
Clinton Presidential Records Mandatory Declassification Review

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SUBJ: EVENING NOTES 9/28
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TEXT:
~~CONFIDENTIAL~~ SECTION 01 OF 05 STATE 297511
E.O. 12356: DECL: OADR
TAGS: AMGT
SUBJECT: EVENING NOTES 9/28
H
1. UNP

MEETINGS

NO SECURITY COUNCIL MEETINGS SCHEDULED.

RWANDA

AN INITIAL READOUT FROM THE SECURITY COUNCIL'S INFORMAL DISCUSSIONS LATE ON THE 27TH ON RWANDA INDICATE WIDESPREAD SUPPORT FOR AT LEAST THE PRINCIPLE OF A PEACEKEEPING OPERATION IN RWANDA, ALTHOUGH THERE WERE DOUBTS ABOUT THE PROPOSED MANDATE AND QUESTIONS ABOUT THE SOURCE OF FUNDING. THE FRENCH ARE PUSHING FOR A VOTE ON THURSDAY, AND PRESIDENT MITTERAND HAS SENT A LETTER TO PRESIDENT CLINTON ASKING FOR QUICK SC ACTION ON THE PEACEKEEPING OPERATION. WE WILL ASK USUN TO TELL THE FRENCH WE NEED THE FINANCIAL INFORMATION FROM THE SECRETARY GENERAL AND MORE TIME FOR CAREFUL CONSIDERATION OF THE ISSUE.
(ZELLE)

KASHMIR

SA HAS DRAFTED TALKING POINTS FOR USE BY THE U.S. REPRESENTATIVE SHOULD PAKISTAN RAISE THE ISSUE OF KASHMIR IN THE SECURITY COUNCIL. EQ 13526 1.4d

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(RASMUSSEN)

TAIWAN

ON SEPTEMBER 21, REPRESENTATIVE SOLOMON INTRODUCED A SENSE OF THE CONGRESS RESOLUTION SUPPORTING TAIWAN'S BID TO BECOME A MEMBER OF THE UN. WE UNDERSTAND THAT THE RESOLUTION HAS BEEN REFERRED TO THE HOUSE FOREIGN AFFAIRS COMMITTEE. THE CHINESE POLITICAL COUNSELOR CALLED ON THE DIRECTOR OF THE CHINA DESK TODAY TO PROTEST THE INTRODUCTION OF THE RESOLUTION. HE WAS ASSURED THAT THE ADMINISTRATION NEITHER SUPPORTED THE RESOLUTION NOR THE ADMISSION OF TAIWAN TO THE UN. (RASMUSSEN)

2. PPC

POLICY SPEECHES

PFC HAS COPIES OF THE BASIC POLICY SPEECHES BY THE PRESIDENT. THE SECRETARY, MR. LAKE, AND AMB. ALBRIGHT (WAR COLLEGE). DROP BY. (KINNEY)

FOREIGN OPERATIONS CONFERENCE

FINISHING UP AT 3:00 A.M., THE HOUSE/SENATE CONFERENCE ON THE FOREIGN OPERATIONS APPROPRIATIONS BILL AGREED TO THE HIGHER SENATE LEVEL FOR THE IO & F ACCOUNT (DOLLARS 360 MILLION), NO EARMARKS (ALTHOUGH A NUMBER OF "SOFT" EARMARKS WILL APPEAR IN REPORT LANGUAGE AND THE DEPARTMENT AGREED, IN EXCHANGE FOR DROPPING ALL BILL EARMARKS, TO EXERT 'BEST EFFORTS' TO FUND FAVORED INTERNATIONAL ORGANIZATIONS AT DESIRED LEVELS) AND THE PRESSLER LANGUAGE ON AN INSPECTOR GENERAL AT THE UN WAS DROPPED. UNFPA WAS FUNDED AT DOLLARS 40 MILLION, WITH NO MORE THAN DOLLARS 20 MILLION AVAILABLE BEFORE MARCH 1ST AND ANYTHING MORE THAN THE ANTICIPATED DOLLARS 10 MILLION FOR CHINA WOULD RESULT IN A PROPORTIONATE REDUCTION IN THE U.S. CONTRIBUTION. ALSO THE NEED FOR PRIOR AUTHORIZATION WAS WAIVED, WHICH

MEANS THAT THE IO & P ACCOUNTS WILL LIKELY AVOID A CR ON OCTOBER 1. (SHEY)

CONDITIONAL PAYMENT OF ARREARS

ACCORDING TO HOUSE CJS STAFFER JOHN OSTHAUS, CHAIRMAN SMITH AND RANKING MINORITY MEMBER ROGERS HAVE AGREED TO COMPROMISE LANGUAGE FOR CONFERENCE WHICH WOULD TIE ARREARS PAYMENTS TO PROGRESS IN OR CREATION OF AN IG ALONG THE LINES CALLED FOR IN THE PRESIDENT'S SPEECH. SOME WIGGLE-ROOM IS EXPECTED, BUT OSTHAUS ADVISES AGAINST STATE DEPARTMENT ACTIVE OPPOSITION TO THIS COMPROMISE BECAUSE MORE DRASTIC MEASURES WOULD LIKELY RESULT. CONFEREES WILL BE APPOINTED ON WEDNESDAY, WITH THE ACTUAL CONFERENCE EXPECTED SOON THEREAFTER. (SHEY)

FERS FIX - SLIGHT PROGRESS

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THE SOCIAL SECURITY SUBCOMMITTEE OF THE HOUSE WAYS AND MEANS COMMITTEE HAS NO TROUBLE WITH OUR PROPOSED FIX FOR THE FERS PROBLEM, BUT THE ENTIRE PACKAGE OF AMENDMENTS TO THE SOCIAL SECURITY ACT MAY GET HUNG-UP BY NAFTA AND/OR HEALTH CARE. (SHEY)

UN SEMINAR FOR EDITORS

UNA IS SPONSORING A DAY-LONG SEMINAR ON OCTOBER 18 FOR THE NEWSPAPER ASSOCIATION OF AMERICA, THE ASSOCIATED PRESS MANAGING EDITORS ASSOCIATION, THE INTERNATIONAL PRESS INSTITUTE, THE NATIONAL CONFERENCE OF EDITORIAL WRITERS AND THE RADIO-TELEVISION NEWS DIRECTORS ASSOCIATION. TOPICS INCLUDE: THE UN AND POPULATION, DEVELOPMENT AND ENVIRONMENT ISSUES, PEACEKEEPING, AN "INSIDE" VIEW OF THE UNGA, THE RUSSIAN AGENDA AT THE UN AND AN ADDRESS AND RECEPTION BY ALBRIGHT. ALL THIS FOR A MERE DOLLARS 100. (SHEY)

FOLICY OUTREACH

WE HAVE BUILT INTO PPC'S PROPOSED FY 94 TRAVEL PLAN THE OUTREACH FUNDS WE RECOMMENDED IN THE IO ACTION PLAN FOR COVERING TRIPS NOT PAID FOR BY PA OR NGO'S. IN GIVING FORM TO THE OBJECTIVES OF IMPROVING PUBLIC SUPPORT AND REVIVING THE MODEL UN PROGRAM, THERE WILL BE POINTS AT WHICH OUR DESIRE TO GET THE MESSAGE OUT EXCEEDS OTHERS RESOURCES. (KINNEY)

3. EX

NO REPORT.

4. PHO

LIBERIA: WE GO DOWN TO THE WIRE TO RE-OBLIGATE FUNDS

IN A FULL COURT PRESS, AID, STATE. TREASURY AND OMB OFFICES ARE WORKING TO RE-OBLIGATE ESF FUNDS INTO THE PKO ACCOUNT BY SEPTEMBER 30 FOR UNOMIL-SUPPORTED ECOMOG PEACEKEEPERS IN LIBERIA. THE NSC HAS ADVANCE DRAFTS OF THE BUDGET AND POLICY DOCUMENTS IN ORDER TO PRE-EMPT QUESTIONS WHICH MAY ARISE WHEN THE PRESIDENT SIGNS REPROGRAMMING. AT USUN, VAL GRAHAM AND LAURIE SHESTACK ARE ORCHESTRATING A UN LETTER OF REPLY ACCEPTING OUR MONEY INTO A LIBERIA TRUST FUND WITH DISBURSMENT AND REPORTING CONDITIONS. THE UN REPLY LETTER ALSO MUST BE RECEIVED BY SEPT. 30. IO/OB WILL MAKE SURE THAT EX SIGNS TONIGHT OR TOMORROW MORNING THE REQUISITE AMENDMENT TO AN EARLIER STATE-AID MOU ON USE OF ESF FOR LIBERIA. (FAUX-GABLE)

SOMALIA:

(A) CONGRESSIONAL CRITICISM INTENSIFIES...

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AT THE WEEKLY STATE-AID MEETING ON SOMALIA TODAY, DAVID SHINN RUEFULLY NOTED THE CRITICISM CASCADING FROM THE HILL OVER OUR POLICY, PARTICULARLY SINCE THE DOWNING OF THE HELICOPTER LAST WEEKEND. ONE LITTLE KNOWN ASPECT OF THE TRAGEDY IS THAT, UNDER FIRE, A SOMALI LED THE PILOT AND COPILOT OF THE DOWNED CRAFT TO SAFETY.

(B) ...BUT DOESN'T GET THROUGH TO HOWE

DESCRIBING HOWE AS ARTICULATE BUT NOT ESPECIALLY PERSUASIVE, SHINN SAID THE ADMIRAL'S VISIT LAST WEEK WENT WELL, DESPITE SOME HITS TAKEN DURING MEETINGS ON THE HILL. SHINN WAS CONCERNED THAT WELL-FOUNDED CONGRESSIONAL CRITICISM OF UNOSOM HAD NOT GOTTEN THROUGH TO THE PERENNIAL UPBEAT HOWE.

(C) WE RACE THE FISCAL YEAR CLOCK HERE, TOO

AID SAID IT WOULD COORDINATE AN MOU WITH AF AND IO FOR THE TRANSFER OF DOLLARS 6 MILLION IN FY 93 AID FUNDS TO STATE TO HELP REESTABLISH THE SOMALI POLICE. ONCE SIGNED, IO WILL HAVE TO OBTAIN THE UN'S SIGNATURE ON A SECOND DOCUMENT APPROVING THE TRANSFER OF FUNDS FROM STATE TO THE

UN. ALL PARTIES WILL HAVE TO ACT QUICKLY TO BEAT THE END OF FY DEADLINE.

(D) GOSENDE IS COMING

USLO CHIEF OF MISSION GOSENDE WILL BE IN TOWN NEXT TUESDAY THROUGH FRIDAY. HE PLANS TO SEE UNDER SECRETARIES TARNOFF, MOOSE AND DAVIS, AS WELL AS GEORGE MOOSE, TONY QUANTON AND PAT KENNEDY. DAVE SHINN'S OFFICE IS COORDINATING GOSENDE'S VISIT. PLEASE LET US KNOW IF YOU WOULD LIKE TO MEET WITH GOSENDE. (BLUHM/SCHULZ)
~~C O N F I D E N T I A L~~ SECTION 03 OF 05 STATE 297511
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OUR FIRST DRAFT OF THE SOMALIA REPORT IS OUT

THE FIRST DRAFT OF THE REPORT TO CONGRESS ON U.S. POLICY IN SOMALIA IS OUT ON THE STREETS. COMMENTS ARE DUE COB TOMORROW AND WE'LL PUT THE NEXT DRAFT TOGETHER ON THURSDAY. WE'RE STILL AIMING TO GET THE DRAFT TO THE PRINTER ON FRIDAY. (LOFTIS)

THE HFAC'S RESPONSE TO THE PDD IS REASONABLY FAVORABLE

DOUG BENNET, DICK CLARKE AND SARAH SEWALL BRIEFED THE HFAC TODAY ON THE PEACEKEEPING FDD IN AN OFF-THE-RECORD, CLOSED SESSION. ALTHOUGH THERE WAS SOME TOUGH QUESTIONING, THE RESPONSE WAS REASONABLY FAVORABLE. HAMILTON EMPHASIZED THAT CONGRESS WOULD HAVE DIFFICULTY PUTTING U.S. COMBAT TROOPS UNDER UN COMMAND AND RE-EMPHASIZED THE IMPORTANCE OF CONSULTATIONS WITH THE HILL. AT THE SAME TIME,

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HAMILTON ACKNOWLEDGED THE DIFFICULTY OF CONSULTING "CONGRESS" AND SUGGESTED THE CREATION OF A STANDING CONGRESSIONAL CONSULTATIVE COMMITTEE AS THE ADMINISTRATION'S INTERLOCUTOR. LANTOS, ON THE OTHER HAND CAUTIONED THE ADMINISTRATION AGAINST FALLING INTO THE TRAP OF TRYING TO IMPOSE PRECISION ON AN AMBIGUOUS WORLD. THE PRESIDENT'S SPEECH HELPED OUR CAUSE BUT WE STILL HAVE SOME SELLING TO DO. (LOFTIS)

THE NSC IS DOWNBEAT ON A RWANDA OPERATION

WE HAVE HEARD RUMORS OF A DC ON RWANDA AND SUDAN THIS WEEK. IN AN ASIDE BEFORE THIS MORNING'S HFAC BRIEFING, DICK CLARKE INTIMATED THAT RWANDA MAY BE THE CASE THE NSC IS LOOKING FOR TO PROVE THAT THE U.S. CAN SAY "NO" TO A NEW PEACEKEEPING OPERATION. GIVEN THE LACK OF ENTHUSIASM IN THE REST OF THE GOVERNMENT FOR THE RWANDA OPERATION, AF IS GOING TO HAVE TO COME UP WITH A MUCH MORE PLAUSIBLE SET OF OBJECTIVES FOR THE OPERATION IF IT IS TO COME TO

FRUITION. A MAJOR PROBLEM PLAGUING RWANDA IS THE CONSTANTLY SHIFTING OBJECTIVES AND SIZE OF THE FORCE. ON THE OTHER HAND, IF AS USUN REPORTS, A RWANDA RESOLUTION HAS 10 VOTES IN THE UNSC, WE MAY HAVE TO SAY NO WITH A VETO. (LOFTIS)

DOD ANNOUNCES HAITI DEPLOYMENT

A PENTAGON SPOKESMAN ANNOUNCED THAT APPROXIMATELY 600 U.S. TROOPS WOULD PARTICIPATE IN THE UN'S HAITI MISSION, WITH DEPLOYMENT TO BE ABOUT OCTOBER 6. (SAVITZ)

BOOZ-ALLEN PITCH THEIR PROPOSAL TO COMPUTERIZE FOD

REPRESENTATIVES FROM BOOZ-ALLEN HAMILTON CALLED ON US TODAY TO PITCH THEIR PROPOSAL TO LINK THE UN FIELD OPERATIONS DIVISION'S (FOD'S) PEACEKEEPING PLANNING PROGRAMMING AND BUDGETING IN AN INTEGRATED COMPUTER SYSTEM. BOOZ-ALLEN HAS ALREADY PROVIDED FOD ABOUT TEN WEEKS OF "PRO BONO" SYSTEMS ANALYSIS AND PROGRAMMING AND IS NOW LOOKING FOR THE U.S. TO PICK UP THE DOLLARS 700,000 TAB FOR COMPLETING THEIR PROJECT. WE HAVEN'T SEEN A FULL WRITTEN PROPOSAL AND MANY DETAILS ARE FUZZY, BUT AT FIRST BLUSH WHAT THEY SAY THEY ARE DOING LOOKS AS THOUGH IT WILL PROVIDE FOD JUST WHAT IT NEEDS AND WHAT WE HAVE BEEN PUSHING FOD TO DO. THEY ALSO CLAIM TO HAVE FOD ACTING DIRECTOR DENIS BEISSEL'S FULL SUPPORT. (BARTLETT)

5. S

ICO

THE ADMINISTRATION ANNOUNCED SEPTEMBER 27, AT THE INTERNATIONAL COFFEE ORGANIZATION COUNCIL MEETING, THAT THE U.S. WILL NOT BE ACCEDING TO THE ONE YEAR EXTENSION OF THE INTERNATIONAL COFFEE AGREEMENT (ICA). THEREFORE, THE UNITED STATE'S 30 YEAR PARTICIPATION IN THE ICA WILL END EFFECTIVE SEPTEMBER 30, 1993. THE BROWN AMMENDMENT IS

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THEREFORE NOT NECESSARY. THE ADMINISTRATION REQUESTS THAT IT BE REMOVED FROM THE LEGISLATION SO AS NOT TO PRECLUDE POSSIBLE FUTURE PARTICIPATION IN AN ICA IF CIRCUMSTANCES IN THE INTERNATIONAL COFFEE TRADE SHOULD SO WARRANT. RENEWED U.S. PARTICIPATION IN ANY ICA WITH ECONOMIC PROVISIONS WOULD OF COURSE BE SUBJECT TO CONGRESSIONAL APPROVAL. (KRISHER-CLIVER)

HOUSE ACTION ON OIG ISSUE

CHAPMAN CALLED LATE THIS EVENING TO REQUEST A LETTER FOR WENDY SHERMAN TO SIGN TOMORROW INDICATING OUR OPPOSITION TO A PROPOSAL BY CONGRESSMAN RODGERS TO INSTRUCT THE HOUSE CONFEREES ON THE FY 1994 CJS BILL TO INSIST ON LANGUAGE TO ~~C O N F I D E N T I A L~~ SECTION 04 OF 05 STATE 297511

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WITHHOLD OUR ARREARS PAYMENT FOR THE UN UNTIL AN INSPECTOR GENERAL IS ESTABLISHED. I SENT HIM A QUICK FIRST CUT. WE WILL NEED TO REWORK IT QUICKLY IN THE MORNING. (FOX)

PEACEKEEPING PAYMENTS

WE HAVE RECEIVED THE BILL REQUIRED TO COMPLETE FY 1993 PEACEKEEPING PAYMENTS AND THE NECESSARY PAPERWORK HAS BEEN SENT TO IO/OB. (FOX)

ACABQ RACE

SHENWICK REPORTS THAT HURD HAS BEEN ACTIVELY LOBBYING FOR THE UK CANDIDATE FOR THE ACABQ, INCLUDING APPROACHING THE AUSTRALIAN MINISTER THREE TIMES DURING THE PRESIDENT'S RECEPTION LAST NIGHT. WE NEED TO RAISE THE LEVEL OF OUR OWN CAMPAIGN. (FOX)

BRIEFING OF HFAC ON PRD 13

THE OMB STAFF WHO ATTENDED THE BRIEFING WERE VERY PLEASED. (FOX)

GAO AUDITS OF INTERNATIONAL ORGANIZATIONS

STAFFORD OF AID CALLED TO INDICATE THAT THE GAO AUDIT OF THE WFP IS LEADING TO A RECOMMENDATION FOR AID OR THE GAO TO AUDIT THE WFP BOOKS AS A PRECEDENT FOR AUDIT OF UN AGENCIES OVERALL. APPARENTLY THE GAO WANTS TO CHALLENGE THE PRACTICE THAT THE GAO DOES NOT DIRECTLY AUDIT INTERNATIONAL ORGANIZATIONS. L/UNA WILL PREPARE A MEMO INDICATING WHY THE P&I CONVENTION PROHIBITS GAO AUDITS WITHOUT UN CONCURRENCE. (FOX)

6. OIC

NO REPORT.

7. T

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UNGA HIGH-LEVEL ON NARCOTICS: MEXICO MEETING

AT ITS MISSION IN NEW YORK TODAY, MEXICO'S UN AMBASSADOR
DEFENDED HIS GOVERNMENT'S PROPOSAL ON FORMING AN EXPERTS

GROUP AS AN EFFECTIVE WAY TO ADDRESS IDENTIFIED NARCOTICS
CONCERNS, BUT AGREED ON THE IMPORTANCE OF ACHIEVING
CONSENSUS. MEXICO ACKNOWLEDGED THE WISHES OF THOSE
PRESENT, WHICH WAS HEAVILY WEIGHTED IN OPPOSITION. THE
U.S., EC (BELGIUM), AUSTRALIA, AND OTHERS OFFERED SUPPORT
FOR A CONSTRUCTIVE APPROACH THAT WOULD USE THE EXISTING UN
MECHANISMS AS FOLLOW-UP. AT MEETING'S END, MEXICO SPELLED
OUT THAT THERE WERE NOW SEVERAL OPTIONS: 1) A "FRESH
LOOK" AT THE ISSUES BY ASKING THE SYG TO APPOINT THE
EXPERTS GROUP, 2) ASKING THE CND TO FOLLOW-UP AND WITH A
CLEAR MANDATE, OR 3) DEFERRING IT ALL TO THE CND TO DECIDE
WHAT THEY WANT. MEXICO WILL HOST SEVERAL MORE MEETINGS,
OCTOBER 8 AND OCTOBER 14. (BLACKWOOD)

PAHO: ELECTION ACTIVITIES

MELINDA KIMBLE AND SURGEON GENERAL JOYCELYN ELDERS
SEPARATELY MET TODAY WITH THE COLOMBIAN CANDIDATE FOR PAHO
DIRECTOR, DR. JAIME ARIAS. IN BOTH INSTANCES, INSTEAD OF
PRESENTING A PROGRAM FOR THE FUTURE OF PAHO, ARIAS TURNED
THE TABLES AND ASKED HIS INTERLOCUTORS FOR THEIR VIEWS.
ALSO, IN BOTH INSTANCES THE COLOMBIAN MINISTER OF HEALTH,
WHO CAME TO INTRODUCE THE CANDIDATE, DID MORE TALKING THAN
ARIAS. ARIAS DID COMPLAIN THAT, WITH PAHO HAVING AN
"INSIDE CANDIDATE" (ASSISTANT DIRECTOR GEORGE ALLEYNE OF
BARBADOS, STRONGLY SUPPORTED BY DIRECTOR MACEDO), HE
FEELS THE SITUATION IS UNFAIR TO AN OUTSIDER, AND HE SAID
HE WAS SEEKING THE OPPORTUNITY TO DEBATE THE OTHER
CANDIDATES IN AN OPEN MANNER.

ON ANOTHER FRONT, THERE WAS A RUMOR THAT SENSING THE
UNITED STATES DID NOT WISH TO RETAIN THE DEPUTY DIRECTOR
POSITION, ALLEYNE HAS DECIDED TO OFFER IT TO AN ARGENTINE
IN ORDER TO GET THE BADLY NEEDED ARGENTINA VOTE. AND THE
ELECTION IS STILL A YEAR AWAY' (BOYER)

FAHO 1994-95 BUDGET ADOPTED

WITH (ASTOUNDINGLY) NO COMMENT FROM THE FLOOR, EXCEPT FOR
NEIL BOYER'S INTERVENTION OF RELUCTANT SUPPORT IN A TIME
OF FINANCIAL CRISIS, THE PAHO DIRECTING COUNCIL THIS
MORNING ADOPTED ITS BUDGET FOR 1994-95. (THE BUDGET
PROVIDES FOR 7.8 PERCENT NOMINAL GROWTH, BUT WITH
ASSESSMENT INCREASES OF 11.56 PERCENT. THE U.S. SHARE,
59.44 PERCENT, WILL AMOUNT TO DOLLARS 49.4 MILLION IN EACH
YEAR OF THE BIENNIUM. (BOYER)

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PAHO HEADQUARTERS BUILDING: MORELLA STAFF STILL BUSY

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A STAFFER FOR CONGRESSWOMAN MORELLA CALLED YESTERDAY TO
ASK FOR THE DOCUMENT THAT FORBIDS PAHO FROM SPENDING ANY
OF ITS REGULAR BUDGET FOR CAPITAL IMPROVEMENTS. HE SAID
THAT SEVERAL CONGRESSMEN ON THE APPROPRIATIONS COMMITTEE
WANTED TO HAVE THIS ON RECORD. WE SUPPLIED HIM WITH
GOVERNING BODY RESOLUTIONS THAT SAY THE PROJECT MUST BE
UNDERTAKEN WITHOUT IMPACT ON THE REGULAR BUDGET, AND
ASSURED HIM THAT THE PROJECT AS PROPOSED WOULD NOT REQUIRE
ANY RESORT TO THE REGULAR BUDGET, BUT HE SID THE
COMMITTEE JUST WANTED TO HAVE THIS TEXT ON FILE. (LOOK
FOR TROUBLE) (BOYER)

8. D

NO REPORT.

9. DHS

NO REPORT.

10. E

NO REPORT. WHARTON

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LINE3: O 240210Z NOV 94

LINE4: FM USMISSION USUN NEW YORK

OSRI: RUCNDT

DTG: 240210Z NOV 94

ORIG: USMISSION USUN NEW YORK

TO: RUEHC/SECSTATE WASHDC IMMEDIATE 1230

INFO: RUEHJB/AMEMBASSY BUJUMBURA 0480

RUEHLGB/AMEMBASSY KIGALI 0080

RUEHNR/AMEMBASSY NAIROBI 0359

RUEHDK/AMEMBASSY DAKAR 0173

RUEHTU/AMEMBASSY TUNIS 0939

RUEHBS/AMEMBASSY BRUSSELS 1807

RUEHRO/AMEMBASSY ROME 2546

RUEKJCS/SECDEF WASHDC

RUEKJCS/OSD WASHDC

RUEADWW/NSC WASHDC

RUEKJCS/JOINT STAFF WASHDC

RUEADWW/WHITEHOUSE WASHDC

RUEHGG/UN SECURITY COUNCIL COLLECTIVE

RUEHDR/AMEMBASSY DAR ES SALAAM 0717

RUEHKI/AMEMBASSY KINSHASA 0468

RUEHDS/AMEMBASSY ADDIS ABABA 1420

RUEHGV/USMISSION GENEVA 6741

RUEHKM/AMEMBASSY KAMPALA 0761

SUBJ: RWANDA: USUN PLAN OF ACTION

TEXT:

~~CONFIDENTIAL~~ USUN NEW YORK 005222

NSC FOR CLARKE

STATE FOR BUSHNELL AND BRIMS

OSD FOR RWANDA TASK FORCE

JCS FOR J-5

E.O.12356: DECL:OADR

TAGS: MARR, PREL, PHUM, MOPS, RW, UNSC,

SUBJECT: RWANDA: USUN PLAN OF ACTION

1. ~~CONFIDENTIAL~~. ENTIRE TEXT.

2. SUMMARY. BEFORE THE END OF NOVEMBER, THE SECURITY COUNCIL SHOULD FINALIZE A PRESIDENTIAL LETTER TO THE SYG ON SECURITY IN THE CAMPS AND ADOPT A RESOLUTION EXTENDING UNAMIR'S MANDATE FOR 6 MONTHS. IN ORDER TO ACT ON THE PRESIDENTIAL LETTER AND THE UNAMIR RESOLUTION BY THE END OF THE MONTH, USUN MUST RECEIVE DRAFTS FROM THE DEPARTMENT BY COB

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FRIDAY.

3. AS A SUPPLEMENT TO THE SYG'S PREFERRED OPTION FOR SECURITY IN THE CAMPS, USUN PROPOSES A GRADUATED INTEGRATED RESPONSE. BEFORE DEPLOYING A 3 BATTALION PEACEKEEPING FORCE IN THE ZAIRIAN CAMPS, WE SUGGEST BEGINNING WITH A SMALLER HUMANITARIAN SECURITY OPERATION WHILE DEVELOPING THE POLITICAL AND ECONOMIC TRACKS. END SUMMARY.

UNAMIR RENEWAL

4. WE HAVE TWO RESOLUTIONS TO GET THROUGH THE COUNCIL IN THE NEXT MONTH. THE FIRST IS THE UNAMIR MODATE RENEWAL. WE DO NOT EXPECT ANY SIGNIFICANT PROBLEMS IN THE COUNCIL ON THIS. WE WILL CIRCULATE A DRAFT RESOLUTION TO COUNCIL MEMBERS ON MONDAY, NOVEMBER 28 AND PLAN TO ADOPT IT ON WEDNESDAY THE 30TH. IN ORDER TO MEET THIS SCHEDULE WE WILL NEED TO RECIEVE A DRAFT RESOLUTION FROM THE DEPARTMENT BY COB FRIDAY.

CAMP SECURITY RESOLUTION

5. WE WILL ATTEMPT TO ACHIEVE A CAMP SECURITY RESOLUTION IN A TWO STEP PROCESS. THE FIRST STEP WILL BE A LETTER FROM THE PRESIDENT OF THE SECURITY COUNCIL TO THE SECRETARY-GENERAL THAT INDICATES WHICH OPTION THE COUNCIL FAVORS, AND ASKS FOR FURTHER SPECIFIC INFORMATION.

6. WE PROPOSE THAT THE LETTER ASK FOR THE FOLLOWING INFORMATION: 1) A POLITICAL FRAMEWORK TO SUPPORT A UN MISSION IN THE CAMPS--I.E., A MECHANISM FOR INITIATING TALKS BETWEEN THE GOVERNMENT OF RWANDA AND HUTU LEADERS; 2) COST AND TROOP AVAILABILITY INFORMATION ON THE SYG RECOMMENDED OPTION A; 3) A PROPOSAL FOR A MORE MODEST HUMANITARIAN OPTION (NOT INCLUDED IN THE REPORT) AS A PRELIMINARY STEP TO OPTION A (SEE PARAS 9-12 FOR MORE DETAILS). THE LETTER SHOULD ALSO DIRECT THE SYG TO SEND OUT A MISSION TO ASSESS THE UNHCR POLICE SECURITY OPTION AS REQUESTED IN PARAGRAPH 15 OF THE SYG REPORT.

7. IN ORDER FOR THE SECURITY COUNCIL TO ACT ON THE PRESIDENTIAL LETTER BEFORE THE END OF THE MONTH, USUN MUST RECEIVE A DRAFT LETTER FROM THE DEPARTMENT BY COB FRIDAY. WE WILL THEN CIRCULATE IT IN THE COUNCIL ON MONDAY, NOVEMBER 28 AND FINALIZE IT ON TUESDAY OR WEDNESDAY.

8. ONCE WE RECEIVE THE SYG RESPONSE TO THE LETTER, WE WILL MOVE AHEAD WITH A RESOLUTION. IF WE ARE TO

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ADOPT A RESOLUTION BEFORE THE CHRISTMAS BREAK, WE WILL NEED SYG FEEDBACK BY DECEMBER 14. THIS WILL LEAVE A WEEK AND A HALF TO MAKE A USG DECISION ON

THE NEW OPERATION AND ADOPT A RESOLUTION IN THE COUNCIL.

GRADUATED, INTEGRATED RESPONSE

9. INTERAGENCY DISCUSSIONS, YESTERDAY'S FRIENDS MEETING AND INITIAL SECURITY COUNCIL DISCUSSIONS HAVE ALL RAISED THE ISSUES OF A POLITICAL FRAMEWORK AND AN ECONOMIC PROGRAM (THE SECURITY COUNCIL DISCUSSION ON RWANDA WAS POSTPONED UNTIL MONDAY AFTER OPENING COMMENTS BY A FEW DELEGATIONS). UNLESS HUTU LEADERS AND THE GOVERNMENT OF RWANDA ARE ENGAGED IN A PRODUCTIVE POLITICAL DIALOGUE, A UN OPERATION COULD BECOME PEACE ENFORCEMENT INSTEAD OF PEACEKEEPING. THIS IS THE CASE EVEN WITH THE SYG'S MORE PRAGMATIC OPTION A. WITHOUT AN ECONOMIC PROGRAM INSIDE RWANDA, REFUGEES WILL HAVE LITTLE INCENTIVE TO RETURN AND COULD EVEN PROVE A DESTABILIZING FORCE IF THEY RETURNED IN LARGE NUMBERS.

10. USUN PROPOSES THE FOLLOWING GRADUATED PLAN AS A WAY TO DEAL WITH THE POLITICAL AND ECONOMIC ISSUES WHILE STILL ADDRESSING THE SECURITY CONCERNS:

PHASE I: CIVILIAN CONTRACT FOR DAYTIME SECURITY OF HUMANITARIAN OPERATIONS (UNHCR MODEL).

PHASE II: ADD A NEW FORCE IN ZAIRE (ABOUT 1 BATTALION OF 1000 TROOPS) TO SUPPORT HUMANITARIAN RELIEF OPERATIONS.

PHASE II: EXPAND SYG'S OPTION A (3 BATTALIONS OF 3,000 TROOPS) TO ESTABLISH SECURE AREAS AND ENCOURAGE REPATRIATION.

11. DURING PHASE I AND II, THE UN MUST INITIATE A SUBSTANTIVE POLITICAL DIALOGUE BETWEEN THE GOVERNMENT OF RWANDA AND HUTU LEADERS (INCLUDING THOSE IN THE CAMPS) IN ORDER TO DEVELOP A POLITICAL FRAMEWORK TO SUPPORT A LARGER PEACEKEEPING DEPLOYMENT. DURING THIS PERIOD THE UN MUST ALSO COORDINATE A SIGNIFICANT ECONOMIC ASSISTANCE PROGRAM TO THE GOVERNMENT OF RWANDA TO PREPARE FOR THE RETURN OF REFUGEES.

12. PHASE III SHOULD BE APPROVED ONLY WHEN THE POLITICAL AND ECONOMIC FRAMEWORKS ARE DEVELOPED TO THE EXTENT THAT THE UN CAN OPERATE IN THE CAMPS (IN CHAPTER VI ENVIRONMENT) AND RWANDA CAN SUPPORT LARGE-SCALE REFUGEE RETURNS.

13. THE PROPOSED OPTION WOULD ACHIEVE THE MINIMAL GOAL OF ADDRESSING THE SECURITY CONCERNS OF THE NGOS AND ALLOWING HUMANITARIAN OPERATIONS IN THE CAMPS TO CONTINUE. ONCE THE POLITICAL AND ECONOMIC CONDITIONS ALLOW FOR A MORE AMBITIOUS PEACEKEEPING OPERATION, THE SYG'S OPTION A CAN BE PURSUED.

14. BUJUMBURA AND KIGALI MINIMIZE CONSIDERED.

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