
Clinton Presidential Records

Mandatory Declassification Review

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- Very unclear who did what to whom, politically situation.
Army + RPF vs. PG.
- * - UN allows Belgians to take off blue helmets.
- * - US ~~E-5A~~, once parachutes in. # US supply C-141's.
- Amb's. preferred option - leave + go overland by convoy.
Permission to leave by State.

* - Help re others ?

4,500 Germans.
2,000 Belgians.

1. Faulkner recommendation.
- 2.

506(a)(2)

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WHITE HOUSE SITUATION ROOM

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PRT: BERGER FUERTH ITOH KENNEY ~~LAKE~~ REED SIT SODERBERG WOLIN
SIT: BEERS CLARKER DARRAGH DESHAZER FILE RICE STEINBERG SUM SUM2 VAX

<PREC> IMMEDIATE <CLAS> ~~CONFIDENTIAL~~ <DTG> 081924Z APR 94

FM AMEMBASSY PARIS

TO RUEHC/SECSTATE WASHDC NIACT IMMEDIATE 2958
INFO RUEHLGB/AMEMBASSY KIGALI NIACT IMMEDIATE 5601
RUEHJB/AMEMBASSY BUJUMBURA NIACT IMMEDIATE 0393
RUEHBS/AMEMBASSY BRUSSELS IMMEDIATE 7105
RUSNNOA/USEUCOM VAIHINGEN GE IMMEDIATE
RUEHKI/AMEMBASSY KINSHASA IMMEDIATE 0922
RUTAKM/AMEMBASSY KAMPALA IMMEDIATE 2855
RUEHDR/AMEMBASSY DAR ES SALAAM PRIORITY 6449
RUCNDT/USMISSION USUN NEW YORK PRIORITY 1577
RUEHDS/AMEMBASSY ADDIS ABABA 6490
RUEHCO/AMEMBASSY COTONOU 7906
RUFHGI/AMEMBASSY BANGUI 0524
RUEHOT/AMEMBASSY OTTAWA 4156
RUEKJCS/SECDEF WASHDC//ISA/AF//
~~CO N F I D E N T I A L~~ PARIS 09625

E.O. 12356: DECL: OADR

TAGS: PREL, PGOV, UN, FR, RW

SUBJECT: WGRW01: FRENCH AGREEMENT TO TAKE CONTROL OF
- KIGALI AIRPORT; APRIL 8, 2030 HRS LOCAL TIME

1. ~~CONFIDENTIAL~~ - ENTIRE TEXT.

2. WE SPOKE WITH COL. MICHEL RIGOT, AFRICAN AFFAIRS
ADVISOR TO THE MINISTER OF DEFENSE, AT 2030 HRS ON
APRIL 8 WHO CONFIRMED TO US THAT FOLLOWING DISCUSSIONS
WITH THE GOVERNMENT OF BELGIUM IN BRUSSELS, THE GOF HAS
AGREED TO TAKE CONTROL OF THE AIRPORT IN KIGALI TO
PERMIT THE EVACUATION OF FOREIGN NATIONALS DUE TO THE
DETERIORATING SECURITY SITUATION. HE STATED THAT THE
OPERATION WOULD BE CONDUCTED IN FULL COORDINATION WITH
THE BELGIAN FORCES IN KIGALI.

3. THE FRENCH TROOPS WILL COME FROM GOF OPERATIONAL
TROOPS STATIONED IN THE C.A.R.; RIGOT EXPECTS THE FORCE
TO NUMBER BETWEEN 100-200. HE STATED THAT THE RWANDAN
MILITARY COMMAND HAS BEEN CONTACTED AND AGREED TO THE
FRENCH OPERATION.

EO 13526 1.4b, EO 13526 1.4d

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2011-0268-M
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EO 13526 1.4b, EO 13526 1.4d

4. RIGOT WAS NOT ABLE TO PROVIDE ANY INFORMATION THE EXPECTED ARRIVAL TIME OF THE FRENCH FORCES IN KIGALI SINCE SOME DETAILS OF THE EXPEDITION ARE STILL BEING DEVELOPED. HE ADDED THAT THE SEIZURE WOULD TAKE PLACE "AS QUICKLY AS POSSPBLE."

5. RIGOT STATED THAT HE BELIEVES/BELIEVES THAT THE FRENCH JOINT CHIEFS OF STAFF, ADMIRAL LANXADE, HAS CONVEYED THIS INFORMATION TO HIS U.S. COUNTERPART. RIGOT ADDED THAT THE FRENCH DEFENSE ATTACHE IN WASHINGTON WILL BE INFORMED SHORTLY.

6. BUJUMBURA AND KIGALI MINIMIZE CONSIDERED.

HARRIMAN

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<MSGID> M0982882

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PAGE 01 OF 03

PRT: BERGER FUERTH ITOH KENNEY LAKE REED SIT SODERBERG WOLIN
SIT: BEERS CLARKER DARRAGH DESHAZER FILE MITCHELL RICE STEINBERG SUM SUM2 VA

<PREC> IMMEDIATE <CLAS> ~~CONFIDENTIAL~~ <DTG> 081900Z APR 94

FM AMEMBASSY BRUSSELS

TO RUEHC/SECSTATE WASHDC NIACT IMMEDIATE 6384
INFO RUEKJCS/JCS WASHDC IMMEDIATE
RUEKJCS/SECDEF WASHDC//OASD/ISP// IMMEDIATE
RUSNTCC/USEUCOM VAIHINGEN GE//J3//J4/BATTLE STAFF// IMMEDIATE
RHCUAAA/CINCTRANS SCOTT AFB IL//J3/J4// IMMEDIATE
RHFQAAA/HQUSAFE RAMSTEIN AB GE//CC/DC/IN// IMMEDIATE
RUEKJCS/DIA WASHDC IMMEDIATE
RUEHFR/AMEMBASSY PARIS IMMEDIATE 7276
RUEHLGB/AMEMBASSY KIGALI IMMEDIATE 1578
RUEHJB/AMEMBASSY BUJUMBURA IMMEDIATE 0068
RUEHDR/AMEMBASSY DAR ES SALAAM IMMEDIATE 0916
RUTAKM/AMEMBASSY KAMPALA IMMEDIATE 0408
RUEHNR/AMEMBASSY NAIROBI IMMEDIATE 0031
RUCNDT/USMISSION USUN NEW YORK IMMEDIATE 0430
~~CONFIDENTIAL~~ SECTION 01 OF 02 BRUSSELS 04005
PLEASE PASS NSC
DEPARTMENT FOR AF/C AND EUR/NE
E.O. 12356: DECL: OADR
TAGS: PREL, MOPS, BE, RW, BE, FR, BY
SUBJECT: WGRW01: BELGIAN COUNCIL OF MINISTERS MEETS:
DECIDES ON EVACUATION OF KIGALI FOR AIR;
ASKS FOR US SUPPORT
REFS: A) BRUSSELS 3967; B) BRUSSELS 3963;
C) BRUSSELS 3956 AND PREVIOUS

1. *f* - ENTIRE TEXT
2. BELGIAN COUNCIL OF MINISTERS (CABINET) CONCLUDED ITS
DISCUSSIONS AFTER 6 P.M. APRIL 8. PM DEHAENE CALLED AMB.
BLINKEN. THIS CALL WAS FOLLOWED BY ANOTHER CONVERSATION
WITH DIPLOMATIC ADVISOR TO THE PM, DOMINIQUE STRUYE. BOTH
ADVISED THE FOLLOWING:

-- PM DEHAENE HAD JUST SPOKEN TO BOUTROS-GHALI. DEHAENE
ASKED THAT THE UN CONTINGENT IN RWANDA BE REINFORCED. THE
GOB'S MAIN CONCERN WAS TO OBTAIN A QUALITATIVE IMPROVEMENT
IN THE SECURITY SITUATION OF THE BELGIAN BLUE HELMETS.
THE QUALITATIVE IMPROVEMENT DOES NOT/NOT MEAN AN INCREASE
IN BELGIAN BLUE HELMETS BUT RATHER ENHANCED EQUIPMENT
AND/OR FIREPOWER.

-- THE GOB UNDERSTANDS THAT CHANGING THE UNAMIR MANDATE
MAY PROVE TO BE TIME-CONSUMING AND, THEREFORE IS ANXIOUS
TO PROCEED WITH THE QUALITATIVE IMPROVEMENT NOW AND TACKLE

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THE MANDATE QUESTION LATER.

-- THE GOB WANTS TO SEND A REINFORCED BATTALION (APPROXIMATELY 800 PARACOMMANDOS) WHICH WILL BE USED TO CONDUCT A HUMANITARIAN EVACUATION OPERATION. THIS OPERATION WILL BE KEPT TOTALLY DISTINCT FROM THE UN PKO OPERATION IN WHICH BELGIUM NOW PARTICIPATES.

-- THE GOB ALSO INFORMED THE SYG THAT IF AN EXPANDED UNAMIR MANDATE REQUIRED MORE UN PEACEKEEPING TROOPS, BELGIUM WOULD NOT BE ABLE TO PROVIDE ADDITIONAL MEN FOR AN EXPANDED UNAMIR. THE UN WOULD HAVE TO LOOK ELSEWHERE FOR ADDITIONAL TROOPS.

-- THE GOB INTENDS TO CONTINUE FULFILLING ITS OBLIGATIONS TOWARDS THE UN AND WILL NOT WITHDRAW ITS MEN FROM UNAMIR AFTER THE REINFORCED BATTALION COMPLETES THE EVACUATION OF EXPATRIATES.

-- DEHAENE TOLD BOUTROS-GHALI THE BELGIANS WANT TO USE THE AIRPORT TO EVACUATE EXPATRIATES. BEGIN VERY CLOSE HOLD INFORMATION. WE UNDERSTAND THAT THE FRENCH MAY BE PART OF THE PLANNING PROCESS TO SECURE THE AIRPORT. HOWEVER, WE HAVE BEEN ASKED BY THE PM'S OFFICE TO TREAT THIS INFORMATION WITH THE UTMOST DISCRETION AS COORDINATION IS TAKING PLACE AT THE HIGHEST LEVELS OF THE FRENCH AND BELGIAN GOVERNMENTS. END VERY CLOSE HOLD INFORMATION.

-- PM DEHAENE FORMALLY ASKED THE AMBASSADOR FOR HELP FROM THE UNITED STATES. HE ASKED THAT CONSULTATION WITH OUR MILITARY ON EVACUATION PROCEDURES BEGIN IMMEDIATELY (SEPTEL). DEHAENE ALSO ASKED FOR LOGISTICAL AND TRANSPORT HELP FROM THE U.S. FOR THE EVACUATION. US EMBASSY DAO AND ODC WILL WORK WITH THE BELGIAN MILITARY TO DEFINE EXACTLY WHAT SUPPORT THEY ARE REQUESTING. WE ASSUME THIS IS ALONG THE LINES OF THE REQUEST PROVIDED IN BRUSSELS 3967.

3. COMMENT. THE CONVERSATIONS BETWEEN PM DEHAENE AND THE AMBASSADOR AND DIPLOMATIC ADVISOR STRUYE AND THE

~~CONFIDENTIAL~~ SECTION 02 OF 02 BRUSSELS 04005

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DEPARTMENT FOR AF/C AND EUR/NE

E.O. 12356: DECL: OADR

TAGS: PREL, MOPS, BE, RW, BE, FR, BY

SUBJECT: WGRW01: BELGIAN COUNCIL OF MINISTERS MEETS:

DECIDES ON EVACUATION OF KIGALI FOR AIR;

ASKS FOR US SUPPORT

AMBASSADOR IMMEDIATELY PRECEDED A CALL FROM DAS BUSHNELL WHO INFORMED US SEC. CHRISTOPHER HAS GIVEN VERBAL APPROVAL TO COOPERATE ON CONTINGENCY PLANNING ONLY REPEAT ONLY FOR THE PURPOSE OF EVACUATING CIVILIANS FROM RWANDA. POST IMMEDIATELY CONTACTED THE PM'S OFFICE TO TRANSMIT THIS

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WHITE HOUSE SITUATION ROOM

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INFORMATION. THE PM'S OFFICE EXPRESSED APPRECIATION FOR THE QUICK RESPONSE. END COMMENT.

4. OTHER INFORMATION RECEIVED FROM THE BELGIANS AND PASSED TO THE RWANDA WORKING GROUP AT THE DEPARTMENT OF STATE BY PHONE EARLIER DURING THE DAY APRIL 8 INCLUDED THE FOLLOWING:

-- BELGIAN NATIONAL/NATIONAL TROOPS IN THE GISENYE DISTRICT OF NORTHWESTERN RWANDA, WHERE THE SITUATION HAS REPORTEDLY BEEN BAD, ESCORTED A GROUP OF SOME 100 EXPATRIATES TO THE RWANDAN BORDER WITH ZAIRE AT GOMA. THE GROUP WAS AT THE BORDER BY AFTERNOON APRIL 8 BUT HAD NOT BEEN ALLOWED BY RWANDAN AUTHORITIES TO CROSS INTO ZAIRE. THE BELGIANS DID NOT KNOW IF THERE WERE ANY AMERICANS IN THIS GROUP.

-- AT 6 P.M. BELGIAN TIME APRIL 8, A BELGIAN MFA OFFICIAL IN THE MINISTER'S CABINET TOLD POLCOUNS THAT BELGIAN MILITARY SOURCES STATED THE SITUATION IN RWANDA WAS WORSENING. IN KIGALI, THE SITUATION VARIED BY NEIGHBORHOOD, BUT RPF FIGHTERS HAD NOW LEFT THE CAMPS AND WERE FIGHTING WITH RWANDAN PRESIDENTIAL GUARD. EXPATRIATES WERE NOT EXEMPT FROM THE VIOLENCE. THE MILITARY HAD CONFIRMED REPORTS THAT BELGIAN WOMEN HAD BEEN RAPED AND OTHER FOREIGNERS THREATENED IN ADDITION TO THE BELGIAN UNAMIR SOLDIERS KILLED APRIL 7. THE BELGIAN MILITARY HAD ADVISED THE COUNCIL OF MINISTERS THAT IT WOULD BE DISASTROUS TO WAIT EVEN 24 HOURS FOR A GO-AHEAD TO START AN EVACUATION.

5. BUJUMBURA AND KIGALI MINIMIZE CONSIDERED.

BLINKEN

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<MSGID> M0982814

WHITE HOUSE SITUATION ROOM

INTELLIGENCE NOTE

CONFIDENTIAL

April 8, 1994
1300 EDT

RWANDA: Situation Update

Heavy fighting in the streets of Kigali continues between military forces and the rebel Rwandan Patriotic Front (RPF). Embassy Kigali reports military units have lost all discipline. Press reports violence is clearly aimed at Rwandans and not at Westerners. In Kigali, over 200 local Rwandans climbed the wall of Ambassador Flaten's residence seeking refuge. Five UNAMIR troops were dispatched to guard residence, but have not yet arrived.

As of about 12 hours ago, human rights activist Monique Mujawamariya was still alive, according to DCM Leader who spoke with her at that time. Embassy staff believes her life is in grave danger if anyone in Kigali discovers her whereabouts; it is keeping that information extremely close hold. The embassy is attempting to get UNAMIR assets to protect her, but will only consult face-to-face for security reasons.

At a Seventh Day Adventist school overrun by rebels in Mudende, north of Kigali, 21 American faculty members are trapped. Over 20 locals have already been killed there. Embassy has been in contact by phone and is trying to buy safe passage with help from Belgians.

Boutros Ghali has asked his UN Special Representative in Rwanda to take whatever steps necessary to guarantee security for Kigali and the entire country. Meanwhile, 4,000 refugees have reportedly fled Rwanda into Tanzania.

The Belgian Military Joint Staff has determined there are no good military options to reinforce UNAMIR troops in Kigali, but continues contingency planning. Belgian UNAMIR troops are scattered throughout Kigali and are considered an ineffective fighting force. Operations plans will mirror previous Belgian operations in Zaire. The main force of 750 paracommandos would deploy to a forward staging base in central Africa. This may require US airlift assets. An advance party would then be helicoptered to Kigali, secure the airport, and be followed by the main force. The Belgian cabinet as of 1300 EDT remains in session discussing evacuation plans.

(b)(3)

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Declassify on: OADR

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RWANDA		
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<input checked="" type="checkbox"/> BERGER	HOLL	<input checked="" type="checkbox"/> BEERS
<input checked="" type="checkbox"/> SOEDERING	LEIBOWITZ	<input checked="" type="checkbox"/> RICE
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ANDRONICO	SATTERFIELD	<input checked="" type="checkbox"/> MARRIS
DANVERS	LAJIMON	<input checked="" type="checkbox"/> ALDR
KRECZKO	ROTH	<input checked="" type="checkbox"/> CLEMENTS
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WHITMAN	STERNBERG	<input checked="" type="checkbox"/> COAKES
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WALSH	MOZINA	<input checked="" type="checkbox"/> ALEXANDER
PUNKE		<input checked="" type="checkbox"/> BURGUS
	CLAUSSEN	<input checked="" type="checkbox"/> BLOCH

Log book's presentable id.

235 Americans.

- Amb. - 5 UN, 200 outside.
- 21 US teachers/dependents
locked in school in No.
Lwala Lele.
- 3 following exercises:
 - Belgian in Brussels
Fr. battalion in Bangui (800 men)
Belgian unit on alert.
 - People in Burundi
getting convoy ready.
 - Reasons regarding
convoy and "militia" in
the Zairean merie.
 - EUCOM warning order.
Working it.
- Kigali airfield - 4 armed on runway
blocking it. Known advised "do not
cross at runway or drive from the perimeter"



9408141

United States Department of State

Washington, D.C. 20520

April 8, 1994

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DECL: OADR

MEMORANDUM FOR ANTHONY LAKE
THE WHITE HOUSE

SUBJECT: Response to Belgian Request

Secretary of State Christopher and Deputy Secretary of Defense Deutsch have agreed to respond positively to the Belgian Prime Minister's request that the U.S. authorize cooperative emergency planning for the evacuation of American citizens and expatriates from Rwanda providing that the military action pertains to evacuation only.

A handwritten signature in black ink, appearing to read "M. Grossman".

Marc Grossman
Executive Secretary

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Drafted:AF/C:ARender
4/8/94, 7-6614
W-SECA 3512

Clearances:AF:PBushnell
S/S:TFilipek

ST.

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2011-0268-M
8/18/15 KBM

United States Department of State
Washington, D.C. 20520

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AL STATE
BUREAUS &
OFFICES

ADDITIONAL:

DGP

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OTHER

AGENCIES:

ID

SIA (LDX)

IA (LDX)

ENERGY (LDX)

BIS (LDX)

CS (LDX)

MCC (LDX)

MIC (LDX)

SA (LDX)

SC (LDX)

ISOC (LDX)

ECDEF (LDX)

REAS (LDX)

HSR (LDX)

**EXECUTIVE SECRETARIAT
OPERATIONS CENTER
WGRW01**
SITUATION REPORT NO. 4
SITUATION AS OF 1230 EDT, 04/08/94 EDT,

- (U) 200 Rwandan civilians scaled the Ambassador's residence's wall fleeing from a firefight across the street between RPF and Government forces. Stray bullets killed at least one Rwandan child and wounded others. No Americans have been hurt. Five UNAMIR soldiers were sent to the residence, but withdrew unilaterally after the situation subsided. We are trying to get UNAMIR to return. The Rwandan military also said it was willing to help but has sent no troops. (Embassy Kigali Telcon)
- (U) Twenty-one American civilians affiliated with a Seventh Day Adventist mission school are in danger in the town of Mudende. As of 11:30 EDT, they were attempting to negotiate with a Rwandan mob which yesterday killed 20 Rwandans. Elsewhere, Americans are reported safe. (Embassy Kigali Telcon)

- (U) In Kigali, fighting is shifting from the center of town toward residential areas. About 200 RPF troops are battling GOR forces, while rogue elements in the GOR military are killing civilians. Other RPF forces are still in their compound at the CND. (Embassy Telcon)
- (U) Remaining members of the Government (mostly MRND) met with the military command today to discuss restoring order. UNAMIR Commander Dallaire is attempting to establish a truce between the GOR military and the RPF. He met with GOR military leaders, who seemed amenable to a truce. (Embassy Telcon)
- (S) Gendarmerie COS Ndindiliymana agreed to provide escort to the southern border for a possible U.S. evacuation overland, as long as the RPF agrees to stop the fighting. (Embassy Telcon)
- (U) The Working Group is in phone contact with Laura Lane at the Embassy. The Ambassador's phone line is out, and he can only communicate by radio. (Embassy Telcon)

ARLENE R
ARLENE RENDER
COORDINATOR

MARK KENN
MARK KENNON
SENIOR WATCH OFFICER

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<PREC> IMMEDIATE <CLAS> ~~CONFIDENTIAL~~ <DTG> 081037Z APR 94

FM AMEMBASSY BRUSSELS

TO RUEHC/SECSTATE WASHDC NIACT IMMEDIATE 6354
INFO RUEHLGB/AMEMBASSY KIGALI IMMEDIATE 1572
RUEHJB/AMEMBASSY BUJUMBURA IMMEDIATE 0062
RUEHFR/AMEMBASSY PARIS IMMEDIATE 7266
RUEHDR/AMEMBASSY DAR ES SALAAM IMMEDIATE 0910
RUTAKM/AMEMBASSY KAMPALAKIMMEDIATE 0404
RUEHNR/AMEMBASSY NAIROBI IMMEDIATE 0025
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RUSNTCC/USEUCOM VAIHINGEN GE//J3/J4/BATTLE STAFF//IMMEDIATE
RHCUAAA/CINCTRANS SCOTT AFB IL//J3/J4//IMMEDIATE
RHFQAAA/HQUSAFE RAMSTEIN AB GE//DC// IMMEDIATE
RUEKJCS/DIA WASHDC IMMEDIATE
~~CONFIDENTIAL~~ BRUSSELS 03953

E.O. 12356: DECL: OADR

TAGS: PGOV, PREL, PHUM, PREF, KDEM, RW, BY, BE

SUBJECT: CLAES ASKS SYG FOR CHANGE IN UNAMIR MANDATE; ASKS
FOR USG VIEWS AND SUPPORT

REF: A) JOHNSON MCCULLEY TELCON OF 4/8

1. ~~CONFIDENTIAL~~ - ENTIRE TEXT.

2. THIS IS AN ACTION CABLE. URGENT ACTION REQUESTED IN
PARA 4 BELOW.

3. OFFICIAL IN CABINET OF BELGIAN FONMIN CLAES CALLED
EMBASSY MORNING APRIL 8 TO SAY THAT CLAES HAD SPOKEN TO
UNSYG BOUTROS-GHALI MORNING APRIL 8 TO URGE THAT UN
CONSIDER CHANGING/EXTENDING MANDATE OF UNAMIR: A) TO
PROTECT PEOPLE WHO WOULD BE IN DANGER SUCH AS REMAINING
RWANDAN POLITICIANS; AND B) TO ASSIST FOREIGN RESIDENTS
WHO NEED PROTECTION OR WISH TO LEAVE RWANDA IN AN
EVACUATION.

3. CLAES IS PRESSING FOR THIS CHANGE IN UNAMIR MANDATE
BECAUSE HE IS CONSCIOUS OF THE PERNICIOUS PRECEDENT
BELGIUM COULD SET IF IT WERE TO NATIONALIZE ITS TROOPS IN
RWANDA AND TURN THEM TO PERFORMING A NATIONAL MISSION OF
PROTECTION AND EVACUATION. THE BELGIAN MFA OFFICIAL
HINTED AT THE PRECEDENT THAT COULD BE USED BY COUNTRIES
WITH TROOPS IN FORMER YUGOSLAVIA OR ELSEWHERE.

4. ACTION REQUESTED: THE BELGIAN MFA ASKED FOR A
RESPONSE ASAP ON WHAT THE U.S. POSITION WOULD BE ON CLAES'

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WHITE HOUSE SITUATION ROOM

PAGE 02 OF 02

REQUEST. IF POSSIBLE, THE BELGIANS WOULD LIKE US TO SUPPORT THIS REQUEST ASAP WITH THE SYG AND AT THE UN. THE BELGIANS HOPE FOR A RESPONSE FROM THE USG BEFORE THEIR COUNCIL OF MINISTERS MEETS AT 3 PM APRIL 7 LOCAL TIME.

5. BUJUMBURA AND KIGALI MINIMIZE CONSIDERED.

BLINKEN

BT

#3953

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<PREC> IMMEDIATE <CLAS> ~~CONFIDENTIAL~~ <DTG> 081337Z APR 94

FM AMEMBASSY BRUSSELS

TO RUEHC/SECSTATE WASHDC NIACT IMMEDIATE 6366
INFO RUEKJCS/JCS WASHDC IMMEDIATE
RUEKJCS/SECDEF WASHDC//OASD/ISP// IMMEDIATE
RUSNTCC/USEUCOM VAIHINGEN GE//J3//J4/BATTLE STAFF// IMMEDIATE
RHCUAAA/CINCTRANS SCOTT AFB IL//J3/J4// IMMEDIATE
RHFQAAA/HQUSAFE RAMSTEIN AB GE//CC/DC/IN// IMMEDIATE
RUEKJCS/DIA WASHDC IMMEDIATE
RUEHFR/AMEMBASSY PARIS IMMEDIATE 7273
RUEHLGB/AMEMBASSY KIGALI IMMEDIATE 1576
RUEHJB/AMEMBASSY BUJUMBURA IMMEDIATE 0066
RUEHDR/AMEMBASSY DAR ES SALAAM IMMEDIATE 0914
RUTAKM/AMEMBASSY KAMPALA IMMEDIATE 0406
RUEHNR/AMEMBASSY NAIROBI IMMEDIATE 0029
RUCNDT/USMISSION USUN NEW YORK IMMEDIATE 0428
~~CONFIDENTIAL~~ BRUSSELS 03967

PLEASE PASS NSC

DEPARTMENT FOR AF/C AND EUR/NE

E.O. 12356: DECL: OADR

TAGS: PREL, MOPS, BE, RW, BE, FR, BY

SUBJECT: WGRW01: PROPOSED BELGIAN MOD REQUEST FOR SUPPORT

1. ~~C~~ - ENTIRE TEXT

2. EMBASSY DAO OFFICE HAS RECEIVED THE FOLLOWING MESSAGE,
SIGNED BY CHOD GEN. CHARLIER, FROM THE BELGIAN ARMED
FORCED OPERATION CENTER

QUOTE:

REQUEST FOR SUPPORT

BELGIAN JOINT STAFF IS ANTICIPATING AN OFFICIAL REQUEST TO
INVESTIGATE THE POSSIBILITY OF US FORCES PROVIDING
FOLLOWING SUPPORT:

- 1) AIRLIFT SUPPORT OF ONE PARA BN REINFORCED WITH TRACKED
VEHICLES PLUS ONE RECCE SQUADRON ON CVR-T FROM BELGIUM TO
A STAGING AREA IN CENTRAL AFRICA.
- 2) HELICOPTER SUPPORT FOR TRANSPORTATION OF SUFFICIENT
BELGIAN FORCES IN ONE AIRLIFT FROM THE STAGING AREA TO THE
AOR TO SECURE THE AIRFIELD.
- 3) EVENTUALLY MEDICAL SUPPORT.

DETAILS ABOUT THE EXACT COMPOSITION OF FORCES AND LANDING
AIRPORT WILL BE TRANSMITTED AS SOON AS A POLITICAL AND
OPERATIONAL DECISION IS TAKEN. US PARTICIPATION IN THIS
OPERATION WOULD BE WELCOME.

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2011-0268-M
8/18/15 KBH

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PAGE 02 OF 02

SIGNED: J. CHARLIER, LTGEN, JS

END QUOTE

3. COMMENT. THIS MESSAGE IS A HEADS-UP FROM GEN. CHARLIER'S OFFICE TO OUR DAO AND LISTS THE KIND OF EQUIPMENT BELGIAN MOD REQUIRES TO RUN THE OPERATION THEY ARE CURRENTLY PLANNING. POST EMPHASIZES THAT NO RPT NO FORMAL REQUEST HAS YET BEEN MADE BY THE GOB. THE CABINET HAS JUST CONVENED (3:00 P.M. LOCAL TIME) AND WE HAVE NO INFORMATION ABOUT ANY DECISIONS TAKEN. AS SOON AS WE HAVE INFORMATION ON THE CABINET'S DECISION WE WILL INFORM DEPT. END COMMENT.

4. KIGALI AND BUJUMBURA MINIMIZE CONSIDERED.

BLINKEN

BT

#3967

NNNN

<MSGID> M0982103

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WHITE HOUSE SITUATION ROOM

PAGE 01 OF 02

PRT: BERGER FUERTH ITOH KENNEY ~~LAKE~~ REED SIT SODERBERG WOLIN
SIT: BEERS CLARKER DESHAZER FILE MITCHELL MOZENA RICE STEINBERG SUM SUM2 VAX

<PREC> IMMEDIATE <CLAS> ~~SECRET~~

<DTG> 081049Z APR 94

FM AMEMBASSY BRUSSELS

TO RUEHC/SECSTATE WASHDC NIACT IMMEDIATE 6358
INFO RUEKJCS/JCS WASHDC IMMEDIATE
RUEKJCS/SECDEF WASHDC//OASD/ISP// IMMEDIATE
RUSNTCC/USEUCOM VAIHINGEN GE IMMEDIATE
RHCUAAA/CINCTRANS SCOTT AFB IL//J3/J4// IMMEDIATE
RHFQAAA/HQUSAFE RAMSTEIN AB GE//CC/DC/IN RAMSTEIN AFB GE IMMEDIATE
RUEKJCS/DIA WASHDC IMMEDIATE
RUEHFR/AMEMBASSY PARIS IMMEDIATE 7267
RUEHLGB/AMEMBASSY KIGALI IMMEDIATE 1573
RUEHJB/AMEMBASSY BUJUMBURA IMMEDIATE 0063
RUEHDR/AMEMBASSY DAR ES SALAAM IMMEDIATE 0911
RUTAKM/AMEMBASSY KAMPALA IMMEDIATE 0405
RUEHNR/AMEMBASSY NAIROBI IMMEDIATE 0026
RUCNDT/USMISSION USUN NEW YORK IMMEDIATE 0425
~~SECRET~~ BRUSSELS 03956

PLEASE PASS NSC

E.O. 12356: DECL: OADR

TAGS: PREL, MOPS, BE, RW, BE, FR, BY

SUBJECT: WGRW01: INFORMAL BELGIAN REQUEST FOR AIRLIFT FOR
KIGALI

1. ~~SECRET~~ - ENTIRE TEXT. ACTION REQUEST - PARA 3.
2. BELGIAN JOINT CHIEFS PLANNERS ASKED DAO INFORMALLY
APRIL 8 AM WHETHER THE U.S. IS WILLING TO PARTICIPATE IN A
COMBINED OPERATION TO PROTECT AND/OR EVACUATE NATIONALS IN
RWANDA. THE PLANNERS SAID THEY ALREADY HAVE INDICATIONS
FROM FRANCE THAT IT IS WILLING TO PARTICIPATE IN SUCH AN
OPERATION BY CONTRIBUTING FOUR JAGUAR FIGHTER PLANES. THE
MOST URGENTLY NEEDED CONTRIBUTION FROM THE U.S. WOULD BE
AIRLIFT, ALTHOUGH OTHER SUPPORT COULD BE REQUIRED. UNDER
THE MOST LIKELY BELGIAN INTERVENTION SCENARIO, THE GOB
WOULD ORDER A REINFORCED BATTALION-SIZED CONTINGENT
(APPROX 800 TROOPS) TO KIGALI. THE BELGIANS DO NOT/NOT
HAVE LIFT CAPACITY FOR THE EQUIPMENT REQUIRED BY SUCH A
CONTINGENT.

3. ACTION REQUEST: THE GOB COUNCIL OF MINISTERS HAS
SCHEDULED AN URGENT MEETING FOR 1500 LOCAL (0900
WASHINGTON) TO DISCUSS MILITARY AND OTHER OPTIONS IN
RWANDA. IN ORDER FOR THE MILITARY PLANNING TO GO FORWARD
THE BELGIANS MUST KNOW WHETHER THEY CAN COUNT ON
GUARANTEED U.S. STRATEGIC AIRLIFT SUPPORT. PLEASE ADVISE

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URGENTLY WHAT RESPONSE WE CAN GIVE ABOUT U.S. INTENTIONS
TO ENGAGE IN COMBINED OPERATIONS TO THE BELGIAN PLANNERS
WHO WILL BRIEF THE MINISTERS.

4. KIGALI AND BUJUMBURA MINIMIZE CONSIDERED.

BLINKEN

BT

#3956

NNNN

<MSGID> M0981784

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Cable

PREC: IMMEDIATE
CLASS: ~~CONFIDENTIAL~~
LINE1: OAACZYUW RUCNDTA1794 1190058-CCCC--RHEHAAX.
LINE2: ZNY CCCCC ZZH
LINE3: O 290058Z APR 94
LINE4: FM USMISSION USUN NEW YORK
OSRI: RUCNDT
DTG: 290058Z APR 94
ORIG: USMISSION USUN NEW YORK
TO: RUEHC/SECSTATE WASHDC IMMEDIATE 6027
INFO: RUEADWW/NSC WASHDC
RUEHBY/AMEMBASSY CANBERRA 1510
RUEHJB/AMEMBASSY BUJUMBURA 0199
SUBJ: SECRETARY GENERAL SHARES CONCERN ABOUT WAR
CRIMES TRIBUNAL, BURUNDI, RELATIONS WITH USG
TEXT:

~~CONFIDENTIAL~~ USUN NEW YORK 001794
EXDIS
DEPT FOR A/S DOUG BENNET
NSC FOR TONY LAKE
E.O.L2356: DECL:OADR
TAGS: PREL, UN, RW, BY, AS
SUBJECT: SECRETARY GENERAL SHARES CONCERN ABOUT WAR
CRIMES TRIBUNAL, BURUNDI, RELATIONS WITH USG
1. ~~CONFIDENTIAL~~ - ENTIRE TEXT
2. WHILE VISITING USUN TO EXPRESS HIS CONDOLENCES ON
THE DEATH OF FORMER PRESIDENT NIXON, BOUTROS-GHALI
DISCUSSED WITH ME HIS CONCERN ABOUT THE WAR CRIMES
TRIBUNAL, THE UN'S IMAGE IN AFRICA AFTER RWANDA, AND
INTERNATIONAL PERCEPTIONS OF A POOR US-UN RELATIONSHIP.
3. WAR CRIMES TRIBUNAL: THE SYG SAID HE WAS CONSIDERING
APPOINTING DEPUTY PROSECUTOR BLEWITT TO THE POSITION OF
PROSECUTOR NOTWITHSTANDING THE AUSTRALIA'S OBJECTIONS.
4. BURUNDI: REACTING TO AFRICAN CRITICISM OF THE UN
AFTER UNAMIR'S SCALE-DOWN, THE SYG WANTS THE UN TO TAKE
PRO-ACTIVE STEPS IN BURUNDI. HE IS CONSIDERING SENDING
100 TO 200 UN TROOPS LEAVING RWANDA TO BURUNDI AS A
"PREVENTIVE" MEASURE.
5. RELATIONS WITH THE USG: ON HIS TRIPS TO EUROPE AND
ASIA, MANY OF THE SYG'S INTERLOCUTORS EXPRESSED CONCERN
THAT THE UN AND USG ARE PERCEIVED TO BE AT ODDS.
BOUTROS-GHALI WOULD LIKE TO MEET WITH PRESIDENT CLINTON
AFTER BOUTROS' RETURN TO THE US ON MAY 26. HE HAS NOT
SEEN THE PRESIDENT SINCE THE GA AND HAS NOT HAD A WHITE
HOUSE MEETING IN ALMOST A YEAR. IN ADDITION TO
SUBSTANTIVE ISSUES TO DISCUSS, SUCH A MEETING, HE HOPES,
WOULD HELP ALTER INTERNATIONAL PERCEPTIONS THAT THE US
AND UN ARE WORKING AT CROSS PURPOSES.

ALBRIGHT
BT
#1794

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8/18/15 KBH

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SECT: SECTION: 01 OF 01

SSN: 1794

TOR: 940428211937 M1019975

DIST:

SIT: NODIST VAX

Cable

PREC: IMMEDIATE
CLASS: ~~CONFIDENTIAL~~
LINE1: OAACZYUW RUEHOTA2389 1261101-CCCC--RHEHAAX.
LINE2: ZNY CCCCC ZZH (CCY TEXT ADX43B6BD MSI3137)
LINE3: O 052120Z MAY 94 ZDK
LINE4: FM AMEMBASSY OTTAWA
OSRI: RUEHOT
DTG: 052120Z MAY 94
ORIG: AMEMBASSY OTTAWA
TO: RUCNDT/USMISSION USUN NEW YORK IMMEDIATE 0530
RUEHC/SECSTATE WASHDC IMMEDIATE 8696
INFO: RUEADWW/WHITEHOUSE WASHDC PRIORITY
SUBJ: CANADIANS WILL RAISE PREDICTABLE TOPICS
TEXT:

~~CONFIDENTIAL~~

LIMITED OFFICIAL USE OTTAWA 002389
DEPARTMENT FOR EUR/CAN (EHRNMAN)
WHITE HOUSE FOR NSC LAKE AND ITOH
C O R R E C T E D COPY (TEXT PARA 2)
E.O. 12356: N/A
TAGS: OVIP (ALBRIGHT, MADELEINE K.), PGOV, UN, PREL, CA
SUBJECT: CANADIANS WILL RAISE PREDICTABLE TOPICS
REF: (A) USUN 1897; (B) OTTAWA 2366

PRIME MINISTER CHRETIEN

1. PRIVY COUNCIL OFFICE STAFFER TOLD POLMINCOUNS THAT
THEY VIEWED THE MEETING WITH PM CHRETIEN AS MORE OF A
"COURTESY CALL" THAN A SUBSTANTIVE DISCUSSION. THEY
INTEND TO PREPARE THE PM ON OBVIOUS POINTS: PEACEKEEPING
WRIT LARGE AND "WHERE IT MIGHT BE HEADING AT THE UN";
AND SPECIFIC ILLUSTRATIVE SUB CASES (BOSNIA, RWANDA AND
HAITI).

FOREIGN MINISTER OUELLET

2. IN 5 MAY DISCUSSION WITH POLMINCOUNS, DFA'S DIRECTOR
FOR INTERNATIONAL SECURITY AFFAIRS, MARK MOHER, SAID
THAT THE DFA BUREAUCRACY WOULD RECOMMEND (WITH THE
EXCEPTION OF BOSNIA) FOREIGN MINISTER OUELLET RAISE
GENERAL THEMATIC GOC CONCERNs, RATHER THAN GO THROUGH
EACH OF THE WORLD HOT SPOTS.

3. MOHER NOTED THE ISSUES THAT OUELLET WOULD ADDRESS
WERE REFLECTED AT THE OTTAWA 30 APRIL-1 MAY
"BRAINSTORMING" CONFERENCE ON UN PEACEKEEPING.
SPECIFICALLY, WHEN AND HOW THE UN SHOULD RESPOND TO
INTERNATIONAL CRISES? THE GOC BELIEVES MANDATES SHOULD
BE CREDIBLE, CAREFULLY ORCHESTRATED AND APPROPRIATELY
RESOURCED. ONCE AGREED BY THE UN, THEY NEED EFFECTIVE
POLITICAL DIRECTION AND SUPPORT.
4. ON BOSNIA, MOHER NOTED THAT GOC CONCERNs ARE WELL

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KNOWN. HE SUGGESTED THAT "ONCE AGAIN" A PROPOSAL APPEARS TO BE DEVELOPING (REGARDING BRCKO) WHERE THE GOC HAS LITTLE INFORMATION.

DEPUTY DEFENSE SECRETARY FOWLER

5. FOWLER'S SPECIAL ASSISTANT TOLD POLMINCOUNS ON 5 MAY THAT FOWLER WOULD RECEIVE BRIEFING PAPERS ON BOSNIA, HAITI, RWANDA AND THE UN PEACEKEEPING "BRAINSTORMING" CONFERENCE.

BLANCHARD

BT

#2389

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SECT: SECTION: 01 OF 01

SSN: 2389

TOR: 940507044955 M1035081

DIST:

SIT: VAX

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~~SECRET~~HAITI

Political Developments: The military's first reaction to the new sanctions has been, as anticipated, to hunker down.

EO 13526 1.4c, EO 13526 1.4d

On Wednesday, Cedras pushed through the replacement of Aristide by a provisional President, Senior Supreme Court Justice Emile Jonassaint, under Article 149 of the constitution. We have denounced the new regime and reiterated our determination to restore democracy and the legitimate President. The OAS and UN have also rejected the maneuver. The move infuriated Congressional advocates of stronger action to oust the military including force.

Building Pressure on the Military: We are developing a strategy combining diplomacy, sanctions, discussions on reconfiguring the UN Mission and possible other actions. Our goals are to continue the restoration of our domestic, international and internal Haitian credibility begun May 8 and convey to the Haitian military that staying will be worse than leaving. Bill Gray, who will play a critical role in this, will be this afternoon for initial briefings. He will also drop by with NGO's we are seeing. We will discuss with him our thoughts on his role with the Hill, internationally and in Haiti.

Leon Fuerth is chairing an interagency sanctions task force modeled on the successful Serbia experience. You signed documents Saturday implementing the UN's targeted sanctions and non-scheduled flight ban. A second executive order on the full trade sanctions will be ready by May 21. We are considering other actions including a unilateral stop to U.S. passenger flights. The key to enforcement remains the Dominican Republic. The UN is poised to send the assessment team next week that the Dominicans requested. We are also considering sending a senior envoy to convey our insistence on enforcement. The Dominican situation may be complicated if, as seems likely, Monday's election is marred by fraud and there is unrest.

Initial contacts by Madeleine Albright with UN colleagues on UN Mission reconfiguration have spurred renewed press speculation about our force planning. Canadian PM Chretien took her points on the UN Mission (and request that Canada take refugees) under advisement. The consultation and eventual UNMIH formation process will be important to our pressure on the military.

Migrants: Pursuant to Saturday's decision, we established an interagency task force to set up the new processing system. The group's first priority is to find an onshore processing location. The British Turks and Caicos Islands, at the south end of the Bahamas, are the first choice. We will shortly ask you to call John Major to seek his approval.

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2

In parallel, DOD is renting an 800 passenger commercial vessel to serve as a near-term processing center which can be anchored at a dock or close offshore. State and INS are assembling interviewers and DOD will manage housekeeping. We aim to have the center ready by the end of May. We will also approach third countries to share in refugee resettlement. To discourage a mass outflow, USIA is broadcasting in Haiti and INS is telling Haitians here that direct return is continuing in the meantime and that under the new procedures economic migrants will still be sent back.

Points to Make

- We have launched a coherent new approach to Haiti which can rebuild our credibility and, if rigorously implemented, offers the prospect of achieving our policy objectives.
- For it to work we have to devote all our energies to implementation, whether on the diplomatic front led by Bill Gray, the sanctions or making the new migrant process work.
- All our public statements and our actions must reinforce our credibility and build the pressure on the military.
- As Bill settles in we will be developing a political strategy in which he will play the lead role.
- The sanctions are the major element of pressure on the military. Leon Fuerth will chair the interagency task force. As with the successful Serbian sanctions, I ask the agencies to leave no stone unturned under his direction.
- We made an important decision on Saturday about interviewing boat migrants for refugee status.
- We are now trying to turn that decision into a reality with a lot of hard work in a very short timeframe.
- I appreciate the work that your staffs have done to date and we need to keep pressing.
- At the same time we all need to remember not to allow the "perfect" to become the enemy of the "good enough." We need to be processing boat migrants by the end of May.

~~SECRET~~~~SECRET~~

SOUTH AFRICA/RWANDA

As you know, the Vice President returns from his trip to South Africa a few hours before your meeting. The Vice President said in a meeting in South Africa with UN Secretary General Boutros-Ghali, OAU Chairman Salim Salim and Tanzanian President Mwinyi that the U.S. was prepared, in principle, to provide some support to an international peacekeeping force to create an area of safety for the displaced persons within Rwanda, particularly those on the Burundi border, provided that the mission were considered viable and troops were available. This approach was preferable in our view to a Kigali-centered effort that would involve confronting the ongoing civil war.

Boutros-Ghali did not specifically address the Vice President's proposal. He noted that a UN Peacekeeping mission in Kigali would have to be a Chapter VI operation and would require 5,500 troops to protect the airport, secure enclaves within the city and ensure the supply of humanitarian assistance. The three leaders agreed that the Vice President's proposal represented a possible important interim emergency measure that could save lives but is not alone an ultimate solution. This meeting laid the groundwork for discussions that have continued in New York.

You should begin by asking the Vice President about his trip and specifically his discussions on Rwanda.

Points to Make

- I have serious concerns about the UN's current proposed approach on Rwanda which asks for an expanded UNAMIR force of at least 5,500 troops, with our ambiguous mandate, who would be based in Kigali, the epicenter of the conflict.
 - Will be difficult to locate adequate numbers of troops willing to serve under these circumstances.
- The U.S. should support a well-conceived peacekeeping proposal aimed at protecting those displaced persons at greatest risk inside Rwanda. We, of course, have a major funding problem but have to weigh the consequences of exacerbating our funding problems against the tremendous human costs of inaction. I don't believe we can just sit idly by.
- It is important that we ensure time to consult on the Hill before we are required to vote in the Security Council.

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- We should urge the UN to explore and refine our alternative and present the Council with a menu of at least two options in a formal report from the Secretary General along with cost estimates before the Security Council votes on changing UNAMIR's mandate.

Questions to Raise

- Will the fighting parties in Rwanda agree to either of these arrangements?

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PAGE 01 OF 07

PRT: ~~COMM SIT~~

SIT: CLARKER DESHAZER RICE SCHWARTZ SIGLER STEINBERG SUM SUM2 WHSR_OUT

<PREC> IMMEDIATE <CLAS> ~~CONFIDENTIAL~~ <DTG> 230446Z JUL 94

FM THE WHITE HOUSE WASHINGTON DC

TO RUEHTA/AMEMBASSY ALMATY
RUEHAK/AMEMBASSY ANKARA
RUEHHT/AMEMBASSY ATHENS
RUEHSW/AMEMBASSY BERN
RUEHOL/AMEMBASSY BONN
RUCNTXF/AMEMBASSY BRATISLAVA
RUEHBS/AMEMBASSY BRUSSELS
RUEHBM/AMEMBASSY BUCHAREST
RUEHUP/AMEMBASSY BUDAPEST
RUEHBY/AMEMBASSY CANBERRA
RUEHCP/AMEMBASSY COPENHAGEN
RUEHDL/AMEMBASSY DUBLIN
RUEHHE/AMEMBASSY HELSINKI
RUEHKV/AMEMBASSY KIEV
RUEHLI/AMEMBASSY LISBON
RUEHLO/AMEMBASSY LONDON
RUFHBG/AMEMBASSY LUXEMBOURG
RUEHMD/AMEMBASSY MADRID
RUEHMO/AMEMBASSY MOSCOW
RUEHNY/AMEMBASSY OSLO
RUEHOT/AMEMBASSY OTTAWA
RUEHFR/AMEMBASSY PARIS
RUEHPG/AMEMBASSY PRAGUE
RUFHRK/AMEMBASSY REYKJAVIK
RUEHRO/AMEMBASSY ROME
RUEHUL/AMEMBASSY SEOUL
RUEHGP/AMEMBASSY SINGAPORE
RUEHSF/AMEMBASSY SOFIA
RUEHSM/AMEMBASSY STOCKHOLM
RUFHTH/AMEMBASSY THE HAGUE
RUEHKO/AMEMBASSY TOKYO
RUEHBS/AMEMBASSY USEU BRUSSELS
RUFHVI/AMEMBASSY VIENNA
RUEHWI/AMEMBASSY WARSAW
RUEHWL/AMEMBASSY WELLINGTON
INFO RUEHJB/AMEMBASSY BUJUMBURA
RUEHDR/AMEMBASSY DAR ES SALAAM
RUTAKM/AMEMBASSY KAMPALA
RUEHKI/AMEMBASSY KINSHASA
RUEKJCS/JOINT STAFF WASH DC

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RUEKJCS/SECDEF WASH DC
RUEHC/SECSTATE WASH DC
RUFQAAA/USCINCEUR ALT SHAPE BE//ECCC//
RUEHGV/USMISSION GENEVA
RUCNDT/USMISSION US UN
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QQQQ
SECTION 1 OF 3
FOR THE AMBASSADOR OR CHARGE.

PLEASE DELIVER THE FOLLOWING LETTER TO AMBASSADOR/CHARGE AT EARLIEST OPPORTUNITY.

USMISSION GENEVA: PLEASE PASS A COPY TO UNHCR OGATA.

BEGIN TEXT:

DRAFT CABLE TO FOREIGN HEADS OF STATE

--ON JULY 22, PRESIDENT CLINTON ANNOUNCED A "MASSIVE" USG RELIEF EFFORT IN SUPPORT OF THE UNITED NATIONS EFFORT TO ASSIST VICTIMS OF THE REFUGEE CRISIS IN RWANDA. TEXT OF THE PRESIDENT'S ANNOUNCEMENT APPEARS AT PARAGRAPH ____.

--WE ARE EAGER TO ENSURE THAT THE SIZE OF THE USG RELIEF COMMITMENT NOT OBSCURE THE FACT THAT THIS IS AN INTERNATIONAL EFFORT THAT REQUIRES THE FINANCIAL AND IN-KIND ASSISTANCE OF ALL NATIONS WITH THE ABILITY TO HELP.

--WE ARE EQUALLY CONCERNED THAT OTHER COUNTRIES SHARE OUR BELIEF IN THE IMPORTANCE OF EXPANDING UNAMIR, SO THAT CONDITIONS CAN BE CREATED INSIDE RWANDA TO PERMIT RETURN OF REFUGEES.

--FOR THIS REASON, EMBASSY IS REQUESTED TO TRANSMIT THE TEXT OF THE FOLLOWING LETTER FROM PRESIDENT CLINTON TO THE HEAD OF STATE OR GOVERNMENT AS SOON AS POSSIBLE. EMBASSY IS ALSO REQUESTED TO REAFFIRM THE POINTS IN THE LETTER WITH INTERLOCUTORS AT THE HIGHEST APPROPRIATE LEVEL. NO SIGNED ORIGINAL WILL FOLLOW.

--TO PARIS AND USEU BRUSSELS: EMBASSY SHOULD PROVIDE, AT THE HIGHEST APPROPRIATE LEVEL, AN INFORMATION COPY OF THE PRESIDENT'S LETTER AND INDICATE THAT IT IS BEING SENT TO EUROPEAN AND OTHER HEADS OF STATE FROM POSSIBLE DONOR NATIONS.

--TEXT OF LETTER TO HEADS OF STATE/GOVERNMENT:

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I WRITE TO INFORM YOU OF OUR EFFORTS TO ASSIST IN THE INTERNATIONAL RESPONSE TO THE RWANDAN REFUGEE CRISIS AND TO URGE YOU TO SUPPORT A GREATLY ENHANCED INTERNATIONAL EFFORT TO DEAL WITH THIS TRAGEDY.

THIS MORNING I ANNOUNCED AN IMMEDIATE AND MASSIVE INCREASE IN THE AMERICAN RESPONSE, INCLUDING AN ADDITIONAL \$75 MILLION IN CASH AND COMMODITIES TO ASSIST IN THE RELIEF EFFORT.

I ALSO ORDERED OUR DEFENSE DEPARTMENT TO ESTABLISH AND MANAGE AN AIRLIFT HUB IN UGANDA, WHICH WILL BE USED AS A STAGING AREA FOR AROUND-THE-CLOCK SHIPMENTS OF RELIEF SUPPLIES TO THE REFUGEES. CONSULTATIONS ARE UNDERWAY NOW WITH THE GOVERNMENT OF UGANDA.

I DIRECTED OUR MILITARY TO ASSIST IN EXPANDING AIRLIFT OPERATIONS NEAR THE REFUGEE CAMPS IN GOMA AND BUKAVU BY PROVIDING PERSONNEL AND EQUIPMENT TO ENABLE AIRFIELDS TO OPERATE ON A 24-HOUR BASIS. WE MUST INCREASE THE CAPACITY TO RECEIVE, TRANSFER AND DISTRIBUTE GOODS AT THESE AIRFIELDS, AS OUR AIM IS TO MOVE FOOD, MEDICINE AND OTHER SUPPLIES TO THOSE IN NEED AS QUICKLY AS POSSIBLE.

FINALLY, I DIRECTED THE MILITARY TO ESTABLISH A SAFE WATER SUPPLY AND TO DISTRIBUTE AS MUCH WATER AS POSSIBLE TO THOSE AT RISK. SAFE WATER IS ESSENTIAL TO STOP THE OUTBREAK OF CHOLERA AND OTHER DISEASES THAT THREATEN THE REFUGEES.

THESE EFFORTS ONLY ADDRESS FOUR OF EIGHT ESSENTIAL "SERVICE PACKAGES" IDENTIFIED BY THE UNITED NATIONS HIGH COMMISSIONER FOR REFUGEES, AND THE OVERALL RELIEF TASK IS MORE THAN THE CIVILIAN RELIEF ORGANIZATIONS AND THE US AND FRENCH MILITARY UNITS CAN HANDLE. IN PARTICULAR, THE UN HAS IDENTIFIED ROAD SERVICING AND ROAD SECURITY, SITE PREPARATION, PROVISION OF DOMESTIC FUEL AND SANITATION FACILITIES AS ADDITIONAL ESSENTIAL "SERVICE PACKAGES." IF YOU HAVE MILITARY UNITS THAT CAN OPERATE WITH OURS AND THE FRENCH TO DELIVER THESE PACKAGES, ASSIST IN PROVIDING AND DELIVERING PARTS OF THE PACKAGES TO WHICH THE US HAS ALREADY COMMITTED, AND/OR PROVIDE OTHER HUMANITARIAN RELIEF (SUCH AS MEDICAL CARE AND ENGINEERING SERVICES), I URGE YOU TO HAVE YOUR MILITARY COMMANDER IMMEDIATELY CONTACT THE UNITED NATIONS HIGH COMMISSIONER FOR REFUGEES AND GENERAL GEORGE JOULWAN AT THE US EUROPEAN COMMAND. I ALSO URGE THAT YOU MAKE FINANCIAL ASSISTANCE AVAILABLE TO THE UN AND NON-GOVERNMENTAL ORGANIZATIONS WHICH ARE RESPONDING TO THIS CRISIS.

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SECOND, WE MUST MAKE IT POSSIBLE FOR THE REFUGEES TO RETURN HOME AS QUICKLY AS POSSIBLE. FOR THEM TO HAVE CONFIDENCE THAT THEY CAN DO SO IN SAFETY, THE UN PEACEKEEPING FORCE UNAMIR MUST BE FULLY FUNCTIONING. UNFORTUNATELY, IT HAS TAKEN MONTHS TO DEPLOY, DUE IN PART TO A LACK OF EQUIPMENT FOR AFRICAN NATIONS THAT HAVE PLEDGED TO JOIN UNAMIR. THE UNITED STATES HAS PROPOSED THE "ADOPT A BATTALION" PLAN WHEREBY NATIONS WOULD PAIR WITH AFRICAN UNITS TO ENSURE THEY ARE EQUIPPED AND CAN DEPLOY. WE HAVE PAIRED WITH THE GHANAIAN BATTALION, AND HAVE DELIVERED 50 ARMORED PERSONNEL CARRIERS FOR THAT UNIT LAST MONTH. I URGE YOU -- EITHER ALONE OR IN CONCERT WITH OTHERS -- TO OFFER TO THE UN TO DEPLOY A PEACEKEEPING CONTINGENT OF YOUR OWN FORCES TO UNAMIR OR TO OFFER TO PAIR WITH AND EQUIP ONE OF THE AFRICAN NATIONS THAT HAVE OFFERED TO JOIN. EVERY DAY THAT UNAMIR IS NOT YET FULLY FUNCTIONING IS ANOTHER DAY THAT REFUGEES WILL BE UNABLE TO RETURN. AS A RESULT, MANY WILL DIE IN THE TERRIBLE CONDITIONS THEIR EXILE HAS CAUSED.

I DEEPLY APPRECIATE YOUR CAREFUL CONSIDERATION OF THESE CONCERNS.

~~CONFIDENTIAL~~

QQQQ

SECTION 2 OF 3

SINCERELY,

BILL CLINTON

--TEXT OF PRESIDENT CLINTON'S JULY 22 ANNOUNCEMENT:

-BEGIN TEXT:

GOOD MORNING. I HAVE JUST MET WITH MY NATIONAL SECURITY TEAM, AND I WANT TO TELL YOU ABOUT THE NEW STEPS I HAVE ORDERED TO RESPOND TO THE SITUATION IN THE BORDER REGIONS NEAR RWANDA.

THE FLOW OF REFUGEES ACROSS RWANDA'S BORDERS HAS NOW CREATED WHAT COULD BE THE WORLD'S WORST HUMANITARIAN CRISIS IN A GENERATION. IT IS A DISASTER BORNE OF BRUTAL VIOLENCE AND, ACCORDING TO EXPERTS NOW ON SITE, IT IS NOW CLAIMING ONE LIFE EVERY MINUTE.

TODAY I AM ANNOUNCING AN IMMEDIATE AND MASSIVE INCREASE IN OUR RESPONSE. THESE EFFORTS WILL BE DIRECTED FROM THE WHITE HOUSE THROUGH MY NATIONAL SECURITY ADVISOR

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WHITE HOUSE SITUATION ROOM

PAGE 05 OF 07

ANTHONY LAKE, WORKING WITH DEPUTY SECRETARY OF DEFENSE DEUTSCH, AID ADMINISTRATOR ATWOOD AND GENERAL SHALIKASHVILI; AND BRIGADIER GENERAL JOHN NIX OF OUR EUROPEAN COMMAND WILL COMMAND A JOINT TASK FORCE TO HEAD OUR EFFORTS ON THE GROUND.

FROM THE BEGINNING OF THIS TRAGEDY, THE UNITED STATES HAS BEEN IN THE FOREFRONT OF THE INTERNATIONAL COMMUNITY'S RESPONSE. AS THE CRISIS HAS GOTTEN WORSE, OUR RESPONSE HAS ALSO GROWN.

IN MAY, WHEN THE FIRST WAVE OF RWANDAN REFUGEES FLED TO TANZANIA, I ORDERED THE RELEASE OF \$15 MILLION IN AID. THESE MONIES HELPED TO PREVENT THE KIND OF PROBLEMS IN TANZANIA WE ARE NOW SEEING IN ZAIRE. SINCE THAT TIME, WE HAVE AUTHORIZED AN ADDITIONAL \$135 MILLION IN RELIEF IN THE AREA. BEGINNING IN MAY, I ORDERED AN AIRLIFT OF RELIEF SUPPLIES. SINCE THEN, WE HAVE FLOWN OVER 100 MISSIONS.

ON MAY 10TH, THE VICE PRESIDENT MET WITH THE UNITED NATIONS SECRETARY GENERAL AND THE HEAD OF THE ORGANIZATION OF AFRICAN UNITY IN AN EFFORT TO EXPAND THE U.N. PEACEKEEPING FORCE IN RWANDA. THE FOLLOWING WEEK, THE SECURITY COUNCIL APPROVED A RESOLUTION AUTHORIZING THAT EXPANSION. THEN I ORDERED THE DEPARTMENT OF DEFENSE TO PROVIDE EQUIPMENT, INCLUDING 50 ARMORED PERSONNEL CARRIERS TO AID THE PEACEKEEPERS.

THROUGHOUT JUNE AND JULY, I ORDERED INCREASES IN OUR RELIEF EFFORTS AS THE CRISIS ESCALATED. I SENT SENIOR ADMINISTRATION OFFICIALS TO THE REGION, INCLUDING BRIAN ATWOOD, THE ADMINISTRATOR OF AID.

TODAY, I HAVE ORDERED AN IMMEDIATE MASSIVE INCREASE IN OUR EFFORTS IN THE REGION IN SUPPORT OF AN APPEAL FROM THE UNITED NATIONS HIGH COMMISSIONER FOR REFUGEES. I'VE ORDERED THE DEFENSE DEPARTMENT TO ESTABLISH AND MANAGE AN AIRLIFT HUB IN UGANDA, WHICH WILL BE USED AS A STAGING AREA FOR AROUND-THE-CLOCK OPERATIONS FOR SHIPMENTS OF RELIEF SUPPLIES TO THE REFUGEES IN THE RWANDAN BORDER REGIONS. CONSULTATIONS ARE UNDERWAY NOW WITH THE GOVERNMENT OF UGANDA.

I HAVE DIRECTED THE DEFENSE DEPARTMENT TO ASSIST IN EXPANDING AIRLIFT OPERATIONS NEAR THE REFUGEE CAMPS IN GOMA AND BUKAVU. WE WILL PROVIDE PERSONNEL AND EQUIPMENT TO ENABLE THESE AIRFIELDS TO OPERATE ON A 24-HOUR BASIS. I'VE ORDERED OUR MILITARY TO INCREASE THE CAPACITY TO RECEIVE, TRANSFER AND DISTRIBUTE GOODS AT THESE AIRFIELDS. OUR AIM IS

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WHITE HOUSE SITUATION ROOM

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TO MOVE FOOD, MEDICINE AND OTHER SUPPLIES TO THOSE IN NEED AS QUICKLY AS POSSIBLE.

I'VE DIRECTED THE PENTAGON TO ESTABLISH A SAFE WATER SUPPLY, AND TO DISTRIBUTE AS MUCH WATER AS POSSIBLE TO THOSE AT RISK. SAFE WATER IS ESSENTIAL TO STOP THE OUTBREAK OF CHOLERA AND OTHER DISEASES THAT THREATEN THE REFUGEES.

TODAY AND TOMORROW, ABOUT 20 MILLION ORAL REHYDRATION THERAPY PACKAGES WILL BE DELIVERED -- PACKAGES THAT WERE PURCHASED THROUGH AID AND DELIVERED ON U.S. MILITARY AIRCRAFT TO THE REFUGEES IN ORDER TO TRY TO STEM THE CHOLERA OUTBREAK.

OUR TASK IN RWANDA IS TWOFOLD: FIRST, TO ALLEVIATE THE SUFFERING AS QUICKLY AS POSSIBLE; SECOND, TO TAKE STEPS TO ESTABLISH CONDITIONS THAT WILL ENABLE THE REFUGEES TO RETURN HOME. TO ACHIEVE THE SECOND OBJECTIVE, I HAVE ORDERED THE STATE DEPARTMENT AND OUR AMBASSADOR TO THE UNITED NATIONS, WHO IS HERE WITH US TODAY, TO TAKE IMMEDIATE ACTION TO HELP CREATE THOSE CONDITIONS. THE UNITED STATES WILL SUPPORT AND URGE THE IMMEDIATE DEPLOYMENT OF A FULL CONTINGENT OF UNITED NATIONS PEACEKEEPERS TO RWANDA TO PROVIDE SECURITY FOR THE RETURN OF THE REFUGEES.

WE ARE MAKING CLEAR TO THE NEW LEADERS OF RWANDA THAT INTERNATIONAL ACCEPTANCE, INCLUDING AMERICAN RECOGNITION, DEPENDS UPON THE ESTABLISHMENT OF A BROAD-BASED GOVERNMENT, THE RULE OF LAW, AND EFFORTS AT NATIONAL RECONCILIATION. WE'RE TAKING ACTION TO COUNTERACT THE PROPAGANDA OF THE EXTREMISTS HUTU ELEMENTS WHO CONTINUE TO URGE RWANDANS TO FLEE. TAKEN TOGETHER, THESE STEPS WILL HELP TO RELIEVE THE SUFFERING OF THE RWANDAN REFUGEES AND CREATE CONDITIONS FOR THEIR RETURN HOME.

AS I SAID YESTERDAY, WE FACE HERE A GROWING HUMAN CATASTROPHE. THE UNITED STATES NOT ONLY SUPPORTS THE EFFORTS OF THE INTERNATIONAL COMMUNITY, BUT IS AND WILL CONTINUE TO TAKE A LEADING ROLE IN THOSE EFFORTS. IN THE DAYS TO COME AS AMERICANS SEE THIS HEARTBREAKING UNFOLDING TRAGEDY, THE

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FINAL SECTION OF 3

SUFFERING MUST NOT ONLY TOUCH OUR HEARTS, IT MUST MOVE AMERICANS ALL ACROSS OUR NATION TO REACH OUT WITH THEIR OWN PRIVATE CONTRIBUTION TO RELIEF ORGANIZATIONS. AND IT MUST MOVE US AS A NATION TO TAKE THE PRACTICAL ACTIONS THAT THIS

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PAGE 07 OF 07

CRISIS DEMANDS.

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DRAFT CABLE TO FOREIGN HEADS OF STATE

--On July 22, President Clinton announced a "massive" USG relief effort in support of the United Nations effort to assist victims of the refugee crisis in Rwanda. Text of the President's announcement appears at paragraph ____.

--We are eager to ensure that the size of the USG relief commitment not obscure the fact that this is an international effort that requires the financial and in-kind assistance of all nations with the ability to help.

--We are equally concerned that other countries share our belief in the importance of expanding UNAMIR, so that conditions can be created inside Rwanda to permit return of refugees.

--For this reason, Embassy is requested to transmit the text of the following letter from President Clinton to the head of state or government as soon as possible. Embassy is also requested to reaffirm the points in the letter with interlocutors at the highest appropriate level. No signed original will follow.

--To Paris and ESEU Brussels: Embassy should provide, at the highest appropriate level, an information copy of the President's letter and indicate that it is being sent to European and other heads of state from possible donor nations.

--Text of letter to Heads of State/Government:

I write to inform you of our efforts to assist in the international response to the Rwandan refugee crisis and to urge you to support a greatly enhanced international effort to deal with this tragedy.

This morning I announced an immediate and massive increase in the American response, including an additional \$75 million in cash and commodities to assist in the relief effort.

I also ordered our Defense Department to establish and manage an airlift hub in Uganda, which will be used as a staging area for around-the-clock shipments of relief supplies to the refugees. Consultations are underway now with the government of Uganda.

I directed our military to assist in expanding airlift operations near the refugee camps in Goma and Bukavu by providing personnel and equipment to enable airfields to operate on a 24-hour basis. We must increase the capacity to receive, transfer and distribute goods at these airfields, as our aim is to move food, medicine and other supplies to those in need as quickly as possible.

Finally, I directed the military to establish a safe water supply and to distribute as much water as possible to those at risk. Safe water is essential to stop the outbreak of cholera and other diseases that threaten the refugees.

These efforts only address four of eight essential "service packages" identified by the United Nations High Commissioner for Refugees, and the overall relief task is more than the civilian relief organizations and the US and French military units can handle. In particular, the UN has identified road servicing and road security, site preparation, provision of domestic fuel and sanitation facilities as

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additional essential "service packages". If you have military units that can operate with ours and the French to deliver these packages, assist in providing and delivering parts of the packages to which the US has already committed, and/or provide other humanitarian relief (such as medical care and engineering services), I urge you to have your military commander immediately contact the United Nations High Commissioner for Refugees and General George Joulwan at the US European Command. I also urge that you make financial assistance available to the UN and non-governmental organizations which are responding to this crisis.

Second, we must make it possible for the refugees to return home as quickly as possible. For them to have confidence that they can do so in safety, the UN peacekeeping force UNAMIR must be fully functioning. Unfortunately, it has taken months to deploy, due in part to a lack of equipment for African nations that have pledged to join UNAMIR. The United States has proposed the "adopt a battalion" plan whereby nations would pair with African units to ensure they are equipped and can deploy. We have paired with the Ghanaian battalion, and have delivered 50 armored personnel carriers for that unit last month. I urge you -- either alone or in concert with others -- to offer to the UN to deploy a peacekeeping contingent of your own forces to UNAMIR or to offer to pair with and equip one of the African nations that have offered to join. Every day that UNAMIR is not yet fully functioning is another day that refugees will be unable to return. As a result, many will die in the terrible conditions their exile has caused.

I deeply appreciate your careful consideration of these concerns.

Sincerely,

Bill Clinton

--Text of President Clinton's July 22 announcement:

BEGIN TEXT:
Good morning. I have just met with my national security team, and I want to tell you about the new steps I have ordered to respond to the situation in the border regions near Rwanda.

The flow of refugees across Rwanda's borders has now created what could be the world's worst humanitarian crisis in a generation. It is a disaster borne of brutal violence and, according to experts now on site, it is now claiming one life every minute.

Today I am announcing an immediate and massive increase in our response. These efforts will be directed from the White House through my National Security Advisor Anthony Lake, working with Deputy Secretary of Defense Deutsch, AID Administrator Atwood and General Shalikashvili; and Brigadier General John Nix of our European Command will command a joint task force to head our efforts on the ground.

From the beginning of this tragedy, the United States has been in the forefront of the international community's response. As the crisis has gotten worse, our response has also grown.

In May, when the first wave of Rwandan refugees fled to Tanzania, I ordered the release of \$15 million in aid. These monies helped to prevent the kind of problems in Tanzania we are now seeing in Zaire. Since that time, we have authorized an additional \$135 million in relief in the area. Beginning in May, I ordered an airlift of relief supplies. Since then, we have flown over 100 missions.

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On May 10th, the Vice President met with the United Nations Secretary General and the head of the Organization of African Unity in an effort to expand the U.N. peacekeeping force in Rwanda. The following week, the Security Council approved a resolution authorizing that expansion. Then I ordered the Department of Defense to provide equipment, including 50 armored personnel carriers to aid the peacekeepers.

Throughout June and July, I ordered increases in our relief efforts as the crisis escalated. I sent senior administration officials to the region, including Brian Atwood, the Administrator of AID.

Today, I have ordered an immediate massive increase in our efforts in the region in support of an appeal from the United Nations High Commissioner for Refugees. I've ordered the Defense Department to establish and manage an airlift hub in Uganda, which will be used as a staging area for around-the-clock operations for shipments of relief supplies to the refugees in the Rwandan border regions. Consultations are underway now with the government of Uganda.

I have directed the Defense Department to assist in expanding airlift operations near the refugee camps in Goma and Bukavu. We will provide personnel and equipment to enable these airfields to operate on a 24-hour basis. I've ordered our military to increase the capacity to receive, transfer and distribute goods at these airfields. Our aim is to move food, medicine and other supplies to those in need as quickly as possible.

I've directed the Pentagon to establish a safe water supply, and to distribute as much water as possible to those at risk. Safe water is essential to stop the outbreak of cholera and other diseases that threaten the refugees.

Today and tomorrow, about 20 million oral rehydration therapy packages will be delivered -- packages that were purchased through aid and delivered on U.S. military aircraft to the refugees in order to try to stem the cholera outbreak.

Our task in Rwanda is twofold: first, to alleviate the suffering as quickly as possible; second, to take steps to establish conditions that will enable the refugees to return home. To achieve the second objective, I have ordered the State Department and our Ambassador to the United Nations, who is here with us today, to take immediate action to help create those conditions. The United States will support and urge the immediate deployment of a full contingent of United Nations peacekeepers to Rwanda to provide security for the return of the refugees.

We are making clear to the new leaders of Rwanda that international acceptance, including American recognition, depends upon the establishment of a broad-based government, the rule of law, and efforts at national reconciliation. We're taking action to counteract the propaganda of the extremists Hutu elements who continue to urge Rwandans to flee. Taken together, these steps will help to relieve the suffering of the Rwandan refugees and create conditions for their return home.

As I said yesterday, we face here a growing human catastrophe. The United States not only supports the efforts of the international community, but is and will continue to take a leading role in those efforts. In the days to come as Americans see this heartbreaking unfolding tragedy, the suffering must not only touch our hearts, it must move Americans all across our nation to reach out with their own private contribution to relief organizations. And it must move us as a nation to take the practical actions that this crisis demands. *End Text.*

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LINE2: ZNY CCCCC ZZH ZZK
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LINE4: FM USMISSION GENEVA
OSRI: RUEHGV
DTG: 271642Z JUL 94
ORIG: USMISSION GENEVA
TO: RUEHC/SECSTATE WASHDC NIACT IMMEDIATE 1788
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SUBJ: MRS. OGATA EXPRESSES CONCERN ABOUT
PUBLIC PERCEPTION OF WHO IS IN CHARGE OF RWANDAN
REFUGEE RELIEF; PROVIDES VIEWS ON KIGALI AS RELIEF
DEPOT
TEXT:
~~CONFIDENTIAL~~ SECTION 01 OF 02 GENEVA 06547
EXDIS
CORRECTED COPY, TEXT
DEPARTMENT PLEASE PASS TO OSD SECDEF PERRY
AND AID
DEPT FOR RP OAKLEY, AF/AS MOOSE, AND IO/AS BENNET
NSC FOR TONY LAKE
AID FOR ADMINISTRATOR ATWOOD
FROM THE AMBASSADOR
E.O. 12356: DECL: OADR
TAGS: PREF, PREL, PHUM, EAID, MOPS, RW
SUBJECT: MRS. OGATA EXPRESSES CONCERN ABOUT
PUBLIC PERCEPTION OF WHO IS IN CHARGE OF RWANDAN
REFUGEE RELIEF; PROVIDES VIEWS ON KIGALI AS RELIEF
DEPOT
1. — ENTIRE TEXT.
2. SUMMARY: UNHCR SADAKO OGATA ADVISED ME OF HER
PLANS TO TRAVEL TO KIGALI ON FRIDAY, JULY 29.
SHE HOPES TO BE ABLE TO MEET WITH SECRETARY OF
DEFENSE PERRY, IF HE IS IN THE REGION, IN
PARTICULAR TO DISCUSS THE RELIEF EFFORT AND TO
DISPEL THE GROWING CONCERN THAT THE HUMANITARIAN
OPERATION IS NO LONGER UNDER UN CIVILIAN CONTROL.
A TELEPHONE CALL POSSIBLY FROM PRESIDENT CLINTON
TO MRS. OGATA TO THANK HER FOR UNHCR'S LEADERSHIP
MIGHT ALSO BE APPROPRIATE BEFORE SHE INITIATES HER
TRAVEL. END SUMMARY.
3. I RECEIVED A CALL FROM UNHCR SADAKO OGATA THIS
AFTERNOON IN WHICH SHE INFORMED ME THAT SHE HAD
DECIDED TO TRAVEL TO KIGALI THIS FRIDAY EVENING
AFTER MEETING WITH DHA'S PETER HANSEN IN GENEVA.
(SHE REGRETS THAT HER TRAVEL PLANS WILL PREVENT
HER FROM MEETING WITH SECRETARY CHRISTOPHER WHEN

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HE ARRIVES IN GENEVA FOR THE BOSNIA MINISTERIAL.) HER INTENTION IS TO FLY COMMERCIALLY TO NAIROBI AND THEN TO OBTAIN A UN AIRCRAFT TO GO TO KIGALI. AFTER TALKS IN KIGALI, SHE INTENDS TO TRAVEL BY ROAD TO GOMA AND OTHER LOCATIONS IN EASTERN ZAIRE RETURNING TO GENEVA IN TIME FOR THE AUGUST 2 RWANDA PLEDGING CONFERENCE.

4. DURING THE COURSE OF OUR CONVERSATION, I RAISED A NUMBER OF ISSUES CONCERNING TENTATIVE PLANS BY THE US RELIEF EFFORT TO PERHAPS MAKE USE OF KIGALI AS A POSSIBLE JTF HEADQUARTERS AS WELL AS SLOTTING RELIEF FLIGHTS INTO THAT AIRPORT. I ALSO RAISED THE POSSIBILITY THAT THE SECRETARY OF DEFENSE AND A/S MOOSE MAY ALSO TRAVEL TO THE REGION THIS WEEKEND.

5. MRS. OGATA FELT THAT THE USE OF KIGALI MADE SENSE FROM THE PERSPECTIVE OF FACILITATING THE DELIVERY OF HUMANITARIAN RELIEF SUPPLIES INTO EASTERN ZAIRE AS WELL AS PART OF A REPATRIATION STRATEGY FOR RWANDAN REFUGEES IN ZAIRE. SHE ASKED WHETHER KIGALI WOULD SUPPLANT ENTEBBE AS A LOGISTICS HUB AND I ASSURED HER THAT THIS WAS NOT THE CASE.

6. SHE THEN WENT ON TO INQUIRE WHETHER US OPERATIONS IN KIGALI AND THE JTF ORGANIZATIONAL APPROACH WAS PART OF THE US ACCEPTANCE OF UNHCR'S FOUR SERVICE PACKAGES. I ASSURED HER THAT WE WISHED TO WORK CLOSELY WITH UNHCR AND THAT THE US MILITARY'S USE OF A JTF IN THE REGION WAS THE MOST EFFICIENT WAY TO RESPOND TO THE MASSIVE HUMANITARIAN REQUIREMENTS AND MEET THE OBLIGATIONS WE HAD ASSUMED UNDER UNHCR'S MANDATE.

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~~C O R R E C T E D C O P Y , T E X T~~
~~D E P A R T M E N T P L E A S E P A S S T O O S D S E C D E F P E R R Y A N D A I D~~
~~D E P T F O R R P O A K L E Y , A F / A S M O O S E , A N D I O / A S B E N N E T~~
~~N S C F O R T O N Y L A K E~~
~~A I D F O R A D M I N I S T R A T O R A T W O O D~~
~~F R O M T H E A M B A S S A D O R~~
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~~T A G S : P R E F , P R E L , P H U M , E A I D , M O P S , R W~~
~~S U B J E C T : M R S . O G A T A E X P R E S S E S C O N C E R N S A B O U T~~
~~A I R L I F T C O U L D L E A D T O T H E M I S P E R C E P T I O N A M O N G S O M E~~
~~P A R T I E S T H A T U N H C R H A D B E E N P U S H E D A S I D E .~~

EO 13526 1.4b, EO 13526 1.4d

9. SHE ALSO SUGGESTED THAT IT WOULD BE IMPORTANT FOR HER TO MEET WITH SECRETARY PERRY THIS WEEKEND IN KIGALI OR IN SOME OTHER LOCATION TO BOTH DISCUSS THE US RELIEF EFFORT AND TO CORRECT THE VIEW OF UNHCR'S ROLE. SHE SAID THAT SHE WOULD LIKE TO "WELCOME" SECRETARY PERRY TO KIGALI IF HE WERE TO COME THERE OR MEET WITH HIM AT SOME OTHER LOCATION AS A WAY TO INDICATE HER AGENCY'S INVOLVEMENT.

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NATIONAL SECURITY COUNCIL
WASHINGTON, D C 20506

July 27, 1994

INFORMATION

MEMORANDUM FOR ANTHONY LAKE

THROUGH: ALEXANDER VERSHBOW *✓*

FROM: CRAIG KELLY *✓*

SUBJECT: Your Meeting with French Defense Minister Francois Leotard,
July 29, 1:30 p.m.

By the time he meets with you, Leotard will have seen Secretary Perry, Gen. Shalikashvili, Strobe Talbott, Sam Nunn, Lee Hamilton, and (immediately before your meeting) the Vice President.

EO 13526 1.4d

Bosnia:

You should review

next steps and tell Leotard that if the Contact Group is unable to come up with a consequences package that pushes the Serbs toward compliance, it is inevitable that the arms embargo will be lifted, either multilaterally or unilaterally.

Rwanda: Coordination between our forces and the French in Goma is going smoothly, and the GOF is relieved to have someone else on the ground. Balladur this week reiterated French determination to wrap up Operation Turquoise by August 21. We need the French to stay engaged until UNAMIR II deploys. You should applaud France's leadership in launching Operation Turquoise

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Haiti: French intervention in Rwanda makes it even less likely that the GOF will assign troops to UNMIH -- beyond the 100 gendarmes already promised for training a new Haitian police force (the gendarmes fall under Leotard's authority). The French support U.S. policy goals in Haiti and would offer diplomatic backing for a coalition intervention force, but would not contribute troops. **You should welcome French support in New York and the commitment of gendarmes for police training, but urge additional troop contributions to UNMIH.**

CTBT: During her July 20 visit to Paris, Lynn Davis reiterated that U.S. promotion of early progress in CTBT

EO 13526 1.4d

France would like to see a CTBT concluded within the time-frame stipulated by U.S. legislation (September 1996) but probably not before.

You should underscore

the importance of negotiating a CTBT as early as possible and remind Leotard that progress toward a CTBT will greatly improve prospects for NPT extension.

Algeria: While the Quai takes the lead on Maghreb issues, Leotard might reiterate that unrest in Algeria is France's primary security concern. The French responded well to the President's remarks on Algeria during his Paris visit.

If raised, you should underline that we share France's concerns about unrest but believe that only by a greater political and economic opening can the GOA avert major unrest.

Iran: France recently rescheduled its bilateral debt with Iran but insists that it will extend no new official credit.

Concurrences by: Don Kerrick, Richard Clarke, Manuel Rocha, Donald Steinberg, Steven Andreassen, David Satterfield, Michael Froman

CKV

Attachment

Tab I Biography

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Rwanda/Burundi

Background

While the crisis in Goma has stabilized in response to the international community's massive humanitarian relief efforts, there are fresh concerns that the departure of the French troops set for this weekend will cause a new wave of refugees from southwest Rwanda into Burundi or the Bukavu region of Zaire. Along with the U.N., we have urged the French to coordinate their departure with the arrival of new U.N. peacekeepers to ensure that displaced persons not lose their sense of security. The French are under strong domestic pressure to pull their troops but will likely be sensitive to the need for an orderly hand-off, especially if the new Rwandan government asks them to do so.

We have about 2000 troops now in Goma and another 300 at the airport in Kigali. There are now about 2300 U.N. troops in Rwanda (mostly Ghanaians and newly arrived Ethiopians). West African forces totaling 500 now with Operation Turquoise will join the UNAMIR contingent. The next contingents to arrive will be the battalions from Tunisia (1000) and Zambia (800). The British, Canadians and Australians are providing logistical, medical and communications troops.

Concerns are increasing over the stability of Burundi. The rising tensions between the Tutsi-dominated military and the moderate Hutu government have encouraged extremists on both sides. There are reports of mass ethnic killings, albeit fairly limited so far. We have urged the parties to resolve the knotty presidential succession issue, ensured a steady stream of high-level visitors, provided humanitarian relief and re-doubled our efforts to get U.N. peacekeepers deployed in Rwanda to prevent a destabilizing flow of new refugees to Burundi.

Questions for Discussion

- What are the French plans for withdrawal at this point? How *we will* respond if we see a new mass migration into Bukavu or Burundi?
- What more can we do to get the new UNAMIR battalions, including the Tunisians and Zambians, fully deployed?
- What is the new Rwandan Government doing to broaden its base and create the security conditions needed to attract refugees back? *How does the move to create a structure to bring to justice those accused of atrocities in Rwanda fit into this?*
- How unstable is Burundi? *How pessimistic was the U.N. survey team's assessment?* Is there anything we can do?
- What are our plans for drawing down our military involvement and turning over functions to private contractors?

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2011-0268-1
8/18/15 KBN

~~SECRET~~~~SECRET~~North KoreaBackground

The August 12 U.S.-DPRK agreed statement was generally well received. Some in South Korea worry that the U.S. will move too quickly to extend diplomatic recognition to North Korea, to the ROK's detriment. Your telephone call to President Kim Young Sam helped allay these concerns and your commitment to close cooperation with the South is being highlighted by ROK officials in their press backgrounding.

On August 15, President Kim announced the South's willingness to support an LWR project in North Korea, provided the North agrees to complete transparency in its nuclear program. We told the North it must be in full compliance with IAEA safeguards obligations, including special inspections if necessary, before an LWR will be supplied. This was also reassuring to the ROK.

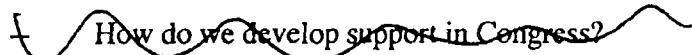
The next session of U.S.-DPRK talks begins on September 23.

EO 13526 1.4d

Bob Gallucci will visit Seoul and Tokyo in early September to firm up financing and technical aspects of our LWR proposal, laying the groundwork for an assurance to the DPRK.

Questions for Discussion

- Do any of our negotiating positions need to be examined before our September meeting with the North? What do we expect to be the outcome on disposition of the spent fuel and reloading of their reactor?

 How do we develop support in Congress?

- Do we need to coordinate even more closely with the South, given ROK nervousness about improved U.S.-DPRK relations?
- Do recent developments change DOD's assessment of our military posture and the adequacy of our defenses?

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Algeria

Background

Algeria's political stability and internal security situation continue to decline. An increasingly radical Islamist opposition is now targetting foreigners: 63 have been killed since last September; one-third of those since early July. The security situation for ordinary Algerians, for security and military personnel, and for prominent secular intellectuals is also grim. The government has designated nearly a third of its armed forces for counterinsurgency and counterterrorism operations. The special counterterrorist forces are believed to be competent and loyal, although it is clear that elements in the internal security services and police are ill-trained and vulnerable to recruitment to the Islamist camp.

The regime's political and economic efforts have fallen short of the mark. President Zeroual has offered to hold a dialogue with political parties other than the Islamic Salvation Front (FIS). This has generated neither a positive response from leading political figures nor optimism from the public. The Prime Minister announced a new economic reform program on August 7 which addresses some international concerns and is consistent with Algeria's IMF program. But most Algerians will not see any change in their daily lives and it may be too late to restore political calm with economic measures.

Our policy has consistently focused on political and economic reforms as the only solution to the crisis. We support the regime's efforts to work with the IMF and the Paris Club, but feel their political gestures have been insufficient to create a new dynamic inside the country. We urge the regime to engage as wide a range of political forces -- not including violent groups -- so that a restoration of a political process can begin. Our support for a dialogue with opposition does not mean that we would favor bringing the FIS into the government.

Our policy has been generally consistent with the approach of western allies and regional states, though press accounts exaggerate policy differences between France and the United States.

EO 13526 1.4d

Questions for Discussion

- Are we adequately prepared for evacuation of American citizens should the security situation deteriorate further?

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SECRET

- Is there more we can or should do to coordinate our policies with France and with Morocco and Tunisia? EO 13526 1.4d

- What would the economic repercussions be for the United States if the regime fails to regain control of the situation?

- Is there a need for more diplomatic involvement to promote an internal dialogue in the country? Could it make a difference?

SECRET

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Rwanda/Burundi

Background

While the crisis in Goma has stabilized in response to the international community's massive humanitarian relief efforts, there are fresh concerns that the departure of the French troops set for this weekend will cause a new wave of refugees from southwest Rwanda into Burundi or the Bukavu region of Zaire. Along with the U.N., we have urged the French to coordinate their departure with the arrival of new U.N. peacekeepers to ensure that displaced persons not lose their sense of security. The French are under strong domestic pressure to pull their troops but will likely be sensitive to the need for an orderly hand-off, especially if the new Rwandan government asks them to do so.

We have about 2000 troops now in Goma and another 300 at the airport in Kigali. There are now about 2300 U.N. troops in Rwanda (mostly Ghanaians and newly arrived Ethiopians). West African forces totaling 500 now with Operation Turquoise will join the UNAMIR contingent. The next contingents to arrive will be the battalions from Tunisia (1000) and Zambia (800). The British, Canadians and Australians are providing logistical, medical and communications troops.

Concerns are increasing over the stability of Burundi. The rising tensions between the Tutsi-dominated military and the moderate Hutu government have encouraged extremists on both sides. There are reports of mass ethnic killings, albeit fairly limited so far. We have urged the parties to resolve the knotty presidential succession issue, ensured a steady stream of high-level visitors, provided humanitarian relief and re-doubled our efforts to get U.N. peacekeepers deployed in Rwanda to prevent a destabilizing flow of new refugees to Burundi.

Questions for Discussion

- What are the French plans for withdrawal at this point? How will we respond if we see a new mass migration into Bukavu or Burundi?
- What more can we do to get the new UNAMIR battalions, including the Tunisians and Zambians, fully deployed?
- What is the new Rwandan Government doing to broaden its base and create the security conditions needed to attract refugees back?
- How unstable is Burundi? Is there anything we can do?
- What are our plans for drawing down our military involvement and turning over functions to private contractors?

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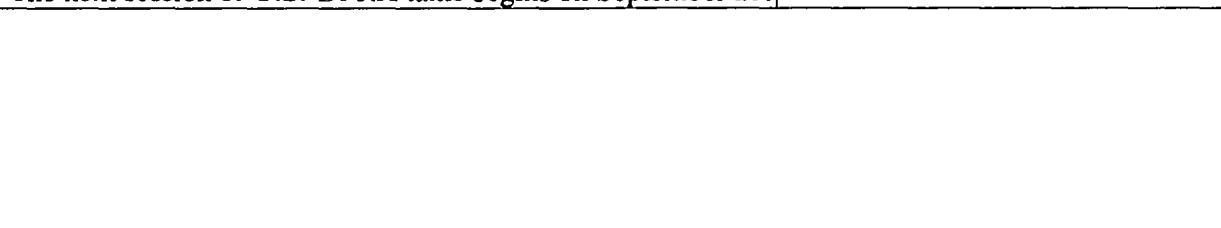
North KoreaBackground

The August 12 U.S.-DPRK agreed statement was generally well received. Some in South Korea worry that the U.S. will move too quickly to extend diplomatic recognition to North Korea, to the ROK's detriment. Your telephone call to President Kim Young Sam helped allay these concerns and your commitment to close cooperation with the South is being highlighted by ROK officials in their press backgrounding.

On August 15, President Kim announced the South's willingness to support an LWR project in North Korea, provided the North agrees to complete transparency in its nuclear program. We told the North it must be in full compliance with IAEA safeguards obligations, including special inspections if necessary, before an LWR will be supplied. This was also reassuring to the ROK.

The next session of U.S.-DPRK talks begins on September 23.

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Bob Gallucci will visit Seoul and Tokyo in early September to firm up financing and technical aspects of our LWR proposal, laying the groundwork for an assurance to the DPRK.

Questions for Discussion

- Do any of our negotiating positions need to be examined before our September meeting with the North? What do we expect to be the outcome on disposition of the spent fuel and reloading of their reactor?
- Do we need to coordinate even more closely with the South, given ROK nervousness about improved U.S.-DPRK relations?
- Do recent developments change DOD's assessment of our military posture and the adequacy of our defenses?

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2011-0268-M
8/18/15 KBH

Kelly, Craig A.

From: Kelly, Craig A.
To: @UP - APNSA Special Assistants
Subject: Leotard Meeting
Date: Friday, July 29, 1994 12:26PM

Message for Tony Lake:

A few updates based on Leotard's other meetings around town:

Bosnia

– Leotard told Talbott this morning that the French were very positive about the Secretary's letter to Juppe. Leotard echoed what he told Perry yesterday: we need to move immediately on sanctions and strict enforcement of current zones (assuming UNPROFOR troops have enough time to re-group); extending to other zones will require more troops.

-- Lifting arms embargo will mean real war and a pull-out of the Europeans.

Rwanda

– Leotard is accompanying Balladur to Africa and will be in Goma on Sunday. Leotard plans to see Perry there, and would like to do a joint visit to each other's "zones."

– So far, no one on our side has pressed Leotard about the need for French troops to stay until UNAMIR deploys, and for the GOF to do everything possible to build up the Francophone contingent to a fully equipped battalion (800; it now stands at 500). We and Dick Clarke think it would be very useful if you made these points to Leotard.

Haiti

– Leotard sounded more positive than the French have so far about sending troops to UNMIH. Not clear if he is out in front of his government.

Leotard will be accompanied by Amb. Andreani and MOD adviser Gerard Araud. Amb. Harriman will also attend.

Cable

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LINE1: PAACZYUW RUEHROA3478 2311700-CCCC--RHEHAAX.
LINE2: ZNY CCCCC ZZH
LINE3: P 191700Z AUG 94
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DTG: 191700Z AUG 94
ORIG: AMEMBASSY ROME
TO: RUEHC/SECSTATE WASHDC PRIORITY 8925
INFO: RUEKJCS/SECDEF WASHDC
SUBJ: SCENESETTER FOR ITALIAN MOD CESARE
PREVITI'S SEPT 13 MEETING WITH NATIONAL SECURITY
ADVISOR ANTHONY LAKE
TEXT:
~~CONFIDENTIAL~~ SECTION 01 OF 05 ROME 013478
STATE PASS NSC
SECDEF FOR OSD/ISP LAZARUS
E.O. 12356: DECL: OADR
TAGS: MARR, PGOV, PREL, OVIP, IT
SUBJECT: SCENESETTER FOR ITALIAN MOD CESARE
PREVITI'S SEPT 13 MEETING WITH NATIONAL SECURITY
ADVISOR ANTHONY LAKE
REF: A) ROME 12658 B) ROME 12219
1. ~~CONFIDENTIAL~~ -- ENTIRE TEXT
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THE MARCH 1994 ELECTION, ITALY'S NEW POLITICAL
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MOST ITALIANS CONTINUE TO SEE THE U.S. AND NATO
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SECURITY AND STABILITY.
3. ITALIAN DEFENSE MINISTER CESARE PREVITI, A
BERLUSCONI CONFIDANT, HAS EMERGED AS A KEY MEMBER OF
THE NEW GOVERNMENT. HE HAS ATTEMPTED TO BREAK
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THE POLITICAL SETTING: BERLUSCONI UNDER SEIGE

4. THE RECENT UPROAR OVER PRIME MINISTER BERLUSCONI'S FAILED ATTEMPT TO ISSUE A DECREE LAW LIMITING THE JUDICIAL PRACTICE OF PREVENTIVE DETENTION HAS SUBSIDED, ONLY TO BE REPLACED BY NEW POLITICAL PROBLEMS, INCLUDING CONTROVERSY OVER CONFLICT OF INTEREST ISSUES INVOLVING BERLUSCONI'S FINANCIAL HOLDINGS, MORE DISCLOSURES OF FINANCIAL IRREGULARITIES, AND SNIPING FROM BOTH OUTSIDE AND WITHIN THE RULING COALITION.

5. THE PRIME MINISTER HAS PATCHED UP RELATIONS WITH ERSTWHILE COALITION PARTNER UMBERTO BOSSI, AND BERLUSCONI'S UNEASY TRIPARTITE COALITION REMAINS INTACT, DUE IN NO SMALL PART TO THE REALIZATION AMONG HIS PARTNERS THAT THEIR ONLY CHANCE TO GOVERN IS TO REMAIN WITHIN THE COALITION. MOREOVER, OPPPOSITION PARTIES ADMIT THEY NEED TIME TO REGROUP AFTER THEIR POOR SHOWING IN THE MARCH AND JUNE ELECTIONS; THEY ARE IN NO SHAPE TO CONTEST AN EARLY ELECTION. FOR THE TIME BEING, BERLUSCONI MAY RIDE OUT THE POLITICAL STORM SIMPLY BECAUSE OF THE WEAKNESS OF HIS ENEMIES. NEVERTHELESS, HIS RECENT TRAVALS UNDERSCORE THE MAGNITUDE OF THE CHALLENGES HE FACES IN RESHAPING ITALY'S POLITICAL CULTURE AND IN MEETING THE ENORMOUS PUBLIC EXPECTATIONS WHICH ACCOMPANIED HIS METEORIC RISE TO OFFICE.

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~~CONFIDENTIAL~~ SECTION 02 OF 05 ROME 013478

STATE PASS NSC

SECDEF FOR OSD/ISP LAZARUS

E.O. 12356: DECL: OADR

TAGS: MARR, PGOV, PREL, OVIP, IT

SUBJECT: SCENESETTER FOR ITALIAN MOD CESARE PREVITI'S SEPT 13 MEETING WITH NATIONAL SECURITY ADVISOR ANTHONY LAKE

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EO 13526 1.4b, EO 13526 1.4d

CESARE PREVITI: ACTIVIST MEMBER OF BERLUSCONI'S INNER CIRCLE

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9. IN HIS MEETING WITH THE NATIONAL SECURITY ADVISOR, MOD PREVITI WILL WANT AN ASSESSMENT OF THE SITUATION IN THE FORMER YUGOSLAVIA. HE WOULD ALSO BE PREPARED TO DISCUSS:

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CHARGE:JFCREAGAN

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SECDEF FOR OSD/ISP LAZARUS

E.O. 12356: DECL: OADR

TAGS: MARR, PGOV, PREL, OVIP, IT

SUBJECT: SCENESETTER FOR ITALIAN MOD CESARE
PREVITI'S SEPT 13 MEETING WITH NATIONAL SECURITY

ADVISOR ANTHONY LAKE

POL:VMD PM:AR ODC:CC DAO:PB A/DCM:HC

PM

AMEMBASSY ROME

SECSTATE WASHDC, PRIORITY

INFO SECDEF WASHDC

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ADVISOR ANTHONY LAKE

REF: A) ROME 12658 B) ROME 12219

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~~CONFIDENTIAL~~ SECTION 04 OF 05 ROME 013478
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EO 13526 1.4b. EO 13526 1.4d

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~~E O N E I D E N T I A L~~ SECTION 05 OF 05 ROME 013478

STATE PASS NSC

SECDEF FOR OSD/ISP LAZARUS

E.O. 12356: DECL: OADR

TAGS: MARR, PGOV, PREL, OVIP, IT

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SECT: SECTION: 01 OF 05

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DIST:

PRT: FUERTH LAKE SENS SIT WOLIN
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Cable

PREC: PRIORITY
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LINE1: PAACZYUW RUEHLIA4981 2381027-CCCC--RUEADWW.
LINE2: ZNY CCCCC ZZH
LINE3: P 261027Z AUG 94
LINE4: FM AMEMBASSY LISBON
OSRI: RUEHLI
DTG: 261027Z AUG 94
ORIG: AMEMBASSY LISBON
TO: RUEHC/SECSTATE WASHDC PRIORITY 3774
INFO: RUEADWW/NSC WASHDC PRIORITY
RUEKJCS/SECDEF WASHDC PRIORITY
RUEHLIP/AMCONSUL PONTA DELGADA 0441
RUVACEF/COMUSFORAZ LAJES FIELD PO//JOO/JO1/J4/J06//
RUEHKL/AMEMBASSY KUALA LUMPUR 0084
RUEKJCS/Joint STAFF WASHDC
SUBJ: FOREIGN MINISTER DURAO BARROSO'S SEPT. 15
WASHINGTON VISIT: PURPOSE AND SCHEDULE
TEXT:
~~CONFIDENTIAL~~ LISBON 004981
KUALA LUMPUR PLEASE PASS TO AMB. JOHN HAWES
DEPARTMENT ALSO FOR AF AND ARA
E.O. 12356: DECL: OADR
TAGS: PREL, MARR, OVIP, EUN, NATO, PO, XA, XM, AO, BR
SUBJECT: FOREIGN MINISTER DURAO BARROSO'S SEPT. 15
WASHINGTON VISIT: PURPOSE AND SCHEDULE
REF: LISBON 3611
1. ~~CONFIDENTIAL~~ - ENTIRE TEXT.
THE UNDERLYING PHILOSOPHY

2. THE PHILOSOPHY UNDERLYING FOREIGN MINISTER DURAO
BARROSO'S UPCOMING VISIT TO WASHINGTON REMAINS AS SET
OUT IN REF: IN ESSENCE, HE AIMS TO SHOWCASE PORTUGAL'S
CLOSE TIES TO THE UNITED STATES AND TO HAVE SUBSTANTIVE
EXCHANGES WITH SECRETARY CHRISTOPHER AND HIS OTHER
WASHINGTON INTERLOCUTORS. SEPTEL PROVIDES BACKGROUND ON
PORTUGUESE POSITIONS ON KEY ISSUES LIKELY TO COME UP.
THE MINISTER'S SCHEDULE

3. DURAO BARROSO WILL ARRIVE IN NEW YORK SEPTEMBER 13
AND PROCEED TO WASHINGTON SEPTEMBER 14. HIS MEETINGS
WILL LIKELY COMMENCE THE MORNING OF SEPTEMBER 15 WITH
CALLS ON CAPITOL HILL: BARROSO WOULD LIKE TO MEET INTER
ALIA WITH SENATORS MITCHELL, DOLE AND PELL AND
CONGRESSMEN HAMILTON AND LANTOS, BUT THE PORTUGUESE
EMBASSY (WHICH IS MAKING THE APPOINTMENTS) UNDERSTANDS
THAT CONGRESSIONAL RECESSES MAY MAKE APPOINTMENTS
DIFFICULT TO ARRANGE.
4. BARROSO WILL BE WITH THE SECRETARY AT THE DEPARTMENT
FROM 12:30 TO 1:45 ON SEPTEMBER 15, AND THEN WE
UNDERSTAND HE HAS MEETINGS WITH SECRETARY PERRY AT 2:00

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AND WITH NATIONAL SECURITY ADVISER LAKE AT 3:30. IN THE EVENING HE PLANS TO HOST A DINNER, AND BEFORE DEPARTING WASHINGTON HE WILL DELIVER A SPEECH AT THE CENTER FOR STRATEGIC AND INTERNATIONAL STUDIES SEPTEMBER 16.

BARROSO ALSO EXPECTS TO MEET WITH THE PRESS, INCLUDING POSSIBLY THE WASHINGTON POST EDITORIAL BOARD, AT SOME POINT.

SIDE MEETINGS

5. AS WAS ENVISAGED IN JULY, THE PORTUGUESE STILL WOULD LIKE TWO SIDE MEETINGS ON THE OCCASION OF DURAO BARROSO'S SEPT. 15 VISIT TO THE DEPARTMENT. TO WIT:

-- MFA SUBSAHARAN AFRICA DIRECTOR TONY SENNFELT WOULD LIKE TO DISCUSS SOUTHERN AFRICA ISSUES (ANGOLA, MOZAMBIQUE, SOUTH AFRICA) WITH AF. HE ALSO IS LIKELY TO RAISE ZAIRE, PARTICULARLY IN ITS CONNECTION WITH THE ANGOLA CONFLICT, AND RWANDA.

-- ANOTHER MFA OFFICIAL -- PROBABLY DEPUTY DIRECTOR-GENERAL MANUEL FERNANDES PEREIRA -- WILL WISH TO DISCUSS KEY LATIN AMERICAN ISSUES (E.G., MERCOSUR, BRAZIL, NAFTA, MEXICO, CUBA, HAITI) WITH ARA. THE PORTUGUESE WILL OF COURSE BE PREPARED TO CONDUCT THESE MEETINGS IN ENGLISH.

ACTION REQUESTED

6. PLEASE CONFIRM THAT THE SIDE MEETINGS NOTED PARA 5 ABOVE CAN BE ARRANGED.

WILKINSON

BT

#4981

NNNN

SECT: SECTION: 01 OF 01

SSN: 4981

TOR: 940826063507 M1221894

DIST:

SIT: VAX NSC

Cable

PREC: IMMEDIATE
CLASS: ~~CONFIDENTIAL~~
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LINE2: ZNY CCCCC ZZH
LINE3: 0 191309Z SEP 94
LINE4: FM USMISSION GENEVA
OSRI: RUEHGV
DTG: 191309Z SEP 94
ORIG: USMISSION GENEVA
TO: RUEHC/SECSTATE WASHDC IMMEDIATE 3650
RUCNDT/USMISSION USUN NEW YORK 9970
RHEHNSC/NSC WASHDC
RUEHLGB/AMEMBASSY KIGALI 1687
INFO: ////
SUBJ: UNHCR OGATA DISCUSSES EVIDENCE OF RPF
DIRECTED KILLINGS IN RWANDA
TEXT: ~~CONFIDENTIAL~~ GENEVA 008037

EXDIS

DEPARTMENT FOR IO A/S BENNET, AF A/S MOOSE, PRM A/S
OAKLEY

NSC FOR LAKE

USUN FOR AMBASSADOR ALBRIGHT

E.O. 12356: DECL: OADR
TAGS: PREF, PREL, PHUM, EAID, RW
SUBJECT: UNHCR OGATA DISCUSSES EVIDENCE OF RPF
DIRECTED KILLINGS IN RWANDA

1. G - ENTIRE TEXT.

2. IN A PRIVATE AND INFORMAL DISCUSSION SATURDAY
EVENING WITH AMBASSADOR SPIEGEL, UNHCR SADAKO OGATA
INDICATED THAT SHE HAD JUST RECEIVED VERY TROUBLING
NEWS OF EXTENSIVE MASS MURDERS OF HUTU CIVILIANS IN
SOUTHEASTERN RWANDA. OGATA TOLD THE AMBASSADOR THAT
THE SOURCE OF HER INFORMATION WAS (b)(6)

FOR WORK IN RWANDA ON REPATRIATION MATTERS FOR A SIXTY-
DAY PERIOD. ACCORDING TO OGATA, [REDACTED] HAD TRAVELED
EXTENSIVELY IN RWANDA WITHOUT AN RPF ESCORT IN THE PAST
WEEKS AS A UNHCR OFFICIAL.

3. [REDACTED] RETURNED TO GENEVA THIS PAST WEEK WHERE HE
BRIEFED OGATA AND TOLD HER THAT HE BELIEVES THE RPF IN
KIGALI HAD DIRECTED THE MASSACRE OF AT LEAST 5,000 TO
10,000 HUTUS IN ORDER TO CLEAN OUT REMOTE VILLAGES FOR

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A RETURN OF LONG-TERM TUTSI REFUGEES FROM UGANDA, TANZANIA, BURUNDI AND ZAIRE. OGATA SAID THAT [REDACTED] (b)(6) HAD REPORTED THAT SO MANY CIVILIANS HAD BEEN KILLED THAT BURIAL OF BODIES WAS A MAJOR PROBLEM IN MANY OF THE VILLAGES. SHE BELIEVES THAT THE RPF WAS ABLE TO UNDERTAKE THESE KILLINGS BECAUSE OF REMOTENESS OF THE VILLAGES.

4. OGATA TOLD THE AMBASSADOR THAT THESE MURDERS UNDERMINE THE CREDIBILITY OF THE UN AS IT RELATES TO THE WHOLE PUSH FOR EARLY REPATRIATION. SHE INDICATED THAT [REDACTED] AND THE [REDACTED] HAD BRIEFED KOFI ANNAN IN LONDON LAST WEEK AND THAT [REDACTED] MAY ALREADY HAVE SEEN BRIAN ATWOOD THIS WEEKEND. SHE WAS INTENDING TO DISCUSS THE MATTER DIRECTLY WITH THE SYG THIS WEEK WITH POSSIBLE INVOLVEMENT BY THE SECURITY COUNCIL AT SOME POINT IN THE NEAR FUTURE.

EO 13526 1.4b, EO 13526 1.4d

6. NOTE: [REDACTED] (b)(6) TOLD
REFCOUNS ON 9/19 THAT [REDACTED] IN
[REDACTED] NAIROBI THIS MORNING. THEY PLANNED TO TRAVEL TO KIGALI TODAY TO DISCUSS THESE CONCERN WITH THE GOR.
END NOTE. SPIEGEL
BT
#8037

NNNN

SECT: SECTION: 01 OF 01
SSN: 8037
TOR: 940919092703 M1259618
DIST:

SIT: NODIST NSC VAX

Cable

PREC: IMMEDIATE
CLASS: SECRET
LINE1: OAASZYUW RUEHFRA9161 2941326-SSSS--RHEHAAX.
LINE2: ZNY SSSSS ZZH
LINE3: O 211326Z OCT 94
LINE4: FM AMEMBASSY PARIS
OSRI: RUEHFR
DTG: 211326Z OCT 94
ORIG: AMEMBASSY PARIS
TO: SECSTATE WASHDC IMMEDIATE 2111
INFO: ////
SUBJ: PRESIDENTIAL CALL TO PM BALLADUR
TEXT:
~~SECRET~~ PARIS 29161

NODIS

FOR (P) PETER TARNOFF AND (EUR) RICHARD HOLBROOKE ONLY

E.O. 12356: DECL: OADR
TAGS: PREL, FR
SUBJECT: PRESIDENTIAL CALL TO PM BALLADUR

1. ~~SECRET~~ - ENTIRE TEXT.

2. I HAVE SENT A PERSONAL MESSAGE TO THE PRESIDENT (TEXT BELOW) RECOMMENDING THAT HE CALL PRIME MINISTER BALLADUR. WHILE THE MESSAGE IS SELF-EXPLANATORY, I SHOULD ADD THAT MY RECOMMENDATION IS BASED PARTLY ON DISCREET, FRIENDLY ADVICE FROM MINISTRIES HERE THAT WERE ALSO DISAPPOINTED BY BALLADUR'S LEANINGS IN RECENT CABINET MEETINGS.

3. FOLLOWING IS THE TEXT OF THE MESSAGE WHICH I TRANSMITTED OCTOBER 21 EYES ONLY TO TONY LAKE.

DEAR MR. PRESIDENT,

THOUGH I AM MOST RELUCTANT EVEN TO SUGGEST FURTHER BURDENING YOUR VERY FULL SCHEDULE, I WOULD LIKE TO RECOMMEND THAT YOU CALL PRIME MINISTER BALLADUR, PRIMARILY TO TALK ABOUT IRAQ, ALTHOUGH OTHER ISSUES SUCH AS BOSNIA WOULD NATURALLY ARISE.

THE FRENCH, AS YOU KNOW, ARE GOOD AT COMPLICATING THINGS, AND THEIR INSTITUTIONAL "COHABITATION" ARRANGEMENTS MAKE DOUBLE WORK FOR US. BUT SINCE YOUR PRIMARY INTERLOCUTOR IS FRANCOIS MITTERRAND, AND WARREN CHRISTOPHER SPEAKS OFTEN TO HIS COUNTERPART ALAIN JUPPE, BALLADUR TENDS TO BE LEFT OUT OF THE DIALOGUE. THIS IS NOT FATAL -- BALLADUR UNDERSTANDS THAT

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MITTERRAND MUST BE YOUR PRIMARY INTERLOCUTOR -- BUT THERE IS SOME COST. FIRST, NO ONE LIKES TO FEEL LEFT OUT, AND BALLADUR MAY VERY WELL BE THE NEXT FRENCH PRESIDENT. ESTABLISHING A DIALOGUE WITH HIM NOW MIGHT TURN OUT TO BE A WORTHWHILE INVESTMENT.

SECOND, OF THE THREE FRENCH FOREIGN-POLICY PLAYERS BALLADUR IS THE MOST INWARD-ORIENTED, AND THE MORE WE CAN COMMUNICATE OUR POINT OF VIEW DIRECTLY TO HIM THE BETTER. BALLADUR IS A KEY DECISION POINT ON FOREIGN POLICY.

EO 13526 1.4b, EO 13526 1.4d

FINALLY, IN AN INCREASINGLY TENSE POLITICAL ATMOSPHERE AS THE PRESIDENTIAL CAMPAIGN HEATS UP, BALLADUR HAS TAKEN STEPS TO FIRM UP HIS ROLE IN FOREIGN POLICY (FOREIGN MINISTER JUPPE IS A SUPPORTER OF BALLADUR'S ARCH RIVAL, CHIRAC) SO WE SHOULD EXPECT TO SEE HIM BECOME MORE ACTIVELY INVOLVED IN THE NEXT EIGHT MONTHS.

I AM NOT SUGGESTING THAT A PHONE CALL TO BALLADUR WILL OVERCOME THE ENORMOUS DIFFICULTIES WE HAVE BEEN HAVING WITH THE FRENCH AT THE UN, BT I DO THINK IT WELL WORTH YOUR WHILE TO CALL BALLADUR TO ASK HIS VIEWS OF THE EVENTS OF THE LAST WEEK, AND FIND OUT WHERE HE THINKS WE ARE HEADING FROM HERE.

HARRIMAN

BT
#9161

NNNN

SECT: SECTION: 01 OF 01

SSN: 9161

TOR: 941021123517 M1318654

DIST:

PRT: SIT

SIT: ALEXANDER INDYK KERRICK LAIPSON LEBOURGEOIS STEPHENS SUM SUM2
VERSHBOW WHSR_SPECIAL

Cable

PREC: IMMEDIATE
CLASS: ~~CONFIDENTIAL~~
LINE1: OAACZYUW RUEHLSA7614 3491332-CCCC--RHEHAAA.
LINE2: ZNY CCCCC ZZH
LINE3: O 151332Z DEC 94
LINE4: FM AMEMBASSY LUSAKA
OSRI: RUEHLS
DTG: 151332Z DEC 94
ORIG: AMEMBASSY LUSAKA
TO: RUEHDS/AMEMBASSY ADDIS ABABA IMMEDIATE 0161
INFO: RUEHC/SECSTATE WASHDC IMMEDIATE 0755
RHEHAAA/WHITEHOUSE WASHDC IMMEDIATE
RUEHTO/AMEMBASSY MAPUTO 1229
RUEHJB/AMEMBASSY BUJUMBURA 0065
SUBJ: SCENE-SETTER FOR YOUR VISIT TO ZAMBIA,
DECEMBER 18-19

TEXT:

~~CONFIDENTIAL~~ SECTION 01 OF 03 LUSAKA 007614

ADDIS PLEASE PASS TO DR. LAKE'S PARTY

E.O. 12356:DECL: OADR
TAGS: PREL, OVIP (LAKE, ANTHONY), PGOV, ECON, EAID, ZA
SUBJECT: SCENE-SETTER FOR YOUR VISIT TO ZAMBIA,
DECEMBER 18-19

1. ~~CONFIDENTIAL~~ - ENTIRE TEXT.

POLITICAL/ECONOMIC OVERVIEW

2. THE PAST THREE YEARS HAVE WITNESSED A PROFOUND AND OFTEN WRENCHING TRANSFORMATION IN ZAMBIAN POLITICAL AND ECONOMIC LIFE. FOR 27 YEARS UP TO NOVEMBER 1991 UNDER THE RULE OF KENNETH KAUNDA, ZAMBIA ENJOYED INTERNATIONAL STATURE AS A LEADING FOE OF COLONIALISM, A PROMINENT ADVOCATE OF NON-ALIGNMENT, A KEY MEMBER OF THE FRONT LINE STATES, AND THE HOST OF THE AFRICAN NATIONAL CONGRESS AND MANY OTHER LIBERATION MOVEMENTS. ALTHOUGH KAUNDA'S ZAMBIA WAS SEEN BY MANY AS A DYNAMIC AND PROGRESSIVE DEVELOPING COUNTRY, THE DOMESTIC REALITY WAS MUCH DIFFERENT. KAUNDA'S HUMANIST-SOCIALIST ECONOMIC POLICIES PRODUCED SERIOUS DISTORTIONS IN THE ECONOMY, INCLUDING A BLOATED PUBLIC SECTOR AND CIVIL SERVICE, MONEY-LOSING PARASTATALS, AN ARTIFICIALLY STRONG CURRENCY, AND LARGE SUBSIDIES ON AGRICULTURAL PRODUCTS, INCLUDING THE STAPLE FOOD, MAIZE. A COUNTRY THAT HAD ONE OF THE HIGHEST PER CAPITA INCOMES IN THE DEVELOPING WORLD AT INDEPENDENCE IN 1964 HAD, BY 1991, ONE OF THE

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LOWEST. IN ADDITION, ZAMBIANS ENDURED 20 YEARS OF ONE-PARTY AUTHORITARIAN RULE, WITH RESTRICTED CIVIL LIBERTIES AND SERIOUS HUMAN RIGHTS ABUSES. TO HIS CREDIT, KAUNDA BOWED TO PRESSURE TO ALLOW MULTIPARTY ELECTIONS AND, WHEN HE LOST THE PRESIDENCY IN A LANDSLIDE TO LABOR LEADER FREDERICK CHILUBA, AGREED TO RELINQUISH POWER.

3. ON TAKING OFFICE IN NOVEMBER 1991, CHILUBA AND THE MOVEMENT FOR MULTIPARTY DEMOCRACY (MMD), A COALITION OF DISPARATE INDIVIDUALS AND GROUPS UNITED PRINCIPALLY BY THEIR OPPOSITION TO KAUNDA, INHERITED AN ATROPHIED POLITICAL SYSTEM AND AN ECONOMY ON THE BRINK OF COLLAPSE. ZAMBIA'S PER CAPITA DEBT WAS THE HIGHEST IN THE WORLD. BILATERAL DONORS AND THE IFIS QUICKLY RALLIED BEHIND THE MMD'S ECONOMIC AND POLITICAL LIBERALIZATION PROGRAM TO THE TUNE OF ONE BILLION DOLLARS A YEAR.

4. ON THE LEVEL OF MACRO-ECONOMIC POLICY, THE GOVERNMENT HAS TAKEN POLITICALLY COURAGEOUS STEPS TO RESTORE STABILITY: IT HAS REMOVED ALL SUBSIDIES FROM AGRICULTURAL PRODUCTS AND OPENED UP THE MARKETING SYSTEM; IT HAS REDUCED INFLATION FROM 400 PERCENT YEARLY TO A CURRENT LEVEL OF ABOUT 30 PERCENT; IT HAS ELIMINATED FOREIGN EXCHANGE CONTROLS; AND IT HAS REINED IN GOVERNMENT SPENDING. THE GOVERNMENT HAS MOVED SLOWLY, HOWEVER, ON CRITICAL STRUCTURAL REFORMS SUCH AS PRIVATIZATION AND REDUCING THE SIZE OF THE CIVIL SERVICE.

5. THE POLITICAL ENVIRONMENT HAS ALSO OPENED UP, EVEN THOUGH MANY OF THE UNDEMOCRATIC HABITS AND VESTIGES OF 27 YEARS OF ONE-PARTY RULE REMAIN. THE MMD GOVERNMENT HAS GENERALLY RESPECTED BASIC CONSTITUTIONAL AND CIVIL LIBERTIES. OPPOSITION PARTIES OPERATE WITHOUT INTERFERENCE. THE PRESS IS RELATIVELY FREE, ALTHOUGH INDEPENDENT PAPERS HAVE BEEN SUBJECT TO POLICE HARASSMENT AND ARRESTS, INCLUDING TWO SUCH INCIDENTS IN THE PAST 10 DAYS. SINCE THE MMD CAME TO POWER NATIONWIDE LOCAL GOVERNMENT ELECTIONS, AS WELL AS SOME TWO DOZEN PARLIAMENTARY BY-ELECTIONS, HAVE BEEN HELD. MOST HAVE BEEN FREE AND FAIR. PRESIDENTIAL AND PARLIAMENTARY ELECTIONS ARE SCHEDULED FOR OCTOBER 1996.

6. THE CHILUBA GOVERNMENT'S PERFORMANCE IN THE AREA OF "GOVERNANCE" HAS BEEN SPOTTY AND IS A CAUSE OF CONTINUING CONCERN TO ZAMBIANS AND DONORS ALIKE. TWO MINISTERS IMPLICATED IN DRUG TRAFFICKING RESIGNED IN LATE 1993 UNDER PRESSURE FROM DONORS, BUT MANY ZAMBIANS STILL BELIEVE THAT CORRUPTION -- BOTH NARCO-RELATED AND TRADITIONAL BRIBE-TAKING AND SKIMMING -- IS RIFE IN THE GOVERNMENT. THE GRZ HAS MOVED HALTINGLY TO STRENGTHEN THE LEGAL FRAMEWORK AND LAW ENFORCEMENT INSTITUTIONS NEEDED TO FIGHT CORRUPTION.

7. WITH THE CHILUBA GOVERNMENT HAVING TURNED ITS ATTENTION INWARD TO DEAL WITH PRESSING DOMESTIC PROBLEMS, ZAMBIA HAS NOT PLAYED A LEADING REGIONAL ROLE

IN THE 1990S, ALTHOUGH IT HAS GAINED STATURE BY HOSTING THE ANGOLA PEACE TALKS AND CONTRIBUTING TO REGIONAL PEACEKEEPING EFFORTS. PART OF THE PROBLEM IS THAT KAUNDA GOT ON WELL WITH HIS COUNTERPARTS, INCLUDING MUGABE AND MANDELA, WHO MAY HAVE RESENTED CHILUBA'S 1991 ELECTION VICTORY. AS A RESULT, ZAMBIA'S RELATIONS WITH MANY OF ITS EIGHT NEIGHBORS, WHILE CORRECT, ARE NOT

~~CONFIDENTIAL~~ SECTION 02 OF 03 LUSAKA 007614

ADDIS PLEASE PASS TO DR. LAKE'S PARTY

E.O. 12356DECL: OADR
TAGS: PREL, OVIP (LAKE, ANTHONY), PGOV, ECON, EAID, ZA
SUBJECT: SCENE-SETTER FOR YOUR VISIT TO ZAMBIA,
DECEMBER 18-19

WARM. FOR HIS PART, CHILUBA MAY PERCEIVE HIMSELF AN OUTSIDER, AND THUS HE HAS NOT BEEN RECEPTIVE TO AN INCREASED REGIONAL ROLE FOR SADC, PREFERING INSTEAD TO SUPPORT PTA/COMESA.

WHERE ARE WE NOW?

8. ZAMBIA HAS JUST EMERGED FROM A CONSULTATIVE GROUP MEETING IN PARIS THAT FOCUSED ON THE NEED FOR THE GRZ TO BUILD ON THE ACHIEVEMENTS OF THE PAST THREE YEARS. DONORS URGED THE CHILUBA GOVERNMENT TO MOVE MORE QUICKLY ON GOVERNANCE/TRANSPARENCY REFORMS AND ON STRUCTURAL ADJUSTMENT. SPECIFICALLY, WE WANT TO SEE THE GRZ SPEED UP THE PACE OF PRIVATIZATION, REMOVE SUBSIDIES TO LOSS-MAKING PARASTATALS, AND REACH AN EARLY DECISION TO RESTRUCTURE AND PRIVATIZE THE COPPER-MINING INDUSTRY, WHICH CONTINUES TO DOMINATE THE ECONOMY AND PROVIDES 90 PERCENT OF FOREIGN EXCHANGE EARNINGS. THE GRZ'S RECENT DECISION -- UNDER INTENSE DONOR PRESSURE -- TO CLOSE ZAMBIA AIRWAYS WAS POLITICALLY DIFFICULT BUT A STEP IN THE RIGHT DIRECTION. THE PROMISED NEXT STEP IS TO CLOSE BY MARCH 31 THE GRZ'S PARASTATAL HOLDING COMPANY ("ZIMCO"), A BASTION OF FOOTDRAGGING VESTED INTERESTS.

YOUR MEETING WITH PRESIDENT CHILUBA

9. IN ADDITION TO CONGRATULATING CHILUBA ON ZAMBIA'S ROLE IN THE RECENTLY CONCLUDED ANGOLA PEACE TALKS, YOU MAY WISH TO PROVIDE HIM WITH AN OVERVIEW OF U.S. AFRICA POLICY, UNDERLINING OUR INTEREST IN REGIONAL COOPERATION AND SOLICITING CHILUBA'S EFFORTS TO PROMOTE THE SAME. IN THIS CONNECTION, YOU MAY WISH TO ACKNOWLEDGE ZAMBIA'S COMMITMENT TO REGIONAL PEACEKEEPING. (THE GRZ HAS DEPLOYED BATTALIONS TO MOZAMBIQUE AND RWANDA AND WILL CONTRIBUTE ANOTHER BATTALION TO ANGOLA.)

10. WITH RESPECT TO BILATERAL ISSUES, WE SUGGEST YOU FOCUS ON THE KEY ISSUES NOTED ABOVE: THE NEED TO MOVE

FORWARD RESOLUTELY ON RESTRUCTURING THE ECONOMY AND PRIVATIZING STATE FIRMS; AND THE NEED TO STRENGTHEN GOVERNANCE REFORMS AND ENHANCE TRANSPARENCY. YOU MIGHT PLACE YOUR REMARKS IN THE FRAMEWORK OF THE INTENSE GLOBAL COMPETITION FOR SCARCE AID RESOURCES.

TALKING POINTS

-- WE RECOGNIZE YOUR ECONOMIC REFORM ACHIEVEMENTS AND THE MANY POLITICALLY UNPALATABLE DECISION YOU HAVE BRAVELY MADE: RESTORING ORDER TO THE BUDGET, LIBERALIZING THE AGRICULTURE SECTOR (ESPECIALLY IN LIGHT OF THE DISASTROUS 1991-92 DROUGHT), REMOVING SUBSIDIES, AND CLOSING ZAMBIA AIRWAYS.

-- THE U.S. SEEKS TO SUPPORT COUNTRIES SUCH AS ZAMBIA THAT ARE FIRMLY COMMITTED TO POLITICAL PLURALISM AND ECONOMIC LIBERALIZATION.

-- AID LEVELS IN THE EXISTING HIGHLY COMPETITIVE RESOURCE ENVIRONMENT DEPEND ON PERFORMANCE. WE HAVE TO MAKE THE STRONGEST POSSIBLE CASE TO OUR CONGRESS AND WITHIN THE ADMINISTRATION TO JUSTIFY FOREIGN ASSISTANCE.

-- THEREFORE, WE URGE YOU AND YOUR GOVERNMENT TO STAY THE COURSE, NOT TO BE DISHEARTENED BY THE DIFFICULT DECISIONS YOU WILL CONTINUE TO FACE, AND TO REDOUBLE YOUR EFFORTS TO CLOSE ZIMCO, PRIVATIZE STATE FIRMS AND RESTRUCTURE THE ECONOMY. THIS IS CRITICAL IF ALL OF THE GOOD WORK DONE SO FAR IS TO HAVE ITS PAYOFF IN ECONOMIC GROWTH, MORE JOBS, AND BETTER SOCIAL SERVICES FOR THE ZAMBIAN PEOPLE.

- AT THE SAME TIME WE URGE YOU TO CONTINUE YOUR EFFORTS TO MAKE ZAMBIA'S DEMOCRATIC TRANSITION PERMANENT. IN PARTICULAR, THE 1996 ELECTIONS WILL BE CRITICAL AND MUST BE PERCEIVED BY ZAMBIANS TO BE FREE AND FAIR. THE U.S. STANDS READY TO CONSULT WITH YOU ON WAYS WE MIGHT ASSIST.

-- IN ANY DEMOCRACY, THERE IS UNENDING TENSION BETWEEN THE GOVERNMENT AND THE FREE PRESS. WE URGE YOU TO LOOK TO THE GREATER GOOD AND CONTINUE TO SAFEGUARD THIS BASIC CONSTITUTIONAL FREEDOM, SO ESSENTIAL TO DEMOCRATIC SOCIETIES.

~~CONFIDENTIAL~~ SECTION 03 OF 03 LUSAKA 007614

ADDIS PLEASE PASS TO DR. LAKE'S PARTY

E.O. 12356:DECL: OADR
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SUBJECT: SCENE-SETTER FOR YOUR VISIT TO ZAMBIA,
DECEMBER 18-19

-- WITH RESPECT TO GOVERNANCE, THE TRANSPARENCY OF

GOVERNMENT OPERATIONS IS ESSENTIAL IN A DEMOCRACY. WE URGE YOU TO CONTINUE TO MOVE FORWARD WITH REFORMS IN THIS AREA, INCLUDING THE EFFECTIVE IMPLEMENTATION OF THE CODE OF CONDUCT ACT, THE STRENGTHENING OF THE CORRUPT PRACTICES ACT, AND STEPS TO ENSURE THE INDEPENDENCE OF INVESTIGATIVE AGENCIES FROM POLITICAL INTERFERENCE.

KUCHEL

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SECT: SECTION: 01 OF 03
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SSN: 7614
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SIT: NSC
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PRT: SIT TRIP
SIT: DESHAZER SUM SUM2
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