board for the Summit deliverables we plan. There are still open questions between us and the British, and among them, the French and other continental Allies. These center on a European Security and Defense Identity (ESDI) and the "UN mandates" issue — whether NATO needs specific UN Security Council authorization before it can do crisis response (non-Article V) operations. The~~

(b)(1), E.O. 12958 1.4(d)

Northern Ireland. Blair and Ahern met with Trimble, Adams, Hume and other leaders in London on Monday after talks were broken off last week when the Hillsborough Declaration was declared beyond repair. (b)(1), E.O. 12958 1.4(d)

(b)(1), E.O. 12958 1.4(b), E.O. 12958 1.4(d)

ESDI, however
is not resolved.
we and the British
largely agree on
the need for
strengthening
European capabilities
in ways that
are compatible
with NATO, but
they have

~~ESDI~~
ESDI, however
is not resolved;
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strengthening
European capabilities
in ways that
are compatible
with NATO, but
they have

missions

(b)(1), E.O. 12958 1.4(b), E.O. 12958 1.4(d)

(b)(1), E.O. 12958 1.4(b), E.O. 12958 1.4(d)

2
Insert
A
↑

encourage a different approach rather than leaving the process fallow over the summer. Adams' apparent backtracking from what was near-agreement on April 1 has been aided by the aftermath of the Rosemary Nelson murder and the subsequent non-stop flow of negative information about the RUC's actions and lack of action. In the absence of movement on the political track, human rights groups and Republican supporters on both sides of the Atlantic are in full cry over policing reform.

Defense Trade. DoD has offered its radar technology insertion program (RTIP) technology to the three U.S. companies competing for Britain's "ASTOR" contract. This is state-of-the-art radar technology we are integrating into our own JSTARS surveillance aircraft. You should raise this important competition because integrating RTIP technology into ASTOR will make it a more effective system and enhance commonality and interoperability; NATO air operations against ground forces in Kosovo illustrate the value of such compatibility. ASTOR is a contender in the NATO Airborne Ground Surveillance (AGS) program. If it is selected, both the UK and NATO systems would be compatible with the U.S. JSTARS system.

Hushkits. The EU is on the verge of implementing a discriminatory law that would restrict the acquisition of airplanes outfitted with "hushkits". These are high tech, U.S.-made jet engine mufflers that bring airplanes manufactured to old noise standards into compliance with current standards. We support a multilateral process with the EU to resolve the issue in the International Civil Aviation Organization (ICAO), which has set international standards for more than 50 years. We would pledge to work with the Europeans toward a new noise reduction standard by a date certain. In exchange, we will ask the EU to forego adopting or applying the proposed hushkit regulation while we pursue the ICAO track.

Commerce Under Secretary David Aaron led a team to Europe during the week of April 19 to discuss how to pursue this multilateral approach to address U.S. concerns. The

Commission's preliminary response has been negative. The
(b)(1), E.O. 12958 1.4(b) also voiced displeasure, but
none were unwilling to speak with U.S. officials. You

(b)(1), E.O. 12958 1.4(b), E.O. 12958 1.4(d)

(b)(1) You should also ask Blair for his support to reach an
"Open Skies" aviation agreement before year's end.

III. PARTICIPANTS

The President
Secretary Albright
John Podesta
Samuel R. Berger
James Steinberg

Prime Minister Blair
John Sawers, Prime Minister's Diplomatic Advisor
Jonathan Powell, Chief of Staff
Ambassador Christopher Meyer (TBC)

IV. PRESS PLAN

TBD

V. SEQUENCE

See Tab C.

Attachment

Tab A Points to Make
Tab B Proposed Points for Use in NATO Leader bilats
Tab C Scenario
Tab D Biography

insert A

The attraction of the Day of Reconciliation idea was that it offered confidence that IRA would in fact decommission, without requiring it to happen in advance of setting up the shadow executive. Sinn Fein's position--go forward with the Executive, and then will see what's possible -- is not sustainable for Blair, much less for Trimble. But it is equally true that Sinn Fein won't respond to a public pressure campaign (an idea the British and Irish are considering). The trick remains for Sinn Fein to give adequate assurances on future decommissioning (to de Chastelain, to the governments, or possibly to you) that would make it possible for the process to move ahead. One idea is to have the British go first with their "act of Reconciliation" and setting in motion the process of setting up the executive --to which the IRA could then respond with their own "act of reconciliation". This could only work if Blair felt confident that the IRA would keep its commitment, and act quickly following the British move.

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- step up economic and other pressure on Belgrade
- help Albania and Macedonia with refugee crisis

Kosovo. In keeping with your recent conversations, Blair has waged an aggressive public campaign to put the message out that NATO will persist with its air campaign to achieve its objectives, keeping all options, including the use of ground troops, under review. He told CBS Monday that in the longer term we have to ensure that Milosevic is not allowed to terrorize this region any more. British support has been particularly strong throughout the NATO operation. ~~This reflects both Blair's own outstanding public diplomacy efforts and his team's good work in making the case to the British people.~~

Economic Pressure. Based on your conversations with Blair, the UK has also been active in looking for additional ways to put pressure on Milosevic. The UK instructed its embassy in Cyprus to join a demarche with ours in seeking to close down offshore accounts used by Milosevic. The UK has also been pressing the EU to tighten its implementation of the investment ban and assets freeze directed against the FRY and to adopt a travel ban on senior FRY officials and businessmen with ties to the regime. Finally, the UK has supported our proposal that NATO implement a maritime inspection regime to prevent delivery to the FRY of war material including petroleum products.

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E.O. 12958

1.4(b)

1.4(d)

Declassified in Part

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
0011. draft	Proposed Concept Paper [incomplete copy] [partial] (1 page)	ca. 04/99	P1/b(1), P5

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PROPOSED CONCEPT PAPER FOR
One-on-One Meetings with NATO Leaders

Objectives

- confirm determination to sustain air strikes
- prevent compromise on NATO's basic conditions
- ~~initiate planning for ground forces without commitment~~
- step up economic and other pressure on Belgrade
- help Albania and Macedonia with refugee crisis

allow NATO
to provide with
update assessment
on situation
while avoiding
the debt of
Summit

Detailed Points

- Summit must signal NATO's determination to sustain air strikes until our objectives are achieved.

(b)(1), E.O. 12958 1.4(d)

- Meet SACEUR's requests for additional forces.

(b)(1), E.O. 12958 1.4(d)

- Be ready to persist for weeks ~~is not~~ months. *if necessary*
- NATO must prevail. Anything less than a Serbian "defeat" will undercut long-term regional stability. *our conditions*
- NATO cannot waiver on basic conditions: Serb forces out; international security presence in; refugees back.

assessment on
ground troops
which while
avoiding details
discussion during
the debate Summit
if necessary
on
conditions

- International force need not bear NATO label, but must be organized by NATO and have NATO at its core.
- Belgrade must commit to these principles and begin to withdraw its forces in accordance with a precise and rapid timetable before any suspension in NATO's air strikes.
- ~~Be ready to consider planning for~~ *Defer detailed discussion of what until* ~~an updated assessment from NATO's military authorities.~~
- Prudent to consider all contingencies. Need to understand likely requirements and risks before making any decisions on detailed planning and force generation.
- However, we should make no commitments at this time and avoid any suggestion of losing confidence in air campaign.
- Not an issue for the Summit.

SECRET

Reason: 1.5(b,d)

Declassify On: 4/20/09

Declassified in Part

Per E.O. 12958, As Amended

RDS 12/15/2008

2006-1189-M (1.20)

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001m. draft	Proposed Concept Paper [duplicate of 001c] [partial] (2 pages)	ca. 04/99	P1/b(1), P5

COLLECTION:

Clinton Presidential Records
White House Office of Records Management
(1999 PRS Files)
OA/Box Number: 2724

FOLDER TITLE:

9902881

2006-1189-M

rs105

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

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PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

PROPOSED CONCEPT PAPER FOR
One-on-One Meetings with NATO Leaders

Objectives

- confirm determination to sustain air strikes
- prevent compromise on NATO's basic conditions
- allow NATO to proceed with updating assessment on ground troops while avoiding divisive debate during summit
- step up economic and other pressure on Belgrade
- help Albania and Macedonia with refugee crisis

Detailed Points

- Summit must signal NATO's determination to sustain air strikes until our objectives are achieved.
 - Meet SACEUR's requests for additional forces.
 - (b)(1), E.O. 12958 1.4(d)
 - Be ready to persist for months if necessary.
 - NATO must prevail. Anything less than our conditions will undercut long-term regional stability.
- NATO cannot waiver on basic conditions: Serb forces out; international security presence in; refugees back.
 - International force need not bear NATO label, but must be organized by NATO and have NATO at its core.
 - Belgrade must commit to these principles and begin to withdraw its forces in accordance with a precise and rapid timetable before any suspension in NATO's air strikes.
- Defer detailed discussion of ground options until we have an updated assessment from NATO's military authorities.
 - Prudent to consider all contingencies. Need to understand likely requirements and risks before making any decisions on detailed planning and force generation.
 - However, we should make no commitments at this time and avoid any suggestion of losing confidence in air campaign.
 - Not an issue for the Summit.

SECRET

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- Support military operations by stepping up economic and other pressure on Belgrade.
- (b)(1), E.O. 12958 1.4(d)
- Establish NATO maritime inspection regime to stop shipment of war material (including petroleum) to the FRY.
- Increase support for the International Criminal Tribunal.
- Counter Belgrade's propaganda through transmitters in front-line states.
- Help Albania and Macedonia to cope with influx of over 550,000 refugees.
 - Increase economic assistance and humanitarian assistance in cooperation with UNHCR.
 - Commit to accepting refugees, or implement existing national commitments.¹

¹ Of the NATO allies, Belgium, Canada, Denmark, France, Germany, Greece, Iceland, Norway, Poland, Portugal and Turkey have already agreed to take refugees; of these, Belgium, France, Germany, Iceland, Norway and Turkey are already bringing them in. Czech Republic, Hungary, Italy, Luxembourg, Netherlands, Spain and United Kingdom have not offered temporary asylum.